

GAVIN NEWSOM - GOVERNOR 915 L STREET & SACRAMENTO CA & 95814-3706 & WWW.DOF.CA.GOV

June 24, 2019

Ms. Heather Halsey Executive Director Commission on State Mandates 980 Ninth Street, Suite 300 Sacramento, CA 95814

Re: Revised Comments to Parameters and Guidelines: Public School Restrooms: Feminine Hygiene Products, 18-TC-01

Dear Ms. Halsey:

The Department of Finance (Finance) has reviewed the Draft Expedited Parameters and Guidelines (Ps & Gs) prepared by the Commission on State Mandates (Commission) on May 24, 2019, and respectfully submits the following revised comments and concerns in response to the draft parameters and guidelines.

According to the Commissions draft Ps & Gs, the claimant is only allowed to claim and be reimbursed for increased costs for the following reimbursable activity:

1. Stock 50 percent of the school's <u>pupil's</u> restrooms with feminine hygiene products (defined only as tampons and sanitary napkins) at all times at no cost to pupil.

All other activities and costs alleged in the Test Claim are not mandated by the plain language of the test claim statute, but may be proposed for inclusion in the Ps & Gs pursuant to current law.

Contrary to the assertion made by the claimant's attorney in the *Response to Test Claim 18-TC-01, Public School Restrooms: Feminine Hygiene Products*, dated February 15, 2019, Finance only supports the cost of the feminine hygiene products as reimbursable costs, based on the plain language of the test claim statute. All other activities such as the cost and installation of dispensers, training of personnel, and developing policies and procedures must be supported by evidence showing that they are "reasonably necessary for the performance of the state-mandated program".

For instance, as noted by the Commission in the Draft Ps & Gs, the activities and costs incurred by the school district to purchase and install dispensers are "not mandated by the plain language of the test claim statute". Furthermore, based on the plain language of the test claim statute, Finance continues to maintain that training of personnel and the development of policies are not reasonably necessary to implement the mandate.

Additionally, as noted in the Draft Ps & Gs, only actual costs—those incurred to implement the mandated activity—are eligible for mandated cost reimbursement. Actual costs must be

Ms. Heather Halsey June 24, 2019 Page 2 of 2

traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities.

We continue to dispute the cost estimate submitted by the claimant and note the following additional concerns:

- As stated in the Senate Floor analysis, and emphasized in the Commission's decision, the intent of the test claim statute is to provide female pupils with access to free feminine hygiene products (defined only as tampons and sanitary napkins). The reimbursable activities should specify <u>pupil</u> restrooms, not all restrooms, in line with the intent of the test claim statute.
- The claimant purchased 115 dispensers for seven eligible schools and purchased an additional 12 in the second year of the mandate. To determine the reasonableness of the cost estimate, Finance has requested the number of restrooms at each eligible school. The test claim statute states "50 percent of the school's restrooms" shall be stocked with feminine hygiene products, which necessitates information on the number of restrooms at each eligible school to determine whether the claimant is meeting or exceeding the mandated program. The number of restrooms is not available on the school's websites.

If you have any questions regarding this letter, please contact Lisa Mierczynski, Principal Program Budget Analyst, at (916) 445-0328.

folmer for ssica,

JÉFF BELL / Program Budget Manager

Attachment

## Revised Comments to Draft Expedited Parameters and Guidelines Department of Finance Public School Restrooms: Feminine Hygiene Products Declaration

DECLARATION OF JESSICA HOLMES DEPARTMENT OF FINANCE CLAIM NO. 18-TC-01

I am currently employed by the State of California, Department of Finance (Finance), am familiar with the duties of Finance, and am authorized to make this declaration on behalf of Finance.

I certify under penalty of perjury that the facts set forth in the foregoing are true and correct of my own knowledge except as to the matters therein stated as information or belief and, as to those matters, I believe them to be true.

