SixTen and Associates

Mandate Reimbursement Services

XEITH B. PETERSEN, President P.O. Box 340430 Sacramento, CA 95834-0430 Telephone: (916) 419-7093

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JUL 1 4 2014

COMMISSION ON STATE MANDATES

E-Mail: Kbpsixten@aol.com 5252 Balboa Avenue, Suite 900

San Diego, CA 92117 Telephone: (858) 514-8605

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July 9, 2014

Heather Halsey, Executive Director Commission on State Mandates 980 Ninth Street, Suite 300 Sacramento, CA 95814

RE:

1116/92 and 764/99 Integrated Waste Management

State Center Community College District

Fiscal Years 1999-00 and 2000-01 and 2003-04 through 2010-11

Incorrect Reduction Claim

Dear Ms. Halsey:

Enclosed is the original and two copies of the above referenced incorrect reduction claim for State Center Community College District.

SixTen and Associates has been appointed by the District as its representative for this matter and all interested parties should direct their inquiries to me, with a copy as follows:

State Center Community College District

Edwin Y. Eng, Vice Chancellor Finance & Administration

1525 East Weldon Avenue Fresno, CA 93704-6398

Voice: 559-244-5910 Fax: 559-243-1949

E-Mail: ed.eng@scccd.edu

Sincerely.

Keith B. Petersen

Enclosure: Incorrect Reduction Claim

C: Edwin Y. Eng. Vice Chancellor Finance & Administration

COMMISSION ON STATE MANDATES

1. INCORRECT REDUCTION CLAIM TITLE

1116/92 and 764/99 Integrated Waste Management

2. CLAIMANT INFORMATION

State Center Community College District

Edwin Y. Eng, Vice Chancellor Finance & Administration 1525 East Weldon Avenue Fresno, CA 93704-6398 Voice: 559-244-5910

Voice: 559-244-5910 Fax: 559-243-1949

E-Mail: ed.eng@scccd.edu

3. CLAIMANT REPRESENTATIVE INFORMATION

Claimant designates the following person to act as its sole representative in this incorrect reduction claim. All correspondence and communications regarding this claim shall be forwarded to this representative. Any change in representation must be authorized by the claimant in writing, and sent to the Commission on State Mandates.

Keith B. Petersen, President SixTen and Associates P.O. Box 340430 Sacramento, CA 95834-0430

Voice: (916) 419-7093 Fax: (916) 263-9701

E-mail: Kbpsixten@aol.com

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1	or CSM Use Only	
Filing Date:	JUL 1 4 2014	
	COMMISSION ON STATE MANDATES	

IRC #: 14 - 0007 - 1 - 05

4. IDENTIFICATION OF STATUTES OR

4. IDENTIFICATION OF STATUTES OR EXECUTIVE ORDERS

Statutes of 1992, Chapter 1116, Statutes of 1999, Chapter 764,

Public Resources Code 40418, 40196.3, 42920-928 Public Contract Code 12167 and 12167.1

5. AMOUNT OF INCORRECT REDUCTION

Amount of Reduction
\$ 10,535
\$ 20,642
\$ 29,569
\$ 31,734
\$ 34,278
\$ 37,027
\$ 38,110
\$ 40,805
\$ 42,729
\$ 10,779
\$ 296,208

6. NOTICE OF NO INTENT TO CONSOLIDATE
This claim is **not** being filed with the intent to consolidate on behalf of other claimants.

Sections 7-12 are attached as follows:

7. Written Detailed Narrative: Pages 1 to 21

8. Final SCO Audit Report: Exhibit A

9. Parameter's and Guidelines: Exhibit C

10. Claiming Instructions: Exhibit C

11. Annual Reimbursement Claims: Exhibit D

12. Controller's Payment Letters: Exhibit E

13. CLAIM CERTIFICATION

This claim alleges an incorrect reduction of a reimbursement claim filed with the State Controller's Office pursuant to Government Code section 17561. This incorrect reduction claim is filed pursuant to Government Code section 17551, subdivision (d). I hereby declare, under penalty of perjury under the laws of the State of California, that the information in this incorrect reduction claim submission is true and complete to the best of my own personal knowledge or information or belief.

Edwin Y, Eng, Vice Chancellor Finance & Administration

Signature

Date

1	Claim Prepared by: Keith B. Petersen SixTen and Associates	
4	P.O. Box 340430	
5	Sacramento, California 95834-0430	
6	Voice: (916) 419-7093	
7	Fax: (916) 263-9701	
8	BE	FORE THE
9	COMMISSION	ON STATE MANDATES
10	STATE	OF CALIFORNIA
11	INCORRECT REDUCTION CLAIM OF:	:)
12) No. CSM
13)
14) Statutes of 1992, Chapter 1116,
15) Statutes of 1999, Chapter 764,
16) Public Resources Code 40418,
17) 40196.3, 42920-928 and
18) Public Contract Code 12167 and
٠	OTATE OFNITED) 12167.1.
ZU	STATE CENTER)
21	Community College District) <u>Integrated Waste Management</u>
22	Community College District)
23	Claimant) Annual Reimbursement Claims:
24	Claimant.) Figure Voca 1000 00
25 26) Fiscal Year 1999-00) Fiscal Year 2000-01
20 27) Fiscal Year 2000-01
28) Fiscal Year 2003-04) Fiscal Year 2004-05
29) Fiscal Year 2005-06
30) Fiscal Year 2006-07
31) Fiscal Year 2007-08
32	1) Fiscal Year 2008-09
33	•) Fiscal Year 2009-10
34) Fiscal Year 2010-11
35)
36		_/ INCORRECT REDUCTION CLAIM FILING
37	PART I. AUTH	ORITY FOR THE CLAIM
^Q	The Commission on State Mand	ates has the authority pursuant to Government

Code Section 17551(d) "... to hear and decide upon a claim by a local agency or school district, filed on or after January 1, 1985, that the Controller has incorrectly reduced payments to the local agency or school district pursuant to paragraph (2) of subdivision (d) of Section 17561." State Center Community College District (hereafter "District") is a school district as defined in Government Code Section 17519. Title 2, CCR, Section 1185 (a), requires the claimant to file an incorrect reduction claim with the Commission.

This incorrect reduction claim is timely filed. Title 2, CCR, Section 1185 (c), requires incorrect reduction claims to be filed no later than three years following the date of the Controller's notice to the claimant of a reduction in payment for an annual claim. A Controller's audit report dated August 30, 2013, has been issued. See Exhibit A. A Controller's claim action notice letter dated September 6, 2013, has been issued for each audited annual claim that constitutes notice of the field audit findings that resulted in a claim payment reduction. See Exhibit E. The audit report and claim action letters each and both constitute a final adjudication of the claim and notice of payment reduction.

There is no alternative dispute resolution process available from the Controller's office. The audit report letter states that an incorrect reduction claim should be filed with the Commission if the claimant disagrees with the audit findings.

PART II. SUMMARY OF THE CLAIM

The Controller conducted an audit of the District's annual reimbursement claims

for Fiscal Years 1999-00 and 2000-01, and 2003-04 through 2010-11 for the cost of complying with the legislatively mandated Integrated Waste Management program. As a result of the audit, the Controller determined that \$296,208 of the \$436,519 claimed costs were unallowable:

5 6	Fiscal <u>Year</u>		ount imed	Aud <u>Ad</u> j	dit <u>ustment</u>	SCO t Payments			nount Due tate> District
7	1999-00	\$	36,517	\$	10,535	\$	0	\$	25,982
8	2000-01	\$	32,449	\$	20,642	\$	0	\$	11,807
9	2003-04	\$	43,122	\$	29,569	\$	0	\$	13,553
10	2004-05	\$	43,524	\$	31,734	\$	0	\$	11,790
11	2005-06	\$	60,877	\$	34,278	\$	0	\$	26,599
12	2006-07	\$	50,451	\$	37,027	\$	0	\$	13,424
13	2007-08	\$	50,797	\$	38,110	\$	0	\$	12,687
14	2008-09	\$	52,760	\$	40,805	\$	0	\$	11,955
15	2009-10	\$	51,778	\$	42,729	\$	0	\$	9,049
16	2010-11	<u>\$</u>	14,244	<u>\$</u>	10,779	\$	0	<u>\$</u>	3,465
17	Totals	\$ 4	136,519	\$ 2	296,208	\$	0	\$	140,311

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Since the District did not receive any payments for these claims as of the date of the audit report, the audit report states that \$140,311 is payable to the District.

PART III. PREVIOUS INCORRECT REDUCTION CLAIMS

The District has not filed any previous incorrect reduction claims for this mandate program. On March 28, 2014, the Pasadena Area Community College District filed an

reduction claim on this mandate program that includes similar issues.

- incorrect reduction claim (13-0007-I-01) on this mandate program that includes similar issues. On June 17, 2014, the Sierra Joint Community College District filed an incorrect
 - PART IV. BASIS FOR REIMBURSEMENT

A. Mandate Legislation

Statutes of 1992, Chapter 1116, amended Public Contract Code sections 12167 and 12167.1 allowing the governing board of each college district, on or after July 1, 1994, to expend funds in the Integrated Waste Management Account, upon appropriation by the Legislature, for the purpose of offsetting costs created by the recycling program.

Statutes of 1999, Chapter 764, added Public Resources Code sections 40148, 40196.3 and 42920-42928 to require the governing board of each college district, on or before February 15, 2000, to adopt a state agency model integrated waste management plan which specifies that the district: complies with the State Agency Model plan; designate a solid waste reduction and recycling coordinator; divert at least 50 percent of all solid waste from disposal or transformation facilities; submit a report to the board summarizing the progress made in reducing solid waste; and, submit information on quantities of recyclable materials collected on an annual basis to the Board.

B. <u>Test Claim</u>

The Commission on State Mandates, in the Statement of Decision adopted at

Incorrect Reduction Claim of State Center Community College Distric	t
1116/92 and 764/99 Integrated Waste Management	

1	the N	larch 25, 2004 hearing, found that Public Resources Code sections 40148,
2	4019	6.3, 42920-42928, Public Contract Code sections 12167 and 12167.1, and the
3	State	Agency Model Integrated Waste Management Plan constitute new programs or
4	highe	er levels of service for community college districts within the meaning of Section 6,
5	Articl	e XIII B of the California Constitution. The Commission determined that
6	perfo	rming the following specific new activities resulted in increased costs for
7	comr	nunity college districts to:
8	(1)	Comply with the state model plan (Public Resources Code section 42920(b)(3)
9		and State Agency Model Integrated Waste Management Plan, February 2000).
10	(2)	Designate a district solid waste reduction and recycling coordinator (Public
4		Resources Code section 42920 (c)).
12	(3)	Divert at least 25 percent of all of its solid waste by January 1, 2002 and at least
13		50 percent by January 1, 2004 (Public Resources Code sections 42921 and
14		42922(i)). A district may seek an extension from the California Integrated Waste
15		Management Board until December 31, 2005.
16	(4)	Report by April 1 each year to the California Integrated Waste Management
17		Board the progress in reducing solid waste (Public Resources Code sections
18		42926(a) and 42922(i)).
19	(5)	Submit annual recycled material reports to the California Integrated Waste
20		Management Board (Public Contract Code section 12167.1).
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C. Parameters and Guidelines

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- 2 On March 30, 2005, the original parameters and guidelines were adopted. As a
- result of litigation¹, amended parameters and guidelines were issued September 26,
- 4 2008, with retroactive effect. A copy of the original and amended parameters and
- 5 guidelines are attached as Exhibit B.

State of California, Department of Finance, California Integrated Waste Management Board v. Commission on State Mandates, et al. (Sacramento County Superior Court, Case No. 07CS00355)

The Department of Finance and the Integrated Waste Management Board filed a petition for writ of mandate in March 2007, asking the court to set aside the Commission's decision granting the test claim and to require the Commission to issue a new Statement of Decision and parameters and guidelines that give full consideration to the community colleges' cost savings (e.g. avoided landfill disposal fees) and revenues (from recyclables) by complying with the test claim statutes. Petitioners' position was that the Commission had not properly accounted for all the offsetting cost savings from avoided disposal costs, or offsetting revenues from the sale of recyclable materials, in the Statement of Decision or parameters and guidelines. The Judgment and a Writ of Mandate were issued on June 30, 2008, ordering the Commission to:

- 1. amend the parameters and guidelines in Test Claim No. 00-TC-07 to require community college districts claiming reimbursable costs of an integrated waste management plan under Public Resources Code section 42920, et seq. to identify and offset from their claims, consistent with the directions for revenue in Public Contract code sections 12167 and 12167.1, cost savings realized as a result of implementing their plans; and
- 2. amend the parameters and guidelines in Test Claim No. 00-TC-07 to require community college districts claiming reimbursable costs of an integrated waste management plan under Public Resources Code section 42920, et seq. to identify and offset from their claims all of the revenue generated as a result of implementing their plans, without regard to the limitations or conditions described in sections 12167 and 12167.1 of the Public Contract Code.

D. <u>Claiming Instructions</u>

The Controller issued the first claiming instructions on June 6, 2005, for use to submit the initial claims for Fiscal Years 1999-00 through 2004-05. The claiming instructions have been annually revised for purposes of subsequent fiscal year filing dates. A copy of these claiming instructions are attached. See Exhibit C. However, since the Controller's claim forms and instructions have not been adopted as regulations, they have no force of law, and, therefore, have no effect on the outcome of this incorrect reduction claim.

PART V. STATE CONTROLLER CLAIM ADJUDICATION

The Controller conducted an audit of the District's annual reimbursement claims for Fiscal Years 1999-00 through 2000-01, and 2003-04 through 2010-11. The audit concluded that only \$140,311 (32.1%) of the District's \$436,519 costs, as claimed, are allowable. A copy of the August 30, 2013, audit report is attached as Exhibit A.

PART VI. STATEMENT OF THE ISSUES

Finding - Understated offsetting savings

A. OFFSETTING COST SAVINGS

The District did not report offsetting cost savings because none were realized. The audit report states that the total claimed costs of \$436,519 should have been reduced by \$296,208 of cost savings calculated by multiplying the tonnage diverted by a statewide average landfill fee per ton. However, none of these alleged cost savings were realized by the District as required by the parameters and guidelines.

1. The Legal Requirement

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The notion of avoided cost for this mandate is a result of litigation by the Department of Finance and the Integrated Waste Management Board. The retroactive court decision requires a community college district to "identify and deduct offsetting costs savings from its claimed reimbursable costs." The court asserted, without evidence in the record, that these reductions will "most likely" occur:

In complying with the mandated solid waste diversion requirements of Public Resources Code section 42921, California Community Colleges are likely to experience cost savings in the form of reduced or avoided costs of <u>landfill</u> <u>disposal</u>. The reduced or avoided costs are a direct result and an integral part of the IWM plan mandates under Public Resources Code section 42920 et seq.: as solid waste diversion occurs, <u>landfill disposal of the solid waste and associated landfill disposal costs</u> are reduced or avoided. Indeed, diversion is defined in terms of landfill disposal for purposes of the IWM plan mandates. (See Pub. Resources Code §§ 40124 ("diversion' means activities which reduce or eliminate the amount of solid waste from solid waste disposal for purposes of this division [i.e., division 30, including § 42920 et seq.]"), 40192, subd. (b) (for purposes of Part 2 (commencing with Section 40900), 'disposal' means the management of solid waste through <u>landfill disposal</u> or transformation at a permitted solid waste facility.").) <u>Emphasis added</u>.

Such reduction or avoidance of landfill fees and costs resulting from solid waste diversion activities under § 42920 et seq. represent savings which must be offset against the costs of the diversion activities to determine the reimbursable costs of IWM plan implementation -- i.e., the actual increased costs of diversion -- under section 6 and section 17514. Similarly, under Public Resources Code section 42925, such offsetting savings must be redirected to fund IWM plan implementation and administration costs in accordance with Public Contract Code section 12167. The amount or value of the savings may be determined from the calculations of annual solid waste disposal reduction or diversion which California Community Colleges must annually report to petitioner Integrated Waste Management Board pursuant to subdivision (b)(1) of Public Resources Code section 42926. Emphasis added

The amended and retroactive parameters and guidelines adopted September

26, 2008, applied the court language as follows:

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VIII. OFFSETTING COST SAVINGS

Reduced or avoided costs realized from implementation of the community college districts' Integrated Waste Management plans shall be identified and offset from this claim as cost savings, consistent with the directions for revenue in Public Contract Code sections 12167 and 12167.1. Pursuant to these statutes. community college districts are required to deposit cost savings resulting from their Integrated Waste Management plans in the Integrated Waste Management Account in the Integrated Waste Management Fund; the funds deposited in the Integrated Waste Management Account, upon appropriation by the Legislature. may be expended by the California Integrated Waste Management Board for the purpose of offsetting Integrated Waste Management plan costs. Subject to the approval of the California Integrated Waste Management Board, cost savings by a community college that do not exceed two thousand dollars (\$2,000) annually are continuously appropriated for expenditure by the community college for the purpose of offsetting Integrated Waste Management program costs. Cost savings exceeding two thousand dollars (\$2,000) annually may be available for expenditure by the community college only when appropriated by the Legislature. To the extent so approved or appropriated and applied to the college, these amounts shall be identified and offset from the costs claimed for implementing the Integrated Waste Management Plan. Emphasis added.

2. Assumed Cost Savings

The court presupposes a previous legal requirement for districts to incur landfill disposal fees to divert solid waste. Thus, potentially relieved of the need to incur new or additional landfill fees for increased waste diversion, a cost savings would occur. There is no finding of fact or law in the court decision or from the Commission Statement of Decision for the test claim for this assumed duty to use landfills. However, since the court stated that the cost savings from avoided landfill costs are only "likely," potential cost savings would be a finding of fact not law. There is no evidence in the court decision that these reduced or avoided landfill costs occurred at

all or to any one district other than the bare assertion that such savings may have occurred. Thus, potential landfill cost savings would be a question of fact for each claiming district. However, the Controller's audit adjustment erroneously and simply assumes these cost savings occurred in the form of avoided landfill fees for the mandated tonnage diverted. The audit report merely states that the Controller has "determined that the district had reduced or avoided costs" apparently, and only, as a result of increased diversion of solid waste.

3. Realized Cost Savings

 The parameters and guidelines language does not assume that the cost savings occurred, but instead requires that the cost savings be *realized*. The amended parameters and guidelines, relying upon the court decision, state that "(r)educed or avoided costs *realized* from implementation of the community college districts' Integrated Waste Management plans shall be identified and offset from this claim as cost savings" To be realized, the court states that the following string of events must occur:

Thus, in accordance with section 12167, state agencies, along with California Community Colleges which are defined as state agencies for purposes of IWM plan requirements in Public Resources Code section 42920 et seq. (Pub. Resources Code §§ 40196, 40148), must deposit cost savings resulting from IWM plans in the Integrated Waste Management Account in the Integrated Waste Management Fund; the funds deposited in the Integrated Waste Management Account, upon appropriation by the Legislature, may be expended by the Integrated Waste Management Board for the purpose of offsetting IWM plan costs. In accordance with section 12167.1 and notwithstanding section 12167, cost savings from the IWM plans of the agencies and colleges that do not exceed \$2,000 annually are continuously appropriated for expenditure by the agencies and colleges for the purpose of offsetting IWM plan implementation

and administration costs; cost savings resulting from IWM plans in excess of \$2,000 annually are available for such expenditure by the agencies and colleges when appropriated by the Legislature.

For the cost savings to be realized, the parameters and guidelines further require that "(t) of the extent so approved or appropriated and applied to the college, these amounts shall be identified and offset from the costs claimed for implementing the Integrated Waste Management Plan." Thus, a certain chain of events must occur: the cost savings must exist (avoided landfill costs); be converted to cash; amounts in excess of \$2,000 per year deposited in the state fund: and, these deposits by the districts appropriated by the Legislature to districts for purposes of mitigating the cost of implementing the plan. None of those prerequisite events occurred so no cost savings were "realized" by the District. Regardless, the adjustment cannot be applied to the District since no state appropriation of the cost savings was made to the District.

4. Calculation of the Cost Savings

The court suggests that "(t)he amount or value of the savings may be determined from the calculations of annual solid waste disposal reduction or diversion which California Community Colleges must annually report to petitioner Integrated Waste Management Board pursuant to subdivision (b)(1) of Public Resources Code section 42926." The parameters and guidelines are silent as to how to calculate the avoided costs. The court provided two alternative methods, either disposal reduction or diversion reported by districts, and the Controller utilized the diversion percentage, which assumes, without findings of fact, that all diversion tonnage is landfill disposal

tonnage reduction.

a. The Controller's formula is a standard of general application

The audit adjustment for the assumed landfill cost savings is based on a formula created by the Controller and has been consistently used for all 32 audits of this mandate published by the Controller (as of the date of this document). The Controller's use of this formula for audit purposes is a standard of general application without appropriate state agency rulemaking and is therefore unenforceable (Government Code Section 11340.5). The formula is not an exempt audit guideline (Government Code Section 11340.9(e)). State agencies are prohibited from enforcing underground regulations. If a state agency issues, enforces, or attempts to enforce a rule without following the Administrative Procedure Act, when it is required to, the rule is called an "underground regulation." Further, the audit adjustment is a financial penalty against the District, and since the adjustment is based on an underground regulation, the formula cannot be used for the audit adjustment (Government Code Section 11425.50).

b. The Controller's formula assumes facts not in evidence

The audited offsetting cost savings is the sum of three components: the "allocated" diversion percentage, multiplied by the tonnage diverted, multiplied by a landfill disposal cost per ton. The Controller's calculation method includes several factual errors that make it useless as a basis of determining potential

cost savings.

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- 1. Allocated diversion percentage: The audit report uses the diversion percentage reported by the District to the state (CalRecycle) for each year until 2008 at which time this statistic was no longer available from CalRecycle. The auditor then used the 2007 percentage for all subsequent years. In addition, for Fresno City College, the auditor used the 2001 diversion percentage to calculate the offsetting savings for FY 1999-2000 and FY 2000-01 because the copy of the Waste Management Annual Report obtained from CalRecycle had not been finalized.

 Therefore, the diversion rates used for the audit adjustments for FY 1999-2000 and FY 2000-01 and after 2007 are fiction.
- 2. Tonnage diverted: The Controller formula uses the total tonnage reported by the District to CalRecycle. The audit report states that this total amount includes "solid waste that the district recycled, composted, and kept out of the landfill." Next, the audit report assumes without findings that all diverted tonnage would have been disposed in a landfill and thus additional landfill fees incurred for all additional tonnage diverted. Composted material, which is a significant amount of the diverted tonnage, would not have gone to the landfill. The audit report also assumes without findings that all diverted tonnage is within the scope of the mandate. The total tons diverted for some fiscal years may include

materials that are outside the scope of the mandate (e.g., paint, hazardous materials). Deducting the compost amount and tonnage unrelated to the mandate would reduce both the total tonnage and the diversion percentage. The audit report uses the total tonnage diverted reported by the District to the state (CalRecycle) for each year until 2008 at which time this statistic was no longer available from CalRecycle. The auditor then used the 2007 tonnage for all subsequent years. In addition, for Fresno City College, the auditor used the 2001 tonnage diverted to calculate the offsetting savings for FY 1999-2000 and FY 2000-01 because the copy of the Waste Management Annual Report obtained from CalRecycle had not been finalized. Therefore, the diversion rates used for the audit adjustments for FY 1999-2000 and FY 2000-01 and after 2007 are fiction.

3. Landfill disposal fee: Having no District information in the annual claims for landfill disposal fees, since it was not required for the annual claims or the CalRecycle report, the Controller's method uses a statewide average cost to dispose of a ton of waste, ranging from \$36 to \$56 per ton, based on data said to be obtained from CalRecycle. The audit report does not include the CalRecycle statewide data used to generate these average fee amounts. Thus, the source of the average or actual costs that comprise the average is unknown and unsupported by audit findings.

5. Application of the Formula

There are several factual errors in the application of this offset. The District did not claim landfill costs, so there are none to be offset. The adjustment method does not match or limit the landfill costs avoided to landfill costs, if any, actually claimed. Instead, the total adjustment amount for avoided landfill costs is applied to the total annual claim amounts and thus reduces unrelated salary and benefit costs for: preparing district policies and procedures; training staff who work on the integrated waste management plan; designating a plan coordinator; operating the plan accounting system; and, preparing annual recycling material reports.

The Controller's calculation method thus prevents this District from receiving full reimbursement of its actual increased program costs, contrary to an unfounded expectation by the court. Footnote 1 of the court decisions states that:

There is no indication in the administrative record or in the legal authorities provided to the court that, as respondent argues, a California Community College might not receive the full reimbursement of its actual increased costs required by section 6 if its claims for reimbursement of IWM plan costs were offset by realized cost savings and all revenues received from plan activities.

Indeed, it appears from the statewide audit results² to date that the application of the formula has only arbitrary results. The following table indicates the percentage of the total claimed cost allowed by the "desk audits" conducted by the Controller on the single issue of the costs savings offset:

The Controller's audit reports are available at: http://www.sco.ca.gov/aud_mancost_commcolleges_costrpt.html

1	Controller's Audits-cost savings Issue only	Percentage	Audit
2	District	Allowed	<u>Date</u>
3	Mira Costa Community College District	0%	10/08/2013
4	Citrus Community College District	2.0%	09/11/2013
5	Yuba Community College District	3.4%	05/07/2014
6	Grossmont-Cuyamaca Community College District	28.7%	04/30/2013
7	State Center Community College District	32.1%	08/30/2013
8	Merced Community College District	33.2%	07/09/2013
9	North Orange County Community College District	33.6%	08/15/2013
10	Solano Community College District	34.4%	06/17/2013
11	Long Beach Community College District	35.4%	05/22/2014
12	Sierra Joint Community College District	41.4%	07/22/2013
13	Yosemite Community College District	41.7%	07/10/2013
14	El Camino Community College District	43.0%	03/19/2014
15	Mt. San Antonio Community College District	43.7%	08/15/2013
16	Hartnell Community College District	45.0%	04/09/2014
17	Contra Costa Community College District	58.7%	05/29/2013
1ዓ	Monterey Peninsula Community College District	59.8%	06/05/2014
J	Siskiyou Joint Community College District	62.2%	06/03/2014
20	San Joaquin Delta Community College District	69.5%	05/07/2014
21	Gavilan Joint Community College District	69.6%	04/11/2014
22	West Kern Community College District	69.9%	06/03/2014
23	Marin Community College District	72.4%	06/03/2014
24	Victor Valley Community College District	73.4%	04/09/2014
25	Redwood Community College District	83.4%	04/11/2014

The District agrees that any relevant cost savings should be reported, but the offset must also be properly matched to relevant costs.

B. OFFSETTING REVENUES AND REIMBURSEMENTS

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The District's annual claims reported recycling income as an offset to total reimbursable costs in the amount of \$6,967:

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1 2 3 4	Controller Form IWM-1 Fiscal Year	Reimbursements
5	1999-00	\$ 466.90
6	2000-01	\$ 235.50
7	2003-04	\$ 323.30
8	2004-05	\$ 602.00
9	2005-06	\$ 375.00
10	2006-07	\$ 710.00
11	2007-08	\$ 1,728.00
12	2008-09	\$ 1,170.00
٠ ٦	2009-10	\$ 846.00
14	2010-11	<u>\$ 510.10</u>
15	Totals	\$\$ 6,966.80
16	The audit report cor	rectly states that this District revenue was not deposited into the
17	State IWM Account	, but there is no such requirement to do so for community colleges.
18	Recycling revenues	are not offsetting cost savings, but are offsetting revenues
19	generated from imp	lementing the IWM plan. Regarding recycling revenues, the court
20 .	stated:	
21 22 23 24 25 26	California Co the terms of do not apply any other pu	igh Public Contract Code sections 12167 and 12167.1 apply to immunity Colleges for the purpose of offsetting savings pursuant to Public Resources Code section 42925, sections 12167 and 12167.1 to the colleges for the purpose of offsetting revenues or, indeed, rpose. Sections 12167 and 12167.1 apply exclusively to state I institutions; the colleges, which are school districts rather than

state agencies, are not specially defined as state agencies for purposes of the State Assistance for Recycling Markets Act of which sections 12167 and 12167.1 are a part. Therefore, sections 12167 and 12167.1 do not properly govern the revenues generated by the colleges' recycling activities pursuant to their IWM plans. The limits and conditions placed by sections 12167 and 12167.1 on the expenditure of recycling revenues for the purpose of offsetting recycling program costs are simply inapplicable to the revenues generated by the colleges' recycling activities.

The provisions of Public Resources Code section 42920 et seq. do not address the use of revenues generated by recycling activities of California Community Colleges under IWM plans to offset reimbursable plan costs. Thus, use of the revenues to offset reimbursable IWM plan costs is governed by the general principles of state mandates, that only the actual increased costs of a state-mandated program are reimbursable and, to that end, revenues provided for by the state-mandated program must be deducted from program costs. (See Cal. Const., art. XIII B, § 6; Gov.Code §§ 17514, 17556, subd. (e); County of Fresno v. State of California (1991) 51 Cal.3d 482, 487; County of Sonoma v. Commission on State Mandates, (2000) 84 Cal.App.4th 1264, 1284.) These principles are reflected in respondent's regulation which requires, without limitation or exception, the identification of offsetting revenues in the parameters and guidelines for reimbursable cost claims. (Cal. Code Regs., tit. 2, § 1183.1(a)(7).) Emphasis added.

The amended and retroactive parameters and guidelines adopted September 26, 2008, state:

VII. OFFSETTING REVENUES AND REIMBURSEMENTS

Reimbursement for this mandate from any source, including but not limited to, services fees collected, federal funds, and other state funds allocated to any service provided under this program, shall be identified and offset from this claim. Offsetting revenue shall include all revenues generated from implementing the Integrated Waste Management Plan.

In addition, revenue from a building-operating fee imposed pursuant to Education Code section 76375, subdivision (a) if received by a claimant and the revenue is applied to this program, shall be deducted from the costs claimed.

Therefore, the District properly reported the recycling income as a reduction of total

1 claimed cost and not subject to state appropriation in the form of cost savings.

C. PROCEDURAL ISSUES

1. Standard of Review

None of the adjustments were made because the program costs claimed were excessive or unreasonable. The Controller does not assert that the claimed costs were excessive or reasonable, which is the only mandated cost audit standard in statute (Government Code Section 17561(d) (2)). It would therefore appear that the entire findings are based upon the wrong standard for review. If the Controller wishes to enforce other audit standards for mandated cost reimbursement, the Controller should comply with the Administrative Procedure Act.

2. Burden of Proof

Here, the evidentiary issue is the Controller's method for determining the adjustments. In many instances in the audit report, the District was invited to provide missing data in lieu of fictional data used by auditor, or to disprove the auditor's factual assumptions. This is an inappropriate shifting of the burden of proof for an audit. The Controller must first provide evidence as to the propriety of its audit findings because it bears the burden of going forward and because it is the party with the power to create, maintain, and provide evidence regarding its auditing methods and procedures, as well as the specific facts relied upon for its audit findings.

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PART VIII. RELIEF REQUESTED

The District filed its annual reimbursement claims within the time limits prescribed by the Government Code. The amounts claimed by the District for reimbursement of the costs of implementing the Integrated Waste Management program imposed by the relevant Public Contract and Public Resources Code sections represent the actual costs incurred by the District to carry out this program. These costs were properly claimed pursuant to the Commission's parameters and guidelines. Reimbursement of these costs is required under Article XIIIB, Section 6 of the California Constitution. The Controller's adjustments deny reimbursement without any basis in law or fact. The District has met its burden of going forward on this incorrect reduction claim by complying with the requirements of Section 1185, Title 2, California Code of Regulations. Because the Controller has enforced and is seeking to enforce these adjustments without benefit of statute or regulation, the burden of proof is now upon the Controller to establish a legal basis for its actions. The District requests that the Commission make findings of fact and law on each and every adjustment made by the Controller and each and every procedural and jurisdictional issue raised in this claim, and order the Controller to correct its audit report findings therefrom. 1 /

1 PART VIII. CERTIFICATION 2 By my signature below, I hereby declare, under penalty of perjury under the laws 3 of the State of California, that the information in this incorrect reduction claim submission is true and complete to the best of my own personal knowledge or 4 5 information or belief, and that the attached documents are true and correct copies of 6 documents received from or sent by the state agency or person who originated the 7 document. Executed on June 25, 2014, at Fresno, California, by 8 9 10 Edwin Y. Eng, Vice Chancellor Finance & Administration 11 State Center Community College District 12 1525 East Weldon Avenue 13 Fresno, CA 93704-6398 14 Voice: 559-244-5910 15 Fax: 559-243-1949 16 E-Mail: ed.eng@scccd.edu APPOINTMENT OF REPRESENTATIVE 17 18 State Center Community College District appoints Keith B. Petersen, SixTen and Associates, as its representative for this incorrect reduction claim. 19 20 21 Edwin Y. Eng, Vice Chancellor 22 Finance & Administration 23 State Center Community College District 24 Attachments: 25 Exhibit "A" Controller's Audit Report dated August 30, 2013 Original Parameters and Guidelines adopted March 30, 2005, and 26 Exhibit "B" Amended Parameters and Guidelines dated September 26, 2008 27 28 Controller's Claiming Instructions Exhibit "C" 29 **Annual Reimbursement Claims** Exhibit "D" 30 Exhibit "E" Controller's Payment Action Letters dated September 6, 2013



JOHN CHIANG California State Controller

August 30, 2013

Edwin Eng, Vice Chancellor, Finance and Administration State Center Community College District 1525 East Weldon Avenue Fresno, CA 93704

Dear Mr. Eng:

The State Controller's Office reviewed the costs claimed by State Center Community College District for the legislatively mandated Integrated Waste Management Program (Chapter 1116, Statutes of 1992; and Chapter 764, Statutes of 1999) for the period of July 1, 1999, through June 30, 2001; and July 1, 2003, through June 30, 2011. We did not include the costs claimed for the period of July 1, 2001, through June 30, 2003, in the review period because the statute of limitations to initiate the review had expired before we began the review. Our review was limited to ensuring that offsetting savings were properly reported in accordance with program requirements.

The district claimed \$436,519 for the mandated program. Our review found that \$140,311 is allowable and \$296,208 is unallowable. The costs are unallowable because the district did not report any offsetting savings realized as a result of implementing its integrated waste management plan, as described in the attached Summary of Program Costs, Summary of Offsetting Savings Calculations, and the Finding and Recommendation. The State made no payment to the district. The State will pay \$140,311, contingent upon available appropriations.

If you disagree with the review finding, you may file an Incorrect Reduction Claim (IRC) with the Commission on State Mandates (CSM). The IRC must be filed within three years following the date that we notify you of a claim reduction. You may obtain IRC information at the CSM's website at www.csm.ca.gov/docs/IRCForm.pdf.

If you have any questions, please contact Jim L. Spano, Chief, Mandated Cost Audits Bureau, by phone at (916) 323-5849.

Sincerely,

Original signed by

JEFFREY V. BROWNFIELD, CPA Chief, Division of Audits

JVB/kw

Attachments

RE: S13-MCC-959

cc: Wil Schofield, Director of Finance
State Center Community College District
Glynna Billings, Accounting Manager
State Center Community College District
Christine Atalig, Specialist, College Finance and Facilities Planning
California Community Colleges Chancellor's Office
Mollie Quasebarth, Principal Program Budget Analyst
Education Systems Unit, California Department of Finance
Mario Rodriguez, Finance Budget Analyst
Education Systems Unit, California Department of Finance
Jay Lal, Manager
Division of Accounting and Reporting
State Controller's Office

Attachment 1— Summary of Program Costs July 1, 1999, through June 30, 2001; and July 1, 2003, through June 30, 2011

Cost Elements	Actual Cost Claimed		Allowable per Review		Review Adjustment ¹		
July 1, 1999, through June 30, 2000							
Direct costs: Salaries and benefits Fixed assets Travel and training	\$	16,038 14,487 323	\$	16,038 14,487 323	\$	 	
Total direct costs Indirect costs		30,848 6,136		30,848 6,136		<u> </u>	
Total direct and indirect costs Less offsetting revenues and reimbursements Less offsetting savings ²		36,984 (467)		36,984 (467) (10,535)		(10,535)	
Total program costs Less amount paid by the State	\$	36,517	-	25,982	\$	(10,535)	
Allowable costs claimed in excess of (less than) amount paid			\$	25,982			
July 1, 2000, through June 30, 2001							
Direct costs: Salaries and benefits Fixed assets	\$	16,462 10,528	\$	16,462 10,528	\$	 	
Total direct costs Indirect costs		26,990 5,695		26,990 5,695			
Total direct and indirect costs Less offsetting revenues and reimbursements Less offsetting savings ²		32,685 (236)		32,685 (236) (20,642)		(20,642)	
Total program costs Less amount paid by the State	\$	32,449		11,807	\$	(20,642)	
Allowable costs claimed in excess of (less than) amount paid			<u>\$</u>	11,807			
July 1, 2003, through June 30, 2004							
Direct costs: Salaries and benefits Indirect costs	\$	33,081 10,364	\$	33,081 10,364	\$		
Total direct and indirect costs Less offsetting revenues and reimbursements Less offsetting savings ²		43,445 (323) —	_	43,445 (323) (29,569)		(29,569)	
Total program costs Less amount paid by the State	\$	43,122		13,553	\$	(29,569)	
Allowable costs claimed in excess of (less than) amount paid			\$	13,553			

Cost Elements		tual Costs		llowable r Review	Review Adjustment ¹		
July 1, 2004, through June 30, 2005							
Direct costs: Salaries and benefits Indirect costs	\$	32,326 11,800	\$	32,326 11,800	\$		
Total direct and indirect costs Less offsetting revenues and reimbursements Less offsetting savings ²		44,126 (602)		44,126 (602) (31,734)		(31,734)	
Total program costs Less amount paid by the State	\$	43,524		11,790	<u>\$</u>	(31,734)	
Allowable costs claimed in excess of (less than) amount paid			\$	11,790			
July 1, 2005, through June 30, 2006 Direct costs: Salaries and benefits	\$	44,873	\$	44,873	· \$		
Indirect costs	Ψ	16,379	Ψ	16,379	Ψ		
Total direct and indirect costs Less offsetting revenues and reimbursements Less offsetting savings ²		61,252 (375)		61,252 (375) (34,278)		(34,278)	
Total program costs Less amount paid by the State	\$	60,877		26,599	\$	(34,278)	
Allowable costs claimed in excess of (less than) amount paid			\$	26,599			
July 1, 2006, through June 30, 2007							
Direct costs: Salaries and benefits Indirect costs	\$	37,480 13,681	\$	37,480 13,681	\$		
Total direct and indirect costs Less offsetting revenues and reimbursements Less offsetting savings ²		51,161 (710)		51,161 (710) (37,027)	·	(37,027)	
Total program costs Less amount paid by the State	<u>\$</u>	50,451		13,424	\$	(37,027)	
Allowable costs claimed in excess of (less than) amount paid			\$	13,424			
July 1, 2007, through June 30, 2008							
Direct costs: Salaries and benefits Indirect costs	\$	38,480 14,045	\$	38,480 14,045	\$		
Total direct and indirect costs Less offsetting revenues and reimbursements Less offsetting savings ²		52,525 (1,728)		52,525 (1,728) (38,110)		(38,110)	
Total program costs Less amount paid by the State	\$	50,797		12,687	\$	(38,110)	
Allowable costs claimed in excess of (less than) amount paid			\$	12,687			

Cost Elements	Actual Costs Claimed		 llowable r Review	Review Adjustment ¹		
July 1, 2008, through June 30, 2009						
Direct costs: Salaries and benefits Indirect costs	\$	39,509 14,421	\$ 39,509 14,421	\$	<u>.</u>	
Total direct and indirect costs Less offsetting revenues and reimbursements Less offsetting savings ²		53,930 (1,170)	 53,930 (1,170) (40,805)		(40,805)	
Total program costs Less amount paid by the State	\$	52,760	 11,955	\$	(40,805)	
Allowable costs claimed in excess of (less than) amount paid			\$ 11,955			
July 1, 2009, through June 30, 2010						
Direct costs: Salaries and benefits Indirect costs	\$	39,939 12,685	\$ 39,939 12,685	\$	· —	
Total direct and indirect costs Less offsetting revenues and reimbursements Less offsetting savings ²		52,624 (846)	52,624 (846) (42,729)		 (42,729)	
Total program costs Less amount paid by the State	\$	51,778	9,049	\$	(42,729)	
Allowable costs claimed in excess of (less than) amount paid			\$ 9,049			
July 1, 2010, through June 30, 2011						
Direct costs: Salaries and benefits Indirect costs	\$	11,216 3,538	\$ 11,216 3,538	\$		
Total direct and indirect costs Less offsetting revenues and reimbursements Less offsetting savings ²		14,754 (510)	 14,754 (510) (10,779)		(10,779)	
Total program costs Less amount paid by the State	\$	14,244	 3,465	\$	(10,779)	
Allowable costs claimed in excess of (less than) amount paid		•	\$ 3,465			

Cost Elements		Actual Costs Claimed		Allowable per Review		Review Adjustment ¹	
Summary: July 1, 1999, through June 30, 2001; and July 1, 2003, through June 30, 2011							
Direct costs:							
Salaries and benefits	\$	309,404	\$	309,404	\$		
Fixed assets		25,015		25,015		_	
Travel and training		323	_	323			
Total direct costs		334,742		334,742		_	
Indirect costs		108,744		108,744			
Total direct and indirect costs		443,486		443,486			
Less offsetting revenues and reimbursements		(6,967)		(6,967)			
Less offsetting savings			_	(296,208)	_	(296,208)	
Total program costs	\$	436,519		140,311	\$	(296,208)	
Less amount paid by the State					_		
Allowable costs claimed in excess of (less than) amount paid			\$	140,311			

See Attachment 3, Finding and Recommendation.
 See Attachment 2, Summary of Offsetting Savings Calculations.

Attachment 2— Summary of Offsetting Savings Calculations July 1, 1999, through June 30, 2001; and July 1, 2003, through June 30, 2011

	Offsetting	Offsetting Savings Realized							
Cost Elements	Savings Reported	July - December		January - June		Total		Review Adjustment	
July 1, 1999, through June 30, 2000									
Reedley College:									
Maximum allowable diversion percentage Actual diversion percentage		÷		÷	25.00% 24.57%				
Allocated diversion percentage ² Tonnage diverted Statewide average landfill fee per ton		х <u>х</u>	_ 	x x	100.00% (195.10) \$36.39				
Offsetting savings, Reedley College					(7,100)		(7,100)		
Fresno City College:									
Maximum allowable diversion percentage Actual diversion percentage		÷		÷	25.00% 53.39%				
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		• X <u>X</u>	_ 	x x	46.83% (201.55) \$36.39				
Offsetting savings, Fresno City College					(3,435)		(3,435)		
Total offsetting savings, FY 1999-2000	\$	\$		\$	(10,535)	<u>\$</u>	(10,535)	\$ (10,535)	
July 1, 2000, through June 30, 2001									
Reedley College:									
Maximum allowable diversion percentage Actual diversion percentage		÷	25.00% 24.57%	÷	25.00% 25.02%				
Allocated diversion percentage ² Tonnage diverted Statewide average landfill fee per ton		x x	100.00% (195.10) \$36.39	x x	99.92% (183.50) \$36.39				
Offsetting savings, Reedley College			(7,100)		(6,672)		(13,772)		
Fresno City College:	5								
Maximum allowable diversion percentage Actual diversion percentage		÷	25.00% 53.39%	÷	25.00% 53.39%				
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		x x	46.83% (201.55) \$36.39	x x	46.83% (201.55) \$36.39				
Offsetting savings, Fresno City College			(3,435)		(3,435)		(6,870)		
Total offsetting savings, FY 2000-01	<u> </u>	\$	(10,535)	\$	(10,107)	\$	(20,642)	\$ (20,642)	

	Offsetting	Offsetting Savings Realized								
Cost Elements	Savings Reported	July	- December				Total		Review ljustment ¹	
July 1, 2003, through June 30, 2004								-		
Reedley College:										
Maximum allowable diversion percentage Actual diversion percentage		<u>÷</u>	50.00% 26.11%	÷	50.00% 68.95%					
Allocated diversion percentage ² Tonnage diverted Statewide average landfill fee per ton		x x	100.00% (203.20) \$36.83	x x	72.52% (316.40) \$38.42					
Offsetting savings, Reedley College			(7,484)		(8,816)		(16,300)			
Fresno City College:			÷							
Maximum allowable diversion percentage Actual diversion percentage		÷	50.00% 53.59%	÷	50.00% 50.70%					
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		х <u>х</u>	93.30% (176.90) \$36.83	x x	98.62% (189.75) \$38.42					
Offsetting savings, Fresno City College			(6,079)		(7,190)		(13,269)			
Total offsetting savings, FY 2003-04		\$	(13,563)	\$	(16,006)	\$	(29,569)	\$	(29,569)	
July 1, 2004, through June 30, 2005										
Reedley College:										
Maximum allowable diversion percentage Actual diversion percentage		÷	50.00% 68.95%	÷	50.00% 69.65%					
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		x x	72.52% (316.40) \$38.42	x x	71.79% (324.75) \$39.00					
Offsetting savings, Reedley College			(8,816)		(9,092)		(17,908)			
Fresno City College:										
Maximum allowable diversion percentage Actual diversion percentage		÷	50.00% · 50.70%	<u>÷</u> _	50.00% 55.23%	,				
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		x x	98.62% (189.75) \$38.42	х <u>х</u>	90.53% (187.95) \$39.00					
Offsetting savings, Fresno City College	,		(7,190)		(6,636)		(13,826)			
Total offsetting savings, FY 2004-05	<u>\$</u>	\$	(16,006)	<u>\$</u>	(15,728)	\$	(31,734)	\$	(31,734)	

	Offsetting Savings Reported	_						
Cost Elements		July - December		January - June			Γotal	Review Adjustment ¹
July 1, 2005, through June 30, 2006					,			
Reedley College:								
Maximum allowable diversion percentage Actual diversion percentage		÷	50.00% 69.65%	÷	50.00% 69.25%			
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		x x	71.79% (324.75) \$39.00	x x	72.20% (319.80) \$46.00			
Offsetting savings, Reedley College	•		(9,092)		(10,621)	-	(19,713)	
Fresno City College:								
Maximum allowable diversion percentage Actual diversion percentage		<u>÷_</u>	50.00% 55.23%	÷	50.00% 55.04%			
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		x x	90.53% (187.95) \$39.00	x x	90.84% (189.75) \$46.00			
Offsetting savings, Fresno City College			(6,636)	_	(7,929)		(14,565)	
Total offsetting savings, FY 2005-06	<u>\$</u>	\$_	(15,728)	\$	(18,550)	\$	(34,278)	\$ (34,278)
July 1, 2006, through June 30, 2007								
Reedley College:								
Maximum allowable diversion percentage Actual diversion percentage		÷	50.00% 69.25%	÷	50.00% 67.69%			
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		x x	72.20% (319.80) \$46.00	x x	73.87% (293.35) \$48.00			
Offsetting savings, Reedley College			(10,621)		(10,401)		(21,022)	
Fresno City College:								
Maximum allowable diversion percentage Actual diversion percentage		÷	50.00% 55.04%	<u>+</u> _	50.00% 51.44%			
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		x x	90.84% (189.75) \$46.00	x x	97.20% (173.10) \$48.00			
Offsetting savings, Fresno City College			(7,929)		(8,076)		(16,005)	
Total offsetting savings, FY 2006-07	\$	\$	(18,550)	\$	(18,477)	\$	(37,027)	\$ (37,027)

	Offsetting	_						
Cost Elements	Savings Reported	July - December		January - June		Total	Review Adjustment	
July 1, 2007, through June 30, 2008								
Reedley College:								
Maximum allowable diversion percentage Actual diversion percentage		÷	50.00% 67.69%	÷	50.00% 67.69%			
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		x x	73.87% (293.35) \$48.00	x x				
Offsetting savings, Reedley College			(10,401)	_	(11,052)	(21,453)		
Fresno City College:								
Maximum allowable diversion percentage Actual diversion percentage		÷	50.00% 51.44%	÷	50.00% 51.44%		٠.	
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		х <u>х</u>	97.20% (173.10) \$48.00	х _ <u>х</u>				
Offsetting savings, Fresno City College			(8,076)	_	(8,581)	(16,657)	-	
Total offsetting savings, FY 2007-08	<u>\$</u>	<u>\$</u>	(18,477)	\$	(19,633)	\$ (38,110)	\$ (38,110)	
July 1, 2008, through June 30, 2009								
Reedley College:								
Maximum allowable diversion percentage Actual diversion percentage		÷	50.00% 67.69%	÷	50.00% 67.69%			
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		x <u>x</u>	73.87% (293.35) \$51.00	x _x				
Offsetting savings, Reedley College			(11,052)		(11,918)	(22,970)	_	
Fresno City College:								
Maximum allowable diversion percentage Actual diversion percentage		<u>+</u>	50.00% 51.44%	<u>+</u>	50.00% 51.44%			
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		x x	97.20% (173.10) \$51.00	х <u>х</u>				
Offsetting savings, Fresno City College			(8,581)	_	(9,254)	(17,835)		
Total offsetting savings, FY 2008-09	<u>\$</u>	\$	(19,633)	\$	(21,172)	\$ (40,805)	\$ (40,805)	

	Offsetting	Offsetting Savings Realized									
Cost Elements	Savings Reported	July - December		January - June		Total		Review Adjustment 1			
July 1, 2009, through June 30, 2010											
Reedley College:											
Maximum allowable diversion percentage Actual diversion percentage		÷	50.00% 67.69%	<u>÷</u>	50.00% 67.69%						
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		x x	73.87% (293.35) \$55.00	x <u>x</u>	73.87% (293.35) \$56.00						
Offsetting savings, Reedley College			(11,918)		(12,135)		(24,053)				
Fresno City College:											
Maximum allowable diversion percentage Actual diversion percentage		÷	50.00% 51.44%	÷	50.00% 51.44%						
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		x x	97.20% (173.10) \$55.00	x <u>x</u>	97.20% (173.10) \$56.00						
Offsetting savings, Fresno City College			(9,254)		(9,422)		(18,676)				
Total offsetting savings, FY 2009-10	<u>\$</u>	\$	(21,172)	\$	(21,557)	\$	(42,729)	\$	(42,729)		
July 1, 2010, through June 30, 2011							,				
Reedley College:	•										
Maximum allowable diversion percentage Actual diversion percentage		÷	50.00% 67.69%	÷							
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		x x	73.87% (146.68) \$56.00	x <u>x</u>	_ 	•					
Offsetting savings, Reedley College			(6,068)				(6,068)				
Fresno City College:											
Maximum allowable diversion percentage Actual diversion percentage		÷	50.00% 51.44%	÷							
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		x x	97.20% (86.55) \$56.00	x <u>x</u>							
Offsetting savings, Fresno City College	•		(4,711)				(4,711)				
Total offsetting savings, FY 2010-11	<u>\$</u>	\$	(10,779)	\$		\$	(10,779)	\$	(10,779)		
Total offsetting savings: July 1, 1999, through June 30, 2001; and July 1, 2003, through June 30, 2011	\$ —	\$	(144,443)	ď	(151,765)	ď.	(296,208)	•	(296,208)		

¹ See Attachment 3, Finding and Recommendation.

² Reedley College did not achieve the maximum allowable diversion percentage in 2000 and 2003. Therefore, 100% of the tonnage diverted is offsetting savings realized by the district as necessary to achieve the maximum allowable level.

Attachment 3— Finding and Recommendation July 1, 1999, through June 30, 2001; and July 1, 2003, through June 30, 2011

FINDING— Unreported offsetting savings

The district did not report any offsetting savings on its mandated cost claims for the review period. We determined that the district realized savings of \$296,208 from implementation of its integrated waste management (IWM) plan.

The following table summarizes the unreported offsetting savings by fiscal year:

	Sav	Offsetting Offsetting Savings Savings				Review
Fiscal Year	Repo	orted	R	Lealized	A	djustment
1999-2000	\$	-	\$	(10,535)	\$	(10,535)
2000-01		-		(20,642)		(20,642)
2003-04		-		(29,569)		(29,569)
2004-05	-			(31,734)		(31,734)
2005-06	· -		(34,278)			(34,278)
2006-07		-		(37,027)		(37,027)
2007-08		-		(38,110)		(38,110)
2008-09		-		(40,805)		(40,805)
2009-10		-		(42,729)		(42,729)
2010-11				(10,779)		(10,779)
Total	\$		\$	(296,208)	\$	(296,208)

On March 25, 2004, the Commission on State Mandates (CSM) adopted the statement of decision for the IWM Program. The CSM determined that Chapter 1116, Statutes of 1992; and Chapter 764, Statutes of 1999, imposed upon community college districts a state mandate reimbursable under Government Code section 17561, commencing July 1, 1999.

The program's parameters and guidelines establish the state mandate and define the reimbursement criteria. The CSM adopted the parameters and guidelines on March 30, 2005.

In March 2007, the Department of Finance and the IWM Board filed a petition for writ of mandate requesting the CSM to issue new parameters and guidelines that give full consideration to the community colleges' cost savings (e.g. avoided landfill disposal fees) and revenues (from recyclables) by complying with the test claim statutes. The Judgment and a Writ of Mandate were issued on June 30, 2008, ordering the CSM to amend the parameters and guidelines to require community college districts to identify and offset from their claims, cost savings realized as a result of implementing their plan.

On September 26, 2008, the CSM amended the parameters and guidelines to the original period of reimbursement because the court's decision interprets the test claim statutes as a question of law.

In compliance with Government Code section 17558, the State Controller's Office issues claiming instructions to assist community college districts in claiming mandated-program reimbursable costs.

The amended parameters and guidelines (section VIII – Offsetting Cost Savings) state:

Reduced or avoided costs realized from implementation of the community college districts' Integrated Waste Management Plans shall be identified and offset from this claim as cost savings, consistent with the direction for revenue in Public Contract Code sections 12167 and 12167.1.

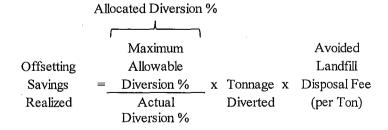
Public Contract Code sections 12167 and 12167.1 require agencies in state-owned and state-leased buildings to deposit all revenues from the sale of recyclables into the IWM Account in the IWM Fund. The revenues are to be continuously appropriated to the Board for the purposes of offsetting recycling program costs. For the review period, the district did not deposit any revenue into the IWM Account in the IWM Fund. We have determined that the district had reduced or avoided costs realized from implementation of its IWM plan that it did not identify and offset from its claims as cost savings.

Offsetting Savings Calculation

The CSM's Final Staff Analysis of the proposed amendments to the parameters and guidelines (Item #8–CSM hearing of September 26, 2008) states:

...cost savings may be calculated from the annual solid waste disposal reduction or diversion rates that community colleges must annually report to the Board pursuant to Public Resources Code section 42926, subdivision (b)(1).

To compute the savings amount, we multiplied the allocated diversion percentage by the tonnage diverted, and by the avoided landfill disposal fee, as follows:



This calculation determines the cost that the district did not incur for solid waste disposal as a result of implementing its IWM plan. The

offsetting savings calculation is presented in Attachment 2 – Summary of Offsetting Savings Calculations.

Allocated Diversion Percentage

Public Resource Code 42921 requires districts to achieve a solid waste diversion percentage of 25% beginning January 1, 2002, and a 50% diversion percentage by January 1, 2004. The parameters and guidelines state that districts will be reimbursed for all mandated costs incurred to achieve these levels, without reduction when they fall short of stated goals, but not for amounts used to exceed these state-mandated levels. Therefore, we allocated the offsetting savings to be consistent with the requirements of the mandated program.

For calendar years 2001 through 2007, we used the actual diversion percentage reported by the district to CalRecycle (formerly the IWM Board) pursuant to Public Resources Code section 42926, subdivision (b)(1).

In 2000, Fresno City College's Waste Management Annual Report states that the annual report has not been finalized. For both FY 1999-2000 and FY 2000-01, the district claimed costs for diversion activities; therefore, we used the 2001 diversion percentage to calculate the offsetting savings for FY 1999-2000 and FY 2000-01. The district did not provide documentation supporting a different diversion percentage.

In 2008, CalRecycle began focusing on "per-capita disposal" instead of a "diversion percentage." As a result, CalRecycle stopped requiring community college districts to report the actual amount of tonnage diverted. Consequently, the annual reports no longer identify a "diversion percentage." Therefore, we used the 2007 diversion percentage to calculate the offsetting savings for FY 2007-08, FY 2008-09, FY 2009-10, and FY 2010-11. The district did not provide documentation supporting a different diversion percentage.

Tonnage Diverted

The tonnage diverted is solid waste that the district recycled, composted, and kept out of the landfill.

For calendar years 2001 through 2007, we used the actual tonnage diverted, as reported by the district to CalRecycle pursuant to Public Resources Code section 42926, subdivision (b)(1).

As previously noted, in 2000, Fresno City College's Waste Management Annual Report states that the annual report has not been finalized. For both FY 1999-2000 and FY 2000-01, the district claimed costs for diversion activities; therefore, we used the 2001 tonnage diverted amount to calculate the offsetting savings for FY 1999-2000 and FY 2000-01. The district did not provide documentation supporting a different tonnage diverted amount.

As previously noted, in 2008, CalRecycle stopped requiring community college districts to report the actual amount of tonnage diverted. Therefore, we used the tonnage diverted in 2007 to calculate the

offsetting savings for FY 2007-08, FY 2008-09, FY 2009-10, and FY 2010-11. The district did not provide documentation supporting a different tonnage diversion amount.

Avoided Landfill Disposal Fee (per Ton)

The avoided landfill disposal fee is used to calculate realized savings because the district no longer incurs a cost to dispose of the diverted tonnage at the landfill. For each fiscal year in the review period, we used the statewide average disposal fee provided by CalRecycle. The district did not provide documentation supporting a different disposal fee.

Recommendation

We recommend that the district offset all savings realized from implementation of the community college district's IWM plan.

BEFORE THE COMMISSION ON STATE MANDATES STATE OF CALIFORNIA

IN RE TEST CLAIM ON:

Public Resources Code Sections 40148, 40196.3, 42920, 42921, 42922, 42923, 42924, 42925, 42926, 42927, and 42928; Public Contract Code Sections 12167 and 12167.1;

Statutes 1999, Chapter 764 (AB 75); Statutes 1992, Chapter 1116 (A.B. 3521);

State Agency Model Integrated Waste Management Plan (February 2000).

Filed on March 9, 2001,

By Santa Monica and South Lake Tahoe Community College Districts, Co-claimants No. 00-TC-07

Integrated Waste Management

ADOPTION OF PARAMETERS AND GUIDELINES PURSUANT TO GOVERNMENT CODE SECTION 17557 AND TITLE 2, CALIFORNIA CODE OF REGULATIONS, SECTION 1183.12

(Adopted on March 30, 2005)

PARAMETERS AND GUIDELINES

On March 30, 2005, the Commission on State Mandates adopted the attached Parameters and Guidelines.

PAULA HIGASHI, Executive Director

Upril 1, 2005

PARAMETERS AND GUIDELINES

Public Resources Code Sections 40148, 40196.3, 42920-42928
Public Contract Code Sections 12167 and 12167.1

Statutes 1999, Chapter 764 (A.B. 75) Statutes 1992, Chapter 1116 (A.B. 3521)

State Agency Model Integrated Waste Management Plan (February 2000)

Integrated Waste Management (00-TC-07)

Santa Monica and Lake Tahoe Community College Districts, Co-claimants

I. SUMMARY OF THE MANDATE

On March 25, 2004, the Commission on State Mandates (Commission) adopted its Statement of Decision finding that Public Resources Code sections 40148, 40196.3, 42920-42928; Public Contract Code sections 12167 and 12167.1; and the State Agency Model Integrated Waste Management Plan (February 2000) require new activities, as specified below, which constitute new programs or higher levels of service for community college districts within the meaning of article XIII B, section 6, of the California Constitution, and impose costs mandated by the state pursuant to Government Code section 17514.

Specifically, the Commission approved this test claim for the increased costs of performing the following specific new activities:

- Comply with the model plan (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000): A community college must comply with the California Integrated Waste Management Board's (Board) model integrated waste management plan, which includes consulting with the Board to revise the model plan, as well as completing and submitting to the Board the following: (1) state agency or large state facility information form; (2) state agency list of facilities; (3) state agency waste reduction and recycling program worksheet, including the sections on program activities, promotional programs, and procurement activities; and (4) state agency integrated waste management plan questions.
- Designate a solid waste reduction and recycling coordinator (Pub. Resources Code, § 42920, subd. (c)): A community college must designate one solid waste reduction and recycling coordinator to perform new duties imposed by chapter 18.5 (Pub. Resources Code, §§ 42920 42928), including implementing the community college's integrated waste management plan, and acting as a liaison to other state agencies (as defined by section 40196.3) and coordinators.
- Divert solid waste (Pub. Resources Code, §§ 42921 & 42922, subd. (i)): A community college must divert at least 25 percent of all its solid waste from landfill disposal or transformation facilities by January 1, 2002, through source reduction, recycling, and

composting activities, and divert at least 50 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2004, through source reduction, recycling, and composting.

