

TEST CLAIM FORM Section 1

Proposed Test Claim Title:

Peace Officer Training: Mental Health/Crisis Intervention

	For CSM Use Only
Filing Date:	RECEIVED May 10, 2018 Commission on State Mandates
Test Claim #:	17-TC-06

Section 2									
Section 2 Local Government (Local	Agency/School District) Na	ame:							
City of South Lake Tahoe	(Joint Test Claimant with	City of Claremont)							
Name and Title of Claiman	nt's Authorized Official pur	suant to <u>CCR, tit.2, § 1183.1(a)(1-5):</u>							
Debbie McIntyre, Finance	Director								
Street Address, City, State,	and Zip: 1901 Airport Roa	d, South Lake Tahoe, CA 96150-7004							
Telephone Number Fax Number Email Address:									
(530) 542-7402 (530) 542-6041 DMcIntyre@cityofslt.us Section 3									
Claimant Representative: A	Annette Chinn Title: P	resident							
Organization: Cost Reco	very Systems, Inc								
Street Address, City, State,	, Zip: 705-2 E. Bidwell S	Street, #294, Folsom, CA 95630							
Telephone Number	Fax Number	Email Address:							
(916) 939-7901	(916) 939-7801	achinners@aol.com							

Revised 3/2018

Section 4 – Please identify all code sections (include statutes, chapters, and bill numbers; e.g., Penal Code section 2045, Statutes 2004, Chapter 54 [AB 290]), regulatory sections (include register number and effective date; e.g., California Code of Regulations, title 5, section 60100 (Register 1998, No. 44, effective 10/29/98), and other executive orders (include effective date) that impose the alleged mandate pursuant to Government Code section 17553 and don't forget to check whether the code section has since been amended or a regulation adopted to implement it (refer to your completed WORKSHEET on page 7 of this form):

Senate Bill 29, Chapter 469, Statutes of 2015 Adding Penal Code Sections: 13515.28, 13515.29 and 13515.295 Senate Bill 11, Chapter 468, Statutes of 2015 Adding Penal Code Sections: 13515.26 and 13515.27 Test Claim is Timely Filed on [Insert Filing Date] [select either A or B]: 5/10/18 A: Which is not later than 12 months following [insert the effective date of the test claim statute(s) or executive order(s)] ___/___, the effective date of the statute(s) or executive order(s) pled; or B: Which is within 12 months of [insert the date costs were *first* incurred to IX implement the alleged mandate \, 5/23/17, which is the date of first incurring costs as a result of the statute(s) or executive order(s) pled. This filing includes evidence which would be admissible over an objection in a civil proceeding to support the assertion of fact regarding the date that costs were first incurred. (Gov. Code § 17551(c); Cal. Code Regs., tit. 2, §§ 1183.1(c) and 1187.5.) Section 5 – Written Narrative: Includes a statement that actual and/or estimated costs exceed one thousand dollars (\$1,000). (Gov. Code § 17564.) X Includes all of the following elements for each statute or executive order alleged pursuant to Government Code section 17553(b)(1) (refer to your completed WORKSHEET on page 7 of this form): X Identifies all sections of statutes or executive orders and the effective date and register number of regulations alleged to contain a mandate, including a detailed description of the new activities and costs that arise from the alleged mandate and the existing activities and costs that are *modified* by the alleged mandate; M Identifies actual increased costs incurred by the claimant during the fiscal year for which the claim was filed to implement the alleged mandate; 又 Identifies actual or estimated annual costs that will be incurred by the claimant to implement the alleged mandate during the fiscal year immediately following the fiscal

year for which the claim was filed;

	Contains a statewide cost estimate of increased costs that all local agencies or school districts will incur to implement the alleged mandate during the fiscal year immediately following the fiscal year for which the claim was filed; Following FY 2017-2018 Total Costs:_\$600,000 Identifies all dedicated funding sources for this program; State:\$0
Feder	ral:\$0 Local agency's general purpose funds: \$11,150
	Other nonlocal agency funds:\$0
	Fee authority to offset costs:\$0
Ø	Identifies prior mandate determinations made by the Board of Control or the Commission on State Mandates that may be related to the alleged mandate:n/a
Ø	Identifies a legislatively determined mandate that is on the same statute or executive order:n/a
Perju <u>Regu</u>	on 6 – The Written Narrative Shall be Supported with Declarations Under Penalty of ary Pursuant to Government Code Section 17553(b)(2) and California Code of lations, title 2, section 1187.5, as follows (refer to your completed WORKSHEET on page this form):
X	Declarations of actual or estimated increased costs that will be incurred by the claimant to implement the alleged mandate.
Ø	Declarations identifying all local, state, or federal funds, and fee authority that may be used to offset the increased costs that will be incurred by the claimant to implement the alleged mandate, including direct and indirect costs.
Q	Declarations describing new activities performed to implement specified provisions of the new statute or executive order alleged to impose a reimbursable state-mandated program (specific references shall be made to chapters, articles, sections, or page numbers alleged to impose a reimbursable state-mandated program).
	If applicable, declarations describing the period of reimbursement and payments received for full reimbursement of costs for a legislatively determined mandate pursuant to <u>Government Code section 17573</u> , and the authority to file a test claim pursuant to paragraph (1) of subdivision (c) of <u>Government Code section 17574</u> .
凶	The declarations are signed under penalty of perjury, based on the declarant's personal knowledge, information, or belief, by persons who are authorized and competent to do so.
Docu	on 7 – The Written Narrative Shall be Supported with Copies of the Following mentation Pursuant to Government Code section 17553(b)(3) and California Code of lations, title 2, § 1187.5 (refer to your completed WORKSHEET on page 7 of this form):
X	The test claim statute that includes the bill number, and/or executive order identified by
	its effective date and register number (if a regulation), alleged to impose or impact a mandate. Pages28 to33

	Relevant portions of state constitutional provision that may impact the alleged mandate. Pages	
	Administrative decisions and court decisions cit decisions arising from a state mandate determine Commission are exempt from this requirement.)	ation by the Board of Control or the
X	Evidence to support any written representation of for the purpose of supplementing or explaining in itself to support a finding unless it would be a (Cal. Code Regs., tit, 2, § 1187.5). Pages 47	other evidence but shall not be sufficient dmissible over objection in civil actions.
Sectio	n 8 – TEST CLAIM CERTIFICATION Pursuan	t to Government Code section 17553
	The test claim form is signed and dated at the en perjury by the eligible claimant, with the declara complete to the best of the declarant's personal k	tion that the test claim is true and
incomprepressional s	sign, and date this section. Test claims that are not to California Code of Regulations, title 2, section to California Code of Regulations, title 2, section to California Code of Regulations, title 2, section to California Code note that this form also centative for the matter (if desired) and for that response to the matter (if desired) and for that response to the representative. This test claim alleges the existence of a reimbut within the meaning of article XIII B, section 6 of Government Code section 17514. I hereby declared the laws of the State of California, that the true and complete to the best of my own personal belief. All representations of fact are supported evidence and are submitted in accordance with the (Cal. Code Regs., tit.2, §§ 1183.1 and 1187.5.)	ion 1183.1(a)(1-5) will be returned as serves to designate a claimant ason may only be signed by an authorized (1-5) of the Commission's regulations, resable state-mandated program f the California Constitution and are, under penalty of perjury information in this test claim is all knowledge, information, or by documentary or testimonial
Debbi	e McIntrye	Finance Director
	of Authorized Local Government Official ant to Cal. Code Regs., tit.2, § 1183.1(a)(1-5)	Print or Type Title
Ll	ebbie Midntyre	6-22-2018
	ture of Authorized Local Government Official ant to Cal. Code Regs., tit.2, § 1183.1(a)(1-5)	Date

Test Claim Form Sections 4-7 WORKSHEET

Complete Worksheets for Each New Activity and Modified Existing Activity Alleged to Be Mandated by the State, and Include the Completed Worksheets With Your Filing.

Statute, Chapter and Code Section/Executive Order Section, Effective Date, and Register SB 11 and 29, Chapters 468 and 469, Statues of 2015 Adding Penal Code Sections 13515.28, 13515.29, 13515.295, 13515.26 & 13515.27 Activity: All Field Training Officers who provide instruction in the field training program are required to attend an 8 hour crisis intervention course after every 24 months. Field Training Officers assigned or appointed before 1/1/17 shall complete the crisis intervention training by 6/30/17. FTOs assigned after 1/1/17 shall complete the course within 180 days of assignment. Initial FY: 2016-17 Cost: \$11,150 Following FY: 2017-18 Cost:\$0 Evidence (if required): see pages 13-14 and pages 47-55 All dedicated funding sources; State: \$0_____ Federal: ____\$0____ Local agency's general purpose funds: ____\$11,150___(see page 10) Statute, Chapter and Code Section/Executive Order Section, Effective Date, and Register Number: SAME AS ABOVE Activity: All Field Training Officers who provide instruction in the field training program are required to attend an 8 hour crisis intervention course after every 24 months. Field Training Officers assigned or appointed before 1/1/17 shall complete the crisis intervention training by 6/30/17. FTOs assigned after 1/1/17 shall complete the course within 180 days of assignment. Following FY: 2018-19 Cost Estimate: \$11,485 Evidence (if required): \$11,150 x estimated 3% cost of living adjustment All dedicated funding sources; State: ___\$0 ____ Federal: ____\$0 ____ Local agency's general purpose funds: estimate of \$11,485 Other nonlocal agency funds: \$0_____ Fee authority to offset costs: ____\$0____



TEST CLAIM FORM

Section 1

Proposed Test Claim Title:

	For CSM Use Only			
Filing Date:				
li e				
Test Claim #:				
rest Claim #.				

Peace Officer Training: Mental Health/Crisis Intervention						
Section 2						
Local Government (Local	Agency/School District)	Name:				
City of Claremont (Join	t Test Claimant with the C	ity of South Lake Tahoe)				
Name and Title of Claim	ant's Authorized Official	pursuant to <u>CCR</u> , tit.2, § 1183.1(a)(1-5):				
Adam Pirrie, Finance Dire	ector					
Street Address, City, State	e, and Zip: 207 Harvard A	Ave. Claremont, CA 91711				
Telephone Number	Fax Number	Email Address				
(909) 399-5456 Section 3	(909) 399-5366	apirrie@ci.claremont.ca.us				
Claimant Representative:	Annette S. Chinn_ T	itle President				
Organization: Cost Reco	very Systems, Inc.					
Street Address, City, Stat	e, Zip: 705-2East Bidwel	l Street, #294, Folsom, CA 95630				

Telephone Number

Fax Number

Email Address achinners@aol.com

(916) 939-7901 (916) 939-7801

Section 4 – Please identify all code sections (include statutes, chapters, and bill numbers; e.g., Penal Code section 2045, Statutes 2004, Chapter 54 [AB 290]), regulatory sections (include register number and effective date; e.g., California Code of Regulations, title 5, section 60100 (Register 1998, No. 44, effective 10/29/98), and other executive orders (include effective date) that impose the alleged mandate pursuant to Government Code section 17553 and don't forget to check whether the code section has since been amended or a regulation adopted to implement it (refer to your completed WORKSHEET on page 7 of this form):