6-24-19

at Sacramento, CA

Jessica Holmes

### **DECLARATION OF SERVICE BY EMAIL**

I, the undersigned, declare as follows:

I am a resident of the County of Sacramento and I am over the age of 18 years, and not a party to the within action. My place of employment is 980 Ninth Street, Suite 300, Sacramento, California 95814.

On June 25, 2019, I served the:

- Finance's Revised Late Comments on the Draft Expedited Parameters and Guidelines filed June 25, 2019
- Claimant's Rebuttal Comments filed June 19, 2019

*Public School Restrooms: Feminine Hygiene Products*, 18-TC-01 Education Code Section 35292.6; Statutes 2017, Chapter 687 (AB 10) Desert Sands Unified School District, Claimant

By making it available on the Commission's website and providing notice of how to locate it to the email addresses provided on the attached mailing list.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct, and that this declaration was executed on June 25, 2019 at Sacramento, California.

Lorenzo Duran Commission on State Mandates 980 Ninth Street, Suite 300 Sacramento, CA 95814 (916) 323-3562

# **COMMISSION ON STATE MANDATES**

# **Mailing List**

Last Updated: 6/11/19

Claim Number: 18-TC-01

Matter: Public School Restrooms: Feminine Hygiene Products

Claimant: Desert Sands Unified School District

#### TO ALL PARTIES, INTERESTED PARTIES, AND INTERESTED PERSONS:

Each commission mailing list is continuously updated as requests are received to include or remove any party or person on the mailing list. A current mailing list is provided with commission correspondence, and a copy of the current mailing list is available upon request at any time. Except as provided otherwise by commission rule, when a party or interested party files any written material with the commission concerning a claim, it shall simultaneously serve a copy of the written material on the parties and interested parties to the claim identified on the mailing list provided by the commission. (Cal. Code Regs., tit. 2, § 1181.3.)

Edmundo Aguilar, Chief Counsel, Department of Education 1430 N Street, Sacramento, CA 95814-5901 Phone: (916) 319-0860 EAguilar@cde.ca.gov

Amber Alexander, *Department of Finance* 915 L Street, Sacramento, Ca Phone: (916) 445-0328 Amber.Alexander@dof.ca.gov

Michael Ambrose, Associate General Counsel, *California School Boards Association* 3251 Beacon Boulevard, West Sacramento, CA 95691 Phone: (916) 669-3266 mambrose@csba.org

Socorro Aquino, State Controller's Office Division of Audits, 3301 C Street, Suite 700, Sacramento, CA 95816 Phone: (916) 322-7522 SAquino@sco.ca.gov

Scott Bailey, Superintendent, *Desert Sands Unified School District* Claimant Contact 47-950 Dune Palms Road, La Quinta, CA 92253 Phone: (760) 777-4200 slbailey@desertsands.us

Harmeet Barkschat, *Mandate Resource Services,LLC* 5325 Elkhorn Blvd. #307, Sacramento, CA 95842 Phone: (916) 727-1350 harmeet@calsdrc.com Lacey Baysinger, *State Controller's Office* Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816 Phone: (916) 324-0254 lbaysinger@sco.ca.gov

Mike Brown, School Innovations & Advocacy 5200 Golden Foothill Parkway, El Dorado Hills, CA 95762 Phone: (916) 669-5116 mikeb@sia-us.com

**J. Bradley Burgess**, *MGT of America* 895 La Sierra Drive, Sacramento, CA 95864 Phone: (916)595-2646 Bburgess@mgtamer.com

**Evelyn Calderon-Yee**, Bureau Chief, *State Controller's Office* Local Government Programs and Services, 3301 C Street, Suite 700, Sacramento, CA 95816 Phone: (916) 324-5919 ECalderonYee@sco.ca.gov

**Gwendolyn Carlos**, *State Controller's Office* Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816 Phone: (916) 323-0706 gcarlos@sco.ca.gov