A community college unable to comply with this diversion requirement may instead seek, until December 31, 2005, either an alternative requirement or time extension (but not both) as specified below:

- Seek an alternative requirement (Pub. Resources Code, §§ 42927 & 42922, subds. (a) & (b)): A community college that is unable to comply with the 50-percent diversion requirement must: (1) notify the Board in writing, detailing the reasons for its inability to comply; (2) request of the Board an alternative to the 50-percent requirement; (3) participate in a public hearing on its alternative requirement; (4) provide the Board with information as to (a) the community college's good faith efforts to effectively implement the source reduction, recycling, and composting measures described in its integrated waste management plan, and demonstration of its progress toward meeting the alternative requirement as described in its annual reports to the Board; (b) the community college's inability to meet the 50-percent diversion requirement despite implementing the measures in its plan; (c) the alternative source reduction, recycling, and composting requirement represents the greatest diversion amount that the community college may reasonably and feasibly achieve, and (d) relate to the Board circumstances that support the request for an alternative requirement, such as waste disposal patterns and the types of waste disposed by the community college.
- Seek a time extension (Pub. Resources Code, §§ 42927 & 42923 subds. (a) & (c)): A community college that is unable to comply with the January 1, 2002 deadline to divert 25 percent of its solid waste, must do the following pursuant to section 42923, subdivisions (a) and (c): (1) notify the Board in writing, detailing the reasons for its inability to comply; (2) request of the Board an alternative to the January 1, 2002 deadline; (3) provide evidence to the Board that it is making a good faith effort to implement the source reduction, recycling, and composting programs identified in its integrated waste management plan; and (4) provide information to the Board that describes the relevant circumstances that contributed to the request for extension. such as lack of markets for recycled materials, local efforts to implement source reduction, recycling and composting programs, facilities built or planned, waste disposal patterns, and the type of waste disposed of by the community college. (5) The community college must also submit a plan of correction that demonstrates that it will meet the requirements of Section 42921 [the 25 and 50 percent diversion requirements] before the time extension expires, including the source reduction, recycling, or composting steps the community college will implement, a date prior to the expiration of the time extension when the requirements of Section 42921 will be met, the existing programs that it will modify, any new programs that will be implemented to meet those requirements, and the means by which these programs will be funded.

- Report to the Board (Pub. Resources Code, §§ 42926, subd. (a) & 42922, subd. (i)): A community college must annually submit, by April 1, 2002 and by April 1 each subsequent year, a report to the Board summarizing its progress in reducing solid waste. The information in the report is to encompass the previous calendar year and shall contain, at a minimum, the following as outlined in section 42926, subdivision (b): (1) calculations of annual disposal reduction; (2) information on the changes in waste generated or disposed of due to increases or decreases in employees, economics, or other factors; (3) a summary of progress implementing the integrated waste management plan; (4) the extent to which the community college intends to use programs or facilities established by the local agency for handling, diversion, and disposal of solid waste. (If the college does not intend to use those established programs or facilities, it must identify sufficient disposal capacity for solid waste that is not source reduced, recycled or composted.) (5) For a community college that has been granted a time extension by the Board, it shall include a summary of progress made in meeting the integrated waste management plan implementation schedule pursuant to section 42921, subdivision (b), and complying with the college's plan of correction, before the expiration of the time extension. (6) For a community college that has been granted an alternative source reduction, recycling, and composting requirement by the Board pursuant to section 42922, it shall include a summary of progress made towards meeting the alternative requirement as well as an explanation of current circumstances that support the continuation of the alternative requirement.
- Submit recycled material reports (Pub. Contract Code, § 12167.1): A community college must annually report to the Board on quantities of recyclable materials collected for recycling.

II. ELIGIBLE CLAIMANTS

Community college districts that incur increased costs as a result of this mandate are eligible to claim reimbursement.

III. PERIOD OF REIMBURSEMENT

Government Code section 17557 states that a test claim must be submitted on or before June 30 following a given fiscal year to establish eligibility for that fiscal year. The test claim for this mandate was filed on March 9, 2001. Therefore, costs incurred for compliance with Public Contract Code sections 12167 and 12167.1 (Stats. 1992, ch. 1116) are eligible for reimbursement on or after July 1, 1999. However, because of the statute's operative date, all other costs incurred pursuant to Statutes 1999, chapter 764 are eligible for reimbursement on or after January 1, 2000.

Seeking an alternative diversion goal or time extension (Pub. Resources Code, §§ 42922, 42923, and 42927) is reimbursable until December 31, 2005.

Actual costs for one fiscal year should be included in each claim. Estimated costs for the subsequent year may be included on the same claim, if applicable. Pursuant to Government Code section 17561, subdivision (d), all claims for reimbursement of initial years' costs shall be submitted within 120 days of the issuance of the claiming instructions by the State Controller.

If the total costs for a given fiscal year do not exceed \$1000, no reimbursement shall be allowed, except as otherwise allowed by Government Code section 17564.

IV. REIMBURSABLE ACTIVITIES

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. Actual costs are those costs actually incurred to implement the mandated activities. Actual costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is a document created at or near the same time the actual cost was incurred for the event or activity in question. Source documents may include, but are not limited to, employee time records or time logs, sign-in sheets, invoices, receipts, and the community college plan approved by the Board.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification or declaration stating, "I certify (or declare) under penalty of perjury under the laws of the State of California that the foregoing is true and correct," and must further comply with the requirements of Code of Civil Procedure section 2015.5. Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, corroborating documents cannot be substituted for source documents.

The claimant is only allowed to claim and be reimbursed for increased costs for reimbursable activities identified below. Increased cost is limited to the cost of an activity that the claimant is required to incur as a result of the mandate.

For each eligible claimant, the following activities are reimbursable:

A. One-Time Activities (Reimbursable starting January 1, 2000)

- 1. Develop the necessary district policies and procedures for the implementation of the integrated waste management plan.
- 2. Train district staff on the requirements and implementation of the integrated waste management plan (one-time per employee). Training is limited to the staff working directly on the plan.

B. Ongoing Activities. (Reimbursable starting January 1, 2000)

- 1. Complete and submit to the Board the following as part of the State Agency Model Integrated Waste Management Plan (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.):
 - a. state agency or large state facility information form;
 - b. state agency list of facilities;
 - c. state agency waste reduction and recycling program worksheets that describe program activities, promotional programs, and procurement activities, and other questionnaires; and
 - d. state agency integrated waste management plan questions.

NOTE: Although reporting on promotional programs and procurement activities in the model plan is reimbursable, implementing promotional programs and procurement

activities is not.

- 2. Respond to any Board reporting requirements during the approval process. (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.)
- 3. Consult with the Board to revise the model plan, if necessary. (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.)
- 4. Designate one solid waste reduction and recycling coordinator ("coordinator") for each college in the district to perform new duties imposed by chapter 18.5 (Pub. Resources Code, §§ 42920 42928). The coordinator shall implement the integrated waste management plan. The coordinator shall act as a liaison to other state agencies (as defined by section 40196.3) and coordinators. (Pub. Resources Code, § 42920, subd. (c).)
- 5. Divert at least 25 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2002, and at least 50 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2004, through source reduction, recycling, and composting activities. Maintain the required level of reduction, as approved by the Board. (Pub. Resources Code, §§ 42921 & 42922, subd. (i).)
- C. Alternative Compliance (Reimbursable from January 1, 2000 December 31, 2005)
 - 1. Seek either an alternative requirement or time extension if a community college is unable to comply with the January 1, 2002 deadline to divert 25 percent of its solid waste, by doing the following: (Pub. Resources Code, §§ 42927 & 42923 subds. (a) & (c).)
 - a. Notify the Board in writing, detailing the reasons for its inability to comply.
 - b. Request of the Board an alternative to the January 1, 2002 deadline.
 - c. Provide evidence to the Board that the college is making a good faith effort to implement the source reduction, recycling, and composting programs identified in its integrated waste management plan.
 - d. Provide information that describes the relevant circumstances that contributed to the request for extension, such as lack of markets for recycled materials, local efforts to implement source reduction, recycling and composting programs, facilities built or planned, waste disposal patterns, and the type of waste disposed of by the community college.
 - e. Submit a plan of correction that demonstrates that the college will meet the requirements of Section 42921 [the 25 and 50 percent diversion requirements] before the time extension expires, including the source reduction, recycling, or composting steps the community college will implement, a date prior to the expiration of the time extension when the requirements of Section 42921 will be met, the existing programs that it will modify, any new programs that will be

¹ Attachment 1, California Integrated Waste Management Board, State Agency Model Integrated Waste Management Plan (February 2000).

implemented to meet those requirements, and the means by which these programs will be funded.

- 2. Seek either an alternative requirement or time extension if a community college is unable to comply with the January 1, 2004 deadline to divert 50 percent of its solid waste; by doing the following: (Pub. Resources Code, §§ 42927 & 42922, subds. (a) & (b).)
 - a. Notify the Board in writing, detailing the reasons for its inability to comply.
 - b. Request of the Board an alternative to the 50-percent requirement.
 - c. Participate in a public hearing on its alternative requirement.
 - d. Provide the Board with information as to:
 - (i) the community college's good faith efforts to implement the source reduction, recycling, and composting measures described in its integrated waste management plan, and demonstration of its progress toward meeting the alternative requirement as described in its annual reports to the Board;
 - (ii) the community college's inability to meet the 50 percent diversion requirement despite implementing the measures in its plan;
 - (iii) how the alternative source reduction, recycling, and composting requirement represents the greatest diversion amount that the community college may reasonably and feasibly achieve; and,
 - (iv) the circumstances that support the request for an alternative requirement, such as waste disposal patterns and the types of waste disposed by the community college.
- D. Accounting System (Reimbursable starting January 1, 2000)

Developing, implementing, and maintaining an accounting system to enter and track the college's source reduction, recycling and composting activities, the cost of those activities, the proceeds from the sale of any recycled materials, and such other accounting systems which will allow it to make its annual reports to the state and determine waste reduction. Note: only the pro-rata portion of the costs incurred to implement the reimbursable activities can be claimed.

E. Annual Report (Reimbursable starting January 1, 2000)

Annually prepare and submit, by April 1, 2002, and by April 1 each subsequent year, a report to the Board summarizing its progress in reducing solid waste. The information in the report must encompass the previous calendar year and shall contain, at a minimum, the following as outlined in section 42926, subdivision (b): (Pub. Resources Code, §§ 42926, subd. (a) & 42922, subd. (i).)

- 1. calculations of annual disposal reduction;
- 2. information on the changes in waste generated or disposed of due to increases or decreases in employees, economics, or other factors;
- 3. a summary of progress made in implementing the integrated waste management plan;

- 4. the extent to which the community college intends to use programs or facilities established by the local agency for handling, diversion, and disposal of solid waste (If the college does not intend to use those established programs or facilities, it must identify sufficient disposal capacity for solid waste that is not source reduced, recycled or composted.);
- 5. for a community college that has been granted a time extension by the Board, it shall include a summary of progress made in meeting the integrated waste management plan implementation schedule pursuant to section 42921, subdivision (b), and complying with the college's plan of correction, before the expiration of the time extension;
- 6. for a community college that has been granted an alternative source reduction, recycling, and composting requirement by the Board pursuant to section 42922, it shall include a summary of progress made towards meeting the alternative requirement as well as an explanation of current circumstances that support the continuation of the alternative requirement.

F. Annual Recycled Material Reports (Reimbursable starting July 1, 1999)

Annually report to the Board on quantities of recyclable materials collected for recycling. (Pub. Contract Code, § 12167.1.) (See Section VII. regarding offsetting revenues from recyclable materials.)

V. CLAIM PREPARATION AND SUBMISSION

Each of the following cost elements must be identified for each reimbursable activity identified in Section IV, Reimbursable Activities, of this document. Each claimed reimbursable cost must be supported by source documentation as described in Section IV. Additionally, each reimbursement claim must be filed in a timely manner.

A. <u>Direct Cost Reporting</u>

Direct costs are those costs incurred specifically for the reimbursable activities. The following direct costs are eligible for reimbursement.

1. Salaries and Benefits

Report each employee implementing the reimbursable activities by name, job classification, and productive hourly rate (total wages and related benefits divided by productive hours). Describe the specific reimbursable activities performed and the hours devoted to each reimbursable activity performed.

2. Materials and Supplies

Report the cost of materials and supplies that have been consumed or expended for the purpose of the reimbursable activities. Purchases shall be claimed at the actual price after deducting discounts, rebates, and allowances received by the claimant. Supplies that are withdrawn from inventory shall be charged on an appropriate and recognized method of costing, consistently applied.

3. Contracted Services

Report the name of the contractor and services performed to implement the reimbursable activities. Attach a copy of the contract to the claim. If the contractor bills for time and materials, report the number of hours spent on the activities and all costs charged. If the contract is a fixed price, report the dates when services were performed and itemize all costs for those services.

4. Fixed Assets and Equipment

Report the purchase price paid for fixed assets and equipment (including computers) necessary to implement the reimbursable activities. The purchase price includes taxes, delivery costs, and installation costs. If the fixed asset or equipment is also used for purposes other than the reimbursable activities, only the pro-rata portion of the purchase price used to implement the reimbursable activities can be claimed.

5. Travel

Report the name of the employee traveling for the purpose of the reimbursable activities. Include the date of travel, destination point, the specific reimbursable activity requiring travel, and related travel expenses reimbursed to the employee in compliance with the rules of the local jurisdiction. Report employee travel time according to the rules of cost element A.1, Salaries and Benefits, for each applicable reimbursable activity.

6. Training

Report the cost of training an employee to perform the reimbursable activities, as specified in Section IV of this document. Report the name and job classification of each employee preparing for, attending, and/or conducting training necessary to implement the reimbursable activities. Provide the title, subject, and purpose (related to the mandate of the training session), dates attended, and location. If the training encompasses subjects broader than the reimbursable activities, only the pro-rata portion can be claimed. Report employee training time for each applicable reimbursable activity according to the rules of cost element A.1, Salaries and Benefits, and A.2, Materials and Supplies. Report the cost of consultants who conduct the training according to the rules of cost element A.3, Contracted Services.

B. Indirect Cost Rates

Indirect costs are costs that have been incurred for common or joint purposes. These costs benefit more than one cost objective and cannot be readily identified with a particular final cost objective without effort disproportionate to the results achieved. After direct costs have been determined and assigned to other activities, as appropriate, indirect costs are those remaining to be allocated to benefited cost objectives. A cost may not be allocated as an indirect cost if any other cost incurred for the same purpose, in like circumstances, has been claimed as a direct cost.

Indirect costs include: (a) the indirect costs originating in each department or agency of the governmental unit carrying out state mandated programs, and (b) the costs of central governmental services distributed through the central service cost allocation plan and not otherwise treated as direct costs.

Community colleges have the option of using: (1) a federally approved rate, utilizing the cost accounting principles from the Office of Management and Budget Circular A-21, "Cost Principles of Educational Institutions"; (2) the rate calculated on State Controller's Form FAM-29C; or (3) a 7% indirect cost rate.

VI. RECORD RETENTION

Pursuant to Government Code section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a local agency or school district pursuant to this chapter is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement claim is filed or last amended, whichever is later. However, if no funds are appropriated or no payment is made to a claimant for the program for the fiscal year for which the claim is filed, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim. In any case, an audit shall be completed not later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities, as described in Section IV, must be retained during the period subject to audit. If an audit has been initiated by the Controller during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings.

VII. OFFSETTING REVENUES AND REIMBURSEMENTS

Reimbursement for this mandate from any source, including but not limited to, services fees collected, federal funds, and other state funds allocated to any service provided under this program, shall be identified and deducted from this claim. Offsetting revenue shall include the revenues cited in Public Resources Code section 42925 and Public Contract Code sections 12167 and 12167.1.

Subject to the approval of the California Integrated Waste Management Board, revenues derived from the sale of recyclable materials by a community college that do not exceed two thousand dollars (\$2,000) annually are continuously appropriated for expenditure by the community college for the purpose of offsetting recycling program costs. Revenues exceeding two thousand dollars (\$2,000) annually may be available for expenditure by the community college only when appropriated by the Legislature. To the extent so approved or appropriated and applied to the college, these amounts are a reduction to the recycling costs mandated by the state to implement Statutes 1999, chapter 764.

In addition, revenue from a building-operating fee imposed pursuant to Education Code section 76375, subdivision (a) if received by a claimant and the revenue is applied to this program, shall be deducted from the costs claimed.

VIII. STATE CONTROLLER'S CLAIMING INSTRUCTIONS

Pursuant to Government Code section 17558, subdivision (b), the Controller shall issue claiming instructions for each mandate that requires state reimbursement not later than 60 days after receiving the adopted parameters and guidelines from the Commission, to assist local agencies and school districts in claiming costs to be reimbursed. The claiming instructions shall be derived from the test claim decision and the parameters and guidelines adopted by the Commission.

Pursuant to Government Code section 17561, subdivision (d)(1), issuance of the claiming instructions shall constitute a notice of the right of the local agencies and school districts to file reimbursement claims, based upon parameters and guidelines adopted by the Commission.

IX. REMEDIES BEFORE THE COMMISSION

Upon request of a local agency or school district, the Commission shall review the claiming instructions issued by the State Controller or any other authorized state agency for reimbursement of mandated costs pursuant to Government Code section 17571. If the Commission determines that the claiming instructions do not conform to the parameters and guidelines, the Commission shall direct the Controller to modify the claiming instructions and the Controller shall modify the claiming instructions to conform to the parameters and guidelines as directed by the Commission.

In addition, requests may be made to amend parameters and guidelines pursuant to Government Code section 17557, subdivision (d), and California Code of Regulations, title 2, section 1183.2.

X. LEGAL AND FACTUAL BASIS FOR THE PARAMETERS AND GUIDELINES

The Statement of Decision is legally binding on all parties and provides the legal and factual basis for the parameters and guidelines. The support for the legal and factual findings is found in the administrative record for the test claim. The administrative record, including the Statement of Decision, is on file with the Commission.

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BEFORE THE COMMISSION ON STATE MANDATES STATE OF CALIFORNIA

IN RE TEST CLAIM ON:

Public Resources Code Sections 40148, 40196.3, 42920, 42921, 42922, 42923, 42924, 42925, 42926, 42927, and 42928; Public Contract Code Sections 12167 and 12167.1;

Statutes 1999, Chapter 764 (AB 75); Statutes 1992, Chapter 1116 (A.B. 3521);

State Agency Model Integrated Waste Management Plan (February 2000).

Filed on March 9, 2001,

By Santa Monica and South Lake Tahoe Community College Districts, Co-claimants No. 00-TC-07

Integrated Waste Management

ADOPTION OFAMENDMENTS TO PARAMETERS AND GUIDELINES PURSUANT TO DECISION OF THE SUPERIOR COURT OF CALIFORNIA, COUNTY OF SACRAMENTO, No. 07CS00355, State of California, Department of Finance, and California Integrated Waste Management Board v. Commission on State Mandates, et al.

(Adopted: September 26, 2008)

AMENDED PARAMETERS AND GUIDELINES

On September 26, 2008, the Commission on State Mandates adopted the attached Amendments to the Parameters and Guidelines, as directed by the Superior Court of California, County of Sacramento, No. 07CS00355.

PAULA HIGASHI, Executive Director

Date: September 29, 2008

Amended: September 26, 2008 Adopted: March 30, 2005

AMENDMENTS TO PARAMETERS AND GUIDELINES

Public Resources Code Sections 40148, 40196.3, 42920-42928 Public Contract Code Sections 12167 and 12167.1

> Statutes 1999, Chapter 764 (A.B. 75) Statutes 1992, Chapter 1116 (A.B. 3521)

State Agency Model Integrated Waste Management Plan (February 2000)

Integrated Waste Management 00-TC-07

Santa Monica and Lake Tahoe Community College Districts, Co-claimants

I. SUMMARY OF THE MANDATE

On March 25, 2004, the Commission on State Mandates (Commission) adopted its Statement of Decision finding that Public Resources Code sections 40148, 40196.3, 42920-42928; Public Contract Code sections 12167 and 12167.1; and the State Agency Model Integrated Waste Management Plan (February 2000) require new activities, as specified below, which constitute new programs or higher levels of service for community college districts within the meaning of article XIII B, section 6, of the California Constitution, and impose costs mandated by the state pursuant to Government Code section 17514.

Specifically, the Commission approved this test claim for the increased costs of performing the following specific new activities:

- Comply with the model plan (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000): A community college must comply with the California Integrated Waste Management Board's (Board) model integrated waste management plan, which includes consulting with the Board to revise the model plan, as well as completing and submitting to the Board the following: (1) state agency or large state facility information form; (2) state agency list of facilities; (3) state agency waste reduction and recycling program worksheet, including the sections on program activities, promotional programs, and procurement activities; and (4) state agency integrated waste management plan questions.
- Designate a solid waste reduction and recycling coordinator (Pub. Resources Code, § 42920, subd. (c)): A community college must designate one solid waste reduction and recycling coordinator to perform new duties imposed by chapter 18.5 (Pub. Resources Code, §§ 42920 42928), including implementing the community college's integrated waste management plan, and acting as a liaison to other state agencies (as defined by section 40196.3) and coordinators.

• Divert solid waste (Pub. Resources Code, §§ 42921 & 42922, subd. (i)): A community college must divert at least 25 percent of all its solid waste from landfill disposal or transformation facilities by January 1, 2002, through source reduction, recycling, and composting activities, and divert at least 50 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2004, through source reduction, recycling, and composting.

A community college unable to comply with this diversion requirement may instead seek, until December 31, 2005, either an alternative requirement or time extension (but not both) as specified below:

- Seek an alternative requirement (Pub. Resources Code, §§ 42927 & 42922, subds. (a) & (b)): A community college that is unable to comply with the 50-percent diversion requirement must: (1) notify the Board in writing, detailing the reasons for its inability to comply; (2) request of the Board an alternative to the 50-percent requirement; (3) participate in a public hearing on its alternative requirement; (4) provide the Board with information as to (a) the community college's good faith efforts to effectively implement the source reduction, recycling, and composting measures described in its integrated waste management plan, and demonstration of its progress toward meeting the alternative requirement as described in its annual reports to the Board; (b) the community college's inability to meet the 50-percent diversion requirement despite implementing the measures in its plan; (c) the alternative source reduction, recycling, and composting requirement represents the greatest diversion amount that the community college may reasonably and feasibly achieve, and (d) relate to the Board circumstances that support the request for an alternative requirement, such as waste disposal patterns and the types of waste disposed by the community college.
- Seek a time extension (Pub. Resources Code, §§ 42927 & 42923 subds. (a) & (c)): A community college that is unable to comply with the January 1, 2002 deadline to divert 25 percent of its solid waste, must do the following pursuant to section 42923, subdivisions (a) and (c): (1) notify the Board in writing, detailing the reasons for its inability to comply; (2) request of the Board an alternative to the January 1, 2002 deadline; (3) provide evidence to the Board that it is making a good faith effort to implement the source reduction, recycling, and composting programs identified in its integrated waste management plan; and (4) provide information to the Board that describes the relevant circumstances that contributed to the request for extension, such as lack of markets for recycled materials, local efforts to implement source reduction, recycling and composting programs, facilities built or planned, waste disposal patterns, and the type of waste disposed of by the community college. (5) The community college must also submit a plan of correction that demonstrates that it will meet the requirements of Section 42921 [the 25 and 50 percent diversion requirements] before the time extension expires, including the source reduction, recycling, or composting steps the community college will implement, a date prior to the expiration of the time extension when the requirements of Section 42921 will be met, the existing programs that it will modify, any new programs that will be

implemented to meet those requirements, and the means by which these programs will be funded.

- Report to the Board (Pub. Resources Code, §§ 42926, subd. (a) & 42922, subd. (i)): A community college must annually submit, by April 1, 2002 and by April 1 each subsequent year, a report to the Board summarizing its progress in reducing solid waste. The information in the report is to encompass the previous calendar year and shall contain, at a minimum, the following as outlined in section 42926, subdivision (b): (1) calculations of annual disposal reduction; (2) information on the changes in waste generated or disposed of due to increases or decreases in employees, economics, or other factors; (3) a summary of progress implementing the integrated waste management plan; (4) the extent to which the community college intends to use programs or facilities established by the local agency for handling, diversion, and disposal of solid waste. (If the college does not intend to use those established programs or facilities, it must identify sufficient disposal capacity for solid waste that is not source reduced, recycled or composted.) (5) For a community college that has been granted a time extension by the Board, it shall include a summary of progress made in meeting the integrated waste management plan implementation schedule pursuant to section 42921, subdivision (b), and complying with the college's plan of correction, before the expiration of the time extension. (6) For a community college that has been granted an alternative source reduction, recycling, and composting requirement by the Board pursuant to section 42922, it shall include a summary of progress made towards meeting the alternative requirement as well as an explanation of current circumstances that support the continuation of the alternative requirement.
- Submit recycled material reports (Pub. Contract Code, § 12167.1): A community college must annually report to the Board on quantities of recyclable materials collected for recycling.

State of California, Department of Finance, California Integrated Waste Management Board v. Commission on State Mandates, et al. (Sacramento County Superior Court, Case No. 07CS00355)

The Department of Finance and the Integrated Waste Management Board filed a petition for writ of mandate in March 2007, asking the court to set aside the Commission's decision granting the test claim and to require the Commission to issue a new Statement of Decision and parameters and guidelines that give full consideration to the community colleges' cost savings (e.g. avoided landfill disposal fees) and revenues (from recyclables) by complying with the test claim statutes. Petitioners' position was that the Commission had not properly accounted for all the offsetting cost savings from avoided disposal costs, or offsetting revenues from the sale of recyclable materials, in the Statement of Decision or parameters and guidelines. The Judgment and a Writ of Mandate were issued on June 30, 2008, ordering the Commission to:

1. amend the parameters and guidelines in Test Claim No. 00-TC-07 to require community college districts claiming reimbursable costs of an integrated waste management plan under Public Resources Code section 42920, et seq. to identify and offset from their claims, consistent with the directions for revenue in Public Contract code sections 12167 and 12167.1, cost savings realized as a result of implementing their plans; and

2. amend the parameters and guidelines in Test Claim No. 00-TC-07 to require community college districts claiming reimbursable costs of an integrated waste management plan under Public Resources Code section 42920, et seq. to identify and offset from their claims all of the revenue generated as a result of implementing their plans, without regard to the limitations or conditions described in sections 12167 and 12167.1 of the Public Contract Code.

II. ELIGIBLE CLAIMANTS

Community college districts that incur increased costs as a result of this mandate are eligible to claim reimbursement.

III. PERIOD OF REIMBURSEMENT

Government Code section 17557 states that a test claim must be submitted on or before June 30 following a given fiscal year to establish eligibility for that fiscal year. The test claim for this mandate was filed on March 9, 2001. Therefore, costs incurred for compliance with Public Contract Code sections 12167 and 12167.1 (Stats. 1992, ch. 1116) are eligible for reimbursement on or after July 1, 1999. However, because of the statute's operative date, all other costs incurred pursuant to Statutes 1999, chapter 764 are eligible for reimbursement on or after January 1, 2000.

Seeking an alternative diversion goal or time extension (Pub. Resources Code, §§ 42922, 42923, and 42927) is reimbursable until December 31, 2005.

Actual costs for one fiscal year should be included in each claim. Pursuant to Government Code section 17561, subdivision (d), all claims for reimbursement of initial years' costs shall be submitted within 120 days of the issuance of the claiming instructions by the State Controller.

If the total costs for a given fiscal year do not exceed \$1000, no reimbursement shall be allowed, except as otherwise allowed by Government Code section 17564.

IV. REIMBURSABLE ACTIVITIES

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. Actual costs are those costs actually incurred to implement the mandated activities. Actual costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is a document created at or near the same time the actual cost was incurred for the event or activity in question. Source documents may include, but are not limited to, employee time records or time logs, sign-in sheets, invoices, receipts, and the community college plan approved by the Board.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification or declaration stating, "I certify (or declare) under penalty of perjury under the laws of the State of California that the foregoing is true and correct," and must further comply with the requirements of Code of Civil Procedure section 2015.5. Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, corroborating documents cannot be substituted for source documents.

The claimant is only allowed to claim and be reimbursed for increased costs for reimbursable activities identified below. Increased cost is limited to the cost of an activity that the claimant is required to incur as a result of the mandate.

For each eligible claimant, the following activities are reimbursable:

- A. One-Time Activities (Reimbursable starting January 1, 2000)
 - 1. Develop the necessary district policies and procedures for the implementation of the integrated waste management plan.
 - 2. Train district staff on the requirements and implementation of the integrated waste management plan (one-time per employee). Training is limited to the staff working directly on the plan.
- B. Ongoing Activities (Reimbursable starting January 1, 2000)
 - 1. Complete and submit to the Board the following as part of the State Agency Model Integrated Waste Management Plan (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.):
 - a. state agency or large state facility information form;
 - b. state agency list of facilities;
 - c. state agency waste reduction and recycling program worksheets that describe program activities, promotional programs, and procurement activities, and other questionnaires; and
 - d. state agency integrated waste management plan questions.

NOTE: Although reporting on promotional programs and procurement activities in the model plan is reimbursable, implementing promotional programs and procurement activities is not.

- 2. Respond to any Board reporting requirements during the approval process. (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.)
- 3. Consult with the Board to revise the model plan, if necessary. (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.)
- 4. Designate one solid waste reduction and recycling coordinator ("coordinator") for each college in the district to perform new duties imposed by chapter 18.5 (Pub. Resources Code, §§ 42920 42928). The coordinator shall implement the integrated waste management plan. The coordinator shall act as a liaison to other state agencies (as defined by section 40196.3) and coordinators. (Pub. Resources Code, § 42920, subd. (c).)

¹ Attachment 1, California Integrated Waste Management Board, State Agency Model Integrated Waste Management Plan (February 2000).

- 5. Divert at least 25 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2002, and at least 50 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2004, through source reduction, recycling, and composting activities. Maintain the required level of reduction, as approved by the Board. (Pub. Resources Code, §§ 42921 & 42922, subd. (i).)
- C. Alternative Compliance (Reimbursable from January 1, 2000 December 31, 2005)
 - 1. Seek <u>either</u> an alternative requirement or time extension if a community college is unable to comply with the January 1, 2002 deadline to divert 25 percent of its solid waste, by doing the following: (Pub. Resources Code, §§ 42927 & 42923 subds. (a) & (c).)
 - a. Notify the Board in writing, detailing the reasons for its inability to comply.
 - b. Request of the Board an alternative to the January 1, 2002 deadline.
 - c. Provide evidence to the Board that the college is making a good faith effort to implement the source reduction, recycling, and composting programs identified in its integrated waste management plan.
 - d. Provide information that describes the relevant circumstances that contributed to the request for extension, such as lack of markets for recycled materials, local efforts to implement source reduction, recycling and composting programs, facilities built or planned, waste disposal patterns, and the type of waste disposed of by the community college.
 - e. Submit a plan of correction that demonstrates that the college will meet the requirements of Section 42921 [the 25 and 50 percent diversion requirements] before the time extension expires, including the source reduction, recycling, or composting steps the community college will implement, a date prior to the expiration of the time extension when the requirements of Section 42921 will be met, the existing programs that it will modify, any new programs that will be implemented to meet those requirements, and the means by which these programs will be funded.
 - 2. Seek either an alternative requirement or time extension if a community college is unable to comply with the January 1, 2004 deadline to divert 50 percent of its solid waste, by doing the following: (Pub. Resources Code, §§ 42927 & 42922, subds. (a) & (b).)
 - a. Notify the Board in writing, detailing the reasons for its inability to comply.
 - b. Request of the Board an alternative to the 50-percent requirement.
 - c. Participate in a public hearing on its alternative requirement.
 - d. Provide the Board with information as to:
 - (i) the community college's good faith efforts to implement the source reduction, recycling, and composting measures described in its integrated waste management plan, and demonstration of its progress toward meeting the alternative requirement as described in its annual reports to the Board;
 - (ii) the community college's inability to meet the 50 percent diversion requirement despite implementing the measures in its plan;

- (iii) how the alternative source reduction, recycling, and composting requirement represents the greatest diversion amount that the community college may reasonably and feasibly achieve; and,
- (iv) the circumstances that support the request for an alternative requirement, such as waste disposal patterns and the types of waste disposed by the community college.
- D. Accounting System (Reimbursable starting January 1, 2000)

Developing, implementing, and maintaining an accounting system to enter and track the college's source reduction, recycling and composting activities, the cost of those activities, the proceeds from the sale of any recycled materials, and such other accounting systems which will allow it to make its annual reports to the state and determine waste reduction. Note: only the pro-rata portion of the costs incurred to implement the reimbursable activities can be claimed.

E. Annual Report (Reimbursable starting January 1, 2000)

Annually prepare and submit, by April 1, 2002, and by April 1 each subsequent year, a report to the Board summarizing its progress in reducing solid waste. The information in the report must encompass the previous calendar year and shall contain, at a minimum, the following as outlined in section 42926, subdivision (b): (Pub. Resources Code, §§ 42926, subd. (a) & 42922, subd. (i).)

- 1. calculations of annual disposal reduction;
- 2. information on the changes in waste generated or disposed of due to increases or decreases in employees, economics, or other factors;
- 3. a summary of progress made in implementing the integrated waste management plan;
- 4. the extent to which the community college intends to use programs or facilities established by the local agency for handling, diversion, and disposal of solid waste (If the college does not intend to use those established programs or facilities, it must identify sufficient disposal capacity for solid waste that is not source reduced, recycled or composted.);
- 5. for a community college that has been granted a time extension by the Board, it shall include a summary of progress made in meeting the integrated waste management plan implementation schedule pursuant to section 42921, subdivision (b), and complying with the college's plan of correction, before the expiration of the time extension;
- 6. for a community college that has been granted an alternative source reduction, recycling, and composting requirement by the Board pursuant to section 42922, it shall include a summary of progress made towards meeting the alternative requirement as well as an explanation of current circumstances that support the continuation of the alternative requirement.

F. Annual Recycled Material Reports (Reimbursable starting July 1, 1999)

Annually report to the Board on quantities of recyclable materials collected for recycling. (Pub. Contract Code, § 12167.1.)

V. CLAIM PREPARATION AND SUBMISSION

Each of the following cost elements must be identified for each reimbursable activity identified in Section IV, Reimbursable Activities, of this document. Each claimed reimbursable cost must be supported by source documentation as described in Section IV. Additionally, each reimbursement claim must be filed in a timely manner.

A. Direct Cost Reporting

Direct costs are those costs incurred specifically for the reimbursable activities. The following direct costs are eligible for reimbursement.

1. Salaries and Benefits

Report each employee implementing the reimbursable activities by name, job classification, and productive hourly rate (total wages and related benefits divided by productive hours). Describe the specific reimbursable activities performed and the hours devoted to each reimbursable activity performed.

2. Materials and Supplies

Report the cost of materials and supplies that have been consumed or expended for the purpose of the reimbursable activities. Purchases shall be claimed at the actual price after deducting discounts, rebates, and allowances received by the claimant. Supplies that are withdrawn from inventory shall be charged on an appropriate and recognized method of costing, consistently applied.

3. Contracted Services

Report the name of the contractor and services performed to implement the reimbursable activities. Attach a copy of the contract to the claim. If the contractor bills for time and materials, report the number of hours spent on the activities and all costs charged. If the contract is a fixed price, report the dates when services were performed and itemize all costs for those services.

4. Fixed Assets and Equipment

Report the purchase price paid for fixed assets and equipment (including computers) necessary to implement the reimbursable activities. The purchase price includes taxes, delivery costs, and installation costs. If the fixed asset or equipment is also used for purposes other than the reimbursable activities, only the pro-rata portion of the purchase price used to implement the reimbursable activities can be claimed.

5. Travel

Report the name of the employee traveling for the purpose of the reimbursable activities. Include the date of travel, destination point, the specific reimbursable activity requiring travel, and related travel expenses reimbursed to the employee in compliance with the rules of the local jurisdiction. Report employee travel time according to the rules of cost element

A.1., Salaries and Benefits, for each applicable reimbursable activity.

6. Training

Report the cost of training an employee to perform the reimbursable activities, as specified in Section IV of this document. Report the name and job classification of each employee preparing for, attending, and/or conducting training necessary to implement the reimbursable activities. Provide the title, subject, and purpose (related to the mandate of the training session), dates attended, and location. If the training encompasses subjects broader than the reimbursable activities, only the pro-rata portion can be claimed. Report employee training time for each applicable reimbursable activity according to the rules of cost element A.1., Salaries and Benefits, and A.2., Materials and Supplies. Report the cost of consultants who conduct the training according to the rules of cost element A.3., Contracted Services.

B. Indirect_Cost Rates

Indirect costs are costs that have been incurred for common or joint purposes. These costs benefit more than one cost objective and cannot be readily identified with a particular final cost objective without effort disproportionate to the results achieved. After direct costs have been determined and assigned to other activities, as appropriate, indirect costs are those remaining to be allocated to benefited cost objectives. A cost may not be allocated as an indirect cost if any other cost incurred for the same purpose, in like circumstances, has been claimed as a direct cost.

Indirect costs include: (a) the indirect costs originating in each department or agency of the governmental unit carrying out state mandated programs, and (b) the costs of central governmental services distributed through the central service cost allocation plan and not otherwise treated as direct costs.

Community colleges have the option of using: (1) a federally approved rate, utilizing the cost accounting principles from the Office of Management and Budget Circular A-21, "Cost Principles of Educational Institutions"; (2) the rate calculated on State Controller's Form FAM-29C; or (3) a 7% indirect cost rate.

VI. RECORD RETENTION

Pursuant to Government Code section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a local agency or school district pursuant to this chapter is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement claim is filed or last amended, whichever is later. However, if no funds are appropriated or no payment is made to a claimant for the program for the fiscal year for which the claim is filed, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim. In any case, an audit shall be completed not later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities, as described in Section IV, must be retained during the period subject to audit. If an audit has been initiated by the Controller during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings.

VII. OFFSETTING REVENUES AND REIMBURSEMENTS

Reimbursement for this mandate from any source, including but not limited to, services fees

collected, federal funds, and other state funds allocated to any service provided under this program, shall be identified and offset from this claim. Offsetting revenue shall include all revenues generated from implementing the Integrated Waste Management Plan.

In addition, revenue from a building-operating fee imposed pursuant to Education Code section 76375, subdivision (a) if received by a claimant and the revenue is applied to this program, shall be deducted from the costs claimed.

VIII. OFFSETTING COST SAVINGS

Reduced or avoided costs realized from implementation of the community college districts' Integrated Waste Management plans shall be identified and offset from this claim as cost savings, consistent with the directions for revenue in Public Contract Code sections 12167 and 12167.1. Pursuant to these statutes, community college districts are required to deposit cost savings resulting from their Integrated Waste Management plans in the Integrated Waste Management Account in the Integrated Waste Management Fund; the funds deposited in the Integrated Waste Management Account, upon appropriation by the Legislature, may be expended by the California Integrated Waste Management Board for the purpose of offsetting Integrated Waste Management plan costs. Subject to the approval of the California Integrated Waste Management Board, cost savings by a community college that do not exceed two thousand dollars (\$2,000) annually are continuously appropriated for expenditure by the community college for the purpose of offsetting Integrated Waste Management program costs. Cost savings exceeding two thousand dollars (\$2,000) annually may be available for expenditure by the community college only when appropriated by the Legislature. To the extent so approved or appropriated and applied to the college, these amounts shall be identified and offset from the costs claimed for implementing the Integrated Waste Management Plan.

IX. STATE CONTROLLER'S REVISED CLAIMING INSTRUCTIONS

The Controller shall, within 60 days after receiving amended parameters and guidelines prepare and issue revised claiming instructions for mandates that require state reimbursement after any decision or order of the commission pursuant to section 17559. The claiming instructions shall be derived from the test claim decision and the parameters and guidelines adopted by the Commission. Pursuant to Government Code section 17561, subdivision (d)(2), issuance of the claiming instructions shall constitute a notice of the right of the local agencies and school districts to file reimbursement claims, based upon parameters and guidelines adopted by the Commission. In preparing revised claiming instructions, the Controller may request the assistance of other state agencies. (Gov. Code, § 17558, subdivision (c).)

If revised claiming instructions are issued by the Controller pursuant to subdivision (c) of section 17558 between November 15 and February 15, a local agency or school district filing an annual reimbursement claim shall have 120 days following the issuance date of the revised claiming instructions to file a claim.

X. REMEDIES BEFORE THE COMMISSION

Upon request of a local agency or school district, the Commission shall review the claiming instructions issued by the State Controller or any other authorized state agency for reimbursement of mandated costs pursuant to Government Code section 17571. If the

Commission determines that the claiming instructions do not conform to the parameters and guidelines, the Commission shall direct the Controller to modify the claiming instructions and the Controller shall modify the claiming instructions to conform to the parameters and guidelines as directed by the Commission.

In addition, requests may be made to amend parameters and guidelines pursuant to Government Code section 17557, subdivision (d), and California Code of Regulations, title 2, section 1183.2.

XI. LEGAL AND FACTUAL BASIS FOR THE PARAMETERS AND GUIDELINES

The Statement of Decision is legally binding on all parties and provides the legal and factual basis for the parameters and guidelines. The support for the legal and factual findings is found in the administrative record for the test claim. The administrative record, including the Statement of Decision, is on file with the Commission.

OFFICE OF THE STATE CONTROLLER

STATE MANDATED COSTS CLAIMING INSTRUCTIONS NO. 2005-05

INTEGRATED WASTE MANAGEMENT (COMMUNITY COLLEGES)

June 6, 2005

In accordance with Government Code (GC) section 17561, eligible claimants may submit claims to the State Controller's Office (SCO) for reimbursement of costs incurred for state mandated cost programs. The following are claiming instructions and forms that eligible claimants will use for the filing of claims for the Integrated Waste Management (IWM) program. These claiming instructions are issued subsequent to adoption of the program's parameters and guidelines (P's & G's) by the Commission on State Mandates (COSM).

On March 25, 2004, the COSM determined that Chapter 764, Statutes of 1999, and Chapter 1116, Statutes of 1992, established costs mandated by the State according to the provisions listed in the P's & G's. For your reference, the P's & G's are included as an integral part of the claiming instructions.

Eligible Claimants

Any community college that incurs increased costs as a direct result of this mandate is eligible to claim reimbursement of these costs.

Filing Deadlines

A. Reimbursement Claims

Initial reimbursement claims must be filed within 120 days from the issuance date of claiming instructions. Reimbursement claims for the period January 1, 2000, to June 30, 2000, and fiscal years 2000-01 through 2004-2005 must be filed with the SCO and be delivered or postmarked on or before October 4, 2005. Estimated claims for fiscal year 2005-06 must be filed on or before October 4, 2005, or by January 15, 2006.

Costs for all initial reimbursement claims must be filed separately according to the fiscal year in which the costs were incurred. In order for a claim to be considered properly filed, it must include any specific supporting documentation requested in the instructions. Claims filed more than one year after the deadline or without the requested supporting documentation will not be accepted.

The reimbursement periods for the following activities are as follows:

- 1. One-Time Activities January 1, 2000, to June 30, 2000, fiscal year 2000-01 and subsequent fiscal years;
- 2. <u>Ongoing Activities</u> January 1, 2000, to June 30, 2000, fiscal year 2000-01 and subsequent fiscal years;
- 3. <u>Alternative Compliance</u> January 1, 2000, to June 30, 2000, fiscal years 2000-01 through 2004-05, and July 1, 2005, to December 31, 2005;

2000 - 2007/08

- 4. Accounting System January 1, 2000, to June 30, 2000, fiscal year 2000-01 and subsequent fiscal years;
- 5. Annual Report January 1, 2000, to June 30, 2000, fiscal year 2000-01 and subsequent fiscal years; and
- 6. Annual Recycled Material Reports Fiscal year 1999-00 and subsequent fiscal years.

B. Late Penalty

1. Initial Claims

AB 3000 enacted into law on September 30, 2002, amended the late penalty assessments on initial claims. Late initial claims submitted on or after September 30, 2002, are assessed a late penalty of 10% of the total amount of the initial claims without limitation.

2. Annual Reimbursement Claims

All late reimbursement claims are assessed a late penalty of 10% subject to the \$1,000 limitation regardless of when the claims were filed.

C. Estimated Claims

Unless otherwise specified in the claiming instructions, a community college is not required to provide cost schedules and supporting documents with an estimated claim if the estimated amount does not exceed the previous fiscal year's actual costs by more than 10%. Claimants can simply enter the estimated amount on form FAM-27, line (07).

However, if the estimated claim exceeds the previous fiscal year's actual costs by more than 10%, claimants must complete supplemental claim forms to support their estimated costs as specified for the program to explain the reason for the increased costs. If no explanation supporting the higher estimate is provided with the claim, it will automatically be adjusted to 110% of the previous fiscal year's actual costs. Future estimated claims filed with the SCO must be postmarked by January 15 of the fiscal year in which costs will be incurred. Claims filed timely will be paid before late claims.

Minimum Claim Cost

GC section 17564(a) provides that no claim shall be filed pursuant to Sections 17551 and 17561, unless such a claim exceeds one thousand dollars (\$1,000).

Reimbursement of Claims

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. Actual costs are those costs actually incurred to implement the mandated activities. Actual costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is a document created at or near the same time the actual cost was incurred for the event or activity in question.

Source documents may include, but are not limited to, employee time records or time logs, signin sheets, invoices, receipts and the community college plan approved by the Board. Evidence corroborating the source documents may include, but is not limited to, worksheets, cost

allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, corroborating documents cannot be substituted for source documents.

Certification of Claim

In accordance with the provisions of Government Code section 17561, an authorized representative of the claimant shall be required to provide a certification of claim stating: "I certify, (or declare), under penalty of perjury under the laws of the State of California that the foregoing is true and correct," and must further comply with the requirements of Code of Civil Procedure section 2015.5, for those costs mandated by the State and contained herein.

Audit of Costs

All claims submitted to the SCO are reviewed to determine if costs are related to the mandate, are reasonable and not excessive, and the claim was prepared in accordance with the SCO's claiming instructions and the P's & G's adopted by the COSM. If any adjustments are made to a claim, a "Notice of Claim Adjustment" specifying the claim component adjusted, the amount adjusted, and the reason for the adjustment, will be mailed within 30 days after payment of the claim.

Pursuant to GC section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a community college pursuant to this chapter is subject to the initiation of an audit by the SCO no later than three years after the date that the actual reimbursement claim is filed or last amended, whichever is later. However, if no funds are appropriated or no payment is made to a claimant for the program for the fiscal year for which the claim is filed, the time for the SCO to initiate an audit shall commence to run from the date of initial payment of the claim.

In any case, an audit shall be completed not later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities must be retained during the period subject to audit. If an audit has been initiated by the SCO during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings. On-site audits will be conducted by the SCO as deemed necessary.

Retention of Claiming Instructions

The claiming instructions and forms in this package should be retained permanently in your Mandated Cost Manual for future reference and use in filing claims. These forms should be duplicated to meet your filing requirements. You will be notified of updated forms or changes to claiming instructions as necessary.

Questions or requests for hard copies of these instructions should be faxed to Ginny Brummels at (916) 323-6527, or e-mailed to **LRSDAR@sco.ca.gov**. If you wish, you may call the Local Reimbursements Section at (916) 324-5729.

For your reference, these and future mandated costs claiming instructions and forms can be found on the Internet at www.sco.ca.gov/ard/local/locreim/index.shtml.

Address for Filing Claims

Claims should be rounded to the nearest dollar. Submit a signed original and a copy of form FAM-27, Claim for Payment, and all other forms and supporting documents. (To expedite the payment process, please sign the form in blue ink, and attach a copy of the form FAM-27 to the top of the claim package.)

Use the following mailing addresses:

If delivered by U.S. Postal Service:

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 If delivered by other delivery services:

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 500 Sacramento, CA 95816 Adopted: March 30, 2005

PARAMETERS AND GUIDELINES

Public Resources Code Sections 40148, 40196.3, 42920-42928
Public Contract Code Sections 12167 and 12167.1

Statutes 1999, Chapter 764 (A.B. 75) Statutes 1992, Chapter 1116 (A.B. 3521)

State Agency Model Integrated Waste Management Plan (February 2000)

Integrated Waste Management (00-TC-07)

Santa Monica and Lake Tahoe Community College Districts, Co-claimants

I. SUMMARY OF THE MANDATE

On March 25, 2004, the Commission on State Mandates (Commission) adopted its Statement of Decision finding that Public Resources Code sections 40148, 40196.3, 42920-42928; Public Contract Code sections 12167 and 12167.1; and the State Agency Model Integrated Waste Management Plan (February 2000) require new activities, as specified below, which constitute new programs or higher levels of service for community college districts within the meaning of article XIII B, section 6, of the California Constitution, and impose costs mandated by the state pursuant to Government Code section 17514.

Specifically, the Commission approved this test claim for the increased costs of performing the following specific new activities:

- Comply with the model plan (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000): A community college must comply with the California Integrated Waste Management Board's (Board) model integrated waste management plan, which includes consulting with the Board to revise the model plan, as well as completing and submitting to the Board the following: (1) state agency or large state facility information form; (2) state agency list of facilities; (3) state agency waste reduction and recycling program worksheet, including the sections on program activities, promotional programs, and procurement activities; and (4) state agency integrated waste management plan questions.
- Designate a solid waste reduction and recycling coordinator (Pub. Resources Code, § 42920, subd. (c)): A community college must designate one solid waste reduction and recycling coordinator to perform new duties imposed by chapter 18.5 (Pub. Resources Code, §§ 42920 42928), including implementing the community college's integrated waste management plan, and acting as a liaison to other state agencies (as defined by section 40196.3) and coordinators.
- Divert solid waste (Pub. Resources Code, §§ 42921 & 42922, subd. (i)): A community college must divert at least 25 percent of all its solid waste from landfill disposal or transformation facilities by January 1, 2002, through source reduction, recycling, and

composting activities, and divert at least 50 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2004, through source reduction, recycling, and composting.

A community college unable to comply with this diversion requirement may instead seek, until December 31, 2005, either an alternative requirement or time extension (but not both) as specified below:

- Seek an alternative requirement (Pub. Resources Code, §§ 42927 & 42922, subds. (a) & (b)): A community college that is unable to comply with the 50-percent diversion requirement must: (1) notify the Board in writing, detailing the reasons for its inability to comply; (2) request of the Board an alternative to the 50-percent requirement; (3) participate in a public hearing on its alternative requirement; (4) provide the Board with information as to (a) the community college's good faith efforts to effectively implement the source reduction, recycling, and composting measures described in its integrated waste management plan, and demonstration of its progress toward meeting the alternative requirement as described in its annual reports to the Board; (b) the community college's inability to meet the 50-percent diversion requirement despite implementing the measures in its plan; (c) the alternative source reduction, recycling, and composting requirement represents the greatest diversion amount that the community college may reasonably and feasibly achieve, and (d) relate to the Board circumstances that support the request for an alternative requirement, such as waste disposal patterns and the types of waste disposed by the community college.
- Seek a time extension (Pub. Resources Code, §§ 42927 & 42923 subds. (a) & (c)): A community college that is unable to comply with the January 1, 2002 deadline to divert 25 percent of its solid waste, must do the following pursuant to section 42923, subdivisions (a) and (c): (1) notify the Board in writing, detailing the reasons for its inability to comply; (2) request of the Board an alternative to the January 1, 2002 deadline; (3) provide evidence to the Board that it is making a good faith effort to implement the source reduction, recycling, and composting programs identified in its integrated waste management plan; and (4) provide information to the Board that describes the relevant circumstances that contributed to the request for extension, such as lack of markets for recycled materials, local efforts to implement source reduction, recycling and composting programs, facilities built or planned, waste disposal patterns, and the type of waste disposed of by the community college. (5) The community college must also submit a plan of correction that demonstrates that it will meet the requirements of Section 42921 [the 25 and 50 percent diversion requirements] before the time extension expires, including the source reduction, recycling, or composting steps the community college will implement, a date prior to the expiration of the time extension when the requirements of Section 42921 will be met, the existing programs that it will modify, any new programs that will be implemented to meet those requirements, and the means by which these programs will be funded.

- Report to the Board (Pub. Resources Code, §§ 42926, subd. (a) & 42922, subd. (i)): A community college must annually submit, by April 1, 2002 and by April 1 each subsequent year, a report to the Board summarizing its progress in reducing solid waste. The information in the report is to encompass the previous calendar year and shall contain, at a minimum, the following as outlined in section 42926, subdivision (b): (1) calculations of annual disposal reduction; (2) information on the changes in waste generated or disposed of due to increases or decreases in employees, economics, or other factors; (3) a summary of progress implementing the integrated waste management plan; (4) the extent to which the community college intends to use programs or facilities established by the local agency for handling, diversion, and disposal of solid waste. (If the college does not intend to use those established programs or facilities, it must identify sufficient disposal capacity for solid waste that is not source reduced, recycled or composted.) (5) For a community college that has been granted a time extension by the Board, it shall include a summary of progress made in meeting the integrated waste management plan implementation schedule pursuant to section 42921, subdivision (b), and complying with the college's plan of correction, before the expiration of the time extension. (6) For a community college that has been granted an alternative source reduction, recycling, and composting requirement by the Board pursuant to section 42922, it shall include a summary of progress made towards meeting the alternative requirement as well as an explanation of current circumstances that support the continuation of the alternative requirement.
- Submit recycled material reports (Pub. Contract Code, § 12167.1): A community college must annually report to the Board on quantities of recyclable materials collected for recycling.

II. ELIGIBLE CLAIMANTS

Community college districts that incur increased costs as a result of this mandate are eligible to claim reimbursement.

III. PERIOD OF REIMBURSEMENT

Government Code section 17557 states that a test claim must be submitted on or before June 30 following a given fiscal year to establish eligibility for that fiscal year. The test claim for this mandate was filed on March 9, 2001. Therefore, costs incurred for compliance with Public Contract Code sections 12167 and 12167.1 (Stats. 1992, ch. 1116) are eligible for reimbursement on or after July 1, 1999. However, because of the statute's operative date, all other costs incurred pursuant to Statutes 1999, chapter 764 are eligible for reimbursement on or after January 1, 2000.

Seeking an alternative diversion goal or time extension (Pub. Resources Code, §§ 42922, 42923, and 42927) is reimbursable until December 31, 2005.

Actual costs for one fiscal year should be included in each claim. Estimated costs for the subsequent year may be included on the same claim, if applicable. Pursuant to Government Code section 17561, subdivision (d), all claims for reimbursement of initial years' costs shall be submitted within 120 days of the issuance of the claiming instructions by the State Controller.

If the total costs for a given fiscal year do not exceed \$1000, no reimbursement shall be allowed, except as otherwise allowed by Government Code section 17564.

IV. REIMBURSABLE ACTIVITIES

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. Actual costs are those costs actually incurred to implement the mandated activities. Actual costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is a document created at or near the same time the actual cost was incurred for the event or activity in question. Source documents may include, but are not limited to, employee time records or time logs, sign-in sheets, invoices, receipts, and the community college plan approved by the Board.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification or declaration stating, "I certify (or declare) under penalty of perjury under the laws of the State of California that the foregoing is true and correct," and must further comply with the requirements of Code of Civil Procedure section 2015.5. Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, corroborating documents cannot be substituted for source documents.

The claimant is only allowed to claim and be reimbursed for increased costs for reimbursable activities identified below. Increased cost is limited to the cost of an activity that the claimant is required to incur as a result of the mandate.

For each eligible claimant, the following activities are reimbursable:

- A. One-Time Activities (Reimbursable starting January 1, 2000)
 - 1. Develop the necessary district policies and procedures for the implementation of the integrated waste management plan.
 - 2. Train district staff on the requirements and implementation of the integrated waste management plan (one-time per employee). Training is limited to the staff working directly on the plan.
- B. Ongoing Activities (Reimbursable starting January 1, 2000)
 - 1. Complete and submit to the Board the following as part of the State Agency Model Integrated Waste Management Plan (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.):
 - a. state agency or large state facility information form;
 - b. state agency list of facilities;
 - c. state agency waste reduction and recycling program worksheets that describe program activities, promotional programs, and procurement activities, and other questionnaires; and
 - d. state agency integrated waste management plan questions.

NOTE: Although reporting on promotional programs and procurement activities in the model plan is reimbursable, implementing promotional programs and procurement activities is not.

- 2. Respond to any Board reporting requirements during the approval process. (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.)
- 3. Consult with the Board to revise the model plan, if necessary. (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.)
- 4. Designate one solid waste reduction and recycling coordinator ("coordinator") for each college in the district to perform new duties imposed by chapter 18.5 (Pub. Resources Code, §§ 42920 42928). The coordinator shall implement the integrated waste management plan. The coordinator shall act as a liaison to other state agencies (as defined by section 40196.3) and coordinators. (Pub. Resources Code, § 42920, subd. (c).)
- 5. Divert at least 25 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2002, and at least 50 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2004, through source reduction, recycling, and composting activities. Maintain the required level of reduction, as approved by the Board. (Pub. Resources Code, §§ 42921 & 42922, subd. (i).)
- C. Alternative Compliance (Reimbursable from January 1, 2000 December 31, 2005)
 - 1. Seek <u>either</u> an alternative requirement or time extension if a community college is unable to comply with the January 1, 2002 deadline to divert 25 percent of its solid waste, by doing the following: (Pub. Resources Code, §§ 42927 & 42923 subds. (a) & (c).)
 - a. Notify the Board in writing, detailing the reasons for its inability to comply.
 - b. Request of the Board an alternative to the January 1, 2002 deadline.
 - c. Provide evidence to the Board that the college is making a good faith effort to implement the source reduction, recycling, and composting programs identified in its integrated waste management plan.
 - d. Provide information that describes the relevant circumstances that contributed to the request for extension, such as lack of markets for recycled materials, local efforts to implement source reduction, recycling and composting programs, facilities built or planned, waste disposal patterns, and the type of waste disposed of by the community college.
 - e. Submit a plan of correction that demonstrates that the college will meet the requirements of Section 42921 [the 25 and 50 percent diversion requirements] before the time extension expires, including the source reduction, recycling, or composting steps the community college will implement, a date prior to the expiration of the time extension when the requirements of Section 42921 will be met, the existing programs that it will modify, any new programs that will be implemented to meet those requirements, and the means by which these programs

¹ Attachment 1, California Integrated Waste Management Board, State Agency Model Integrated Waste Management Plan (February 2000).

will be funded.

- 2. Seek either an alternative requirement or time extension if a community college is unable to comply with the January 1, 2004 deadline to divert 50 percent of its solid waste, by doing the following: (Pub. Resources Code, §§ 42927 & 42922, subds. (a) & (b).)
 - a. Notify the Board in writing, detailing the reasons for its inability to comply.
 - b. Request of the Board an alternative to the 50-percent requirement.
 - c. Participate in a public hearing on its alternative requirement.
 - d. Provide the Board with information as to:
 - (i) the community college's good faith efforts to implement the source reduction, recycling, and composting measures described in its integrated waste management plan, and demonstration of its progress toward meeting the alternative requirement as described in its annual reports to the Board;
 - (ii) the community college's inability to meet the 50 percent diversion requirement despite implementing the measures in its plan;
 - (iii) how the alternative source reduction, recycling, and composting requirement represents the greatest diversion amount that the community college may reasonably and feasibly achieve; and,
 - (iv) the circumstances that support the request for an alternative requirement, such as waste disposal patterns and the types of waste disposed by the community college.
- D. Accounting System (Reimbursable starting January 1, 2000)

Developing, implementing, and maintaining an accounting system to enter and track the college's source reduction, recycling and composting activities, the cost of those activities, the proceeds from the sale of any recycled materials, and such other accounting systems which will allow it to make its annual reports to the state and determine waste reduction. Note: only the pro-rata portion of the costs incurred to implement the reimbursable activities can be claimed.

E. Annual Report (Reimbursable starting January 1, 2000)

Annually prepare and submit, by April 1, 2002, and by April 1 each subsequent year, a report to the Board summarizing its progress in reducing solid waste. The information in the report must encompass the previous calendar year and shall contain, at a minimum, the following as outlined in section 42926, subdivision (b): (Pub. Resources Code, §§ 42926, subd. (a) & 42922, subd. (i).)

- 1. calculations of annual disposal reduction;
- 2. information on the changes in waste generated or disposed of due to increases or decreases in employees, economics, or other factors;
- 3. a summary of progress made in implementing the integrated waste management plan;
- 4. the extent to which the community college intends to use programs or facilities established by the local agency for handling, diversion, and disposal of solid waste

(If the college does not intend to use those established programs or facilities, it must identify sufficient disposal capacity for solid waste that is not source reduced, recycled or composted.);

- 5. for a community college that has been granted a time extension by the Board, it shall include a summary of progress made in meeting the integrated waste management plan implementation schedule pursuant to section 42921, subdivision (b), and complying with the college's plan of correction, before the expiration of the time extension;
- 6. for a community college that has been granted an alternative source reduction, recycling, and composting requirement by the Board pursuant to section 42922, it shall include a summary of progress made towards meeting the alternative requirement as well as an explanation of current circumstances that support the continuation of the alternative requirement.

F. Annual Recycled Material Reports (Reimbursable starting July 1, 1999)

Annually report to the Board on quantities of recyclable materials collected for recycling. (Pub. Contract Code, § 12167.1.) (See Section VII. regarding offsetting revenues from recyclable materials.)

V. CLAIM PREPARATION AND SUBMISSION

Each of the following cost elements must be identified for each reimbursable activity identified in Section IV, Reimbursable Activities, of this document. Each claimed reimbursable cost must be supported by source documentation as described in Section IV. Additionally, each reimbursement claim must be filed in a timely manner.

A. Direct Cost Reporting

Direct costs are those costs incurred specifically for the reimbursable activities. The following direct costs are eligible for reimbursement.

1. Salaries and Benefits

Report each employee implementing the reimbursable activities by name, job classification, and productive hourly rate (total wages and related benefits divided by productive hours). Describe the specific reimbursable activities performed and the hours devoted to each reimbursable activity performed.

2. Materials and Supplies

Report the cost of materials and supplies that have been consumed or expended for the purpose of the reimbursable activities. Purchases shall be claimed at the actual price after deducting discounts, rebates, and allowances received by the claimant. Supplies that are withdrawn from inventory shall be charged on an appropriate and recognized method of costing, consistently applied.