Se	nate Bill 29, Chapter 469, Statutes of 2015	
Ad	lding Penal Codes Sections: 13515.28, 13515.29, and 13515.295	
SB	3 11, Chapter 468, Statutes of 2015,	
Ad	Iding Penal Codes Sections: 13515.26 and 13515.27	
X	Test Claim is Timely Filed on [Insert Filing Date] [select either A or B]: 05/10/2018	
	A: Which is not later than 12 months following [insert the effective date of the test claim statute(s) or executive order(s)]/, the effective date of the statute(s) or executive order(s) pled; or	t
	B: Which is within 12 months of [insert the date costs were <i>first</i> incurred to implement the alleged mandate] _06/06/2017, which is the date of first incurring costs as a result of the statute(s) or executive order(s) pled. <i>This filing includes evidence which would be admissible over an objection in a civil proceeding to support the assertion of fact regarding the date that costs were first incurred.</i>	
(Gov	v. Code § 17551(c); Cal. Code Regs., tit. 2, §§ 1183.1(c) and 1187.5.)	
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X	Includes <u>all</u> of the following elements for each statute or executive order alleged pursuant to <u>Government Code section 17553(b)(1)</u> (refer to your completed WORKSHEET on page 7 of this form):	
\boxtimes	Identifies all sections of statutes or executive orders and the effective date and register number of regulations alleged to contain a mandate, including a detailed description of the <i>new</i> activities and costs that arise from the alleged mandate and the existing activitiand costs that are <i>modified</i> by the alleged mandate;	
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X	Identifies <i>actual or estimated</i> annual costs that will be incurred by the claimant to implement the alleged mandate during the fiscal year immediately following the fiscal year for which the claim was filed;	

×	Contains a statewide cost estimate of increased costs that all local agencies or school districts will incur to implement the alleged mandate during the fiscal year immediately following the fiscal year for which the claim was filed; Following FY: _2017 2018 Total Costs: _\$_600,000
X	Identifies all dedicated funding sources for this program; State:\$0
Fede	ral:\$0 Local agency's general purpose funds: _\$2,981
Othe	r nonlocal agency funds: \$2,737
Fee a	authority to offset costs:\$0
⊠ on Sta	Identifies prior mandate determinations made by the Board of Control or the Commission te Mandates that may be related to the alleged mandate:n/a
\boxtimes	Identifies a legislatively determined mandate that is on the same statute or executive order:n/a
Perjur Regul	n 6 – The Written Narrative Shall be Supported with Declarations Under Penalty of by Pursuant to Government Code Section 17553(b)(2) and California Code of ations, title 2, section 1187.5, as follows (refer to your completed WORKSHEET on page is form):
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Section	n 8 –TEST CLAIM CERTIFICATION Pursu	ant to Government Code section 17553
\boxtimes	The test claim form is signed and dated at the perjury by the eligible claimant, with the declar complete to the best of the declarant's persona	ration that the test claim is true and
pursue incomp repres local g	sign, and date this section. Test claims that are not to California Code of Regulations, title 2, so tolete. In addition, please note that this form all entative for the matter (if desired) and for that government official as defined in section 1183. It is to the representative. This test claim alleges the existence of a reiming within the meaning of article XIII B, section 6 Government Code section 17514. I hereby defined the laws of the State of California, that true and complete to the best of my own personal belief. All representations of fact are supported evidence and are submitted in accordance with (Cal. Code Regs., tit.2, §§ 1183.1 and 1187.5.)	ection 1183.1(a)(1-5) will be returned as so serves to designate a claimant reason may only be signed by an authorized (a)(1-5) of the Commission's regulations, bursable state-mandated program of the California Constitution and relare, under penalty of perjury the information in this test claim is onal knowledge, information, or ed by documentary or testimonial the Commission's regulations.
Ad	am Pirrie	Finance Director
	of Authorized Local Government Official	Print or Type Title
	nt to <u>Cal. Code Regs., tit.2, § 1183.1(a)(1-5)</u>	Time of Type Title
_	ture of Authorized Local Government Officiant to Cal. Code Regs., tit.2, § 1183.1(a)(1-5)	6- 25-18 Il Date
hmana	III to Car. Code Regs., III.2, § 1103.1(a)(1-3)	

Test Claim Form Sections 4-7 WORKSHEET

Complete Worksheets for Each New Activity and Modified Existing Activity Alleged to Be Mandated by the State, and Include the Completed Worksheets With Your Filing.

Statute, Chapter and Code Section/Executive Order Section, Effective Date, and Register Number:

SB 11 & SB 29, Chapters 468 and 469, Statutes of 2015 Adding Penal Code Section 13515.28, 13515.29, 13515.295, 13515.26 & 13515.27

Activity:All Field Training Officers (FTOs) who provide instruction in the field training program shall attend an 8 hour crisis intervention behavioral training course after every 24 months. FTO's assigned or appointed before 1/1/17 shall complete the crisis intervention training by 6/30/17. FTOs assigned after 1/1/17 shall complete the course within 180 days of assignment.

Initial FY: 2016-1/ Cost: \$5,/18	Following FY: 17-18 Cost: \$0
Evidence (if required):pages 14-15 and pages 5	6-60
All dedicated funding sources; State:\$0	Federal:\$0
Local agency's general purpose funds:\$2,981_	
Other nonlocal agency funds:\$2,737	Fee Authority \$0
Statute, Chapter and Code Section/Executive Orde Number: SAME AS ABOVE	r Section, Effective Date, and Register
Activity: All Field Training Officers (FTOs) who p	provide instruction in the field training program
shall attend an 8 hour crisis intervention behaviora	l training course after every 24 months. FTO's
assigned or appointed before 1/1/17 shall complete	the crisis intervention training by 6/30/17.
FTOs assigned after 1/1/17 shall complete the coun	rse within 180 days of assignment.
Following FY: 2018-19 Cost: estimated \$5,89	00
Evidence (if required):\$5,718 x 3% estimated c	ost of living adjustment
All dedicated funding sources; State:\$0I	Federal:\$0
Local agency's general purpose funds:estimate	e at \$5,890
Other nonlocal agency funds: \$0	Fee authority to offset costs: \$0

Revised 3/2018

Section 5 Written Narrative......pages 12-18 Section 6 Declaration Statements (City of South Lake Tahoe)pages 19-23 Declaration Statements (City of Claremont).....pages 24-27 Section 7 Senate Bill 11, Chapter 468, Statutes of 2015 adding Penal Code Sections 13515.26 and 13515.27......pages 28-30 Senate Bill 29, Chapter 469, Statutes of 2015 adding Penal Code Sections 13515.28, 13515.29 and 13515.295......pages 31-33 August, 2015 Assembly Floor Analysis.....pages 34-38 August, 2015 Senate Rules Committee Analysis.....pages 39-46 Evidence/Proof of Costs Incurred (City of South Lake Tahoe Police Department) -Certified Course Reports for staff attending "Crisis Intervention Behavioral Health Evidence/Proof of Costs Incurred (City of Claremont Police Department) - Certified Course Reports for staff attending "Crisis Intervention Behavioral Health Training" pages 56-60 **Section 8** Test Claim Certification (City of South Lake Tahoe)page 62 Test Claim Certification (City of Claremont......page 63

Joint Test Claim of: City of South Lake Tahoe and City of Claremont (Co-Claimants)

Peace Officer Training: Mental Health/Crisis Intervention

SB 11: Chapter 468, Statutes of 2015 Adding Penal Codes 13515.26 and 13515.27

and

SB 29: Chapter 469, Statutes of 2015 Adding Penal Codes 13515.28, 13515.29, and 13515.295

STATEMENT OF THE CLAIM

Both the Cities of South Lake Tahoe and Claremont agree that the alleged state mandated costs result from the same State statutes and agree on all issues of this Test Claim. The joint test claimants allege:

MANDATE SUMMARY & SPECIFIC STATUTORY SECTIONS THAT CONTAIN THE MANDATED ACTIVITIES:

In 2015, the California Senate passed Senate Bills (SB) 11 and 29 entitled Peace Officer Training: Mental Health. SB 11, Chapter 468, Statutes of 2015 added sections 13515.26 and 13515.27 to the Penal Code and required the Commission on Peace Officer's Standards and Training (POST) to develop additional training to better prepare law enforcement officers to recognize, deescalate, and appropriately respond to persons with mental illness or intellectual disability.

SB 29, Chapter 469, Statutes of 2015 added sections 13515.28, 13515.29 and 13515.295 to the Penal Code and required the training be completed by June 30, 2017. This bill requires field training officers who are instructors for the field training program to have at least 8 hours of crisis intervention behavioral health training. This 8-hour training course must be repeated after every 24 months.

This legislation also requires POST to have as a part of its existing field training officer course (field training program and police training program) at least 4 hours of training related to how to interact with persons with mental illness or intellectual disability.

A. <u>DETAILED DESCRIPTION OF THE NEW ACTIVITIES AND COSTS THAT ARISE FROM THE MANDATE:</u>

- Section 13515.28 states, in part:

The commission (Commission on Peace Officer Standards and Training or POST) shall require the field training officers who provide instruction in the field training program to have at least eight (8) hour crisis intervention behavioral health training as specified after every 24 months to better train new peace officers on how to effectively interact with persons with mental illness or intellectual disability.

If a field training officer has completed 40 hours of crisis intervention behavioral training, the requirement described in paragraph (1) shall not apply.

Field training officers assigned or appointed before January 1, 2017, shall complete the crisis intervention behavioral health training by June 30, 2017. Field training officers assigned or appointed after January 1, 2017, shall complete the crisis intervention behavioral health training within 180 days of assignment or appointment.

Section 13515.29 (c) states:

All prospective field training officers shall complete the course described in 13515.29 subdivisions (a) and (b) as part of the existing field training officer program.

Section 13515.295 addresses POSTs requirements to review, evaluate, and identify what additional training is needed and describes what the training shall address.

The sections added by SB 11 and SB 29 resulted in the following new mandated activities for local law enforcement agencies:

On-going activities:

- 1) Field Training Officers (FTOs) time and expense to attend the 8-hour mandated training sessions. Including: compensating of staff time to attend mandated sessions; compensating costs for backfilling positions (including overtime) during mandated training; travel expenses, instructor fees, facility costs, and training material.
- 2) FTOs time and expense to repeat the mandated 8-hour training after every 24 months (unless a field training officer has completed 40 hours of crisis intervention behavioral training). Including: compensating of staff time to attend mandated sessions; compensating costs for backfilling positions (including overtime) during mandated training, if required by the department; travel expenses, instructor fees, facility costs, and training material.

B. <u>DETAILED DESCRIPTION OF THE EXISTING ATIVITIES AND COSTS THAT ARE MODIFIED BY THE MANDATE:</u>

Not applicable – the statutes in question were newly added sections of the penal code. They were not modified or amended.

C. & D. ACTUAL AND/OR ESTIMATED INCREASED COSTS INCURRED BY THE CO-CLAIMANTS EXCEED ONE THOUSAND DOLLARS (\$1,000)

CITY OF SOUTH LAKE TAHOE:

Actual FY 2016-17 Costs of \$11,150 incurred by the City exceeded \$1,000: The City of South Lake Tahoe first provided training to its field officers to comply with this mandate (as required by SB 11 and SB 29 of 2015 which added Penal Code sections 13515.26, 13515.27, 13515.28,

13515.29, and 13515.295) on May 23, 2017 (FY 2016-17); therefore this Joint Test Claim is timely filed within 365 days from the date costs were first incurred.

The actual costs incurred by the City (\$11,150) to implement this alleged mandate exceed \$1,000 annually. (See below for computation of FY 2016-17 costs incurred). Copies of actual training records used to support these costs are attached in the appendix to this Test Claim on pages 47-55.