Carolyn Chu, Senior Fiscal and Policy Analyst, *Legislative Analyst's Office* 925 L Street, Suite 1000, Sacramento, CA 95814 Phone: (916) 319-8326 Carolyn.Chu@lao.ca.gov

Anita Dagan, Manager, Local Reimbursement Section, *State Controller's Office* Local Government Programs and Services Division, Bureau of Payments, 3301 C Street, Suite 740, Sacramento, CA 95816 Phone: (916) 324-4112 Adagan@sco.ca.gov

Andra Donovan, San Diego Unified School District Legal Services Office, 4100 Normal Street, Room 2148, , San Diego, CA 92103 Phone: (619) 725-5630 adonovan@sandi.net

**Donna Ferebee**, *Department of Finance* 915 L Street, Suite 1280, Sacramento, CA 95814 Phone: (916) 445-3274 donna.ferebee@dof.ca.gov

Chris Ferguson, Department of Finance Education Systems Unit, 915 L Street, 7th Floor, 915 L Street, 7th Floor, Sacramento, CA 95814 Phone: (916) 445-3274 Chris.Ferguson@dof.ca.gov

Susan Geanacou, Department of Finance 915 L Street, Suite 1280, Sacramento, CA 95814 Phone: (916) 445-3274 susan.geanacou@dof.ca.gov

Heather Halsey, Executive Director, *Commission on State Mandates* 980 9th Street, Suite 300, Sacramento, CA 95814

Phone: (916) 323-3562 heather.halsey@csm.ca.gov

**Ed Hanson**, *Department of Finance* Education Systems Unit, 915 L Street, 7th Floor, Sacramento, CA 95814 Phone: (916) 445-0328 ed.hanson@dof.ca.gov

**Doug Kimberly**, Superintendent, *Lake Elsinore Unified School District* 545 Chaney Street, Lake Elsinore, CA 92530 Phone: (951) 253-7000 Doug.Kimberly@leusd.k12.ca.us

Jennifer Kuhn, Deputy, *Legislative Analyst's Office* 925 L Street, Suite 1000, Sacramento, CA 95814 Phone: (916) 319-8332 Jennifer.kuhn@lao.ca.gov

Lisa Kurokawa, Bureau Chief for Audits, *State Controller's Office* Compliance Audits Bureau, 3301 C Street, Suite 700, Sacramento, CA 95816 Phone: (916) 327-3138 lkurokawa@sco.ca.gov

Amy Li, Fiscal & Policy Analyst, *Legislative Analyst's Office* 925 L Street, Suite 1000, Sacramento, CA 95814 Phone: (916) 319-8358 Amy.Li@lao.ca.gov

Jill Magee, Program Analyst, *Commission on State Mandates* 980 9th Street, Suite 300, Sacramento, CA 95814 Phone: (916) 323-3562 Jill.Magee@csm.ca.gov

### Michelle Mendoza, *MAXIMUS* 17310 Red Hill Avenue, Suite 340, Irvine, CA 95403 Phone: (949) 440-0845

michellemendoza@maximus.com

Kathryn Meola, General Counsel, *California School Boards Association* 3251 Beacon Blvd., West Sacramento, CA 95691 Phone: (916) 669-3273 kmeola@csba.org

Yazmin Meza, Department of Finance 915 L Street, Sacramento, CA 95814 Phone: (916) 445-0328 Yazmin.meza@dof.ca.gov

Meredith Miller, Director of SB90 Services, *MAXIMUS* 3130 Kilgore Road, Suite 400, Rancho Cordova, CA 95670 Phone: (972) 490-9990 meredithcmiller@maximus.com

**Robert Miyashiro**, *Education Mandated Cost Network* 1121 L Street, Suite 1060, Sacramento, CA 95814 Phone: (916) 446-7517 robertm@sscal.com