3. Contracted Services

Report the name of the contractor and services performed to implement the reimbursable activities. Attach a copy of the contract to the claim. If the contractor bills for time and materials, report the number of hours spent on the activities and all costs charged. If the contract is a fixed price, report the dates when services were performed and itemize all costs for those services.

4. Fixed Assets and Equipment

Report the purchase price paid for fixed assets and equipment (including computers) necessary to implement the reimbursable activities. The purchase price includes taxes, delivery costs, and installation costs. If the fixed asset or equipment is also used for purposes other than the reimbursable activities, only the pro-rata portion of the purchase price used to implement the reimbursable activities can be claimed.

5. Travel

Report the name of the employee traveling for the purpose of the reimbursable activities. Include the date of travel, destination point, the specific reimbursable activity requiring travel, and related travel expenses reimbursed to the employee in compliance with the rules of the local jurisdiction. Report employee travel time according to the rules of cost element A.1, Salaries and Benefits, for each applicable reimbursable activity.

6. Training

Report the cost of training an employee to perform the reimbursable activities, as specified in Section IV of this document. Report the name and job classification of each employee preparing for, attending, and/or conducting training necessary to implement the reimbursable activities. Provide the title, subject, and purpose (related to the mandate of the training session), dates attended, and location. If the training encompasses subjects broader than the reimbursable activities, only the pro-rata portion can be claimed. Report employee training time for each applicable reimbursable activity according to the rules of cost element A.1, Salaries and Benefits, and A.2, Materials and Supplies. Report the cost of consultants who conduct the training according to the rules of cost element A.3, Contracted Services.

B. Indirect Cost Rates

Indirect costs are costs that have been incurred for common or joint purposes. These costs benefit more than one cost objective and cannot be readily identified with a particular final cost objective without effort disproportionate to the results achieved. After direct costs have been determined and assigned to other activities, as appropriate, indirect costs are those remaining to be allocated to benefited cost objectives. A cost may not be allocated as an indirect cost if any other cost incurred for the same purpose, in like circumstances, has been claimed as a direct cost.

Indirect costs include: (a) the indirect costs originating in each department or agency of the governmental unit carrying out state mandated programs, and (b) the costs of central governmental services distributed through the central service cost allocation plan and not otherwise treated as direct costs.

Community colleges have the option of using: (1) a federally approved rate, utilizing the cost accounting principles from the Office of Management and Budget Circular A-21, "Cost Principles of Educational Institutions"; (2) the rate calculated on State Controller's Form FAM-29C; or (3) a 7% indirect cost rate.

VI. RECORD RETENTION

Pursuant to Government Code section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a local agency or school district pursuant to this chapter is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement claim is filed or last amended, whichever is later. However, if no funds are appropriated or no payment is made to a claimant for the program for the fiscal year for which the claim is filed, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim. In any case, an audit shall be completed not later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities, as described in Section IV, must be retained during the period subject to audit. If an audit has been initiated by the Controller during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings.

VII. OFFSETTING REVENUES AND REIMBURSEMENTS

Reimbursement for this mandate from any source, including but not limited to, services fees collected, federal funds, and other state funds allocated to any service provided under this program, shall be identified and deducted from this claim. Offsetting revenue shall include the revenues cited in Public Resources Code section 42925 and Public Contract Code sections 12167 and 12167.1.

Subject to the approval of the California Integrated Waste Management Board, revenues derived from the sale of recyclable materials by a community college that do not exceed two thousand dollars (\$2,000) annually are continuously appropriated for expenditure by the community college for the purpose of offsetting recycling program costs. Revenues exceeding two thousand dollars (\$2,000) annually may be available for expenditure by the community college only when appropriated by the Legislature. To the extent so approved or appropriated and applied to the college, these amounts are a reduction to the recycling costs mandated by the state to implement Statutes 1999, chapter 764.

In addition, revenue from a building-operating fee imposed pursuant to Education Code section 76375, subdivision (a) if received by a claimant and the revenue is applied to this program, shall be deducted from the costs claimed.

VIII. STATE CONTROLLER'S CLAIMING INSTRUCTIONS

Pursuant to Government Code section 17558, subdivision (b), the Controller shall issue claiming instructions for each mandate that requires state reimbursement not later than 60 days after receiving the adopted parameters and guidelines from the Commission, to assist local agencies and school districts in claiming costs to be reimbursed. The claiming instructions shall be derived from the test claim decision and the parameters and guidelines adopted by the Commission.

Pursuant to Government Code section 17561, subdivision (d)(1), issuance of the claiming instructions shall constitute a notice of the right of the local agencies and school districts to file reimbursement claims, based upon parameters and guidelines adopted by the Commission.

IX. REMEDIES BEFORE THE COMMISSION

Upon request of a local agency or school district, the Commission shall review the claiming instructions issued by the State Controller or any other authorized state agency for reimbursement of mandated costs pursuant to Government Code section 17571. If the Commission determines that the claiming instructions do not conform to the parameters and guidelines, the Commission shall direct the Controller to modify the claiming instructions and the Controller shall modify the claiming instructions to conform to the parameters and guidelines as directed by the Commission.

In addition, requests may be made to amend parameters and guidelines pursuant to Government Code section 17557, subdivision (d), and California Code of Regulations, title 2, section 1183.2.

X. LEGAL AND FACTUAL BASIS FOR THE PARAMETERS AND GUIDELINES

The Statement of Decision is legally binding on all parties and provides the legal and factual basis for the parameters and guidelines. The support for the legal and factual findings is found in the administrative record for the test claim. The administrative record, including the Statement of Decision, is on file with the Commission.

	State Controller's Off	fice		Community College Mandated Cost N						
	CLAIM FOR PAYMENT					#For State Controller Us	e.ony, Program			
	Pursuant to Government Code Section 17561					(19) Program Number 25				
	INTEGRATED WASTE MANAGEMENT					(20) Date Filed/_ (21) LRS Input/_	256			
	(01) Claimant Identification Nur	mber			1	Reimburseme	ent Claim Data			
A B	(02) Claimant Name			<u></u> i_		(22) IWM-1, (03)(A)(1)(f)				
E L	County of Location			<u></u>		(23) IWM-1, (03)(A)(2)(f)				
H. E	Street Address or P.O. Box		Suite			(24) IWM-1, (03)(B)(1)(f)				
R E	City	State	Zip C	Code		(25) IWM-1, (03)(B)(2)(f)				
	Type of Claim	Estimated Claim	Reim	bursement Cl	aim	(26) IWM-1, (03)(B)(3)(f)				
		(03) Estimated	(09) Rei	mbursement		(27) IWM-1, (03)(B)(4)(f)				
		(04) Combined	(10) Cor	nbined		(28) IWM-1, (03)(B)(5)(f)				
		(05) Amended	(11) Am	ended		(29) IWM-1, (03)(C)(1)(f)				
	Fiscal Year of Cost	(06) 20/20	(12)	/ 20		(30) IWM-1, (03)(C)(2)(f)				
	Total Claimed Amount (07)			(13)		(31) IWM-1, (03)(D)(f)				
	Less: 10% Late Penalty			(14)		(32) IWM-1, (03)(E)(f)				
	Less: Prior Claim Payment Received					(33) IWM-1, (03)(F)(f)				
	Net Claimed Amount		(16)		_	(34) IWM-1, (06) (35) IWM-1, (08)				
	Due from State	(08)	(17)							
	Due to State		(18)			(36) IWM-1, (09)				
	(37) CERTIFICATION OF CLAIM									
ļ	district to file mandated co	ovisions of Government Code ost claims with the State of Ca ions of Government Code Sec	alifornia fo	this program,	and c					
	I further certify that there was no application other than from the claimant, nor any grant or payment received, for reimbursement of costs claimed herein, and such costs are for a new program or increased level of services of an existing program. All offsetting savings and reimbursements set forth in the Parameters and Guidelines are identified, and all costs claimed are supported by source documentation currently maintained by the claimant.									
		mated Claim and/or Reimburs he attached statements. I cert rect.		•						
	Signature of Authorized Officer					Date				
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	Type or Print Name (38) Name of Contact Person for	or Claim				Title				
İ	(99) Hame of Contact Feison is	or Signiff		Telephone Nur	nber	() -	Ext.			
				E-Mail Address	;					



INTEGRATED WASTE MANAGEMENT Certification Claim Form Instructions

FORM FAM-27

- (01) Enter the payee number assigned by the State Controller's Office.
- (02) Enter your Official Name, County of Location, Street or P. O. Box address, City, State, and Zip Code.
- (03) If filing an estimated claim, enter an "X" in the box on line (03) Estimated.
- (04) Leave blank.
- (05) If filing an amended estimated claim, enter an "X" in the box on line (05) Amended.
- (06) Enter the fiscal year in which costs are to be incurred.
- (07) Enter the amount of the estimated claim. If the estimate exceeds the previous year's actual costs by more than 10%, complete form IWM-1 and enter the amount from line (10).
- (08) Enter the same amount as shown on line (07).
- (09) If filling a reimbursement claim, enter an "X" in the box on line (09) Reimbursement.
- (10) Leave blank.
- (11) If filing an amended reimbursement claim, enter an "X" in the box on line (11) Amended.
- (12) Enter the fiscal year for which actual costs are being claimed. If actual costs for more than one fiscal year are being claimed, complete a separate form FAM-27 for each fiscal year.
- (13) Enter the amount of the reimbursement claim from form IWM-1, line (10). The total claimed amount must exceed \$1,000.
- (14) Filing Deadline. Estimated claims for fiscal year 2005-06 must be filed by October 4, 2005. Reimbursement claims must be filed by January 15 of the following fiscal year in which costs were incurred or the claims shall be reduced by a late penalty of 10%. Enter zero if the claim was timely filed; otherwise, enter the product of multiplying line (13) by the factor 0.10 (10% penalty).
- (15) If filing an actual reimbursement claim or an estimated claim was previously filed for the same fiscal year, enter the amount received for the claim. Otherwise, enter a zero.
- (16) Enter the result of subtracting line (14) and line (15) from line (13).
- (17) If line (16), Net Claimed Amount, is positive, enter that amount on line (17), Due from State.
- (18) If line (16), Net Claimed Amount, is negative, enter that amount on line (18), Due to State.
- (19) to (21) Leave blank.
- (22) to (36) Reimbursement Claim Data. Bring forward the cost information as specified on the left-hand column of lines (22) through (36) for the reimbursement claim, e.g. IWM-1, (03)(A)(1)(f), means the information is located on form IWM-1, block (0), line (A)(1), column (f). Enter the information on the same line but in the right-hand column. Cost information should be rounded to the nearest dollar, i.e., no cents. Indirect costs percentage should be shown as a whole number and without the percent symbol, i.e., 7.548% should be shown as 8. Completion of this data block will expedite the payment process.
- (37) Read the statement "Certification of Claim." If it is true, the claim must be dated, signed by the agency's authorized officer, and must include the person's name and title, typed or printed. Claims cannot be paid unless accompanied by an original signed certification. (To expedite the payment process, please sign the form FAM-27 with blue ink, and attach a copy of the form FAM-27 to the top of the claim package.)
- (38) Enter the name, telephone number, and e-mail address of the person to contact if additional information is required.

SUBMIT A SIGNED ORIGINAL, AND A COPY OF FORM FAM-27, WITH ALL OTHER FORMS AND SUPPORTING DOCUMENTS TO:

Address, if delivered by U.S. Postal Service:

OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 Address, if delivered by other delivery service:

OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 500 Sacramento, CA 95816 State Controller's Office Community College Mandated Cost Manual MANDATED COSTS Program **FORM** INTEGRATED WASTE MANAGEMENT IWM-1 CLAIM SUMMARY (01) Claimant (02) Type of Claim Fiscal Year Reimbursement [Estimated **Direct Costs Object Accounts** (03) Reimbursable Activities (a) (b) (c) (d) (e) (f) Fixed Salaries and Materials and Contract Travel & Total Benefits Supplies Services Assets Training A. One-Time Activities Development of Policies and Procedures Staff Training **B. Ongoing Activities** Completion and Submission of Plan to Response to Board During Approval 2. Consultation with Board Designation of Waste Reduction and Recycling Coordinator Diversion and Maintenance of Approved Level of Reduction C. Alternative Compliance Alternative Requirement or Time 1. Extension for 1/1/02 for 25% Waste Alternative Requirement or Time Extension for 1/1/04 for 50% Waste D. Accounting System E. Annual Report F. Annual Recycled Material Reports (04) Total Direct Costs Indirect Costs (05) Indirect Cost Rate [Federally approved OMB A-21, FAM-29C, or 7%] % (06) Total Indirect Costs [Line (05) x line (04)(a)] (07) Total Direct and Indirect Costs [Line (04)(f) + line (06)] Cost Reduction (08) Less: Offsetting Savings (09) Less: Other Reimbursements (10) Total Claimed Amount [Line (07) - {line (08) + line (09)}]

INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY Instructions

FORM IWM-1

- (01) Claimant: Enter the name of the claimant.
- (02) Type of Claim: Check a box, Reimbursement or Estimated, to identify the type of claim being filed. Enter the fiscal year of costs.

Form IWM-1 must be filed for a reimbursement claim. Do not complete form IWM-1 if you are filing an estimated claim and the estimate does not exceed the previous fiscal year's actual costs by more than 10%. Simply enter the amount of the estimated claim on form FAM-27, line (07). However, if the estimated claim exceeds the previous fiscal year's actual costs by more than 10%, form IWM-1 must be completed and a statement attached explaining the increased costs. Without this information the estimated claim will automatically be reduced to 110% of the previous fiscal year's actual costs.

- (03) Reimbursable Activities: For each reimbursable activity, enter the total from form IWM-2, line (05), columns (d) through (h) to form IWM-1, block (04), columns (a) through (e) in the appropriate row. Total each row.
- (04) Total Direct Costs: Total column (f).
- (05) Indirect Cost Rate: Enter the indirect cost rate. Community college districts may use the federally approved OMBA-21, rate computed using form FAM-29C, or the 7% indirect cost rate, for the fiscal year of costs.
- (06) Total Indirect Costs: Enter the result of multiplying Total Salaries and Benefits, line (04)(a), by the Indirect Cost Rate, line (05)
- (07) Total Direct and Indirect Costs: Enter the sum of Total Direct Costs, line (04)(f), and Total Indirect Costs, line (06).
- (08) Less: Offsetting Savings. If applicable, enter the total savings experienced by the claimant as a direct result of this mandate. Submit a detailed schedule of savings with the claim.
- (09) Less: Other Reimbursements. If applicable, enter the amount of other reimbursements received from any source including, but not limited to, service fees collected, federal funds, and other state funds, that reimbursed any portion of the mandated cost program. Submit a schedule detailing the reimbursement sources and amounts.
- (10) From Total Direct and Indirect Costs, line (07), subtract the sum of Offsetting Savings, line (08), and Other Reimbursements, line (09). Enter the remainder on this line and carry the amount forward to form FAM-27, line (07) for the Estimated Claim or line (13) for the Reimbursement Claim.

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MANDATED COSTS INTEGRATED WASTE MANAGEMENT ACTIVITY COST DETAIL

FORM IWM-2

Z 00			ACTIVITY (OST DETA	AIL			IWM-2
(01) Claiman	nt			(02) Fisca	al Year			
(03) Reimbu	rsable Activities: Ch	eck only or	ne box per f	orm to ident	ify the activi	ty being cla	imed.	
One-Time Activites	Development of Procedures	Policies and		Staff Training				
Ongoing	Completion and to Board	Submission o	f Plan	Response to E Approval Proc	Board During cess	Cons	ultation With B	oard
Activites	Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction							
Alternative Compliance	Alternative Requ Extension for 1/	irement or Tir 1/02 for 25% V	ne Vaste	Alternative Re	quirement or T	ime Extension	for 1/1/04 for	50% Waste
	Accounting System			Annual Repo	rt ·	Annu Repo	ial Recycled f orts	Material
(04) Descript	tion of Expenses				Ob	ject Accou	nts	
Classifications	(a) ree Names, Job , Functions Performed iption of Expenses	(b) Hourly Rate or Unit Cost	(c) Hours Worked or Quantity	(d) Salaries and Benefits	(e) Materials and Supplies	(f) Contract Services	(g) Fixed Assets	(h) Travel and Training
(05) Total	Subtotal	Page: _	of					

INTEGRATED WASTE MANAGEMENT ACTIVITY COST DETAIL Instructions

FORM IWM-2

- (01) Claimant: Enter the name of the claimant.
- (02) Fiscal Year: Enter the fiscal year for which costs were incurred.
- (03) Reimbursable Activities: Check the box that indicates the cost activity being claimed. Check only one box per form. A separate form IWM-2 shall be prepared for each applicable activity.
- Description of Expenses: The following table identifies the type of information required to support reimbursable costs. To detail costs for the activity box "checked" in block (03), enter the employee names, position titles, a brief description of the activities performed, actual time spent by each employee, productive hourly rates, fringe benefits, supplies used, contract services, and travel and training expenses. The descriptions required in column (4)(a) must be of sufficient detail to explain the cost of activities or items being claimed. For audit purposes, all supporting documents must be retained by the claimant for a period of not less than three years after the date the claim was filed or last amended, whichever is later. If no funds were appropriated and no payment was made at the time the claim was filed, the time for the Controller to initiate an audit shall be from the date of initial payment of the claim. Such documents shall be made available to the State Controller's Office on request.

Object/ Sub object	Columns									
Accounts	(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	documents with the claim	
Salaries	Employee Hourly		Hours Worked	Salaries = Hourly Rate x Hours Worked						
Benefits	Activities Performed	Benefit Rate		Benefits = Benefit Rate x Salaries						
Materials and Supplies	of Cost		Quantity Used		Cost = Unit Cost x Quantity Used					
Contract Services	Name of Contractor Specific Tasks Performed	Hourly Rate	Hours Worked Inclusive Dates of Service			Cost≔ Hourly Rate x Hours Worked or Total Contract Cost			Copy of Contract and Invoices	
Fixed Assets	Description of Equipment Purchased	Unit Cost	Usage				Cost= Unit Cost x Usage			
Travel and Training	Purpose of Trip Name and Title	Per Diem Rate	Days Miles					Cost = Rate x Days or Miles		
Travel	Departure and Mileage Rate		Travel Mode					or Total Travel Cost		
Training	Employee Name/Title Name of Class		Dates Attended					Registration Fee		

(05) Total line (04), columns (d) through (h) and enter the sum on this line. Check the appropriate box to indicate if the amount is a total or subtotal. If more than one form is needed to detail the activity costs, number each page. Enter totals from line (05), columns (d) through (h) to form IWM-1, block (04), columns (a) through (e) in the appropriate row.

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OFFICE OF THE STATE CONTROLLER STATE MANDATED COSTS CLAIMING INSTRUCTIONS NO. 2008-21 INTEGRATED WASTE MANAGEMENT COMMUNITY COLLEGE DISTRICTS DECEMBER 1, 2008

Revised January 21, 2009

In accordance with Government Code (GC) Section 17561, eligible claimants may submit claims to the State Controller's Office (SCO) for reimbursement of costs incurred for state mandated cost programs. The following are claiming instructions and forms that eligible claimants will use for filing claims for the Integrated Waste Management (IWM) program. These claiming instructions are issued subsequent to adoption of the program's Parameters and Guidelines (P's & G's) by the Commission on State Mandates (CSM).

On March 25, 2004, CSM determined that the test claim legislation established costs mandated by the State according to the provisions listed in the P's & G's. For your reference, the P's & G's are included as an integral part of the claiming instructions.

Eligible Claimants

Any community college district that incurs increased costs as a result of this mandate is eligible to claim reimbursement of these costs.

Requirements, Limitations, and Exceptions

Form 1B for Alternative Compliance is to be completed only if the community college is unable to comply with the requirements of B.5. (Divert Solid Waste/Maintain Required Level) on Form 1A, pursuant to Reimbursable Activity C.1. or 2. as listed on page 6 of the P's and G's.

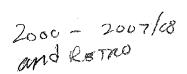
It is not mandatory to re-file claims for fiscal years in which there are no changes. In addition, if there is no "cost avoidance" to report and consequently no additional offsets to the original claim amounts, there is no need to re-file.

Filing Deadlines

A. Reimbursement Claims

A reimbursement claim is defined in GC Section 17522 as any claim filed with SCO by a CCD for reimbursement of costs incurred for which an appropriation is made for the purpose of paying the claim.

In order for a claim to be considered properly filed, it must include documentation to support the indirect cost rate if the indirect cost rate exceeds seven percent. A full discussion of the indirect cost methods available to community colleges may be found in the P's &G's. Documentation to support actual costs must be kept on hand by the claimant and made available to SCO upon request as explained in the P's & G's.



Initial reimbursement claims must be filed within 120 days from the issuance date of the claiming instructions. Costs incurred for compliance with the mandated activities pursuant to Public Contract Code (PCC) Sections 12167 and 12167.1 are reimbursable for fiscal years 1999-00 and subsequent years. Seeking an alternative diversion goal or time extension pursuant to Public Resources Code Sections 42922, 42923, and 42927 are reimbursable from January 1, 2000, to December 31, 2005. All other costs incurred pursuant to Chapter 764, Statutes of 1999, are reimbursable for the period January 1, 2000, to June 30, 2000, and subsequent years. Actual claims must be filed with SCO and be delivered or postmarked on or before March 31, 2009. Claims for fiscal year 2008-09 must be delivered or postmarked on or before February 16, 2010, or a late fee will be assessed. Claims filed more than one year after the deadline will not be accepted.

B. Estimated Claims

Pursuant to AB 8, Chapter 6, Statutes of 2008, the option to file estimated claims has been eliminated. Therefore, estimated claims filed on or after February 16, 2008, will not be accepted by SCO.

Minimum Claim Cost

GC Section 17564(a) provides that no claim may be filed pursuant to Sections 17551 and 17561, unless such claim exceeds one thousand dollars (\$1,000).

Certification of Claim

In accordance with the provisions of the Code of Civil Procedure Section 2015.5, an authorized officer of the claimant is required to provide a certification of claim stating: "I certify, (or declare), under penalty of perjury under the laws of the State of California that the foregoing is true and correct," and must further comply with the requirements of GC Section 17561, for the costs mandated by the State and contained herein.

Audit of Costs

All claims submitted to SCO are reviewed to determine if costs are related to the mandate, are reasonable and not excessive, and the claim was prepared in accordance with SCO's claiming instructions and the P's & G's adopted by CSM. If any adjustments are made to a claim, a "Notice of Claim Adjustment" specifying the claim component adjusted, the amount adjusted, and the reason for the adjustment, will be mailed within 30 days after payment of the claim.

Pursuant to GC Section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a community college district for this mandate is subject to the initiation of an audit by SCO no later than three years after the date that the actual reimbursement claim was filed or last amended, whichever is later. However, if no funds are appropriated or no payment was made to a claimant for the program for the fiscal year for which the claim was filed, the time for SCO to initiate an audit shall commence to run from the date of initial payment of the claim.

In any case, an audit shall be completed no later than two years after the date that the audit was initiated. All documents used to support the reimbursable activities must be retained during the period subject to audit. If an audit has been initiated by SCO during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings. On-site audits will be conducted by SCO as deemed necessary.

Retention of Claiming Instructions

The claiming instructions and forms in this package should be retained permanently in your Mandated Cost Manual for future reference and use in filing claims. These forms should be duplicated to meet your filing requirements. You will be notified of updated forms or changes to claiming instructions as necessary.

Questions, or requests for hard copies of these instructions, should be faxed to Angie Lowi-Teng at (916) 323-6527 or e-mailed to ateng@sco.ca.gov. Or, if you wish, you may call Angie of the Local Reimbursements Section at (916) 323-0706.

For your reference, these and future mandated costs claiming instructions and forms can be found on the Internet at www.sco.ca.gov/ard/local/locreim/index.shtml.

Address for Filing Claims

Claims should be rounded to the nearest dollar. Submit a signed original and a copy of form FAM-27, Claim for Payment, and all other forms and supporting documents.

To expedite the payment process, please sign the form in blue ink, and attach a copy of the form FAM-27 to the top of the claim package.

Use the following mailing addresses:

If delivered by U.S. Postal Service:

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 If delivered by other delivery services:

Office of the State Controller
Attn: Local Reimbursements Section
Division of Accounting and Reporting
3301 C Street, Suite 500
Sacramento, CA 95816

Amended: September 26, 2008 Adopted: March 30, 2005

AMENDMENTS TO PARAMETERS AND GUIDELINES

Public Resources Code Sections 40148, 40196.3, 42920-42928 Public Contract Code Sections 12167 and 12167.1

> Statutes 1999, Chapter 764 (A.B. 75) Statutes 1992, Chapter 1116 (A.B. 3521)

State Agency Model Integrated Waste Management Plan (February 2000)

Integrated Waste Management 00-TC-07

Santa Monica and Lake Tahoe Community College Districts, Co-claimants

I. SUMMARY OF THE MANDATE

On March 25, 2004, the Commission on State Mandates (Commission) adopted its Statement of Decision finding that Public Resources Code sections 40148, 40196.3, 42920-42928; Public Contract Code sections 12167 and 12167.1; and the State Agency Model Integrated Waste Management Plan (February 2000) require new activities, as specified below, which constitute new programs or higher levels of service for community college districts within the meaning of article XIII B, section 6, of the California Constitution, and impose costs mandated by the state pursuant to Government Code section 17514.

Specifically, the Commission approved this test claim for the increased costs of performing the following specific new activities:

- Comply with the model plan (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000): A community college must comply with the California Integrated Waste Management Board's (Board) model integrated waste management plan, which includes consulting with the Board to revise the model plan, as well as completing and submitting to the Board the following: (1) state agency or large state facility information form; (2) state agency list of facilities; (3) state agency waste reduction and recycling program worksheet, including the sections on program activities, promotional programs, and procurement activities; and (4) state agency integrated waste management plan questions.
- Designate a solid waste reduction and recycling coordinator (Pub. Resources Code, § 42920, subd. (c)): A community college must designate one solid waste reduction and recycling coordinator to perform new duties imposed by chapter 18.5 (Pub. Resources Code, §§ 42920 42928), including implementing the community college's integrated waste management plan, and acting as a liaison to other state agencies (as defined by section 40196.3) and coordinators.

• Divert solid waste (Pub. Resources Code, §§ 42921 & 42922, subd. (i)): A community college must divert at least 25 percent of all its solid waste from landfill disposal or transformation facilities by January 1, 2002, through source reduction, recycling, and composting activities, and divert at least 50 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2004, through source reduction, recycling, and composting.

A community college unable to comply with this diversion requirement may instead seek, until December 31, 2005, either an alternative requirement or time extension (but not both) as specified below:

- Seek an alternative requirement (Pub. Resources Code, §§ 42927 & 42922, subds. (a) & (b)): A community college that is unable to comply with the 50-percent diversion requirement must: (1) notify the Board in writing, detailing the reasons for its inability to comply; (2) request of the Board an alternative to the 50-percent requirement; (3) participate in a public hearing on its alternative requirement; (4) provide the Board with information as to (a) the community college's good faith efforts to effectively implement the source reduction, recycling, and composting measures described in its integrated waste management plan, and demonstration of its progress toward meeting the alternative requirement as described in its annual reports to the Board; (b) the community college's inability to meet the 50-percent diversion requirement despite implementing the measures in its plan; (c) the alternative source reduction, recycling, and composting requirement represents the greatest diversion amount that the community college may reasonably and feasibly achieve, and (d) relate to the Board circumstances that support the request for an alternative requirement, such as waste disposal patterns and the types of waste disposed by the community college.
- Seek a time extension (Pub. Resources Code, §§ 42927 & 42923 subds. (a) & (c)): A community college that is unable to comply with the January 1, 2002 deadline to divert 25 percent of its solid waste, must do the following pursuant to section 42923, subdivisions (a) and (c): (1) notify the Board in writing, detailing the reasons for its inability to comply; (2) request of the Board an alternative to the January 1, 2002 deadline; (3) provide evidence to the Board that it is making a good faith effort to implement the source reduction, recycling, and composting programs identified in its integrated waste management plan; and (4) provide information to the Board that describes the relevant circumstances that contributed to the request for extension, such as lack of markets for recycled materials, local efforts to implement source reduction, recycling and composting programs, facilities built or planned, waste disposal patterns, and the type of waste disposed of by the community college. (5) The community college must also submit a plan of correction that demonstrates that it will meet the requirements of Section 42921 [the 25 and 50 percent diversion requirements] before the time extension expires, including the source reduction, recycling, or composting steps the community college will implement, a date prior to the expiration of the time extension when the requirements of Section 42921 will be met, the existing programs that it will modify, any new programs that will be

implemented to meet those requirements, and the means by which these programs will be funded.

- Report to the Board (Pub. Resources Code, §§ 42926, subd. (a) & 42922, subd. (i)): A community college must annually submit, by April 1, 2002 and by April 1 each subsequent year, a report to the Board summarizing its progress in reducing solid waste. The information in the report is to encompass the previous calendar year and shall contain, at a minimum, the following as outlined in section 42926, subdivision (b): (1) calculations of annual disposal reduction; (2) information on the changes in waste generated or disposed of due to increases or decreases in employees, economics, or other factors; (3) a summary of progress implementing the integrated waste management plan; (4) the extent to which the community college intends to use programs or facilities established by the local agency for handling, diversion, and disposal of solid waste. (If the college does not intend to use those established programs or facilities, it must identify sufficient disposal capacity for solid waste that is not source reduced, recycled or composted.) (5) For a community college that has been granted a time extension by the Board, it shall include a summary of progress made in meeting the integrated waste management plan implementation schedule pursuant to section 42921, subdivision (b), and complying with the college's plan of correction, before the expiration of the time extension. (6) For a community college that has been granted an alternative source reduction, recycling, and composting requirement by the Board pursuant to section 42922, it shall include a summary of progress made towards meeting the alternative requirement as well as an explanation of current circumstances that support the continuation of the alternative requirement.
- Submit recycled material reports (Pub. Contract Code, § 12167.1): A community college must annually report to the Board on quantities of recyclable materials collected for recycling.

State of California, Department of Finance, California Integrated Waste Management Board v. Commission on State Mandates, et al. (Sacramento County Superior Court, Case No. 07CS00355)

The Department of Finance and the Integrated Waste Management Board filed a petition for writ of mandate in March 2007, asking the court to set aside the Commission's decision granting the test claim and to require the Commission to issue a new Statement of Decision and parameters and guidelines that give full consideration to the community colleges' cost savings (e.g. avoided landfill disposal fees) and revenues (from recyclables) by complying with the test claim statutes. Petitioners' position was that the Commission had not properly accounted for all the offsetting cost savings from avoided disposal costs, or offsetting revenues from the sale of recyclable materials, in the Statement of Decision or parameters and guidelines. The Judgment and a Writ of Mandate were issued on June 30, 2008, ordering the Commission to:

1. amend the parameters and guidelines in Test Claim No. 00-TC-07 to require community college districts claiming reimbursable costs of an integrated waste management plan under Public Resources Code section 42920, et seq. to identify and offset from their claims, consistent with the directions for revenue in Public Contract code sections 12167 and 12167.1, cost savings realized as a result of implementing their plans; and

2. amend the parameters and guidelines in Test Claim No. 00-TC-07 to require community college districts claiming reimbursable costs of an integrated waste management plan under Public Resources Code section 42920, et seq. to identify and offset from their claims all of the revenue generated as a result of implementing their plans, without regard to the limitations or conditions described in sections 12167 and 12167.1 of the Public Contract Code.

II. ELIGIBLE CLAIMANTS

Community college districts that incur increased costs as a result of this mandate are eligible to claim reimbursement.

III. PERIOD OF REIMBURSEMENT

Government Code section 17557 states that a test claim must be submitted on or before June 30 following a given fiscal year to establish eligibility for that fiscal year. The test claim for this mandate was filed on March 9, 2001. Therefore, costs incurred for compliance with Public Contract Code sections 12167 and 12167.1 (Stats. 1992, ch. 1116) are eligible for reimbursement on or after July 1, 1999. However, because of the statute's operative date, all other costs incurred pursuant to Statutes 1999, chapter 764 are eligible for reimbursement on or after January 1, 2000.

Seeking an alternative diversion goal or time extension (Pub. Resources Code, §§ 42922, 42923, and 42927) is reimbursable until December 31, 2005.

Actual costs for one fiscal year should be included in each claim. Pursuant to Government Code section 17561, subdivision (d), all claims for reimbursement of initial years' costs shall be submitted within 120 days of the issuance of the claiming instructions by the State Controller.

If the total costs for a given fiscal year do not exceed \$1000, no reimbursement shall be allowed, except as otherwise allowed by Government Code section 17564.

IV. REIMBURSABLE ACTIVITIES

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. Actual costs are those costs actually incurred to implement the mandated activities. Actual costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is a document created at or near the same time the actual cost was incurred for the event or activity in question. Source documents may include, but are not limited to, employee time records or time logs, sign-in sheets, invoices, receipts, and the community college plan approved by the Board.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification or declaration stating, "I certify (or declare) under penalty of perjury under the laws of the State of California that the foregoing is true and correct," and must further comply with the requirements of Code of Civil Procedure section 2015.5. Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, corroborating documents cannot be substituted for source documents.

The claimant is only allowed to claim and be reimbursed for increased costs for reimbursable activities identified below. Increased cost is limited to the cost of an activity that the claimant is required to incur as a result of the mandate.

For each eligible claimant, the following activities are reimbursable:

- A. One-Time Activities (Reimbursable starting January 1, 2000)
 - 1. Develop the necessary district policies and procedures for the implementation of the integrated waste management plan.
 - 2. Train district staff on the requirements and implementation of the integrated waste management plan (one-time per employee). Training is limited to the staff working directly on the plan.
- B. Ongoing Activities (Reimbursable starting January 1, 2000)
 - 1. Complete and submit to the Board the following as part of the State Agency Model Integrated Waste Management Plan (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.):
 - a. state agency or large state facility information form;
 - b. state agency list of facilities;
 - c. state agency waste reduction and recycling program worksheets that describe program activities, promotional programs, and procurement activities, and other questionnaires; and
 - d. state agency integrated waste management plan questions.

NOTE: Although reporting on promotional programs and procurement activities in the model plan is reimbursable, implementing promotional programs and procurement activities is not.

- 2. Respond to any Board reporting requirements during the approval process. (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.)
- 3. Consult with the Board to revise the model plan, if necessary. (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.)
- 4. Designate one solid waste reduction and recycling coordinator ("coordinator") for each college in the district to perform new duties imposed by chapter 18.5 (Pub. Resources Code, §§ 42920 42928). The coordinator shall implement the integrated waste management plan. The coordinator shall act as a liaison to other state agencies (as defined by section 40196.3) and coordinators. (Pub. Resources Code, § 42920, subd. (c).)

¹ Attachment 1, California Integrated Waste Management Board, State Agency Model Integrated Waste Management Plan (February 2000).

- 5. Divert at least 25 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2002, and at least 50 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2004, through source reduction, recycling, and composting activities. Maintain the required level of reduction, as approved by the Board. (Pub. Resources Code, §§ 42921 & 42922, subd. (i).)
- C. Alternative Compliance (Reimbursable from January 1, 2000 December 31, 2005)
 - 1. Seek <u>either</u> an alternative requirement or time extension if a community college is unable to comply with the January 1, 2002 deadline to divert 25 percent of its solid waste, by doing the following: (Pub. Resources Code, §§ 42927 & 42923 subds. (a) & (c).)
 - a. Notify the Board in writing, detailing the reasons for its inability to comply.
 - b. Request of the Board an alternative to the January 1, 2002 deadline.
 - c. Provide evidence to the Board that the college is making a good faith effort to implement the source reduction, recycling, and composting programs identified in its integrated waste management plan.
 - d. Provide information that describes the relevant circumstances that contributed to the request for extension, such as lack of markets for recycled materials, local efforts to implement source reduction, recycling and composting programs, facilities built or planned, waste disposal patterns, and the type of waste disposed of by the community college.
 - e. Submit a plan of correction that demonstrates that the college will meet the requirements of Section 42921 [the 25 and 50 percent diversion requirements] before the time extension expires, including the source reduction, recycling, or composting steps the community college will implement, a date prior to the expiration of the time extension when the requirements of Section 42921 will be met, the existing programs that it will modify, any new programs that will be implemented to meet those requirements, and the means by which these programs will be funded.
 - 2. Seek either an alternative requirement or time extension if a community college is unable to comply with the January 1, 2004 deadline to divert 50 percent of its solid waste, by doing the following: (Pub. Resources Code, §§ 42927 & 42922, subds. (a) & (b).)
 - a. Notify the Board in writing, detailing the reasons for its inability to comply.
 - b. Request of the Board an alternative to the 50-percent requirement.
 - c. Participate in a public hearing on its alternative requirement.
 - d. Provide the Board with information as to:
 - (i) the community college's good faith efforts to implement the source reduction, recycling, and composting measures described in its integrated waste management plan, and demonstration of its progress toward meeting the alternative requirement as described in its annual reports to the Board;
 - (ii) the community college's inability to meet the 50 percent diversion requirement despite implementing the measures in its plan;

- (iii) how the alternative source reduction, recycling, and composting requirement represents the greatest diversion amount that the community college may reasonably and feasibly achieve; and,
- (iv) the circumstances that support the request for an alternative requirement, such as waste disposal patterns and the types of waste disposed by the community college.

D. Accounting System (Reimbursable starting January 1, 2000)

Developing, implementing, and maintaining an accounting system to enter and track the college's source reduction, recycling and composting activities, the cost of those activities, the proceeds from the sale of any recycled materials, and such other accounting systems which will allow it to make its annual reports to the state and determine waste reduction. Note: only the pro-rata portion of the costs incurred to implement the reimbursable activities can be claimed.

E. Annual Report (Reimbursable starting January 1, 2000)

Annually prepare and submit, by April 1, 2002, and by April 1 each subsequent year, a report to the Board summarizing its progress in reducing solid waste. The information in the report must encompass the previous calendar year and shall contain, at a minimum, the following as outlined in section 42926, subdivision (b): (Pub. Resources Code, §§ 42926, subd. (a) & 42922, subd. (i).)

- 1. calculations of annual disposal reduction;
- 2. information on the changes in waste generated or disposed of due to increases or decreases in employees, economics, or other factors;
- a summary of progress made in implementing the integrated waste management plan;
- 4. the extent to which the community college intends to use programs or facilities established by the local agency for handling, diversion, and disposal of solid waste (If the college does not intend to use those established programs or facilities, it must identify sufficient disposal capacity for solid waste that is not source reduced, recycled or composted.);
- 5. for a community college that has been granted a time extension by the Board, it shall include a summary of progress made in meeting the integrated waste management plan implementation schedule pursuant to section 42921, subdivision (b), and complying with the college's plan of correction, before the expiration of the time extension;
- 6. for a community college that has been granted an alternative source reduction, recycling, and composting requirement by the Board pursuant to section 42922, it shall include a summary of progress made towards meeting the alternative requirement as well as an explanation of current circumstances that support the continuation of the alternative requirement.

F. Annual Recycled Material Reports (Reimbursable starting July 1, 1999)

Annually report to the Board on quantities of recyclable materials collected for recycling. (Pub. Contract Code, § 12167.1.)

V. CLAIM PREPARATION AND SUBMISSION

Each of the following cost elements must be identified for each reimbursable activity identified in Section IV, Reimbursable Activities, of this document. Each claimed reimbursable cost must be supported by source documentation as described in Section IV. Additionally, each reimbursement claim must be filed in a timely manner.

A. Direct Cost Reporting

Direct costs are those costs incurred specifically for the reimbursable activities. The following direct costs are eligible for reimbursement.

1. Salaries and Benefits

Report each employee implementing the reimbursable activities by name, job classification, and productive hourly rate (total wages and related benefits divided by productive hours). Describe the specific reimbursable activities performed and the hours devoted to each reimbursable activity performed.

2. Materials and Supplies

Report the cost of materials and supplies that have been consumed or expended for the purpose of the reimbursable activities. Purchases shall be claimed at the actual price after deducting discounts, rebates, and allowances received by the claimant. Supplies that are withdrawn from inventory shall be charged on an appropriate and recognized method of costing, consistently applied.

3. Contracted Services

Report the name of the contractor and services performed to implement the reimbursable activities. Attach a copy of the contract to the claim. If the contractor bills for time and materials, report the number of hours spent on the activities and all costs charged. If the contract is a fixed price, report the dates when services were performed and itemize all costs for those services.

4. Fixed Assets and Equipment

Report the purchase price paid for fixed assets and equipment (including computers) necessary to implement the reimbursable activities. The purchase price includes taxes, delivery costs, and installation costs. If the fixed asset or equipment is also used for purposes other than the reimbursable activities, only the pro-rata portion of the purchase price used to implement the reimbursable activities can be claimed.

5. Travel

Report the name of the employee traveling for the purpose of the reimbursable activities. Include the date of travel, destination point, the specific reimbursable activity requiring travel, and related travel expenses reimbursed to the employee in compliance with the rules of the local jurisdiction. Report employee travel time according to the rules of cost element

A.1., Salaries and Benefits, for each applicable reimbursable activity.

6. Training

Report the cost of training an employee to perform the reimbursable activities, as specified in Section IV of this document. Report the name and job classification of each employee preparing for, attending, and/or conducting training necessary to implement the reimbursable activities. Provide the title, subject, and purpose (related to the mandate of the training session), dates attended, and location. If the training encompasses subjects broader than the reimbursable activities, only the pro-rata portion can be claimed. Report employee training time for each applicable reimbursable activity according to the rules of cost element A.1., Salaries and Benefits, and A.2., Materials and Supplies. Report the cost of consultants who conduct the training according to the rules of cost element A.3., Contracted Services.

B. Indirect Cost Rates

Indirect costs are costs that have been incurred for common or joint purposes. These costs benefit more than one cost objective and cannot be readily identified with a particular final cost objective without effort disproportionate to the results achieved. After direct costs have been determined and assigned to other activities, as appropriate, indirect costs are those remaining to be allocated to benefited cost objectives. A cost may not be allocated as an indirect cost if any other cost incurred for the same purpose, in like circumstances, has been claimed as a direct cost.

Indirect costs include: (a) the indirect costs originating in each department or agency of the governmental unit carrying out state mandated programs, and (b) the costs of central governmental services distributed through the central service cost allocation plan and not otherwise treated as direct costs.

Community colleges have the option of using: (1) a federally approved rate, utilizing the cost accounting principles from the Office of Management and Budget Circular A-21, "Cost Principles of Educational Institutions"; (2) the rate calculated on State Controller's Form FAM-29C; or (3) a 7% indirect cost rate.

VI. RECORD RETENTION

Pursuant to Government Code section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a local agency or school district pursuant to this chapter is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement claim is filed or last amended, whichever is later. However, if no funds are appropriated or no payment is made to a claimant for the program for the fiscal year for which the claim is filed, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim. In any case, an audit shall be completed not later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities, as described in Section IV, must be retained during the period subject to audit. If an audit has been initiated by the Controller during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings.

VII. OFFSETTING REVENUES AND REIMBURSEMENTS

Reimbursement for this mandate from any source, including but not limited to, services fees

collected, federal funds, and other state funds allocated to any service provided under this program, shall be identified and offset from this claim. Offsetting revenue shall include all revenues generated from implementing the Integrated Waste Management Plan.

In addition, revenue from a building-operating fee imposed pursuant to Education Code section 76375, subdivision (a) if received by a claimant and the revenue is applied to this program, shall be deducted from the costs claimed.

VIII. OFFSETTING COST SAVINGS

Reduced or avoided costs realized from implementation of the community college districts' Integrated Waste Management plans shall be identified and offset from this claim as cost savings, consistent with the directions for revenue in Public Contract Code sections 12167 and 12167.1. Pursuant to these statutes, community college districts are required to deposit cost savings resulting from their Integrated Waste Management plans in the Integrated Waste Management Account in the Integrated Waste Management Fund; the funds deposited in the Integrated Waste Management Account, upon appropriation by the Legislature, may be expended by the California Integrated Waste Management Board for the purpose of offsetting Integrated Waste Management plan costs. Subject to the approval of the California Integrated Waste Management Board, cost savings by a community college that do not exceed two thousand dollars (\$2,000) annually are continuously appropriated for expenditure by the community college for the purpose of offsetting Integrated Waste Management program costs. Cost savings exceeding two thousand dollars (\$2,000) annually may be available for expenditure by the community college only when appropriated by the Legislature. To the extent so approved or appropriated and applied to the college, these amounts shall be identified and offset from the costs claimed for implementing the Integrated Waste Management Plan.

IX. STATE CONTROLLER'S REVISED CLAIMING INSTRUCTIONS

The Controller shall, within 60 days after receiving amended parameters and guidelines prepare and issue revised claiming instructions for mandates that require state reimbursement after any decision or order of the commission pursuant to section 17559. The claiming instructions shall be derived from the test claim decision and the parameters and guidelines adopted by the Commission. Pursuant to Government Code section 17561, subdivision (d)(2), issuance of the claiming instructions shall constitute a notice of the right of the local agencies and school districts to file reimbursement claims, based upon parameters and guidelines adopted by the Commission. In preparing revised claiming instructions, the Controller may request the assistance of other state agencies. (Gov. Code, § 17558, subdivision (c).)

If revised claiming instructions are issued by the Controller pursuant to subdivision (c) of section 17558 between November 15 and February 15, a local agency or school district filing an annual reimbursement claim shall have 120 days following the issuance date of the revised claiming instructions to file a claim.

X. REMEDIES BEFORE THE COMMISSION

Upon request of a local agency or school district, the Commission shall review the claiming instructions issued by the State Controller or any other authorized state agency for reimbursement of mandated costs pursuant to Government Code section 17571. If the

Commission determines that the claiming instructions do not conform to the parameters and guidelines, the Commission shall direct the Controller to modify the claiming instructions and the Controller shall modify the claiming instructions to conform to the parameters and guidelines as directed by the Commission.

In addition, requests may be made to amend parameters and guidelines pursuant to Government Code section 17557, subdivision (d), and California Code of Regulations, title 2, section 1183.2.

XI. LEGAL AND FACTUAL BASIS FOR THE PARAMETERS AND GUIDELINES

The Statement of Decision is legally binding on all parties and provides the legal and factual basis for the parameters and guidelines. The support for the legal and factual findings is found in the administrative record for the test claim. The administrative record, including the Statement of Decision, is on file with the Commission.

State Controller's Office	Community College Mandated Cost Manual			
CLAIM FOR PAY	For State Controller Use Only (19) Program Number 00256 (20) Date Filed (21) LRS Input			
Pursuant to Government Coo INTEGRATED WASTE MA				
(01) Claimant Identification Number	Reimbursement Claim Data			
(02) Claimant Name			(22) FORM-1, (04)(f)	
Address			(23) FORM-1, (05)	
,			(24) FORM-1, (08)	
			(25) FORM-1, (09)	
Type of Claim (≣stimated Glaim)	Reimbursement Clai	m	(26) FORM-1, (10)	
(03) Estimated -	(09) Reimbursement		(27)	
(04) Combined	(10) Combined		(28)	
(05) Amended	(11) Amended		(29)	
Fiscal Year of Cost ((08))	(12)		(30)	
Total Claimed ((07))	(13)		(31)	
Less: Late Penalty (refer to claiming instructions)	(14)		(32)	
Less: Prior Claim Payment Received	(15)		(33)	
Net Claimed Amount	(16)		(34)	
Due from State ((08))	(17)		(35)	
Due to State	(18)		(36)	
(37) CERTIFICATION OF CLAIM				
In accordance with the provisions of Gover college to file mandated cost claims with the not violated any of the provisions of Governm	State of California for th	is pro	gram, and certify under penalty of p	y the community erjury that I have
I further certify that there was no application of costs claimed herein; and such costs ar offsetting savings and reimbursements set supported by source documentation currently	e for a new program or forth in the Parameters	incre and	ased level of services of an existi	ng program. All
The amounts for the Reimbursement Claim attached statements. I certify under penalty correct.				
Signature of Authorized Officer			Date	
	•			
				
Type or Print Name			Title	
(38) Name of Contact Person for Claim	Telephone Nu	ımber		
	E-mail Addres	ss		

INTEGRATED WASTE MANAGEMENT CERTIFICATION CLAIM FORM INSTRUCTIONS

FORM FAM-27

- (01) Enter the payee number assigned by the State Controller's Office.
- (02) Enter your Official Name, County of Location, Street or P. O. Box address, City, State, and Zip Code.
- (03) Leave blank.
- (04) Leave blank.
- (05) Leave blank.
- (06) Leave blank.
- (07) Leave blank.
- (08) Leave blank.
- (09) If filling a reimbursement claim, enter an "X" in the box on line (09) Reimbursement.
- (10) If filling a combined reimbursement claim on behalf of districts within the county, enter an "X" in the box on line (10) Combined.
- (11) If filing an amended reimbursement claim, enter an "X" in the box on line (11) Amended.
- (12) Enter the fiscal year for which actual costs are being claimed. If actual costs for more than one fiscal year are being claimed, complete a separate form FAM-27 for each fiscal year.
- (13) Enter the amount of the reimbursement claim from Form-1A, line (11). The total claimed amount must exceed \$1,000.
- (14) Reimbursement claims must be filed by **February 15** of the following fiscal year in which costs were incurred or the claims will be reduced by a late penalty. Enter zero if the claim was timely filed, otherwise, enter the product of multiplying line (13) by the factor 0.10 (10 % penalty), not to exceed \$10,000.
- (15) If filing a reimbursement claim or a claim was previously filed for the same fiscal year, enter the amount received for the claim. Otherwise, enter a zero.
- (16) Enter the result of subtracting line (14) and line (15) from line (13).
- (17) If line (16), Net Claimed Amount, is positive, enter that amount on line (17), Due from State.
- (18) If line (16), Net Claimed Amount, is negative, enter that amount on line (18), Due to State.
- (19) to (21) Leave blank.
- (22) to (36) Reimbursement Claim Data. Bring forward the cost information as specified on the left-hand column of lines (22) through (36) for the reimbursement claim, e.g., Form-1, (04)(f), means the information is located on Form-1, block (04), column (f). Enter the information on the same line but in the right-hand column. Cost information should be rounded to the nearest dollar, i.e., no cents. Indirect costs percentage should be shown as a whole number and without the percent symbol, i.e., 7.548% should be shown as 8. Completion of this data block will expedite the payment process.
- (37) Read the statement "Certification of Claim." If it is true, the claim must be dated, signed by the district's authorized officer, and must include the person's name and title, typed or printed. Claims cannot be paid unless accompanied by an original signed certification. (To expedite the payment process, please sign the form FAM-27 with blue ink, and attach a copy of the form FAM-27 to the top of the claim package.)
- (38) Enter the name, telephone number, and e-mail address of the person to contact if additional information is required.

SUBMIT A SIGNED ORIGINAL, AND A COPY OF FORM FAM-27, WITH ALL OTHER FORMS AND SUPPORTING DOCUMENTS TO:

Address, if delivered by U.S. Postal Service:

OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 Address, if delivered by other delivery service:

OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 500 Sacramento, CA 95816

MANDATED COSTS INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY

FORM

1 A

4	230	 		CLAIM	SUMMARY			
(01) Claimant					(02) Type Reir	İ	Fiscal Year	
Dir	ect Costs				Object A	ccounts	 -	
(03) Reimbursable Activities		(a) Salaries and Benefits	(b) Materials and Supplies	(c) Contract Services	(d) Fixed Assets	(e) Travel and Training	(f) Total	
Α.	One-Time	Activity			,	•		
1.	Develop Po Procedures							
2.	Train Distric	ct Staff on						
В.	Ongoing A	ctivities						
1.	Complete a	nd Submit Board						
2.	Respond to Requirement							
3.	Consult with Revise Plar							
4.	Designate (for Each Co							-
5.	Divert Solid Waste/Main Required Le	ıtain						
(04) Total Dire	ect Costs			·			
Ind	irect Costs	3		-				
(05) Indirect C	ost Rate			[Refer to Claimi	ng Instructions]		
(06) Total Indi	rect Costs			[Refer to Claimi	ng Instructions]		
(07) Total Dire	ect and Indire	ect Costs		[Line (05)(f)	+ line (07)]		
(08) Total from Forms 1A, 1B, and 1C [Add 1A(07) + 1B(07) + 1C(07)]								
Cos	st Reduction	on			·			
(09) Less: Offsetting Savings								
(10)) Less: Oth	ner Reimbur	sements					
(11) Total Claimed Amount [Line (08) - {line (09) + line (10)}]								

MANDATED COSTS INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY INSTRUCTIONS

FORM

1A

- (01) Enter the name of the claimant.
- (02) Enter the fiscal year of costs.
- (03) Reimbursable Activities. For each reimbursable activity, enter the totals from form Form-2A, line (09), columns (d) through (h), to form Form-1A, block (03), columns (a) through (e), in the appropriate row. Total each row.
- (B)(5) Divert Solid Waste/Maintain Required Level. If this activity is claimed, Form 1B for Alternative Compliance must not be completed.
- (04) Total Direct Costs. Total columns (a) through (f).
- (05) Use the SCO FAM-29C, Flat 7%, or Federally Approved OMB A-21 methodology if specifically allowed by the P's and G's for this program. See the Community College Mandated Cost Manual, Section 9, Indirect Costs for important instructions on claming indirect costs using the Federally Approved OMB A-21 Rate for electronic claims.
- (06) Enter the result of multiplying Salaries and Benefits Only, line (04)(a), by the Indirect cost rate, line (05).
- (07) Total Direct and Indirect Costs. Enter the sum of Total Direct Costs, line (04)(f), and Total Indirect Costs, line (06).
- (08) Enter the sum total of Forms 1A, 1B and 1C here.
- (09) Less: Offsetting Savings. If applicable, enter the total savings experienced by the claimant as a direct result of this mandate, such as reduction in disposal costs, staff reductions (including benefits), materials and supplies (less purchases due to re-use), elimination of storage, reduction in transportation costs, equipment, and any other relevant reduction in costs. Submit a detailed schedule of savings with the claim.
- (10) Less: Other Reimbursements. If applicable, enter the amount of other reimbursements received from any source including, but not limited to, sale of recyclables, sale of surplus equipment, service fees collected, federal funds, and other state funds, which reimbursed any portion of the mandated cost program. Submit a schedule detailing the reimbursement sources and amounts.
- (11) Total Claimed Amount. From Total Direct and Indirect Costs, line (08), subtract the sum of Offsetting Savings, line (09), and Other Reimbursements, line (10). Enter the remainder on this line and carry the amount forward to form FAM-27, line (13) for the Reimbursement Claim.

State Controller's Office

Community College Mandated Cost Manual

Program 256

MANDATED COSTS INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY

FORM

1B

	:50		CLAIM S	UMMARY			ID				
(01)	Claimant			1	e of Claim nbursement	ł	Fiscal Year				
C. A	Iternative Compliance	(From 01/01	/2000 to 12/31/	2005) Do not o	complete if B	5 on Form 1A	s claimed.				
(03)	Reimbursable Activities	: Choose eitl	ner 1 or 2, as a	pplicable.	·						
Dire	ect Costs	Object Accounts									
1.	Alternative Requirement of Time Extension {If unable to comply with 01/01/02 deadline to divert 25% of solid waste per PRC€€ 42927 & 42923 (a) & (c)}	(a) Salaries and Benefits	(b) Materials and Supplies	(c) Contract Services	(d) Fixed Assets	(e) Travel and Training	(f) Total				
а.	Provide Written Notification to the Board										
b.	Request Alternative from the Board										
C.	Provide Evidence to the Board										
d.	Provide Relevant Information										
e.	Submit Plan of Correction										
(04)	Total Direct Costs										
Direct Costs		Object Accounts									
2.	Alternative Requirement of Time Extension { If unable to comply with 01/01/04 deadline to divert 25% of solid waste per PRC€€ 42927 & 42922 (a) & (b)}	(a) Salaries and Benefits	(b) Materials and Supplies	(c) Contract Services	(d) Fixed Assets	(e) Travel and Training	(f) Total				
a.	Provide Written Notification to the Board		}								
b.	Request Alternative from the Board										
c.	Participate in Public Hearing										
d.	Provide Information to the Board										
(04)	Total Direct Costs										
ndi	rect Costs										
(05)	Indirect Cost Rate			[Refer to Claimin	ng Instructions]						
06)	Total Indirect Costs			[Refer to Claimir	ng Instructions]						
(07)	Total Direct and Indirect	ct Costs	[Line (05)(f)	+ line (06)] [Forw	ard total to Form	-1A, line (08)]					

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MANDATED COSTS INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY

FORM

This form is to be completed only if the community college is unable to comply with the reimbursable activity, listed on the P's and G's page 6, under IV. REIMBURSABLE ACTIVITIES, B.5., Ongoing Activities, and listed on Form-1A as Divert Solid Waste/Maintain Required Level.

Choose either Reimbursable Activity 1 or 2, as applicable.

If the community college is unable to comply with the **January 1, 2002**, deadline to divert at least **25**% of all solid waste from landfill disposal or transformation facilities, complete **Reimbursable Activity 1**.

If the community college is unable to comply with the **January 1**, **2004**, deadline to divert at least **50**% of all solid waste from landfill disposal or transformation facilities, complete **Reimbursable Activity 2**.

- (01) Enter the name of the claimant.
- (02) Enter the fiscal year of claim.
- (03) Reimbursable Activities. For each reimbursable activity, enter the total from form 2B, line (09), columns (d) through (h) to form 1A, block (03), columns (a) through (e) in the appropriate row. Total each row.
- (04) Total Direct Costs. Total columns (a) through (f).
- (05) Use the SCO FAM-29C, Flat 7%, or Federally Approved OMB A-21 methodology if specifically allowed by the P's and G's for this program. See the Community College Mandated Cost Manual, Section 9, Indirect Costs for important instructions on claming indirect costs using the Federally Approved OMB A-21 Rate for electronic claims.
- (06) Depending on the direct cost method used, enter the result of multiplying *Salaries and Benefits Only*, line (04)(1)(a) or line (04)(2)(a), by the *Indirect cost rate*, line (05).
 - (07) Total Direct and Indirect Costs. Actual Cost Method: Enter the sum of Total Direct Costs, line (04)(f), and Total Indirect Costs, line (06). Forward this amount to Form-1A, line (08).

State Controller's Office

Community College Mandated Cost Manual

Program 256

MANDATED COSTS INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY

1C

FORM

	200	ı	1	CLAIM S	UMMARY			10
(01)	Claimant				' ' ' '	e of Claim mbursement		Fiscal Year
Dire	ect Costs				Object A	.ccounts	· ·	
(03)	Reimburs Activities	sable	(a) Salaries and Benefits	(b) Materials and Supplies	(c) Contract Services	(d) Fixed Assets	(e) Travel and Training	(f) Total
D.	Accounting	g System		Re	imbursement beg	ins January 1, 2	000	
1.	Develop, In Maintain Sy	nplement & vstem		·				
E.	Annual Re Progress	port of		Re	imbursement beg	ins January 1, 2	000	
1.	Calculation Disposal Re					<u> </u>		
2.	Information Changes	on the	1				,	
3.	Summary o	f Process Made						
4.	The Extent of IWM Plan	of CCD's Use						
5.	Time Exten	sion Summary						
6.	Alternative Summary o							
F.	Annual Re Material Re	cycled eports		F	Reimbursement b	egins July 1, 199)9	
1.	Annual Rep Board	ort to the						
(04)	Total Dire	ect Costs						
Indi	rect Cost	3		<u> </u>				
(05)	Indirect C	ost Rate			[Refer to Claimi	ng Instructions]		
(06)	Total Indi	rect Costs			[Refer to Claimi	ng Instructions]		
(07)	Total Dire	ect and Indire	ct Costs	[Line (04)(f) -	Fline (06)] [Forw	vard total to Form	-1A, line (08)]	

MANDATED COSTS INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY INSTRUCTIONS

FORM 1 C

- (01) Enter the name of the claimant.
- (02) Enter the fiscal year of costs.
- (03) Reimbursable Activities. For each reimbursable activity, enter the totals from form Form-2C, line (09), columns (d) through (h), to form Form-1C, block (03), columns (a) through (e), in the appropriate row. Total each row.
- (B)(5) Divert Solid Waste/Maintain Required Level. If this activity is claimed, Form 1B for Alternative Compliance must not be completed.
- (04) Total Direct Costs. Total columns (a) through (f).
- (05) Use the SCO FAM-29C, Flat 7%, or Federally Approved OMB A-21 methodology if specifically allowed by the P's and G's for this program. See the Community College Mandated Cost Manual, Section 9, Indirect Costs for important instructions on claming indirect costs using the Federally Approved OMB A-21 Rate for electronic claims.
- (06) Enter the result of multiplying Salaries and Benefits Only, line (04)(a), by the Indirect cost rate, line (05).
- (07) Total Direct and Indirect Costs. Enter the sum of Total Direct Costs, line (04)(f), and Total Indirect Costs, line (06). Forward this total to Form-1A, line (08).