Program PO Crisis Trianing	MAN PO Training: Cris ACTIVIT	ACTUAL COSTS FY 2016-17						
City of South	Lake Tahoe							600.00
DIRECT COST	rs	1		To see the second	Helsikousser		and profession and the second	
Description of Ex	xpenses:							
AND AN AND AND AND AND AND AND AND AND A	mes, Job Class., Functions Performed and Description of Expenses	Hourly Rate or Unit Cost	Benefit Rate	Hours Worked or Quantity	Salaries	Benefits	Materials and Supplies	Total Salaries & Benefits
ON-GOING COSTS	S COLUMN AND ADDRESS OF THE STREET		L			See All y		
	cers (8) mandated course on Crisis Intervention raining (includes drive time to session)	\$49.59	56.1%	94.00	\$4,661	\$2,615		\$7,277
Total On-Going (Costs (Estimated)		V	94.00	\$ 4,661	\$ 2,615.08)	\$ 7,276.54
INDIRECT CO	STS (ICRP Rate = 83.1%)					Mark		\$3,874
GRAND TOTA	AL (ESTIMATE)							\$11,150

Estimated Future Costs are expected to exceed \$1,000: The statutes alleged in this test claim requires field training officers who provide instructions in the field training program to receive 8 hours of training after every 24 months, therefore the City of South Lake Tahoe expects to incur future costs exceeding \$1,000 when staff is sent to required retraining as mandated.

No costs (\$0) are expected in FY 2017-18. In FY 2018-19 costs are expected to be similar to the costs incurred in FY 2016-17: \$11,150 plus cost of living adjustments (3%) = \$11,485.

CITY OF CLAREMONT:

Actual FY 2016-17 Costs (\$5,718 gross costs; \$2,981 net-after-grant costs) exceeded \$1,000: The City of Claremont first provided training to its four (4) field officers on June 6, 2017 to comply with the mandated program mandate (as required by SB 11 and SB 29 of 2015 which added Penal Code sections 13515.26, 13515.27, 13515.28, 13515.29, and 13515.295) therefore this Joint Test Claim is timely filed within 365 days from the date costs were first incurred.

The actual costs incurred by the City of Claremont to implement this alleged mandate exceed \$1,000 annually. (See below for computation of FY 2016-17 costs incurred). Copies of actual training records used to support these costs are attached in the appendix to this Test Claim on pages 56-60

Program PO Crisis Trianing	MANDATED COSTS PO Training: Crisis Intevention/Mental Health ACTIVITY COST ESTIMATES								ACTUAL COSTS FY 2016-17	
City of Clarer	mont									
DIRECT COS	тѕ								The first and the first of the first own or and the	
Description of E	Expenses:							1		
Employee N	ames, Job Class and Description of E	Functions Performed	Hourly Rate or Unit Cost	Benefit Rate	Hours Worked or Quantity	Salaries	Benefits	Materials and Supplies	Total Salaries & Benefits	
ON-GOING COST	S					Andrews Valley No.			~ -	
		time pay incurred)	\$73.64	61.0%	32.00	\$2,356	\$958	the trace	\$3,315	
Behavioral Health T	OULD VALUE OF THE CONTRACT OF									
Embassy Consult	ing Services (1	Tuition charge - \$95 per p	person)					\$380	\$380	
Total On-Going	Costs (Estim	ated)			32.00	\$ 2,356.32	\$ 958.24		\$ 3,694.56	
INDIRECT CO	STS (ICRP	Rate = 80%)							\$2,023	
GRAND TOTA	AL (ESTIMA	ATE)			THE	137			\$5,718	

The City of Claremont received a special one-time grant to send staff to the mandated training in FY 2016-2017. The grant paid for staff time as well as for trainer course fees (Embassy Consulting), however the grant did not pay for staff benefits or indirect costs.

Therefore, the only unreimbursed cost incurred by the City in FY 2016-17 to comply with the mandate in FY 2016-17 was \$2,981 (benefits of \$958 + indirect costs of \$2,023).

Estimated Future Costs are expected to exceed \$1,000: The statutes alleged in this test claim requires field training officers who provide instructions in the field training program to receive 8 hours of training after every 24 months, therefore the City of Claremont expects to incur future costs exceeding \$1,000 when staff is sent to mandated retraining.

No costs are expected in FY 2017-18. In FY 2018-19 costs are expected to be similar to the costs incurred in FY 2016-17: $$5,718 \times 3\%$ inflation rate adjustment = \$5,890.

E. STATEWIDE COST ESTIMATE OF INCREASED COSTS THAT ALL LOCAL AGENCIES WILL INCUR TO IMPLEMENT THE ALLEDGED MANDATE DURING THE FISCAL YEAR IMMEDIATELY FOLLOWING THE FISCAL YEAR THE CLAIM WAS FILED.

According to the Assembly Appropriations Committee: "Reimbursable state mandated costs in the \$2.57 million (General Fund) range initially and \$600,000 ongoing to backfill for officers participating in the training. There are currently 482 cities and 58 counties in California. To the extent local agency expenditures qualify as a reimbursable state mandate, agencies could claim reimbursement of those costs for missed work hours for all field training officers in training."

F. AVAILABLE FUNDING SOURCES

There could potentially be some grants and funding sources to partially pay for the mandated training program. However, the co-claimants are not aware of any current State, Federal, or other nonlocal agency funds to pay for costs incurred to perform alleged mandated activities listed above.

The City of Claremont received a special one-time grant in FY 2016-17 to send staff to the mandated training in 2017. The grant paid for staff time as well as for trainer course fees (Embassy Consulting), however the grant did not pay for staff benefits or indirect costs. The City of Claremont is not aware of any future on-going State, Federal, or other nonlocal agency funds available for this program and anticipates that all future increased costs will be paid for from department general fund appropriations.

The City of South Lake Tahoe was not and is not aware of, nor did it receive any State, Federal, or other nonlocal agency funds available for this program and all the increased costs was paid for from department general fund appropriations.

Neither the City of South Lake Tahoe or the City of Claremont are aware of fee authority to offset these costs and neither city has charged any fees for attending mandated training.

G. PRIOR MANDATE DETERMINATIONS BY THE BOARD OF CONTROL OR COMMISSION ON STATE MANDATES.

The cities are not aware of any prior determinations made by the Board of Control or the Commission on State mandates related to this matter.

H. IDENTIFICATION OF A LEGISLATIVELY DETERMINED MANDATED PURSUANT TO GOVERNMENT CODE SECTION 17573 THAT IS ON THE SAME STATUTE OR EXECUTIVE ORDER.

To the best of our knowledge, this does not apply.

CONCLUSION

The costs incurred by the cities of South Lake Tahoe and Claremont as a result of the statute on which this test claim is based are reimbursable costs as such costs are "costs mandated by the State" under Article XIII B (6) of the California Constitution, and Government Code §17500 *et seq.* of the Government Code. Section 17514 of the Government Code defines "costs mandated by the state", and specifies the following three requirements:

- 1. There are "increased costs which a local agency is required to incur after July 1, 1980."
- 2. The costs are incurred "as a result of any statute enacted on or after January 1, 1975."
- 3. The costs are the result of "a new program or higher level of service of an existing program within the meaning of Section 6 of Article XIIIB of the California Constitution."

All three of the above requirements for finding costs mandated by the State are met as described previously herein.

MANDATE MEETS BOTH SUPREME COURT TESTS

The mandate created by this statute meets both tests that the Supreme Court in the *County of Los Angeles* v. *State of California* (1987) created for determining what constitutes a reimbursable state mandated local program. Those two tests, which the Commission on State Mandates relies upon to determine if a reimbursable mandate exists, are the "unique to government" and the "carry out a state policy" tests. Their application to this test claim is discussed below.

Mandate Is Unique to Local Government

The sections of the law alleged in this Test Claim are unique to government as sworn law enforcement services are uniquely provided by local government agencies.

Mandate Carries Out a State Policy

New State statutes alleged in the Test Claim impose a higher level of service by requiring local agencies to provide additional training to their sworn Field Training Officers on the Topic of Mental Health – Crisis Intervention Training.

STATE FUNDING DISCLAIMERS ARE NOT APPLICABLE

There are seven disclaimers specified in Government Code §17556 which could serve to bar recovery of "costs mandated by the State", as defined in Government Code §17556. None of the seven disclaimers apply to this test claim:

- 1. The claim is submitted by a local agency or school district which requests legislative authority for that local agency or school district to implement the Program specified in the statutes, and that statute imposes costs upon the local agency or school district requesting the legislative authority.
- 2. The statute or executive order affirmed for the State that which had been declared existing law or regulation by action of the courts.
- 3. The statute or executive order implemented a federal law or regulation and resulted in costs mandated by the federal government, unless the statute or executive order mandates costs which exceed the mandate in that federal law or regulation.
- 4. The local agency or school district has the authority to levy service charges, fees or assessments sufficient to pay for the mandated program or increased level of service.
- 5. The statute or executive order provides for offsetting savings to local agencies or school districts which result in no net costs to the local agencies or school districts, or includes additional revenue that was specifically intended to fund the costs of the State mandate in an amount sufficient to fund the cost of the State mandate.

- 6. The statute or executive order imposed duties which were expressly included in a ballot measure approved by the voters in a Statewide election.
- 7. The statute created a new crime or infraction, eliminated a crime or infraction, or changed the penalty for a crime or infraction, but only for that portion of the statute relating directly to the enforcement of the crime or infraction.

The enactment of SB 11 Chapter 468, Statutes of 2015 and Senate Bill 29, Chapter 469, Statutes of 2015 which added Penal Code sections 13515.26, 13515.27, 13515.28, 13515.29, and 13515.295 imposed a new state mandated program and cost on joint Test Claimants: South Lake Tahoe and Claremont.

The mandated program meets all of the criteria and tests for the Commission on State Mandates to find a reimbursable state mandated program. None of the disclaimers or other statutory or constitutional provisions that would relieve the State from its constitutional obligation to provide reimbursement have any application to this claim.

DECLARATIONS

DECLARATION OF DEBORAH MCINTRYRE

Pursuant to 17553 (b) (2) of the Government Code and per the Commission on State Mandates, I Deborah McIntryre, Finance Director and the City's Chief Fiscal Officer of the City of South Lake Tahoe (City), declare the following under the penalty of perjury under the laws of the State of California, based on my personal knowledge, information, and belief:

I have examined the <u>Peace Officer Training</u>: <u>Mental Health/Crisis Intervention</u> test claim and believe the resulting costs were incurred to implement the Subject Statutes listed in paragraph B of this declaration and find base on personal knowledge that such costs are correct, and in my opinion, are "costs mandated by the State", as defined in Government Code, Section 17514:

- "'Costs mandated by the State' means any increased costs which a local agency or school district is required to incur after July 1, 1980, as a result of any statute enacted on or after January 1, 1975, or any executive order implementing any statute enacted on or after January 1, 1975, which mandates a new program or higher level of service of an existing program within the meaning of Section 6 of Article XIII B of the California Constitution."
- A. As part of my duties, I am responsible for recovery of costs mandated by the State.
- B. Senate Bills 11 (Chapter 468, Statutes of 2015, adding Penal Codes 13515.26 and 13515.27) and Senate Bill 29 (Chapter 469, Statutes of 2015 adding Penal Codes 13515.28, 13515.29, and 13515.295) (collectively the "Subject Statutes") mandated implementation of a new program by requiring all Police Department Field Training Officers (FTOs) to attend an 8-hour Peace Officer Standards and Training (POST) certified course on the topic of Mental Health/Crisis Intervention Training by June, 30, 2017. These Subject Statutes also require this Field Training Officer training be repeated every 24-months.
- C. Based upon my personal knowledge, the training records and information attached to this Test Claim as evidence (see pages 47-55) was provided by City of South Lake Tahoe Police Department's (SLT PD) and it is my belief that those records are true and correct. Based on those records, costs were first incurred by the City on May 23, 2017 when the first two Police FTOs attended the POST certified training mandated by Subject Statues as alleged in this Test Claim.
- D. Based on my personal knowledge, the City's actual FY 2016-17 costs incurred to send PD staff to receive the training required by the subject statues alleged in this Test Claim was \$11,150 (see page 14) and paid from General Funds.
- E. Based on my information and belief, this 8-hour training is mandated by Subject Statutes alleged in this Test Claim every 24 months and no costs are expected to be incurred in FY 2017-18.
- F. Based on my information and belief, the Subject Statutes alleged in this Test Claim require FTOs to be sent to the mandated training again in FY 2018-19 and based on my own personal knowledge, expected costs to do so will total approximately \$11,485 in general fund expenditures.
- G. Based on my personal knowledge, the City did not receive any local, state, federal funding; nor was there any fee authority to offset the increased costs the City will incur to implement this program, including direct and indirect costs.