Lourdes Morales, Senior Fiscal and Policy Analyst, Legislative Analyst's Office

925 L Street, Suite 1000, Sacramento, CA 95814 Phone: (916) 319-8320 Lourdes.Morales@LAO.CA.GOV

Michelle Nguyen, Department of Finance Education Unit, 915 L Street, Sacramento, CA 95814 Phone: (916) 445-0328 Michelle.Nguyen@dof.ca.gov

Andy Nichols, Nichols Consulting 1857 44th Street, Sacramento, CA 95819 Phone: (916) 455-3939 andy@nichols-consulting.com

Arthur Palkowitz, Artiano Shinoff Claimant Representative 2488 Historic Decatur Road, Suite 200, San Diego, CA 92106 Phone: (619) 232-3122 apalkowitz@as7law.com

Keith Petersen, SixTen & Associates P.O. Box 340430, Sacramento, CA 95834-0430 Phone: (916) 419-7093 kbpsixten@aol.com

Mark Rewolinski, *MAXIMUS* 808 Moorefield Park Drive, Suite 205, Richmond, VA 23236 Phone: (949) 440-0845 markrewolinski@maximus.com

Sandra Reynolds, President, *Reynolds Consulting Group, Inc.* P.O. Box 891359, Temecula, CA 92589-1359 Phone: (888) 202-9442 rcginc19@gmail.com

**Carla Shelton**, *Commission on State Mandates* 980 9th Street, Suite 300, Sacramento, CA 95814 Phone: (916) 323-3562 carla.shelton@csm.ca.gov

Camille Shelton, Chief Legal Counsel, *Commission on State Mandates* 980 9th Street, Suite 300, Sacramento, CA 95814 Phone: (916) 323-3562 camille.shelton@csm.ca.gov

Steve Shields, Shields Consulting Group, Inc. 1536 36th Street, Sacramento, CA 95816 Phone: (916) 454-7310 steve@shieldscg.com

Natalie Sidarous, Chief, *State Controller's Office* Local Government Programs and Services Division, 3301 C Street, Suite 740, Sacramento, CA 95816 Phone: 916-445-8717 NSidarous@sco.ca.gov

**Jim Spano**, Chief, Mandated Cost Audits Bureau, *State Controller's Office* Division of Audits, 3301 C Street, Suite 700, Sacramento, CA 95816

Phone: (916) 323-5849 jspano@sco.ca.gov

**Dennis Speciale**, *State Controller's Office* Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816 Phone: (916) 324-0254 DSpeciale@sco.ca.gov

Joe Stephenshaw, Director, *Senate Budget & Fiscal Review Committee* California State Senate, State Capitol Room 5019, Sacramento, CA 95814 Phone: (916) 651-4103 Joe.Stephenshaw@sen.ca.gov

**Amy Tang-Paterno**, Educational Fiscal Services Consultant, *California Department of Education* Government Affairs, 1430 N Street, Suite 5602, Sacramento, CA 95814 Phone: (916) 322-6630 ATangPaterno@cde.ca.gov

Jolene Tollenaar, *MGT of America* 2251 Harvard Street, Suite 134, Sacramento, CA 95815 Phone: (916) 243-8913 jolenetollenaar@gmail.com

**Brian Uhler**, Principal Fiscal & Policy Analyst, *Legislative Analyst's Office* 925 L Street, Suite 1000, Sacramento, CA 95814 Phone: (916) 319-8328 Brian.Uhler@LAO.CA.GOV

Michelle Valdivia, Department of Finance Education Systems Unit, 915 L Street, Sacramento, CA 95814 Phone: (916) 445-0328 Michelle.valdivia@dof.ca.gov

Marichi Valle, San Jose Unified School District 855 Lenzen Avenue, San Jose, CA 95126 Phone: (408) 535-6141 mvalle@sjusd.org

Elena Wilson, Commission on State Mandates 980 9th Street, Suite 300, Sacramento, CA 95814 Phone: 916-323-3562 elena.wilson@csm.ca.gov