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MANDATED COSTS INTEGRATED WASTE MANAGEMENT COMPONENT/ACTIVITY COST DETAIL

FORM

(01) Claimant					(0	2) Fiscal Year	
(03) If filing a combined cla claimant name below	ım, enter t	he combin	ed. (04) If filing by de	partments wi	in différent ind	lirect cost
Electronic		ily			Electronic C	kum Only	
(05) Indirect Gost Rate Electronic	Claim Oi	illy .	(06) Indirect Cos	i Raje Basë Electronic C	kum Only	
(07) Reimbursable Compo	nents: Ch	neck only c	one box per fo	rm to identify	the activity be	eing claimed.	
One-Time Activ	vities			Ongoing A	ctivities		
☐ Developmer	nt of Policie	s and Proce	edures	☐ Comple	ete and Submit	of IWM Plan to	Board
☐ Train Distric	t Staff on IV	VM Plan		Respor	nd to Board Red	quirements	
				Consul	t with Board to	Revise Plan	
				Designation	ate Coordinato	for Each Colle	ge
				☐ Divert S	Solid Waste/Ma	intain Requirec	Level
(08) Description of Expens	ses			0	bject Accour	nts	
(a) Employee Names, Job Classifications, Functions Performed	(b) Hourly Rate or Unit Cost	(c) Hours Worked or Quantity	(d) Salaries and Benefits	(e) Materials and Supplies	(f) Contract Services	(g) Fixed Assets	(h) Travel and Training
and Description of Expenses							
					1		
							<u>,</u>
	}						
	}						
(00) Total C Subtatal C	Page:	of.					

INTEGRATED WASTE MANAGEMENT COMPONENT/ACTIVITY COST DETAIL INSTRUCTIONS

2A

- (01) Enter the name of the claimant.
- (02) Enter the fiscal year for which costs were incurred.
- (03) Leave blank.
- (04) Leave blank.
- (05) Leave blank.
- (06) Leave blank.
- (07) Reimbursable Activities. Check the box that indicates the activity being claimed. Check only one box per form. A separate Form-2 must be prepared for each applicable activity.
- (08) Description of Expenses. The following table identifies the type of information required to support reimbursable costs. To detail costs for the activity box "checked" in block (03), enter the employee names, position titles, a brief description of the activities performed, actual time spent by each employee, productive hourly rates, fringe benefits, supplies used, contract services, and travel and training expenses. The descriptions required in column (4)(a) must be of sufficient detail to explain the cost of activities or items being claimed. For audit purposes, all supporting documents must be retained by the claimant for a period of not less than three years after the date the claim was filed or last amended, whichever is later. If no funds were appropriated and no payment was made at the time the claim was filed, the time for the Controller to initiate an audit shall be from the date of initial payment of the claim. Such documents shall be made available to SCO on request.

Object/ Sub object				Colu	mns				Submit supporting documents
Accounts	(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	with the claim
Salaries and Benefits Salaries	Employee Name/Title	Hourly Rate	Hours Worked	Salaries = Hourly Rate x Hours Worked					
Benefits	Activities Performed	Benefit Rate		Benefits = Benefit Rate x Salaries				·	
Materials and Supplies	Description of Supplies Used	Unit Cost	Quantity Used		Cost = Unit Cost x Quantity Used				
Contract Services	Name of Contractor Specific Tasks Performed	Hourly Rate	Hours Worked Inclusive Dates of Service			Cost=Hourly Rate x Hours Worked or Total Contract Cost			Copy of Contract and Invoices
Fixed Assets	Description of Equipment Purchased	Unit Cost	Usage				Cost= Unit Cost x Usage		
Travel and Training Travel	Purpose of Trip Name and Title Departure and Return Date	Per Diem Rate Mileage Rate Travel Cost	Days Miles Travel Mode					Total Travel Cost = Rate x Days or Miles	
Training	Employee Name/Title Name of Class		Dates Attended					Registration Fee	

⁽⁰⁹⁾ Total line (08), columns (d) through (h) and enter the sum on this line. Check the appropriate box to indicate if the amount is a total or subtotal. If more than one form is needed to detail the activity costs, number each page. Enter totals from line (09), columns (d) through (h) to Form-1A, block (03), columns (a) through (e) in the appropriate row.

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MANDATED COSTS INTEGRATED WASTE MANAGEMENT COMPONENT/ACTIVITY COST DETAIL

FORM

2B

						1	
(01) Claimant					(0.	2) Fiscal Year	
(03) If filing a combined cla		he combin	ed: (04) If filing by de rates, enter	paitments wi the departme	th differentime	liecticost
Electronic	。	ily : 🏥			electronic (C	aim Only 😭	
(05) Indirect Cost Rate Electronic	.രിബ്ബര	alv	(06) Indirect Cos	i Reje Bese Elegizade C	eino Only:	
(07) Reimbursable Compo			在《日本》	THE RESERVE TO			
1. Alternative Requir	ement or T	ime		2. Alternativ	e Requiremen	t or Time Exte	nsion
☐ Provide Written N	Votification	to the Boar	d	☐ Provide	Written Notific	ation to the Bo	ard .
Request Alternat	tive from the	e Board		Reques	st Alternative fro	om the Board	
Providie Evidenc	e to the Bo	ard	•	☐ Particip	ate in Public H	earing	
☐ Provide Relevan	t Informatio	n		☐ Provide	Information to	the Board	
☐ Submit Plan of C	orrection						•
(08) Description of Expens	ses			0	bject Accour	ıts	
(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)
Employee Names, Job Classifications, Functions Performed and Description of Expenses	Hourly Rate or Unit Cost	Hours Worked or Quantity	Salaries and Benefits	Materials and Supplies	Contract Services	Fixed Assets	Travel and Training
						-	
					·		
							}
	}						
		,					
(09) Total ☐ Subtotal ☐	Page:	of					ſ

INTEGRATED WASTE MANAGEMENT COMPONENT/ACTIVITY COST DETAIL INSTRUCTIONS

2B

- (01) Enter the name of the claimant.
- (02) Enter the fiscal year for which costs were incurred.
- (03) Leave blank.
- (04) Leave blank.
- (05) Leave blank.
- (06) Leave blank.
- (07) Reimbursable Activities. Check the box that indicates the activity being claimed. Check only one box per form. A separate Form-2 must be prepared for each applicable activity.
- (08) Description of Expenses. The following table identifies the type of information required to support reimbursable costs. To detail costs for the activity box "checked" in block (03), enter the employee names, position titles, a brief description of the activities performed, actual time spent by each employee, productive hourly rates, fringe benefits, supplies used, contract services, and travel and training expenses. The descriptions required in column (4)(a) must be of sufficient detail to explain the cost of activities or items being claimed. For audit purposes, all supporting documents must be retained by the claimant for a period of not less than three years after the date the claim was filed or last amended, whichever is later. If no funds were appropriated and no payment was made at the time the claim was filed, the time for the Controller to initiate an audit shall be from the date of initial payment of the claim. Such documents shall be made available to SCO on request.

Object/ Sub object		Columns								
Accounts	(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	documents with the claim	
Salaries and Benefits Salaries	Employee Name/Title	Hourly Rate	Hours Worked	Salaries = Hourly Rate x Hours Worked						
Benefits	Activities Performed	Benefit Rate		Benefits = Benefit Rate x Salaries					_	
Materials and Supplies	Description of Supplies Used	Unit Cost	Quantity Used		Cost = Unit Cost x Quantity Used					
Contract Services	Name of Contractor Specific Tasks Performed	Hourly Rate	Hours Worked Inclusive Dates of Service			Cost=Hourly Rate x Hours Worked or Total Contract Cost			Copy of Contract and Invoices	
Fixed Assets	Description of Equipment Purchased	Unit Cost	Usage				Cost= Unit Cost x Usage			
Travel and Training Travel	Purpose of Trip Name and Title Departure and Return Date	Per Diem Rate Mileage Rate Travel Cost	Days Miles Travel Mode					Total Travel Cost = Rate x Days or Miles		
Training	Employee Name/Title Name of Class		Dates Attended					Registration Fee		

⁽⁰⁹⁾ Total line (08), columns (d) through (h) and enter the sum on this line. Check the appropriate box to indicate if the amount is a total or subtotal. If more than one form is needed to detail the activity costs, number each page. Enter totals from line (09), columns (d) through (h) to Form-1A, block (03), columns (a) through (e) in the appropriate row.

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MANDATED COSTS INTEGRATED WASTE MANAGEMENT COMPONENT/ACTIVITY COST DETAIL

FORM

2C

(01) Claimant		I			(0	2) Fiscal Year		
(03) If filing a complined cla		ne combin	ed (04			th different inc at name belov		
ii Electronia	THE PROPERTY OF THE PARTY OF	illy			Electronic C		100 (100 E)	
(05) Indirect Cost/Rate	Claim O	illy	(06)) Indirect Cos	MRaio Base Electronic C	aim Only		
(07) Reimbursable Activition	es: Check	only one b	oox per form t	o identify the	activity being	claimed.		
D. Accounting System			E	. Annual Report	of Progress			
Develop, Implement &	Maintain Sy	stem		Calculations	of Annual Dispo	sal Reduction		
F. Annual Recycled Material Reports Information on the Changes								
Anuual Report to the E	Board			Summary of	Progress Made	in IWM Plan		
				The Extent	of CCD's Use of I	WM Plan		
				Time Extens	sion Summary of	Progress		
				Alternative I	Reduction Summa	ary of Progress		
(08) Description of Expens	ses			0	bject Accour	ıts		
(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	
Employee Names, Job Classifications, Functions Performed and Description of Expenses	Hourly Rate or Unit Cost	Hours Worked or Quantity	Salaries and Benefits	Materials and Supplies	Contract Services	Fixed Assets	Travel and Training	
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·								
(09) Total 🗌 Subtotal 🗍	l Page:	of						

INTEGRATED WASTE MANAGEMENT COMPONENT/ACTIVITY COST DETAIL INSTRUCTIONS

FORM 2C

- (01) Enter the name of the claimant.
- (02) Enter the fiscal year for which costs were incurred.
- (03) Leave blank.
- (04) Leave blank.
- (05) Leave blank.
- (06) Leave blank.
- (07) Reimbursable Activities. Check the box that indicates the activity being claimed. Check only one box per form. A separate Form-2 must be prepared for each applicable activity.
- (08) Description of Expenses. The following table identifies the type of information required to support reimbursable costs. To detail costs for the activity box "checked" in block (03), enter the employee names, position titles, a brief description of the activities performed, actual time spent by each employee, productive hourly rates, fringe benefits, supplies used, contract services, and travel and training expenses. The descriptions required in column (4)(a) must be of sufficient detail to explain the cost of activities or items being claimed. For audit purposes, all supporting documents must be retained by the claimant for a period of not less than three years after the date the claim was filed or last amended, whichever is later. If no funds were appropriated and no payment was made at the time the claim was filed, the time for the Controller to initiate an audit shall be from the date of initial payment of the claim. Such documents shall be made available to SCO on request.

Object/ Sub object		Columns							
Accounts	(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	documents with the claim
Salaries and Benefits Salaries	Employee Name/Title	Hourly Rate	Hours Worked	Salaries = Hourly Rate x Hours Worked	·				
Benefits	Activities Performed	Benefit Rate		Benefits ≔ Benefit Rate x Salaries					·
Materials and Supplies	Description of Supplies Used	Unit Cost	Quantity Used	·	Cost = Unit Cost x Quantity Used				
Contract Services	Name of Contractor Specific Tasks Performed	Hourly Rate	Hours Worked Inclusive Dates of Service			Cost=Hourly Rate x Hours Worked or Total Contract Cost			Copy of Contract and Invoices
Fixed Assets	Description of Equipment Purchased	Unit Cost	Usage				Cost= Unit Cost x Usage		
Travel and Training Travel	Purpose of Trip Name and Title Departure and Return Date	Per Diem Rate Mileage Rate Travel Cost	Days Miles Travel Mode			·	·	Total Travel Cost = Rate x Days or Miles	·
Training	Employee Name/Title Name of Class		Dates Attended					Registration Fee	

⁽⁰⁹⁾ Total line (08), columns (d) through (h) and enter the sum on this line. Check the appropriate box to indicate if the amount is a total or subtotal. If more than one form is needed to detail the activity costs, number each page. Enter totals from line (09), columns (d) through (h) to Form-1A, block (03), columns (a) through (e) in the appropriate row.

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FILING A CLAIM

1. Introduction

The law in the State of California, (GC Sections 17500 through 17617), provides for the reimbursement of costs incurred by community college districts (CCD) for costs mandated by the State. Costs mandated by the State means any increased costs which a CCD is required to incur after July 1, 1980, as a result of any statute enacted after January 1, 1975, or any executive order implementing such statute which mandates a new program or higher level of service of an existing program.

Estimated claims that show costs to be incurred in the current fiscal year and reimbursement claims that detail the costs actually incurred for the prior fiscal year may be filed with the State Controller's Office (SCO). Claims for on-going programs are filed annually by January 15. Claims for new programs are filed within 120 days from the date claiming instructions are issued for the program. A 10 percent penalty, up to \$1,000 for continuing claims, no limit for initial claims, is assessed for late claims. The SCO may audit the records of any CCD to verify the actual amount of mandated costs and may reduce any claim that is excessive or unreasonable.

When a program has been reimbursed for three or more years, the Commission on State Mandates (COSM) may approve the program for inclusion in the State Mandates Apportionment System (SMAS). For programs included in SMAS, the SCO determines the amount of each claimant's entitlement based on an average of three consecutive fiscal years of actual costs adjusted by any changes in the Implicit Price Deflator (IPD). Claimants with an established entitlement receive an annual apportionment adjusted by any changes in the IPD and, under certain circumstances, by any changes in workload. Claimants with an established entitlement do not file further claims for the program.

The SCO is authorized to make payments for costs of mandated programs from amounts appropriated by the State Budget Act, by the State Mandates Claims Fund, or by specific legislation. In the event the appropriation is insufficient to pay claims in full, claimants will receive prorated payments in proportion to the dollar amount of approved claims for the program. Balances of prorated payments will be made when supplementary funds are made available.

The instructions contained in this manual are intended to provide general guidance for filing a mandated cost claim. Since each mandate is administered separately, it is important to refer to the specific program for information relating to established policies on eligible reimbursable costs.

2. Types of Claims

There are three types of claims: Reimbursement, estimated, and entitlement. A claimant may file a reimbursement claim for actual mandated costs incurred in the prior fiscal year or may file an estimated claim for mandated costs to be incurred during the current fiscal year. An entitlement claim may be filed for the purpose of establishing a base year entitlement amount for mandated programs included in SMAS. A claimant who has established a base year entitlement for a program, would receive an automatic annual payment which is reflective of the current costs for the program.

All claims received by the SCO will be reviewed to verify actual costs. An adjustment of the claim will be made if the amount claimed is determined to be excessive, improper, or unreasonable. The claim must be filed with sufficient documentation to support the costs claimed. The types of documentation required to substantiate a claim are identified in the instructions for the program. The certification of claim, form FAM-27, must be signed and dated by the entity's authorized officer in order for the SCO to make payment on the claim.

A. Reimbursement Claim

A reimbursement claim is defined in GC Section 17522 as any claim filed with the SCO by a CCD for reimbursement of costs incurred for which an appropriation is made for the purpose of paying the claim. The claim must include supporting documentation to substantiate the costs claimed.

Initial reimbursement claims are first-time claims for reimbursement of costs for one or more prior fiscal years of a program that was previously unfunded. Claims are due 120 days from the date of issuance of the claiming instructions for the program by the SCO. The first statute that appropriates funds for the mandated program will specify the fiscal years for which costs are eligible for reimbursement.

Annual reimbursement claims must be filed by January 15 following the fiscal year in which costs were incurred for the program. A reimbursement claim must detail the costs actually incurred in the prior fiscal year.

An actual claim for 2005-06 fiscal year, may be filed by January 15, 2007 without a late penalty. Claims filed after the deadline will be reduced by a late penalty of 10%, not to exceed \$1,000. However, initial reimbursement claims will be reduced by a late penalty of 10% with no limitation. In order for a claim to be considered properly filed, it must include any specific supporting documentation requested in the instructions. Claims filed more than one year after the deadline or without the requested supporting documentation will not be accepted.

B. Estimated Claim

An estimated claim is defined in GC Section 17522 as any claim filed with the SCO, during the fiscal year in which the mandated costs are to be incurred by the CCD, against an appropriation made to the SCO for the purpose of paying those costs.

An estimated claim may be filed in conjunction with an initial reimbursement claim, annual reimbursement claim, or at other times for estimated costs to be incurred during the current fiscal year. Annual estimated claims are due January 15 of the fiscal year in which the costs are to be incurred. Initial estimated claims are due on the date specified in the claiming instructions. Timely filed estimated claims are paid before those filed after the deadline.

After receiving payment for an estimated claim, the claimant must file a reimbursement claim by January 15 following the fiscal year in which costs were incurred. If the claimant fails to file a reimbursement claim, monies received for the estimated claims must be returned to the State.

C. Entitlement Claim

An entitlement claim is defined in GC Section 17522 as any claim filed by a CCD with the SCO for the sole purpose of establishing or adjusting a base year entitlement for a mandated program that has been included in SMAS. An entitlement claim should not contain nonrecurring or initial start-up costs. There is no statutory deadline for the filing of entitlement claims. However, entitlement claims and supporting documents should be filed by January 15, following the third fiscal year used to develop the entitlement claim, to permit an orderly processing of claims. When the claims are approved and a base year entitlement amount is determined, the claimant will receive an apportionment reflective of the program's current year costs.

Once a mandate has been included in SMAS and the claimant has established a base year entitlement, the claimant will receive automatic payments from the SCO for the mandate. The automatic apportionment is determined by adjusting the claimant's base year entitlement for changes in the implicit price deflator of costs of goods and services to governmental agencies, as determined by the State Department of Finance. For programs approved by the COSM for inclusion in SMAS on or after January 1, 1988, the payment for each year succeeding the three

year base period is adjusted according to any changes by both the deflator and average daily attendance. Annual apportionments for programs included in the system are paid on or before November 30 of each year.

A base year entitlement is determined by computing an average of the claimant's costs for any three consecutive years after the program has been approved for the SMAS process. The amount is first adjusted according to any changes in the deflator. The deflator is applied separately to each year's costs for the three years, which comprise the base year. The SCO will perform this computation for each claimant who has filed claims for three consecutive years. If a claimant has incurred costs for three consecutive years but has not filed a claim in each of those years, the claimant may file an entitlement claim, form FAM-43, to establish a base year entitlement. The form FAM-43 is included in the claiming instructions for SMAS programs. An entitlement claim does not result in the claimant being reimbursed for the costs incurred, but rather entitles the claimant to receive automatic payments from SMAS.

3. Minimum Claim Amount

For initial claims and annual claims filed on or after September 30 2002, if the total costs for a given year do not exceed \$1,000, no reimbursement shall be allowed except as otherwiseallowed by GC Section 17564.

4. Filing Deadline for Claims

Initial reimbursement claims (first-time claims) for reimbursement of costs of a previously unfunded mandated program must be filed within 120 days from the date of issuance of the program's claiming instructions by the SCO. If the initial reimbursement claim is filed after the deadline, but within one year of the deadline, the approved claim must be reduced by a 10% penalty. A claim filed more than one year after the deadline cannot be accepted for reimbursement.

Annual reimbursement claims for costs incurred during the previous fiscal year and estimated claims for costs to be incurred during the current fiscal year must be filed with the SCO and postmarked on or before January 15. If the annual or estimated reimbursement claim is filed after the deadline, but within one year of the deadline, the approved claim must be reduced by a 10% late penalty, not to exceed \$1,000. Claims must include supporting data to show how the amount claimed was derived. Without this information, the claim cannot be accepted.

Entitlement claims do not have a filing deadline. However, entitlement claims and supporting documents should be filed by January 15 to permit an orderly processing of claims. Entitlement claims are used to establish a base year entitlement amount for calculating automatic annual payments. Entitlement does not result in the claimant being reimbursed for costs incurred, but rather entitles the claimant to receive automatic payments from SMAS.

5. Payment of Claims

In order for the SCO to authorize payment of a claim, the Certification of Claim, form FAM-27, must be properly filled out, signed, and dated by the entity's authorized officer.

Reimbursement and estimated claims are paid within 60 days of the filing deadline for the claim, or 15 days after the date the appropriation for the claim is effective, whichever is later. A claimant is entitled to receive accrued interest at the pooled money investment account rate if the payment was made more than 60 days after the claim filing deadline or the actual date of claim receipt, whichever is later. For an initial claim, interest begins to accrue when the payment is made more than 365 days after the adoption of the program's statewide cost estimate. The SCO may withhold up to 20 percent of the amount of an initial claim until the claim is audited to verify the actual amount of the mandated costs. The 20 percent withheld is not subject to accrued interest.

In the event the amount appropriated by the Legislature is insufficient to pay the approved amount in full for a program, claimants will receive a prorated payment in proportion to the amount of approved claims timely filed and on hand at the time of proration.

The SCO reports the amounts of insufficient appropriations to the State Department of Finance, the Chairperson of the Joint Legislative Budget Committee, and the Chairperson of the respective committee in each house of the Legislature, which consider appropriations in order to assure appropriation of these funds in the Budget Act. If these funds cannot be appropriated on a timely basis in the Budget Act, this information is transmitted to the COSM which will include these amounts in its report to assure that an appropriation sufficient to pay the claims is included in the next local government claims bill or other appropriation bills. When the supplementary funds are made available, the balance of the claims will be paid.

Unless specified in the statutes, regulations, or P's & G's, the determination of allowable and unallowable costs for mandates is based on the P's & G's adopted by the COSM. The determination of allowable reimbursable mandated costs for unfunded mandates is made by the COSM. The SCO determines allowable reimbursable costs, subject to amendment by the COSM, for mandates funded by special legislation. Unless specified, allowable costs are those direct and indirect costs, less applicable credits, considered to be eligible for reimbursement. In order for costs to be allowable and thus eligible for reimbursement, the costs must meet the following general criteria:

- 1. The cost is necessary and reasonable for proper and efficient administration of the mandate and not a general expense required to carry out the overall responsibilities of government.
- 2. The cost is allocable to a particular cost objective identified in the P's & G's.
- The cost is net of any applicable credits that offset or reduce expenses of items allocable to the mandate.

The SCO has identified certain costs that should not be claimed as direct program costs unless specified as reimbursable under the program's P's & G's. These costs include, but are not limited to, subscriptions, depreciation, memberships, conferences, workshops general education, and travel costs.

6. State Mandates Apportionment System (SMAS)

Chapter 1534, Statutes of 1985, established SMAS, a method of paying certain mandated programs as apportionments. This method is utilized whenever a program has been approved for inclusion in SMAS by the COSM.

When a mandated program has been included in SMAS, the SCO will determine a base year entitlement amount for each CCD that has submitted reimbursement claims (or entitlement claims) for three consecutive fiscal years. A base year entitlement amount is determined by averaging the approved reimbursement claims (or entitlement claims) for 1982-83, 1983-84, and 1984-85 years or any three consecutive fiscal years thereafter. The amounts are first adjusted by any change in the Implicit Price Deflator (IPD), which is applied separately to each year's costs for the three years that comprise the base period. The base period means the three fiscal years immediately succeeding the COSM's approval.

Each CCD with an established base year entitlement for the program will receive automatic annual payments from the SCO reflective of the program's current year costs. The amount of apportionment is adjusted annually for any change in the IPD. If the mandated program was included in SMAS after January 1, 1988, the annual apportionment is adjusted for any change in both the IPD and average daily attendance.

In the event a CCD has incurred costs for three consecutive fiscal years but did not file a reimbursement claim in one or more of those fiscal years, the CCD may file an entitlement claim for each of those missed years to establish a base year entitlement. An "entitlement claim" means any

claim filed by CCD with the SCO for the sole purpose of establishing a base year entitlement. A base year entitlement shall not include any nonrecurring or initial start-up costs.

Initial apportionments are made on an individual program basis. After the initial year, all apportionments are made by November 30. The amount to be apportioned is the base year entitlement adjusted by annual changes in the IPD for the cost of goods and services to governmental agencies as determined by the State Department of Finance.

In the event the CCD determines that the amount of apportionment does not accurately reflect costs incurred to comply with a mandate, the process of adjusting an established base year entitlement upon which the apportionment is based is set forth in GC Section 17615.8 and requires the approval of the COSM.

7. Direct Costs

A direct cost is a cost that can be identified specifically with a particular program or activity. Each claimed reimbursable cost must be supported by documentation as described in Section 12. Costs that are typically classified as direct costs are:

(1) Employee Wages, Salaries, and Fringe Benefits

For each of the mandated activities performed, the claimant must list the names of the employees who worked on the mandate, their job classification, hours worked on the mandate, and rate of pay. The claimant may, in-lieu of reporting actual compensation and fringe benefits, use a productive hourly rate:

(a) Productive Hourly Rate Options

A CCD may use one of the following methods to compute productive hourly rates:

- Actual annual productive hours for each employee
- The weighted-average annual productive hours for each job title, or
- 1,800* annual productive hours for all employees

If actual annual productive hours or weighted-average annual productive hours for each job title is chosen, the claim must include a computation of how these hours were computed.

- * 1,800 annual productive hours excludes the following employee time:
- o Paid holidays
- o Vacation earned
- o Sick leave taken
- o Informal time off
- o Jury duty
- o Military leave taken.

(b) Compute a Productive Hourly Rate

1. Compute a productive hourly rate for salaried employees to include actual fringe benefit costs. The methodology for converting a salary to a productive hourly rate is to compute the employee's annual salary and fringe benefits and divide by the annual productive hours.

Table 1: Productive Hourly Rate, Annual Salary + Benefits Method

Formula: Description: [(EAS + Benefits) \div APH] = PHR EAS = Employee's Annual Salary APH = Annual Productive Hours [(\$26,000 + \$8,099)] \div 1,800 hrs = 18.94 PHR = Productive Hourly Rate

- As illustrated in Table 1, if you assume an employee's compensation was \$26,000 and \$8,099 for annual salary and fringe benefits, respectively, using the "Salary + Benefits Method," the productive hourly rate would be \$18.94. To convert a biweekly salary to EAS, multiply the biweekly salary by 26. To convert a monthly salary to EAS, multiply the monthly salary by 12. Use the same methodology to convert other salary periods.
- 2. A claimant may also compute the productive hourly rate by using the "Percent of Salary Method."

Table 2: Productive Hourly Rate, Percent of Salary Method

Example:						
Step 1: Fringe Benefits as a Per Salary	rcent of	Step 2: Productive Hourly Rate				
Retirement	15.00 %	Formula:				
Social Security & Medicare	7.65	$[(EAS \times (1 + FBR)) \div APH] = PHR$				
Health & Dental Insurance	5.25					
Workers Compensation	3.25	$[(\$26,000 \times (1.3115)) \div 1,800] = \18.94				
Total	31.15 %	•				
Description:		•				
EAS = Employee's Annual Salary	/	APH = Annual Productive Hours				
FBR = Fringe Benefit Rate		PHR = Productive Hourly Rate				

• As illustrated in Table 3, both methods produce the same productive hourly rate.

Reimbursement for personnel services includes, but is not limited to, compensation paid for salaries, wages and employee fringe benefits. Employee fringe benefits include employer's contributions for social security, pension plans, insurance, workmen's compensation insurance and similar payments. These benefits are eligible for reimbursement as long as they are distributed equitably to all activities. Whether these costs are allowable is based on the following presumptions:

- The amount of compensation is reasonable for the service rendered.
- The compensation paid and benefits received are appropriately authorized by the governing board.
- Amounts charged for personnel services are based on payroll documents that are supported by time and attendance or equivalent records for individual employees.
- The methods used to distribute personnel services should produce an equitable distribution of direct and indirect allowable costs.

For each of the employees included in the claim, the claimant must use reasonable rates and hours in computing the wage cost. If a person of a higher-level job position, perform an activity which normally would be performed by a lower-level position, reimbursement for time spent is allowable at the average salary range for the lower-level position. The salary rate of the person at a higher-level position may be claimed if it can be shown that it was more cost effective in comparison to the performance by a person at the lower-level position under normal circumstances and conditions. The number of hours charged to an activity should reflect the time expected to complete the activity under normal circumstances and conditions. The numbers of hours in excess of normal expected hours are not reimbursable.

(c) Calculating an Average Productive Hourly Rate

In those instances where the parameters and guidelines allow a unit as a basis of claiming costs, the direct labor component of the unit cost should be expressed as an average productive hourly rate and can be determined as follows:

	•	•	•
	<u>Time</u> Spent	Productive Hourly Rate	Total Cost by Employee
Employee A	1.25 hrs	\$6.00	\$7.50
Employee B	0.75 hrs	4.50	3.38
Employee C	3.50 hrs	10.00	35.00
Total	5.50 hrs		\$45.88
Average Product	tive Hourly Rate is \$	45 88/5 50 hrs = \$8 34	

Table 3: Calculating an Average Productive Hourly Rate

(d) Employer's Fringe Benefits Contribution

A CCD has the option of claiming actual employer's fringe benefit contributions or may compute an average fringe benefit cost for the employee's job classification and claim it as a percentage of direct labor. The same time base should be used for both salary and fringe benefits when computing a percentage. For example, if health and dental insurance payments are made annually, use an annual salary. After the percentage of salary for each fringe benefit is computed, total them.

For example:

Employer's Contribution	% of Salary
Retirement	15.00%
Social Security	7.65%
Health and Dental	5.25%
Insurance	3.2370
Worker's Compensation	0.75%
Total	28.65%

(e) Materials and Supplies

Only actual expenses can be claimed for materials and supplies, which were acquired and consumed specifically for the purpose of a mandated program. The claimant must list the materials and supplies that were used to perform the mandated activity, the

number of units consumed, the cost per unit, and the total dollar amount claimed. Materials and supplies purchased to perform a particular mandated activity are expected to be reasonable in quality, quantity, and cost. Purchases in excess of reasonable quality, quantity, and cost are not reimbursable. Materials and supplies withdrawn from inventory and charged to the mandated activity must be based on a recognized method of pricing, consistently applied. Purchases shall be claimed at the actual price after deducting discounts, rebates and allowances received by the CCD.

(f) Calculating a Unit Cost for Materials and Supplies

In those instances where the P's & G's suggest that a unit cost be developed for use as a basis of claiming costs mandated by the State, the materials and supplies component of the unit cost should be expressed as a unit cost of materials and supplies as shown in Table 1 or Table 2:

Table 1: Calculating A Unit Cost for Materials and Supplies

	_	• • •	
Supplies	Cost Per Unit	Amount of Supplies Used <u>Per Activity</u>	Unit Cost of Supplies Per Activity
Paper	0.02	4	\$0.08
Files	0.10	1	0.10
Envelopes	0.03	2	0.06
Photocopies	0.10	4	0.40
			<u>\$0.64</u>
1			

Table 2: Calculating a Unit Cost for Materials and Supplies

Supplies	Supplies <u>Used</u>	Unit Cost of Supplies Per Activity
Paper (\$10.00 for 500 sheet ream)	250 Sheets	\$5.00
Files (\$2.50 for box of 25)	10 Folders	1.00
Envelopes (\$3.00 for box of 100)	50 Envelopes	1.50
Photocopies (\$0.05 per copy)	40 Copies	2.00
		\$9.50

If the number of reimbursable instances is 25, then the unit cost of supplies is \$0.38 per reimbursable instance (\$9.50/25).

(g) Contract Services

The cost of contract services is allowable if the CCD lacks the staff resources or necessary expertise, or it is economically feasible to hire a contractor to perform the mandated activity. The claimant must give the name of the contractor, explain the reason for having to hire a contractor, describe the mandated activities performed, give the dates when the activities were performed, the number of hours spent performing the mandate, the hourly billing rate, and the total cost. The hourly billing rate shall not exceed the rate specified in the P's & G's for the mandated program. The contractor's

invoice, or statement, which includes an itemized list of costs for activities performed, must accompany the claim.

(h) Equipment Rental Costs

Equipment purchases and leases (with an option to purchase) are not reimbursable as a direct cost unless specifically allowed by the P's & G's for the particular mandate. Equipment rentals used solely for the mandate is reimbursable to the extent such costs do not exceed the retail purchase price of the equipment plus a finance charge. The claimant must explain the purpose and use for the equipment, the time period for which the equipment was rented and the total cost of the rental. If the equipment is used for purposes other than reimbursable activities, only the pro rata portion of the rental costs can be claimed.

(i) Capital Outlay

Capital outlays for land, buildings, equipment, furniture and fixtures may be claimed if the P's & G's specify them as allowable. If they are allowable, the parameters and guidelines for the program will specify a basis for the reimbursement. If the fixed asset or equipment is also used for purposes other than reimbursable activities for a specific mandate, only the pro rata portion of the purchase price used to implement the reimbursable activities can be claimed.

(j) Travel Expenses

Travel expenses are normally reimbursable in accordance with travel rules and regulations of the local jurisdiction. For some programs, however, the P's & G's may specify certain limitations on expenses, or that expenses can only be reimbursed in accordance with the State Board of Control travel standards. When claiming travel expenses, the claimant must explain the purpose of the trip, identify the name and address of the persons incurring the expense, the date and time of departure and return for the trip, description of each expense claimed, the cost of transportation, number of private auto miles traveled, and the cost of tolls and parking with receipts required for charges over \$10.00.

(k) Documentation

It is the responsibility of the claimant to make available to the SCO, upon request, documentation in the form of general and subsidiary ledgers, purchase orders, invoices, contracts, canceled warrants, equipment usage records, land deeds, receipts, employee time sheets, agency travel guidelines, inventory records, and other relevant documents to support claimed costs. The type of documentation necessary for each claim may differ with the type of mandate.

8. Indirect Costs

Indirect costs are: (a) Incurred for a common or joint purpose benefiting more than one cost objective, and (b) not readily assignable to the cost objectives specifically benefited without effort disproportionate to the results achieved. Indirect costs can originate in the department performing the mandate or in departments that supply the department performing the mandate with goods, services and facilities. To be allowable, a cost must be allocable to a particular cost objective. Indirect costs must be distributed to benefiting cost objectives on bases which produce an equitable result related to the benefits derived by the mandate.

A CCD may claim indirect costs using the Controller's methodology (FAM-29C) outlined in the following paragraphs. If specifically allowed by a mandated program's P's & G's, a district may alternately choose to claim indirect costs using either (1) a federally approved rate prepared in

accordance with Office of Management and Budget (OMB) Circular A-21, Cost Principles for Educational Institutions; or (2) a flat 7% rate.

The SCO developed FAM-29C to be consistent with OMB Circular A-21, cost accounting principles as they apply to mandated cost programs. The objective is to determine an equitable rate to allocate administrative support to personnel who performed the mandated cost activities. The FAM-29C methodology uses a direct cost base comprised of salary and benefit costs and operating expenses. Form FAM-29C provides a consistent indirect cost rate methodology for all CCD's mandated cost programs.

FAM-29C uses total expenditures that districts report in their *California Community Colleges Annual Financial and Budget Report* (CCFS-311), Expenditures by Activity for the General Fund – Combined. The computation excludes Capital Outlay and Other Outgo in accordance with OMB Circular A-21. The indirect cost rate computation includes any depreciation or use allowance applicable to district buildings and equipment. Districts calculate depreciation or use allowance costs separately from the CCFS-311 report and should calculate them in accordance with OMB Circular A-21.

OMB Circular A-21, Section C.4, states that cost is allocable to a particular cost objective in accordance with the relative benefits received. Also, Section E.2.b. states that the overall objective of the cost allocation process is to distribute indirect costs to the institution's major functions in proportions reasonably consistent with their use of the institution's resources. In addition, Section E.2.c. notes that where certain items or categories of expense relate to less than all functions, such expenses should be set aside for selective allocation.

OMB Circular A-21, Section H, describes a simplified method for indirect cost rate calculations. However, Section H.1.b. states that the simplified method should not be used where it produces results that appear inequitable. As previously noted, FAM-29C strives to equitably allocate administrative support costs to personnel that perform mandated cost activities claimed by CCD. For example, library costs and department administration expenses, normally classified fully or partly as indirect costs in OMB Circular A-21, are instead classified as direct costs for FAM-29C. These costs do not benefit mandated cost activities. In summary, FAM-29C indirect costs include Operation and Maintenance of Plant; Planning, Policy Making, and Coordination; General Institutional Support Services (excluding Community Relations); and depreciation or use allowance. Community Relations includes fundraising costs, which are unallowable under OMB Circular A-21. If the district claims any costs from these indirect accounts as a direct mandate-related costs, the same costs should be reclassified as direct on FAM-29C.

Table 4 presents an example of the FAM-29C methodology.

Table 4: Indirect Cost Rate for Community Colleges

MANDATED COST INDIRECT COST RATE FOR COMMUNITY COLLEGE DISTRICTS						FORM FAM 29-C		
(1) Claimant	R COMMU	INITY COLLEGE I		(02) Period of C		VI 29-C		
		Total Costs	Less: Capital Outlay and	FAM 29-C Adjusted				
Activity	EDP	Per CCFS-311	Other Outgo	Total	Indirect	Direct		
Instructional Activities	599	\$ 51,792,408	\$ (230,904)	\$ 51,561,504		\$ 51,561,504		
Instruct. Admin. & Instruct. Governance	6000	6,882,034	(216,518)	6,665,516	The grant of the	6,665,516		
Instructional Support Services	6100	4,155,095	(9,348)	4,145,747		4,145,747		
Admissions and Records	6200	2,104,543	(3,824)	2,100,719		2,100,719		
Student Counseling and Guidance	6300	4,570,658	(1,605)	4,569,053		4,569,053		
Other Student Services	6400	5,426,510	(41,046)	5,385,464		5,385,464		
Operation and Maintenance of Plant	6500	8,528,585	(111,743)	8,416,842	8,416,842			
Planning, Policy Making, and Coordination	6600	5,015,333	(23,660)	4,991,673	4,991,673			
General Institutional Support Services	6700			=				
Community Relations	6710	885,089	(6,091)	878,998		878,998		
Fiscal Operations	6720	1,891,424	(40,854)	1,850,570	1,850,570			
Human Resources Management	6730	1,378,288	(25,899)	1,352,389	1,352,389			
Non-instructional Staff Retirees' Benefits and				-	-			
Retirement Incentives	6740	1,011,060		1,011,060	1,011,060	Contract and		
Staff Development	6750	108,655	(8,782)	99,873	99,873			
Staff Diversity	6760	30,125		30,125	30,125			
Logistical Services	6770	2,790,091	(244,746)	2,545,345	2,545,345			
Management Information Systems	6780	2,595,214	(496,861)	2,098,353	2,098,353	August State Comment		
Other General Institutional Support Services	6790	33,155	(4,435)	28,720	28,720			
Community Services and Economic Development	6800	340,014		340,014		340,014		
Anciliary Services	6900	1,148,730	(296)	1,148,434		1,148,434		
Auxiliary Operations	7000			· <u>-</u>		Her water instrument to the letter of the control o		
Depreciation or Use Allowance - Building				-	2,620,741			
Depreciation or Use Allowance - Equipment				- · _	1,706,396			
Totals	•	\$100,687,011	\$ (1,466,612)	\$ 99,220,399	\$26,752,087	\$ 76,795,449		
	·				(A)	(B)		
Indirect Cost Rate (A)/(B)					34.84%	_		

9. Time Study Guidelines

Background

For costs incurred on or after January 1, 2005, a reasonable reimbursement methodology can be used as a formula for reimbursing CCD costs mandated by the state that meets certain conditions specified in GC Section 17518.5(a). For costs incurred prior to January 1, 2005, a time study can only be substituted for continuous records of actual time spent for a specific fiscal year if the program's P's & G's allows for the use of time studies.

Two methods are acceptable for documenting employee time charged to mandated cost programs. Actual Time Reporting and Time Study, which are described below. Application of time study results is restricted. As explained in Time Study Results below, the results may be projected forward a maximum of two years provided the claimant meets certain criteria.

Actual Time Reporting

The P's & G's define reimbursable activities for each mandated cost program. (Some P's & G's refer to reimbursable activities as reimbursable components.) When employees work on multiple activities and/or programs, a distribution of their salaries or wages must be supported by personnel activity reports or equivalent documentation that meets the following standards (which clarify documentation requirements discussed under the Reimbursable Activities section of recent P's & G's):

- They must reflect an after-the-fact (contemporaneous) distribution of the actual activity of each employee;
- They must account for the total activity for which each employee is compensated;
- They must be prepared at least monthly and must coincide with one or more pay periods; and
- They must be signed by the employee.

Budget estimates or other distribution percentages determined before services are performed do not qualify as support for time distribution.

Time Study

In certain cases, a time study may be used to substitute for continuous records of actual time spent on multiple activities and/or programs. An effective time study requires that an activity be a task that is repetitive in nature. Activities that require a varying level of effort are not appropriate for time studies.

Time Study Plan

A time study plan is necessary before conducting the time study. The claimant must retain the time study plan for audit purposes. The plan needs to identify the following:

- Time period(s) to be studied The plan must show that all time periods selected are representative of the fiscal year, and that the results can be reasonably projected to approximate actual costs.
- Activities and/or programs to be studied For each mandated program included, the time study
 must separately identify each reimbursable activity defined in the mandated program's P's &
 G's, which are derived from the program's Statement of Decision. If a reimbursable activity in
 the P's & G's identifies separate and distinct sub-activities, they must also be treated as
 individual activities.

For example, sub-activities (a), (b), and (c) under reimbursable activity (B)(1) of the local agency's Domestic Violence Treatment Services: Authorization and Case Management program relate to information to be discussed during victim notification by the probation department and therefore are not separate and distinct activities. These sub-activities do not have to be separately studied.

- Process used to accomplish each reimbursable activity Use flowcharts or similar analytical tools and/or written desk procedures to describe the process for each activity.
- Employee universe The employee universe used in the time study must include all positions whose salaries and wages are to be allocated by means of the time study.
- Employee sample selection methodology The plan must show that employees selected are
 representative of the employee universe, and the results can be reasonably projected to
 approximate actual costs. In addition, the employee sample size should be proportional to the
 variation in time spent to perform a task. The sample size should be larger for tasks with
 significant time variations.
- Time increments to be recorded The time increments used should be sufficient to recognize
 the number of different activities performed and the dynamics of these responsibilities. Very
 large increments (such as one hour or more) might be used for employees performing only a
 few functions that change very slowly over time. Very small increments (a number of minutes)
 may be needed for employees performing more short-term tasks.

Random moment sampling is not an acceptable alternative to continuous time records for mandated cost claims. Random moment sampling techniques are most applicable in situations where employees perform many different types of activities on a variety of programs with small time increments throughout the fiscal year.

Time Study Documentation

Time studies must:

- Be supported by time records that are completed contemporaneously;
- · Report activity on a daily basis;
- Be sufficiently detailed to reflect all mandated activities and/or programs performed during a specific time period; and
- · Coincide with one or more pay periods.

Time records must be signed by the employee (electronic signatures are acceptable) and be supported by corroborating evidence which validates that the work was actually performed. As with actual time reporting, budget estimates or other distribution percentages determined before services are performed do not qualify as valid time studies.

Time Study Results

Time study results must be summarized to show how the time study supports the costs claimed for each activity. Any variations from the procedures identified in the original time study plan must be documented and explained.

Current-year costs must be used to prepare a time study. Claimants may project time study results to no more than two subsequent fiscal years. A claimant may not apply time study results retroactively.

• <u>Annual Reimbursement Claims</u> – Claimants may use time studies to support costs incurred on or after January 1, 2005. Claimants may not use time studies for the period July 1, 2004,

through December 31, 2004, unless (1) the program's P's & G's specifically allow time studies, and (2) the time study is prepared based on mandated activity occurring between July 1, 2004, and December 31, 2004.

Initial Claims - When filing an initial claim for new mandated programs, claimants may only use time study results for costs incurred on or after January 1, 2005. Claimants may not use time studies to support costs incurred before January 1, 2005, unless (1) the program's P's & G's specifically allow time studies, and (2) the claimant prepares separate time studies for each fiscal year preceding January 1, 2005, based on mandated activity occurring during those years.

When projecting time study results, the claimant must certify that there have been no significant changes between years in either: (1) the requirements of each mandated program activity or (2) the processes and procedures used to accomplish the activity. For all years, the claimant must maintain corroborating evidence that validates the mandated activity was actually performed. Time study results used to support subsequent years' claims are subject to the recordkeeping requirements for those claims.

10. Offset Against State Mandated Claims

As noted previously, allowable costs are defined as those direct and indirect costs, less applicable credits, considered to be eligible for reimbursement. When all or part of the costs of a mandated program are specifically reimbursable from local assistance revenue sources (e.g., state, federal, foundation, etc.), only that portion of any increased costs payable from CCD funds is eligible for reimbursement under the provisions of GC Section 17561.

Example 1:

As illustrated in Table 5, this example shows how the "Offset against State Mandated Claims" is determined for a CCD receiving block grant revenues not based on a formula allocation. Program costs for each of the situations equals \$100,000.

Table 5: Offset	Against State Mar	idates, Exa	imple 1
Program	Actual Local	State	Offse

	Program Costs	Actual Local Assistance Revenues	State Mandated Costs	Offset Against State Mandated Claims	Claimable Mandated Costs
1.	\$100,000	\$95,000	\$2,500	\$-0-	\$2,500
2.	100,000	97,000	2,500	-0-	2,500
3.	100,000	98,000	2,500	500	2,000
4.	100,000	100,000	2,500	2,500	-0-
5.	100,000 *	50,000	2,500	1,250	1,250
6.	100,000 *	49,000	2,500	250	2,250

^{*} CCD share is \$50,000 of the program cost.

Numbers (1) through (4), in Table 5, show intended funding at 100% from local assistance revenue sources. Numbers (5) and (6) show cost sharing on a 50/50 basis with the district. In numbers (1) through (6), included in the program costs of \$100,000 are state mandated costs of \$2,500. The offset against state mandated claims are the amount of actual local assistance revenues, which exceeds the difference between program costs and state mandated costs. This offset cannot exceed the amount of state mandated costs.

- In (1), local assistance revenues were less than expected. Local assistance funding was not in excess of the difference between program costs and state mandated costs. As a result, the offset against state mandated claims is zero and \$2,500 is claimable as mandated costs.
- In (4), local assistance revenues were fully realized to cover the entire cost of the program, including the state mandate activity; therefore, the offset against state mandated claims is \$2,500, and claimable costs are \$0.
- In (5), the district is sharing 50% of the project cost. Since local assistance revenues of \$50,000 were fully realized, the offset against state mandated claims is \$1,250.
- In (6), local assistance revenues were less than the amount expended and the offset against state mandated claims is \$250. Therefore, the claimable mandated costs are \$2,250.

Example 2:

As illustrated in Table 6, this example shows how the offset against state mandated claims is determined for a CCD receiving special project funds based on approved actual costs. Local assistance revenues for special projects must be applied proportionately to approve costs.

Table 6: Offset Against State Mandates, Example 2

	Program Costs	Actual Local Assistance Revenues	State Mandated Costs	Offset Against State Mandated Claims	Claimable Mandated Costs
1.	\$100,000	\$100,000	\$2,500	\$2,500	\$-0-
2.	100,000 **	75,000	2,500	1,875	625
3.	100,000 **	45,000	1,500	1,125	375

^{**} CCD share is \$25,000 of the program cost.

In (2), the entire program cost was approved. Since the local assistance revenue source covers 75% of the program cost, it also proportionately covered 75% of the \$2,500 state mandated costs, or \$1,875.

If in (3) local assistance revenues are less than the amount expected because only \$60,000 of the \$100,000 program costs were determined to be valid by the contracting agency, then a proportionate share of state mandated costs is likewise reduced to \$1,500. The offset against state mandated claims is \$1,125. Therefore, the claimable mandated costs are \$375.

Federal and State Funding Sources

State school fund apportionments and federal aid for education, which are based on average daily attendance and are part of the general system of financing public schools as well as block grants which do not provide for specific reimbursement of costs (i.e., allocation formulas not tied to expenditures), should not be included as reimbursements from local assistance revenue sources.

Governing Authority

The costs of salaries and expenses of the governing authority, such as the school superintendent and governing board, are not reimbursable. These are costs of general government as described in the Office of Management and Budget Circular (OMB) 2 CFR Part 225.

11. Notice of Claim Adjustment

All claims submitted to the SCO are reviewed to determine if the claim was prepared in accordance with the claiming instructions. If any adjustments are made to a claim, the claimant will receive a "Notice of Claim Adjustments" detailing adjustments made by the SCO.

12. Audit of Costs

All claims submitted to the State Controller's Office (SCO) are reviewed to determine if costs are related to the mandate, are reasonable and not excessive, and the claim was prepared in accordance with the SCO's claiming instructions and the P's & G's adopted by the COSM. If any adjustments are made to a claim, a "Notice of Claim Adjustment" specifying the claim component adjusted, the amount adjusted, and the reason for the adjustment will be mailed within 30 days after payment of the claim.

Pursuant to GC Section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by CCD pursuant to this chapter is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement claim was filed or last amended, whichever is later. However, if no funds were appropriated or no payment was made to a claimant for the program for the fiscal year for which the claim is filed, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim. In any case, an audit shall be completed no later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities must be retained during the period subject to audit. If an audit has been initiated by the Controller during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings.

On-site audits will be conducted by the SCO as deemed necessary. Accordingly, all documentation to support actual costs claimed must be retained for a period of three years after the end of the calendar year in which the reimbursement claim was filed or amended regardless of the year of costs incurred. When no funds are appropriated for initial claims at the time the claim is filed, supporting documents must be retained for three years from the date of initial payment of the claim. Claim documentation shall be made available to the SCO on request.

13. Source Documents

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. Actual costs are those costs actually incurred to implement the mandated activities. Actual costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is a document created at or near the same time the actual cost was incurred for the event or activity in question. Source documents may include, but are not limited to, employee time records or time logs, sign-in sheets, invoices, and receipts.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification or declaration stating, "I certify under penalty of perjury under the laws of the State of California that the foregoing is true and correct based upon personal knowledge." Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, corroborating documents cannot be substituted for source documents.

For costs incurred on or after January 1, 2005, a reasonable reimbursement methodology can be used as a formula for reimbursing a CCD mandated by the state that meets certain conditions specified in 17518.5(a). For costs incurred prior to January 1, 2005, time study can substitute for continuous records of actual time spent for a specific fiscal year only if the program's P's & G's allow for the use of time studies.

14. Claim Forms and Instructions

A claimant may submit a computer generated report in substitution for Form-1 and Form-2, provided the format of the report and data fields contained within the report are identical to the claim forms included with these instructions. The claim forms provided with these instructions should be duplicated and used by the claimant to file an estimated or reimbursement claim. The SCO will revise the manual and claim forms as necessary.

A. Form-2, Component/Activity Cost Detail

This form is used to segregate the detail costs by claim component. In some mandates, specific reimbursable activities have been identified for each component. The expenses reported on this form must be supported by the official financial records of the claimant and copies of supporting documentation, as specified in the claiming instructions, must be submitted with the claims. All supporting documents must be retained for a period of not less than three years after the reimbursement claim was filed or last amended.

B. Form-1, Claim Summary

This form is used to summarize direct costs by component and compute allowable indirect costs for the mandate. The direct costs summarized on this form are derived from Form-2 and are carried forward to form FAM-27.

A CCD has the option of using a federally approved rate (i.e., utilizing the cost accounting principles from the Office of Management and Budget (OMB) 2 CFR Part 225) or from FAM-29C.

C. Form FAM-27, Claim for Payment

This form contains a certification that must be signed by an authorized officer of the CCD. All applicable information from Form-1 must be carried forward onto this form in order for the SCO to process the claim for payment. An original and one copy of the FAM-27 is required.

Claims should be rounded to the nearest dollar. Submit a signed original and one copy of form FAM-27, Claim for Payment, and all other forms and supporting documents (To expedite the payment process, please sign the form FAM-27 with blue ink, and attach a copy of the form FAM-27 to the top of the claim package.) Use the following mailing addresses:

If delivered by U.S. Postal Service:

If delivered by Other delivery services:

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 Office of the State Controller
Attn: Local Reimbursements Section
Division of Accounting and Reporting
3301 C Street, Suite 500
Sacramento, CA 95816

15. Retention of Claiming Instructions

For your convenience, the revised claiming instructions in this package have been arranged in alphabetical order by program name. These revisions should be inserted in the School Mandated Cost Manual and the old forms they replace should be removed. The instructions should then be retained permanently for future reference, and the forms should be duplicated to meet your filing requirements. Annually, updated forms and any other information or instructions claimants may need to file claims, as well as instructions and forms for all new programs released throughout the

year will be placed on the SCO's web site at www.sco.ca.gov/ard/local/locreim/index.shtml.

If you have any questions concerning mandated cost reimbursements, please write to us at the address listed for filing claims, or send e-mail to Irsdar@sco.ca.gov, or call the Local Reimbursements Section at (916) 324-5729.

16. Retention of Claim Records and Supporting Documentation

All claims submitted to the SCO are reviewed to determine if costs are related to the mandate, are reasonable and not excessive, and that the claim was prepared in accordance with the SCO's claiming instructions and the COSM's P's and G's. if any adjustments are made to a claim, a "Notice of Claim Adjustments" specifying the claim component adjusted, the amount adjusted, and the reason for the adjustment, will be mailed within 30 days after payment of the claim.

On-site audits will be conducted by the SCO as deemed necessary. Pursuant to GC Section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a school district is subject to audit by the SCO no later than three years after the date the actual reimbursement claim was filed or last amended, whichever is later. However, if no funds were appropriated or no payment was made to a claimant for the program for the fiscal year for which the claim was filed, the time for the SCO to initiate an audit shall commence to run from the date of initial payment of the claim. Therefore, all documentation to support actual costs claimed must be retained for the same period, and shall be made available to the SCO on request.

FILING A CLAIM

1. Introduction

The law in the State of California, (GC Sections 17500 through 17617), provides for the reimbursement of costs incurred by community college districts (CCD) for costs mandated by the State. Costs mandated by the State means any increased costs which a CCD is required to incur after July 1, 1980, as a result of any statute enacted after January 1, 1975, or any executive order implementing such statute which mandates a new program or higher level of service of an existing program.

Estimated claims that show costs to be incurred in the current fiscal year and reimbursement claims that detail the costs actually incurred for the prior fiscal year may be filed with the State Controller's Office (SCO). Claims for on-going programs are filed annually by February 15. Claims for new programs are filed within 120 days from the date claiming instructions are issued for the program. A 10 percent penalty, up to \$10,000 for continuing claims, no limit for initial claims, is assessed for late claims. The SCO may audit the records of any CCD to verify the actual amount of mandated costs and may reduce any claim that is excessive or unreasonable.

When a program has been reimbursed for three or more years, the Commission on State Mandates (COSM) may approve the program for inclusion in the State Mandates Apportionment System (SMAS). For programs included in SMAS, the SCO determines the amount of each claimant's entitlement based on an average of three consecutive fiscal years of actual costs adjusted by any changes in the Implicit Price Deflator (IPD). Claimants with an established entitlement receive an annual apportionment adjusted by any changes in the IPD and, under certain circumstances, by any changes in workload. Claimants with an established entitlement do not file further claims for the program.

The SCO is authorized to make payments for costs of mandated programs from amounts appropriated by the State Budget Act, by the State Mandates Claims Fund, or by specific legislation. In the event the appropriation is insufficient to pay claims in full, claimants will receive prorated payments in proportion to the dollar amount of approved claims for the program. Balances of prorated payments will be made when supplementary funds are made available.

The instructions contained in this manual are intended to provide general guidance for filing a mandated cost claim. Since each mandate is administered separately, it is important to refer to the specific program for information relating to established policies on eligible reimbursable costs.

2. Types of Claims

There are three types of claims: Reimbursement, estimated, and entitlement. A claimant may file a reimbursement claim for actual mandated costs incurred in the prior fiscal year or may file an estimated claim for mandated costs to be incurred during the current fiscal year. An entitlement claim may be filed for the purpose of establishing a base year entitlement amount for mandated programs included in SMAS. A claimant who has established a base year entitlement for a program, would receive an automatic annual payment which is reflective of the current costs for the program.

All claims received by the SCO will be reviewed to verify actual costs. An adjustment of the claim will be made if the amount claimed is determined to be excessive, improper, or unreasonable. The claim must be filed with sufficient documentation to support the costs claimed. The types of documentation required to substantiate a claim are identified in the instructions for the program. The certification of claim, form FAM-27, must be signed and dated by the entity's authorized officer in order for the SCO to make payment on the claim.

A. Reimbursement Claim

A reimbursement claim is defined in GC Section 17522 as any claim filed with the SCO by a CCD for reimbursement of costs incurred for which an appropriation is made for the purpose of paying the claim. The claim must include supporting documentation to substantiate the costs claimed.

Initial reimbursement claims are first-time claims for reimbursement of costs for one or more prior fiscal years of a program that was previously unfunded. Claims are due 120 days from the date of issuance of the claiming instructions for the program by the SCO. The first statute that appropriates funds for the mandated program will specify the fiscal years for which costs are eligible for reimbursement.

Annual reimbursement claims must be filed by February 15 following the fiscal year in which costs were incurred for the program. A reimbursement claim must detail the costs actually incurred in the prior fiscal year.

An actual claim for 2006-07 fiscal year, may be filed by February 15, 2008 without a late penalty. Claims filed after the deadline will be reduced by a late penalty of 10%, not to exceed \$10,000. However, initial reimbursement claims will be reduced by a late penalty of 10% with no limitation. In order for a claim to be considered properly filed, it must include any specific supporting documentation requested in the instructions. Claims filed more than one year after the deadline or without the requested supporting documentation will not be accepted.

B. Estimated Claim

An estimated claim is defined in GC Section 17522 as any claim filed with the SCO, during the fiscal year in which the mandated costs are to be incurred by the CCD, against an appropriation made to the SCO for the purpose of paying those costs.

An estimated claim may be filed in conjunction with an initial reimbursement claim, annual reimbursement claim, or at other times for estimated costs to be incurred during the current fiscal year. Annual estimated claims are due February 15 of the fiscal year in which the costs are to be incurred. Initial estimated claims are due on the date specified in the claiming instructions. Timely filed estimated claims are paid before those filed after the deadline.

After receiving payment for an estimated claim, the claimant must file a reimbursement claim by February 15 following the fiscal year in which costs were incurred. If the claimant fails to file a reimbursement claim, monies received for the estimated claims must be returned to the State.

C. Entitlement Claim

An entitlement claim is defined in GC Section 17522 as any claim filed by a CCD with the SCO for the sole purpose of establishing or adjusting a base year entitlement for a mandated program that has been included in SMAS. An entitlement claim should not contain nonrecurring or initial start-up costs. There is no statutory deadline for the filling of entitlement claims. However, entitlement claims and supporting documents should be filed by February 15, following the third fiscal year used to develop the entitlement claim, to permit an orderly processing of claims. When the claims are approved and a base year entitlement amount is determined, the claimant will receive an apportionment reflective of the program's current year costs.

Once a mandate has been included in SMAS and the claimant has established a base year entitlement, the claimant will receive automatic payments from the SCO for the mandate. The automatic apportionment is determined by adjusting the claimant's base year entitlement for changes in the implicit price deflator of costs of goods and services to governmental agencies, as determined by the State Department of Finance. For programs approved by the COSM for inclusion in SMAS on or after January 1, 1988, the payment for each year succeeding the three

year base period is adjusted according to any changes by both the deflator and average daily attendance. Annual apportionments for programs included in the system are paid on or before November 30 of each year.

A base year entitlement is determined by computing an average of the claimant's costs for any three consecutive years after the program has been approved for the SMAS process. The amount is first adjusted according to any changes in the deflator. The deflator is applied separately to each year's costs for the three years, which comprise the base year. The SCO will perform this computation for each claimant who has filed claims for three consecutive years. If a claimant has incurred costs for three consecutive years but has not filed a claim in each of those years, the claimant may file an entitlement claim, form FAM-43, to establish a base year entitlement. The form FAM-43 is included in the claiming instructions for SMAS programs. An entitlement claim does not result in the claimant being reimbursed for the costs incurred, but rather entitles the claimant to receive automatic payments from SMAS.

3. Minimum Claim Amount

For initial claims and annual claims filed on or after September 30 2002, if the total costs for a given year do not exceed \$1,000, no reimbursement shall be allowed except as otherwise allowed by GC Section 17564.

4. Filing Deadline for Claims

Initial reimbursement claims (first-time claims) for reimbursement of costs of a previously unfunded mandated program must be filed within 120 days from the date of issuance of the program's claiming instructions by the SCO. If the initial reimbursement claim is filed after the deadline, but within one year of the deadline, the approved claim must be reduced by a 10% penalty. A claim filed more than one year after the deadline cannot be accepted for reimbursement.

Annual reimbursement claims for costs incurred during the previous fiscal year and estimated claims for costs to be incurred during the current fiscal year must be filed with the SCO and postmarked on or before February 15. If the annual or estimated reimbursement claim is filed after the deadline, but within one year of the deadline, the approved claim must be reduced by a 10% late penalty, not to exceed \$10,000. Claims must include supporting data to show how the amount claimed was derived. Without this information, the claim cannot be accepted.

Entitlement claims do not have a filing deadline. However, entitlement claims and supporting documents should be filed by February 15 to permit an orderly processing of claims. Entitlement claims are used to establish a base year entitlement amount for calculating automatic annual payments. Entitlement does not result in the claimant being reimbursed for costs incurred, but rather entitles the claimant to receive automatic payments from SMAS.

5. Payment of Claims

In order for the SCO to authorize payment of a claim, the Certification of Claim, form FAM-27, must be properly filled out, signed, and dated by the entity's authorized officer.

Reimbursement and estimated claims are paid within 60 days of the filing deadline for the claim, or 15 days after the date the appropriation for the claim is effective, whichever is later. A claimant is entitled to receive accrued interest at the pooled money investment account rate if the payment was made more than 60 days after the claim filing deadline or the actual date of claim receipt, whichever is later. For an initial claim, interest begins to accrue when the payment is made more than 365 days after the adoption of the program's statewide cost estimate. The SCO may withhold up to 20 percent of the amount of an initial claim until the claim is audited to verify the actual amount of the mandated costs. The 20 percent withheld is not subject to accrued interest.

