STATE O CALIFORNIA COMMISSION ON STATE MANDATES	
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**TEST CLAIM FORM** 

Section 1 Proposed Test Claim Title:

	For CSM Use Only
Filing Dat	RECEIVED December 7, 2018 Commission on State Mandates
Test Claim	* 18-TC-01

Public School Restrooms: Feminine Hygiene Products

### Section 2

Local Government (Local Agency/School District) Name:

Desert Sands Unified School District

Name and Title of Claimant's Authorized Official pursuant to CCR, tit.2, § 1183.1(a)(1-5):

Scott Bailey, Superintendent

Street Address, City, State, and Zip:

47-950 Dune Palms Road, I	La Quinta, California	92253	
Telephone Number	Fax Number	N <sup>a</sup>	Email Address
760-777-4200			slbailey@desertsands.us
Section 3			
Claimant Representative: <u>A</u>	rthur M. Palkowitz	Title	Attorney
Organization: <u>Artiano Shin</u> d	off		· · · · · · · · · · · · · · · · · · ·
Street Address, City, State, 2	Cip:		
2488 Historic Decatur Road,	Suite 200, San Dieg	go, Californi	a 92106
Telephone Number	Fax Number		Email Address

619-232-3122 619-232-3264 apalkowitz@as7law.com

Section 4 – Please identify all code sections (include statutes, chapters, and bill numbers; e.g., Penal Code section 2045, Statutes 2004, Chapter 54 [AB 290]), regulatory sections (include register number and effective date; e.g., California Code of Regulations, title 5, section 60100 (Register 1998, No. 44, effective 10/29/98), and other executive orders (include effective date) that impose the alleged mandate pursuant to <u>Government Code section 17553</u> and don't forget to check whether the code section has since been amended or a regulation adopted to implement it (refer to your completed WORKSHEET on page 7 of this form):

Statute 2017, Chapter 687, AB No. 10, Ed. Code 35292.6, effective date 1/1/2018

- Test Claim is Timely Filed on [Insert Filing Date] [select either A or B]: <u>12/7/2018</u>
  - A: Which is not later than 12 months following [insert the effective date of the test claim statute(s) or executive order(s)]  $\frac{1}{1}$  /  $\frac{1}{2018}$ , the effective date of the statute(s) or executive order(s) pled; or
  - B: Which is within 12 months of [insert the date costs were *first* incurred to implement the alleged mandate] \_\_/\_\_/\_\_\_, which is the date of first incurring costs as a result of the statute(s) or executive order(s) pled. *This filing includes evidence which would be admissible over an objection in a civil proceeding to support the assertion of fact regarding the date that costs were first incurred.*

(Gov. Code § 17551(c); Cal. Code Regs., tit. 2, §§ 1183.1(c) and 1187.5.)

### Section 5 – Written Narrative:

- Includes a statement that actual and/or estimated costs exceed one thousand dollars (\$1,000). (Gov. Code § 17564.)
- Includes <u>all</u> of the following elements for each statute or executive order alleged *pursuant to <u>Government Code section 17553(b)(1)</u> (refer to your completed WORKSHEET on page 7 of this form):*
- Identifies all sections of statutes or executive orders and the effective date and register number of regulations alleged to contain a mandate, including a detailed description of the *new* activities and costs that arise from the alleged mandate and the existing activities and costs that are *modified* by the alleged mandate;
- Identifies *actual* increased costs incurred by the claimant during the fiscal year for which the claim was filed to implement the alleged mandate;
- Identifies *actual or estimated* annual costs that will be incurred by the claimant to implement the alleged mandate during the fiscal year immediately following the fiscal year for which the claim was filed;

	Contains a statewide cost estimate of increased costs that all local agencies or school districts will incur to implement the alleged mandate during the fiscal year immediately following the fiscal year for which the claim was filed; Following FY: 2018 - 2019 Total Costs: \$5,000,000.00
$\mathbf{X}$	Identifies all dedicated funding sources for this program; State: None
	Federal: None Local agency's general purpose funds: None
	Other nonlocal agency funds: None
	Fee authority to offset costs: None
	Identifies prior mandate determinations made by the Board of Control or the Commission on State Mandates that may be related to the alleged mandate: <u>Williams Cost Implementation</u>

Identifies a legislatively determined mandate that is on the same statute or executive order:\_\_\_\_\_

Section 6 – The Written Narrative Shall be Supported with Declarations Under Penalty of Perjury Pursuant to <u>Government Code Section 17553(b)(2)</u> and <u>Culiforniu Code of Regulations, title 2, section 1187.5</u>, as follows (refer to your completed WORKSHEET on page 7 of this form):

- Declarations of actual or estimated increased costs that will be incurred by the claimant to implement the alleged mandate.
- Declarations identifying all local, state, or federal funds, and fee authority that may be used to offset the increased costs that will be incurred by the claimant to implement the alleged mandate, including direct and indirect costs.
- Declarations describing new activities performed to implement specified provisions of the new statute or executive order alleged to impose a reimbursable state-mandated program (specific references shall be made to chapters, articles, sections, or page numbers alleged to impose a reimbursable state-mandated program).
- ☐ If applicable, declarations describing the period of reimbursement and payments received for full reimbursement of costs for a legislatively determined mandate pursuant to <u>Government Code section 17573</u>, and the authority to file a test claim pursuant to paragraph (1) of subdivision (c) of <u>Government Code section 17574</u>.
- The declarations are signed under penalty of perjury, based on the declarant's personal knowledge, information, or belief, by persons who are authorized and competent to do so.