- H. Based on my information and belief, the City does not have access to any ongoing local, state, federal funding sources or have fee authority to offset all the increased costs that will be incurred by the City to implement this program including direct and indirect costs.
- I. Based on my personal knowledge, this test claim is not for a Legislatively Determined Mandate and no payments have been received by the City for the implementation of the new activities required by the statutes in question.

Except as otherwise indicated herein, I have personal knowledge of the foregoing facts, and if so required, I could and would testify to the statements made herein.

Executed this day of September in South Lake Tahoe, California.

Deborah McIntyre Finance Director

City of South Lake Tahoe

DECLARATION OF SHANNON LANEY

- I, Shannon Laney, declare under the penalty of perjury under the laws of the State of California that the following is true and correct based on my personal knowledge, information, and belief:
- 1. I am a Lieutenant for the City of South Lake Tahoe Police Department (SLT PD). I have been employed by the City in this capacity since 2017 and have been a law enforcement officer since 1999. As part of my duties, I am responsible for overseeing the SLT PD sworn staff training program. I am also responsible for assisting with the recovery of costs mandated by the State.
- 2. Senate Bills 11 (Chapter 468, Statutes of 2015, adding Penal Codes 13515.26 and 13515.27) and Senate Bill 29 (Chapter 469, Statutes of 2015 adding Penal Codes 13515.28, 13515.29, and 13515.295) (the "Subject Statutes") mandated implementation of a new program by requiring all Police Department Field Training Officers (FTO) to attend a new 8-hour POST Certified course on the topic of Mental Health/Crisis Intervention Training by June, 30, 2017. These Subject Statutes also added new requirements that this training be repeated every 24-months.
- 3. Based on my personal knowledge, the City of South Lake Tahoe first incurred costs to comply with the requirements of these new statutes on May 23, 2017 when the SLT PD sent their first (2) field training officers (FTOs) to the required POST certified training. Six other FTOs were sent to this mandated training between May and June of 2017. Based on my personal knowledge, the SLT PD provided actual, true and correct training records and costs as evidence showing costs incurred to comply with the Subject Statutes (See pages 47 55).
- 4. Based on my personal knowledge, the City paid for the costs of this training with General Funds in FY 2016-17 and the City did not receive any local, state, federal funding or have fee authority to offset the increased costs the City will incur to implement this program, including direct and indirect costs.
- 5. Based on my information and belief, there are no local, state, federal funding opportunities, or fee authority to offset the increased costs the City will incur to implement this program, including direct and indirect costs.
- 6. Based on my personal knowledge, SLT PD does not plan to send any FTOs to the mandated training alleged in this Test Claim, nor does it expect to incur costs in FY 2017-18. However, the SLT PD does expect to send their eight (8) FTOs to the mandated 8-hour training again in FY 2018-19. These costs are expected to be paid from General Funds and to exceed \$1,000.
- 7. I have examined the Peace Officer Training: Mental Health/Crisis Intervention test claim prepared by the City of South Lake Tahoe and based on my personal knowledge, the training described in this test claim was completed to implement the requirements of SubjectStatutes of this Test Claim. Based on my information and belief, I find such costs to be correctly computed and are "costs mandated by the State", as defined in Government Code, Section 17514:
 - "'Costs mandated by the State' means any increased costs which a local agency or school district is required to incur after July 1, 1980, as a result of any statute enacted on or after January 1, 1975, or any executive order implementing any statute enacted on or after January 1, 1975, which mandates a new program or higher level of service of an existing program within the meaning of Section 6 of Article XIII B of the California Constitution."

Except as otherwise indicated herein, I have personal knowledge of the foregoing facts and information presented in this Test Claim, and if so required, I could and would testify to the statements made herein.

Executed this 28th day of June, 2018 in South Lake Tahoe, California.

Shannon Laney

Lieutenant

South Lake Tahoe Police Department

DECLARATION OF ADAM PIRRIE

Pursuant to 17553 (b) (2) of the Government Code and per the Commission on State Mandates, I Adam Pirrie, Finance Director and the Chief Fiscal Officer of the City of Claremont ("Claremont"), declare the following under the penalty of perjury under the laws of the State of California, based on my personal knowledge, information, and belief:

I have examined the <u>Peace Officer Training: Mental Health/Crisis Intervention</u> test claim and believe the resulting costs were incurred to implement the Subject Statutes listed in paragraph 2 of this declaration and find based on personal knowledge that such costs are correct, and in my opinion, are "costs mandated by the State", as defined in Government Code, Section 17514:

"'Costs mandated by the State' means any increased costs which a local agency or school district is required to incur after July 1, 1980, as a result of any statute enacted on or after January 1, 1975, or any executive order implementing any statute enacted on or after January 1, 1975, which mandates a new program or higher level of service of an existing program within the meaning of Section 6 of Article XIII B of the California Constitution."

- 1. As part of my duties, I am responsible for recovery of costs mandated by the State.
- 2. Senate Bills 11 (Chapter 468, Statutes of 2015, adding Penal Codes 13515.26 and 13515.27) and Senate Bill 29 (Chapter 469, Statutes of 2015 adding Penal Codes 13515.28, 13515.29, and 13515.295) (collectively the "Subject Statutes") mandated implementation of a new program by requiring all Police Department Field Training Officers (FTOs) to attend an 8-hour Peace Officer Standards and Training (POST) certified course on the topic of Mental Health/Crisis Intervention Training by June, 30, 2017. These Subject Statutes also require this Field Training Officer training be repeated every 24-months.
- 3. Based upon my personal knowledge, the training records and information attached to this Test Claim as evidence (see pages 56-60) was provided by the City of Claremont Police Department (PD) and it is my belief that those records are true and correct. Based on those records, costs were first incurred by the City on June 6, 2017 when the Police Field Training Officers attended the POST certified training mandated by Subject Statutes as alleged in this Test Claim.
- 4. Based on my personal knowledge, Claremont's actual FY 2016-17 costs incurred to send PD staff to receive the training required by the Subject Statues alleged in this Test Claim was \$5,718. Of that amount, a grant received by the PD in FY 2016-17 paid for employee labor and instructor fees, leaving an estimated net unreimbursed amount of \$2,981 (which is comprised remaining unreimbursed benefit and indirect costs) that the city paid for with General Funds. (see page 15).
- 5. Based on my information and belief, the subject State Statutes alleged in this Test Claim require FTOs to be sent to the mandated training again in FY18-19 and based on my own personal knowledge, expected costs will total approximately \$5,890 and be paid f rom General Funds.
- 6. Based on my information and belief, this 8-hour training is mandated by Subject Statutes alleged in this Test Claim every 24 months and no costs are expected to be incurred in FY 2017-18.

- 7. Based on my information and belief, the City of Claremont does not have access to any ongoing local, state, federal funding sources or have fee authority available to offset all the increased costs that will be incurred by the Claremont to implement this program, including direct and indirect costs.
- 8. Based on my personal knowledge, this test claim is not for a Legislatively Determined Mandate and no payments have been received by Claremont for the implementation of the new activities required by the statutes in question other than what has been disclosed in this declaration and Test Claim.

Except as otherwise indicated herein, I have personal knowledge of the foregoing facts, and if so required, I could and would testify to the statements made herein.

Executed this 10th day of September in Claremont, California.

Adam Pirrie

Finance Director

City of Claremont

DECLARATION OF MICHAEL CISZEK

- I, Michael Ciszek, declare under the penalty of perjury under the laws of the State of California that the following is true and correct based on my personal knowledge, information, and belief:
- 1. I am a Lieutenant for the City of Claremont Police Department (PD). I have been employed by the City of Claremont ("Claremont") in this capacity since 2009 and have been a law enforcement officer since 1996. I have personal knowledge of the training programs performed by Claremont's PD. I am also responsible for assisting with the recovery of costs mandated by the State as it pertains to the Police Department.
- 2. Senate Bills 11 (Chapter 468, Statutes of 2015, adding Penal Codes 13515.26 and 13515.27) and Senate Bill 29 (Chapter 469, Statutes of 2015 adding Penal Codes 13515.28, 13515.29, and 13515.295) ("Subject Statutes") mandated implementation of a new program by requiring all Police Department Field Training Officers to attend a new 8-hour POST Certified course on the topic of Mental Health/Crisis Intervention Training by June, 30, 2017. Subject Statutes also added new requirements that this Field Training Officer training be repeated every 24-months.
- 3. Based on my personal knowledge, Claremont first incurred costs to comply with the requirements of these new statutes on June 6, 2017 when the PD sent their four (4) field training officers (FTOs) to the required POST certified training. Based on my personal knowledge, the Claremont PD provided actual, true, and correct training and cost records as evidence showing costs incurred to comply with the alleged mandate (See pages 56 60).
- 4. Based on my personal knowledge, Claremont received a grant in FY 2016-17 to offset salary and course fees associated with attending the mandated training. Remaining benefit and overhead costs were paid from city general funds.
- 5. Based on my information and belief, there are no current local, state, federal funding opportunities, or fee authority to offset all the increased costs Claremont will incur to implement this program, including direct and indirect costs.
- 6. Based on my personal knowledge, the Claremont PD does not plan to send any FTOs to the mandated training in FY 2017-18 nor to incur any costs in that fiscal year. However, the PD expects to send their four (4) FTOs to the mandated 8-hour training again in FY 2018-19 to satisfy the mandate requirements. FY 18-19 costs are expected to exceed \$1,000 in general funds.
- 7. I have examined the Peace Officer Training: Mental Health/Crisis Intervention test claim prepared by Claremont and based on my personal knowledge, the training described in this test claim was completed to implement the requirements of subject statutes of this Test Claim. Based on my information and belief, I find such costs to be correctly computed and are "costs mandated by the State", as defined in Government Code, Section 17514:
 - "'Costs mandated by the State' means any increased costs which a local agency or school district is required to incur after July 1, 1980, as a result of any statute enacted on or after January 1, 1975, or any executive order implementing any statute enacted on or after January 1, 1975, which mandates a new program or higher level of service of an existing program within the meaning of Section 6 of Article XIII B of the California Constitution."

Except as otherwise indicated herein, I have personal knowledge of the foregoing facts and information presented in this Test Claim, and if so required, I could and would testify to the statements made herein.

Executed this 25 day of June, 2018 in Claremont, California.

Michael Ciszek

Lieutenant

Claremont Police Department

E. Carille

Senate Bills 11 and 29 of 2015





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SB-11 Peace officer training: mental health. (2015-2016)



Senate Bill No. 11

CHAPTER 468

An act to add Sections 13515.26 and 13515.27 to the Penal Code, relating to peace officer training standards.

[Approved by Governor October 03, 2015. Filed with Secretary of State October 03, 2015.]

LEGISLATIVE COUNSEL'S DIGEST

SB 11, Beall. Peace officer training: mental health.

Existing law requires specified categories of law enforcement officers to meet training standards pursuant to courses of training certified by the Commission on Peace Officer Standards and Training (POST). Existing law requires POST to include in its basic training course adequate instruction in the handling of persons with developmental disabilities or mental illness, or both. Existing law also requires POST to establish and keep updated a continuing education classroom training course relating to law enforcement interaction with developmentally disabled and mentally ill persons.