Pursuant to GC section 17561 (d), the Controller shall pay any eligible claim by August 15 or 45 days after the date the appropriation for the claim is effective, whichever is later. In the event the amount appropriated by the Legislature is insufficient to pay the approved amount in full for a program, claimants will receive a prorated payment in proportion to the amount of approved claims timely filed and on hand at the time of proration.

The SCO reports the amounts of insufficient appropriations to the State Department of Finance, the Chairperson of the Joint Legislative Budget Committee, and the Chairperson of the respective committee in each house of the Legislature, which consider appropriations in order to assure appropriation of these funds in the Budget Act. If these funds cannot be appropriated on a timely basis in the Budget Act, this information is transmitted to the COSM which will include these amounts in its report to assure that an appropriation sufficient to pay the claims is included in the next local government claims bill or other appropriation bills. When the supplementary funds are made available, the balance of the claims will be paid.

Unless specified in the statutes, regulations, or P's & G's, the determination of allowable and unallowable costs for mandates is based on the P's & G's adopted by the COSM. The determination of allowable reimbursable mandated costs for unfunded mandates is made by the COSM. The SCO determines allowable reimbursable costs, subject to amendment by the COSM, for mandates funded by special legislation. Unless specified, allowable costs are those direct and indirect costs, less applicable credits, considered to be eligible for reimbursement. In order for costs to be allowable and thus eligible for reimbursement, the costs must meet the following general criteria:

- 1. The cost is necessary and reasonable for proper and efficient administration of the mandate and not a general expense required to carry out the overall responsibilities of government.
- 2. The cost is allocable to a particular cost objective identified in the P's & G's.
- 3. The cost is net of any applicable credits that offset or reduce expenses of items allocable to the mandate.

The SCO has identified certain costs that should not be claimed as direct program costs unless specified as reimbursable under the program's P's & G's. These costs include, but are not limited to, subscriptions, depreciation, memberships, conferences, workshops general education, and travel costs.

6. State Mandates Apportionment System (SMAS)

Chapter 1534, Statutes of 1985, established SMAS, a method of paying certain mandated programs as apportionments. This method is utilized whenever a program has been approved for inclusion in SMAS by the COSM.

When a mandated program has been included in SMAS, the SCO will determine a base year entitlement amount for each CCD that has submitted reimbursement claims (or entitlement claims) for three consecutive fiscal years. A base year entitlement amount is determined by averaging the approved reimbursement claims (or entitlement claims) for 1982-83, 1983-84, and 1984-85 years or any three consecutive fiscal years thereafter. The amounts are first adjusted by any change in the Implicit Price Deflator (IPD), which is applied separately to each year's costs for the three years that comprise the base period. The base period means the three fiscal years immediately succeeding the COSM's approval.

Each CCD with an established base year entitlement for the program will receive automatic annual payments from the SCO reflective of the program's current year costs. The amount of apportionment is adjusted annually for any change in the IPD. If the mandated program was included in SMAS after January 1, 1988, the annual apportionment is adjusted for any change in both the IPD and average daily attendance.

In the event a CCD has incurred costs for three consecutive fiscal years but did not file a

reimbursement claim in one or more of those fiscal years, the CCD may file an entitlement claim for each of those missed years to establish a base year entitlement. An "entitlement claim" means any claim filed by CCD with the SCO for the sole purpose of establishing a base year entitlement. A base year entitlement shall not include any nonrecurring or initial start-up costs.

Initial apportionments are made on an individual program basis. After the initial year, all apportionments are made by November 30. The amount to be apportioned is the base year entitlement adjusted by annual changes in the IPD for the cost of goods and services to governmental agencies as determined by the State Department of Finance.

In the event the CCD determines that the amount of apportionment does not accurately reflect costs incurred to comply with a mandate, the process of adjusting an established base year entitlement upon which the apportionment is based is set forth in GC Section 17615.8 and requires the approval of the COSM.

7. Direct Costs

A direct cost is a cost that can be identified specifically with a particular program or activity. Each claimed reimbursable cost must be supported by documentation as described in Section 12. Costs that are typically classified as direct costs are:

(1) Employee Wages, Salaries, and Fringe Benefits

For each of the mandated activities performed, the claimant must list the names of the employees who worked on the mandate, their job classification, hours worked on the mandate, and rate of pay. The claimant may, in-lieu of reporting actual compensation and fringe benefits, use a productive hourly rate:

(a) Productive Hourly Rate Options

A CCD may use one of the following methods to compute productive hourly rates:

- · Actual annual productive hours for each employee
- The weighted-average annual productive hours for each job title, or
- 1.800* annual productive hours for all employees

If actual annual productive hours or weighted-average annual productive hours for each job title is chosen, the claim must include a computation of how these hours were computed.

- * 1,800 annual productive hours excludes the following employee time:
- o Paid holidays
- o Vacation earned
- o Sick leave taken
- o Informal time off
- o Jury duty
- o Military leave taken.

(b) Compute a Productive Hourly Rate

1. Compute a productive hourly rate for salaried employees to include actual fringe benefit costs. The methodology for converting a salary to a productive hourly rate is to compute the employee's annual salary and fringe benefits and divide by the annual productive hours.

Table 1: Productive Hourly Rate, Annual Salary + Benefits Method

Formula:	Description:	
[(EAS + Benefits) ÷ APH] = PHR EAS = Employee's Annual Salary		
	APH = Annual Productive Hours	
[(\$26,000 + \$8,099)] ÷ 1,800 hrs =	= 18.94 PHR = Productive Hourly Rate	

- As illustrated in Table 1, if you assume an employee's compensation was \$26,000 and \$8,099 for annual salary and fringe benefits, respectively, using the "Salary + Benefits Method," the productive hourly rate would be \$18.94. To convert a biweekly salary to EAS, multiply the biweekly salary by 26. To convert a monthly salary to EAS, multiply the monthly salary by 12. Use the same methodology to convert other salary periods.
- 2. A claimant may also compute the productive hourly rate by using the "Percent of Salary Method."

Table 2: Productive Hourly Rate, Percent of Salary Method

Example:				
Step 1: Fringe Benefits as a Percent of Salary		Step 2: Productive Hourly Rate		
Retirement	15.00 %	Formula:		
Social Security & Medicare	7.65	$[(EAS \times (1 + FBR)) \div APH] = PHR$		
Health & Dental Insurance	5.25			
Workers Compensation	3.25	$[($26,000 \times (1.3115)) \div 1,800] = 18.94		
Total	31.15 %			
Description:				
EAS = Employee's Annual Salary		APH = Annual Productive Hours		
FBR = Fringe Benefit Rate		PHR = Productive Hourly Rate		

As illustrated in Table 3, both methods produce the same productive hourly rate.

Reimbursement for personnel services includes, but is not limited to, compensation paid for salaries, wages and employee fringe benefits. Employee fringe benefits include employer's contributions for social security, pension plans, insurance, workmen's compensation insurance and similar payments. These benefits are eligible for reimbursement as long as they are distributed equitably to all activities. Whether these costs are allowable is based on the following presumptions:

- The amount of compensation is reasonable for the service rendered.
- The compensation paid and benefits received are appropriately authorized by the governing board.
- Amounts charged for personnel services are based on payroll documents that are supported by time and attendance or equivalent records for individual employees.

 The methods used to distribute personnel services should produce an equitable distribution of direct and indirect allowable costs.

For each of the employees included in the claim, the claimant must use reasonable rates and hours in computing the wage cost. If a person of a higher-level job position, perform an activity which normally would be performed by a lower-level position, reimbursement for time spent is allowable at the average salary range for the lower-level position. The salary rate of the person at a higher-level position may be claimed if it can be shown that it was more cost effective in comparison to the performance by a person at the lower-level position under normal circumstances and conditions. The number of hours charged to an activity should reflect the time expected to complete the activity under normal circumstances and conditions. The numbers of hours in excess of normal expected hours are not reimbursable.

(c) Calculating an Average Productive Hourly Rate

In those instances where the parameters and guidelines allow a unit as a basis of claiming costs, the direct labor component of the unit cost should be expressed as an average productive hourly rate and can be determined as follows:

	ū	· ·	
	<u>Time</u> Spent	Productive <u>Hourly Rate</u>	Total Cost by Employee
Employee A	1.25 hrs	\$6.00	\$7.50
Employee B	0.75 hrs	4.50	. 3.38
Employee C	3.50 hrs	10.00	35.00
Total	5.50 hrs		\$45.88
Average Productive Hourly Rate is \$45.88/5.50 hrs. = \$8.34			

Table 3: Calculating an Average Productive Hourly Rate

(d) Employer's Fringe Benefits Contribution

A CCD has the option of claiming actual employer's fringe benefit contributions or may compute an average fringe benefit cost for the employee's job classification and claim it as a percentage of direct labor. The same time base should be used for both salary and fringe benefits when computing a percentage. For example, if health and dental insurance payments are made annually, use an annual salary. After the percentage of salary for each fringe benefit is computed, total them.

For example:

Employer's Contribution	% of Salary
Retirement	15.00%
Social Security	7.65%
Health and Dental	5.25%
Insurance	0.2070
Worker's Compensation	0.75%
Total	28.65%

(e) Materials and Supplies

Only actual expenses can be claimed for materials and supplies, which were acquired and consumed specifically for the purpose of a mandated program. The claimant must list the materials and supplies that were used to perform the mandated activity, the number of units consumed, the cost per unit, and the total dollar amount claimed. Materials and supplies purchased to perform a particular mandated activity are expected to be reasonable in quality, quantity, and cost. Purchases in excess of reasonable quality, quantity, and cost are not reimbursable. Materials and supplies withdrawn from inventory and charged to the mandated activity must be based on a recognized method of pricing, consistently applied. Purchases shall be claimed at the actual price after deducting discounts, rebates and allowances received by the CCD.

(f) Calculating a Unit Cost for Materials and Supplies

In those instances where the P's & G's suggest that a unit cost be developed for use as a basis of claiming costs mandated by the State, the materials and supplies component of the unit cost should be expressed as a unit cost of materials and supplies as shown in Table 1 or Table 2:

Table 1: Calculating A Unit Cost for Materials and Supplies

Supplies	Cost Per Unit	Amount of Supplies Used Per Activity	Unit Cost of Supplies Per Activity
Paper	0.02	4	\$0.08
Files	0.10	. 1	0.10
Envelopes	0.03	2	0.06
Photocopies	0.10	4	0.40
			<u>\$0.64</u>

Table 2: Calculating a Unit Cost for Materials and Supplies

Supplies	Supplies <u>Used</u>	Unit Cost of Supplies Per Activity
Paper (\$10.00 for 500 sheet ream)	250 Sheets	\$5.00
Files (\$2.50 for box of 25)	10 Folders	1.00
Envelopes (\$3.00 for box of 100)	50 Envelopes	1.50
Photocopies (\$0.05 per copy)	40 Copies	2.00
		\$9.50

If the number of reimbursable instances is 25, then the unit cost of supplies is \$0.38 per reimbursable instance (\$9.50/25).

(g) Contract Services

The cost of contract services is allowable if the CCD lacks the staff resources or necessary expertise, or it is economically feasible to hire a contractor to perform the mandated activity. The claimant must give the name of the contractor, explain the

reason for having to hire a contractor, describe the mandated activities performed, give the dates when the activities were performed, the number of hours spent performing the mandate, the hourly billing rate, and the total cost. The hourly billing rate shall not exceed the rate specified in the P's & G's for the mandated program. The contractor's invoice, or statement, which includes an itemized list of costs for activities performed, must accompany the claim.

(h) Equipment Rental Costs

Equipment purchases and leases (with an option to purchase) are not reimbursable as a direct cost unless specifically allowed by the P's & G's for the particular mandate. Equipment rentals used solely for the mandate is reimbursable to the extent such costs do not exceed the retail purchase price of the equipment plus a finance charge. The claimant must explain the purpose and use for the equipment, the time period for which the equipment was rented and the total cost of the rental. If the equipment is used for purposes other than reimbursable activities, only the pro rata portion of the rental costs can be claimed.

(i) Capital Outlay

Capital outlays for land, buildings, equipment, furniture and fixtures may be claimed if the P's & G's specify them as allowable. If they are allowable, the parameters and guidelines for the program will specify a basis for the reimbursement. If the fixed asset or equipment is also used for purposes other than reimbursable activities for a specific mandate, only the pro rata portion of the purchase price used to implement the reimbursable activities can be claimed.

(j) Travel Expenses

Travel expenses are normally reimbursable in accordance with travel rules and regulations of the local jurisdiction. For some programs, however, the P's & G's may specify certain limitations on expenses, or that expenses can only be reimbursed in accordance with the State Board of Control travel standards. When claiming travel expenses, the claimant must explain the purpose of the trip, identify the name and address of the persons incurring the expense, the date and time of departure and return for the trip, description of each expense claimed, the cost of transportation, number of private auto miles traveled, and the cost of tolls and parking with receipts required for charges over \$10.00.

(k) Documentation

It is the responsibility of the claimant to make available to the SCO, upon request, documentation in the form of general and subsidiary ledgers, purchase orders, invoices, contracts, canceled warrants, equipment usage records, land deeds, receipts, employee time sheets, agency travel guidelines, inventory records, and other relevant documents to support claimed costs. The type of documentation necessary for each claim may differ with the type of mandate.

8. Indirect Costs

Indirect costs are: (a) Incurred for a common or joint purpose benefiting more than one cost objective, and (b) not readily assignable to the cost objectives specifically benefited without effort disproportionate to the results achieved. Indirect costs can originate in the department performing the mandate or in departments that supply the department performing the mandate with goods, services and facilities. To be allowable, a cost must be allocable to a particular cost objective. Indirect costs must be distributed to benefiting cost objectives on bases which produce an equitable result related to the benefits derived by the mandate.

A CCD may claim indirect costs using the Controller's methodology (FAM-29C) outlined in the following paragraphs. If specifically allowed by a mandated program's P's & G's, a district may alternately choose to claim indirect costs using either (1) a federally approved rate prepared in accordance with Office of Management and Budget (OMB) Circular A-21, Cost Principles for Educational Institutions; or (2) a flat 7% rate.

The SCO developed FAM-29C to be consistent with OMB Circular A-21, cost accounting principles as they apply to mandated cost programs. The objective is to determine an equitable rate to allocate administrative support to personnel who performed the mandated cost activities. The FAM-29C methodology uses a direct cost base comprised of salary and benefit costs and operating expenses. Form FAM-29C provides a consistent indirect cost rate methodology for all CCD's mandated cost programs.

FAM-29C uses total expenditures that districts report in their *California Community Colleges Annual Financial and Budget Report* (CCFS-311), Expenditures by Activity for the General Fund – Combined. The computation excludes Capital Outlay and Other Outgo in accordance with OMB Circular A-21. The indirect cost rate computation includes any depreciation or use allowance applicable to district buildings and equipment. Districts calculate depreciation or use allowance costs separately from the CCFS-311 report and should calculate them in accordance with OMB Circular A-21.

OMB Circular A-21, Section C.4, states that cost is allocable to a particular cost objective in accordance with the relative benefits received. Also, Section E.2.b. states that the overall objective of the cost allocation process is to distribute indirect costs to the institution's major functions in proportions reasonably consistent with their use of the institution's resources. In addition, Section E.2.c. notes that where certain items or categories of expense relate to less than all functions, such expenses should be set aside for selective allocation.

OMB Circular A-21, Section H, describes a simplified method for indirect cost rate calculations. However, Section H.1.b. states that the simplified method should not be used where it produces results that appear inequitable. As previously noted, FAM-29C strives to equitably allocate administrative support costs to personnel that perform mandated cost activities claimed by CCD. For example, library costs and department administration expenses, normally classified fully or partly as indirect costs in OMB Circular A-21, are instead classified as direct costs for FAM-29C. These costs do not benefit mandated cost activities. In summary, FAM-29C indirect costs include Operation and Maintenance of Plant; Planning, Policy Making, and Coordination; General Institutional Support Services (excluding Community Relations); and depreciation or use allowance. Community Relations includes fundraising costs, which are unallowable under OMB Circular A-21. If the district claims any costs from these indirect accounts as a direct mandate-related costs, the same costs should be reclassified as direct on FAM-29C.

Table 4 presents an example of the FAM-29C methodology.