Section 7 – The Written Narrative Shall be Supported with Copies of the Following Documentation Pursuant to <u>Government Code section 17553(b)(3)</u> and <u>Californiu Code of</u> <u>Regulations, title 2, § 1187.5</u> (refer to your completed WORKSHEET on page 7 of this form):

The test claim statute that includes the bill number, and/or executive order identified by its effective date and register number (if a regulation), alleged to impose or impact a mandate. Pages DSUSD000017 to DSUSD000019

	Relevant portions of state constitutional provisions, federal statutes, and executive orders that may impact the alleged mandate. Pages to
	Administrative decisions and court decisions cited in the narrative. (Published court decisions arising from a state mandate determination by the Board of Control or the Commission are exempt from this requirement.) Pages to
X	Evidence to support any written representation of fact. Hearsay evidence may be used for the purpose of supplementing or explaining other evidence but shall not be sufficient in itself to support a finding unless it would be admissible over objection in civil actions. (Cal. Code Regs., tit. 2, § 1187.5). Pages DSUSD000025 to DSUSD000033.
Sectio	n 8 -TEST CLAIM CERTIFICATION Pursuant to Government Code section 17553
	The test claim form is signed and dated at the end of the document, under penalty of perjury by the eligible claimant, with the declaration that the test claim is true and complete to the best of the declarant's personal knowledge, information, or belief.
pursua	sign, and date this section. Test claims that are not signed by authorized claimant officials ant to <u>California Code of Regulations, title 2, section 1183.1(a)(1-5)</u> will be returned as plete. In addition, please note that this form also serves to designate a claimant

representative for the matter (if desired) and for that reason may only be signed by an authorized local government official as defined in section 1183.1(a)(1-5) of the Commission's regulations, and not by the representative. This test claim alleges the existence of a reimbursable state-mandated program within the meaning of article XIII B, section 6 of the California Constitution and Government Code section 17514. I hereby declare, under penalty of perjury under the laws of the State of California, that the information in this test claim is true and complete to the best of my own personal knowledge, information, or

belief. All representations of fact are supported by documentary or testimonial evidence and are submitted in accordance with the Commission's regulations. (Cal. Code Regs., tit.2, §§ 1183.1 and 1187.5.)

Scott Bailey

Name of Authorized Local Government Official pursuant to Cal. Code Regs., tit.2, § 1183.1(a)(1-5)

Superintendent

**Print or Type Title** 

Signature of Authorized Local Gavernment Official pursuant to Cal. Code Regs., tit.2. § [183.1(a)(1-5)

December 7, 2018

Date

### **Test Claim Form Sections 4-7 WORKSHEET**

Complete Worksheets for Each New Activity and Modified Existing Activity Alleged to Be Mandated by the State, and Include the Completed Worksheets With Your Filing.

Statute, Chapter and Code Section/Executive Order Section, Effective Date, and Register Number: <u>Statute 2017, Chapter 687, AB No. 10, Ed. Code 35292.6, 1/1/2018</u>

Activity: Developing and Implementation of internal policies, training, procedures relating to the purchase, installation, stocking of feminine hygiene products. Initial FY: 2017-2018Cost: \$374.16 Following FY: 2018-2019 Cost: \$191.40 Evidence (if required): Declaration All dedicated funding sources; State: \_None Federal: None Local agency's general purpose funds: None Other nonlocal agency funds: None Fee authority to offset costs: None Statute, Chapter and Code Section/Executive Order Section, Effective Date, and Register Number: Statute 2017, Chapter 687, AB No. 10, Ed. Code 35292.6, 1/1/2018 Activity: Train certificated, classified and other personnel to administer the availability of feminine hygiene products in the district's restrooms. Initial FY: 2017-2018Cost: \$2,110.51Following FY: 2018 - 2019 Cost: \$2,132.48 Evidence (if required): Declaration All dedicated funding sources; State: None Federal: None Local agency's general purpose funds: None Other nonlocal agency funds: None Fee authority to offset costs: None Statute, Chapter and Code Section/Executive Order Section, Effective Date, and Register Number: Statute 2017, Chapter 687, AB No. 10, Ed. Code 35292.6, 1/1/2018 Activity: Purchasing and installing dispensers in the schools' restrooms. Initial FY: 2017. 2018Cost: \$19,501.67Following FY: 2018 - 2019 Cost: \$2,034.96 Evidence (if required): Declaration / Invoices All dedicated funding sources; State: None Federal: None Local agency's general purpose funds: \_\_None Other nonlocal agency funds: None Fee authority to offset costs: \_\_None

### **Test Claim Form Sections 4-7 WORKSHEET**

Complete Worksheets for Each New Activity and Modified Existing Activity Alleged to Be Mandated by the State, and Include the Completed Worksheets With Your Filing.

Statute, Chapter and Code Section/Executive Order Section, Effective Date, and Register Number: Statute 2017, Chapter 687, AB No. 10, Ed. Code 35292.6, 1/1/2018

Activity: Stocking the schools' restrooms with feminine hygiene products at all times.

Initial FY: 2017-2018Cost: \$39,629.38Following FY: 2018-2019 Cost: \$39,629.38
Evidence (if required): Declaration / Invoices
All dedicated funding sources; State: <u>None</u> Federal: <u>None</u>
Local agency's general purpose funds: <u>None</u>
Other nonlocal agency funds: None
Fee authority to offset costs: None
Statute, Chapter and Code Section/Executive Order Section, Effective Date, and Register Number:
Activity:
Initial FY: Cost: Following FY: Cost:
Evidence (if required):
All dedicated funding sources; State: Federal:
Local agency's general purpose funds:
Other nonlocal agency funds:
Fee authority to offset costs:
Statute, Chapter and Code Section/Executive Order Section, Effective Date, and Register Number:
Activity:
Initial FY: Cost: Following FY: Cost:
Evidence (if required):
All dedicated funding sources; State: Federal:
Local agency's general purpose funds:
Other nonlocal agency funds:
Fee authority to offset costs:
7

### **BEFORE THE**

### **COMMISSION ON STATE MANDATES**

### STATE OF CALIFORNIA

Test Claim of:

No. CSM

**Desert Sands Unified School District** 

Claimants.

Public School Restrooms Feminine Hygiene Products Assembly Bill No. 10 Statutes 2017, Chapter 687 Education Code Section 35292.6

### STATEMENT OF THE CLAIM

This test claim alleges reimbursable costs mandated by the State for school districts to provide Feminine Hygiene Products for a public school maintaining any combination of classes from grade 6 to grade 12, that meets the 40-percent pupil poverty threshold required to operate a school wide program, pursuant to Section 6314(a)(1)(A) of Title 20 of the United States Code, shall stock at least 50 percent of the school's restrooms with feminine hygiene products ("Feminine Hygiene Products") at all times pursuant to the requirements in Statutes 2017 Chapter 687, A.B. No 10.

Desert Sands Unified School District ("Claimant") allege that the test claim statutes impose a reimbursable state mandated program for school districts under Article XIII B, section 6 and Government Code section 17514. It was the intent of the Legislature in enacting the test claim statutes and regulations to require school districts to provide school restrooms with feminine hygiene products at all times.

