



March 8, 2017

Mr. David Burhenn  
Burhenn & Gest, LLP  
624 S. Grand Ave., Suite 2200  
Los Angeles, CA 90017

Mr. Rick Dudley  
City Manager  
City of Murrieta  
1 Town Square, 24601 Jefferson Ave  
Murrieta, CA 92562

Mr. Shawn Nelson  
City Manager  
City of Temecula  
41000 Main Street  
Temecula, CA 92590

Mr. Frank Oviedo  
City Manager  
City of Wildomar  
23873 Clinton Keith Rd., Suite 201  
Wildomar, CA 92595

Mr. Larry Parrish  
Interim Chief Executive Officer  
County of Riverside  
4080 Lemon Street, Suite 400  
Riverside, CA 95201

Mr. Jason Uhley  
Chief, Watershed Protection Division  
Riverside County Flood Control and Water  
Conservation District  
1995 Market Street  
Riverside, CA 95201

*And Parties, Interested Parties, and Interested Persons (See Mailing List)*

**RE: Notice of Incomplete Joint Test Claim Filing**

*San Diego Region Stormwater Permit – County of Riverside, 11-TC-03*  
County of Riverside, Riverside County Flood Control and Water Conservation District,  
Cities of Murrieta, Temecula, and Wildomar, Co-Claimants

Dear Messrs. Burhenn, Dudley, Nelson, Oviedo, Parrish, and Uhley:

On November 10, 2011, the Commission on State Mandates (Commission) received the joint test claim filing submitted by the County of Riverside, the Riverside County Flood Control and Water Conservation District, and the Cities of Murrieta, Temecula, and Wildomar (co-claimants). The Test Claim alleges reimbursable mandated activities arising from the NPDES permit No. CAS0108766, Order R9-2010-016 (Order), adopted by the San Diego Regional Water Quality Control Board (Regional Board). The test claim permit became effective on the date of its adoption, November 10, 2010.

Although the filing was deemed complete on November 18, 2011, a review of the filing by legal staff has revealed that the filing is incomplete because it: (1) does not meet the requirements in Title 2, California Code of Regulations, section 1183.1(a) specifying personnel authorized to file a test claim on behalf of a local agency; and (2) is missing a detailed description of increased costs and a statewide estimate of costs as required by Government Code section 17553.<sup>1</sup> However, it may be possible to cure this filing as described below.

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<sup>1</sup> A completeness review of a test claim is not intended as a legal review, and in fact, does not go through legal review.

Who May File a Test Claim on Behalf of a Local Agency?

Pursuant to section 1183.1(a) of Commission regulations, only specified authorized local agency officials may file on behalf of a city, county, or special district.

For counties, only a “county auditor, auditor-controller, or director of finance who has assumed the duties of controller, may file on behalf of a county.” In this filing, Mr. Larry Parrish, Interim Chief Executive Officer may not be named as Claimant Contact in *Section 2. Claimant Information* on the test claim form or act as the authorized signatory in *Section 8. Claim Certification* of the test claim form because this position is not listed in section 1183.1(a)(1). However, anyone who specifically requests to be on the mailing list for a matter is included on all service of written materials and may participate in the mandate determination process.

For special districts, pursuant to section 1183.1(a)(5) of Commission regulations, only a “general manager or other officer with authority delegated by the governing body by ordinance or resolution may file on behalf of a special district.” Therefore, only an official authorized in section 1183.1(a)(5) of the Commission’s regulations may be named as Claimant Contact in *Section 2. Claimant Information* on the test claim form, or act as the authorized signatory in *Section 8. Claim Certification* of the test claim form. Thus, Mr. Jason Uhley may not be named as Claimant Contact in *Section 2. Claimant Information* on the test claim form, nor may he act as the authorized signatory for purposes of *Section 8. Claim Certification* of the test claim form because he is not the general manager, nor is it clear that he has authority to legally bind the Riverside County Flood Control and Water Conservation District. Again, anyone who specifically requests to be on the mailing list for a matter will be included on all service of written materials.