Table 4: Indirect Cost Rate for Community Colleges

	IDATED C				1	ORM VI 29-C	
``````````````````````````````````	INDIRECT COST RATE FOR COMMUNITY COLLEGE DISTRICTS						
(1) Claimant				(02) Period of C	laim		
·			Less: Capital	FAM 29-C			
A painties	EDP	Total Costs Per CCFS-311	Outlay and Other Outgo	Adjusted Total	Indirect	Direct	
Activity Instructional Activities		\$ 51,792,408		\$ 51,561,504	munect	\$ 51,561,504	
Instruct. Admin. & Instruct. Governance	6000	6,882,034	(216,518)	6,665,516		6,665,516	
Instructional Support Services	6100	4,155,095	(2,10,318)	4,145,747		4,145,747	
Admissions and Records	6200	2,104,543	(3,824)	2,100,719		2,100,719	
Student Counseling and Guidance	6300	4,570,658	(1,605)	4,569,053		4,569,053	
Other Student Services	6400	5,426,510	(41,046)	5,385,464		5,385,464	
Operation and Maintenance of Plant	6500	8,528,585	(111,743)		8,416,842	3,303,404	
Planning, Policy Making, and Coordination	6600	5,015,333	(23,660)	4,991,673	4,991,673		
General Institutional Support Services	6700	AND THE PROPERTY OF THE PARTY O	(23,000)	4,991,073	4,991,075		
Community Relations	6710	885,089	(6,091)	878,998	er net som i de de de de de de de de de de de de de	878,998	
·	6710	•	, , ,		1,850,570	3 070,990	
Fiscal Operations		1,891,424	(40,854)	1,850,570	· · · · · · · · · · · · · · · · · · ·		
Human Resources Management Non-instructional Staff Retirees' Benefits and	6730	1,378,288	(25,899)	1,352,389	1,352,389		
	0740	4 044 000		4 044 000	-		
Retirement Incentives	6740	1,011,060	· (0.700)	1,011,060	1,011,060	Charles T.	
Staff Development	6750	108,655	(8,782)	99,873	99,873 30,125		
Staff Diversity	6760	30,125	(0.44.740)	30,125			
Logistical Services	6770	2,790,091	(244,746)		2,545,345		
Management Information Systems	6780	2,595,214	(496,861)		2,098,353	- 101 T. T. T. T. T. T. T. T. T. T. T. T. T.	
Other General Institutional Support Services	6790	33,155	(4,435)	28,720	28,720	240.014	
Community Services and Economic Development	6800	340,014	(000)	340,014		340,014	
Anciliary Services	6900	1,148,730	(296)	1,148,434		1,148,434	
Auxiliary Operations	7000			-	0.000.744	_	
Depreciation or Use Allowance - Building				-	2,620,741		
Depreciation or Use Allowance - Equipment			and the second		1,706,396	e de la companya de la companya de la companya de la companya de la companya de la companya de la companya de	
Totals		\$100,687,011	\$ (1,466,612)	\$ 99,220,399	\$26,752,087	\$ 76,795,449	
					(A)	(B)	
Indirect Cost Rate (A)/(B)					34.84%	_	

9. Time Study Guidelines

Background

For costs incurred on or after January 1, 2005, a reasonable reimbursement methodology can be used as a formula for reimbursing CCD costs mandated by the state that meets certain conditions specified in GC Section 17518.5(a). For costs incurred prior to January 1, 2005, a time study can only be substituted for continuous records of actual time spent for a specific fiscal year if the program's P's & G's allows for the use of time studies.

Two methods are acceptable for documenting employee time charged to mandated cost programs: Actual Time Reporting and Time Study, which are described below. Application of time study results is restricted. As explained in Time Study Results below, the results may be projected forward a maximum of two years provided the claimant meets certain criteria.

Actual Time Reporting

The P's & G's define reimbursable activities for each mandated cost program. Some P's & G's refer to reimbursable activities as reimbursable components. When employees work on multiple activities and/or programs, a distribution of their salaries or wages must be supported by personnel activity reports or equivalent documentation that meets the following standards which clarify documentation requirements discussed under the Reimbursable Activities section of recent P's & G's:

- They must reflect an after-the-fact (contemporaneous) distribution of the actual activity of each employee;
- They must account for the total activity for which each employee is compensated;
- · They must be prepared at least monthly and must coincide with one or more pay periods; and
- They must be signed by the employee.

Budget estimates or other distribution percentages determined before services are performed do not qualify as support for time distribution.

Time Study

In certain cases, a time study may be used to substitute for continuous records of actual time spent on multiple activities and/or programs. An effective time study requires that an activity be a task that is repetitive in nature. Activities that require a varying level of effort are not appropriate for time studies.

Time Study Plan

A time study plan is necessary before conducting the time study. The claimant must retain the time study plan for audit purposes. The plan needs to identify the following:

- Time period(s) to be studied: The plan must show that all time periods selected are representative of the fiscal year, and that the results can be reasonably projected to approximate actual costs.
- Activities and/or programs to be studied: For each mandated program included, the time study must separately identify each reimbursable activity defined in the mandated program's P's & G's, which are derived from the program's Statement of Decision. If a reimbursable activity in the P's & G's identifies separate and distinct sub-activities, they must also be treated as individual activities.

For example, sub-activities (a), (b), and (c) under reimbursable activity (B)(1) of the local agency's Domestic Violence Treatment Services: Authorization and Case Management program relate to information to be discussed during victim notification by the probation department and therefore are not separate and distinct activities. These sub-activities do not have to be separately studied.

- Process used to accomplish each reimbursable activity: Use flowcharts or similar analytical tools and/or written desk procedures to describe the process for each activity.
- Employee universe: The employee universe used in the time study must include all positions whose salaries and wages are to be allocated by means of the time study.
- Employee sample selection methodology: The plan must show that employees selected are
 representative of the employee universe, and the results can be reasonably projected to
 approximate actual costs. In addition, the employee sample size should be proportional to the
 variation in time spent to perform a task. The sample size should be larger for tasks with
 significant time variations.
- Time increments to be recorded: The time increments used should be sufficient to recognize the number of different activities performed and the dynamics of these responsibilities. Very large increments (such as one hour or more) might be used for employees performing only a few functions that change very slowly over time. Very small increments (a number of minutes) may be needed for employees performing more short-term tasks.

Random moment sampling is not an acceptable alternative to continuous time records for mandated cost claims. Random moment sampling techniques are most applicable in situations where employees perform many different types of activities on a variety of programs with small time increments throughout the fiscal year.

Time Study Documentation

Time studies must:

- Be supported by time records that are completed contemporaneously;
- Report activity on a daily basis;
- Be sufficiently detailed to reflect all mandated activities and/or programs performed during a specific time period; and
- Coincide with one or more pay periods.

Time records must be signed by the employee (electronic signatures are acceptable) and be supported by corroborating evidence which validates that the work was actually performed. As with actual time reporting, budget estimates or other distribution percentages determined before services are performed do not qualify as valid time studies.

Time Study Results

Time study results must be summarized to show how the time study supports the costs claimed for each activity. Any variations from the procedures identified in the original time study plan must be documented and explained.

Current-year costs must be used to prepare a time study. Claimants may project time study results to no more than two subsequent fiscal years. A claimant may not apply time study results retroactively.

 Annual Reimbursement Claims: Claimants may use time studies to support costs incurred on or after January 1, 2005. Claimants may not use time studies for the period July 1, 2004, through December 31, 2004, unless (1) the program's P's & G's specifically allow time studies, and (2) the time study is prepared based on mandated activity occurring between July 1, 2004, and December 31, 2004.

• <u>Initial Claims</u>: When filing an initial claim for new mandated programs, claimants may only use time study results for costs incurred on or after January 1, 2005. Claimants may not use time studies to support costs incurred before January 1, 2005, unless (1) the program's P's & G's specifically allow time studies, and (2) the claimant prepares separate time studies for each fiscal year preceding January 1, 2005, based on mandated activity occurring during those years.

When projecting time study results, the claimant must certify that there have been no significant changes between years in either: (1) the requirements of each mandated program activity or (2) the processes and procedures used to accomplish the activity. For all years, the claimant must maintain corroborating evidence that validates the mandated activity was actually performed. Time study results used to support subsequent years' claims are subject to the recordkeeping requirements for those claims.

10. Offset Against State Mandated Claims

As noted previously, allowable costs are defined as those direct and indirect costs, less applicable credits, considered to be eligible for reimbursement. When all or part of the costs of a mandated program are specifically reimbursable from local assistance revenue sources (e.g., state, federal, foundation, etc.), only that portion of any increased costs payable from CCD funds is eligible for reimbursement under the provisions of GC Section 17561.

Example 1:

As illustrated in Table 5, this example shows how the "Offset Against State Mandated Claims" is determined for a CCD receiving block grant revenues not based on a formula allocation. Program costs for each situation equals \$100,000.

	st State Mandat	

	Program Costs	Actual Local Assistance Revenues	State Mandated Costs	Offset Against State Mandated Claims	Claimable Mandated Costs
1.	\$100,000	\$95,000	\$2,500	\$-0-	\$2,500
2.	100,000	97,000	2,500	-0-	2,500
3.	100,000	98,000	2,500	500	2,000
4.	100,000	100,000	2,500	2,500	-0-
5.	100,000 *	50,000	2,500	1,250	1,250
6.	100,000 *	49,000	2,500	250	2,250

^{*} CCD share is \$50,000 of the program cost.

Numbers (1) through (4), in Table 5, show intended funding at 100% from local assistance revenue sources. Numbers (5) and (6) show cost sharing on a 50/50 basis with the district. In numbers (1) through (6), included in the program costs of \$100,000 are state mandated costs of \$2,500. The offset against state mandated claims are the amount of actual local assistance revenues, which exceeds the difference between program costs and state mandated costs. This offset cannot exceed the amount of state mandated costs.

- In (1), local assistance revenues were less than expected. Local assistance funding was not in excess of the difference between program costs and state mandated costs. As a result, the offset against state mandated claims is zero and \$2,500 is claimable as mandated costs.
- In (4), local assistance revenues were fully realized to cover the entire cost of the program, including the state mandate activity; therefore, the offset against state mandated claims is \$2,500, and claimable costs are \$0.
- In (5), the district is sharing 50% of the project cost. Since local assistance revenues of \$50,000 were fully realized, the offset against state mandated claims is \$1,250.
- In (6), local assistance revenues were less than the amount expended and the offset against state mandated claims is \$250. Therefore, the claimable mandated costs are \$2,250.

Example 2:

As illustrated in Table 6, this example shows how the offset against state mandated claims is determined for a CCD receiving special project funds based on approved actual costs. Local assistance revenues for special projects must be applied proportionately to approve costs.

Table 6: Offset Against State Mandates, Example 2

	_				<u>·</u>
	Program Costs	Actual Local Assistance Revenues	State Mandated Costs	Offset Against State Mandated Claims	Claimable Mandated Costs
1.	\$100,000	\$100,000	\$2,500	\$2,500	\$-0-
2.	100,000 **	75,000	2,500	1,875	625
3.	100,000 **	45,000	1,500	1,125	375

^{**} CCD share is \$25,000 of the program cost.

In (2), the entire program cost was approved. Since the local assistance revenue source covers 75% of the program cost, it also proportionately covered 75% of the \$2,500 state mandated costs, or \$1,875.

If in (3) local assistance revenues are less than the amount expected because only \$60,000 of the \$100,000 program costs were determined to be valid by the contracting agency, then a proportionate share of state mandated costs is likewise reduced to \$1,500. The offset against state mandated claims is \$1,125. Therefore, the claimable mandated costs are \$375.

Federal and State Funding Sources

State school fund apportionments and federal aid for education, which are based on average daily attendance and are part of the general system of financing public schools as well as block grants which do not provide for specific reimbursement of costs (i.e., allocation formulas not tied to expenditures), should not be included as reimbursements from local assistance revenue sources.

Governing Authority

The costs of salaries and expenses of the governing authority, such as the school superintendent and governing board, are not reimbursable. These are costs of general government as described in the Office of Management and Budget Circular (OMB) 2 CFR Part 225.

11. Notice of Claim Adjustment

All claims submitted to the SCO are reviewed to determine if the claim was prepared in accordance with the claiming instructions. If any adjustments are made to a claim, the claimant will receive a "Notice of Claim Adjustments" detailing adjustments made by the SCO.

12. Audit of Costs

All claims submitted to the State Controller's Office (SCO) are reviewed to determine if costs are related to the mandate, are reasonable and not excessive, and the claim was prepared in accordance with the SCO's claiming instructions and the P's & G's adopted by the COSM. If any adjustments are made to a claim, a "Notice of Claim Adjustment" specifying the claim component adjusted, the amount adjusted, and the reason for the adjustment will be mailed within 30 days after payment of the claim.

Pursuant to GC Section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by CCD pursuant to this chapter is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement claim was filed or last amended, whichever is later. However, if no funds were appropriated or no payment was made to a claimant for the program for the fiscal year for which the claim is filed, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim. In any case, an audit shall be completed no later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities must be retained during the period subject to audit. If an audit has been initiated by the Controller during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings.

On-site audits will be conducted by the SCO as deemed necessary. Accordingly, all documentation to support actual costs claimed must be retained for a period of three years after the end of the calendar year in which the reimbursement claim was filed or amended regardless of the year of costs incurred. When no funds are appropriated for initial claims at the time the claim is filed, supporting documents must be retained for three years from the date of initial payment of the claim. Claim documentation shall be made available to the SCO on request.

13. Source Documents

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. Actual costs are those costs actually incurred to implement the mandated activities. Actual costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is a document created at or near the same time the actual cost was incurred for the event or activity in question. Source documents may include, but are not limited to, employee time records or time logs, sign-in sheets, invoices, and receipts.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification or declaration stating, "I certify under penalty of perjury under the laws of the State of California that the foregoing is true and correct based upon personal knowledge." Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, corroborating documents cannot be substituted for source documents.

For costs incurred on or after January 1, 2005, a reasonable reimbursement methodology can be used as a formula for reimbursing a CCD mandated by the state that meets certain conditions specified in 17518.5(a). For costs incurred prior to January 1, 2005, time study can substitute for continuous records of actual time spent for a specific fiscal year only if the program's P's & G's allow for the use of time studies.

14. Claim Forms and Instructions

A claimant may submit a computer generated report in substitution for Form-1 and Form-2, provided the format of the report and data fields contained within the report are identical to the claim forms included with these instructions. The claim forms provided with these instructions should be duplicated and used by the claimant to file an estimated or reimbursement claim. The SCO will revise the manual and claim forms as necessary.

A. Form-2, Component/Activity Cost Detail

This form is used to segregate the detail costs by claim component. In some mandates, specific reimbursable activities have been identified for each component. The expenses reported on this form must be supported by the official financial records of the claimant and copies of supporting documentation, as specified in the claiming instructions, must be submitted with the claims. All supporting documents must be retained for a period of not less than three years after the reimbursement claim was filed or last amended.

B. Form-1, Claim Summary

This form is used to summarize direct costs by component and compute allowable indirect costs for the mandate. The direct costs summarized on this form are derived from Form-2 and are carried forward to form FAM-27.

A CCD has the option of using a federally approved rate (i.e., utilizing the cost accounting principles from the Office of Management and Budget (OMB) 2, CFR Part 225) or from form FAM-29C.

C. Form FAM-27, Claim for Payment

This form contains a certification that must be signed by an authorized officer of the CCD. All applicable information from Form-1 must be carried forward onto this form in order for the SCO to process the claim for payment. An original and one copy of the FAM-27 are required.

Claims should be rounded to the nearest dollar. Submit a signed original and one copy of form FAM-27, Claim for Payment, and all other forms and supporting documents (To expedite the payment process, please sign the form FAM-27 with blue ink, and attach a copy of the form FAM-27 to the top of the claim package.) Use the following mailing addresses:

If delivered by U.S. Postal Service:

If delivered by Other delivery services:

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 500 Sacramento, CA 95816

15. Retention of Claiming Instructions

For your convenience, the revised claiming instructions in this package have been arranged in alphabetical order by program name. These revisions should be inserted in the School Mandated Cost Manual and the old forms they replace should be removed. The instructions should then be retained permanently for future reference, and the forms should be duplicated to meet your filing requirements. Annually, updated forms and any other information or instructions claimants may need to file claims, as well as instructions and forms for all new programs released throughout the

year will be placed on the SCO's web site at www.sco.ca.gov/ard/local/locreim/index.shtml.

If you have any questions concerning mandated cost reimbursements, please write to us at the address listed for filing claims, or send e-mail to Irsdar@sco.ca.gov, or call the Local Reimbursements Section at (916) 324-5729.

16. Retention of Claim Records and Supporting Documentation

All claims submitted to the SCO are reviewed to determine if costs are related to the mandate, are reasonable and not excessive, and that the claim was prepared in accordance with the SCO's claiming instructions and the COSM's P's and G's. if any adjustments are made to a claim, a "Notice of Claim Adjustments" specifying the claim component adjusted, the amount adjusted, and the reason for the adjustment, will be mailed within 30 days after payment of the claim.

On-site audits will be conducted by the SCO as deemed necessary. Pursuant to GC Section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a school district is subject to audit by the SCO no later than three years after the date the actual reimbursement claim was filed or last amended, whichever is later. However, if no funds were appropriated or no payment was made to a claimant for the program for the fiscal year for which the claim was filed, the time for the SCO to initiate an audit shall commence to run from the date of initial payment of the claim. Therefore, all documentation to support actual costs claimed must be retained for the same period, and shall be made available to the SCO on request.

FILING A CLAIM

1. Introduction

The law in the State of California, (GC Sections 17500 through 17617), provides for the reimbursement of costs incurred by community college districts (CCD) for costs mandated by the State. Costs mandated by the State means any increased costs which a CCD is required to incur after July 1, 1980, as a result of any statute enacted after January 1, 1975, or any executive order implementing such statute which mandates a new program or higher level of service of an existing program.

A reimbursement claim is defined in GC Section 17522 as any claim filed with the State Controller's Office by a CCD for reimbursement of costs incurred for which an appropriation is made for the purpose of paying the claim. An actual claim for the 2007-08 fiscal year, may be filed by February 15, 2009, without a late penalty. If the filing deadline falls on a weekend or holiday, the filing deadline will be the next business day. Since the 15th falls on a weekend in 2009, claims will be accepted without penalty if postmarked or delivered on before February 17th, 2009. Ongoing reimbursement claims filed after the deadline will be reduced by a late penalty of 10%, not to exceed \$10,000. Amended claims filed after the filing deadline will be reduced by 10% of the increased amount not to exceed \$10,000 for the total claim. Initial reimbursement claims filed after the filing deadline will be reduced by a late penalty of 10% with no limitation. Claims filed more than one year after the deadline will not be accepted by the SCO.

In order for a claim to be considered properly filed, it must include documentation to support the indirect cost rate if the indirect cost rate exceeds 7 percent. A more detailed discussion of the indirect cost methods available to community colleges may be found in Section 9 of these instructions. Documentation to support actual costs must be kept on hand by the claimant and made available to the SCO upon request as explained in Section 17 of these instructions.

When a program has been reimbursed for three or more years, the Commission on State Mandates (CSM) may approve the program for inclusion in the State Mandates Apportionment System (SMAS). For programs included in SMAS, the SCO determines the amount of each claimant's entitlement based on an average of three consecutive fiscal years of actual costs adjusted by any changes in the Implicit Price Deflator (IPD). Claimants with an established entitlement receive an annual apportionment adjusted by any changes in the IPD and, under certain circumstances, by any changes in workload. Claimants with an established entitlement do not need to file further claims for the program.

The SCO is authorized to make payments for costs of mandated programs from amounts appropriated by the State Budget Act, by the State Mandates Claims Fund, or by specific legislation. In the event the appropriation is insufficient to pay claims in full, claimants will receive prorated payments in proportion to the dollar amount of approved claims for the program. Balances of prorated payments will be made when supplementary funds become available.

These claiming instructions are issued to help claimants prepare paper, and/or electronic mandated cost claims, for submission to the SCO. These instructions are based upon the State of California statutes, regulations, and parameters and guidelines (P's & G's) adopted by the CSM. Since each mandate is administered separately, it is important to refer to the P's and G's for each program for information relating to established policies and eligible reimbursable costs.

2. Electronic Filing: Local Government e-Claims (LGeC)

LGeC enables claimants and their consultants to securely prepare and submit mandated cost claims via the Internet. LGeC uses a series of data input screens to collect the information needed to prepare a claim and provides a web service so claims can be uploaded in batch files. LGeC also incorporates an attachment feature so claimants can electronically attach supporting documentation if required. The only documentation required to be submitted with the claim is the

support for the indirect cost rate if the indirect cost rate exceeds 10%. A more detailed discussion of the indirect cost methodologies available to community colleges may be found in Section 9 of this manual. All other documentation to support actual costs must be kept on hand by the claimant and made available to the SCO upon request as explained in Section 17 of this manual.

The LGeC system provides an easy and straightforward approach to the claiming process. Filing claims using LGeC eliminates the manual preparation and submission of paper claims by CCDs and the receiving, processing, key entry, verification, and storage of the paper claims by the SCO. LGeC also provides mathematical checks and automated error detection to reduce erroneous and incomplete claims, provides the State with an electronic workflow process, and stores the claims in an electronic format. Making the change from paper claims to electronic claims reduces the manual handling of paper claims and decreases the costs incurred for postage, handling, and storage of claims filed using the LGeC system

In order to use the LGeC system you will need to obtain a user ID and password for each person who will access the LGeC system. To obtain a User ID and password you must file an application with the SCO. The application and instructions are available on the LGeC website located at https://www.sco/ard/local/lgec/index.shtml. Complete the application and other documents as requested and mail them to the SCO using the address provided in the instructions. The SCO will process the application and issue a User ID and password to each applicant.

In addition, you may want to subscribe to an email distribution list to automatically receive timely, comprehensive information regarding mandated cost claim receipts, payments, test claims, guidelines, electronic claims, and other news and updates. You also will receive related audit reports and mandate information disseminated by other state agencies.

You can find more information about LGeC and the email distribution lists at https://www.sco/ard/local/lgec/index.shtml. This website provides access to the LGeC system, an application for User ID's and passwords, an instructional guide, FAQ's and additional help files. Questions about the information on this website may be directed to LRSDAR@sco.ca.gov, or to Angie Lowi Teng at the Division of Accounting and Reporting, Local Reimbursements Section, Local Government e-Claims, (916) 323-0706.

3. Types of Claims

Claimants may file a reimbursement claim for actual mandated costs incurred in the prior fiscal year. An entitlement claim may be filed for the purpose of establishing a base year entitlement amount for mandated programs included in SMAS. A claimant who has established a base year entitlement for a program, would receive an automatic annual payment which is reflective of the current costs for the program.

All claims received by the SCO will be reviewed to verify actual costs. An adjustment of the claim will be made if the amount claimed is determined to be excessive, improper, or unreasonable.

A. Reimbursement Claim

A reimbursement claim is defined in GC Section 17522 as any claim filed with the SCO by a CCD for reimbursement of costs incurred for which an appropriation is made for paying the claim.

Initial reimbursement claims are first-time claims for reimbursement of costs for one or more prior fiscal year(s) of a program that was previously unfunded. Claims are due 120 days from the date of issuance of the claiming instructions for the program by the SCO. The first statute that appropriates funds for the mandated program will specify the fiscal years for which costs are eligible for reimbursement.

Annual ongoing reimbursement claims must be filed by February 15th following the fiscal year in

which costs were incurred for the program. If the filing deadline falls on a weekend or holiday, the filing deadline will be the next business day. Since February 15th falls on a weekend in 2009, claims will be accepted without penalty if postmarked or delivered on before February 17th, 2009.

In order for a claim to be considered properly filed, it must include documentation to support the indirect cost rate if the indirect cost rate exceeds seven percent. A more detailed discussion of the indirect cost methods available to community colleges may be found in Section 9 of this manual.

Documentation to support actual costs must be kept on hand by the claimant and made available to the SCO upon request as explained in Section 17 of this manual.

B. Estimated Claims

Pursuant to AB 8, Chapter 6, Statutes of 2008, the option to file estimated claims has been eliminated. Therefore, estimated claims filed on or after February 17, 2008, will not be accepted for reimbursement.

C. Entitlement Claim

An entitlement claim is defined in GC Section 17522 as any claim filed by a CCD with the SCO for the sole purpose of establishing or adjusting a base year entitlement for a mandated cost program that has been included in SMAS. An entitlement claim should not contain nonrecurring or initial start-up costs. There is no statutory deadline for the filling of entitlement claims. However, entitlement claims should be filed by February 15th, following the third fiscal year used to develop the entitlement claim, to permit an orderly processing of claims. When the claims are approved and a base year entitlement amount is determined, the claimant will receive an apportionment reflective of the program's current year costs.

The automatic apportionment is determined by adjusting the claimant's base year entitlement for changes in the IPD of costs of goods and services to governmental agencies, as determined by the State Department of Finance. For programs approved by the CSM for inclusion in SMAS on or after January 1, 1988, the payment for each year succeeding the three year base period is adjusted according to any changes by both the IPD and average daily attendance (ADA).

The SCO will perform this computation for each claimant who has filed claims for three consecutive years. If a claimant has incurred costs for three consecutive years but has not filed a claim in each of those years, the claimant may file an entitlement claim, form FAM-43, to establish a base year entitlement. The form FAM-43 is included in the claiming instructions for SMAS programs. An entitlement claim does not result in the claimant being reimbursed for the costs incurred, but rather entitles the claimant to receive automatic payments from SMAS. Annual apportionments for programs included in the SMAS system are paid on or before November 30th of each year.

4. Minimum Claim Amount

For initial claims and annual claims filed on or after September 30, 2002, if the total costs for a given year do not exceed \$1,000 no reimbursement shall be allowed except as otherwise allowed by GC Section 17564.

5. Filing Deadline for Claims

Pursuant to GC Section 17561(d) initial reimbursement claims (first time claims) for reimbursement of costs of a previously unfunded mandated program must be filed within 120 days from the date the SCO issues the claiming instructions for the program.

When paying a timely filed claim for initial reimbursement, the Controller shall withhold 20 percent of the amount of the claim until the claim is audited to verify the actual amount of the mandated costs.

Initial reimbursement claims filed after the filing deadline shall be reduced by 10 percent of the amount that would have been allowed had the claim been timely filed. The Controller may withhold payment of any late claim for initial reimbursement until the next deadline for funded claims unless sufficient funds are available to pay the claim after all timely filed claims have been paid. All initial reimbursement claims for all fiscal years required to be filed on their initial filing date for a statemandated local program shall be considered as one claim for the purpose of computing any late claim penalty

In no case may a reimbursement claim be paid if submitted more than one year after the filing deadline specified in the Controller's claiming instructions on funded mandates.

Pursuant to GC Section 17560, annual reimbursement claims (recurring claims) for costs incurred during the previous fiscal year must be filed with the SCO and postmarked on or before February 15th following the fiscal year in which costs were incurred. If the filing deadline falls on a weekend or holiday, the filing deadline will be the next business day. Since February 15th falls on a weekend in 2009, claims will be accepted without penalty if postmarked or delivered on before February 17th, 2009.

If the annual reimbursement claim is filed after the deadline, but within one year of the deadline, the approved claim must be reduced by a 10% late penalty, not to exceed \$10,000. Amended claims filed after the deadline will be reduced by 10% of the increased amount not to exceed \$10,000 for the total claim. Claims filed more than one year after the deadline cannot be accepted for reimbursement.

Entitlement claims do not have a filing deadline. However, entitlement claims should be filed by February 15th to permit orderly processing of the claims.

6. Payment of Claims

In order for the SCO to authorize payment of a claim, the Certification of Claim, form FAM-27, must be properly filled out, signed, and dated by the entity's authorized officer. When using the LGeC system the logon id and password of the authorized officer is used for the signature and is applied by the LGeC system when the claim is submitted. Pursuant to GC 17561(d), reimbursement claims are paid by August 15, or 45 days after the date the appropriation for the claim is effective, whichever is later. In the event the amount appropriated by the Legislature is insufficient to pay the approved amount in full for a program, claimants will receive a prorated payment in proportion to the amount of approved claims timely filed and on hand at the time of proration.

A claimant is entitled to receive accrued interest at the pooled money investment account rate if the payment was made more than 60 days after the claim filing deadline or the actual date of claim receipt, whichever is later. For an initial claim, interest begins to accrue when the payment is made more than 365 days after the adoption of the program's statewide cost estimate. The SCO may withhold up to 20 percent of the amount of an initial claim until the claim is audited to verify the actual amount of the mandated costs.

The SCO reports the amounts of insufficient appropriations to the State Department of Finance, the Chairperson of the Joint Legislative Budget Committee, and the Chairperson of the respective committee in each house of the Legislature, who consider appropriations in order to assure appropriation of these funds in the Budget Act. If these funds cannot be appropriated on a timely basis in the Budget Act, this information is transmitted to the CSM which will include these amounts in its report to assure that an appropriation sufficient to pay the claims is included in the next local government claims bill or other appropriation bills. Any balances remaining on these claims will be paid when supplementary funds are made available.

Unless specified in the statutes, regulations, or P's & G's, the determination of allowable and unallowable costs for mandates is based on the P's & G's adopted by the CSM. The determination of allowable reimbursable mandated costs for unfunded mandates is made by the CSM. The SCO determines allowable reimbursable costs, subject to amendment by the CSM, for mandates funded by special legislation. Allowable costs are those direct and indirect costs, less applicable credits, considered eligible for reimbursement. In order for costs to be allowable and thus eligible for reimbursement, the costs must meet the following general criteria:

- 1. The cost is necessary and reasonable for proper and efficient administration of the mandate and not a general expense required to carry out the overall responsibilities of government.
- 2. The cost is allocable to a particular cost objective identified in the P's & G's.
- The cost is net of any applicable credits that offset or reduce expenses of items allocable to the mandate.

The SCO has identified certain costs that should not be claimed as direct program costs unless specified as reimbursable under the program's P's & G's. These costs include, but are not limited to, subscriptions, depreciation, memberships, conferences, workshops, general education, and travel costs.

7. State Mandates Apportionment System (SMAS)

Chapter 1534, Statutes of 1985, established SMAS, a method of paying certain mandated programs as apportionments. This method is utilized whenever a program has been approved for inclusion in SMAS by the CSM.

When a mandated program has been included in SMAS, the SCO will determine a base year entitlement amount for each CCD that has submitted reimbursement claims (or entitlement claims) for three consecutive fiscal years. A base year entitlement amount is determined by averaging the approved reimbursement claims (or entitlement claims) for 1982-83, 1983-84, and 1984-85 years or any three consecutive fiscal years thereafter. The amounts are first adjusted by any change in the IPD, which is applied separately to each year's costs for the three years that comprise the base period. The base period means the three fiscal years immediately succeeding the CSM's approval.

Each CCD with an established base year entitlement for the program will receive automatic annual payments from the SCO reflective of the program's current year costs. The apportionment amount is adjusted annually for any change in the IPD. If the mandated program was included in SMAS after January 1, 1988, the annual apportionment is adjusted for any change in both the IPD and ADA.

In the event a CCD has incurred costs for three consecutive fiscal years but did not file a reimbursement claim in one or more of those fiscal years, the CCD may file an entitlement claim for each of those missed years to establish a base year entitlement. An "entitlement claim" means any claim filed by a CCD with the SCO for the sole purpose of establishing a base year entitlement. A base year entitlement shall not include any nonrecurring or initial start-up costs.

Initial apportionments are made on an individual program basis. After the initial year, all apportionments are made by November 30th. The amount to be apportioned is the base year entitlement adjusted by annual changes in the IPD for the cost of goods and services to governmental agencies as determined by the State Department of Finance.

In the event the CCD determines that the amount of apportionment does not accurately reflect costs incurred to comply with a mandate, the process of adjusting an established base year entitlement upon which the apportionment is based is set forth in GC Section 17615.8 and requires the approval of the CSM.

8. Direct Costs

A direct cost is a cost that can be identified specifically with a particular program or activity. Documentation to support direct costs must be kept on hand by the claimant and made available to the SCO upon request as explained in Section 17 of these instructions. Costs typically classified as direct costs are:

(1) Employee Wages, Salaries, and Fringe Benefits

For each of the mandated activities performed, the claimant must list the names of the employees who worked on the mandate, their job classification, hours worked on the mandate, and rate of pay. The claimant may use a productive hourly rate in-lieu of reporting actual compensation and fringe benefits:

(a) Productive Hourly Rate Options

A CCD may use one of the following methods to compute productive hourly rates:

- · Actual annual productive hours for each employee
- The weighted-average annual productive hours for each job title, or
- 1,800* annual productive hours for all employees

If actual annual productive hours or weighted-average annual productive hours for each job title is chosen, the claimant must maintain documentation of how these hours were computed. Documentation to support these costs must be kept on hand by the claimant and made available to the SCO upon request as explained in Section 17 of these instructions.

- * 1,800 annual productive hours excludes the following employee time:
- o Paid holidavs:
- o Vacation earned;
- o Sick leave taken;
- o Informal time off;
- o Jury duty;
- o Military leave taken.

(b) Compute a Productive Hourly Rate

Compute a productive hourly rate for salaried employees to include actual fringe benefit
costs. The methodology for converting a salary to a productive hourly rate is to
compute the employee's annual salary and fringe benefits and divide by the annual
productive hours.

Table 1: Productive Hourly Rate, Annual Salary + Benefits Method

Formula:	Description:
[(EAS + Benefits) APH] = PHR	EAS = Employee's Annual Salary
	APH = Annual Productive Hours
[(\$26,000 + \$8,099)] 1,800 hrs = 18.94	PHR = Productive Hourly Rate

As illustrated in Table 1, if you assume an employee's compensation was \$26,000 and \$8,099 for annual salary and fringe benefits, respectively, using the "Salary + Benefits Method," the productive hourly rate would be \$18.94. To convert a biweekly salary to EAS, multiply the biweekly salary by 26. To convert a monthly salary to EAS, multiply the monthly salary by 12. Use the same methodology to convert other salary periods.

2. A claimant may also compute the productive hourly rate by using the "Percent of Salary Method."

Table 2: Productive Hourly Rate, Percent of Salary Method

		
Example:		• •
Step 1: Fringe Benefits a of Salary	s a Percent	Step 2: Productive Hourly Rate
Retirement	15.00 %	Formula:
Social Security & Medicare	7.65	[(EAS x (1 + FBR)) APH] = PHR
Health & Dental Insurance	5.25	
Workers Compensation	3.25	[(\$26,000 x (1.3115)) 1,800] = \$18.94
Total	31.15 %	
Description:		
EAS = Employee's Annual Salary		APH = Annual Productive Hours
FBR = Fringe Benefit Rate		PHR = Productive Hourly Rate

As illustrated in Table 3, both methods produce the same productive hourly rate.

Reimbursement for personnel services includes, but is not limited to, compensation paid for salaries, wages and employee fringe benefits. Employee fringe benefits include employer's contributions for social security, pension plans, insurance, workers compensation insurance and similar payments. These benefits are eligible for reimbursement as long as they are distributed equitably to all activities. Whether these costs are allowable is based on the following presumptions:

- The amount of compensation is reasonable for the service rendered.
- The compensation paid and benefits received are appropriately authorized by the governing board.
- Amounts charged for personnel services are based on payroll documents that are supported by time and attendance or equivalent records for individual employees.
- The methods used to distribute personnel services should produce an equitable distribution of direct and indirect allowable costs.

For each of the employees included in the claim, the claimant must use reasonable rates and hours in computing the wage cost. If a person of a higher-level position, performs an activity which normally would be performed by a lower-level position, reimbursement for time spent is allowable at the average salary range for the lower-level position. The salary rate of the person at a higher-level position may be claimed if it can be shown that it was more cost effective in comparison to the performance by a person at the lower-level position under normal circumstances and conditions. The number of hours charged to an activity should reflect the time expected to complete the activity under normal circumstances and conditions. The numbers of hours in excess of normal expected hours

are not reimbursable. Documentation to support these costs must be kept on hand by the claimant and made available to the SCO upon request as explained in Section 17 of these instructions.

(c) Calculating an Average Productive Hourly Rate

In those instances where the P's & G's allow a unit as a basis of claiming costs, the direct labor component of the unit cost should be expressed as an average productive hourly rate and can be determined as follows:

Table 3: Calculating an Average Productive Hourly Rate

	<u>Time</u> Spent	Productive <u>Hourly Rate</u>	Total Cost by Employee		
Employee A	1.25 hrs	\$6.00	\$7.50		
Employee B	0.75 hrs	4.50	3.38		
Employee C	3.50 hrs	10.00	35.00		
Total	5.50 hrs		\$45.88		
Average Productive Hourly Rate is \$45.88/5.50 hrs. = \$8.34					

(d) Employer's Fringe Benefits Contribution

A CCD has the option of claiming actual employer's fringe benefit contributions or may compute an average fringe benefit cost for the employee's job classification and claim it as a percentage of direct labor. The same time base should be used for both salary and fringe benefits when computing a percentage. For example, if health and dental insurance payments are made annually, use an annual salary. After the percentage of salary for each fringe benefit is computed, total them. Documentation to support these costs must be kept on hand by the claimant and made available to the SCO upon request as explained in Section 17 of these instructions. For example:

Employer's Contribution	% of Salary
Retirement	15.00%
Social Security	7.65%
Health and Dental	5.25%
Insurance	0.2070
Worker's Compensation	0.75%
Total	28.65%

(e) Materials and Supplies

Only actual expenses can be claimed for materials and supplies, which were acquired and consumed specifically for the purpose of a mandated program. The claimant must list the materials and supplies that used to perform the mandated activity, the number of units consumed, the cost per unit, and the total dollar amount claimed. Materials and supplies in excess of reasonable quality, quantity, and cost are not reimbursable. Materials and supplies withdrawn from inventory and charged to the mandated activity must be based on a recognized method of pricing, consistently applied. Purchases shall be claimed at the actual price after deducting discounts, rebates and allowances received by the CCD. Documentation to support these costs must be kept on hand by

the claimant and made available to the SCO upon request as explained in Section 17 of these instructions.

(f) Calculating a Unit Cost for Materials and Supplies

In those instances where the P's & G's suggest that a unit cost be developed for use as a basis of claiming costs mandated by the State, the materials and supplies component of the unit cost should be expressed as a unit cost of materials and supplies as shown in Table 1 or Table 2:

Table 1: Calculating A Unit Cost for Materials and Supplies

Supplies	Cost Per Unit	Amount of Supplies Used Per Activity	Unit Cost of Supplies Per Activity
Paper	0.02	· 4	\$0.08
Files	0.10	1 .	0.10
Envelopes	0.03	2	0.06
Photocopies	0.10	4	0.40
		•	<u>\$0.64</u>
1			

Table 2: Calculating a Unit Cost for Materials and Supplies

Supplies	Supplies <u>Used</u>	Unit Cost of Supplies Per Activity
Paper (\$10.00 for 500 sheet ream)	250 Sheets	\$5.00
Files (\$2.50 for box of 25)	10 Folders	1.00
Envelopes (\$3.00 for box of 100)	50 Envelopes	1.50
Photocopies (\$0.05 per copy)	40 Copies	2.00
		\$9.50

If the number of reimbursable instances is 25, then the unit cost of supplies is \$0.38 per reimbursable instance (\$9.50/25).

(g) Contract Services

The cost of contract services is allowable if the CCD lacks the staff resources or necessary expertise, or it is economically feasible to hire a contractor to perform the mandated activity. The claimant must keep documentation on hand to support the name of the contractor, explain the reason for having to hire a contractor, describe the mandated activities performed, give the dates when the activities were performed, the number of hours spent performing the mandate, the hourly billing rate, and the total cost. The hourly billing rate shall not exceed the rate specified in the P's & G's for the mandated program. The contractor's invoice, or statement, which includes an itemized list of costs for activities performed. Documentation to support these costs must be kept on hand by the claimant and made available to the SCO upon request as explained in Section 17 of these instructions.

(h) Equipment Rental Costs

Equipment purchases and leases (with an option to purchase) are not reimbursable as a direct cost unless specifically allowed by the P's & G's for the particular mandate. Equipment rentals used solely for the mandate are reimbursable to the extent such costs do not exceed the retail purchase price of the equipment plus a finance charge. The claimant must maintain documentation to support the purpose and use for the equipment, the time period for which the equipment was rented and the total cost of the rental. If the equipment is used for purposes other than reimbursable activities, only the pro rata portion of the rental costs can be claimed. Documentation to support these costs must be kept on hand by the claimant and made available to the SCO upon request as explained in Section 17 of these instructions.

(i) Capital Outlay

Capital outlays for land, buildings, equipment, furniture and fixtures may be claimed if the P's & G's specify them as allowable. If they are allowable, the P's & G's for the program will specify a basis for the reimbursement. If the fixed asset or equipment is also used for purposes other than reimbursable activities for a specific mandate, only the pro rata portion of the purchase price used to implement the reimbursable activities can be claimed. Documentation to support these costs must be kept on hand by the claimant and made available to the SCO upon request as explained in Section 17 of these instructions.

(j) Travel Expenses

Travel expenses are normally reimbursable in accordance with travel rules and regulations of the local jurisdiction. For some programs, however, the P's & G's may specify certain limitations on expenses, or that expenses can only be reimbursed in accordance with the State Board of Control travel standards. When claiming travel expenses, the claimant must maintain documentation to support the purpose of the trip, the name and address of the persons incurring the expense, the date and time of departure and return, a description of each expense claimed, and the cost of transportation, number of private auto miles traveled, and the cost of tolls and parking. Receipts are required for charges over \$10.00. Documentation to support these costs must be kept on hand by the claimant and made available to the SCO upon request as explained in Section 17 of these instructions.

(k) Documentation

It is the responsibility of the claimant to maintain documentation in the form of general and subsidiary ledgers, purchase orders, invoices, contracts, canceled warrants, equipment usage records, land deeds, receipts, employee time sheets, agency travel guidelines, inventory records, and other relevant documents to support claimed costs. The type of documentation necessary for each claim may differ with the type of mandate. The documentation supporting these costs must be kept on hand by the claimant and made available to the SCO upon request as explained in Section 17 of these instructions.

9. Indirect Costs

Indirect costs are: (a) Incurred for a common or joint purpose benefiting more than one cost objective, and (b) not readily assignable to the cost objectives specifically benefited without effort disproportionate to the results achieved. Indirect costs can originate in the department performing the mandate or in departments that supply the department performing the mandate with goods, services, and facilities. To be allowable, a cost must be allocable to a particular cost objective. Indirect costs must be distributed to benefiting cost objectives on bases which produce an equitable result related to the benefits derived by the mandate.

A CCD may claim indirect costs using the Controller's methodology (FAM-29C), or if specifically allowed by a mandated cost program's P's & G's, a district may choose to claim indirect costs using

either (1) a federally approved rate prepared in accordance with the Office of Management and Budget (OMB) Circular A-21, Cost Principles for Educational Institutions; or (2) a flat 7% rate. The FAM-29C indirect cost rate and the flat 7% indirect cost rate are applied to Salaries and Benefits Only, whereas the federally approved rate is applied to the allocation base used in developing the federally approved rate.

If indirect costs are calculated using the OMB Circular A-21 methodology with a base other than Salaries and Benefits Only, the claim cannot be filed using the Local Government e-Claims system as LGeC does not support cost bases other than Salaries and Benefits Only. Instead, these claims must be filed manually using paper forms.

However, if indirect costs are calculated using the OMB Circ*ular A-*21 methodology using *Salaries and Benefits Only* in the base, then the claims can be filed using either the LGeC system or the manual paper process. In these cases, the indirect cost rate is calculated in accordance with the chosen methodology and keyed into the mandated cost form on the appropriate line (usually Form 1, line (06)), *Indirect Cost Rate*. The LGeC system will apply that rate to *Salaries and Benefits Only* (usually Form 1, line (5)(a) to arrive at the total indirect costs (usually Form 1, line (7). If the rate is applied to anything other than *Salaries and Benefits Only*, then the claim must be filed manually using paper forms.

The SCO developed form FAM-29C to be consistent with the OMB Circular A-21 cost accounting principles as they apply to mandated cost programs. The objective is to determine an equitable rate to allocate administrative support to personnel who performed the mandated cost activities. The methodology used in form FAM-29C is a direct cost base comprised of salary and benefit costs. This provides a consistent indirect cost rate methodology for all CCD's mandated cost programs.

FAM-29C uses expenditures that districts report in their California Community Colleges Annual Financial and Budget Report (CCFS-311), Expenditures by Activity for the General Fund – Combined. The computation excludes capital outlay and other outgo in accordance with the OMB Circular A-21. The indirect cost rate computation includes any depreciation or use allowance applicable to district buildings and equipment. Districts calculate depreciation or use allowance costs separately from the CCFS-311 report and should calculate them in accordance with the OMB Circular A-21.

The OMB Circular A-21, Section C.4, states that a cost is allocable to a particular cost objective in accordance with the relative benefits received. Also, Section E.2.b., states that the overall objective of the cost allocation process is to distribute indirect costs to the institution's major functions in proportions reasonably consistent with their use of the institution's resources. In addition, Section E.2.c. notes that where certain items or categories of expense relate to less than all functions, such expenses should be set aside for selective allocation.

The OMB Circular A-21, Section H, describes a simplified method for indirect cost rate calculations. However, Section H.1.b. states that the simplified method should not be used where it produces results that appear inequitable. As previously noted, FAM-29C strives to equitably allocate administrative support costs to personnel that perform mandated cost activities claimed by CCD's. For example, library costs and department administration expenses, normally classified fully or partly as indirect costs in the OMB Circular A-21, are instead classified as direct costs for FAM-29C. These costs do not benefit mandated cost activities. In summary, FAM-29C indirect costs include operation and maintenance of plant; planning, policy making, and coordination; general institutional support services (excluding community relations); and depreciation or use allowance. Community relations include fundraising costs, which are unallowable under OMB Circular A-21. If the district claims any costs from these indirect accounts as direct mandate-related costs, the same costs should be reclassified as direct on FAM-29C.

Table 4 presents an example of the FAM-29C methodology.

Table 4: Indirect Cost Rate for Community Colleges

MAND. INDIRECT COST RATE FOR C		FORM FAM 29-C			
(1) Claimant	OMMONTTO	DELEGE DISTRICTS		TAW	25-0
Activity	EDP	Salaries and Benefits per CCFS-311	Operating Expenses per CCFS-311	Indirect-Salaries, Benefits, and Operating Expenses	Direct-Salaries and Benefits only
Instructional Activities	599	\$46,249,931	\$ 8,289,190		\$ 46,249,931
Instruct. Admin. & Instruct. Governance	6000	5,181,935	631,615		5,181,935
Instructional Support Services	6100	4,361,061	445,196) ·	4,361,061
Admissions and Records	6200	1,251,539	96,634		1,251,539
Student Counseling and Guidance	6300	3,373,121	80,201		3,373,121
Other Student Services	6400	5,511,511	1,116,904		5,511,511
Operation and Maintenance of Plant	6500	5,192,099	3,192,398	8,384,497	
Planning, Policy Making, and Coordination	6600	2,562,909	1,096,833	3,659,742	
General Institutional Support Services	6700				Made in the second
Community Relations	6710	446,207	228,320	674,527	
Fiscal Operations	6720	2,342,316	315,019	2,657,335	
Human Resources Management	6730	1,057,387	102,600	1,159,987	
Non-instructional Staff Retirees' Benefits and					
Retirement Incentives	6740	1,327,125	-	1,327,125	
Staff Development	6750	1,295	34,931	36,226	
Staff Diversity	6760	449,392	394,915	844,307	
Logistical Services	6770	2,853,609	354,953	3,208,562	
Management Information Systems	6780	2,386,511	894,685	3,281,196	
Other General Institutional Support Services	6790	19,635	1,679	21,314	
Community Services and Economic Development	6800	963,036	688,648		963,036
Anciliary Services	6900	723,450	224,961		723,450
Auxiliary Operations	7000	565,859	12,179.00		565,859
Depreciation or Use Allowance - Building				2,620,741	-)
Depreciation or Use Allowance - Equipment				721,097	
Totals		\$86,819,928	\$ 18,201,861	\$28,596,656	\$68,181,443 (B)
		·		(A) 41.94%	(D)
Indirect Cost Rate (A)/(B)					

10. Time Study Guidelines

Background

A reasonable reimbursement methodology, which meets certain conditions specified in Government Code section 17518.5, subdivision (a), can be used as a "formula for reimbursing local agency and school district costs mandated by the state."

Two methods are acceptable for documenting employee time charged to mandated cost programs: Actual Time Reporting and Time Study. These methods are described below. Application of time study results is restricted. As explained in the Time Study Results section below, the results may be projected forward a maximum of two years or applied retroactively to initial claims, current-year claims, and late-filed claims, provided certain criteria are met.

Actual Time Reporting

Each program's parameters and guidelines define reimbursable activities for the mandated cost program. (Some parameters and guidelines refer to reimbursable activities as reimbursable components.) When employees work on multiple activities and/or programs, a distribution of their salaries or wages must be supported by personnel activity reports or equivalent documentation that meets the following standards (which clarify documentation requirements discussed in the Reimbursable Activities section of recent parameters and guidelines):

- They must reflect an after-the-fact (contemporaneous) distribution of the actual activity of each employee;
- They must account for the total activity for which each employee is compensated;
- They must be prepared at least monthly and must coincide with one or more pay periods; and
- They must be signed by the employee.

Budget estimates or other distribution percentages determined before services are performed do not qualify as support for actual time reporting.

Time Study

In certain cases, a time study may be used as a substitute for continuous records of actual time spent on multiple activities and/or programs. A time study can be used for an activity when the task is repetitive in nature. Activities that require varying levels of effort are not appropriate for time studies.

Time Study Plan

The claimant must develop a time study plan before a time study is conducted. The claimant must retain the time study plan for audit purposes. The plan must identify the following:

- Time period(s) to be studied the plan must show that all time periods selected are representative
 of the fiscal year and that the results can be reasonably projected to approximate actual costs.
- Activities and/or programs to be studied for each mandated program included, the time study
 must separately identify each reimbursable activity defined in the mandated program's
 parameters and guidelines, which are derived from the program's statement of decision. If a
 reimbursable activity in the parameters and guidelines identifies separate and distinct subactivities, these sub-activities also must be treated as individual activities.

For example, sub-activities (a), (b), and (c) under reimbursable activity (B)(1) of the local

agency's Domestic Violence Treatment Services: Authorization and Case Management Program, relate to information to be discussed during victim notification by the probation department and therefore are not separate and distinct activities. It is not necessary to separately study these sub-activities.

- Process used to accomplish each reimbursable activity use flowcharts or similar analytical tools and/or written desk procedures to describe the process followed to complete each activity.
- Employee universe the employee universe used in the time study must include all positions whose salaries and wages are to be allocated by means of the time study.
- Employee sample selection methodology the plan must show that employees selected are
 representative of the employee universe and that the results can be reasonably projected to
 approximate actual costs. In addition, the employee sample size should be proportional to the
 variation in time spent to perform a task. The sample size should be larger for tasks with
 significant time variations.
- Time increments to be recorded the time increments used should be sufficient to recognize the number of different activities performed and the dynamics of these responsibilities. Very large increments (such as one hour or more) can be used for employees performing only a few functions that change very slowly over time. Small increments (a number of minutes) can be used for employees performing more short-term tasks.

Random-moment sampling is not an acceptable alternative to continuous time records for mandated cost claims. Random-moment sampling techniques are most applicable in situations where employees perform many different types of activities on a variety of programs with small time increments throughout the fiscal year.

Time Study Documentation

Time studies must:

- Be supported by time records that are completed contemporaneously;
- Report activity on a daily basis;
- Be sufficiently detailed to reflect all mandated activities and/or programs performed during a specific time period; and
- Coincide with one or more pay periods.

Time records must be signed by the employee and be supported by documentation that validates that the work was actually performed. As with actual time reporting, budget estimates or other distribution percentages determined before services are performed do not qualify as valid time studies.

Time Study Results

Claimants must summarize time study results to show how the time study supports the costs claimed for each activity. Any variations from the procedures identified in the original time study plan must be documented and explained. Current-year costs must be used to prepare a time study. Claimants may project time study results to no more than two subsequent fiscal years. A claimant also may apply time study results retroactively to initial claims, current-year claims, and late-filed claims.

When projecting time study results, the claimant must certify that no significant changes have occurred between years in either (1) the requirements of each mandated program activity; or (2) the processes and procedures used to accomplish the activity. For all years, the claimant must

maintain documentation that shows that the mandated activity was actually performed. Time study results used to support claims are subject to the record-keeping requirements for those claims.

11. Offset Against State Mandated Claims

As noted previously, allowable costs are defined as those direct and indirect costs, less applicable credits, considered eligible for reimbursement. When all or part of the costs of a mandated program are specifically reimbursable from local assistance revenue sources (e.g., state, federal, foundation, etc.), only that portion of any increased costs payable from CCD funds is eligible for reimbursement under the provisions of GC Section 17561.

Example 1:

As illustrated in Table 5, this example shows how the "Offset Against State Mandated Claims" is determined for a CCD receiving block grant revenues not based on a formula allocation. Program costs for each situation equals \$100,000.

Table 5: Offset Against State Mandates, Example 1

	Program Costs	Actual Local Assistance Revenues	State Mandated Costs	Offset Against State Mandated Claims	Claimable Mandated Costs
1.	\$100,000	\$95,000	\$2,500	\$-0-	\$2,500
2.	100,000	97,000	2,500	-0-	2,500
3.	100,000	98,000	2,500	500	2,000
4.	100,000	100,000	2,500	2,500	-0-
5.	100,000 *	50,000	2,500	1,250	1,250
6.	100,000 *	49,000	2,500	250	2,250

^{*} CCD share is \$50,000 of the program cost.

Numbers (1) through (4), in Table 5, show intended funding at 100% from local assistance revenue sources. Numbers (5) and (6) show cost sharing on a 50/50 basis with the district. In numbers (1) through (6), included in the program costs of \$100,000 are state mandated costs of \$2,500. The offset against state mandated claims are the amount of actual local assistance revenues, which exceeds the difference between program costs and state mandated costs. This offset cannot exceed the amount of state mandated costs.

- In (1), local assistance revenues were less than expected. Local assistance funding was not in excess of the difference between program costs and state mandated costs. As a result, the offset against state mandated claims is zero and \$2,500 is claimable as mandated costs.
- In (4), local assistance revenues were fully realized to cover the entire cost of the program, including the state mandated activity; therefore, the offset against state mandated claims is \$2,500, and claimable cost is \$0.
- In (5), the district is sharing 50% of the project cost. Since local assistance revenues of \$50,000 were fully realized, the offset against state mandated claims is \$1,250.
- In (6), local assistance revenues were less than the amount expended and the offset against state mandated claims is \$250. Therefore, the claimable mandated costs are \$2,250.

Example 2:

As illustrated in Table 6, this example shows how the offset against state mandated claims is determined for a CCD receiving special project funds based on approved actual costs. Local assistance revenues for special projects must be applied proportionately to approve costs.

Table 6: Offset Against State Mandates, Example 2

	•		•		
-	Program Costs	Actual Local Assistance Revenues	State Mandated Costs	Offset Against State Mandated Claims	Claimable Mandated Costs
1.	\$100,000	\$100,000	\$2,500	\$2,500	\$-0-
2.	100,000 **	75,000	2,500	1,875	625
3.	100,000 **	45,000	1,500	1,125	375

^{**} CCD share is \$25,000 of the program cost.

In (2), the entire program cost was approved. Since the local assistance revenue source covers 75% of the program cost, it also proportionately covered 75% of the \$2,500 state mandated costs, or \$1,875.

If in (3) local assistance revenues are less than the amount expected because only \$60,000 of the \$100,000 program costs were determined to be valid by the contracting agency, then a proportionate share of state mandated costs is likewise reduced to \$1,500. The offset against state mandated claims is \$1,125. Therefore, the claimable mandated costs are \$375.

Federal and State Funding Sources

State school fund apportionments and federal aid for education, which are based on ADA and are part of the general system of financing public schools as well as block grants which do not provide for specific reimbursement of costs (i.e., allocation formulas not tied to expenditures), should not be included as reimbursements from local assistance revenue sources.

Governing Authority

The costs of salaries and expenses of the governing authority, such as the school superintendent and governing board, are not reimbursable. These are costs of general government as described in the Office of Management and Budget Circular (OMB) 2 CFR Part 225.

12. Notice of Claim Adjustment

All claims submitted to the SCO are reviewed to determine if the claim was prepared in accordance with the claiming instructions. Claimants will receive a "Notice of Claim Adjustments" detailing any adjustments made by the SCO.

13. Audit of Costs

Pursuant to GC section 17558.5, subdivision (b), The SCO may conduct a field review of any claim after the claim has been submitted, prior to the reimbursement of the claim, to determine if costs are related to the mandate, are reasonable and not excessive, and the claim was prepared in accordance with the SCO's claiming instructions and the P's & G's adopted by the CSM. If any adjustments are made to a claim, a "Notice of Claim Adjustment" specifying the claim component adjusted, the amount adjusted, and the reason for the adjustment, will be mailed within 30 days after payment of the claim.

Pursuant to GC section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a community college district for this mandate is subject to the initiation of an audit by SCO no later than three years after the date that the actual reimbursement claim is filed or last amended,

whichever is later. However, if no funds are appropriated or no payment is made to a claimant for the program for the fiscal year for which the claim is filed, the time for SCO to initiate an audit shall commence to run from the date of initial payment of the claim.

In any case, an audit shall be completed no later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities must be retained during the period subject to audit. If an audit has been initiated by SCO during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings. On-site audits will be conducted by SCO as deemed necessary.

All documents used to support the reimbursable activities must be retained during the period subject to audit. If an audit has been initiated by the Controller during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings. Supporting documents must be maintained by the claimant and made available to the SCO upon request as discussed in Section 17 of this manual.

14. Source Documents

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. Actual costs are those costs actually incurred to implement the mandated activities. Actual costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is a document created at or near the same time the actual cost was incurred for the event or activity in question. Source documents may include, but are not limited to, employee records, or time logs, sign-in sheets, invoices, and receipts.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification or declaration stating, "I certify (or declare) under penalty of perjury under the laws of the State of California that the foregoing is true and correct," and must further comply with the requirements of Code of Civil Procedure section 2015.5. Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, corroborating documents cannot be substituted for source documents.

All documents used to support the reimbursable activities must be retained during the period subject to audit and must be made available to the SCO upon request as discussed in Section 17 of this manual.

For costs incurred on or after January 1, 2005, a reasonable reimbursement methodology can be used for reimbursing a CCD that meets certain conditions specified in 17518.5(a).

15. Claim Forms and Instructions

A claimant may submit a computer generated report in substitution for Form-1 and Form-2, provided the format of the report and data fields contained within the report are identical to the claim forms included with these instructions. The claim forms provided with these instructions should be duplicated and used by the claimant to file reimbursement claims. The SCO will revise the manual and claim forms as necessary.

A. Form-2, Activity Cost Detail

This form is used to segregate the detail costs by claim activity. In some mandates, specific reimbursable activities have been identified for each activity. The expenses reported on this form must be supported by the official financial records of the claimant. All documents used to support the reimbursable activities must be retained by the claimant and must be made available to the SCO upon request

B. Form-1, Claim Summary

This form is used to summarize direct costs by activity and compute allowable indirect costs for the mandate. The direct costs summarized on this form are derived from Form-2 and are carried forward to form FAM-27.

C. Form FAM-27, Claim for Payment

This form contains a certification that must be signed by an authorized officer of the CCD. All applicable information from Form-1 must be carried forward onto this form in order for the SCO to process the claim for payment. An original and one copy of the FAM-27 are required.

Claims should be rounded to the nearest dollar. Submit a signed original and one copy of form FAM-27, Claim for Payment. (To expedite the payment process, please sign the form FAM-27 with blue ink, and attach a copy of the form FAM-27 to the top of the claim package.) Use the following mailing addresses:

If delivered by U.S. Postal Service:

If delivered by Other delivery services:

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 500 Sacramento, CA 95816

16. Retention of Claiming Instructions

For your convenience, the revised claiming instructions in this package have been arranged in alphabetical order by program name. This Community College Mandated Cost Manual should be retained permanently for future reference, and the forms should be duplicated to meet your filing requirements. Annually, new or revised forms, instructions, and any other information claimants may need to file claims will be placed on the SCO's Web site located at www.sco.ca.gov/ard/local/locreim/index.shtml.

If you have any questions concerning mandated cost reimbursements, please write to us at the address listed for filing claims, or by e-mail to Irsdar@sco.ca.gov, or call the Local Reimbursements Section at (916) 324-5729.

17. Retention of Claim Records and Supporting Documentation

Pursuant to Government Code section 17558.5, (a), a reimbursement claim for actual costs filed by a CCD pursuant to this chapter is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement claim is filed or last amended, whichever is later. However, if no funds are appropriated or no payment is made to a claimant for the program for the fiscal year for which the claim is filed, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim. In any case, an audit shall be completed not later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities, as described in Section V, must be retained during the period subject to audit. If the Controller has initiated an audit during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings. Supporting documents shall be made available to the SCO upon request.

FILING A CLAIM

1. Introduction

Government Code (GC) Sections 17500 through 17617 provide for the reimbursement of costs incurred by community college districts (CCD) for mandated cost programs as a result of any statute enacted after January 1, 1975, or any executive order implementing such statute which mandates a new program or higher level of service of an existing program.

A reimbursement claim is defined in GC Section 17522 as any claim filed with the State Controller's Office (SCO) by a CCD for reimbursement of costs incurred for which an appropriation is made for the purpose of paying the claim. Actual claims for the 2008-09 fiscal year will be accepted without penalty if postmarked or delivered on or before February 16, 2010. Ongoing reimbursement claims filed after the deadline will be reduced by a late penalty of 10%, not to exceed \$10,000. Amended claims filed after the filing deadline will be reduced by 10% of the increased amount not to exceed \$10,000 for the total claim. Initial reimbursement claims filed after the filing deadline will be reduced by a late penalty of 10% with no limitation. Claims filed more than one year after the deadline will not be accepted by the SCO.

If a claimant is using an indirect cost rate that exceeds 7%, documentation to support the indirect cost rate must be included with the submitted claim. A more detailed discussion of the indirect cost methods available to CCD's can be found in Section 2, Filing a Claim, page 9, *Indirect Costs*. Documentation to support actual costs must be kept on hand by the claimant and made available to the SCO on request as explained in Section 2, Filing a Claim, page 16, *Retention of Claim Records and Supporting Documentation*.

When a program has been reimbursed for three or more years, the Commission may approve the program for inclusion in the State Mandates Apportionment System (SMAS). For programs included in SMAS, the SCO determines the amount of each claimant's entitlement based on an average of three consecutive fiscal years of actual costs adjusted by any changes in the Implicit Price Deflator (IPD). Claimants with an established entitlement receive an annual apportionment adjusted by any changes in the IPD and, under certain circumstances, by any changes in workload. Claimants with an established entitlement no longer need to file claims for that program.

The SCO is authorized to make payments for costs of mandated programs from amounts appropriated by the State Budget Act, by the State Mandates Claims Fund, or by specific legislation. In the event the appropriation is insufficient to pay claims in full, claimants will receive prorated payments in proportion to the dollar amount of approved claims for the program. Balances of prorated payments will be made when supplementary funds become available.

The claiming instructions included in this manual are issued to help claimants prepare manual and/or electronic mandated cost claims, for submission to the SCO. These instructions are based on the State of California's statutes, regulations, and the parameters and guidelines (P's & G's) adopted by the Commission on State Mandates (Commission). Since each mandate is unique, it is important to refer to the P's and G's for each program for information relating to established policies and eligible reimbursable costs.

2. Electronic Filing: Local Government e-Claims (LGeC)

LGeC enables claimants and their consultants to securely prepare and submit mandated cost claims via the Internet. LGeC uses a series of data input screens to collect the information needed to prepare a claim and provides a Web service so claims can be uploaded in batch files. The system also incorporates an attachment feature so claimants can electronically attach supporting documentation if required.

In addition, it provides an easy and straightforward approach to the claiming process. Filing claims using LGeC eliminates the manual preparation and submission of paper claims by CCD's and the receiving, processing, key entry, verification, and storage of the paper claims by the SCO. LGeC also provides mathematical checks and automated error detection to reduce erroneous and

incomplete claims, provides the State with an electronic workflow process, and stores the claims in an electronic format. Making the change from paper claims to electronic claims reduces the manual handling of paper claims and decreases the costs incurred for postage, handling, and storage of claims filed.

In order to use the LGeC system you will need to obtain a user ID and password for each person who will access the LGeC system. To obtain a User ID and password you must file an application with the SCO. The application and instructions are available on the LGeC Web site located at http://www.sco.ca.gov/ard_lgec.html. Complete the application and other documents as requested and mail them to the SCO using the address provided in the instructions. The SCO will process the application and issue a User ID and password to each applicant.

In addition, you may want to subscribe to an email distribution list to automatically receive timely, comprehensive information regarding mandated cost claims, payments, guidelines, electronic claims, and other news and updates. You also will receive related audit reports and mandate information disseminated by other state agencies.

You can find more information about LGeC and the email distribution lists at http://www.sco.ca.gov/ard_lgec.html. This Web site provides access to the LGeC system, an application for User ID's and passwords, an instructional guide, frequently asked questions (FAQ's) and additional help files. Questions may be directed to LRSDAR@sco.ca.gov, or you may call the Local Reimbursements Section at (916) 324-5729.

3. Types of Claims

Claimants may file a reimbursement claim for actual mandated costs incurred in the prior fiscal year. An entitlement claim may be filed for the purpose of establishing a base year entitlement amount for mandated programs included in SMAS. A claimant who has established a base year entitlement for a program, would receive an automatic annual payment which is reflective of the current costs for the program.

All claims received by the SCO will be reviewed to verify actual costs. An adjustment of the claim will be made if the amount claimed is determined to be excessive, improper, or unreasonable.

A. Reimbursement Claim

A reimbursement claim is defined in GC Section 17522 as any claim filed with the SCO by a CCD for reimbursement of costs incurred for which an appropriation is made for paying the claim

Initial reimbursement claims are first-time claims for reimbursement of costs for one or more prior fiscal year(s) of a program that was previously unfunded. Claims are due one hundred and twenty days from the date of issuance of the claiming instructions for the program by the SCO. The first statute that appropriates funds for the mandated program will specify the fiscal years for which costs are eligible for reimbursement. Annual ongoing reimbursement claims must be filed by February 15th following the fiscal year in which costs were incurred for the program.

B. Estimated Claims

Pursuant to AB 8, Chapter 6, Statutes of 2008, the option to file estimated claims has been eliminated. Therefore, estimated claims will not be accepted for reimbursement.

C. Entitlement Claim

An entitlement claim is defined in GC Section 17522 as any claim filed by a CCD with the SCO for the sole purpose of establishing or adjusting a base year entitlement for a mandated cost program that has been included in SMAS. An entitlement claim should not contain nonrecurring or initial start-up costs. There is no statutory deadline for the filing of entitlement claims. However, these claims should be filed by February 15th, following the third fiscal year used to develop the entitlement claim, to permit an orderly processing of claims. When the claims are approved and a base year entitlement amount is determined, the claimant will receive an

apportionment reflective of the program's current year costs.

The automatic apportionment is determined by adjusting the claimant's base year entitlement for changes in the implicit price deflator (IPD) of costs of goods and services to governmental agencies, as determined by the State Department of Finance. For programs approved by the Commission for inclusion in SMAS, the payment for each year succeeding the three year base period is adjusted according to any changes by both the IPD and average daily attendance (ADA).

The SCO will perform this computation for each claimant who has filed claims for three consecutive years. If a claimant has incurred costs for three consecutive years but has not filed a claim in each of those years, the claimant may file an entitlement claim, form FAM-43, to establish a base year entitlement. The form FAM-43 is included in the claiming instructions for SMAS programs. An entitlement claim does not result in the claimant being reimbursed for the costs incurred, but rather entitles the claimant to receive automatic payments from SMAS. Annual apportionments for programs included in the SMAS system are paid on or before November 30th of each year.

4. Minimum Claim Amount

For initial claims and annual claims, if the total costs for a given year do not exceed \$1,000 no reimbursement will be allowed except as otherwise allowed by GC Section 17564.

5. Filing Deadline for Claims

Pursuant to GC Section 17561(d) initial reimbursement claims (first time claims) for reimbursement of costs of a previously unfunded mandated program must be filed within one hundred and twenty days from the date the SCO issues the claiming instructions for the program.

When paying a timely filed claim for initial reimbursement, the Controller may withhold twenty percent of the amount of the claim until the claim is audited to verify the actual amount of the mandated costs.

Initial reimbursement claims filed after the filing deadline will be reduced by ten percent of the amount that would have been allowed had the claim been timely filed. The Controller may withhold payment of any late claim for initial reimbursement until the next deadline for funded claims unless sufficient funds are available to pay the claim after all timely filed claims have been paid. All initial reimbursement claims for all fiscal years required to be filed on their initial filing date for a program will be considered as one claim for the purpose of computing any late claim penalty. In no case will a reimbursement claim be paid if submitted more than one year after the filing deadline specified in the Controller's claiming instructions on funded mandates.

Pursuant to GC Section 17560, annual reimbursement claims (recurring claims) for costs incurred during the previous fiscal year must be filed with the SCO and postmarked on or before February 15th following the fiscal year in which costs were incurred.

If the annual reimbursement claim is filed after the deadline, but within one year of the deadline, the approved claim must be reduced by a 10% late penalty, not to exceed \$10,000. Amended claims filed after the deadline will be reduced by 10% of the increased amount not to exceed \$10,000 for the total claim. Claims may not be filed more than one year after the deadline.

6. Payment of Claims

In order for the SCO to authorize payment of a claim, the Certification of Claim, form FAM-27, must be properly filled out, signed, and dated by the entity's authorized officer. When using the LGeC system the logon ID and password of the authorized officer is used for the signature and is applied by the LGeC system when the claim is submitted. Pursuant to GC 17561(d), reimbursement claims are paid by October 15 or sixty days after the date the appropriation for the claim is effective, whichever is later. In the event the amount appropriated by the Legislature is insufficient to pay the approved amount in full for a program, claimants will receive a prorated payment in proportion to

the amount of approved claims timely filed and on hand at the time of proration. A reasonable reimbursement methodology (RRM), which meets certain conditions specified in Government Code Section 17518.5, Subdivision (a), can be used as a formula for reimbursing CCD costs mandated by the State.

A claimant is entitled to receive accrued interest at the pooled money investment account rate if the payment was made more than 60 days after the claim filing deadline or the actual date of claim receipt, whichever is later. For an initial claim, interest begins to accrue when the payment is made more than one year after the adoption of the program's statewide cost estimate.

The SCO reports the amounts of insufficient appropriations to the State Department of Finance, the Chairperson of the Joint Legislative Budget Committee, and the Chairperson of the respective committee in each House of the Legislature, in order to assure appropriation of these funds in the Budget Act. If these funds cannot be appropriated on a timely basis in the Budget Act, this information is transmitted to the Commission who will include these amounts in its reports to assure that an appropriation sufficient to pay the claims is included in the next local government claims bill or other appropriation bills. Any balances remaining on these claims will be paid when supplementary funds become available.

Unless specified in the statutes, regulations, or P's & G's, the determination of allowable and unallowable costs for mandates is based on the P's & G's adopted by the Commission. The determination of allowable reimbursable mandated costs for unfunded mandates is made by the Commission. The SCO determines allowable reimbursable costs, subject to amendment by the Commission, for mandates funded by special legislation. Allowable costs are those direct and indirect costs, less applicable credits, considered eligible for reimbursement. In order for costs to be allowable and thus eligible for reimbursement, the costs must meet the following general criteria:

- 1. The cost is necessary and reasonable for proper and efficient administration of the mandate and not a general expense required to carry out the overall responsibilities of government.
- 2. The cost is allocable to a particular cost objective identified in the P's & G's.
- 3. The cost is net of any applicable credits that offset or reduce expenses of items allocable to the mandate.

The SCO has identified certain costs that should not be claimed as direct program costs unless specified as reimbursable under the program's P's & G's. These costs include, but are not limited to, subscriptions, depreciation, memberships, conferences, workshops, general education, and travel costs.

7. State Mandates Apportionment System (SMAS)

Chapter 1534, Statutes of 1985, established SMAS, a method of paying certain mandated programs as apportionments. This method is utilized whenever a program has been approved for inclusion in SMAS by the Commission.

When a mandated program has been included in SMAS, the SCO will determine a base year entitlement amount for each CCD that has submitted reimbursement claims (or entitlement claims) for three consecutive fiscal years. A base year entitlement amount is determined by averaging the approved reimbursement claims (or entitlement claims) for any three consecutive fiscal years. The amounts are first adjusted by any change in the IPD, which is applied separately to each year's costs for the three years that comprise the base period. The base period means the three fiscal years immediately succeeding the Commission's approval.

Each CCD with an established base year entitlement for the program will receive automatic annual payments from the SCO reflective of the program's current year costs. The apportionment amount is adjusted annually for any change in the IPD. If the mandated program was included in SMAS after January 1, 1988, the annual apportionment is adjusted for any change in both the IPD and ADA.

In the event a CCD has incurred costs for three consecutive fiscal years but did not file a

reimbursement claim in one or more of those fiscal years, the CCD may file an entitlement claim for each of those missed years to establish a base year entitlement. An entitlement claim means any claim filed by a CCD with the SCO for the sole purpose of establishing a base year entitlement. A base year entitlement may not include any nonrecurring or initial start-up costs.

Initial apportionments are made on an individual program basis. After the initial year, all apportionments are made by November 30th. The amount to be apportioned is the base year entitlement adjusted by annual changes in the IPD for the cost of goods and services to governmental agencies as determined by the State Department of Finance.

In the event the CCD determines that the amount of apportionment does not accurately reflect costs incurred to comply with a mandate, the process of adjusting an established base year entitlement upon which the apportionment is based is set forth in GC Section 17615.8 and requires the approval of the Commission.

8. Direct Costs

A direct cost is a cost that can be identified specifically with a particular program or activity. Documentation to support direct costs must be kept on hand unless otherwise specified in the claiming instructions and made available to the SCO on request

It is the responsibility of the claimant to maintain documentation in the form of general and subsidiary ledgers, purchase orders, invoices, contracts, canceled warrants, equipment usage records, land deeds, receipts, employee time sheets, agency travel guidelines, inventory records, and other relevant documents to support claimed costs. The type of documentation necessary for each claim may differ with the type of mandate.

Costs typically classified as direct costs are:

(1) Employee Wages, Salaries, and Benefits

For each of the mandated activities performed, the claimant must list the names of the employees who worked on the mandate, their job classifications, hours worked on the mandate, and rate of pay. The claimant may use a productive hourly rate in-lieu of reporting actual compensation and benefits:

(a) Productive Hourly Rate Options

A CCD may use one of the following methods to compute productive hourly rates:

- Actual annual productive hours for each employee;
- The weighted-average annual productive hours for each job title; or
- 1,800* annual productive hours for all employees.

If actual annual productive hours or weighted-average annual productive hours for each job title is chosen, the claimant must maintain documentation of how these hours were computed.

- * 1,800 annual productive hours excludes the following employee time:
- Paid holidays;
- Vacation earned;
- Sick leave taken;
- Informal time off;
- Jury duty;
- Military leave taken.

(b) Compute a Productive Hourly Rate

1. Compute a productive hourly rate for salaried employees to include actual benefit costs. The methodology for converting a salary to a productive hourly rate is to compute the employee's annual salary and benefits and divide by the annual

productive hours.

Table 1: Productive Hourly Rate, Annual Salary + Benefits Method

Formula:	Description:
[(EAS + Benefits) ÷ APH] = PHR	EAS = Employee's Annual Salary
	APH = Annual Productive Hours
[(\$26,000 + \$8,099)] + 1,800 hrs = 18.94	PHR = Productive Hourly Rate

- As illustrated in Table 1, if an employee's compensation was \$26,000 and \$8,099 for annual salary and benefits, respectively, using the Salary + Benefits Method, the productive hourly rate would be \$18.94. To convert a biweekly salary to Annual Salary, multiply the biweekly salary by 26. To convert a monthly salary to Annual Salary, multiply the monthly salary by 12. Use the same methodology to convert other salary periods.
- A claimant may also compute the productive hourly rate by using the Percent of Salary Method.

Table 2: Productive Hourly Rate, Percent of Salary Method

Example:		
Step 1: Benefits as a Perc	Step 2: Productive Hourly Rate	
Retirement	, 15.00 %	Formula:
Social Security & Medicare	7.65	[(EAS x (1 + BR)) ÷ APH] = PHR
Health & Dental Insurance	5.25	
Workers Compensation	3.25	[(\$26,000 x (1.3115)) ÷ 1,800] = \$18.94
Total	31.15 %	
Description:		
EAS = Employee's Annual	APH = Annual Productive Hours	
BR = Benefit Rate	PHR = Productive Hourly Rate	

• As illustrated in Table 2, both methods produce the same productive hourly rate.

Reimbursement for personnel services includes, but is not limited to, compensation paid for salaries, wages, and employee benefits. Employee benefits include employer's contributions for social security, pension plans, insurance, workers compensation insurance and similar payments. These benefits are eligible for reimbursement as long as they are distributed equitably to all activities. Whether these costs are allowable is based on the following presumptions:

- The amount of compensation is reasonable for the service rendered;
- The compensation paid and benefits received are appropriately authorized by the governing board;
- Amounts charged for personnel services are based on payroll documents that are supported by time and attendance or equivalent records for individual employees;

 The methods used to distribute personnel services should produce an equitable distribution of direct and indirect allowable costs.

For each of the employees included in the claim, the claimant must use reasonable rates and hours in computing the wage cost. If a person of a higher-level position performs an activity which normally would be performed by a lower-level position, reimbursement for time spent is allowable at the average salary range for the lower-level position. The salary rate of the person at a higher-level position may be claimed if it can be shown that it was more cost effective in comparison to the performance by a person at the lower-level position under normal circumstances and conditions. The number of hours charged to an activity should reflect the time expected to complete the activity under normal circumstances and conditions. The numbers of hours in excess of normal expected hours are not reimbursable.

(c) Calculating an Average Productive Hourly Rate

In those instances where the P's & G's allow a unit as a basis of claiming costs, the direct labor component of the unit cost should be expressed as an average productive hourly rate and can be determined as follows:

Total Cost Time Productive Spent Hourly Rate by Employee Employee A 1.25 hrs \$6.00 \$7.50 Employee B 0.75 hrs 4.50 3.38 Employee C 3.50 hrs 10.00 35.00 Total 5.50 hrs \$45.88 Average Productive Hourly Rate is \$45.88 ÷ 5.50 hrs. = \$8.34

Table 3: Calculating an Average Productive Hourly Rate

(d) Employer's Benefits Contribution

A CCD has the option of claiming actual employer's benefit contributions or may compute an average benefit cost for the employee's job classification and claim it as a percentage of direct labor. The same time base should be used for both salary and benefits when computing a percentage. For example, if health and dental insurance payments are made annually, use an annual salary. After the percentage of salary for each benefit is computed, total them. For example:

Employer's Contribution	% of Salary
Retirement	15.00%
Social Security	7.65%
Health and Dental Insurance	5.25%
Worker's Compensation	0.75%
Total	28.65%

(2) Materials and Supplies

Only actual expenses can be claimed for materials and supplies, which were acquired and consumed specifically for the purpose of a mandated program. The claimant must list the materials and supplies that were used to perform the mandated activity, the number of units consumed, the cost per unit, and the total dollar amount claimed. Materials and supplies in excess of reasonable quality, quantity, and cost are not reimbursable. Materials and supplies

withdrawn from inventory and charged to the mandated activity must be based on a recognized method of pricing, consistently applied. Purchases must be claimed at the actual price after deducting discounts, rebates and allowances received by the CCD.

(a) Calculating a Unit Cost for Materials and Supplies

In those instances where the P's & G's suggest that a unit cost be developed for use as a basis of claiming costs mandated by the State, the materials and supplies component of the unit cost should be expressed as a unit cost of materials and supplies as shown in Table 1 or Table 2:

Table 1: Calculating a Unit Cost for Materials and Supplies

Supplies	Cost Per Unit	Amount of Supplies Used Per Activity	Unit Cost of Supplies Per Activity
Paper	0.02	4	\$0.08
Files	0.10	1	0.10
Envelopes	0.03	2	0.06
Photocopies	0.10	4	0.40
			<u>\$0.64</u>

Table 2: Calculating a Unit Cost for Materials and Supplies

Supplies	Supplies <u>Used</u>	Unit Cost of Supplies Per Activity
Paper (\$10.00 for 500 sheet ream)	250 Sheets	\$5.00
Files (\$2.50 for box of 25)	10 Folders	1.00
Envelopes (\$3.00 for box of 100)	50 Envelopes	1.50
Photocopies (\$0.05 per copy)	40 Copies	2.00
	•	\$9.50

If the number of reimbursable instances is 25, then the unit cost of supplies is 0.38 per reimbursable instance ($9.50 \div 25$).

(3) Contract Services

The cost of contract services is allowable if the CCD lacks the staff resources or necessary expertise, or it is economically feasible to hire a contractor to perform the mandated activity. The claimant must keep documentation on hand to support the name of the contractor, explain the reason for having to hire a contractor, describe the mandated activities performed, give the dates when the activities were performed, the number of hours spent performing the mandate, the hourly billing rate, and the total cost. The hourly billing rate must not exceed the rate specified in the P's & G's for the mandated program. The contractor's invoice or statement must include an itemized list of costs for activities performed.

(4) Equipment Rental Costs

Equipment purchases and leases (with an option to purchase) are not reimbursable as a direct cost unless specifically allowed by the P's & G's for the particular mandate. Equipment rentals used solely for the mandate are reimbursable to the extent that such costs do not exceed the retail purchase price of the equipment plus a finance charge. The claimant must maintain documentation to support the purpose and use of the equipment, the time period for

which the equipment was rented and the total cost of the rental. If the equipment is used for purposes other than reimbursable activities, only the pro rata portion of the rental costs can be claimed.

(5) Capital Outlay

Capital outlay for land, buildings, equipment, furniture and fixtures may be claimed if the P's & G's specify them as allowable. If they are allowable, the P's & G's for the program will specify a basis for the reimbursement. If the fixed asset or equipment is also used for purposes other than reimbursable activities for a specific mandate, only the pro rata portion of the purchase price used to implement the reimbursable activities can be claimed.

(6) Travel Expenses

Travel expenses are normally reimbursable in accordance with travel rules and regulations of the local jurisdiction. For some programs, however, the P's & G's may specify certain limitations on expenses, or that expenses can only be reimbursed in accordance with the Department of Personnel Administration (DPA) travel standards. When claiming travel expenses, the claimant must maintain documentation to support the purpose of the trip, the names and addresses of the persons incurring the expense, the date and time of departure and return, a description of each expense claimed, and the cost of transportation, number of private auto miles traveled, and the cost of tolls and parking. Receipts are required for charges over \$10.00.

9. Indirect Costs

Indirect costs are: (a) Incurred for a common or joint purpose benefiting more than one cost objective, and (b) not readily assignable to the cost objectives specifically benefited without effort disproportionate to the results achieved. Indirect costs can originate in the department performing the mandate or in departments that supply the department performing the mandate with goods, services, and facilities. To be allowable, a cost must be allocable to a particular cost objective. Indirect costs must be distributed to benefiting cost objectives on bases which produce an equitable result related to the benefits derived by the mandate.

A CCD may claim indirect costs using the Controller's methodology (FAM-29C), or if specifically allowed by a mandated cost program's P's & G's, a district may choose to claim indirect costs using either: (1) A federally approved rate prepared in accordance with the Office of Management and Budget (OMB) Circular A-21, Cost Principles for Educational Institutions; or (2) a flat 7% rate. The FAM-29C indirect cost rate and the flat 7% indirect cost rate are applied to Salaries and Benefits, whereas the federally approved rate is applied to the allocation base used in developing the federally approved rate.

If indirect costs are calculated using the OMB Circular A-21 methodology with a base other than *Salaries and Benefits*, the claim cannot be filed using the LGeC as the system does not support cost bases other than *Salaries and Benefits*. Instead, these claims must be filed manually using paper forms.

However, if indirect costs are calculated using the OMB Circular A-21 methodology using *Salaries and Benefits* in the base, then the claims can be filed using either the LGeC system or the manual paper process. In these cases, the indirect cost rate is calculated in accordance with the chosen methodology and keyed into the mandated cost form on the appropriate line (usually Form 1, line (06)), *Indirect Cost Rate*. The LGeC system will apply that rate to *Salaries and Benefits* (usually Form 1, line (5)(a) to arrive at the total indirect costs (usually Form 1, line (7).

The SCO developed form FAM-29C to be consistent with the OMB Circular A-21 cost accounting principles as they apply to mandated cost programs. The objective is to determine an equitable rate to allocate administrative support to personnel who performed the mandated cost activities. The methodology used in form FAM-29C is a direct cost base comprised of salary and benefit costs. This provides a consistent indirect cost rate methodology for all CCD's mandated cost programs.

FAM-29C uses expenditures that districts report in their California Community Colleges Annual Financial and Budget Report (CCFS-311), Expenditures by Activity for the General Fund – Combined. CCD's must use the CCFS-311 report applicable to the fiscal year of the reimbursement claim submitted. The computation excludes capital outlay and other outgo in accordance with the OMB Circular A-21. The indirect cost rate computation includes any depreciation or use allowance applicable to district buildings and equipment. Districts calculate depreciation or use allowance costs separately from the CCFS-311 report and should calculate them in accordance with the OMB Circular A-21.

The OMB Circular A-21, Section C.4, states that a cost is allocable to a particular cost objective in accordance with the relative benefits received. Also, Section E.2.b., states that the overall objective of the cost allocation process is to distribute indirect costs to the institution's major functions in proportions reasonably consistent with their use of the institution's resources. In addition, Section E.2.c. notes that where certain items or categories of expense relate to less than all functions, such expenses should be set aside for selective allocation.

The OMB Circular A-21, Section H, describes a simplified method for indirect cost rate calculations. However, Section H.1.b. states that the simplified method should not be used where it produces results that appear inequitable. As previously noted, FAM-29C strives to equitably allocate administrative support costs to personnel that perform mandated cost activities claimed by CCD's. For example, library costs and department administration expenses, normally classified fully or partly as indirect costs in the OMB Circular A-21, are instead classified as direct costs for FAM-29C. These costs do not benefit mandated cost activities. In summary, FAM-29C indirect costs include operation and maintenance of plant; planning, policy making, and coordination; general institutional support services (excluding community relations); and depreciation or use allowance. Community relations include fundraising costs, which are unallowable under OMB Circular A-21. If the district claims any costs from these indirect accounts as direct mandate-related costs, the same costs should be reclassified as direct on FAM-29C.

Table 4 presents an example of the FAM-29C methodology.

Table 4: Indirect Cost Rate for Community Colleges

MANDATED COST					FORM FAM 29-C
INDIRECT COST RATE FOR COMMUNITY COLLEGE DISTRICTS					
(1) Claimant		Salaries and Benefits per	Operating Expenses per	Indirect-Salaries Benefits, and Operating	Direct-Salaries
Activity	EDP	CCFS-311	CCFS-311	Expenses	and Benefits only
Instructional Activities	599	\$ 46,249,931	\$ 8,289,190	\$	\$ 46,249,931
Instruct. Admin. & Instruct. Governance	6000	5,181,935	631,615		5,181,935
Instructional Support Services	6100	4,361,061	445,196		4,361,061
Admissions and Records	6200	1,251,539	96,634	· •	1,251,539
Student Counseling and Guidance	6300	3,373,121	80,201		3,373,121
Other Student Services	6400	5,511,511	1,116,904		5,511,511
Operation and Maintenance of Plant	6500	5,192,099	3,192,398	8,384,497	
Planning, Policy Making, and Coordination	6600	2,562,909	1,096,833	3,659,742	
General Institutional Support Services	6700			in the second of	
Community Relations	6710	446,207	228,320	674,527	
Fiscal Operations	6720	2,342,316	315,019	2,657,335	
Human Resources Management	6730	1,057,387	102,600	1,159,987	
Non-instructional Staff Retirees' Benefits and					
Retirement Incentives	6740	1,327,125	-	1,327,125	
Staff Development	6750	1,295	34,931	36,226	
Staff Diversity	6760	449,392	394,915	844,307	
Logistical Services	6770	2,853,609	354,953	3,208,562	
Management Information Systems	6780	2,386,511	894,685	3,281,196	
Other General Institutional Support Services	6790	19,635	1,679	21,314	
Community Services and Economic Development	6800	963,036	688,648		963,036
Ancillary Services	6900	723,450	224,961		723,450
Auxiliary Operations	7000	565,859	12,179		565,859
Depreciation or Use Allowance - Building		•		2,620,741	
Depreciation or Use Allowance - Equipment				721,097	
Totals		\$ 86,819,928	\$ 18,201,861	\$ 28,596,656	\$ 68,181,443
		.—————		(A)	(B)
Indirect Cost Rate (A)/(B)				41.94%	

10. Time Study Guidelines

Background

Two methods are acceptable for documenting employee time charged to mandated cost programs: 1) Actual Time Reporting and 2) Time Study. These methods are described below. Application of time study results is restricted. As explained in the Time Study Results section below, the results may be projected forward a maximum of two years or applied retroactively to initial claims, current-year claims, and late-filed claims, provided certain criteria are met.

Actual Time Reporting

Each program's P's and G's define reimbursable activities for the mandated cost program. When employees work on multiple activities, a distribution of their salaries or wages must be supported by personnel activity reports or equivalent documentation that meets the following standards:

- They must reflect an after-the-fact distribution of the actual activity of each employee;
- They must account for the total activity for which each employee is compensated;
- · They must be prepared at least monthly and must coincide with one or more pay periods; and
- They must be signed by the employee.

Budget estimates or other distribution percentages determined before services are performed do not qualify as support for actual time reporting.

Time Study

In certain cases, a time study may be used as a substitute for continuous records of actual time spent on multiple activities and/or programs. A time study can be used for an activity when the task is repetitive in nature. Activities that require varying levels of effort are not appropriate for time studies.

Time Study Plan

The claimant must develop a plan before the time study is conducted. The claimant must retain the time study plan for audit purposes. The plan must identify the following:

- Time periods to be studied The plan must show that all time periods selected are representative of the fiscal year and that the results can be reasonably projected to approximate actual costs;
- Activities to be studied The time study must separately identify each reimbursable activity
 defined in the mandated program's P's and G's. If a reimbursable activity identifies separate and
 distinct sub-activities, these sub-activities also must be treated as individual activities;

For example, sub-activities (a) and (b) under reimbursable activity (1) of the Agency Fee Arrangements Program relate to salary deduction and payment of fair share and are not separate and distinct activities. It is not necessary to separately study these sub-activities.

- Process used to accomplish each reimbursable activity Use flowcharts or similar analytical tools and/or written desk procedures to describe the process followed to complete each activity;
- Employee universe The employee universe used in the time study must include all positions for which salaries and wages are to be allocated by means of the time study;
- Employee sample selection methodology The plan must show that employees selected are representative of the employee universe and that the results can be reasonably projected to approximate actual costs. In addition, the employee sample size should be proportional to the variation in time spent to perform a task. The sample size should be larger for tasks with significant time variations;
- Time increments to be recorded The time increments used should be sufficient to recognize the number of different activities performed and the dynamics of these responsibilities. Very large

increments (such as one hour or more) can be used for employees performing only a few functions that change very slowly over time. Small increments (a number of minutes) can be used for employees performing more short-term tasks.

Random-moment sampling is not an acceptable alternative to continuous time records for mandated cost claims. Random-moment sampling techniques are most applicable in situations where employees perform many different types of activities on a variety of programs with small time increments throughout the fiscal year.

Time Study Documentation

Time studies must:

- Be supported by time records that are completed when the activity occurs;
- · Report activity on a daily basis;
- Be sufficiently detailed to reflect all mandated activities performed during a specific time period;
 and
- · Coincide with one or more pay periods.

Time records must be signed by the employee and be supported by documentation that validates that the work was actually performed. As with actual time reporting, budget estimates or other distribution percentages determined before services are performed do not qualify as valid time studies.

Time Study Results

Claimants must summarize time study results to show how the time study supports the costs claimed for each activity. Any variation from the procedures identified in the original time study plan must be documented and explained. Current-year costs must be used to prepare a time study. Claimants may project time study results to no more than two subsequent fiscal years. A claimant also may apply time study results retroactively to initial claims, current-year claims, and late-filed claims.

When projecting time study results, the claimant must certify that no significant changes have occurred between years in either (1) the requirements of each mandated program activity; or (2) the processes and procedures used to accomplish the activity. For all years, the claimant must maintain documentation that shows that the mandated activity was actually performed. Time study results used to support claims are subject to the record-keeping requirements for those claims.

11. Offset Against State Mandated Claims

As noted previously, allowable costs are defined as those direct and indirect costs, less applicable credits, considered eligible for reimbursement. When all or part of the costs of a mandated program are specifically reimbursable from local assistance revenue sources (e.g., state, federal, foundation, etc.), only that portion of any increased cost payable from CCD funds is eligible for reimbursement under the provisions of GC Section 17561.

Example 1:

As illustrated in Table 5, this example shows how the Offset Against State Mandated Claims is determined for a CCD receiving block grant revenues not based on a formula allocation. Program costs for each situation equals \$100,000.

	Program Costs	Actual Local Assistance Revenues	State Mandated Costs	Offset Against State Mandated Claims	Claimable Mandated Costs
1.	\$100,000	\$95,000	\$2,500	\$-0-	\$2,500
2.	100,000	97,000	2,500	-0-	2,500
3.	100,000	98,000	2,500	500	2,000
4.	100,000	100,000	2,500	2,500	-0-
5.	100,000 *	50,000	2,500	1,250	1,250
6.	100,000 *	49,000	2,500	250	2,250

Table 5: Offset Against State Mandates, Example 1

Numbers (1) through (4) in Table 5, show intended funding at 100% from local assistance revenue sources. Numbers (5) and (6) show cost sharing on a 50/50 basis with the district. In numbers (1) through (6), included in the program costs of \$100,000 are state mandated costs of \$2,500. The offset against state mandated claims are the amount of actual local assistance revenues, which exceeds the difference between program costs and state mandated costs. This offset cannot exceed the amount of state mandated costs.

In (1), local assistance revenues were less than expected. Local assistance funding was not in excess of the difference between program costs and state mandated costs. As a result, the offset against state mandated claims is zero and \$2,500 is claimable as mandated costs.

In (4), local assistance revenues were fully realized to cover the entire cost of the program, including the state mandated activity; therefore, the offset against state mandated claims is \$2,500, and claimable cost is \$0.

In (5), the district is sharing 50% of the project cost. Since local assistance revenues of \$50,000 were fully realized, the offset against state mandated claims is \$1,250.

In (6), local assistance revenues were less than the amount expended and the offset against state mandated claims is \$250. Therefore, the claimable mandated costs are \$2,250.

Example 2:

As illustrated in Table 6, this example shows how the offset against state mandated claims is determined for a CCD receiving special project funds based on approved actual costs. Local assistance revenues for special projects must be applied proportionately to the approved costs.

Table 6: Offset Against State Mandates, Example 2

	Program Costs	Actual Local Assistance Revenues	State Mandated Costs	Offset Against State Mandated Claims	Claimable Mandated Costs
1.	\$100,000	\$100,000	\$2,500	\$2,500	\$- 0-
2.	100,000 **	75,000	2,500	1,875	625
3.	100,000 **	45,000	1,500	1,125	375

^{**} CCD share is \$25,000 of the program cost.

^{*} CCD share is \$50,000 of the program cost.

In (2), the entire program cost was approved. Since the local assistance revenue source covers 75% of the program cost, it also proportionately covered 75% of the \$2,500 state mandated costs, or \$1,875.

If in (3) local assistance revenues are less than the amount expected because only \$60,000 of the \$100,000 program costs were determined to be valid by the contracting agency, then a proportionate share of state mandated costs is likewise reduced to \$1,500. The offset against state mandated claims is \$1,125. Therefore, the claimable mandated costs are \$375.

12. Notice of Claim Adjustment

All claims submitted to the SCO are reviewed to determine if the claim was prepared in accordance with the claiming instructions. Claimants will receive a *Notice of Claim Adjustment* detailing any adjustments made by the SCO.

13. Audit of Costs

Pursuant to GC Section 17558.5, Subdivision (b), the SCO may conduct a field review of any claim after it has been submitted to determine if costs are related to the mandate, are reasonable and not excessive, and the claim was prepared in accordance with the SCO's claiming instructions and the P's & G's adopted by the Commission. If any adjustments are made to a claim, a Notice of Claim Adjustment specifying the claim activity adjusted, the amount adjusted, and the reason for the adjustment, will be mailed within thirty days after payment of the claim.

14. Source Documents

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. These costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is created at or near the same time the actual cost was incurred for the event or activity in question. Source documents may include, but are not limited to, employee records, or time logs, sign-in sheets, invoices, and receipts.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification stating: "I certify under penalty of perjury under the laws of the State of California that the foregoing is true and correct" and must further comply with the requirements of Code of Civil Procedure Section 2015.5. Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, these documents cannot be substituted for source documents.

15. Claim Forms and Instructions

Unless you are filing electronically, a claimant may submit a computer generated report in substitution for Form-1 and Form-2, provided the format of the report and data fields contained within the report are identical to the claim forms included with these instructions. The claim forms provided with these instructions should be duplicated or printed from SCO's Web site and used by the claimant to file reimbursement claims. The SCO will revise the manual and claim forms as necessary.

A. Form-2, Activity Cost Detail

This form is used to segregate the direct costs by claim activity. In some mandates, specific reimbursable activities have been identified for each activity. The expenses reported on this form must be supported by the official financial records of the claimant. All documents used to support the reimbursable activities must be retained by the claimant unless required to be submitted with the claim and must be made available to the SCO on request

B. Form-1, Claim Summary

This form is used to summarize direct costs by activity and compute allowable indirect costs for the mandate. The direct costs summarized on this form are derived from Form-2 and are carried forward to form FAM-27.

C. Form FAM-27, Claim for Payment

This form contains a certification that must be signed by an authorized officer of the CCD. All applicable information from Form-1 must be carried forward onto this form in order for the SCO to process the claim for payment. An original and one copy of the FAM-27 are required.

Claims should be rounded to the nearest dollar. Submit a signed original and one copy of form FAM-27, Claim for Payment. To expedite the payment process, please sign the FAM-27 with blue ink, and attach a copy of the form FAM-27 to the top of the claim package.

Use the following mailing addresses:

If delivered by U.S. Postal Service:

If delivered by Other delivery services:

Office of the State Controller
Attn: Local Reimbursements Section
Division of Accounting and Reporting
P.O. Box 942850
Sacramento, CA 94250

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 700 Sacramento, CA 95816

16. Retention of Claiming Instructions

The revised claiming instructions in this package have been arranged in alphabetical order by program name. This Manual should be retained for future reference, and the forms should be duplicated to meet your filing requirements. Annually, new or revised forms, instructions, and any other information claimants may need to file claims will be placed on the SCO's Web site located at www.sco.ca.gov/ard_mancost.html.

If you have any questions concerning mandated cost reimbursements, please write to us at the address listed for filing claims, or by e-mail to LRSDAR@sco.ca.gov, or call the Local Reimbursements Section at (916) 324-5729.

17. Retention of Claim Records and Supporting Documentation

Pursuant to Government Code Section 17558.5, (a), a reimbursement claim for actual costs filed by a CCD is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement claim was filed or last amended, whichever is later. However, if no funds were appropriated or no payment was made to a claimant for the program for the fiscal year for which the claim was filed, the time for the Controller to initiate an audit will commence to run from the date of initial payment of the claim. In any case, an audit will be completed not later than two years after the date that the audit is commenced.

All documents used to support the reimbursable activities must be retained during the period subject to audit. If the Controller has initiated an audit during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings. Supporting documents must be made available to the SCO on request.

FILING A CLAIM

1. Introduction

Government Code (GC) Sections 17500 through 17617 provide for the reimbursement of costs incurred by community college districts (CCD) for mandated cost programs as a result of any statute enacted after January 1, 1975, or any executive order implementing such statute which mandates a new program or higher level of service of an existing program.

A reimbursement claim is defined in GC Section 17522 as any claim filed with the State Controller's Office (SCO) by a CCD for reimbursement of costs incurred for which an appropriation is made for the purpose of paying the claim. Actual claims for the 2009-10 fiscal year will be accepted without penalty if postmarked or delivered on or before February 15, 2011. Ongoing reimbursement claims filed after the deadline will be reduced by a late penalty of 10%, not to exceed \$10,000. Amended claims filed after the filing deadline will be reduced by 10% of the increased amount not to exceed \$10,000 for the total claim. Initial reimbursement claims filed after the filing deadline will be reduced by a late penalty of 10% with no limitation. Claims filed more than one year after the deadline will not be accepted by the SCO.

If a claimant is using an indirect cost rate that exceeds 7%, documentation to support the indirect cost rate must be included with the submitted claim. A more detailed discussion of the indirect cost methods available to CCD's can be found in Section 2, Filing a Claim, page 9, Indirect Costs. Documentation to support actual costs must be kept on hand by the claimant and made available to the SCO on request as explained in Section 2, Filing a Claim, page 16, Retention of Claim Records and Supporting Documentation.

When a program has been reimbursed for three or more years, the Commission may approve the program for inclusion in the State Mandates Apportionment System (SMAS). For programs included in SMAS, the SCO determines the amount of each claimant's entitlement based on an average of three consecutive fiscal years of actual costs adjusted by any changes in the Implicit Price Deflator (IPD). Claimants with an established entitlement receive an annual apportionment adjusted by any changes in the IPD. Claimants with an established entitlement no longer need to file claims for that program.

The SCO is authorized to make payments for costs of mandated programs from amounts appropriated by the State Budget Act, by the State Mandates Claims Fund, or by specific legislation. In the event the appropriation is insufficient to pay claims in full, claimants will receive prorated payments in proportion to the dollar amount of approved claims for the program. Balances of prorated payments will be made when supplementary funds become available.

2. Electronic Filing: Local Government e-Claims (LGeC)

LGeC enables claimants and their consultants to securely prepare and submit mandated cost claims via the Internet. LGeC uses a series of data input screens to collect the information needed to prepare a claim and provides a Web service so claims can be uploaded in batch files. The system also incorporates an attachment feature so claimants can electronically attach supporting documentation if required.

The LGeC system provides an easy and straightforward approach to the claiming process. Filing claims using LGeC eliminates the manual preparation and submission of paper claims by CCD's and the receiving, processing, key entry, verification, and storage of the paper claims by the SCO. LGeC also provides mathematical checks and automated error detection to reduce erroneous and incomplete claims, provides the State with an electronic workflow process, and stores the claims in an electronic format. Making the change from paper claims to electronic claims reduces the manual handling of paper claims and decreases the costs incurred for postage, handling, and storage of claims filed.

In order to use the LGeC system you will need to obtain a User ID and password for each person who will access the LGeC system. To obtain a User ID and password you must file an application with the SCO. The application and instructions are available on the LGeC Web site located at http://www.sco.ca.gov/ard_lgec.html. Complete the application and other documents as requested and mail them to the SCO using the address provided in the instructions. The SCO will process the application and issue a User ID and password to each applicant.

In addition, you may want to subscribe to an email distribution list to automatically receive timely, comprehensive information regarding mandated cost claims, payments, guidelines, electronic claims, and other news and updates. You also will receive related audit reports and mandate information provided by other state agencies.

You can find more information about LGeC and the email distribution lists at http://www.sco.ca.gov/ard_lgec.html. This Web site provides access to the LGeC system, an application for User ID's and passwords, an instructional guide, frequently asked questions (FAQ's) and additional help files. Questions may be directed to LRSDAR@sco.ca.gov, or you may call the Local Reimbursements Section at (916) 324-5729.

3. Types of Claims

Claimants may file a reimbursement claim for actual mandated costs incurred in the prior fiscal year. An entitlement claim may be filed for the purpose of establishing a base year entitlement amount for mandated programs included in SMAS. A claimant who has established a base year entitlement for a program, would receive an automatic annual payment which is reflective of the current costs for the program.

All claims received by the SCO will be reviewed to verify actual costs. An adjustment of the claim will be made if the amount claimed is determined to be excessive, improper, or unreasonable.

A. Reimbursement Claim

A reimbursement claim is defined in GC Section 17522 as any claim filed with the SCO by a CCD for reimbursement of costs incurred for which an appropriation is made for paying the claim.

Initial reimbursement claims are first-time claims for reimbursement of costs for one or more prior fiscal year(s) of a program that was previously unfunded. Claims are due one hundred and twenty days from the date of issuance of the claiming instructions for the program by the SCO. The first statute that appropriates funds for the mandated program will specify the fiscal years for which costs are eligible for reimbursement. Annual ongoing reimbursement claims must be filed by February 15th following the fiscal year in which costs were incurred for the program.

Annual ongoing reimbursement claims must be filed by February 15th following the fiscal year in which costs were incurred for the program. Claims for fiscal year 2009-10 will be accepted without late penalty if postmarked or delivered on before February 15th, 2011. Claims filed after the deadline will be reduced by a late penalty of 10%, not to exceed \$10,000. However, initial reimbursement claims will be reduced by a late penalty of 10% with no limitation. Amended claims filed after the deadline will be reduced by 10% of the increased amount not to exceed \$10,000 for the claim. Claims filed more than one year after the deadline will not be accepted for reimbursement.

B. Entitlement Claim

An entitlement claim is defined in GC Section 17522 as any claim filed by a CCD with the SCO for the sole purpose of establishing or adjusting a base year entitlement for a mandated cost program that has been included in SMAS. An entitlement claim should not contain nonrecurring or initial start-up costs. There is no statutory deadline for the filing of entitlement claims. However, these claims should be filed by February 15th, following the third fiscal year used to develop the entitlement claim, to permit an orderly processing of claims. When the claims are

approved and a base year entitlement amount is determined, the claimant will receive an apportionment reflective of the program's current year costs.

The automatic apportionment is determined by adjusting the claimant's base year entitlement for changes in the implicit price deflator (IPD) of costs of goods and services to governmental agencies, as determined by the State Department of Finance. For programs approved by the Commission for inclusion in SMAS, the payment for each year succeeding the three year base period is adjusted according to any changes by both the IPD and average daily attendance (ADA).

The SCO will perform this computation for each claimant who has filed claims for three consecutive years. If a claimant has incurred costs for three consecutive years but has not filed a claim in each of those years, the claimant may file an entitlement claim, form FAM-43, to establish a base year entitlement. The form FAM-43 is included in the claiming instructions for SMAS programs. An entitlement claim does not result in the claimant being reimbursed for the costs incurred, but rather entitles the claimant to receive automatic payments from SMAS. Annual apportionments for programs included in the SMAS system are paid on or before November 30th of each year.

4. Minimum Claim Amount

For initial claims and annual claims, if the total costs for a given year do not exceed \$1,000 no reimbursement will be allowed except as otherwise allowed by GC Section 17564.

5. Filing Deadline for Claims

Pursuant to GC Section 17561(d) initial reimbursement claims (first time claims) for reimbursement of costs of a previously unfunded mandated program must be filed within one hundred and twenty days from the date the SCO issues the claiming instructions for the program. When paying a timely filed claim for initial reimbursement, the Controller may withhold twenty percent of the amount of the claim until the claim is audited to verify the actual amount of the mandated costs. Initial reimbursement claims filed after the filing deadline will be reduced by ten percent of the amount that would have been allowed had the claim been timely filed.

The Controller may withhold payment of any late claim for initial reimbursement until the next deadline for funded claims unless sufficient funds are available to pay the claim after all timely filed claims have been paid. All initial reimbursement claims for all fiscal years required to be filed on their initial filing date for a program will be considered as one claim for the purpose of computing any late claim penalty. In no case will a reimbursement claim be paid if submitted more than one year after the filing deadline specified in the Controller's claiming instructions on funded mandates.

Pursuant to GC Section 17560, annual reimbursement claims (recurring claims) for costs incurred during the previous fiscal year must be filed with the SCO and postmarked on or before February 15th following the fiscal year in which costs were incurred. If the annual reimbursement claim is filed after the deadline, but within one year of the deadline, the approved claim must be reduced by a 10% late penalty, not to exceed \$10,000. Amended claims filed after the deadline will be reduced by 10% of the increased amount not to exceed \$10,000 for the total claim. Claims may not be filed more than one year after the deadline.

6. Payment of Claims

In order for the SCO to authorize payment of a claim, the Certification of Claim, form FAM-27, must be properly filled out, signed, and dated by the entity's authorized officer. When using the LGeC system the logon ID and password of the authorized officer is used for the signature and is applied by the LGeC system when the claim is submitted. Pursuant to GC 17561(d), reimbursement claims are paid by October 15 or sixty days after the date the appropriation for the claim is effective, whichever is later. In the event the amount appropriated by the Legislature is insufficient to pay the approved amount in full for a program, claimants will receive a prorated payment in proportion to the amount of approved claims timely filed and on hand at the time of proration.

A claimant is entitled to receive accrued interest at the pooled money investment account rate if the payment was made more than 60 days after the claim filing deadline or the actual date of claim receipt, whichever is later. For an initial claim, interest begins to accrue when the payment is made more than one year after the adoption of the program's statewide cost estimate.

The SCO reports the amounts of insufficient appropriations to the State Department of Finance, the Chairperson of the Joint Legislative Budget Committee, and the Chairperson of the respective committee in each House of the Legislature, in order to assure appropriation of these funds in the Budget Act. If these funds cannot be appropriated on a timely basis in the Budget Act, this information is transmitted to the Commission who will include these amounts in its reports to assure that an appropriation sufficient to pay the claims is included in the next local government claims bill or other appropriation bills. Any balances remaining on these claims will be paid when supplementary funds become available.

Unless specified in the statutes, regulations, or P's & G's, the determination of allowable and unallowable costs for mandates is based on the P's & G's adopted by the Commission. The determination of allowable reimbursable mandated costs for unfunded mandates is made by the Commission. The SCO determines allowable reimbursable costs, subject to amendment by the Commission, for mandates funded by special legislation. Allowable costs are those direct and indirect costs, less applicable credits, considered eligible for reimbursement. In order for costs to be allowable and thus eligible for reimbursement, the costs must meet the following general criteria:

- 1. The cost is necessary and reasonable for proper and efficient administration of the mandate and not a general expense required to carry out the overall responsibilities of government.
- 2. The cost is allocable to a particular cost objective identified in the P's & G's.
- The cost is net of any applicable credits that offset or reduce expenses of items allocable to the mandate.

The SCO has identified certain costs that should not be claimed as direct program costs unless specified as reimbursable under the program's P's & G's. These costs include, but are not limited to, subscriptions, depreciation, memberships, conferences, workshops, general education, and travel costs.

7. State Mandates Apportionment System (SMAS)

Chapter 1534, Statutes of 1985, established SMAS, a method of paying certain mandated programs as apportionments. This method is utilized whenever a program has been approved for inclusion in SMAS by the Commission.

When a mandated program has been included in SMAS, the SCO will determine a base year entitlement amount for each CCD that has submitted reimbursement claims (or entitlement claims) for three consecutive fiscal years. A base year entitlement amount is determined by averaging the approved reimbursement claims (or entitlement claims) for any three consecutive fiscal years. The amounts are first adjusted by any change in the IPD, which is applied separately to each year's costs for the three years that comprise the base period. The base period means the three fiscal years immediately succeeding the Commission's approval.

Each CCD with an established base year entitlement for the program will receive automatic annual payments from the SCO reflective of the program's current year costs. The apportionment amount is adjusted annually for any change in the IPD. If the mandated program was included in SMAS after January 1, 1988, the annual apportionment is adjusted for any change in both the IPD and ADA.

In the event a CCD has incurred costs for three consecutive fiscal years but did not file a reimbursement claim in one or more of those fiscal years, the CCD may file an entitlement claim for each of those missed years to establish a base year entitlement. An entitlement claim means any claim filed by a CCD with the SCO for the sole purpose of establishing a base year entitlement. A base year entitlement may not include any nonrecurring or initial start-up costs.

Initial apportionments are made on an individual program basis. After the initial year, all apportionments are made by November 30th. The amount to be apportioned is the base year entitlement adjusted by annual changes in the IPD for the cost of goods and services to governmental agencies as determined by the State Department of Finance.

In the event the CCD determines that the amount of apportionment does not accurately reflect costs incurred to comply with a mandate, the process of adjusting an established base year entitlement upon which the apportionment is based is set forth in GC Section 17615.8 and requires the approval of the Commission.

8. Direct Costs

A direct cost is a cost that can be identified specifically with a particular program or activity. Documentation to support direct costs must be kept on hand unless otherwise specified in the claiming instructions and made available to the SCO on request

It is the responsibility of the claimant to maintain documentation in the form of general and subsidiary ledgers, purchase orders, invoices, contracts, canceled warrants, equipment usage records, land deeds, receipts, employee time sheets, agency travel guidelines, inventory records, and other relevant documents to support claimed costs. The type of documentation necessary for each claim may differ with the type of mandate.

Costs typically classified as direct costs are:

(1) Employee Wages, Salaries, and Benefits

For each of the mandated activities performed, the claimant must list the names of the employees who worked on the mandate, their job classifications, hours worked on the mandate, and rate of pay. The claimant may use a productive hourly rate in-lieu of reporting actual compensation and benefits:

(a) Productive Hourly Rate Options

A CCD may use one of the following methods to compute productive hourly rates:

- Actual annual productive hours for each employee;
- The weighted-average annual productive hours for each job title; or
- 1,800* annual productive hours for all employees.

If actual annual productive hours or weighted-average annual productive hours for each job title is chosen, the claimant must maintain documentation of how these hours were computed.

- * 1,800 annual productive hours excludes the following employee time:
- Paid holidays;
- Vacation earned;
- Sick leave taken;
- Informal time off;
- Jury duty;
- Military leave taken.

(b) Compute a Productive Hourly Rate

 Compute a productive hourly rate for salaried employees to include actual benefit costs. The methodology for converting a salary to a productive hourly rate is to compute the employee's annual salary and benefits and divide by the annual productive hours.

Table 1: Productive Hourly Rate, Annual Salary + Benefits Method

Formula:	Description:
[(EAS + Benefits) + APH] = PHR	EAS = Employee's Annual Salary
	APH = Annual Productive Hours
$[(\$26,000 + \$8,099)] \div 1,800 \text{ hrs} = 18.94$	PHR = Productive Hourly Rate

- As illustrated in Table 1, if an employee's compensation was \$26,000 and \$8,099 for annual salary and benefits, respectively, using the Salary + Benefits Method, the productive hourly rate would be \$18.94. To convert a biweekly salary to Annual Salary, multiply the biweekly salary by 26. To convert a monthly salary to Annual Salary, multiply the monthly salary by 12. Use the same methodology to convert other salary periods.
- A claimant may also compute the productive hourly rate by using the Percent of Salary Method.

Table 2: Productive Hourly Rate, Percent of Salary Method

Example:			
Step 1: Benefits as a Perce	ent of Salary	Step 2: Productive Hourly Rate	
Retirement	15.00 %	Formula:	
Social Security & Medicare	7.65	[(EAS x (1 + BR)) ÷ APH] = PHR	
Health & Dental Insurance	5.25		
Workers Compensation	3.25	[(\$26,000 x (1.3115)) + 1,800] = \$18.94	
Total	31.15 %		
·			
Description:			
EAS = Employee's Annual	Salary	APH = Annual Productive Hours	
BR = Benefit Rate		PHR = Productive Hourly Rate	

• As illustrated in Table 2, both methods produce the same productive hourly rate.

Reimbursement for personnel services includes, but is not limited to, compensation paid for salaries, wages, and employee benefits. Employee benefits include employer's contributions for social security, pension plans, insurance, workers compensation insurance and similar payments. These benefits are eligible for reimbursement as long as they are distributed equitably to all activities. Whether these costs are allowable is based on the following presumptions:

- The amount of compensation is reasonable for the service rendered;
- The compensation paid and benefits received are appropriately authorized by the governing board;

- Amounts charged for personnel services are based on payroll documents that are supported by time and attendance or equivalent records for individual employees;
- The methods used to distribute personnel services should produce an equitable distribution of direct and indirect allowable costs.

For each of the employees included in the claim, the claimant must use reasonable rates and hours in computing the wage cost. If a person of a higher-level position performs an activity which normally would be performed by a lower-level position, reimbursement for time spent is allowable at the average salary range for the lower-level position. The salary rate of the person at a higher-level position may be claimed if it can be shown that it was more cost effective in comparison to the performance by a person at the lower-level position under normal circumstances and conditions. The number of hours charged to an activity should reflect the time expected to complete the activity under normal circumstances and conditions. The numbers of hours in excess of normal expected hours are not reimbursable.

(c) Calculating an Average Productive Hourly Rate

In those instances where the claiming instructions allow a unit as a basis of claiming costs, the direct labor component of the unit cost should be expressed as an average productive hourly rate and can be determined as follows:

	<u>Time</u> Spent	Productive Hourly Rate	Total Cost by Employee
Employee A	1.25 hrs	\$6.00	\$7.50
Employee B	0.75 hrs	4.50	3.38
Employee C	3.50 hrs	10.00	35.00
Total	5.50 hrs		\$45.88

Table 3: Calculating an Average Productive Hourly Rate

(d) Employer's Benefits Contribution

A CCD has the option of claiming actual employer's benefit contributions or may compute an average benefit cost for the employee's job classification and claim it as a percentage of direct labor. The same time base should be used for both salary and benefits when computing a percentage. For example, if health and dental insurance payments are made annually, use an annual salary. After the percentage of salary for each benefit is computed, total them. For example:

Retirement	15.00%
Social Security	7.65%
Health and Dental Insurance	5.25%
Worker's Compensation	0.75%
Total	28.65%

(2) Materials and Supplies

Only actual expenses can be claimed for materials and supplies, which were acquired and consumed specifically for the purpose of a mandated program. The claimant must list the

materials and supplies that were used to perform the mandated activity, the number of units consumed, the cost per unit, and the total dollar amount claimed. Materials and supplies in excess of reasonable quality, quantity, and cost are not reimbursable. Materials and supplies withdrawn from inventory and charged to the mandated activity must be based on a recognized method of pricing, consistently applied. Purchases must be claimed at the actual price after deducting discounts, rebates and allowances received by the CCD.

(a) Calculating a Unit Cost for Materials and Supplies

In those instances where the P's & G's suggest that a unit cost be developed for use as a basis of claiming costs mandated by the State, the materials and supplies component of the unit cost should be expressed as a unit cost of materials and supplies as shown in Table 1 or Table 2:

Table 1: Calculating a Unit Cost for Materials and Supplies

Supplies	Cost Per Unit	Amount of Supplies Used <u>Per Activity</u>	Unit Cost of Supplies Per Activity
Paper	0.02	· 4	\$0.08
Files	0.10	1	0.10
Envelopes	0.03	2	0.06
Photocopies	0.10	4	_0.40
	·		<u>\$0.64</u>
			!

Table 2: Calculating a Unit Cost for Materials and Supplies

Supplies	Supplies <u>Used</u>	Unit Cost of Supplies Per Activity
Paper (\$10.00 for 500 sheet ream)	250 Sheets	\$5.00
Files (\$2.50 for box of 25)	10 Folders	1.00
Envelopes (\$3.00 for box of 100)	50 Envelopes	1.50
Photocopies (\$0.05 per copy)	40 Copies	2.00
		\$9.50

If the number of reimbursable instances is 25, then the unit cost of supplies is 0.38 per reimbursable instance ($9.50 \div 25$).

(3) Contract Services

The cost of contract services is allowable if the CCD lacks the staff resources or necessary expertise, or it is economically feasible to hire a contractor to perform the mandated activity. The claimant must keep documentation on hand to support the name of the contractor, explain the reason for having to hire a contractor, describe the mandated activities performed, give the dates when the activities were performed, the number of hours spent performing the mandate, the hourly billing rate, and the total cost. The hourly billing rate must

not exceed the rate specified in the P's & G's for the mandated program. The contractor's invoice or statement must include an itemized list of costs for activities performed.

(4) Equipment Rental Costs

Equipment purchases and leases (with an option to purchase) are not reimbursable as a direct cost unless specifically allowed by the P's & G's for the particular mandate. Equipment rentals used solely for the mandate are reimbursable to the extent that such costs do not exceed the retail purchase price of the equipment plus a finance charge. The claimant must maintain documentation to support the purpose and use of the equipment, the time period for which the equipment was rented and the total cost of the rental. If the equipment is used for purposes other than reimbursable activities, only the pro rata portion of the rental costs can be claimed.

(5) Capital Outlay

Capital outlay for land, buildings, equipment, furniture and fixtures may be claimed if the P's & G's specify them as allowable. If they are allowable, the P's & G's for the program will specify a basis for the reimbursement. If the fixed asset or equipment is also used for purposes other than reimbursable activities for a specific mandate, only the pro rata portion of the purchase price used to implement the reimbursable activities can be claimed.

(6) Travel Expenses

Travel expenses are normally reimbursable in accordance with travel rules and regulations of the local jurisdiction. For some programs, however, the P's & G's may specify certain limitations on expenses, or that expenses can only be reimbursed in accordance with the Department of Personnel Administration (DPA) travel standards. When claiming travel expenses, the claimant must maintain documentation to support the purpose of the trip, the names and addresses of the persons incurring the expense, the date and time of departure and return, a description of each expense claimed, and the cost of transportation, number of private auto miles traveled, and the cost of tolls and parking. Receipts are required for charges over \$10.00.

9. Indirect Costs

Indirect costs are: (a) Incurred for a common or joint purpose benefiting more than one cost objective, and (b) not readily assignable to the cost objectives specifically benefited without effort disproportionate to the results achieved. Indirect costs can originate in the department performing the mandate or in departments that supply the department performing the mandate with goods, services, and facilities. To be allowable, a cost must be allocable to a particular cost objective. Indirect costs must be distributed to benefiting cost objectives on bases which produce an equitable result related to the benefits derived by the mandate.

A CCD may claim indirect costs using the Controller's methodology (FAM-29C), or if specifically allowed by a mandated cost program's P's & G's, a district may choose to claim indirect costs using either: (1) A federally approved rate prepared in accordance with the Office of Management and Budget (OMB) Circular A-21, Cost Principles for Educational Institutions; or (2) a flat 7% rate. The FAM-29C indirect cost rate and the flat 7% indirect cost rate are applied to Salaries and Benefits, whereas the federally approved rate is applied to the allocation base used in developing the federally approved rate.

If indirect costs are calculated using the OMB Circular A-21 methodology with a base other than *Salaries and Benefits*, the claim cannot be filed using the LGeC as the system does not support cost bases other than *Salaries and Benefits*. Instead, these claims must be filed manually using paper forms.

However, if indirect costs are calculated using the OMB Circular A-21 methodology using *Salaries* and *Benefits* in the base, then the claims can be filed using either the LGeC system or the manual paper process. In these cases, the indirect cost rate is calculated in accordance with the chosen

methodology and keyed into the mandated cost form on the appropriate line (usually Form 1, line (06)), *Indirect Cost Rate*. The LGeC system will apply that rate to *Salaries and Benefits* (usually Form 1, line (5)(a) to arrive at the total indirect costs (usually Form 1, line (7).

The SCO developed form FAM-29C to be consistent with the OMB Circular A-21 cost accounting principles as they apply to mandated cost programs. The objective is to determine an equitable rate to allocate administrative support to personnel who performed the mandated cost activities. The methodology used in form FAM-29C is a direct cost base comprised of salary and benefit costs. This provides a consistent indirect cost rate methodology for all CCD's mandated cost programs.

FAM-29C uses expenditures that districts report in their California Community Colleges Annual Financial and Budget Report (CCFS-311), Expenditures by Activity for the General Fund — Combined. CCD's must use the CCFS-311 report applicable to the fiscal year of the reimbursement claim submitted. The computation excludes capital outlay and other outgo in accordance with the OMB Circular A-21. The indirect cost rate computation includes any depreciation or use allowance applicable to district buildings and equipment. Districts calculate depreciation or use allowance costs separately from the CCFS-311 report and should calculate them in accordance with the OMB Circular A-21.

The OMB Circular A-21, Section C.4, states that a cost is allocable to a particular cost objective in accordance with the relative benefits received. Also, Section E.2.b., states that the overall objective of the cost allocation process is to distribute indirect costs to the institution's major functions in proportions reasonably consistent with their use of the institution's resources. In addition, Section E.2.c. notes that where certain items or categories of expense relate to less than all functions, such expenses should be set aside for selective allocation.

The OMB Circular A-21, Section H, describes a simplified method for indirect cost rate calculations. However, Section H.1.b. states that the simplified method should not be used where it produces results that appear inequitable. As previously noted, FAM-29C strives to equitably allocate administrative support costs to personnel that perform mandated cost activities claimed by CCD's. For example, library costs and department administration expenses, normally classified fully or partly as indirect costs in the OMB Circular A-21, are instead classified as direct costs for FAM-29C. These costs do not benefit mandated cost activities. In summary, FAM-29C indirect costs include operation and maintenance of plant; planning, policy making, and coordination; general institutional support services (excluding community relations); and depreciation or use allowance. Community relations include fundraising costs, which are unallowable under OMB Circular A-21. If the district claims any costs from these indirect accounts as direct mandate-related costs, the same costs should be reclassified as direct on FAM-29C.

Table 4 presents an example of the FAM-29C methodology.

Table 4:	Indirect	Cost Rate	e for Co	mmunity	Colleges

MANDATED COST									FORM	
INDIRECT COST RATE FOR COMMUNITY COLLEGE DISTRICTS									FAM 29-C	
(1) Claimant			·				- Jim of Colorina		<u> </u>	
	Indirect-Salar Salaries and Operating Benefits, an									
			Benefits per		penses per		Operating		Direct-Salaries	
Activity	EDP		CCFS-311		CFS-311		Expenses		nd Benefits only	
Instructional Activities	599	\$	46,249,931	\$	8,289,190	\$		\$	46,249,931	
Instruct, Admin: & Instruct, Governance	6000	,	5,181,935	•	631,615	,		·	5,181,935	
Instructional Support Services	6100		4,361,061		445,196		2		4,361,061	
Admissions and Records	6200		1,251,539		96,634				1,251,539	
Student Counseling and Guidance	6300		3,373,121		80,201				3,373,121	
Other Student Services	6400		5,511,511		1,116,904				5,511,511	
Operation and Maintenance of Plant	6500		5,192,099		3,192,398		8,384,497			
Planning, Policy Making, and Coordination	6600		2,562,909		1,096,833		3,659,742			
General Institutional Support Services	6700	i j			ing the state of t				Color	
Community Relations	6710		446,207		228,320		•		446,207	
Fiscal Operations	6720		2,342,316		315,019	-	2,657,335			
Human Resources Management	6730		1,057,387		102,600		1,159,987			
Non-instructional Staff Retirees' Benefits and							e .			
Retirement Incentives	6740		1,327,125		-		1,327,125			
Staff Development	6750		1,295		34,931		36,226			
Staff Diversity	6760		449,392		394,915		844,307			
Logistical Services	6770		2,853,609		354,953		3,208,562			
Management Information Systems	6780		2,386,511		894,685		3,281,196			
Other General Institutional Support Services	6790		19,635		1,679		21,314			
Community Services and Economic Development	6800		963,036		688,648				963,036	
Ancillary Services	6900		723,450		224,961				723,450	
Auxiliary Operations	7000		565,859		12,179				565,859	
Depreciation or Use Allowance - Building							2,620,741			
Depreciation or Use Allowance - Equipment							721,097			
Totals		\$	86,819,928	\$	18,201,861	\$	27,922,129	\$	68,627,650	
Totals		<u>*</u>		<u></u>		-	(A)		(B)	
h							40.69%			
Indirect Cost Rate (A)/(B)							40.03/0			

10. Time Study Guidelines

Background

Two methods are acceptable for documenting employee time charged to mandated cost programs: 1) Actual Time Reporting and 2) Time Study. These methods are described below. Application of time study results is restricted. As explained in the Time Study Results section below, the results may be projected forward a maximum of two years or applied retroactively to initial claims, current-year claims, and late-filed claims, provided certain criteria are met.

Actual Time Reporting

Each program's P's and G's define reimbursable activities for the mandated cost program. When employees work on multiple activities, a distribution of their salaries or wages must be supported by personnel activity reports or equivalent documentation that meets the following standards:

- They must reflect an after-the-fact distribution of the actual activity of each employee;
- They must account for the total activity for which each employee is compensated;
- They must be prepared at least monthly and must coincide with one or more pay periods; and
- They must be signed by the employee.

Budget estimates or other distribution percentages determined before services are performed do not qualify as support for actual time reporting.

Time Study

In certain cases, a time study may be used as a substitute for continuous records of actual time spent on multiple activities and/or programs. A time study can be used for an activity when the task is repetitive in nature. Activities that require varying levels of effort are not appropriate for time studies.

Time Study Plan

The claimant must develop a plan before the time study is conducted. The claimant must retain the time study plan for audit purposes. The plan must identify the following:

- Time periods to be studied The plan must show that all time periods selected are representative
 of the fiscal year and that the results can be reasonably projected to approximate actual costs;
- Activities to be studied The time study must separately identify each reimbursable activity
 defined in the mandated program's P's and G's. If a reimbursable activity identifies separate and
 distinct sub-activities, these sub-activities also must be treated as individual activities;

For example, sub-activities (a) and (b) under reimbursable activity (1) of the Agency Fee Arrangements Program relate to salary deduction and payment of fair share and are not separate and distinct activities. It is not necessary to separately study these sub-activities.

- Process used to accomplish each reimbursable activity Use flowcharts or similar analytical tools and/or written desk procedures to describe the process followed to complete each activity;
- Employee universe The employee universe used in the time study must include all positions for which salaries and wages are to be allocated by means of the time study;
- Employee sample selection methodology The plan must show that employees selected are representative of the employee universe and that the results can be reasonably projected to approximate actual costs. In addition, the employee sample size should be proportional to the variation in time spent to perform a task. The sample size should be larger for tasks with significant time variations;
- · Time increments to be recorded The time increments used should be sufficient to recognize the

number of different activities performed and the dynamics of these responsibilities. Very large increments (such as one hour or more) can be used for employees performing only a few functions that change very slowly over time. Small increments (a number of minutes) can be used for employees performing more short-term tasks.

Random-moment sampling is not an acceptable alternative to continuous time records for mandated cost claims. Random-moment sampling techniques are most applicable in situations where employees perform many different types of activities on a variety of programs with small time increments throughout the fiscal year.

Time Study Documentation

Time studies must:

- Be supported by time records that are completed when the activity occurs;
- · Report activity on a daily basis;
- Be sufficiently detailed to reflect all mandated activities performed during a specific time period;
- · Coincide with one or more pay periods.

Time records must be signed by the employee and be supported by documentation that validates that the work was actually performed. As with actual time reporting, budget estimates or other distribution percentages determined before services are performed do not qualify as valid time studies.

Time Study Results

Claimants must summarize time study results to show how the time study supports the costs claimed for each activity. Any variation from the procedures identified in the original time study plan must be documented and explained. Current-year costs must be used to prepare a time study. Claimants may project time study results to no more than two subsequent fiscal years. A claimant also may apply time study results retroactively to initial claims, current-year claims, and late-filed claims.

When projecting time study results, the claimant must certify that no significant changes have occurred between years in either (1) the requirements of each mandated program activity; or (2) the processes and procedures used to accomplish the activity. For all years, the claimant must maintain documentation that shows that the mandated activity was actually performed. Time study results used to support claims are subject to the record-keeping requirements for those claims.

11. Offsets Against State Mandated Claims

As noted previously, allowable costs are defined as those direct and indirect costs, less applicable credits, considered eligible for reimbursement. When all or part of the costs of a mandated program are specifically reimbursable from local assistance revenue sources (e.g., state, federal, foundation, etc.), only that portion of any increased cost payable from CCD funds is eligible for reimbursement under the provisions of GC Section 17561.

A. Example 1:

As illustrated in Table 5, this example shows how the Offset Against State Mandated Claims is determined for a CCD receiving block grant revenues not based on a formula allocation. Program costs for each situation equals \$100,000.

	Program Costs	Actual Local Assistance Revenues	State Mandated Costs	Offset Against State Mandated Claims	Claimable Mandated Costs
1.	\$100,000	\$95,000	\$2,500	\$-0-	\$2,500
2.	100,000	97,000	2,500	- 0-	2,500
3.	100,000	98,000	2,500	500	2,000
4.	100,000	100,000	2,500	2,500	-0-
5.	100,000 *	50,000	2,500	1,250	1,250
6.	100,000 *	49,000	2,500	250	2,250

Table 5: Offsets Against State Mandates, Example 1

Numbers (1) through (4) in Table 5, show intended funding at 100% from local assistance revenue sources. Numbers (5) and (6) show cost sharing on a 50/50 basis with the district. In numbers (1) through (6), included in the program costs of \$100,000 are state mandated costs of \$2,500. The offset against state mandated claims are the amount of actual local assistance revenues, which exceeds the difference between program costs and state mandated costs. This offset cannot exceed the amount of state mandated costs.

In (1), local assistance revenues were less than expected. Local assistance funding was not in excess of the difference between program costs and state mandated costs. As a result, the offset against state mandated claims is zero and \$2.500 is claimable as mandated costs.

In (4), local assistance revenues were fully realized to cover the entire cost of the program, including the state mandated activity; therefore, the offset against state mandated claims is \$2,500, and claimable cost is \$0.

In (5), the district is sharing 50% of the project cost. Since local assistance revenues of \$50,000 were fully realized, the offset against state mandated claims is \$1,250.

In (6), local assistance revenues were less than the amount expended and the offset against state mandated claims is \$250. Therefore, the claimable mandated costs are \$2,250.

B. Example 2:

As illustrated in Table 6, this example shows how the offset against state mandated claims is determined for a CCD receiving special project funds based on approved actual costs. Local assistance revenues for special projects must be applied proportionately to the approved costs.

Table 6: Offset Against State Mandates, Example 2

	Program Costs	Actual Local Assistance Revenues	State Mandated Costs	Offset Against State Mandated Claims	Claimable Mandated Costs
1.	\$100,000	\$100,000	\$2,500	\$2,500	\$-0-
2.	100,000 **	75,000	2,500	1,875	625
3.	100,000 **	45,000	1,500	1,125	375

^{**} CCD share is \$25,000 of the program cost.

In (2), the entire program cost was approved. Since the local assistance revenue source covers

^{*} CCD share is \$50,000 of the program cost.

75% of the program cost, it also proportionately covered 75% of the \$2,500 state mandated costs, or \$1,875.

If in (3) local assistance revenues are less than the amount expected because only \$60,000 of the \$100,000 program costs were determined to be valid by the contracting agency, then a proportionate share of state mandated costs is likewise reduced to \$1,500. The offset against state mandated claims is \$1,125. Therefore, the claimable mandated costs are \$375.

12. Notice of Claim Adjustment

All claims submitted to the SCO are reviewed to determine if the claim was prepared in accordance with the claiming instructions. Claimants will receive a *Notice of Claim Adjustment* detailing any adjustments made by the SCO.

13. Audit of Costs

Pursuant to GC Section 17558.5, Subdivision (b), the SCO may conduct a field review of any claim after it has been submitted to determine if costs are related to the mandate, are reasonable and not excessive, and the claim was prepared in accordance with the SCO's claiming instructions and the P's & G's adopted by the Commission. If any adjustments are made to a claim, a Notice of Claim Adjustment specifying the claim activity adjusted, the amount adjusted, and the reason for the adjustment, will be mailed within thirty days after payment of the claim.

14. Source Documents

Costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is created at or near the same time the actual cost was incurred for the event or activity in question. Source documents may include, but are not limited to, employee records, or time logs, sign-in sheets, invoices, and receipts.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification stating: "I certify under penalty of perjury under the laws of the State of California that the foregoing is true and correct" and must further comply with the requirements of Code of Civil Procedure Section 2015.5. Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, these documents cannot be substituted for source documents.

15. Claim Forms and Instructions

Unless you are filing electronically, a claimant may submit a computer generated report in substitution for Form-1 and Form-2, provided the format of the report and data fields contained within the report are identical to the claim forms included with these instructions. The claim forms provided with these instructions should be duplicated or printed from SCO's Web site and used by the claimant to file reimbursement claims. The SCO will revise the manual and claim forms as necessary.

A. Form-2, Activity Cost Detail

This form is used to segregate the direct costs by claim activity. In some mandates, specific reimbursable activities have been identified for each activity. The expenses reported on this form must be supported by the official financial records of the claimant. All documents used to support the reimbursable activities must be retained by the claimant unless required to be submitted with the claim and must be made available to the SCO on request

B. Form-1, Claim Summary

This form is used to summarize direct costs by activity and compute allowable indirect costs for the mandate. The direct costs summarized on this form are derived from Form-2 and are carried forward to form FAM-27.

C. Form FAM-27, Claim for Payment

This form contains a certification that must be signed by an authorized officer of the CCD. All applicable information from Form-1 must be carried forward onto this form in order for the SCO to process the claim for payment. An original and one copy of the FAM-27 are required.

Submit a signed original and one copy of form FAM-27, Claim for Payment. To expedite the payment process, please sign the FAM-27 with blue ink, and attach a copy of the form FAM-27 to the top of the claim package.

Use the following mailing addresses:

If delivered by U.S. Postal Service:

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 If delivered by Other delivery services:

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 700 Sacramento, CA 95816

16. Retention of Claiming Instructions

For your convenience, the revised claiming instructions in this package have been arranged in alphabetical order by program name. This Manual should be retained for future reference, and the forms should be duplicated to meet your filing requirements. Annually, new or revised forms, instructions, and any other information claimants may need to file claims will be placed on the SCO's Web site located at www.sco.ca.gov/ard_mancost.html.

If you have any questions concerning mandated cost reimbursements, please write to us at the address listed for filing claims, or by e-mail to LRSDAR@sco.ca.gov, or call the Local Reimbursements Section at (916) 324-5729.

17. Retention of Claim Records and Supporting Documentation

Pursuant to Government Code Section 17558.5, (a), a reimbursement claim for actual costs filed by a CCD is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement claim was filed or last amended, whichever is later. However, if no funds were appropriated or no payment was made to a claimant for the program for the fiscal year for which the claim was filed, the time for the Controller to initiate an audit will commence to run from the date of initial payment of the claim. In any case, an audit will be completed not later than two years after the date that the audit is commenced.

All documents used to support the reimbursable activities must be retained during the period subject to audit. If the Controller has initiated an audit during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings. Supporting documents must be made available to the SCO on request.

FY 1999-00 Integrated Waste Management Claim

State Controller's Office					landated Cost Manua
1	CLAIM FOR PAYM suant to Government Cod INTEGRATED WASTE MA	e Section 17561		(19) Program Number 0 (20) Date Fill (21) LRS Input	がひがく 22 ペーング みょう シスクラスタウ
(01) Claiment Identification	Number: (CC 10225		Reimbursemen	t Claim Data
(02) Claiment Name	State Center C	ommunity College Distric	t	(22) IWM-1, (03)(A)(1)(f)	. (
County of Location		Fresno		(23) IWM-1, (03)(A)(2)(f)	943
Street Address	1525 Ea	st Weldon Avenue		(24) IWM-1, (03)(B)(1)(f)	(
City Fresno	State CA	Zip Code 93704-6398		(25) IWM-1, (03)(B)(2)(f)	(
Type of Claim	Estimated Claim	Reimbursement	Claim	(26) NVM-1, (03)(B)(3)(f)	(
	(03) Estimated	(09) Reimbursement	X	(27) IWM-1, (03)(B)(4)(f)	
	(04) Combined	(10) Combined		(28) NVM-1, (03)(B)(5)(f)	28,35
	(05) Amended	(11) Amended		(29) IWM-1, (03)(C)(1)(f)	(
Fiscal Year of Cost	(06)	(12)		(30) IWM-1, (03)(G)(2)(f)	
Total Claimed Amount	(07)	(13)	36,517	(31) IWM-1, (03)(D)(f)	
Less : 10% Late Penalt	у	(14)	30,317	(32) IWM-1, (03)(E)(f)	
Less : Prior Claim Pays	ment Received	(15)		(33) IWM-1, (03)(F)(f)	1,54
Net Claimed Amount		(16)	36,517	(34) IWM-1, (06)	6,13
Due from State	(08)	(17)	36,517	(35) IWM-1, (08)	1
Due to State		(18)	30,317	(36) RVM-1, (09)	46
to file mandated cost cla provisions of Governmen I further certify that there herein, and such costs a	F CLAIM Provisions of Government Codins with the State of Californiat Code Sections 1090 to 1	a for this program, and cer 8, inclusive. n from the claimant, nor an ased level of services of an	tify under per y grant or pa existing prog	naity of perjury that I have not yment received, for reimburse mam. All offsetting savings a	t violated any of the ement of costs claimed nd reimbursements set
	timated Claim and/or Reimburached statements. I certify un				
W				2/8/9	
Douglas R. Brinkley				Vice Chancellor, Finance a	and Administration
Type or Print Name (38) Name of Contact Pe	mon for Claim	·		Title	

(858) 514-8605

E-mail Address: kbpsixten@aol.com

Telephone Number:

SixTen and Associates

New 06/05

ste Controller's Office				Com	munity Colle	pe Mandated	Cost Manual
INTEGRATED WA	ED COSTS STE MANAG COST DETAIL			*. .*			FORM IWM-2
Cleiment ate Center Community College District		(02) Fiscal Y	/ear				1999-2000
Reimbursable Activities: Check only one box per form to identify the activity being claim	imed.						<u> </u>
ne-Time Development of Policies and Procedures		×	Staff Training				
. Conspliction and Submission of Plan to Board	· · · · · · · · · · · · · · · · · · ·		Response to Board Process	During Approval		Consultation with E	loard
ngoing ctivities Designation of Wasta Reduction and Recycling Coordinate	r		Naintenance of App	roved Level of Red	uotion		-
Itemative Alternative Requirement or Time Extension for 1/1/02 for 25	5% Waste		Alternative Require	ment of Time Exten	nion for 1/1/04 for 50	7% Waste	
Accounting System			Annual Report Annual Recycled Mate				ed Material
1) Description of Expenses				0	bject Accour	rts	
(a) Émployee Names, Job Classifications, Functions Performed,	(b) Hourly Rate or	(c) Hours Worked or	(d) Salaries and	(e) Materials and Symples	(f) Contract Services	(g) Fixed Assets	(in) Travel and Training
and Description of Expenses Inling district staff on the requirements and implementation of the plan Bravo, Juan Building Services Manager Bravo, Juan - Travel Costs State Agency Integrated Waste Mingmit Plans	Unit Cost \$38.73 \$322.85	Quantity		Supplies			\$ 322.85
Date rightly likely deal most missing right right	\$322.00	1.0	1				322.00
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Total ☑ Subtotal □	Page	1 (41	\$ 619,68	\$.	\$	s -	\$ 322.85
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Community College Mandated Cost Manual tate Controller's Office MANDATED COSTS FORM INTEGRATED WASTE MANAGEMENT IWN-2 **ACTIVITY COST DETAIL** 11) Cielment (02) Fiscal Year 1999-2000 tate Center Community College District Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approve Completion and Submission of Pier to Board Ingoing activities Designation of Waste Reduction and Recycling Cooldinator nance of Approved Level of Reduction Viternative tive Raiquirement or Time Extension for 1/1/02 for 25% Wests Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance Annual Recycled Material **Accounting System Annual Report** Reports 4) Description of Expenses **Object Accounts** (a) (b) (c) (d) (e) (1) (g) · (h) Hourly Hours Employee Names, Job Classifications, Functions Performed, and Description of Expenses Salaries Materials Fixed Assets Travel and Training Rate Worked Contract and and or Quantity Services Benefits Supplies Unit Cost verting solid waste from landfill disposal or transformation facilities - source reduction Materials and Supplies - Equipment Central Valley Golf / Carryall Turf II XRT Gas 6,232.80 \$6,232.80 Groundskeepers 5,353.40 **Various** \$18.46 290.0 verting solid waste from landfill disposal or transformation facilities - recycling Materials and Supplies - Equipment Central Valley Golf / Taylor-Dunn B2-10 \$8,254.60 8,254.60 Custodians Various 480.0 8,515.20 \$17.74

Page 1 of 1

\$ 13,868.60 \$

\$

\$ 14,487.40 \$

Sublotal

Total X

State Controller's Office Community College Mandated Cost Manual MANDATED COSTS FORM INTEGRATED WASTE MANAGEMENT IWM-2 ACTIVITY COST DETAIL (01) Claimant (02) Fiscal Year 1999-2000 State Center Community College District (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Ongoing Activities Process. Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for 25% Waste Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Conipliance Annual Recycled Material **Annual Report** X. **Accounting System** Reports **Object Accounts** (04) Description of Expenses (a) (h) (b) (c) (d) (0) **(f)** (g) Hourly Hours Employee Names, Job lications, Functions Performed, Salaries Materials Contract Fixed Assets Travel and Training Rate Worked and and or Unit Cost or Quantity Services and Description of Expenses Benefits Supplies Reporting annually to the Board quantities of recyclable materials collected Bravo, Juan **Building Services Manager** \$38.73 40.0 \$ 1,549.20

Page 1 of 1

1,549.20 \$

Total X

(05)

Subtotal

FY 2000-01 Integrated Waste Management Claim

State Controller's Office			بر بند ب		Community College Man	
	CLAIM FOR	PAYMEN	T		(19) Program Number 00256	Program
		ection 17561	•	(20) Date File OCT / 0 :6 2	05 n.c.c	
I	NTEGRATED WAST	E MANA	GEMENT		(21) LRS Input/_/_	256
01) Claimant Identification N	lumber:	CC	10225		Reimbursement C	iaim Data
02) Claimant Name	State Ce	nter Com	munity College District		(22) IWM-1, (03)(A)(1)(f)	
County of Location	· · · · · · · · · · · · · · · · · · ·	F	resno		(23) IWM-1, (03)(A)(2)(f)	
Street Address	15	525 East	Weldon Avenue		(24) IWM-1, (03)(B)(1)(f)	
City Fresno	State	····	Zip Code		(25) IWM-1, (03)(B)(2)(f)	
Type of Claim	CA Estimated Cia	im ·	93704-6398 Reimbursement	Cialm	(26) IWM-1, (03)(B)(3)(f)	 (
	(03) Estimated		(09) Reimbursement	X	(27) IWM-1, (03)(B)(4)(f)	(
	(04) Combined		(10) Combined		(28) IWM-1, (03)(B)(5)(f)	25,350
	(05) Amended		(11) Amended		(29) IWM-1, (03)(C)(1)(1)	
iscal Year of Cost	(06)		(12)		(30) IWM-1, (03)(C)(2)(f)	. (
otal Claimed Amount	(07)	·	2000-2001 (13)		(34) IWM-1, (03)(Ď)(f)	
Less : 10% Late Penalty			(14)	32,449	(32) IWM-1, (03)(E)(f)	
Less : Prior Claim Paym	·		(15)		(33) IWM-1, (03)(F)(f)	1,63
let Claimed Amount			(16)	00.440	(34) IWM-1, (06)	5,69
ue from State	(08)		(17)	32,449	(35) IWM-1, (08)	
Oue to State			(18)	32,449	(36) IWM-1, (09)	230
37) CERTIFICATION OF	E CLAIM		<u> </u>			
	ms with the State of C	alifornia fo	or this program, and cert		officer authorized by the commun naity of perjury that I have not viol	
herein, and such costs an	e for a new program o	r increase	d level of services of an	existing proc	yment received, for reimburseme gram. All offsetting savings and re source documentation currently m	eimbursements eet
					the State for payment of estimate f the State of California that the for	
	1	\bigcap		•	•	
signature of Authorized C	fficer DE BLUE	INK		. •	Date //	
	May				8/8/05	·
Oouglas R. Brinkley	. 0	•.	,		Vice Chancellor, Finance and	Administration
Type or Print Name		_	•		Title	

SixTen and Associates Form FAM-27 (New 06/05)

Douglas R. Brinkley
Type or Print Name
(38) Name of Contact Person for Claim

Telephone Number:

(858) 514-8605

E-mail Address:

kbpsixten@aol.com

New 06/05

State Controller's Office								Com	munity Colle	ge Mandated	Cost Manual
- oyan	•		MAND	ATED COSTS							F0011
56			INTEGRATED V								FORM IWM-2
	·	<u>.</u>	ACTIVIT	Y COST DETAI		_	•				
01) Claimant State Center Community Co	Mana Diatriot				(02) Fiscal	ΙY	eer	•			2000-2001
Seale Contain Containing Co	Moga Exsurer		• • • • • • • • • • • • • • • • • • • •					·			-
03) Reimbursable Activitie	s: Check only one b	ox per form to identif	y the activity being c	laimed.							
One-Time Activities		Development of Policies s	nd Procedures				Staff Training				
	——————————————————————————————————————					_	Response to Board	During Approval		Consultation with B	
Ongoing	<u> </u>	Completion and Submission	on of Plan to Board	-	لــا		Process		لسا	Consumer of the co	080
Activities	· 🗀	Designation of Waste Fed	luction and Recycling Coordin	wior	X		Maintenance of Ap	proved Level of Re	duotion		
Alternative	. []	Alternative Recuirement or	r Time Extension for 1/1/02 fo	- 2004 Wheels			Alternative Require	ment of Time Exter	seion for 1/1/04 for 5	50% Waste	
Compliance		·	The Country of the Wilder	i the limited		_				Annual Recyck	el Material
		Accounting Syste	em ·				Annual Report		<u> </u>	Reports	
04) Description of Expense	95							0	bject Accour	nts	
	(a)			(b)	(c)		(d)	(e)	(f)	(9)	(h)
	Employee Na	rnes, Job		Hourly	Hours		Salaries	Materials		Florid	Tanual and
	Classifications, Func and Description	tions Performed,	•	Rate	Worked		and Benefits	and Supplies	Contract Services	Fixed Assets	Travel and Training
				Unit Cost	Quantity	_	- CONTRACT	01,010			
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Diverting solid waste from landfill a Groundskeepers	disposal or transformatio	n facilities - source reduct Various	tion .	\$19.7	4 290	۸۸	\$ 5,724.60		1		
•	•		÷	. 415.1	7 250	J.U	9 0,724.00				
Diverting solid waste from landfill Materials and Suppl	disposal or transformatio		iction of Refuse Enclosur	e \$10,527.8	<u>.</u>	1.0	'		i .	\$ 10,527.85	
Ciustodians	nos - calulatient	Various	CRUII OI FISIUSE ENGIOSUR	\$18.9					·	10,027.50	
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Page 1 of 1

\$ 14,830.20 \$

\$ 10,527.85 \$

State Controller's Office Community Coilege Mandated Cost Manual MANDATED COSTS . Tropies FORM INTEGRATED WASTE MANAGEMENT 256 **IWM-2** ACTIVITY COST DETAIL (01) Claimant (02) Fiscal Year State Center Community College District 2000-2001 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approval Completion and Submission of Plan to Board Ongoing Activities Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for 25% Waste Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance **Annual Recycled Material Accounting System Annual Report** Reports (04) Description of Expenses **Object Accounts** (a) (h) (b) (c) (d) (6) **(f)** (g) Hourly Rate Hours Employee Names, Job Classifications, Functions Performed, Salaries Materials Worked Contract Fixed Travel and and Benefits and Supplies Training Services Assets and Description of Expenses Quantity Unit Cost Reporting annually to the Board quantities of recyclable materials collected Bravo, Juan **Building Services Manager** \$40.81 40.0 \$ 1,632.40 X 1,632.40 \$

Page 1 of 1

Total

Subtotal

FY 2003-04 Integrated Waste Management Claim

	State C	ent Code S STE MANA CC Center Con	Section 17561		(19) Program Number 0025 (20) Date File CT 0 6 2 (21) LRS Input/_/ Reimbursement (22) IWM-1, (03)(A)(1)(f)	256
O2) Claiment Name County of Location Freet Address Sity Streeno C/	State C	Center Con	mmunity College District			Claim Data
county of Location Areat Address Stresso C/			 		(22) IWM-1, (03)(A)(1)(f)	
treet Address Sity Streeno C/			Fresno			
ity St resno C/					(23) IWM-1, (03)(A)(2)(f)	
resno C/		1525 East	t Weldon Avenue		(24) IWM-1, (03)(B)(1)(f)	(
	••		Zip Code		(25) IWM-1, (03)(B)(2)(f)	
Type or Child	Estimated C	aim	93704-6398 Reimbursement C	laim	(26) IWM-1, (03)(B)(3)(f)	
(0	03) Estimated		(09) Reimbursement	×	(27) IWM-1, (03)(B)(4)(f)	<u></u>
l (c	04) Combined		(10) Combined		(28) IWM-1, (03)(B)(5)(f)	28,33
(0	05) Amended		(11) Amended		(29) IWM-1, (03)(C)(1)(f)	37:
iscal Year of Cost	06)		(12)		(30) IWM-1, (03)(C)(2)(f)	
otal Claimed Amount	07)		(13)	43,122	(31) TWM-1, (03)(D)(f)	70
.ess : 10% Late Penalty		- <u> </u>	(14) \$	45,122	(32) IWM-1, (03)(E)(f)	<u> </u>
ess : Prior Claim Paymen	t Received		(15)		(33) IWM-1, (03)(F)(f)	3,670
let Claimed Amount	· · · · · · · · · · · · · · · · · · ·		(16)	43,122	(34) IWM-1, (06)	10,36
Oue from State)8)		(17)	43,122	(35) IWM-1, (08)	(
ue to State			(18)	10,122	(36) IWM-1, (09)	32
37) CERTIFICATION OF C	LAIM		<u>1</u>			

Douglas R. Brinkley

Type or Print Name

(38) Name of Contact Person for Claim

Telephone Number: (858) 514-8605

SixTen and Associates

Vice Chancellor, Finance and Administration

Title

(858) 514-8605

E-mail Address: kbpsixten@aol.com

Community College Mandated Cost Manual State Controller's Office Program MANDATED COSTS **FORM** INTEGRATED WASTE MANAGEMENT 256 IWM-1 CLAIM SUMMARY. (01) Claimant: (02) Type of Claim Fiscal Year State Center Community College District 2003-2004 Reimbursement Estimeted Direct Costs **Object Accounts** (03) Reimbursable Activities (1) (8) (b) (c) (d) (e) Travel and Salaries and Materials and Contract Fixed Total Assets Training **Benefits Supplies** Services A. One-Time Activities Development of Policies and Procedures \$ \$ Staff Training B. Ongoing Activities Completion and Submission of Plan to \$ \$ \$ \$ Board Response to Board During Approval \$ \$ \$ \$ \$ Process Consultation with Board \$ \$ \$ \$ \$ Designation of Waste Reduction and \$ \$ \$ \$ Recycling Coordinator Diversion and Maintenance of Approved 28,332.80 28,332.80 \$ Level of Reduction C. Alternative Compliance Alternative Requirements or Time 375.12 375.12 \$ \$ \$ \$ Extension for 1/1/02 for 25% Waste Alternative Requirements or Time \$ \$ \$ \$ Extension for 1/1/04 for 50% Waste D. Accounting System 703.35 \$ \$ \$ \$ 703.35 E. Annual Report \$ \$ \$ \$ F. Annual Recycled Material Reports 3,669.55 \$ \$ 3,669.55 \$ \$ (04) Total Direct Costs 33,080.82 33,080.82 \$ \$ Indirect Costs (05) Indirect Cost Rate [Federally approved OMB A-21, FAM-29C, or 7%] 31.339 (06) Total Indirect Costs 10,364.22 [Line (05) x line (04)(e)] (07) Total Direct and Indirect Costs 43,445.04 (Line (04)(f) + line (08) Cost Reduction (08) Less: Offsetting Savings 323.30 (09) Less: Other Reimbursements (10) Total Claimed Amount 43,121.74 [Line (07) - (Line (08) + Line (09))]

New 06/05

256			MANDATED ATED WASTE CTIVITY COS	E MANAGEN	IENT				FORM IWM-2
(01) Claimant State Center Community	College District			(02) Fiscal Y	ear .			. ·	2003-2004
(03) Reimbursable Activit	ties: Check only one b	ox per form to Identify	the activity be	eing claimed.				-	
One-Time Activities		Development of Policies and	d Procedures		Staff Training				•
Ongoing	□.	Completion and Submission	of Plan to Board		Response to Board Process	During Approval		Consultation with E	Roard
Activities		Designation of Waste Redu Recycling Coordinator	ction and		Maintenance of Ap	proved Level of Red	luction		
Alternative Compilance	. 🗀	Alternative Requirement or 1/1/02 for 25% Waste	Time Extension for		Alternative Require	ement of Time Exten	islon for 1/1/04 for	50% Waste	<u> </u>
- von prairies		Accounting System			Annual Report			Annual Recycle Reports	ed Material
(04) Description of Exper	nses	- Cyatein				0	bject Accou		•
	(a)		(b)	(c)	(d)	(e)	(f)	(g)	(h)
Classific	Employee Names, Job cations, Functions Performe I Description of Expenses	d,	Hourly Rate or Unit Cost	Hours Worked or Quantity	Salaries and Benefits	Matertals and Supplies	Contract Services	Fixed Assets	Travel and Training
Diverting solid waste from land Groundskeepers Diverting solid waste from land		Various		290.0	\$ 6,936.80		·		
Custodians Student Aides	и изрова от накволицацог	Various Various Various	\$23.00 \$7.75	720.0 62 4 .0					
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(05) Total X	<u> </u>	Subtotal	Page	1 of 1	\$ 28,332.80	\$	\$ -	\$ -	\$ -
New 06/05		WWW. C.	Гаув		20,002.00		1 7	<u> </u>	

Program 256		IN .	TEGRATE	NDATED COS D WASTE MAI VITY COST DE	NAGEMENT		COM	IGHTY COILE	de manoated	FORM IWM-2
(01) Claimant State Center Community College	ge District		-		02) Fiscal \	/ear				2003-2004
(03) Reimbursable Activities:	Check only one bo	ox per form to identify	y the activity	y being claimed						
One-Time Activities		Development of Policies an	d Procedures			Staff Training				
Ongoing		Completion and Submission	n of Pien to Boa	rd		Response to Board Process	During Approval		Consultation with B	ioard
Activities		Designation of Waste Radu	uction and Recyc	ing Coordinator		Maintenance of App	roved Level of Red	uction		
Alternative Compliance		Alternative Requirement or Waste	Time Extension	for 1/1/02 for 25%		Alternative Requires	nent of Time Exten	sion for 1/1/04 for 5		
		Accounting System	m			Annual Report			Annual Recycle Reports	nci Material
(04) Description of Expenses								bject Accou		
	(a) Employee Names, Jo	h		(b) Hourly	(c) Hours	(d) Salaries	(e) Materials	(1)	(g)	(h)
Classific	cations, Functions Pe i Description of Exper	rformed,		Rate or Unit Cost	Worked or Quantity	and Benefits	and Supplies	Confract Services	Fixed Assets	Travel and Training
Alternative requirement or time extens Burgess, James	sion if unable to comp	ly with 25% waste reduct Business Services Mar	ion by Januar nager - RC	y 1, 2002 \$46.89	8.	\$ 375.12				
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(05) Total 🗓		Subtotal 🗆		Page 1	of 1	\$ 375.12	<u>\$ -</u>	\$ -	\$ -	5 -

State Controller's Office							Comr	nunity Colleg	e Mandated	Cost Manual
256		INTI	GRATED	DATED COS WASTE MAI TY COST DE	NAGEMENT					FORM IWM-2
(01) Claimant State Center Community Colleg	e District				(02) Fiscal Y	'ear				2003-2004
(03) Relmbursable Activities: (Check only one b	ox per form to identify t	he activity I	being claimed	d.		<u> </u>			
One-Time Activities		Development of Policies and I				Staff Training				
Ongoing		Completion and Submission of	Plan to Board			Response to Board Process	During Approval		Consultation with B	oard .
Activities		Designation of Waste Reducti	ion and Recyclin	g Coordinator		Maintanance of App	roved Level of Red	uction		
Alternative Compliance		Alternative Requirement or Ti Waste	me Extension fo	r 1/1/02 for 25%		Alternative Requirer	nent of Time Exten	sion for 1/1/04 for 5		
		Accounting System	1			Annual Report			Annual Recycle Reports	id Meterial
(04) Description of Expenses								bject Accoun		
Claselfic	(a) Imployee Names, Jo ations, Functions Pe Description of Expe	orformed,		(b) Hourly Rate or Unit Cost	(c) .Hours Worked or Quantity	(d) Salaries and Benefits	(e) Materials and Supplies	(f) Contract Services	(g) Fixed Assets	(h) Travel and Training
Developing, implementing, maintaining Burgess, James	accounting system	to track source reduction, re Business Services Mana	ocycling, or co ger - RC	mposting \$46.89	15.0	\$ 703.35				
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(05) Total X		Subtotal	L	Page 1	of 1	\$ 703.35	\$	\$ -	\$ -	\$ -

State Controller's Office Community College Mandated Cost Manual MANDATED COSTS **FORM** INTEGRATED WASTE MANAGEMENT IWM-2 **ACTIVITY COST DETAIL** (01) Claimant (02) Fiscal Year State Center Community College District 2003-2004 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Ongoing Activities Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for 25% Waste Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance **Annual Recycled Material Annual Report Accounting System** Reports (04) Description of Expenses **Object Accounts** (a) (h) **(f)** (g) (b) (c) (d) (e) Hours Worked Hourly Rate Employee Names, Job fications, Functions Performed, Salarios Travel and Contract Fixed Assets and and Benefits Training or Quantity Services or Unit Cost and Description of Expenses Supplies Reporting annually to the Board quantities of recyclable materials collected Bravo, Juan 2.028.40 Business Services Manager - FCC \$50.71 40.0 \$ Burgess, James 1,641.15 Business Services Manager - RC \$46.89 35.0 \$ X 3,669.55 \$ Page 1 of 1 Total Subtotal

(05)

FY 2004-05 Integrated Waste Management Claim

-rogram IN	MANDATED COSTS INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY										
11) Claimant: tate Center Community College District		(02)				Fiscal Yea 2004-2005					
irect Costs											
3) Reimbursable Activities	(a) Salaries and Benefits	(b) Materials and Supplies	(c) Contract Services	(d) Fixed Assets	(e) Travel and Training	(f) Tota					
. One-Time Activity											
Develop Policies and Procedures	\$ -	\$ -	\$ -	\$ -	\$ -	\$					
2. Train District Staff on IWM Plan	\$ -	\$ -	\$ -	\$ -	\$ -	\$	-				
. Ongoing Activities											
1 Complete and Submit IWM Plan to Board	\$ -	\$ -	\$ -	\$ -	\$ -	-\$	-				
2. Respond to Board Requirements	\$ -	\$ -	\$ -	\$ -	\$ -	\$					
3. Consult with Board to Revise Plan	\$ -	\$ -	\$ -	\$ -	\$ -	\$	_				
4. Designate Coordinator for Each College	\$ -	\$ -	\$ -	\$ -	\$ -	\$	•				
5. Divert Solid Waste/Maintain Required Level	\$ 29,526.10	\$ -	\$ -	\$ -	.\$ -	\$ 29,5	26.1				
04) Total Direct Costs	\$ 29,526.10	\$ -	\$ -	\$ -	\$ -	\$ 29,5	26.1				
idirect Costs											
)5) Indirect Cost Rate		[Federally Appr	oved OMB A-21,	FAM-29C, or 7%]		3	6.50				
6) Total Indirect Costs		[L	ine (04)(a) x line (05)]		\$ 10,7	77.0				
77) Total Direct and Indirect Costs		[L	ine (04)(f) + line (06)]		\$ 40,30	03.1				
18) Total from Forms 1A, 1B, and 1C		[Add 1	IA(07) + 1B(07) +	1C(07)]		\$ 44,1	25.5				
ost Reduction					(-	_				
19) Less: Offsetting Savings						\$	·				
" Less: Other Reimbursements						\$ 60	02.0				
1) Total Claimed Amount:		[Line (0	7) - {Line (08) + L	ine (09)}]		\$ 43,5	23.5				

tate Controller's Office						Community C	ollege Mandate	ed Co	ost Manua		
Program 256	TEGF	MANDAT RATED WA CLAIM :	STE	MANAGEN	MENT			F	ORM 1C		
1) Claimant: tate Center Community College District			(02)).			<u>, , , , , , , , , , , , , , , , , , , </u>	Fiscal Ye 2004-20 (
irect Costs			<u>. </u>		Object /	Accounts					
)3) Reimbursable Activities		(a) Salaries and Senefits		(b) Materials and Supplies	(c) Contract Services	(d) Fixed Assets	(e) Travel and Training		(f) Total		
. Accounting System		Reimbursement begins January 1, 2000									
1. Develop, Implement & Maintain System	\$	391.28	\$	•	\$ -	\$ -	\$ -	\$	391.28		
. Annual Report of Progress		Reimbursement begins January 1, 2000									
Calculations of Annual Disposal Reduction	\$	•	\$	-	\$ -	\$ -	\$ -	\$	•		
2. Information on the Changes	\$	· -	\$		\$ -	\$ -	\$ -	\$			
3. Summary of Progress Made in IWM Plan	\$	<u>-</u>	\$	•	\$ -	\$ -	\$ -	\$			
4. The Extent of CCD's Use of IWM Plan	\$		\$	-	\$ -	\$ -	\$ -	\$	-		
5. Time Extension Summary of Progress	\$		\$		\$ -	\$ -	\$ -	\$	-		
6. Alternative Reduction Summary of Progress	\$	-	\$	-	\$ -	\$ -	\$ -	\$			
. Annual Recycled Material Reports				Reim	bursement b	egins July 1	, 1999		· • · · · · · · · · · · · · · · · · · ·		
Annual Report to the Board	\$	2,409.06	\$	_	\$ -	\$ -	\$ -	\$	2,409.06		
)4) Total Direct Costs	\$	2,800.34	\$		\$ -	\$ -	\$ -	\$	2,800.34		
direct Costs											
15) Indirect Cost Rate			[Fe	ederally Appro	oved OMB A-21, F	-AM-29C, or 7%]			36.50%		
6) Total Indirect Costs				[Li	ne (04)(a) x line (0	05)]		\$	1,022.12		
7) Total Direct and Indirect Costs		[Line	(04)(f) + line (06)]	[Forward to	otal to Form-1A, lin	e (08)]	\$	3,822.46		

12/08

oprami Distriction	MANDA'	TED COSTS ISTE MANAGEM	ENT ·	·	**.		FORM
256		COST DETAIL					2A
) Claimant		(02) Fiscal Ye	ar				
te Center Community College District							2004-2005
) Reimbursable Activities: Check only one box per form to identif	y the activity bein	g claimed.					
One-Time Activity		B. Ongoing A	ctivities				
Develop Policies and Procedures	•		Complete and Sub	mit IWM Plan to 8	loard	,	
Train District Staff on IWM Plan			Respond to Board	Requirements	• .		-
· .			Consult with Board	t to Revise Plan	٠ .		
			Designate Coordin	nator for Each Coll	ege _		
	· ···	X	Divert Solid Waste	Maintain Require	d Level		
) Description of Expenses					Object Accoun	ts	
(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)
Employee Names, Job Classifications, Functions Performed and Description of Expenses	Hourly Rate or Unit Cost	Hours Worked or Quantity	Salaries and Benefits	Materials and Supplies	Contract Services	Fixed Assets	Travel and Training
erting solid waste from landfill disposal or transformation facilities - recycling Custodians Various	\$24.17	720,0	\$ 17,402.40	ļ·			
Student Aides Various	\$7,75						
erting solid waste from landfill disposal or transformation facilities - source reduc	Hon			1	1		
Groundskeepers Various	\$25.13	290.0	\$ 7,287.70				
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) Total 🔀 Subtotal 🗀	Page	1 05 1	\$ 29,526.10	\$ -	\$ -	\$ -	\$ -

State Cont	roller's Office						Community Co	llege Mandate	d Cost Manual
256			INTEGRATED WA	TED COSTS ASTE MANAGEM COST DETAIL	ENT				FORM 2C
(01) Claim State Cente	ant or Community Colle	ege District		(02) Fiscal Ye	ar				2004-2005
		Check only one box per form to k	dentify the activity be	ing claimed.					
	ounting System		,		ual Report of P	maress ·	-	-	
	Develop, Implement &	Maintain System				nnual Disposal Red	uction		•
F. Ann	ual Recycled Mater	ials Reports	•		information on the	e Changes			
	Annual Report to the B	oard				ress Made in IWM			
						D's Use of IWM Pl			
						iummary of Progre Xion Summary of F			
(04) Desci	ription of Expense				- Andriada i Nova		Object Accoun	 ts	
<u> </u>		(a)	(b)	(c)	(d)	(e)	(1)	(g)	(h)
	· Employee No.	-	Hourly	Hours	Salaries	Materials	,		Travel
	Functions Performed	nes, Job Classifications, d and Description of Expenses	Rate or Unit Cost	Worked or Quantity	and Benefits	and Supplies	Contract Services	Fixed Assets	and Training
Developing, in	mplementing, maintaini	ng accounting system to track source red	uction, recycling, or comp	osting					
	Burgess, James	Business Services Manager - RC	\$48.91	8.0	\$ 391.28				
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(05)	Total 🗓	Subtotal [7]	Page	1 of 1	\$ 391.28	\$.	s -	5 -	s .

256		INTEGRATED WA	TED COSTS ASTE MANAGEM COST DETAIL	ENT :	· ·	·		FORM 2C
11) Claimant tate Center Community	College District		(02) Fiscal Ye	ar				2004-200
3) Reimbursable Activit	les: Check only one box per form to id	entify the activity bei	ng claimed.	· · · · · · · · · · · · · · · · · · ·		 _		
D. Accounting System	1	-	E. Anni	ual Report of Pr	ogress		•	:
	ent & Maintain System			Calculations of An		luction		
F. Annual Recycled M				Information on the		m.		
Annual Report to	ne board .		<u> </u>	Summary of Programmer The Extent of CCI			•	
		•		Time Extension S				
	· · · · · · · · · · · · · · · · · · ·			Alternative Reduc				
04) Description of Expe	Prises					Object Account	5	
,	(a)	(b)	(c) .	(d) ·	(e)	(f)	(g)	(h)
Employer Functions Perfo	n Names, Job Classifications, ormed and Description of Expenses	Hourly Rate or Unit Cost	Hours Worked or Quantity	Salaries and Benefits	Materials and Supplies	Contract Services	Fixed Assets	Travel and Training
•			,		-			
	quantities of recyclable materials collected							
Bravo, Juan Burgess, James	Business Services Manager - FCC Business Services Manager - RC	\$52.89 \$48.91	40.0 6.0					
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FY 2005-06 Integrated Waste Management Claim

State Controller's Office	e		······································			Mandated Cost Manual
•	CLAIM FOR	DAVME	JT		For State Controller Use only	
a	Suant to Governmen NTEGRATED WAST	t Code S	Section 17561	. •	(19) Program Number 3002 (20) Date Filed/ (21) LRS Input//	256 256
(01) Claimant Identification	Number:	CC 10	0225		Reimbursemen	t Claim Data
(02) Claimant Name	State Center Comm	unity Col	lege District		(22) FORM-1A, (04)(f)	42,647
Address	Fresno County				(23) FORM-1A, (05)	37
	1525 East Weldon A	Venue			(24) FORM-1A, (08)	61,252
	Fresno	CA	93704-6398	·	(25) FORM-1A, (09)	7,102
Type of Claim	Estimated Ci		Reimbursement	Cisim	(26) FORM-1A, (10)	
Type or older		<u> </u>	Kennbursement	——		375
	(03) Estimated		(09) Reimbursement		(27)	
	(04) Combined		(10) Combined		(28)	
	(05) Amended		(11) Amended	X	(29)	
Fiscal Year of cost	(06)		(12) 2005-2006		(30)	
Total Claimed Amount	(07)		(13) \$	60,877	(31)	
Less: 10% Late Penalty	refer to claiming instru	ctions)	(14) \$	-	(32)	
Less: Prior Claim Payn	nent Received	· · · · ·	(15) \$		(33)	
Net Claimed Amount	·		(16) \$	60,877	(34)	
Due from State	(08)		(17) \$	60,877	(35)	Extra
Due to State			(18)		(36)	FAM-27
(37) CERTIFICATION O	FCLAIM	<u>algialaisisisisi</u>	· !	<u> </u>		
district to file mandate violated any of the pro	ed cost claims with the cost claims of Government	he State ent Code	of California for this pr Sections 1090 to 1098	ogram, and , inclusive		erjury that I have not
costs claimed herein,	and such costs are f ements set forth in ti	or a new ne Paran	program or increased neters and Guidelines a	level of se	rant or payment received, rvices of an existing progra ed, and all costs claimed ar	am. All offsetting
The amounts for this F on the attached states correct.	Reimbursement Clair	n are her penalty	reby claimed from the s of perjury under the la	State for pa ws of the S	syment of estimated and/or State of California that the f	actual costs set forth foregoing is true and
Signature of Authorized	officer (USE BLUE	ink)	. •	-	Date	
AR					3-24-	09
Douglas R. Brinkley			·.		Vice Chancellor, Finance a	and Administration
Type or Print Name		- '			Title	
(38) Name of Contact Pe	rson for Claim		·	a Manada	(050) 544 00	n <i>E</i>
 SixTen and Assoc	riates		•	ne Number:		
OIX LOH WIN W2200	nalco		E-Ma	il Address:	kbpsixten@aol.co	/III

Program Progra	ITEGRATED WA	TED COSTS STE MANAGEN SUMMARY	MENT			FORM 1A		
(01) Claimant: State Center Community College District		(02)				Fiscal Year 2005-2006		
Direct Costs	Object Accounts							
03) Reimbursable Activities	(a) Salaries and Benefits	(b) Materials and Supplies	(c) Contract Services	(d) Fixed Assets	(e) Travel and Training	(f) Total		
A. One-Time Activity								
Develop Policies and Procedures	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
2. Train District Staff on IWM Plan	\$ -	\$ -	\$ -	\$	\$ -	\$ -		
B. Ongoing Activities								
1. Complete and Submit IWM Plan to Board	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
2. Respond to Board Requirements	\$	\$ -	\$ -	\$ -	\$ -	\$-		
3. Consult with Board to Revise Plan	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
4. Designate Coordinator for Each College	\$	\$ -	\$ -	\$ -	\$ -	\$ -		
5. Divert Solid Waste/Maintain Required Level	\$ 42,647.10	\$ -	\$ -	\$ -	\$ -	\$ 42,647.1		
(04) Total Direct Costs	\$ 42,647.10	\$ -	\$ -	\$ -	\$ -	\$ 42,647.1		
Indirect Costs		· · · · · · · · · · · · · · · · · · ·						
(05) Indirect Cost Rate		[Federally Appr	oved OMB A-21, I	AM-29C, or 7%]		36.50		
(06) Total Indirect Costs		(Li	ine (04)(a) x line (05)]		\$ 15,566.1		
(07) Total Direct and Indirect Costs	•	į (L	ine (04)(f) + line (0	06)]		\$ 58,213.2		
(08) Total from Forms 1A, 1B, and 1C		[Add 1	IA(07) + 1B(07) +	1C(07)]		\$ 61,251.7		
Cost Reduction					2			
(09) Less: Offsetting Savings				· · · · · · · · · · · · · · · · · · ·	,	\$		
(10) Less: Other Reimbursements						\$ 375.0		
(11) Total Claimed Amount:		[Line (0	7) - {Line (08) + Li	ne (09)}]		\$ 60,876.7		

μ	nd	irect	Cost	8
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(04) Total Direct Costs

Annual Report to the Board

(05) Indirect Cost Rate	[Federally Approved OMB A-21, FAM-29C, or 7%]	36.50%
(06) Total Indirect Costs	[Line (04)(a) x line (05)]	\$ 812.49
(07) Total Direct and Indirect Costs	[Line (04)(f) + line (06)] [Forward total to Form-1A, line (08)]	\$ 3,038.49

\$ 2,226.00

2,226.00

\$

2,226.00

2,226.00

Frogram. 256	NTEGRATED WA	TED COSTS ASTE MANAGEM COST DETAIL	ENT			Hege Mandated	FORM 2C
(01) Claimant State Center Community College District		(02) Fiscal Ye	ar			·	2005-2006
(03) Reimbursable Activities: Check only one box per form to identify	the activity be	ing claimed.			 		
D. Accounting System		E. Ann	ual Report of Pr	rogress	• .		•
Develop, Implement & Maintain System		. 🗀		mual Disposal Red	uction		
F. Annual Recycled Materials Reports			Information on the	=			
X Annual Report to the Board				ress Made in IWM I D's Use of IWM Pla			
				ummary of Progres		•	
				tion Summary of P			
(04) Description of Expenses			<u> </u>	. (Object Accoun	te	
(a)	(b)	(c)	(d)	(e)	(f)	(9)	(h)
Employee Names, Job Classifications, Functions Performed and Description of Expenses	Hourly Rate or Unit Cost	Hours Worked or Quantity	Salaries and Benefits	Materials and Supplies	Contract Services	Fixed Assets	Travel and Training
·	•			-			
Reporting annually to the Board quantities of recycleble materials collected Bravo, Juan Building Services Manager	\$55.65	40.0	\$ 2,226.00				l
. Dunding Garaços managai	\$30.00	40.0	2,220.00		*.		
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(05) Total X Subtotal	Dana	1 of 1	\$ 2,226,00				

FY 2006-07 Integrated Waste Management Claim

savings and reimbursements set forth in the Parameters and Guidelines are identified, and all costs claimed are supported by source documentation currently maintained by the claimant.

The amounts for this Reimbursement Claim are hereby claimed from the State for payment of estimated and/or actual costs set forth on the attached statements. I certify under penalty of perjury under the laws of the State of California that the foregoing is true and

Correct. Signature of Authorized Officer (USE BLUE INK)		Date
Med	•	3-24-09
Douglas R. Brinkley		Vice Chancellor, Finance and Administration
Time or Print Name	•	Title
Name of Contact Person for Claim		•
	Telephone Number:	(858) 514-8605

E-mail Address:

kbpsixten@aol.com

SixTen and Associates

Program MANDATED COSTS INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY								
01) Claimant: itate Center Community Gollege District	(02)							
rect Costs Object Accounts								
)3) Reimbursable Activities	(a) Salaries and Benefits	(b) Materials and Supplies	(c) Contract Services	(d) Fixed Assets	(e) Travel and Training	(f) Total		
A. One-Time Activity				•		•		
Develop Policies and Procedures	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
2. Train District Staff on IWM Plan	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
3. Ongoing Activities								
1. Complete and Submit IWM Plan to Board	\$ 217.64	\$ -	\$ -	\$ -	\$ -	\$ 217.6		
Respond to Board Requirements	\$	\$	\$ -	\$ -	\$ -	\$ -		
3. Consult with Board to Revise Plan	\$ -	\$ -	\$ -	\$ -	\$-	\$ -		
4. Designate Coordinator for Each College	\$	\$ -	\$ -	\$ -	\$ -	\$ -		
5. Divert Solid Waste/Maintain Required Level	\$ 34,912.13	\$ -	\$ -	\$ -	\$ -	\$ 34,912.1		
04) Total Direct Costs	\$ 35,129.77	\$ -	\$ -	\$ -	\$ -	\$ 35,129.7		
ndirect Costs								
05) Indirect Cost Rate		[Federally Appr	oved OMB A-21,	FAM-29C, or 7%]		36.50		
06) Total Indirect Costs		· (Li	ne (04)(a) x line (05)]		\$ 12,822.3		
77) Total Direct and Indirect Costs [Line (04)(f) + line (06)]								
08) Total from Forms 1A, 1B, and 1C	8) Total from Forms 1A, 1B, and 1C [Add 1A(07) + 1B(07) + 1C(07)]							
ost Reduction								
9) Less: Offsetting Savings						\$ -		
Less: Other Reimbursements						\$ 710.0		
, Total Claimed Amount:		[Line (0	7) - {Line (08) + L	ine (09)}]	·	\$ 50,450.9		

Program IN	MANDA TEGRATED W CLAIN		MANAGE	AENT			F	ORM 1C
01) Claimant: State Center Community College District	· · · · · · · · · · · · · · · · · · ·	(02)						scal Year 006-2007
Direct Costs		_ <u></u> _		Object A	Accounts			
(03) Reimbursable Activities	(a) Salaries and Benefits		(b) Materials and Supplies	(c) Contract Services	(d) Fixed Assets	(e) Travel and Training		(f) Total
D. Accounting System			Reimb	ursement be	gins January	1, 2000		
1. Develop, Implement & Maintain System	\$	- \$	-	\$ -	\$ -	\$	\$	-
E. Annual Report of Progress			Reimb	ursement be	gins January	1, 2000	-J	
Calculations of Annual Disposal Reduction	\$	- \$	•	\$ -	\$ -	\$ -	\$	
2. Information on the Changes	\$	- \$	<u>.</u>	\$ -	\$ -	\$ -	\$	-
3. Summary of Progress Made in IWM Plan	\$	- \$		\$ -	\$ -	\$	\$	-
4. The Extent of CCD's Use of IWM Plan	\$	- \$		\$ -	\$ -	\$	\$	·
5. Time Extension Summary of Progress	\$	- \$		\$ -	\$ -	\$	\$	<u></u>
6. Alternative Reduction Summary of Progress	\$	- \$		\$ -	\$ -	\$	\$	-
Annual Recycled Material Reports		<u> </u>	Reim	bursement l	pegins July 1	, 1999		
Annual Report to the Board	\$ 2,350.8	30 \$		\$ -	\$ -	\$	\$	2,350.80
04) Total Direct Costs	\$ 2,350.8	0 \$		\$ -	\$ -	\$	\$	2,350.80
ndirect Costs				1		<u> </u>		
05) Indirect Cost Rate		[Fe	ederally Appr	oved OMB A-21,	FAM-29C, or 7%]			36.509
06) Total Indirect Costs			[L	ine (04)(a) x line (05)]		\$	858.04
07) Total Direct and Indirect Costs	[Lin	ne (04)(1) + line (06)]	[Forward to	otal to Form-1A, lir	ne (08)]	\$	3,208.84

State Controller's Office Community College Mandated Cost Manual MANDATED COSTS **Toguna FORM** INTEGRATED WASTE MANAGEMENT 256 2A ACTIVITY COST DETAIL (01) Claimant (02) Fiscal Year State Center Community College District 2006-2007 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. A. One-Time Activity **B.** Ongoing Activities Develop Policies and Procedures X Complete and Submit IWM Plan to Board Train District Staff on IWM Plan Respond to Board Requirements Consult with Board to Revise Plan Designate Coordinator for Each College Divert Solid Waste/Maintain Required Level (04) Description of Expenses **Object Accounts** (b) (c) (d) (e) **(f)** (g) (h) Hourly Rate Hours Employee Names, Job Classifications, Functions Performed and Description of Expenses Salaries Materials Travel Worked Contract Fixed and Benefits and or Unit Cost Services Assets Supplies Training Quantity Completing/submitting the State Agency Model Integrated Waste Management Plan Burgess, James Manager \$54.41 4.0 217.64 (05) Total Subtotal Page 1 of 1 217.64 · 🗀

State Con	troller's Office							Community Co	oliege Mandate	d Cost Manua
Program				MANDATI	ED COSTS		•			FORM
256		•		ITEGRATED WAS	STE MANAGEM	ENT		•		2A
		<u> </u>		ACTIVITY C	OST DETAIL		·			
(01) Clain	nant			(02) Fiscal Ye	ar				
	ter Community Colleg			·						2006-2007
(03) Rein	bursable Activities: (check only one box per form to k	dentify t	he activity being	claimed.				•	
A. One-Ti	ime Activity		• .	E	3. Ongoing A	ctivities				* .
	Develop Policies and Pr	ocedures				Complete and Sul	omit IWM Plan to B	oard .	•	
	Train District Staff on IV	M Plan				Respond to Board	Requirements			•
		•	÷.			Consult with Boar	i to Revise Plan			
						Designate Coordin	nator for Each Colle	ge ·	•	4
		<u> </u>	_		X.	Divert Solid Waste	/Maintain Required	l Level	<u> </u>	
(04) Des	cription of Expense:						. (bject Accoun	ts	
		(a)		(b) .	(c)	(d)	(e)	(f)	(g)	(h)
	-		1	Hourly	Hours	Salaries	Materials			Travel
		es, Job Classifications, and Description of Expenses		Rate	Worked or	and	and	Contract Services	Fixed Assets	- and
				Unit Cost	Quantity ·	Benefits	Supplies			Training
					•] ,	
		•	ı	{						
Diverting so	lid waste from landfill disp	osal or transformation facilities - recycli	ng ·	•	٠.	·,		.*		
	Polanco, Henry	Custodian		\$35.63	720.0	\$ 25,653.60				
Divertina sa	ild waste from landfill disn	osal or transformation facilities - source	 reduction	,						
	Burgess, James	Manager .		\$54.41	13.0					
	Polanco, Henry	Custodian		\$35.63	240.0	\$ 8,551.20				
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(05)	Total 😰	Subtotal 🗀		Page 1	of 1	\$ 34,912.13	\$ -	\$ -	s -	\$ -

(03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. D. Accounting System Develop, Implement & Maintain System Calculations of Annual Disposal Reduction F. Annual Recycled Materials Reports Information on the Changes Summary of Progress Made in IWM Plan The Extent of CCD's Use of IWM Plan Time Extension Summary of Progress Alternative Reduction Summary of Progress (04) Description of Expenses (04) Description of Expenses (05) (a) (b) (c) (d) (e) (f) (g) Employee Names, Job Classifications, Rate Worked Salaries and and and contract Fixed	FORM 2C
(03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. D. Accounting System Develop, Implement & Maintain System F. Annual Recycled Materials Reports Information on the Changes X Annual Report to the Board Summary of Progress Made in IWM Plan The Extent of CCD's Use of IWM Plan Time Extension Summary of Progress Alternative Reduction Summary of Progress Alternative Reduction Summary of Progress (04) Description of Expenses (04) Description of Expenses (05) (c) (d) (e) (f) (g) Hourty Rate Worked And Benefits Functions Performed and Description of Expenses Reporting annually to the Board quantities of recyclable materials collected	006-2007
D. Accounting System Develop, Implement & Maintain System F. Annual Recycled Materials Reports Information on the Changes Summary of Progress Made in IWM Plan The Extent of CCD's Use of IWM Plan The Extension Summary of Progress Alternative Reduction Summary of Progress (04) Description of Expenses (a) (b) (c) (d) (e) (f) (g) Hours Rate Or Changes Salaries and Benefits Supplies Contract Fixed Assets Reporting annually to the Board quantities of recyclable materials collected	
Develop, Implement & Maintain System F. Annual Recycled Materials Reports Information on the Changes Summary of Progress Made in IWM Plan The Extent of CCD's Use of IWM Plan Time Extension Summary of Progress Alternative Reduction Summary of Progress (04) Description of Expenses (a) (b) Hours Rate Or Or Unit Cost Worked Or Cuantity Reporting annually to the Board quantities of recyclable materials collected	
F. Annual Recycled Materials Reports Information on the Changes X Annual Report to the Board Summary of Progress Made in IWM Plan	
The Extent of CCD's Use of IWM Plan Time Extension Summary of Progress Alternative Reduction Summary of Progress (04) Description of Expenses (a) (b) (c) (d) (e) (f) (g) Hours Rate Worked or Unit Cost Unit Cost Unit Cost Reporting annually to the Board quantities of recyclable materials collected	•
Time Extension Summary of Progress Alternative Reduction Summary of Progress Alternative Reduction Summary of Progress (04) Description of Expenses (a) (b) (c) Hourty Rate Or Or Unit Cost Reporting annually to the Board quantities of recyclable materials collected	•
Alternative Reduction Summary of Progress (04) Description of Expenses (a) (b) (c) (d) (e) (f) (g) Hourty Rate Or Or Unit Cost (unit) Reporting annually to the Board quantities of recyclable materials collected	
(04) Description of Expenses (a) (b) (c) (d) (e) (f) (g) Hours Rate Princtions Performed and Description of Expenses (a) (b) Hours Rate Or Or Unit Cost (c) Hours Rate Or Or Quantity Rate Salaries and Benefits Supplies Contract Services Fixed Assets Reporting annually to the Board quantities of recyclable materials collected	
Employee Names, Job Classifications, Functions Performed and Description of Expenses Hourly Rate or Unit Cost Hours Worked or Quantity Salaries and Benefits Supplies Contract Services Fixed Assets Reporting annually to the Board quantities of recyclable materials collected	
Employee Names, Job Classifications, Functiona Performed and Description of Expenses Rate or Unit Cost Un	(h)
Reporting annually to the Board quantities of recyclable materials collected Bravo, Juan Building Services Manager \$58.77 40.0 \$ 2,350.80	Travel and Training
Reporting annually to the Board quantities of recyclable meterials collected Bravo, Juan Building Services Manager \$58.77 40.0 \$ 2,350.80	
Reporting annually to the Board quantities of recyclable materials collected Bravo, Juan Building Services Manager \$58.77 40.0 \$ 2,350.80	
	-
(05) Total 🔀 Subtotal 🗀 Page 1 of 1 \$ 2,350.80 \$ - \$ - \$ - \$	

FY 2007-08 Integrated Waste Management Claim

SixTen and Associates

(38) Name of Contact Person for Claim

Type or Print Name

(858) 514-8605

kbpsixten@aol.com

Telephone Number:

E-mail Address:

Program 256	INTEGRATED WASTE MANAGEMENT										
(01) Claimant: State Center C	01) Claimant: State Center Community College District (02)										
Direct Costs				Object /	Accounts						
(03) Reimbur	sable Activities	(a) Salaries and Benefits	Salaries Materials Contract Fixed and Services Assets								
A. One-Tin	ne Activity										
1. Develop	Policies and Procedures	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -				
2. Train Di	strict Staff on IWM Plan	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -				
B. Ongoin	g Activities										
1. Complet	te and Submit IWM Plan to Board	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -				
∠ Respon	d to Board Requirements	\$ -	\$ -	\$ -	\$	\$ -	\$ -				
3. Consult	with Board to Revise Plan	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -				
4. Designa	te Coordinator for Each College	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -				
5. Divert S	olid Waste/Maintain Required Level	\$ 36,009.60	\$ -	\$ -	\$ -	\$ -	\$ 36,009.	.60			
(04) Total Di	rect Costs	\$ 36,009.60	\$ -	\$ -	\$ -	\$ -	\$ 36,009.	.60			
Indirect Costs						<u> </u>					
(05) Indirect	Cost Rate		[Federally Appr	oved OMB A-21,	FAM-29C, or 7%]		36.5	0%			
(06) Total Inc	direct Costs			ine (04)(a) x line (05)]		\$ 13,143.	.50			
(07) Total Di	al Direct and Indirect Costs [Line (04)(f) + line (06)]										
(08) Total fro	m Forms 1A, 1B, and 1C		[Add 1	IA(07) + 1B <u>(</u> 07) +	1C(07)]		\$ 52,524.	.65			
Cost Reductio	n										
(09) Less: O	offsetting Savings						\$.	\int			
(11) Less: O	ther Reimbursements						\$ 1,728.	00			
(11) Total Cla	aimed Amount:	·····	(Line (0	7) - {Line (08) + L	ine (09))]		\$ 50,796.	65			

Community College Mandated Cost Manual

Program 256	MANDATED COSTS INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY										
(01) Claimant: State Center Community College District		(02)		·		Fiscal Year 2007-2008					
Direct Costs			Object A	Accounts	······································						
(03) Reimbursable Activities	(a) Salaries	(b) Materials	(c)	(d)	(e) Travel	(f)					
(oo) Normburousio Augunos	and Benefits	and Supplies	Contract Services	Fixed Assets	and Training	Total					
D. Accounting System		Reimbi	ursement be	gins January	1, 2000						
Develop, Implement & Maintain System	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -					
E. Annual Report of Progress		Reimb	ursement be	gins January	1, 2000	•					
Calculations of Annual Disposal Reduction	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -					
2. Information on the Changes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -					
3. Summary of Progress Made in IWM Plan	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -					
4. The Extent of CCD's Use of IWM Plan	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -					
5. Time Extension Summary of Progress	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -					
6. Alternative Reduction Summary of Progress	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -					
F. Annual Recycled Material Reports		Reim	bursement b	egins July 1	, 1999						
1. Annual Report to the Board	\$ 2,470.00	\$ -	\$ -	\$ -	\$ -	\$ 2,470.00					
(04) Total Direct Costs	\$ 2,470.00	\$ -	\$ -	\$ -	\$ -	\$ 2,470.00					
Indirect Costs			· .								
(05) Indirect Cost Rate		[Federally Appr	oved OMB A-21, F	AM-29C, or 7%]		36.50%					
(06) Total Indirect Costs	·	ָּרָי	ine (04)(a) x line (0	05)]		\$ 901.55					
(07) Total Direct and Indirect Costs	[Line (04)(f) + line (06)]	[Forward to	tal to Form-1A, lin	ie (08)]	\$ 3,371.55					

State Con	troller's Office							Community Co	Hege Mandated	i Cost Manual
Program	1			MANDA	TED COSTS					FORM
256			ì	NTEGRATED WA	ISTE MANAGEM	ENT				2A
		•		ACTIVITY	COST DETAIL				·	27
(01) Clain	nant				(02) Fiscal Ye	ar				
	ter Community College	District					•	-	•	2007-2008
		eck only one box per form	to identify	the activity bein	o claimed.		-;			
	ime Activity				B. Ongoing A	حمالالبرائم				
	Develop Policies and Proc				B. OHNOUN A			a a and		
<u></u>						Complete and Sub		oaro		
L	Train District Staff on IWN	t Man			ᆜ	Respond to Board				
					إسا	Consult with Board				
	•					Designate Coordin				
	<u> </u>				X	Divert Solid Waste	/Maintain Require	d Level	_ 	
(04) Des c	cription of Expenses						(Object Account	ts	
	~~~~~	(a)		(b)	(c)	(d)	(e)	(1)	(g)	(h)
•				Hourly	Hours					· Travel
	Employee Name	s, Job Classifications, nd Description of Expenses		Rate	Worked	Selaries and	Materials and	Contract Services	Fixed Assets	and
	, querous , enounea s	ind Description of Expenses		or Unit Cost	or Quantity	Benefits	Supplies	Services	Veserà	Training
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		•					}		[.	
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Diverting so		al or transformation facilities - res	cycling					}	}	
٠.	Polanco, Henry	Custodian		\$37.51	720.0	\$ 27,007.20		1		
Diverting so	ild waste from landfill dispor	sal or transformation facilities - so	urce reductio	i On) ·]]		f
	Polanco, Henry	Custodian		\$37.51	240.0	\$ 9,002.40				l
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(05)	Total 🗓	Subtotal		Page	1 of 1	\$ 36,009.60	\$ -	\$ -	\$ -	\$ -