### **AUTHORITY FOR THE CLAIM**

The Commission on State Mandates has the authority, pursuant to Government Code section 17551, subdivision (a), to hear and decide upon a claim by a local agency or school district that the local agency or school district is entitled to be reimbursed by the State for costs mandated by the State, as required by section 6 of Article XIII B of the California Constitution. (*Kinlaw v. State of California* (1991) 54 Cal.3d 326, 331-334; Government Code sections 17551 and 17552.) The determination of whether a statute or executive order imposes a reimbursable state-mandated program is a question of law. (*County of San Diego v. State of California*, (1997) 15 Cal.4th 68,109.)

Claimant is a school district as defined in Government Code Section 17519. This test claim is filed pursuant to Title 2, California Code of Regulations section 1183.1.

### A. California Constitution requires the State to reimburse schools

Article XIII B, section 6 of the California Constitution states:

Whenever the Legislature or any state agency mandates a new program or higher level of service on any local government, the state shall provide a subvention of funds to reimburse such local government for the costs of such programs or increased level of service.

The purpose of Article XIII B, section 6 is to [p]reclude the state from shifting financial responsibility for carrying out governmental functions to local agencies, which are 'ill equipped' to assume increased financial responsibilities because of the taxing and spending limitations that article XIII A and XIII B impose. (*County of San Diego v. State of California* (1997) 15 Cal.4th 68, 81.) Thus, the subvention requirement of section 6 is "directed to state-mandated increases in the services provided by [local government]..." (*County of Los Angeles v. State of California* (1987) 43 Cal.3d 46, 56.) Reimbursement under Article XIII B, section 6 is required when the following elements are met:

1. A state statute or executive order requires or "mandates" local agencies or school districts to perform an activity. (*San Diego Unified School Dist. v. Commission on State Mandates*, (2004) 33 Cal.4th 859, 874.)

2. Under the first alternative test set forth by the California Supreme Court, a "new program or higher level of service" is established by "programs that carry out the governmental function of providing services to the public." (San Diego Unified Sch. Dist. v. Comm'n on State Mandates, 33 Cal. 4th 859, 874 (2004) (quoting County of Los Angeles v. State of California (1987) 43 Cal.3d 46, 56).

3. Under the second alternative test set forth by the California Supreme Court, a "new program or higher level of service" is established by "laws which, to implement a state policy, impose unique requirements on local governments and do not apply generally to all residents and entities in the state." (*San Diego Unified Sch. Dist. v. Comm'n on State Mandates*, 33 Cal. 4th 859, 874 (2004) (quoting *County of Los Angeles v. State of California* (1987) 43 Cal.3d 46, 56).

4. The mandated activity is a new law when compared with the legal requirements in effect immediately before the enactment of the test claim statute, and it increases the level of service provided to the public in enforcing a state policy. (*San Diego Unified School Dist.*, supra 33 Cal.4th 859, 874-875, 878; *Lucia Mar Unified School District v. Honig* (1988) 44 Cal 3d 830, 835.)

### B. The new program is mandated when the schools incur increased costs.

Government Code section 17514 provides that [c]osts mandated by the state means any increased costs which a local agency or school district is required to incur after July 1, 1980, as a result of any statute enacted on or after January 1, 1975, or any executive order implementing any statute enacted on or after January 1, 1975, which mandates a new program or higher level of service of an existing program within the meaning of Section 6 of Article XIII B of the California Constitution.

Government Code section 17564 provides that: [n]o claim shall be made pursuant to Sections 17551, 17561, or 17573, nor shall any payment be made on claims submitted pursuant to Sections 17551, or 17561, or pursuant to a legislative determination under Section 17573, unless these claims exceed one thousand dollars. Claimant alleges increased costs exceeds the \$1,000.00 minimum claim amount articulated in Government Code section 17564(a). Government Code section 17556(e) states that there are no costs mandated by the state, if additional revenue specifically intended to fund the costs of the mandated activities, in an amount sufficient to fund the cost of the state-mandated activities, has been appropriated in a Budget Act or other bill.

There is no evidence that additional on-going revenue has been appropriated, specifically to fund the costs of the mandated activities in this claim. Thus, Government Code section 17556(e) does not apply to deny this claim. Accordingly, the evidence in the record supports the finding that the claimant has incurred increased costs mandated by the state, pursuant to Government Code section 17514. However, to the extent a district receives any funding or grant funding and applies those funds to the mandated activities, those funds are required to be identified as offsetting revenue and deducted from the costs claimed by the district.

### A. Statutes 2017 Chapter 687, A.B. No 10,

Existing law, with certain exceptions, requires every public and private school, as provided, to have restroom facilities that are open as prescribed during school hours, and at all times to keep every restroom maintained and cleaned regularly, fully operational, and stocked with soap and paper supplies.

### SECTION 1, section 35292.6 is added to the Education Code, to read:

(a) Pursuant to this new legislation, a public school maintaining any combination of classes from grade 6 to grade 12, inclusive, that meets the 40-percent pupil poverty threshold required to operate a school wide program, pursuant to Section 6314(a)(1)(A) of Title 20 of the United States Code, shall stock at least 50 percent of the school's restrooms with feminine hygiene products at all times.

(b) A public school described in subdivision (a) shall not charge for any menstrual products provided to pupils, including, but not limited to, feminine hygiene products.

(c) For purposes of this section, "feminine hygiene products" means tampons and sanitary napkins for use in connection with the menstrual cycle.

### Activities

School districts have incurred or will incur costs implementing the following activities:

(i) Developing and implementation of internal policies, training, procedures relating to the purchase, installation, stocking of feminine hygiene products.

(ii) Train certificated, classified and other personnel to administer the availability of feminine hygiene products in the district's restrooms.

- (iii) Purchasing and installing dispensers in the schools' restrooms.
- (iv) Stocking the schools' restrooms with feminine hygiene products at all times.

### B. A detailed description of existing activities and costs that are modified by the mandate

There were no existing activities that were modified by the test clam statute.

# B. <u>The actual increased costs incurred by the claimant during the fiscal year for which</u> the claim was filed to implement the alleged mandate.