Further, *Section 8. Claim Certification* of the test claim form may be signed by a different person (i.e. another *authorized* local agency official specified section 1183.1(a) of Commission regulations) than is indicated in *Section 2. Claimant Information* so long as the declarant’s address, telephone number, and e-mail address are also provided. (Government Code 17553(b)(4)). Note that the designated representative may not sign here because this is also the form that provides for the official designation of the representative by the claimant and only the claimant may make such a designation.

A Detailed Description of Costs Is Required.

Government Code section 17553 specifies that all test claim filings contain at least the following elements:

- (A) *A detailed description of the new activities and costs that arise from the mandate.*
- (B) *A detailed description of existing activities and costs that are modified by the mandate.*
- (C) *The actual increased costs incurred by the claimant during the fiscal year for which the claim was filed to implement the alleged mandate.*
- (D) *The actual or estimated annual costs that will be incurred by the claimant to implement the alleged mandate during the fiscal year immediately following the fiscal year for which the claim was filed.*
- (E) *A statewide cost estimate of increased costs that all local agencies or school districts will incur to implement the alleged mandate during the fiscal year immediately following the fiscal year for which the claim was filed.*

Under *Section 5. Written Narrative*, the claimants are directed to:

Include a statement that the actual and/or estimated costs resulting from the alleged mandate exceeds one thousand dollars (\$1,000), **and** include all of the following elements for each statute or executive order alleged:

- (A) A detailed description of the new activities and costs that arise from the mandate.
- (B) A detailed description of existing activities and costs that are modified by the mandate.
- (C) The actual increased costs incurred by the claimant during the fiscal year for which the claim was filed to implement the alleged mandate.
- (D) The actual or estimated annual costs that will be incurred by the claimant to implement the alleged mandate during the fiscal year immediately following the fiscal year for which the claim was filed.
- (E) A statewide cost estimate of increased costs that all local agencies or school districts will incur to implement the alleged mandate during the fiscal year immediately following the fiscal year for which the claim was filed.

For this filing to be complete, the detailed costs description set forth in Government Code section 17553, must be included in the narrative of the Test Claim.

#### Curing This Filing

To cure this filing, please provide all of the following:

1. A revised test claim form from each co-claimant that:
  - A. Provides claimant information of an individual authorized to file on behalf of the agency under section 1183.1 of the Commission's regulations in *Section 2. Claimant Information*.
  - B. Provides a signature and complete contact information of an individual authorized to file on behalf of the agency under section 1183.1 in *Section 8. Claim Certification*.

To file a *joint* test claim, all claimants must indicate that they agree on all issues of the test claim and designate a single claimant representative, common to all joint claimants, in *Section 3. Claimant Representative Information* on the test claim form pursuant to section 1183.1(g)(3) of Commission regulations.<sup>2</sup>

2. Revised written narratives and declarations that provide a detailed description of the costs that are modified by the alleged mandate including the *actual* increased costs incurred by each co-claimant during the fiscal year for which the joint test claim was filed as well as the actual or estimated annual costs that will be incurred by each co-claimant to implement the alleged mandate during the fiscal year immediately following the fiscal year for which the joint test claim was filed. In addition, please provide the statewide cost estimate (in this case the "statewide cost" is the cost for all

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<sup>2</sup> It has been noted that all of the test claim forms filed for this matter have designated a single representative as required in *Section 3: Claimant Representative Information*, in this case Mr. David Burhenn, to represent the joint claimants. The revised forms should also include a single claimant representative.

of the local agency co-permittees, whether named or not, for the alleged new program or higher level of service imposed by the permit at issue) for increased costs to implement the alleged mandate during the fiscal year immediately following the fiscal year for which the joint test claim was filed.

Please note that section 17553(b)(2) of the Government Code requires the following with regard to the written narrative:

The written narrative shall be supported with declarations under penalty of perjury, based on the declarant's personal knowledge, information or belief, and signed by persons who are authorized and competent to do so as follows:

(A) Declarations of actual or estimated increased costs that will be incurred by the claimant to implement the alleged mandate.