Program: 256	INTEGRATED W	TED COSTS ASTE MANAGEM COST DETAIL	ENT		Community Co		FORM 2C
(01) Claimant State Center Community College District	;	(02) Fiscal Ye	A r		,		2007-2008
(03) Reimbursable Activities: Check only one box per form to iden D. Accounting System Develop, implement & Maintain System	ntify the activity be	•	ual Report of Pr Calculations of An	nual Disposal Rec	duction		
F. Annual Recycled Materials Reports X Annual Report to the Board			Information on the Summary of Prog The Extent of CCI Time Extension S	ress Made in IWM D's Use of IWM Pl ummary of Progre	en : SS		
(04) Description of Expenses			Alternative Reduc		rogress Object Accoun	<u> </u>	•
(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)
Employee Names, Job Classifications, Functions Performed and Description of Expenses	Hourly Rate or Unit Cost	Hours Worked or Quentity	Salaries and Benefits	Materials and Supplies	Contract Services	Fixed Assets	Travel and Training
Reporting annually to the Board quantities of recyclable materials collected							
Bravo, Juan Manager, Building Services	\$61.75	40.0	\$ 2,470.00				
				-			
			-			- (
(05) Total 💢 Subtotal 🖂	Page	1 of 1	\$ 2,470.00	\$ -	\$ -	\$ -	s -