### January 1, 2018-June 30, 2018

(i) Developing and implementation of internal policies, training, procedures relating to the purchase, installation, stocking of feminine hygiene products. (supported by declaration)

Labor Costs

Description	Qty (hours)	Avg Hrly Rate (incl. Fixed Charges)	Total Cost
M&O Director	2	\$67.71	\$135.42
Purchasing Director	2	\$82.23	\$164.46
Purchasing Buyer	2	\$37.15	\$74.30
		Total	\$374.16

(ii) Train certificated, classified and other personnel to administer the availability of feminine hygiene products in the district's restrooms. (supported by declaration)

### Labor Costs

Description	Qty.	Avg Hrly Rate (incl. Fixed Charges)	Total Cost
Principals Custodians	34 at .5 hours 49 at .5 hours	84.46 27.13	\$1,435.82 \$ 664.69
		Total	\$2,110.51

(iii) Purchasing and installing dispensers in the schools' restrooms. (supported by declaration and invoices)

### Equipment Costs

Description	Qty	Unit Cost (including installation)	Total Cost
Dispensers	115	\$156.74	\$19,501.67

(iv) Stocking the schools' restrooms with feminine hygiene products at all times. (supported by declaration and invoices)

Equipment Costs

Description	Annual Case Qty	Unit Cost	Total Cost
Feminine	7	\$24.62	\$172.34
Hygiene Pads	15	\$24.62	369.30
	30	\$22.90	687.00
	30	\$21.30	639.00
		Feminine Hygiene Pads Total	\$1,867.64
Feminine	6	\$52.50	\$ 315.00
Hygiene	24	\$52.50	\$1,260.00
Tampons	50	\$54.87	\$2,743.50
		Feminine Hygiene Tampons Total	\$4,318.50
		Total	\$6,186.14

### Labor Costs (supported by declaration)

Description	Instructional Days	# of Custodians @ Middle/High Schools	Minutes per day to refill stock	Avg Hrly Rate (incl. Fixed Charges)	Total Cost
Refill Stock	180	49	0.13	\$27.54	\$32,387.04

Description	Hours	Average Hourly Rate incl. Fixed Charges	Total Cost
Order/Maintain Stock	30	\$35.21	\$1,056.20
(iv)	Total E	xpenses	\$39, 629.38

### C. <u>The actual or estimated annual costs that will be incurred by the claimant to</u> <u>implement the alleged mandate during the fiscal year immediately following the fiscal</u> <u>year for which the claim was filed.</u>

### 2018-2019

(i) Developing and implementation of internal policies, training, procedures relating to the purchase, installation, stocking of feminine hygiene products. (supported by declaration)

### Labor Costs

Description	Qty	Avg Hrly Rate (incl. Fixed Charges)	Total Cost
M&O Director	1	\$71.09	\$71.09
Purchasing	1	\$82.23	\$82.23
Director	1	\$38.08	\$38.08
Purchasing Buyer			
		Total	\$191.40

(ii) Train certificated, classified and other personnel to administer the availability of feminine hygiene products in the district's restrooms. (supported by declaration)

### Labor Costs

Description	Qty	Avg Hrly Rate (incl. Fixed Charges)	Total Cost
Principals Custodians	34 (.5 hour) 49 (.5 hour)	85.75 27.54	\$1,457.75 674.73
		Total	\$ 2,132.48

(iii) Purchasing and installing dispensers in the schools' restrooms. (supported by declaration)

Equipment Costs

Description	Qty	Unit Cost (including installation)	Total Cost
Dispensers	12	169.58	\$2,034.96

(iv) Stocking the schools' restrooms with feminine hygiene products at all times. (supported by declaration and invoices)

### Equipment Costs

Equipment Costs

Description	Annual Case Qty	Unit Cost	Total Cost
Feminine	7	\$24.62	\$172.34
Hygiene Pads	15	\$24.62	369.30
	30	\$22.90	687.00
	30	\$21.30	639.00
		Feminine	\$1,867.64
		Hygiene Pads	
		Total	
Feminine	6	\$52.50	\$ 315.00
Hygiene	24	\$52.50	\$1,260.00
Tampons	50	\$54.87	\$2,743.50
		Feminine	\$4,318.50
		Hygiene	
		Tampons Total	1
		Total	\$6,186.14

(DSUSD000021:#3; DSUSD000024; DSUSD000024 #1; DSUSD000026; DSUSD000027: #2; DSUSD000029)

Stocking the schools' restrooms with feminine hygiene products at all times performed by custodians in the amounts of \$32,387.04 and \$1,056.20.

### Labor Costs

Description	Instructional Days	# of Custodians @ Middle/High Schools	Minutes per day to refill stock	Avg Hrly Rate (incl. Fixed Charges)	Total Cost
Refill Stock	180	49	0.13	\$27.54	\$32,387.04

Description	Hours	Average Hourly Rate incl. Fixed Charges	Total Cost
Order/Maintain	30	\$35.21	\$1,056.20
Stock			

### (v) Total Expenses

\$39,629.38

### E. A statewide cost estimate of increased costs that all local agencies or school districts will incur to implement the alleged mandate during the fiscal year immediately following the fiscal year for which the claim was filed.

\$5,000,000.00.

### F. Identification of all of the following funding sources available for this program:

### (i) Dedicated state funds<sup>1</sup>

Claimant is unaware at this time of any other dedicated state funds available for

this program.

### (ii) Dedicated federal funds

Claimant is unaware at this time of any other dedicated state funds available for

this program.

### (iii) Other nonlocal agency funds

Claimant is unaware at this time of any other dedicated state funds available for this program.

### (iv) The local agency's general purpose funds

Claimant is unaware at this time of any other dedicated state funds available for this program.

### (v) Fee authority to offset costs

Claimant is unaware at this time of any other dedicated state funds available for this program.

<sup>&</sup>lt;sup>1</sup> Whenever the Legislature or any state agency mandates a new program or higher level of service on any local government, the State shall provide a subvention of funds to reimburse that local government for the costs of the program or increased level of service. (Cal. Const. art. 13B, § 6)

### G. <u>Identification of prior mandate determinations made by the Board of Control or the</u> <u>Commission on State Mandates that may be related to the alleged mandate</u>

Education Code Sections 14501, 33126(b), 35186, 41020 and 42127.6 required students be provided with decent, clean and safe facilities that was maintained to ensure good repair, along with providing sufficient instructional materials and qualified teachers. (Williams Cost Implementation I, II, III; 05-TC-04; 07-TC-06; 08-TC-01)

Claimant is unaware at this time of any other prior mandate determinations made by the Board of Control or the Commission on State Mandates that may be related to the alleged mandate.