This bill would require POST to review the training module relating to persons with a mental illness, intellectual disability, or substance abuse disorder in its basic training course, and develop additional training to better prepare law enforcement officers to recognize, deescalate, and appropriately respond to persons with mental illness, intellectual disability, or substance use disorders. The bill would require that this training be at least 15 hours, address issues relating to stigma, be culturally relevant and appropriate, include training scenarios and facilitated learning activities, and be included in the current hour requirement of the regular basic course.

The bill would also require POST to establish and keep updated a classroom-based continuing training course that includes instructor-led active learning relating to behavioral health and law enforcement interaction with persons with mental illness, intellectual disabilities, and substance use disorders. The bill would require that this continuing training course be at least 3 consecutive hours. The bill would require this course be made available to each law enforcement officer with a rank of supervisor or below and who is assigned to patrol duties or to supervise officers who are assigned to patrol duties.

This bill would require implementation of the training module and continuing training course no later than August

Vote: majority Appropriation: no Fiscal Committee: yes Local Program: no

THE PEOPLE OF THE STATE OF CALIFORNIA DO ENACT AS FOLLOWS:

SECTION 1. Section 13515.26 is added to the Penal Code, to read:

13515.26. (a) The commission shall review the training module in the regular basic course relating to persons with a mental illness, intellectual disability, or substance use disorder, and analyze existing training curricula in order

- to identify areas where additional training is needed to better prepare law enforcement to effectively address incidents involving mentally disabled persons.
- (b) Upon identifying what additional training is needed, the commission shall update the training in consultation with appropriate community, local, and state organizations, and agencies that have expertise in the area of mental illness, intellectual disability, and substance use disorders, and with appropriate consumer and family advocate groups.
- (c) The training shall address issues related to stigma, shall be culturally relevant and appropriate, and shall include all of the following topics:
- (1) Recognizing indicators of mental illness, intellectual disability, and substance use disorders.
- (2) Conflict resolution and deescalation techniques for potentially dangerous situations.
- (3) Use of force options and alternatives.
- (4) The perspective of individuals or families who have experiences with persons with mental illness, intellectual disability, and substance use disorders.
- (5) Mental health resources available to the first responders to events that involve mentally disabled persons.
- (d) The course of instruction shall be at least 15 hours, and shall include training scenarios and facilitated learning activities relating to law enforcement interaction with persons with mental illness, intellectual disability, and substance use disorders.
- (e) The course shall be presented within the existing hours allotted for the regular basic course.
- (f) The commission shall implement this section on or before August 1, 2016.
- **SEC. 2.** Section 13515.27 is added to the Penal Code, to read:
- **13515.27.** (a) The commission shall establish and keep updated a classroom-based continuing training course that includes instructor-led active learning, such as scenario-based training, relating to behavioral health and law enforcement interaction with persons with mental illness, intellectual disability, and substance use disorders.
- (b) This course shall be at least three consecutive hours, may include training scenarios and facilitated learning activities, shall address issues related to stigma, shall be culturally relevant and appropriate, and shall include all of the following topics:
- (1) The cause and nature of mental illness, intellectual disability, and substance use disorders.
- (2) Indicators of mental illness, intellectual disability, and substance use disorders.
- (3) Appropriate responses to a variety of situations involving persons with mental illness, intellectual disability, and substance use disorders.
- (4) Conflict resolution and deescalation techniques for potentially dangerous situations.
- (5) Appropriate language usage when interacting with potentially emotionally distressed persons.
- (6) Resources available to serve persons with mental illness or intellectual disability.
- (7) The perspective of individuals or families who have experiences with persons with mental illness, intellectual disability, and substance use disorders.
- (c) The course described in subdivisions (a) and (b) shall be made available by the commission to each law enforcement officer with a rank of supervisor or below and who is assigned to patrol duties or to supervise officers who are assigned to patrol duties.
- (d) The commission shall implement this section on or before August 1, 2016.



SB-29 Peace officer training: mental health. (2015-2016)

Senate Bill No. 29

CHAPTER 469

An act to add Sections 13515.28, 13515.29, and 13515.295 to the Penal Code, relating to peace officer training standards.

[Approved by Governor October 03, 2015. Filed with Secretary of State October 03, 2015.]

LEGISLATIVE COUNSEL'S DIGEST

SB 29, Beall. Peace officer training: mental health.

Existing law requires specified categories of law enforcement officers to meet training standards pursuant to courses of training certified by the Commission on Peace Officer Standards and Training (POST). Existing law requires POST to include in its basic training course adequate instruction in the handling of persons with developmental disabilities or mental illness, or both. Existing law also requires POST to establish and keep updated a continuing education classroom training course relating to law enforcement interaction with developmentally disabled and mentally ill persons.

This bill would require POST to require field training officers who are instructors for the field training program to have at least 8 hours of crisis intervention behavioral health training, as specified. The bill would also require POST to require as part of its existing field training officer course, at least 4 hours of training relating to competencies of the field training program and police training program that addresses how to interact with persons with mental illness or intellectual disability, to be completed as specified.

By requiring local law enforcement field training officers to have at least 8 additional hours of training and imposing additional training costs on local law enforcement agencies, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

Vote: majority Appropriation: no Fiscal Committee: yes Local Program: yes

THE PEOPLE OF THE STATE OF CALIFORNIA DO ENACT AS FOLLOWS:

SECTION 1. Section 13515.28 is added to the Penal Code, to read:

13515.28. (a) (1) The commission shall require the field training officers who provide instruction in the field training program to have at least eight hours of crisis intervention behavioral health training to better train new peace officers on how to effectively interact with persons with mental illness or intellectual disability. This course shall include classroom instruction and instructor-led active learning, such as scenario-based training,

and shall be taught in segments that are at least four hours long.

- (2) If a field training officer has completed eight hours of crisis intervention behavioral health training within the past 24 months, or if a field training officer has completed 40 hours of crisis intervention behavioral health training, the requirement described in paragraph (1) shall not apply.
- (b) The crisis intervention behavioral health training shall address issues relating to stigma, shall be culturally relevant and appropriate, and shall include all of the following topics:
- (1) The cause and nature of mental illnesses and intellectual disabilities.
- (2) (A) How to identify indicators of mental illness, intellectual disability, and substance use disorders.
- (B) How to distinguish between mental illness, intellectual disability, and substance use disorders.
- (C) How to respond appropriately in a variety of situations involving persons with mental illness, intellectual disability, and substance use disorders.
- (3) Conflict resolution and deescalation techniques for potentially dangerous situations.
- (4) Appropriate language usage when interacting with potentially emotionally distressed persons.
- (5) Community and state resources available to serve persons with mental illness or intellectual disability, and how these resources can be best utilized by law enforcement.
- (6) The perspective of individuals or families who have experiences with persons with mental illness, intellectual disability, and substance use disorders.
- (c) Field training officers assigned or appointed before January 1, 2017, shall complete the crisis intervention behavioral health training by June 30, 2017. Field training officers assigned or appointed on or after January 1, 2017, shall complete the crisis intervention behavioral health training within 180 days of assignment or appointment.
- (d) This section does not prevent an agency from requiring its field training officers to complete additional hours of crisis intervention behavioral health training or requiring its field training officers to complete that training earlier than as required by this section.
- SEC. 2. Section 13515.29 is added to the Penal Code, to read:
- **13515.29.** (a) The commission shall establish and keep updated a field training officer course relating to competencies of the field training program and police training program that addresses how to interact with persons with mental illness or intellectual disability.
- (b) This course shall consist of at least four hours of classroom instruction and instructor-led active learning, such as scenario-based training, shall address issues related to stigma, and shall be culturally relevant and appropriate.
- (c) All prospective field training officers shall complete the course described in subdivisions (a) and (b) as part of the existing field training officer program.
- (d) The commission shall implement the provisions of this section on or before August 1, 2016.
- SEC. 3. Section 13515.295 is added to the Penal Code, to read:
- **13515.295.** (a) The commission shall, by May 1, 2016, conduct a review and evaluation of the required competencies of the field training program and police training program to identify areas where additional training is necessary to better prepare law enforcement officers to effectively address incidents involving persons with a mental illness or intellectual disability.
- (b) Upon identifying what additional training is needed, the commission shall update the training in consultation with appropriate community, local, and state organizations, and agencies that have expertise in the area of mental illness, intellectual disabilities, and substance abuse disorders, and with appropriate consumer and family advocate groups.

- (c) The training shall address issues related to stigma, shall be culturally relevant and appropriate, and shall include all of the following topics:
- (1) How to identify indicators of mental illness, intellectual disability, substance use disorders, neurological disorders, traumatic brain injury, post-traumatic stress disorder, and dementia.
- (2) Autism spectrum disorder.
- (3) Genetic disorders, including, but not limited to, Down syndrome.
- (4) Conflict resolution and deescalation techniques for potentially dangerous situations.
- (5) Alternatives to the use of force when interacting with potentially dangerous persons with mental illness or intellectual disabilities.
- (6) The perspective of individuals or families who have experiences with persons with mental illness, intellectual disability, and substance use disorders.
- (7) Involuntary holds.
- (8) Community and state resources available to serve persons with mental illness or intellectual disability, and how these resources can be best utilized by law enforcement.
- **SEC. 4.** If the Commission on State Mandates determines that this act contains costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code.

ASSEMBLY AND SENATE BILL ANALYSIS

SENATE THIRD READING SB 29 (Beall) As Amended August 31, 2015 Majority vote

SENATE VOTE: 40-0

Committee	Votes	Ayes	Noes
Public Safety	7-0	Quirk, Melendez, Jones-Sawyer, Lackey, Lopez, Low, Santiago	
Appropriations	16-1	Gomez, Bloom, Bonta, Calderon, Chang, Nazarian, Eggman, Gallagher, Eduardo Garcia, Holden, Jones, Quirk, Rendon, Wagner, Weber, Wood	Bigelow

SUMMARY: Requires law enforcement field training officers to have training from the Commission on Police Officer Standards and Training (POST) regarding law enforcement interaction with persons with mental illness or intellectual disability. Specifically, **this bill**:

- 1) Requires field training officers who provide instruction in the field training program to have at least eight hours of crisis intervention behavioral health training to better train new peace officers to effectively interact with persons with mental illness or intellectual disability. Training should be taught segments that are at least four hours long.
- 2) Excludes a field training officer who has completed eight hours of crisis intervention behavioral health training within the past 24 months, or 40 hours of crisis intervention behavioral health training, from the training requirement.
- 3) Specifies that field training officers assigned or appointed before January 1, 2017, shall complete the crisis intervention behavioral health training by June 30, 2017. Field training officers assigned or appointed on or after January 1, 2017, shall complete the crisis intervention course within 180 days of assignment or appointment.
- 4) States that nothing shall prevent an agency from requiring its field training officers from completing a crisis intervention behavioral health training with a greater amount of hours or sooner than the specified time limits.
- 5) Requires POST to establish and keep updated a field training officer course relating to competencies of the field training program and police training program that addresses how to interact with persons with mental illness or intellectual disability. This course shall be at least four hours of classroom instruction and instructor-led active learning.
- 6) Requires all prospective field training officers to complete the course as part of the field training officer program.
- 7) Requires POST to implement the provisions of this section on or before August 1, 2016.