FY 2008-09 Integrated Waste Management Claim

State Controller's Office				Connity College Mandated Cost Manua	
	CLAIM FOR PAYME	NT		(19) Program Number 00256	Program
Pursuant to Government Code Section 17561 INTEGRATED WASTE MANAGEMENT (01) Claimant Identification Number: CC 10225				(20) Date FDEC 1 /4 2009	0.50
				(21) LRS Input//_	256
				Reimbursement Claim Data	
(02) Claimant Name	State Center Community College District			(22) FORM-1A, (04)(f)	38,230
Address	Fresno County			(23) FORM-1A, (05)	37
1525 East Weldon Avenue				(24) FORM-1A, (08)	53,930
	Fresno CA	93704-6398		(25) FORM-1A, (09)	
Type of Claim	Estimated Claim	Reimbursement (Claim	(26) FORM-1A, (10)	1,170
	(03) Estimated	(09) Reimbursement	X	(27)	
	(04) Combined	(10) Combined		(28)	·
	(05) Amended	(11) Amended		(29)	
Fiscal Year of cost	(06)	(12) 2008-2009	1 de la constante de la consta	(30)	
Total Claimed Amou	nt (07)	(13)	52,760	(31)	
Less: 10% Late Penalty (refer to claiming instructions)		(14)	32,700	(32)	
Less : Prior Claim Payment Received		(15)		(33)	
Net Claimed Amount		(16)	52,760	(34)	
Due from State	(80)	(17)	52,760	(35)	·
Due to State		(18)		(36)	•
(37) CERTIFICATION	OF CLAIM				· · · · · · · · · · · · · · · · · · ·
				e officer authorized by the conditions of perjudently of perjudent	
	provisions of Government Co				
costs claimed herein savings and reimbu	n, and such costs are for a ne	w program or increased in meters and Guidelines a	evel of se	rant or payment received, for a rvices of an existing program. ed, and all costs claimed are so	All offsetting
The amounts for this	s Reimbursement Claim are h	ereby claimed from the S	tate for pa ws.of the	ayment of estimated and/or act State of California that the fore	ual costs set forth going is true and
Signature of Authorize	Officer (USE BLUE IN)			Date	
X/K			٠.	14409	
Douglas R. Brinkley				Vice Chancellor, Finance & Ad	ministration
Type or Print Name				Title	
(38) Name of Contact	Person for Claim	Talant	مة كالبسادة	/0E0\ E4# 0E0E	•
SixTen and Ass	ociates	•	e Number: il Address:		
CIVICII GIIG USS	ooiatoo . <i>y</i>	E-ma	!! ∨^^``````````````````````````````````	עטאַפואנסוונש,מטויהאווו	

Community College Mandated Cost Manual

Program 256	ITEGRATED WA	TED COSTS ASTE MANAGEN SUMMARY	MENT			FORM 1A
(01) Claimant: State Center Community College District		(02)				Fiscal Year 2008-2009
Direct Costs		l	Object A	ccounts		
(03) Reimbursable Activities	(a) Salaries and Benefits	(b) Materials and Supplies	(c) Contract Services	(d) Fixed Assets	(e) Travel and Training	(f) Total
A. One-Time Activity						
Develop Policies and Procedures	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
2. Train District Staff on IWM Plan	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
B. Ongoing Activities						
Complete and Submit IWM Plan to Board	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
2. Respond to Board Requirements	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
3. Consult with Board to Revise Plan	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Designate Coordinator for Each College	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
5. Divert Solid Waste/Maintain Required Level	\$ 38,230.00	\$ -	\$ -	\$ -	\$ -	\$ 38,230.00
(04) Total Direct Costs	\$ 38,230.00	\$ -	\$ -	\$ -	\$ -	\$ 38,230.00
Indirect Costs						
(05) Indirect Cost Rate		[Refe	r to Claiming Instru	ctions]		36.50%
(06) Total Indirect Costs		[Refer	to Claiming Instru	ctions]		\$ 13,953.95
(07) Total Direct and Indirect Costs	· .	. [L	ine (04)(f) + line (0	7)]		\$ 52,183.95
(08) Total from Forms 1A, 1B, and 1C		[Add 1	IA(07) + 1B(07) +	IC(07)]		\$ 53,929.51
Cost Reduction					2	
(09) Less: Offsetting Savings					, (\$
(10) Less: Other Reimbursements				• .		\$ 1,170.00
(11) Total Claimed Amount:		[Line (0	7) - {Line (08) + Li	ne (09)}]		\$ 52,759.51
Revised 01/09	······································		·		· ·	

	. •		Community C	ollege Mandate	ed Cost Manua		
TEGRATED WA	STE MANAGEN	MENT		,	FORM 1C		
	(02)						
		Object A	Accounts	-			
(a)	(b)	(c)	(d)	(e)	(f)		
Salaries and Benefits	Materials and Supplies	Contract Services	Fixed Assets	Travel and Training	Total		
	Reimb	ursement be	gins January	1, 2000			
\$	\$ -	\$ -	\$ -	\$ -	\$ -		
	Reimbi	ursement be	gins January	1, 2000			
\$ -	\$ -	\$ -	\$ -	ş -	\$ -		
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
	Reim	bursement b	egins July 1	, 1999			
\$ 1,278.80	\$ -	\$ -	\$ -	\$ -	\$ 1,278.80		
\$ 1,278.80	\$ -	\$ -	\$ -	\$ -	\$ 1,278.80		
	[Refe	to Claiming Instru	uctions]		36.50		
·	[Refe	to Claiming Instru	uctions]		\$ 466.76		
	(a) Salaries and Benefits \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$	(a) (b) Salaries Materials and Supplies Reimbit \$ - \$ - Reimbit \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -	CLAIM SUMMARY	MANDATED COSTS ITEGRATED WASTE MANAGEMENT CLAIM SUMMARY (02) (02) (02) (03) (04) (05) (04) (05) (04) (05) (04) (05)	CLAIM SUMMARY		

[Line (04)(f) + line (06)]

[Forward total to Form-1A, line (08)]

1,745.56

(07) Total Direct and Indirect Costs

Yew 12/08

State Controller's Office				Community Col	lege Mandated Cos	rt Manual
Program	MANDATED	COSTS			i e	ORM
	INTEGRATED WAST	E MANAGEMI	ENT .	,		
	ACTIVITY COS					2A
(01) Claimant						
,	(02) Fiscal Yea	ar		===	
State Center Community College District					200	08-2009
(03) Reimbursable Activities: Check only one box per form to identify	the activity being c	laimed.		•		
A. One-Time Activity	В.	Ongoing A	ctivit ies			
Develop Policies and Procedures			Complete and Submit IWM	Plan to Board		
Train District Staff on IWM Plan			Respond to Board Requirer	nents		
			Consult with Board to Revis			•
•	• •		Designate Coordinator for E			
	•		Divert Solid Waste/Maintain			
		X	DIVERSIONS TRASIC/MARILLANS			
(04) Description of Expenses				Object Accounts		
(a)	(b)	(c)	(d) (d	e) (f)	(g)	(h)
Employee Manage Jak Clausiffentians	Hourly	Hours	. Salaries Mate	erials Commun		Travel .
Employee Names, Job Classifications, Functions Performed and Description of Expenses	Rate or	Worked	and a	nd Services	Annah	and
	Unit Cost	Quantity	Benefits Sup	plies		Training ·
						•
District and the second	1		.	· . .		
Diverting solid waste from landfill disposal or transformation facilities - recycling Polanco, Henry Custodian	\$38.23	760.0	\$ 29,054.80	\		
Total No., I tolly Cooperati	400.20	100.0	20,004.00			
Diverting solid waste from landfill disposal or transformation facilities - source reduction				ļ		
Polanco, Henry Custodian	\$38.23	240.0	\$ 9,175.20		*	
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(05) Total 🔀 Subtotal 🗀	Page 1 of	1	\$ 38,230.00 \$	- s	s - s	_

State Controller's Office Program: 256	INTEGRATED W	TED COSTS ASTE MANAGEN COST DETAIL	AENT		Community Co	llege Mandate	FORM 2C
(01) Claimant State Center Community College District		(02) Fiscal Ye	ear .		*:		2008-2009
(03) Reimbursable Activities: Check only one box per form to identi	fy the activity be	ing claimed.	· · ·				 -
D. Accounting System		E. Ann	ual Report of Pr	rogress	•		•
Develop, Implement & Maintain System			Calculations of Ar	nual Disposal Red	uction		
F. Annual Recycled Materials Reports			Information on the	=			
x Annual Report to the Board				ress Made in IWM			
		<u> </u>		D's Use of IWM Pla ummary of Progres			
		<u></u>		uninary of Progression Summary of P		٠.	
(04) Description of Expenses	٠.		AND HOUSE TWO CO.		Object Accoun	ts.	:·
(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)
	Hourly	Hours	Salaries	Materials	[. ·		Travel
Employee Nemes, Job Clessifications, Functions Performed and Description of Expenses	Rate or Unit Cost	Worked or Quantity	and Benefits	and Supplies	Contract Services	Fixed Assets	and Training
Reporting annualty to the Board quantities of recyclable materials collected Bravo, Juan Building Services Manager	800.0		4 070 00	} .		1	1
Bravo, Juan Bulkding Services Manager	\$63.94	20.0	0 \$ 1,278.80		l .		
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(05) Total [v] Submist	Dani	1011	\$ 1.278.80				

FY 2009-10 Integrated Waste Management Claim

				For State Controller Use only	
	CLAIM FOR PAYME	NT		(19) Program Number 00256	Program
	suant to Government Code		•	(20) Date FileDEC 1 3 201	
I	INTEGRATED WASTE MANA	AGEMENT		(21) LRS Input//	256
01) Claimant Identification N	lumber:				Inter Date
	CC 1	10225		Reimbursement Ci	iaim Data
(02) Claimant Name	State Center Community Co	ollege District		(22) FORM-1, (03)	
Address	Fresno County			(23) FORM-1A, (04)(A)(1)(f)	· .
	1525 East Weldon Avenue			(24) FORM-1A, (04)(A)(2)(f)	
	Fresno CA	93704-6398		(25) FORM-1A, (04)(B)(1)(f)	
		Type of Clain	1	(26) FORM-1A, (04)(B)(2)(f)	
	(02)	(09) Reimbursement	X	(27) FORM-1A, (04)(B)(3)(f)	_
	(04)	(10) Combined		(28) FORM-1A, (04)(B)(4)(f)	414
•	(05)	(11) Amended		(29) FORM-1A, (04)(B)(5)(f)	38,980
Fiscal Year of cost	(06)	(12) 2009-2010	1	(30) FORM-1A, (86)	32 -12,5 1
Total Claimed Amount	(07)	(13) \$	51,778	(91) FORM-1A, (09) (6	4年
Less: 10% Late Penalty	(refer to claiming instructions)	(14)		(32) FORM-1A, (10) 9	84
Less : Prior Claim Payme	ent Received	(15) \$		(33) FORM-1A, (11) 10	846 - M,m
Net Claimed Amount		(16)	51,778	(34)	
Due from State	(08):	(17)	51,778	(35)	
Due to State		(18)		(36)	
	_1000000000000000000000000000000000000	34		<u> </u>	

Date Signed

E-mail Address

Telephone Number

Telephone Number

Telephone Number

E-mail Address

E-mail Address

(589) 244-5910

doug.brinkley@scccd.edu

(559) 244-5910

doug.brinkley@scccd.edu

(858) 514-8605

kbpsixten@aol.com

Form FAM-27 (Revised 09/09)

Douglas R. Brinkley,

Douglas R. Brinkley,

Vice Chancellor, Finance & Administration

Type or Print Name and Title of Authorized Signatory (38) Name of Agency Contact Person for Claim

Vice Chancellor, Finance & Administration

SixTen and Associates

Name of Consulting Firm/Claim Preparer

State Controller's Office				Community	College Mandate	d Cost Manual			
Program 256	MANDATED COSTS INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY FORM 1A								
(01) Claimant: State Center Community College District		(02)				Fiscal Year 2009-2010			
Claim Statistics			 _		· · · · · · · · · · · · · · · · · · ·				
(03) Leave Blank			······································						
Direct Costs			Object /	Accounts					
(04) Reimbursable Activities	(a) Salaries and Benefits	(b) Materials and Supplies	(c) Contract Services	(d) Fixed Assets	(e) Travel and Training	(f) Total			
A. One-Time Activity									
1. Develop Policies and Procedures	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -			
2. Train District Staff on IWM Plan	\$ -	\$ -	\$ - 2 -	\$ -	\$ -	\$ -			
B. Ongoing Activities				,					
1. Complete and Submit IWM Plan to Board	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -			
2. Respond to Board Requirements	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -			
3. Consult with Board to Revise Plan	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -			
4. Designate Coordinator for Each College	\$ 414.05	\$ -	\$ -	\$ -	\$ -	\$ 414.05			
5. Divert Solid Waste/Maintain Required Level (Form 1B cannot be used if this activity is claimed)	\$ 38,980.30	s -	\$ -	\$ -	\$ -	\$ 38,980.30			
(04) Total Direct Costs	\$ 39,394.35	\$ -	\$ -	\$ -	\$ -	\$ 39,394.35			
Indirect Coats									
(05) Indirect Cost Rate		Refer	to Claiming Instr	uctions]	. (31.76%			
(06) Total Indirect Costs		[Refer	to Claiming Instr	uctions]		\$ 12,511.65			
(07) Total Direct and Indirect Costs		ניו	ne (05)(f) + line (07)]		\$ 51,906.00			
(08) Total from Forms 1A, 1B, and 1C		[Add 1	A(07) + 1B(07) +	1C(07)]		\$ 52,623.76			
Cost Reduction					2				
(09) Less: Offsetting Savings					1	\$ -			
10) Less: Other Reimbursements				· · · · · · · · · · · · · · · · · · ·		\$ 846.00			
(11) Total Claimed Amount:		[Line (0	9) - {Line (10) + L	ine (11))]		\$ 51,777.76			

State Controller's Office	·			Community C	ollege Mandate	ed Cost Manua		
Program 256	TEGRATED WA	TED COSTS ISTE MANAGEI SUMMARY	MENT :			FORM 1C		
(01) Claimant: State Center Community College District		(02)		. ,	:	Fiscal Year 2009-2010		
Direct Costs		<u> </u>	Object Accounts					
(03) Reimbursable Activities	(a) Salaries and Benefits	(b) Materials and Supplies	(c) Contract Services	(d) Fixed Assets	(e) Travel and Training	(f) Total		
D. Accounting System		Reimbi	ursement be	gins January	1, 2000			
Develop, Implement & Maintain System	\$.	\$ -	\$ -	\$ -	\$ -	\$ -		
E. Annual Report of Progress	Reimbursement begins January 1, 2000							
Calculations of Annual Disposal Reduction	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
2. Information on the Changes	\$	\$ -	\$ -	\$ -	\$ -	\$ -		
3. Summary of Progress Made in IWM Plan	\$ -	\$	\$ -	\$ -	\$ -	\$ -		
4. The Extent of CCD's Use of IWM Plan	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
5. Time Extension Summary of Progress	•\$	·\$ -	\$ -	\$ -	\$ -	\$ -		
6. Alternative Reduction Summary of Progress	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
F. Annual Recycled Material Reports		Reim	bursement b	egins July 1	, 1999			
Annual Report to the Board	\$ 544.75	\$ -	\$ -	\$ -	\$ -	\$ 544.75		
(04) Total Direct Costs	\$ 544.75	\$ -	\$ -	\$ -	\$	\$ 544.75		
Indirect Costs		·						
(05) Indirect Cost Rate		[Refer	to Claiming Instru	ictions]		31.76%		
(06) Total Indirect Costs		[Refer	to Claiming instru	ictions)		\$ 173.01		
07) Total Direct and Indirect Costs	[Line ((04)(f) + line (06)]	[Forward to	tal to Form-1A, lin	e (09)]	\$ 717.76		

New 12/08

State Controller's Office	MANDA	TED COSTS			Minimulity CO	naka menuara	d Cost Manua
Program:	INTEGRATED W		IENT	• ·		*	FORM
256		COST DETAIL					2A
01) Claimant	 	(02) Fiscal Ye	ear				<u>. </u>
tate Center Community College District	·	, ,	•	•			2009-2010
3) Reimbursable Activities: Check only one box per form to it	dentify the activity b	eing claimed.					
A. One-Time Activity		B. Ongoing	Activities			•	· ·
Develop Policies and Procedures				omit IWM Plan to Bo	ard	•	
Train District Staff on IWM Plan			Respond to Board				
			Consult with Boar		<u> </u>		
				nator for Each Colley Maintain Required			
(4) Description of Expenses	·		DIFETT CONC TRASE		bject Accoun	te .	
(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)
	Hourty	Hours	ŀ	i [(9)	
Employee Names, Job Classifications, Functions Performed and Description of Expenses	Rate	Worked	Salaries and	Materials and	Contract Services	Fixed Assets	Travel and
	Unit Cost	Quantity	Benefits	Supplies			Training
				[]			1
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esignating one solid waste reduction and recycling coordinator for each colle						ļ	
Burgess, Jim Manager, Building Services	\$59.18	5 7.0	\$ 414.05	}		1	
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95) Total 🗓 Subtotal 🗀	Page	e 1 of 1	\$ 414.05	s -	\$ -	s -	\$ -

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State Controller's Office	···					Community Co	llege Mandated	I Cost Manua
Program:		•	ED COSTS				•	FORM
256	H	NTEGRATED WAS		ENT				2A
04\ Ol=i===+			OST DETAIL	·			·	L
(01) Claimant	44-4	(*	02) Fiscal Ye	ar			•	2009-2010
State Center Community College Dis (03) Reimbursable Activities: Check		the activity bain	in eleimed					2009-2010
A. One-Time Activity	only one box per lotti to identity			adh dda a	*			
Develop Policies and Procedure			3. Ongoing A			lo a sel		
Train District Staff on IWM Plan	•			Complete and Sul Respond to Board		oaru		
	· .	•		Consult with Boan				
i.				Designate Coordi		one		
•				Divert Solid Waste			•	
(04) Description of Expenses				·		Object Accoun	rts.	
(a)	·	(b)	(c)	(d)	(e)	(1)	(g)	(h)
(-7		Hourty	Hours	ļ		"	(6)	
Employee Names, Job Functions Performed and De		Rate or Unit Cost	Worked or Quantity	Salaries and Benefits	Materials and Supplies	Contract Services	Fixed Assets	Travel and Training
								
			•			}		
Diverting solid waste from landfill disposal or i			•					
	anager, Building Services dustodian	\$59.15 \$38.10	1.0 780.0		ļ			
Diverting solid waste from landfill disposal or	insperformation facilities , roums feducation	_		٠.	·	1		
Polanco, Henry C	ustodian	\$38.10	240.0	\$ 9,144.00		}		
Procuring materials/equipment necessary for Burgess, Jim M	maintaining approved level of reduction anager, Bullding Services	\$ 59.15	1.0	\$ 59.15				
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(05) Total 🗓 Si	ibiotal 🗆	Page 1	of 1	\$ 38,980.30	\$ -	\$ -	\$ -	\$ -

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State Controller's Office	<u>-</u>				Community Co	liege Mandatec	Cost Manua
256	INTEGRATED W	TED COSTS ASTE MANAGEN COST DETAIL	IENT			·	FORM 2C
(01) Claiment State Contra Community College Dieter		(02) Fiscal Ye	ar	•	· · · · · · · · · · · · · · · · · · ·		0000 0040
State Center Community College District	14 46 4	I					2009-2010
(03) Reimbursable Activities: Check only one box per form to D. Accounting System	identity the activity be		ual Report of Pro	Anrose :			
Develop, Implement & Maintain System		E. Ami		ogress mual Disposal Red	uction		
F. Annual Recycled Materials Reports			Information on the	Changes			• .
X Annual Report to the Board				ress Made in IWM			
				D's Use of IWM Pla ummary of Progres			
				tion Summary of P			
(04) Description of Expenses				(Object Accoun	ts	
(a)	(b)	(c)	<u>(</u> d)	(e)	(f)	(g)	(h)
Employee Names, Job Classifications, Functions Performed and Description of Expenses	Hourly Rate or Unit Cost	Hours Worked or Quantity	Salaries and Benefits	Materials and Supplies	Contract Services	Fixed Assets	Travel and Training
Reporting annually to the Board quantities of recyclable materials collected Bravo, Juan Manager, Building Services Burgess, Jim Manager, Building Services	\$61.63 \$59.15		\$ 308.15 \$ 236.60				
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(05) Total X Subtotal 🗆	Page	1 of 1	\$ 544.75		9		s -

FY 2010-11 Integrated Waste Management Claim 7/1/10-10/7/10

Telephone Number

E-mail Address

(858) 514-8605

kbpsixten@aol.com

SixTen and Associates

			Community (College Mandate	d Cost Manual
		MENT			FORM 1A
	(02)				Fiscal Year
er i					7/1/10-10/7/10
				·	
		Object	Accounts		
(a) Salaries and Benefits	(b) Materials and Supplies	(c) Contract Services	(d) Fixed Assets	(e) Travel and Training	(f) Total
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\$ 10,904.37	\$ -	\$ -	\$ -	\$ -	\$ 10,904.37
\$ 10,904.37	\$ -	\$ -	\$ -	\$ -	\$ 10,904.37
Federally approv	red rate OMB Circu	ler A-21 X	FAM-29C	Flet 7%	31.54%
	[Refe	r to Cleiming Instr	uctions]		\$ 3,439.24
	Į.	ine (05)(f) + line (07)]		\$ 14,343.61
	[Add	A(07) +1B(07) +	1C(07)]		\$ 14,754.01
					\$
					\$ 510.10
	Line (C	9) - (Line (10) + L	ine (11))}		\$ 14,243.91
	(a) Salaries and Benefits \$ - \$ - \$ - \$ 10,904,37	(a) (b) Salaries Materials and Benefits Supplies \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ 10,904.37 \$ - \$ - \$ Federally approved rate OMB Circuit [Reference of the company of the	(02) (a) (b) (c) Salaries Materials and Supplies \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$	CLAIM SUMMARY	(02) (02) (02) (03) (04) (6) (6) (7) (7) (7) (14) (15)

State Controller's Office	<u> </u>			Community (College Mandat	ed Cost Manual				
Program 256	INTEGRATED WA	iste managei Summary	MENT			FORM 10				
(01) Claimant:		(02)				Fiscal Year				
State Center Community College District						7/1/10-10/7/10				
Direct Costs		Object Accounts								
	(a)	(b)	(c)	(d)	(e)	(f)				
(03) Reimbursable Activities	Salaries and Benefits	Materials and Supplies	Contract Services	Fixed Assets	Travel and Training	Total				
D. Accounting System	 	Reimbursement begins January 1, 2000								
Develop, Implement & Maintain System	\$ -	\$ -	s -	\$ -	\$ -	\$ -				
E. Annual Report of Progress		Reimbursement begins January 1, 2000								
Calculations of Annual Disposal Reduction	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -				
2. Information on the Changes	\$.	\$ -	\$	\$ -	\$ -	\$				
3. Summary of Progress Made in IWM Plan	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -				
4. The Extent of CCD's Use of IWM Plan	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -				
5. Time Extension Summary of Progress	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -				
6. Alternative Reduction Summary of Progress	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -				
F. Annual Recycled Material Reports		Reim	bursement b	pegins July 1	, 1999					
Annual Report to the Board	\$ 312.00	\$ -	\$ -	\$ -	\$ -	\$ 312,00				
(04) Total Direct Costs	\$ 312,00	\$ -	\$ -	\$ -	\$ -	\$ 312.00				
Indirect Costs										
(05) Indirect Cost Rate	Federally approve	ed rate OMB Circu	dar A-21 X	FAM-29C	Flet 7%	31.54%				
(06) Total Indirect Costs		(Refe	r to Claiming Instru	uctions]		\$ 98.40				
(07) Total Direct and Indirect Costs	[Line	(04)(f) + line (06)]	[Forward to	otal to Form-1A, lin	ne (09)}	\$ 410.40				

State Controller's Office

Revised 09/11

.024 K.)H.N.

JOHN CHIANG

SCCCD PURCH DEPT C1 C210225 00256 2013/09/06

California State Controller Bibision of Accounting and Reporting SEPTEMBER 6, 2013

BOARD OF TRUSTEES STATE CENTER COMM COLL DIST FRESNO COUNTY 1525 E WELDON FRESNO CA 93704

DEAR CLAIMANT:

RE: INTEGRATED WASTE MGT:1116/92~C

WE HAVE REVIEWED YOUR 1999/2000 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

36,517.00

ADJUSTMENT TO CLAIM:

FIELD AUDIT FINDINGS

10,535.00

TOTAL ADJUSTMENTS

10,535.00

AMOUNT DUE CLAIMANT

\$ 25,982.00

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT DENNIS SPECIALE AT (916) 324-0254 OR IN WRITING AT THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875. DUE TO INSUFFICIENT APPROPRIATION, THE BALANCE DUE WILL BE FORTHCOMING WHEN ADDITIONAL FUNDS ARE MADE AVAILABLE.

SINCERELY,

5592211524



JUHN CHIANG

CC10225 00256 2013/09/06 California State Controller 201. Division of Accounting and Reporting SEPTEMBER 16, 2013

BOARD OF TRUSTEES STATE CENTER COMM COLL DIST FRESNO COUNTY 1525 E WELDON FRESNO CA 93704

DEAR CLAIMANT:

RE: INTEGRATED WASTE MGT: 1116/92-C

WE HAVE REVIEWED YOUR 2000/2001 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

32,449.00

ADJUSTMENT TO CLAIM:

FIELD AUDIT FINDINGS

20,642.00

TOTAL ADJUSTMENTS

20,642,00

AMOUNT DUE CLAIMANT

11,807.00

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT DENNIS SPECIALE AT (916) 324-0254 OR IN WRITING AT THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875. DUE TO INSUFFICIENT APPROPRIATION, THE BALANCE DUE WILL BE FORTHCOMING WHEN ADDITIONAL FUNDS ARE MADE AVAILABLE.

SINCERELY,

JUHN CHIANG



SCCCD PURCH DEPT



BOARD OF TRUSTEES STATE CENTER COMM COLL DIST FRESNO COUNTY 1525 E WELDON FRESNO CA 93704

DEAR CLAIMANT:

09/12/2013 08:19

RE: INTEGRATED WASTE MGT:1116/92-C

WE HAVE REVIEWED YOUR 2003/2004 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

43,122.00

ADJUSTMENT TO CLAIM:

FIELD AUDIT FINDINGS

29,569.00

TOTAL ADJUSTMENTS

29,569.00

AMOUNT DUE CLAIMANT

13,553.00

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT DENNIS SPECIALE AT (916) 324-0254 OR IN WRITING AT THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875. DUE TO INSUFFICIENT APPROPRIATION, THE BALANCE DUE HILL BE FORTHCOMING WHEN ADDITIONAL FUNDS ARE MADE AVAILABLE.

SINCERELY,

5592211524

SCCCD PURCH DEPT

JOHN CHIANG

CC10225 00256 2013/09/06

California State Controller Bibision of Accounting and Reporting SEPTEMBER 6, 2013

BOARD OF TRUSTEES STATE CENTER COMM COLL DIST FRESNO COUNTY 1525 E WELDON FRESNO CA 93704

DEAR CLAIMANT:

RE: INTEGRATED WASTE MGT:1116/92-C

WE HAVE REVIEWED YOUR 2004/2005 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

43,524.00

ADJUSTMENT TO CLAIM:

FIELD AUDIT FINDINGS

31,734.00

TOTAL ADJUSTMENTS

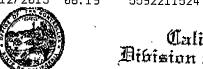
31,734.00

AMOUNT DUE CLAIMANT

4 11,790.00

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT DENNIS SPECIALE AT (916) 324-0254 OR IN WRITING AT THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875. DUE TO INSUFFICIENT APPROPRIATION, THE BALANCE DUE HILL BE FORTHCOMING WHEN ADDITIONAL FUNDS ARE MADE AVAILABLE.

SINCERELY,



JOHN CHIANG CC10225 California State Controller Division of Accounting and Reporting SEPTEMBER 6, 2013

BOARD OF TRUSTEES STATE CENTER COMM COLL DIST FRESNO COUNTY 1525 E WELDON FRESNO CA 93704

DEAR CLAIMANT:

RE: INTEGRATED WASTE MGT: 1116/92-C

WE HAVE REVIEWED YOUR 2005/2006 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

60,877.00

ADJUSTMENT TO CLAIM,

FIELD AUDIT FINDINGS

34,278.00

TOTAL ADJUSTMENTS

34,278.00

AMOUNT DUE CLAIMANT

26,599.00

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT DENNIS SPECIALE AT (916) 324-0254 OR IN WRITING AT THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875. DUE TO INSUFFICIENT APPROPRIATION, THE BALANCE DUE WILL BE FORTHCOMING WHEN ADDITIONAL FUNDS ARE MADE AVAILABLE.

SINCERELY,

99/12/2013 08:19



JOHN CHIANG

CC10225 00256 2013/09/06

California State Controller Mibision of Accounting and Reporting SEPTEMBER 16, 2013

BOARD OF TRUSTEES STATE CENTER COMM COLL DIST FRESNO COUNTY 1525 E WELDON FRESNO CA 93704

5592211524

DEAR CLAIMANT:

RE: INTEGRATED WASTE MGT: 1116/92-C

WE HAVE REVIEWED YOUR 2006/2007 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

50,451.00

ADJUSTMENT TO CLAIM:

FIELD AUDIT FINDINGS

37,027.00

TOTAL ADJUSTMENTS

37,027.00

AMOUNT DUE CLAIMANT

13,424.00

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT DENNIS SPECIALE AT (916) 324-0254 OR IN WRITING AT THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875. DUE TO INSUFFICIENT APPROPRIATION, THE BALANCE DUE HILL BE FORTHCOMING WHEN ADDITIONAL FUNDS ARE MADE AVAILABLE.

SINCERELY,



JOHN CHIANG

CC10225 00256 2013/09/06

Talifornia State Controller Bibision of Accounting and Reporting SEPTEMBER 6, 2013

BOARD OF TRUSTEES STATE CENTER COMM COLL DIST FRESNO COUNTY 1525 E WELDON FRESNO CA 93704

DEAR CLAIMANT:

RE: INTEGRATED WASTE MGT: 1116/92-C

WE HAVE REVIEWED YOUR 2007/2008 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

50,797.00

ADJUSTMENT TO CLAIM:

FIELD AUDIT FINDINGS

38,110.00

TOTAL ADJUSTMENTS

38,110.00

AMOUNT DUE CLAIMANT

12,687.00

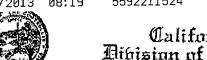
IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT DENNIS SPECIALE AT (916) 324-0254 OR IN WRITING AT THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875. DUE TO INSUFFICIENT APPROPRIATION, THE BALANCE DUE WILL BE FORTHCOMING WHEN ADDITIONAL FUNDS ARE MADE AVAILABLE.

SINCERELY,

JAY LAL, MANAGER

LOCAL REIMBURSEMENT SECTION
P.O. BOX 942850 SACRAMENTO, CA 94250-5875

SCCCD PURCH DEPT



CC10225 00256 2013/09/06 **JOHN CHIANG** California State Controller Division of Accounting and Reporting SEPTEMBER 16, 2013

BOARD OF TRUSTEES STATE CENTER COMM COLL DIST FRESNO COUNTY 1525 E WELDON FRESNO CA 93704

DEAR CLAIMANT:

RE: INTEGRATED WASTE MGT: 1116/92-C

WE HAVE REVIEWED YOUR 2008/2009 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF DUR REVIEW ARE AS FOLLOWS:

AMDUNT CLAIMED

52,760.00

ADJUSTMENT TO CLAIM:

FIELD AUDIT FINDINGS

40,805.00

TOTAL ADJUSTMENTS

40,805.00

AMOUNT DUE CLAIMANT

11,955.00

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT DENNIS SPECIALE AT (916) 324-0254 OR IN WRITING AT THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875. DUE TO INSUFFICIENT APPROPRIATION, THE BALANCE DUE WILL BE FORTHCOMING WHEN ADDITIONAL FUNDS ARE MADE AVAILABLE.

SINCERELY,

SCCCD PURCH DEPT



JOHN CHIANG

CC10225 00256 2013/09/06

California State Controller Pibision of Accounting and Reporting SEPTEMBER 6, 2013

BOARD OF TRUSTEES STATE CENTER COMM COLL DIST FRESNO COUNTY 1525 E WELDON FRESNO CA 93704

DEAR CLAIMANT:

RE: INTEGRATED WASTE MGT: 1116/92-C

WE HAVE REVIEWED YOUR 2009/2010 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

51,778.00

ADJUSTMENT TO CLAIM:

FIELD AUDIT FINDINGS

42,729.00

TOTAL ADJUSTMENTS

42,729.00

AMOUNT DUE CLAIMANT

9,049.00

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT DENNIS SPECIALE AT (916) 324-0254 OR IN WRITING AT THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875. DUE TO INSUFFICIENT APPROPRIATION, THE BALANCE DUE WILL BE FORTHCOMING WHEN ADDITIONAL FUNDS ARE MADE AVAILABLE.

SINCERELY,

SCCCD PURCH DEPT



CC10225 00256 2013/09/06 JOHN CHIANG

California State Controller Bibision of Accounting and Reporting SEPTEMBER 6, 2013

BDARD OF TRUSTEES STATE CENTER COMM COLL DIST FRESNO COUNTY 1525 E WELDON FRESNO CA 93704

DEAR CLAIMANT:

RE: INTEGRATED WASTE MGT:1116/92-C

WE HAVE REVIEWED YOUR 2010/2011 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

14,244.00

ADJUSTMENT TO CLAIM:

FIELD AUDIT FINDINGS

10,779.00

TOTAL ADJUSTMENTS

10,779.00

AMOUNT DUE CLAIMANT

3,465.00

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT DENNIS SPECIALE AT (916) 324-0254 OR IN WRITING AT THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875. DUE TO INSUFFICIENT APPROPRIATION, THE BALANCE DUE WILL BE FORTHCOMING WHEN ADDITIONAL FUNDS ARE MADE AVAILABLE.

SINCERELY,

JAY LAL, MANAGER

LOCAL REIMBURSEMENT SECTION
P.O. BOX 942850 SACRAMENTO, CA 94250-5875