### H. <u>Identification of a legislatively determined mandate pursuant to Government Code</u> section 17573 that is on the same statute or executive order

Claimant is unaware at this time of any other dedicated state funds available for this program.

2017 Cal. Legis. Serv. Ch. 687 (A.B. 10) (WEST)

### CALIFORNIA 2017 LEGISLATIVE SERVICE

### 2017 Portion of 2017-2018 Regular Session

Additions are indicated by Text; deletions by

, عبغبط

Vetoes are indicated by <u>Text</u>; stricken material by <del>Text</del>.

### CHAPTER 687

### A.B. No. 10

### SCHOOLS AND SCHOOL DISTRICTS-RESTROOMS AND TOILETS-FEMININE HYGIENE PRODUCTS

AN ACT to add Section 35292.6 to the Education Code, relating to feminine hygiene products.

[Filed with Secretary of State October 12, 2017.]

### LEGISLATIVE COUNSEL'S DIGEST

### AB 10, Cristina Garcia. Feminine hygiene products: public school restrooms.

Existing law, with certain exceptions, requires every public and private school, as provided, to have restroom facilities that are open as prescribed during school hours, and at all times to keep every restroom maintained and cleaned regularly, fully operational, and stocked with soap and paper supplies.

This bill would require a public school maintaining any combination of classes from grade 6 to grade 12, inclusive, that meets a 40% pupil poverty threshold specified in federal law to stock 50% of the school's restrooms with feminine hygiene products, as defined. The bill would prohibit a public school from charging for any menstrual products, including feminine hygiene products, provided to pupils. By imposing additional duties on public schools, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to the statutory provisions noted above.

The people of the State of California do enact as follows:

SECTION 1. Section 35292.6 is added to the Education Code, to read:

<< CA EDUC § 35292.6 >>

WESTLAW 0 2018 Thomson Reuters, No claim to original U.S. Government Works.

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35292.6. (a) A public school maintaining any combination of classes from grade 6 to grade 12, inclusive, that meets the 40-percent pupil poverty threshold required to operate a schoolwide program pursuant to Section 6314(a)(1)(A) of Title 20 of the United States Code shall stock at least 50 percent of the school's restrooms with feminine hygiene products at all times.

(b) A public school described in subdivision (a) shall not charge for any menstrual products provided to pupils, including, but not limited to, feminine hygiene products.

(c) For purposes of this section, "feminine hygiene products" means tampons and sanitary napkins for use in connection with the menstrual cycle.

SEC. 2. If the Commission on State Mandates determines that this act contains costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code.

End of Document

in 2018 Thomson Reuters. No claim to original U.S. Government Works.

§ 35292.6. Public school restrooms; feminine hygiene..., CA EDUC § 35292.6

West's Annotated California Codes	Without are 1
Education Code (Refs & Annos)	12 Julist
Title 2. Elementary and Secondary Education (Refs & Annos)	
Division 3. Local Administration (Refs & Annos)	
Part 21. Local Educational Agencies (Refs & Annos)	11. 12. 22
Chapter 2. Governing Boards (Refs & Annos)	
Article 10. School Maintenance (Refs & Annos)	2012

### West's Ann.Cal.Educ.Code § 35292.6

§ 35292.6. Public school restrooms; feminine hygiene products; when required

Effective: January 1, 2018 Currentness

(a) A public school maintaining any combination of classes from grade 6 to grade 12, inclusive, that meets the 40-percent pupil poverty threshold required to operate a schoolwide program pursuant to Section 6314(a)(1)(A) of Title 20 of the United States Code shall stock at least 50 percent of the school's restrooms with feminine hygiene products at all times.

(b) A public school described in subdivision (a) shall not charge for any menstrual products provided to pupils, including, but not limited to, feminine hygiene products.

(c) For purposes of this section, "feminine hygiene products" means tampons and sanitary napkins for use in connection with the menstrual cycle.

Credits (Added by Stats.2017, c. 687 (A.B.10), § 1, eff. Jan. 1, 2018.)

West's Ann. Cal. Educ. Code § 35292.6, CA EDUC § 35292.6 Current with urgency legislation through Ch. 1016 of 2018 Reg.Sess, and all propositions on 2018 ballot.

End of Document

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Feminine Hygiene ProductsClaimants:Desert Sands Unified School DistrictSection: 6Declaration – Jordan Aquino, Chief Business Officer, Desert Sands Unified School District

### SECTION NUMBER: 6 Heading: DECLARATION

I, Jordan Aquino, Chief Business Officer, Desert Sands Unified School District, ("District") declare as follows:

1. I am employed with the District and I have personal knowledge of the actual and estimated costs incurred by the District for the Feminine Hygiene Products program commencing on January 1, 2018. The information contained in my declaration is from reviewing District business records and my personal knowledge pertaining to the Feminine Hygiene Products program.

2. The new activities performed, or to be performed, to implement provisions of the new statute alleged to impose the reimbursable mandate, Assembly Bill No. 10; Statutes 2017, Chapter 687; Education Code Section 35292.6 include the following:

- (i) Developing and implementation of internal policies, training, procedures relating to the purchase, installation, stocking of feminine hygiene products;
- (ii) Train certificated, classified and other personnel to administer the availability of feminine hygiene products in the schools' restrooms;
- (iii) The cost of purchasing and installing dispensers in the schools' restrooms;
- (iv) The cost of stocking the schools' restrooms with feminine hygiene products at all times.
- 3. Total Feminine Hygiene Products estimated 2017-2018 costs are as follows:
  - (i) Developing and implementation of internal policies, training, procedures relating to the purchase, installation, stocking of feminine hygiene products. These costs represent labor costs for Maintenance & Operations Director, Purchasing Director and Purchasing Buyer in the amount of \$ 374.16.