- 8) Specifies that POST shall, by May 1, 2016, conduct a review and evaluation of the field training program and police training program to identify areas where additional training is necessary to better prepare law enforcement officers to effectively address incidents involving persons with a mental illness or an intellectual disability.
- 9) Directs that POST shall update the training in consultation with appropriate community, local, and state organizations, and agencies that have expertise in the area of mental illness, intellectual disabilities, and substance abuse disorders, and with appropriate consumer and family advocate groups.
- 10) States that the training shall address issues related to stigma, shall be culturally relevant and appropriate, and shall include all of the following topics:
 - a) How to identify indicators of mental illness, intellectual disability, substance use disorders, neurological disorders, traumatic brain injury, post-traumatic stress disorder, and dementia;
 - b) Autism spectrum disorder;
 - c) Down syndrome;
 - d) Conflict resolution and de-escalation techniques for potentially dangerous situations;
 - e) Alternatives to use of force when interacting with potentially dangerous persons with mental illness or intellectual disabilities;
 - f) The perspective of individuals and/or families with lived experiences with persons with mental illness, intellectual disability, and substance use disorders;
 - g) Involuntary holds; and,
 - h) Community and state resources available to serve persons with mental illness or intellectual disability, and how these resources can be best utilized by law enforcement.

EXISTING LAW:

- 1) Requires any department which employs peace officers to have a POST-approved Field Training Program. Requests for approval of a department's Field Training Program must be submitted to POST and signed by the department head attesting to the adherence of the following program requirements:
 - a) The Field Training Program must have Field Training Officers (FTOs) who:
 - i) Have been awarded a POST Basic Certificate (not Specialized);
 - ii) Have a minimum of one year general law enforcement uniformed patrol experience;
 - iii) Have been selected based upon a department-specific selection process; and,
 - iv) Meet the following training requirements:

- (1) Successfully complete a POST-certified Field Training Officer Course prior to training new officers; and,
- (2) Complete 24-hours of update training every three years following completion of the Field Training Officer Course.
- 2) Requires a POST-Approved Field Training Program to minimally include the following topics: a) Agency Orientation and Department Polices; b) Officer Safety; c) Ethics; d) Use of Force; e) Patrol Vehicle Operations; f) Community Relations/Professional Demeanor (including Cultural Diversity, Community Policing, and Problem Solving; g) Radio Communications; h) Leadership; i) California Codes and Law; j) Search and Seizure; k) Report Writing; l) Control of Persons, Prisoners, and Mentally Ill; m) Patrol Procedures (including Domestic Violence and Pedestrian and Vehicle Stops); n) Investigations/Evidence; o) Tactical Communications/Conflict Resolution; p) Traffic (including Driving Under the Influence); (q) Self-Initiated Activity; r) Additional Agency-Specific Topics (may include Community Specific Problems, Special Needs Groups, etc.).
- 3) Specifies that the POST-certified Field Training Officer Course be a minimum of 40 hours. In order to meet local needs, flexibility to present additional curriculum may be authorized with prior POST approval. Instructional methodology is at the discretion of individual course presenters unless specified otherwise in a training specification document developed for the course. The Field Training Officer Course curriculum must include the following topics: a) Field Training Program Goals and Objectives; b) Keys to Successful Field Training Programs; c) Field Training Program Management/Roles of Program Personnel; d) Teaching and Training Skills Development; e) The Professional Relationship between the FTO and the Trainee; f) Evaluation/Documentation; g) Expectations and Roles of the FTO; h) Driver Safety; i) Officer Safety; j) Intervention; k) Remediation/Testing/Scenarios; l) Trainee Termination; m) Legal Issues and Liabilities; n) Review of the Regular Basic Course Training; and, o) Competency Expectations.
- 4) Requires POST to establish and keep updated a continuing education classroom training course relating to law enforcement interaction with mentally disabled persons. The training course is required to be developed in consultation with appropriate community, local, and state organizations and agencies that have expertise in the area of mental illness and developmental disability, and with appropriate consumer and family advocate groups. POST is required to make the course available to law enforcement agencies in California. This course must consist of classroom instruction and utilize interactive training methods to ensure that the training is as realistic as possible. The course must include, at a minimum, core instruction in the following:
 - a) The cause and nature of mental illnesses and developmental disabilities;
 - b) How to identify indicators of mental disability and how to respond appropriately in a variety of common situations:
 - c) Conflict resolution and de-escalation techniques for potentially dangerous situations involving mentally disabled persons;
 - d) Appropriate language usage when interacting with mentally disabled persons;

- e) Alternatives to lethal force when interacting with potentially dangerous mentally disabled persons;
- f) Community and state resources available to serve mentally disabled persons and how these resources can be best utilized by law enforcement to benefit the mentally disabled community; and,
- g) The fact that a crime committed in whole or in part because of an actual or perceived disability of the victim is a hate.

FISCAL EFFECT: According to the Assembly Appropriations Committee:

- 1) Reimbursable state mandated costs in the \$2.57 million (General Fund) range initially and \$600,000 ongoing to backfill for officers participating in the training. There are currently 482 cities and 58 counties in California. To the extent local agency expenditures qualify as a reimbursable state mandate, agencies could claim reimbursement of those costs for missed work hours for all field training officers in training.
- 2) Initial costs of \$1.7 million (Post Officer's Training Fund POTF) to POST for training costs and course development, and annual ongoing costs of \$250,000 (POTF) for prospective training.

COMMENTS: According to the author, "People with mental illnesses or intellectual disabilities are involved in nearly half of all police shootings. Yet the California Peace Officer Standard and Training Curriculum mandates only six hours of mental health training; and there is no requirement to include mental health training for new officers in the Field Training Program. SB 29 increases training for new officers in field training while increasing training of existing officers who supervise them. The bill responds to the public's demand to increase safety by mandating stronger evidence-based behavioral health training that has proven to reduce volatile confrontations between peace officers and people with mental illnesses or intellectual disabilities. Equally important, SB 29 acknowledges California's diverse populations by requiring training to be culturally appropriate."

Analysis Prepared by: David Billingsley / PUB. S. / (916) 319-3744 FN: 0001684

SENATE RULES COMMITTEE

Office of Senate Floor Analyses

(916) 651-1520 Fax: (916) 327-4478

UNFINISHED BUSINESS

Bill No:

SB 29

Author:

Beall (D)

Amended: 8/31/15

Vote:

21

SENATE PUBLIC SAFETY COMMITTEE: 7-0, 4/7/15

AYES: Hancock, Anderson, Leno, Liu, McGuire, Monning, Stone

SENATE APPROPRIATIONS COMMITTEE: 7-0, 5/28/15 AYES: Lara, Bates, Beall, Hill, Leyva, Mendoza, Nielsen

SENATE FLOOR: 40-0, 6/3/15

AYES: Allen, Anderson, Bates, Beall, Berryhill, Block, Cannella, De León, Fuller, Gaines, Galgiani, Glazer, Hall, Hancock, Hernandez, Hertzberg, Hill, Hueso, Huff, Jackson, Lara, Leno, Leyva, Liu, McGuire, Mendoza, Mitchell, Monning, Moorlach, Morrell, Nguyen, Nielsen, Pan, Pavley, Roth, Runner, Stone, Vidak, Wieckowski, Wolk

ASSEMBLY FLOOR: 77-2, 9/2/15 - See last page for vote

SUBJECT: Peace officer training: mental health

SOURCE: United Domestic Workers of America

DIGEST: This bill requires law enforcement field training officers (FTOs) to have training from the Commission on Police Officer Standards and Training (POST) regarding law enforcement interaction with persons with mental illness or intellectual disability.

Assembly Amendments:

1) Require FTOs who provide instruction in the field training program to have at least eight hours of crisis intervention behavioral health training, taught in segments that are at least four hours long, as specified.

- 2) Exclude an FTO who has completed eight hours of crisis intervention behavioral health training within the past 24 months, or 40 hours of crisis intervention behavioral health training, from the training requirement, as specified.
- 3) Specify that FTOs assigned or appointed before January 1, 2017, must complete the crisis intervention behavioral health training by June 30, 2017. FTOs assigned or appointed on or after January 1, 2017, shall complete the crisis intervention course within 180 days of assignment or appointment.
- 4) Require POST to establish and keep updated an FTO course relating to competencies of the field training program and police training program that addresses how to interact with persons with mental illness or intellectual disability, as specified. Requires all prospective FTOs to complete the course as part of the FTO program, as specified.
- 5) Delete the requirement that POST require as part of its existing field training program 20 hours of field training relating to law enforcement interaction with persons with mental illness or intellectual disability to be completed during the employing department's field training and probationary period.
- 6) Require POST, by May 1, 2016, to conduct a review and evaluation of the required competencies of the field training program and police training program to identify areas where additional training is necessary to better prepare law enforcement officers to effectively address incidents involving persons with a mental illness or intellectual disability, as specified.

ANALYSIS:

Existing law:

- 1) Creates POST. POST consists of 15 members appointed by the Governor, after consultation with, and with the advice of, the Attorney General and with the advice and consent of the Senate. Racial, gender, and ethnic diversity shall be considered for all appointments to the commission. (Penal Code § 13500.)
- 2) Requires POST to adopt rules establishing minimum standards relating to physical, mental, and moral fitness that govern the recruitment of any city police officers, peace officer members of a county sheriff's office, marshals or deputy marshals, and other specified peace officers. (Penal Code § 13510.)
- 3) Requires, in Section 1005 of Title 11 of the California Code of Regulations, any department which employs peace officers to have a POST-approved Field

Training Program. Requests for approval of a department's Field Training Program must be submitted to POST and signed by the department head attesting to the adherence of the following program requirements:

- a) The Field Training Program is to be delivered over a minimum of 10 weeks and based upon the structured learning content as specified in the POST manual.
- b) A trainee must have successfully completed the Regular Basic Course before participating in the Field Training Program.
- c) The Field Training Program must have a Field Training Supervisor/ Administrator/Coordinator (SAC), as specified.
- d) The Field Training Program must have FTOs who meet specified requirements.
- e) Trainees must be supervised depending upon their assignment:
 - i) A trainee assigned to general law enforcement uniformed patrol duties must be under the direct and immediate supervision (physical presence) of a qualified FTO.
 - ii) A trainee temporarily assigned to non-enforcement, specialized function(s) for the purpose of specialized training or orientation is not required to be in the immediate presence of a qualified FTO while performing the specialized function(s).
- f) Trainee performance must be:
 - i) Documented daily through journaling, daily training notes, or Daily Observation Reports (DORs) and shall be reviewed with the trainee by the FTO; and,
 - ii) Monitored by a Field Training Program SAC, or designee, by review and signing of the DORs or, by completing and/or signing weekly written summaries of performance (e.g., Supervisor's Weekly Report, Coaching and Training Reports) that are reviewed with the trainee.



- g) The FTO's attestation of each trainee's competence and successful completion of the Field Training Program and a statement that releases the trainee from the program, along with the signed concurrence of the department head, or his or her designate, must be retained in department records.
- 4) Requires a POST-Approved Field Training Program to minimally include the following topics: (a) Agency Orientation and Department Polices; (b) Officer Safety; (c) Ethics; (d) Use of Force; (e) Patrol Vehicle Operations; (f) Community Relations/Professional Demeanor (including Cultural Diversity, Community Policing, and Problem Solving; (g) Radio Communications; (h) Leadership; (i) California Codes and Law; (j) Search and Seizure; (k) Report Writing; (l) Control of Persons, Prisoners, and Mentally Ill; (m) Patrol Procedures (including Domestic Violence and Pedestrian and Vehicle Stops); (n) Investigations/Evidence; (o) Tactical Communications/Conflict Resolution; (p) Traffic (including DUI); (q) Self-Initiated Activity; and, (r) Additional Agency-Specific Topics (may include Community Specific Problems, Special Needs Groups, etc.). (POST Administrative Manual, Procedure D-13-3.)
- 5) Requires that the POST-certified FTO Course be a minimum of 40 hours. In order to meet local needs, flexibility to present additional curriculum may be authorized with prior POST approval. Instructional methodology is at the discretion of individual course presenters unless specified otherwise in a training specification document developed for the course. The FTO Course curriculum must include the following topics: (a) Field Training Program Goals and Objectives; (b) Keys to Successful Field Training Programs; (c) Field Training Program Management/Roles of Program Personnel; (d) Teaching and Training Skills Development; (e) The Professional Relationship between the FTO and the Trainee; (f) Evaluation/Documentation; (g) Expectations and Roles of the FTO; (h) Driver Safety; (i) Officer Safety; (j) Intervention; (k) Remediation/Testing/Scenarios; (l) Trainee Termination; (m) Legal Issues and Liabilities; (n) Review of the Regular Basic Course Training; and, (o) Competency Expectations. (POST Administrative Manual, Procedure D-13-4.)

