Commission on State Mandates
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11/02/2026

November 2, 2026

26-LDM-16

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RE: Legislatively Determined Mandate
Elections: translation of election materials
(Senate Bill 1360; Statutes 2026, Chapter 339)

Dear Director Stephenshaw and Executive Director Gmur:

Rural County Representatives of California (RCRC), a statewide association of California's rural counties, hereby requests to initiate a Joint Request for Legislatively Determined Mandate (LDM) pursuant to Government Code section 17573 regarding the above-captioned statute.

The Department of Finance, in its July 31, 2026, bill analysis (attached), was opposed to the bill due to it "potentially creating a significant state-reimbursable mandate."

By copy of this letter to the Commission on State Mandates, RCRC requests acknowledgement that the statute of limitations to file a test claim is tolled as of the date of this notice pursuant to Government Code section 17573, subdivision (b). While this matter is pending, RCRC or the Department of Finance shall notify the Commission of actions taken as set forth below, in accordance with subdivision (g) of Section 17573:

- Provide the Commission with a copy of any communications regarding development of a joint request under this section and a copy of a joint request when it is submitted to the Legislature.
- Notify the Commission of the date of (A) the Legislature's action on a joint request in the Budget Act, or (B) the Department's decision not to submit a joint request.

Please do not hesitate to contact us if you have any questions, or would like to schedule a meeting to discuss the next steps in the LDM process.

Very truly yours,

TAYLOR W. KAYATTA, Deputy General Counsel
Rural County Representatives of California

DEPARTMENT OF FINANCE BILL ANALYSIS

AMENDMENT DATE: 04/14/2026
POSITION: Oppose

BILL NUMBER: SB 1360
AUTHOR: Cervantes, Sabrina
RELATED BILLS: SB 266 (Cervantes, 2025)

BILL SUMMARY: Elections: translation of election materials.

This bill establishes a new statewide language assistance framework that expands the responsibilities of the Secretary of State (SOS) and county election officials to provide translated election materials and language assistance services, as specified.

FISCAL SUMMARY

SOS estimates General Fund implementation costs of $22.2 million in 2026-2027 and $14.7 million in 2027-28 and ongoing. SOS notes this bill creates substantial costs for the Office of Voting Systems Technology Assessment to conduct recurring voting system recertification testing, maintain multilingual web content, procure translation services, and support additional technical and managerial staff necessary to implement and administer the expanded requirements.

Beginning January 1, 2027, this bill requires elections officials to use language determinations prescribed by Section 203 of the Voting Rights Act to provide translated materials and language assistance, as specified, in a manner that allows voters who speak English less than very well to be effectively informed. The California Constitution requires the state to reimburse local entities for increased costs associated with any new program or higher level of service imposed by the state on local entities if the Commission on State Mandates determines that the new program or higher level of service is reimbursable and a state mandate. This bill may create a potentially significant state reimbursable mandate because it requires a higher level of services to be provided by county election officials.

COMMENTS

The Department of Finance is opposed to this bill because it results in potentially significant costs for the General Fund not included in the 2026 Budget Act, as well as potentially creating a significant state-reimbursable mandate.

Existing law requires SOS to determine if a county or precinct need election materials in languages other than English. Existing law establishes that county elections officials must provide materials in the applicable language if members of a county or a precinct's single language minority make up three percent or more of that county or precinct's voting-age residents.

This bill establishes the criteria for SOS to make their determinations about providing language access, including: 5,000 or more citizens in a county being limited English proficient individuals while belonging to a single language minority group, or 5 percent or more citizens in a county being limited English proficient individuals while belonging to a single language minority group.

Analyst/Principal (243) Romine, Jessie	Date	Program Budget Manager Jarvis, Amy	Date
Department Deputy Director			Date
Governor's Office:	By:	Date:	Position Approved Position Disapproved

COMMENTS (continued)

SOS notes this bill potentially creates duplicative and conflicting statutory requirements. Specifically, by retaining the existing language determination process in Elections Code Section 14201 while creating a second determination process under proposed Section 14032, the bill requires SOS to administer two separate language determination schedules using different methodologies. The bill also requires SOS to translate voter-facing election materials into every language identified in any county, a significant expansion beyond state and federal requirements.

A related bill, SB 266 (Cervantes, 2025) would have expanded the number of applicable languages and election material needing translation. This bill was held in the Senate Appropriations Committee Suspense file.

According to the author's office, this bill will support registered voters in California who identify as limited English-proficient by making translated election materials more available and accessible.

Code/Department Agency or Revenue Type	SO LA CO RV	(Fiscal Impact by Fiscal Year) (Dollars in Thousands) PROP 98	FC	2026-2027	FC	2027-2028	FC	2028-2029	Fund Code
0890/Secty State	SO	No	C	22,200	C	14,700	C	14,700	0001
8885/Comm St Mndt	LA	No		0		0		0	0001

DECLARATION OF SERVICE BY EMAIL

I, the undersigned, declare as follows:

I am a resident of the County of Sacramento and I am over the age of 18 years, and not a party to the within action. My place of employment is 980 Ninth Street, Suite 300, Sacramento, California 95814.

On November 9, 2026, I served the:

- **Current Mailing List dated November 5, 2026**
- **Notice of Receipt of Letter of Intent to Initiate a Joint Request for a Legislatively Determined Mandate and Tolling of the Statute of Limitations issued November 9, 2026**
- **Letter of Intent to Initiate a Joint Request for a Legislatively Determined Mandate filed by the Rural County Representatives of California (RCRC) on November 2, 2026**

  Elections: Translation of Election Materials, 26-LDM-16
  Statutes 2026, Chapter 339 (SB 1360)
  Rural County Representatives of California, Requester

by making it available on the Commission's website and providing notice of how to locate it to the email addresses provided on the attached mailing list.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct, and that this declaration was executed on November 9, 2026 at Sacramento, California.

Jill Magee
_____

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COMMISSION ON STATE MANDATES

Mailing List

Last Updated: 11/5/26

Claim Number: 26-LDM-16

Matter: Elections: Translation of Election Materials

Requester: Rural County Representatives of California

TO ALL PARTIES, INTERESTED PARTIES, AND INTERESTED PERSONS:

Each commission mailing list is continuously updated as requests are received to include or remove any party or person on the mailing list. A current mailing list is provided with commission correspondence, and a copy of the current mailing list is available upon request at any time. Except as provided otherwise by commission rule, when a party or interested party files any written material with the commission concerning a claim, it shall simultaneously serve a copy of the written material on the parties and interested parties to the claim identified on the mailing list provided by the commission. (Cal. Code Regs., tit. 2, § 1181.3.)

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