Labor Costs

Description	Qty (hours)	Avg Hrly Rate (incl. Fixed Charges)	Total Cost
M&O Director	2	\$67.71	\$135.42
Purchasing Director	2	\$82.23	\$164.46
Purchasing Buyer	2	\$37.15	\$74.30
		Total	\$374.16

Feminine Hygiene Products

Claimants: Desert Sands Unified School District

Section: 6 Declaration - Jordan Aquino, Chief Business Officer, Desert Sands Unified School District

(ii) Train certificated, classified and other personnel to administer the availability of feminine hygiene products in the schools' restrooms. These costs represent labor costs for Principals and Custodians in the amount of \$2,110.51.

### Labor Costs

Description	Qty.	Avg Hrly Rate (incl. Fixed Charges)	Total Cost
Principals Custodians	34 at .5 hours 49 at .5 hours	84.46 27.13	\$1,435.82 \$ 664.69
		Total	\$2,110.51

(iii) The cost of purchasing and installing dispensers in the schools' restrooms in the amount of \$19,501.67. (DSUSD000026)

### Equipment Costs

Description	Qty	Unit Cost (including installation)	Total Cost
Dispensers	115	\$156.74	\$19,501.67

(DSUSD000028)

(iv) Stocking the schools' restrooms with feminine hygiene products at all times in the amounts of the following:

Equipment Costs

Description	Annual Case Qty	Unit Cost	Total Cost
Feminine	7	\$24.62	\$172.34
Hygiene Pads	15	\$24.62	369.30
	30	\$22.90	687.00
	30	\$21.30	639.00
		Feminine	\$1,867.64
		Hygiene Pads	
		Total	
Feminine	6	\$52.50	\$ 315.00
Hygiene	24	\$52.50	\$1,260.00
Tampons	50	\$54.87	\$2,743.50
		Feminine	\$4,318.50
		Hygiene	
		Tampons Total	
		Total	\$6,186.14

(DSUSD000025:#3; DSUSD000028; DSUSD000030; DSUSD000031; DSUSD000033)

Feminine Hygiene Products

Claimants: Desert Sands Unified School District

Section: 6 Declaration - Jordan Aquino, Chief Business Officer, Desert Sands Unified School District

### Labor Costs

Stocking the schools' restrooms with feminine hygiene products at all times performed by custodians in the amounts of \$32,387.04 and \$1,056.20.

Description	Instructional Days	# of Custodians @ Middle/High Schools	•	Avg Hrly Rate (incl. Fixed Charges)	Total Cost
Refill Stock	180	49	0.13	\$27.54	\$32,387.04

Description	Hours	Average Hourly Rate incl. Fixed Charges	Total Cost
Order/Maintain Stock	30	\$35.21	\$1,056.20
		Total	\$39,629.38

- 4. Total Feminine Hygiene Products estimated 2018-2019 costs are as follows:
  - (i) Developing and implementation of internal policies, training, procedures relating to the purchase, installation, stocking of feminine hygiene products in the amount of \$191.40. The amounts are estimates based on the previous year costs.

Labor Costs

Description	Qty	Avg Hrly Rate (incl. Fixed Charges)	Total Cost
M &O Director	1	\$71.09	\$71.09
Purchasing Director	1	\$82.23	\$82.23
Purchasing Buyer	1	\$38.08	\$38.08
		Total	\$191.40

Feminine Hygiene Products

Claimants: Desert Sands Unified School District

Section: 6 Declaration - Jordan Aquino, Chief Business Officer, Desert Sands Unified School District

(ii) Train certificated, classified and other personnel to administer the availability of feminine hygiene products in the district's restrooms. (supported by declaration)

### Labor Costs

Description	Qty	Avg Hriy Rate (incl. Fixed Charges)	Total Cost
Principals	34 (.5 hour)	85.75	\$1,457.75
Custodians	49 (.5 hour)	27.54	674.73
		Total	\$2,132.48

(iii) Purchasing and installing dispensers in the schools' restrooms. (supported by declaration)

### Equipment Costs

Description	Qty	Unit Cost (including installation)	Total Cost
Dispensers	12	169.58	\$2,034.96

The amounts are estimates based on the previous year costs.

(iv) The cost of stocking the schools' restrooms with feminine hygiene products at all times in the following amounts:

### Equipment Costs

Description	Annual Case Qty	Unit Cost	Total Cost
Feminine	7	\$24.62	\$172.34
Hygiene Pads	15	\$24.62	369.30
	30	\$22.90	687.00
	30	\$21.30	639.00
		Feminine	
		Hygiene Pads	
		Total	\$1,867.64
Feminine	6	\$52.50	\$ 315.00
Hygiene	24	\$52.50	\$1,260.00
Tampons	50	\$54.87	\$2,743.50
		Feminine	
		Hygiene	
		Tampons	
		Total	\$4,318.50
		Total	\$6,186.14

Feminine Hygiene Products

Claimants: Desert Sands Unified School District

Section: 6 Declaration – Jordan Aquino, Chief Business Officer, Desert Sands Unified School District

### Labor Costs

Description	Instructional Days	# of Custodians @ Middle/High Schools	Minutes per day to refill stock	Avg Hrly Rate (incl. Fixed Charges)	Total Cost
Refill Stock	180	49	0.13	\$27.54	\$32,387.04

Description	Hours	Average Hourly Rate incl. Fixed Charges	Total Cost
Order/Maintain Stock	30	\$35.21	\$1,056.20

Total \$39,629.38

The amounts are estimates based on the previous year costs.

5. I am unaware of any local, state or federal funds or fee authority that may be used to offset the increased costs that will be incurred by claimant to implement the alleged mandate, including direct and indirect costs.

I certify by my signature below, under penalty of perjury under the laws of the State of California, that the statements made in this document are true and complete to the best of my own personal knowledge or information and belief and I am authorized and competent to do so.