This bill:

1) Requires FTOs who provide instruction in the field training program to have at least eight hours of crisis intervention behavioral health training to better train new peace officers to effectively interact with persons with mental illness or

- intellectual disability. Training should be taught segments that are at least four hours long.
- 2) Excludes an FTO who has completed eight hours of crisis intervention behavioral health training within the past 24 months, or 40 hours of crisis intervention behavioral health training, from the training requirement.
- 3) Specifies that FTOs assigned or appointed before January 1, 2017, shall complete the crisis intervention behavioral health training by June 30, 2017. FTOs assigned or appointed on or after January 1, 2017, shall complete the crisis intervention course within 180 days of assignment or appointment.
- 4) States that nothing shall prevent an agency from requiring its FTOs from completing a crisis intervention behavioral health training with a greater amount of hours or sooner than the specified time limits.
- 5) Requires POST to establish and keep updated an FTO course relating to competencies of the field training program and police training program that addresses how to interact with persons with mental illness or intellectual disability. This course shall be at least four hours of classroom instruction and instructor-led active learning.
- 6) Requires all prospective FTOs to complete the course as part of the FTO program.
- 7) Requires POST to implement the provisions of this section on or before August 1, 2016.
- 8) Specifies that POST shall, by May 1, 2016, conduct a review and evaluation of the field training program and police training program to identify areas where additional training is necessary to better prepare law enforcement officers to effectively address incidents involving persons with a mental illness or an intellectual disability.
- 9) Directs that POST shall update the training in consultation with appropriate community, local, and state organizations, and agencies that have expertise in the area of mental illness, intellectual disabilities, and substance abuse disorders, and with appropriate consumer and family advocate groups.
- 10) States that the training shall address issues related to stigma, shall be culturally relevant and appropriate, and shall include all of the following topics:
 - a) How to identify indicators of mental illness, intellectual disability, substance use disorders, neurological disorders, traumatic brain injury, post-traumatic stress disorder, and dementia;
 - b) Autism spectrum disorder;

- c) Genetic disorders, including, but not limited to, down syndrome;
- d)Conflict resolution and de-escalation techniques for potentially dangerous situations;
- e) Alternatives to use of force when interacting with potentially dangerous persons with mental illness or intellectual disabilities;
- f) The perspective of individuals and/or families with lived experiences with persons with mental illness, intellectual disability, and substance use disorders;
- g) Involuntary holds; and,
- h) Community and state resources available to serve persons with mental illness or intellectual disability, and how these resources can be best utilized by law enforcement.

Background

All field training requirements are regulatory. POST requires an officer be provided a minimum of 10 weeks of field training. This training must cover 18 different competency requirements, including a component relating to "Control of Persons, Prisoners, and Mentally Ill." A trainee can comply with these requirements by demonstrating competency in the field, through role playing, or by taking a verbal or written test. Both the FTO and the trainee have to sign a form stating that training was received and competency was demonstrated for each of the training components. This bill requires POST to conduct a review and evaluation of the field training program and police training program to identify areas where additional training is necessary to better prepare law enforcement officers to effectively address incidents involving persons with a mental illness or an intellectual disability.

FTOs must have a POST Basic Training Certificate and one year general law enforcement uniformed patrol experience. FTOs are additionally required to have a minimum of 40 hours of training on a variety of topics, including: (1) Field Training Program Goals and Objectives; (2) Keys to Successful Field Training Programs; (3) Field Training Program Management/Roles of Program Personnel; (4) Teaching and Training Skills Development; (5) The Professional Relationship between the FTO and the Trainee; (6) Evaluation/Documentation; (7) Expectations and Roles of the FTO; (8) Driver Safety; (9) Officer Safety; (10) Intervention; (11) Remediation/Testing/Scenarios; (12) Trainee Termination; (13) Legal Issues and Liabilities; (14) Review of the Regular Basic Course Training; and, (15)

Competency Expectations. There is currently no behavioral health training requirement.

This bill requires eight hours of crisis intervention behavioral health training for FTOs who provide instruction in the field training program, as specified. And, this bill requires POST to establish and keep updated a FTO course that addresses how to interact with persons with mental illness or intellectual disability and requires all prospective FTOs to complete the course as part of the FTO program.

FISCAL EFFECT: Appropriation: No Fiscal Com.: Yes Local: Yes

According to the Assembly Appropriations Committee:

- 1) Reimbursable state mandated costs in the \$2.57 million (General Fund) range initially and \$600,000 ongoing to backfill for officers participating in the training. There are currently 482 cities and 58 counties in California. To the extent local agency expenditures qualify as a reimbursable state mandate, agencies could claim reimbursement of those costs for missed work hours for all FTOs in training.
- 2) Initial costs of \$1.7 million (Post Officer's Training Fund POTF) to POST for training costs and course development, and annual ongoing costs of \$250,000 (POTF) for prospective training.

SUPPORT: (Verified 9/1/15)

United Domestic Workers of America (source)

American Civil Liberties Union of California

American Federation of State, County and Municipal Employees

Association of Regional Center Agencies

California Association of Code Enforcement Officers

California College and University Police Chiefs Association

California Association of Highway Patrolmen

California Attorneys for Criminal Justice

California Council of Community Mental Health Agencies

California Crisis Intervention Training Association

California Medical Association

California Narcotic Officers Association

California Public Defenders Association

City of San Jose

()

Community Health Awareness Council

County Behavioral Health Directors Association
Disability Action Coalition
Disability Rights California
Donald Rocha, San Jose City Councilmember
Jeffrey Rosen, District Attorney, Santa Clara County
Los Angeles Deputy Sheriffs
Los Angeles Police Protective League
Mental Health America of California
National Alliance on Mental Illness
Riverside Sheriffs' Association
State Council on Developmental Disabilities
Steinberg Institute
The Arc and United Cerebral Palsy California Collaboration

OPPOSITION: (Verified 9/1/15)

California State Sheriffs' Association

ASSEMBLY FLOOR: 77-2, 9/2/15

AYES: Achadjian, Alejo, Travis Allen, Baker, Bloom, Bonilla, Bonta, Brough, Brown, Burke, Calderon, Campos, Chang, Chau, Chávez, Chiu, Chu, Cooley, Cooper, Dababneh, Dahle, Daly, Dodd, Eggman, Frazier, Beth Gaines, Gallagher, Cristina Garcia, Eduardo Garcia, Gatto, Gipson, Gomez, Gonzalez, Gordon, Gray, Hadley, Roger Hernández, Holden, Irwin, Jones, Jones-Sawyer, Kim, Lackey, Levine, Linder, Lopez, Low, Maienschein, Mathis, Mayes, McCarty, Medina, Melendez, Mullin, Nazarian, Obernolte, O'Donnell, Olsen, Patterson, Perea, Quirk, Rendon, Ridley-Thomas, Rodriguez, Salas, Santiago, Steinorth, Mark Stone, Thurmond, Ting, Wagner, Waldron, Weber, Wilk, Williams, Wood, Atkins

NOES: Bigelow, Grove

NO VOTE RECORDED: Harper

Prepared by: Jessica Devencenzi / PUB. S. /

9/2/15 19:27:55

**** END ****

EVIDENCE/PROOF OF COSTS CITY OF SOUTH LAKE TAHOE

Report generated on 4/26/2018

Course Report

Robertson

Course: 9440-20763-16

Plan

Max Enroll

Max Rmb Hours:

CRISIS INTERVENTION BEHAV HEALTH TRAINING FTO

W

50

Certified Hours:

8

CAT K #9 CRISIS INTERVENTION BEHAV HEALTH

TRAINING FTO

Max Presn

Non-Reimbursable Tultion:

Status

Phone: (530) 895-2869

6

\$0.00

Active

Presenter No.: 9440

CA STATE PARKS

837 ASILOMAR BOULEVARD

PACIFIC GROVE

93950

Region: 95

Original Certification Date: 03/07/2017

Course Description:

Crisis intervention behavioral health training for Field Training Officers. This course will provide the trainee with the minimum topics mandated by Senate Bill 29 and PC 13515.28(a)(1) of the California Penal Code.

Perishable Skills: See Presentations Below

Course Comments:

Presentation Attended:

Course Start	Course End	Location	Hours	Tuition	Roster Processed
05/23/2017	05/23/2017	FOLSOM	8		05/25/2017

Report generated on 4/26/2018

Course Report

Sparth

Course: 9440-20763-16

Plan

13

Max Enroll

50

Max Rmb Hours:

Certified Hours:

8

CRISIS INTERVENTION BEHAV HEALTH TRAINING FTO

CAT K 09 CRISIS INTERVENTION BEHAV HEALTH TRAINING FTO

8

Max Presn

Non-Reimbursable Tuition:

Status

Phone: (530) 895-2869

\$0.00

Active

Presenter No.: 9440

CA STATE PARKS

837 ASILOMAR BOULEVARD

PACIFIC GROVE

93950

Region: 95

Original Certification Date: 03/07/2017

Course Description:

Crisis intervention behavioral health training for Field Training Officers. This course will provide the trainee with the minimum topics mandated by Senate Bill 29 and PC 13515.28(a)(1) of the California Penal Code

Perishable Skills: See Presentations Below

Course Comments:

Presentation Attended:

Course Start Course End Location Hours 05/23/2017 05/23/2017 **FOLSOM**

Tuition

Roster Processed

05/25/2017

Report generated on 4/25/2018

Course Report

Poole

Course: 2950-20763-16

Plan

Max Enroll

Max Rmb Hours: 3

CRISIS INTERVENTION BEHAV HEALTH TRAINING FTO

30

Certified Hours:

8

CAT K 09 CRISIS INTERVENTION BEHAV HEALTH

TRAINING FTO

Max Presn

Non-Reimbursable Tuition:

Status

Phone: (530) 895-2405

20

\$0.00

Active

Presenter No.: 2950

BUTTE COLLEGE PUBLIC SAFETY TRAINING CENTER

3536 BUTTE CAMPUS DRIVE

OROVILLE

95965

Region: 95

Original Certification Date: 10/31/2016

Course Description:

Crisis intervention behavioral health training for Field Training Officers. This course will provide the trainee with the minimum topics mandated by Senate Bill 29 and PC 13515.28(a)(1) of the California Penal Code.

Perishable Skills: See Presentations Below

Course Comments:

Presentation Attended:

Course Start	Course End	Location	Hours	Tuition	Roster Processed
05/25/2017	05/25/2017	OROVILLE	8		05/26/2017

Report generated on 4/26/2018

Course Report Crivelli

Course: 2540-20763-16

Plan

Max Enroll

25

Max Rmb Hours:

Certified Hours:

0

8

CRISIS INTERVENTION BEHAV HEALTH TRAINING FTO

CAT K 09 CRISIS INTERVENTION BEHAV HEALTH TRAINING FTO

Max Presn

Non-Reimbursable Tuition:

Status

Phone: (408) 229-4299

65

Onsite: \$125 00

Active

Presenter No.: 2540

SOUTH BAY REGIONAL TRAINING CONSORTIUM

560 BAILEY AVE

SAN JOSE

95141

Region: 95

Original Certification Date: 12/23/2016

Course Description

Using lecture, law, and force options branching, special interactive scenarios are presented to allow law enforcement responders to verbally interact with persons suspected to have affected mental health issues, the emphasis here is learning or refreshing the vanous aspects of an encounter to obtain optimum outcomes without resulting to physical force. Meets minimum 8 hour for Field Training Officer per SB29. ***Course available for free to Santa Clara Co agencies***Contact Coordinator for further information.