Dated: December  $\emptyset$ , 2018

JORDAN AQUINO, CHIEF BUSINESS OFFICER DESERT SANDS UNIFIED SCHOOL DISTRICT

DESERT SANDS UNIFIED SCHOOL 47-950 DUNE PALMS ROAD, LA QUINTA, CA		917-201 91/08/291
Vendor: 10408 DiR#: WAXIE 905 NORTH WINEVILLE AVENUE ONTARIO, CA 91764 Phone: 760-831-7960 Fax: 760-343-4411 F.O. Send:	Buyer: ADELINE CARRASCO Phone: (760) 771-8572 Fax: (760) 771-85 Payment Terms & Conditions: SEE PURCHASING WEB PAGE FOB: Justification: Routine: M&OUsel Parks	
Deliver en or Before: 2/7/2018 Ship Te: DESERT SANDS WAREHOUSE 47950 DUNE PALMS RD, LA QUINTA, CA 92233 Fax: Originatora: SYLVIA QUINTANA (R0085791)	BH TO: FISCAL SERVICES 47950 DUNE FALMS RD. LA QUINTA, CA 82253 Fax: 780-238-9652	
Note: Curcle per Jell Oknyer Dated 12/18/2017 VENDOR NOTE: DSUSD Warehouse will be closed for de 2/19/2018.	etveries on the following dates; 01/15/2018, 2/12/2018 and	
Oty         U/M         Item Name           1.         115.00         EACH         88HSCMT1FREE           Description:         Maxithin/Tampax Dual Vendor w/ Free Re           03-843-0010-0-0000-8200-4300		Total 878.10
2. 115.00 V EACH 638308 Description: installation Charge 03-843-0010-0-0000-s200-5800	10.600000 1,	150.00
3.         7.00         EACH         820029           Description:         Maxithins #4 Feminine Hygiene Pads 250           03-843-0010-0-0000-8200-4300           4.         8.00         EACH         822000	Vcs	172.34
Description: Tampax Regular Absorbency Tampons 50 03-843-0010-0-0000-8200-4300	)0/cs	318.00
	Discount Sub-Total: 18,0 Yax: 1,0 Freight:	512.44 .00 512.44 519.21 .00 31.85
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WAXIES!

DESERT SANDS UNIFIED SCHOOL DIST Ann: Galar De Loo Sanktary Malatanance Supplies Price Proposal December 14, 2017

WAXDE Sanitary Supply is piezaed to present you with the following price proposal for your ray from at

Pite Pite	Dual Vendor wittee Release EA 115 5148.74 \$16,873.10	ndatation Charge EA 115 \$10.00 \$1,150.00	Survey S18.025.10	Bales Tex \$1,478.57	Total (\$19,501.67	
	MHSCATTFREE Dual	636306				

Prices are velicit through itematery 18, 2017. Prices find into to contact me if you have any questions or constant.

Thenk You

Jeff Ofegat | Socior Account Countern (760) 195-7475 (diffect@work.con | 2000 Mark4000

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DSUSD000027

PAGE: 1		EM-TEL 1-800-5		US LINE FRUCE FOR ANOUNT		BT 24.40 - 18	43		A AND	1652	and the Real	12	SAL	at at the		5 sua tota. sates tax	
Your Order Number EQ6ZN-00	St M	0:43:50	PPDUAL INSTITUTEDIO	SUPPED LINE NOTOPOLE WEDN LINE	N 115 EA 2185	1/7 CS B	√ 6 CS 4		115 EA					X		243 243	eqeznod * complete
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SANITARY SUPPLY In Med Truthe Mann Mann. Since 1945.	DESERT SANDS UNIFIED SCH DIS 47950 DUNE PALHS RD LA QUINTA. CA 92253	DE71 760.777.4	979 SYLVIA QUIN 03334	arrier: 03W14 Carrier	822204 MAXITHIN/TAMPAX DUAL FREE VEND WHITE METAL MET8: MT1 FREE	INS #4 FE	MT-4 REGULAR	TAMPONS MFT 1: T500	LATION C	38308	pis ship co		3			נוסות היה אינות היה היה היה היה היה היה היה היה היה הי	usove items received in good grder. Any clam for shortage. Jamage or error must be reported upon delivery.

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Praif CUSTOMER MUNE

**JATONOS ETCHORE** 

### \*\*TRIAL PRINT\*\*

	Purchase Order:	P-37831-	0
RICT		Date: Time: Page:	07/10/2018 11:46 1 of 2

### DESERT SANDS UNIFIED SCHOOL DISTRICT 47950 Dune Palms Road La Quinta, CA 92253 760-771-8567 Fax: 760-771-8574

Buyer: Vickie Haddox Payment Terms: NET 30 Terms and Conditions: See Attachment A FOB: Destination Routing: Warehouse Stock Items Deliver on or before:02/23/2018	dor: 10408 XIE SANITARY SUPPLY NORTH WINEVILLE AVENUE FARIO, CA 91764	WAXIE 905 NO
<b>Bill To:</b> Fiscal Services 47950 Dune Palms Rd. La Quinta, CA 92253	<b>p To:</b> ehouse Stores 50 Dune Palms Rd. Quinta, CA 92253	47950 D
	Quote Per Brenda Hernandez VENDOR NOTE: DSUSD Warehouse will be close following dates: 02/12/2018 & 02/19/2018	Ŷ
Quantity Unit Ordered Price U/M Total Price		Line Item
15.00 \$24.62 CS \$369. ns #4 ***NO SUBS***	31230 Sanitary Pads, 250/case, Maxithins #4 ***NO 5 Funding: 03 (KK) (KKK) 0 (HKK) (HKK) 9320	1
24.00 \$52.50 CS \$1,260. apax #63364 ***NO SUB***	31231 Tampax Tampons, 500/Case Tampax #63364 ** Funding: 03 (XX) (XXX) 0 (XXX) 0320	2
24.00 \$52.50 CS \$1,3 pax #63364 ***NO SUB***	Tampax Tampons, 500/Case Tampax #63364 **	2

		**TRIAL PRINT** P-37831-0		
9 <b>.</b> 7.	Purchase Order:			
		Page:	2 of 2	
	Total Of Line Items Discount Sub-Total Use Tax Sales Tax		, 629.30 \$0.00 , 629.30	
	Freight Purchase Order Total	\$1,	\$0.00	
	By:	* * * *		

Deputy

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### \*\*TRIAL PRINT\*\*

		Purchas	e Order:	P-37	872-0	·
ESER <sup>2</sup>	T SANDS UNIFIED SCHOOL DISTRICT 47950 Dune Palms Road La Quinta, CA 92253 760-771-8567 Fax: 760-771-8574			Date Tim Page	e:	07/10/2013 11:40 1 of 1
SOUT 3790 E	r: 10394 HWEST SCHOOL & OFFICE SUPPLY DE FOREST CIRCLE PA VALLEY, CA 91752	Payment Terms ar FOB: De Routing:	Vickie Haddo Terms: NET ad Conditions stination Warehouse S on or before:	730 s: See Attr Stock Iteπ	15	nt A.
47950	<b>Fo:</b> Sands Warehouse Dune Palms Rd. inta, CA 92253		vices ine Palms Rd 1, CA 92253	•		
Ç	Quote Per Aja Stickler ***PLEASE EXPEDIT	E ORDER***				
Line Item	Item ID# / Description	Quantity Ordered	Unit Price	U/M	Tot	al Price
1	31230 Sanitary Pads, 250/case, Maxithins #4 ###NO : Funding. 03 (00) (XND 0) (XND 0XXD 9320)	30.00 SUBS***	\$22.9	0 CS		\$687.00