Perishable Skills: See Presentations Below

Course Comments:

Presentation Attended:

Course Start

06/26/2017

Course End •6/26/2017 Location SAN JOSE

Hours

Tuition \$125.00 Roster Processed

06/30/2017

Perishable Skill

COMMUNICATIONS-TACTICAL

Report generated on 4/26/2018

Course Report

Course: 5930-20763-16

Plan

NA

Max Enroll

Max Rmb Hours:

CRISIS INTERVENTION BEHAV HEALTH TRAINING FTO

Carlquist

25

Certified Hours:

CAT K 09 CRISIS INTERVENTION BEHAV HEALTH

TRAINING FTO

Max Presn

Non-Reimbursable Tuition:

Status

8

Phone: (530) 668-5269

\$0.00

Active

Presenter No.: 5930

YOLO COUNTY SHERIFF'S DEPARTMENT

41793 GIBSON ROAD

WOODLAND

95776

Region: 95

Original Certification Date: 11/29/2016

Course Description:

Crisis Intervention Behavioral Health Training for Field Training Officers. This course will provide the trainee with the minimum topics mandated by Senate Bill 29 & PC 13515.28(a)(1) of the California Penal Code.

Perishable Skills: See Presentations Below

Course Comments:

Presentation Attended:

Course Start 06/07/2017

Course End 06/07/2017 Location

WOODLAND

Hours 8

Tuition

Roster Processed

06/09/2017

Nebber

COMMISSION ON PEACE OFFICER STANDARDS AND TRAINING

Report generated on 4/26/2018

Course Report

Course: 5930-20763-16

Plan

Max Enroll

Max Rmb Hours:

0

CRISIS INTERVENTION BEHAV HEALTH TRAINING FTO

NA

25

Certified Hours:

8

CAT K 09 CRISIS INTERVENTION BEHAV HEALTH

TRAINING FTO

Max Presn

Non-Reimbursable Tuition:

Status

Phone: (530) 668-5269

6

\$0.00

Active

Presenter No.: 5930

YOLO COUNTY SHERIFF'S DEPARTMENT

41793 GIBSON ROAD

WOODLAND

95776

Region: 95

Original Certification Date: 11/29/2016

Course Description:

Crisis Intervention Behavioral Health Training for Field Training Officers. This course will provide the trainee with the minimum topics mandated by Senate Bill 29 & PC 13515.28(a)(1) of the California Penal Code.

Perishable Skills: See Presentations Below

Course Comments:

Presentation Attended:

Course Start 06/07/2017

Course End 06/07/2017

Location WOODLAND Hours

Tuition

Roster Processed

06/09/2017

Report generated on 4/26/2018

Course Report

Course: 2540-20763-16

Morrison

n

Max Enroll

25

Max Rmb Hours:

Certified Hours:

0 8

CRISIS INTERVENTION BEHAV HEALTH TRAINING FTO

CAT K 09 CRISIS INTERVENTION BEHAV HEALTH

TRAINING FTO

Max Presn

Non-Reimbursable Tuition:

Status

Phone: (408) 229-4299

65

NA

Onsite: \$125.06

Active

Presenter No.: 2540

SOUTH BAY REGIONAL TRAINING CONSORTIUM

560 BAILEY AVE

SAN JOSE 95141

Region: 95

Original Certification Date: 12/23/2016

Course Description:

Using lecture, faw, and force options branching, special interactive scenarios are presented to allow law enforcement responders to verbaily interact with persons suspected to have affected mental health issues, the emphasis here is learning or refreshing the various aspects of an encounter to obtain optimum outcomes without resulting to physical force. Meets minimum 8 hour for Field Training Officer per SB29. ***Course available for free to Santa Clara Co agencies***Contact Coordinator for further information.

Perishable Skills: See Presentations Below

Course Comments:

Presentation Attended:

Course Start

06/26/2017

Course End 06/26/2017 Location SAN JOSE

Hours

Tuition \$125.00

Roster Processed

06/30/2017

Perishable Skill

COMMUNICATIONS-TACTICAL

Report generated on 4/25/2018

Course Report Clark

Course: 2540-20763-16

Plan

NA

Max Enroll

25

Max Rmb Hours:

Certified Hours:

0

8

CRISIS INTERVENTION BEHAV HEALTH TRAINING FTO

CAT K 09 CRISIS INTERVENTION BEHAV HEALTH TRAINING FTO

Max Presn

Non-Reimbursable Tuition:

Status

Phone: (408) 229-4299

Onsite: \$125.00

Active

Presenter No.: 2540

SOUTH BAY REGIONAL TRAINING CONSORTIUM

560 BAILEY AVE

SAN JOSE

95141

Region: 95

Original Certification Date: 12/23/2016

Course Description:

Using lecture, law, and force options branching, special interactive scenarios are presented to allow law enforcement responders to verbally interact with persons suspected to have affected mental health issues, the emphasis here is learning or refreshing the various aspects of an encounter to obtain optimum outcomes without resulting to physical force. Meets minimum 8 hour for Field Training Officer per SB29 "Course available for free to Santa Clara Collagencies" Contact Coordinator for further information.

Perishable Skills: See Presentations Below

Course Comments:

Presentation Attended:

Course Start 06/26/2017

Course End 06/26/2017

Location SAN JOSE Hours

Tuition

Roster Processed

\$125.00 06/30/2017

Perishable Skill

COMMUNICATIONS-TACTICAL

EVIDENCE/PROOF OF COSTS CITY OF CLAREMONT

Report generated on 8/30/2017

Course Report

Course: 1083-20763-18

Plan

Max Enrolf

30

Max Rmb Hours:

Certified Hours:

8

CRISIS INTERVENTION BEHAV HEALTH TRAINING FTO

CAT K 09 CRISIS INTERVENTION BEHAV HEALTH TRAINING FTO

Max Presn

Non-Reimbursable Tultion:

Status

Phone: (582) 577-5874

30

\$95.00

Active

Presenter No.: 1083

EMBASSY CONSULTING SERVICES, LLC

11278 LOS ALAMITOS BLVD, #232

LOS ALAMITOS

90720

Region: 95

Original Certification Date: 10/14/2016

Course Description:

This course is designed to provide training on how to interact effectively with persons with mental litness or intellectual disabilities. This class will address stigma and how to identify indicators of mental litness, intellectual disability and substance use disorders. This course is specifically designed for Field Training Officers (FTO'S) and compiles with Senate 891 29.

Perishable Skills: See Presentations Below

Course Comments:

Presentation Attended:

Course Start

Course End

Location

Hours

Tultion

Roster Processed

08/08/2017

00/00/2017

CLAREMONT

8

08/12/2017

Report generated on 8/30/2017

Course Report

Course: 1083-20763-16

Plan

NA

Max Enroll

30

Max Rmb Hours:

0

CRISIS INTERVENTION BEHAV HEALTH TRAINING FTO

Certified Hours:

Ŀ

CAT K 09 CRISIS INTERVENTION BEHAV HEALTH

TRAINING FTO

Max Presn

Non-Reimbursable Tuition:

Status

Phone: (582) 577-5874

30

\$95 00

Active

Presenter No.: 1083

EMBASSY CONSULTING SERVICES. LLC

11278 LOS ALAMITOS BLVD, #232

LOS ALAMITOS

90720

Region: 95

Original Certification Date: 10/14/2016

Course Description:

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Perishable Skills: See Presentations Below

Course Commants:

Presentation Attended:

Course Start

Course End

Location

Hours

Tuition

Roster Processed

06/06/2017

06/06/2017

CLAREMONT

8

08/12/2017

Report generated on 8/30/2017

Course Report

Course: 1083-20763-16

Plan

Max Enroti

Max Rmb Hours;

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CRISIS INTERVENTION BEHAV HEALTH TRAINING FTO

NA

30

Certified Hours:

B

CAT K 09 CRISIS INTERVENTION BEHAV HEALTH

TRAINING FTO

Max Presn

Non-Reimbursable Tultion:

Status

Phone: (562) 577-5874

30

\$95.00

Active

Presenter No.: 1083

EMBASSY CONSULTING SERVICES. LLC

11278 LOS ALAMITOSBLVD #232

LOS ALAMITOS

90720

Region: 95

Original Certification Date: 10/14/2018

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Perishable Skills: See Presentations Below

Course Comments:

Presentation Attended:

Course Start

Course End

Location

Hours

Tuition

Roster Processed

06/06/2017

08/08/2017

CLAREMONT

8

08/12/2017

Report generated on 9/24/2018

Course Report

Course: 1083-20763-16 Plan Max Enroll Max Rmb Hours: 0 8 CRISIS INTERVENTION BEHAV HEALTH TRAINING FTO 30 **Certified Hours:** NA

CAT K 09 CRISIS INTERVENTION BEHAV HEALTH

TRAINING FTO

Max Presn Non-Reimbursable Tuition: Status Phone: (562) 577-5874 30 \$95.00 Active

Presenter No.: 1083

EMBASSY CONSULTING SERVICES, LLC

11278 LOS ALAMITOS BLVD, #232

LOS ALAMITOS 90720 Region: 95

Original Certification Date: 10/14/2016

Course Description:

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Perishable Skills: See Presentations Below

Course Comments:

Presentation Attended: Course Start Course End Hours Tuition Roster Processed Location 06/06/2017 06/06/2017 CLAREMONT 06/12/2017

DECLARATION OF SERVICE BY EMAIL

I, the undersigned, declare as follows:

I am a resident of the County of Sacramento and I am over the age of 18 years, and not a party to the within action. My place of employment is 980 Ninth Street, Suite 300, Sacramento, California 95814.

On September 26, 2018, I served the:

- Notice of Complete Test Claim, Schedule for Comments, and Notice of Tentative Hearing Date issued September 26, 2018
- Test Claim filed by the Cities of Claremont and South Lake Tahoe on May 10, 2018

Peace Officer Training: Mental Health/Crisis Intervention, 17-TC-06
Penal Code Sections 13515.26, 13515.27, 13515.28, 13515.29, and 13515.295; as added or amended by Statutes 2015, Chapter 468 (SB 11) and Statutes 2015, Chapter 469 (SB 29)
Cities of Claremont and South Lake Tahoe, Claimants

by making it available on the Commission's website and providing notice of how to locate it to the email addresses provided on the attached mailing list.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct, and that this declaration was executed on September 26, 2018 at Sacramento, California.

Jill L. Magee

Commission on State Mandates 980 Ninth Street, Suite 300 Sacramento, CA 95814

(916) 323-3562

COMMISSION ON STATE MANDATES

Mailing List

Last Updated: 9/21/18
Claim Number: 17-TC-06

Matter: Peace Officer Training: Mental Health/Crisis Intervention

Claimant: Cities of Claremont and South Lake Tahoe

TO ALL PARTIES, INTERESTED PARTIES, AND INTERESTED PERSONS:

Each commission mailing list is continuously updated as requests are received to include or remove any party or person on the mailing list. A current mailing list is provided with commission correspondence, and a copy of the current mailing list is available upon request at any time. Except as provided otherwise by commission rule, when a party or interested party files any written material with the commission concerning a claim, it shall simultaneously serve a copy of the written material on the parties and interested parties to the claim identified on the mailing list provided by the commission. (Cal. Code Regs., tit. 2, § 1181.3.)

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