Total Of Line Items	687.00
Discount	\$0.00
Sub-Total	\$687.00
Use Tax	
Sales Tax	\$60.11
Freight	\$0.00

Purchase Order Total \$747.11

### \*\*\*\*VOID\*\*\*\*

Deputy

By: --

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### \*\*TRIAL PRINT\*\*

	Purchase Order:	P-37936-0	
RT SANDS UNIFIED SCHOOL DISTRICT 47950 Dune Palms Road		Date: Time: Page:	07/10/2018 11:46 1 of 2

DESER La Quinta, CA 92253 760-771-8567 Fax: 760-771-8574

3790 D	: 10394 IWEST SCHOOL & OFFICE SUPPLY E FOREST CIRCLE A VALLEY, CA 91752	Paymer Terms FOB: I Routing	Vickie Haddox nt Terms: NET and Conditions: Destination g: Warehouse S on or before:0	30 : See Att tock Iten	ns
47950 E	o: Sands Warehouse Dune Palms Rd. hta, CA 92253				
Pe Vi	uote Per Aja Stickler er Warehouse Inventory Bid #17/18-010 ENDOR NOTE: DSUSD Warehouse will be closed llowing date: 05/28/2018	for deliver	ies on the		
Line Item	Item ID# / Description	Quantity Ordered	Unit Price	<b>U/M</b>	Total Price
1 .	31170 Polishing pads, 17 white - Pioneer /GI17WHITE Fanding: 13 000 0000 0 0000 0000 9720	60.00	\$2.02	EA	<del>\$12</del> 1.20
2	31230 Sanitary Pads, 250/case, Maxithins #4 ***NO SU Funding: 03 000 0000 0 0000 9320	30.00 JBS***	\$21.30	CS	\$639.00
3	16216 8.5х11" White Graph Paper, 1/4" grid 3-Цоје Pun Evereti #44-152, Imperial #5289-1/4, SS 080667 Ponding: 03 (IXX) (ИХИТОТ) (XXXI) 9320	360.00 ched	\$3.14	RM	\$1,130.40

### \*\*TRIAL PRINT\*\* Purchase Order: P-37936-0 Page: 2 of 2 \$1,890.60 \$0.00 \$1,890.60 Total Of Line Items Discount Sub-Total Use Tax Sales Tax Freight \$165.43 \$0.00 \$2,056.03 Purchase Order Total

By: ---

### \*\*\*\*VOID\*\*\*\*

Deputy

**\*\*TRIAL PRINT\*\*** 

### \*\*TRIAL PRINT\*\*

Purchase Order: P-37884-0 Date: 07/10/2018 DESERT SANDS UNIFIED SCHOOL DISTRICT Time: 11:47 1 of 1 Page:

# 47950 Dune Palms Road La Quinta, CA 92253 760-771-8567 Fax: 760-771-8574

CENT Aun: * 416 N	r: 39443 RAL SANITARY SUPPLY RANCHO JANITORIAL SUPPLIES NINTH ST STO, CA 95350	Paymen Terms a FOB: D Routing	Vickie Hacld t Terms: NE nd Condition estination : Warehouse on or before	T 30 ns: See Att Stock Iten	ns
47950	o: Sands Warehouse Dune Palms Rd. nta, CA 92253		rvices une Palms R a, CA 922 <i>5</i> 3		
Q	uote Per Christopher Flores				
Line Item	Item ID# / Description	Quantity Ordered	Unit Price	U/M	Total Price
1	31231 Tampax Tampons, 500/Case Tampax & Funding 03 000 0000 0 0000 0000 9320	50.00 /63364 ***NO SUB**		37 CS	\$2, 743.50

Total Of Line Items	\$2,743.50
Discount	\$0.00
Sub-Total	\$2,743.50
Use Tax	
Sales Tax	\$240.06
Freight	\$0.00

Purchase Order Total \$2,983.56

By: --

**\*\*TRIAL PRINT\*\*** 

Осрију

### **DECLARATION OF SERVICE BY EMAIL**

I, the undersigned, declare as follows:

I am a resident of the County of Sacramento and I am over the age of 18 years, and not a party to the within action. My place of employment is 980 Ninth Street, Suite 300, Sacramento, California 95814.

On December 17, 2018, I served the:

- Notice of Complete Test Claim, Schedule for Comments, and Notice of Tentative Hearing Date issued December 17, 2018
- Test Claim filed by the Desert Sands Unified School District on December 7, 2018

*Public School Restrooms: Feminine Hygiene Products*, 18-TC-01 Education Code Section 35292.6; Statutes 2017, Chapter 687 (AB 10) Desert Sands Unified School District, Claimant

by making it available on the Commission's website and providing notice of how to locate it to the email addresses provided on the attached mailing list.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct, and that this declaration was executed on December 17, 2018 at Sacramento, California.

Jill L. Magee

Commission on State Mandates 980 Ninth Street, Suite 300 Sacramento, CA 95814 (916) 323-3562

## **COMMISSION ON STATE MANDATES**

### **Mailing List**

Last Updated: 12/14/18

Claim Number: 18-TC-01

Matter: Public School Restrooms: Feminine Hygiene Products

Claimant: Desert Sands Unified School District

### TO ALL PARTIES, INTERESTED PARTIES, AND INTERESTED PERSONS:

Each commission mailing list is continuously updated as requests are received to include or remove any party or person on the mailing list. A current mailing list is provided with commission correspondence, and a copy of the current mailing list is available upon request at any time. Except as provided otherwise by commission rule, when a party or interested party files any written material with the commission concerning a claim, it shall simultaneously serve a copy of the written material on the parties and interested parties to the claim identified on the mailing list provided by the commission. (Cal. Code Regs., tit. 2, § 1181.3.)

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