(B) Declarations identifying all local, state, or federal funds, or fee authority that may be used to offset the increased costs that will be incurred by the claimant to implement the alleged mandate, including direct and indirect costs.

(C) Declarations describing new activities performed to implement specified provisions of the new statute or executive order alleged to impose a reimbursable state-mandated program. Specific references shall be made to chapters, articles, sections, or page numbers alleged to impose a reimbursable state-mandated program.

(D) If applicable, declarations describing the period of reimbursement and payments received for full reimbursement of costs for a legislatively determined mandate pursuant to Section 17573, and the authority to file a test claim pursuant to paragraph (1) of subdivision (c) of Section 17574.

#### Retaining Your Original Filing Date

To retain the original filing date, please refile *only* the following required elements to cure this filing:<sup>3</sup> (1) revised test claim forms from each co-claimant, as needed; and (2) revised written narratives and declarations as specified above to supersede your initial filing with the Commission within 30 days of the date of this letter by **April 7, 2017**. If a complete test claim filing is not received within 30 calendar days from the date the incomplete test claim filing was returned, the executive director may disallow the original test claim filing date. (Cal. Code Regs., tit. 2, § 1183.1(f).) As provided in the Commission's regulations, a real party in interest may appeal to the Commission for review of the actions and decisions of the executive director. Please refer to California Code of Regulations, title 2, section 1181.1(c).

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<sup>3</sup> Please do not refile the supporting documentation, which is nearly 700 pages. Commission staff will replace the current test claim forms, written narratives, and declarations with the revised ones and will append any additional supporting documentation filed as evidence of costs to the back of the supporting documentation currently on file.

Messrs. Burhenn, Dudley, Nelson, Oviedo, Parrish, and Uhley

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The filing may be submitted electronically via the Commission's e-filing system pursuant to section 1181.3 of the Commission's regulations and will replace the specified elements of the original filing. Please see the Commission's website at

[http://www.csm.ca.gov/dropbox\\_procedures.php](http://www.csm.ca.gov/dropbox_procedures.php).

Sincerely,



Heather Halsey  
Executive Director

**DECLARATION OF SERVICE BY EMAIL**

I, the undersigned, declare as follows:

I am a resident of the County of Sacramento and I am over the age of 18 years, and not a party to the within action. My place of employment is 980 Ninth Street, Suite 300, Sacramento, California 95814.

On March 8, 2017, I served the:

**Notice of Incomplete Joint Test Claim Filing**

*San Diego Region Stormwater Permit – County of Riverside, 11-TC-03*  
County of Riverside, Riverside County Flood Control and Water Conservation District,  
Cities of Murrieta, Temecula, and Wildomar, Co-Claimants

by making it available on the Commission's website and providing notice of how to locate it to the email addresses provided on the attached mailing list.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct, and that this declaration was executed on March 8, 2017 at Sacramento, California.



Jill L. Magee  
Commission on State Mandates  
980 Ninth Street, Suite 300  
Sacramento, CA 95814  
(916) 323-3562

# COMMISSION ON STATE MANDATES

## Mailing List

**Last Updated:** 2/28/17

**Claim Number:** 11-TC-03

**Matter:** San Diego Region Stormwater Permit - Riverside County

**Claimants:** City of Murrieta  
City of Temecula  
City of Wildomar  
County of Riverside  
Riverside County Flood Control and Water Conservation District

### TO ALL PARTIES, INTERESTED PARTIES, AND INTERESTED PERSONS:

Each commission mailing list is continuously updated as requests are received to include or remove any party or person on the mailing list. A current mailing list is provided with commission correspondence, and a copy of the current mailing list is available upon request at any time. Except as provided otherwise by commission rule, when a party or interested party files any written material with the commission concerning a claim, it shall simultaneously serve a copy of the written material on the parties and interested parties to the claim identified on the mailing list provided by the commission. (Cal. Code Regs., tit. 2, § 1181.3.)

**Socorro Aquino**, *State Controller's Office*

Division of Audits, 3301 C Street, Suite 700, Sacramento, CA 95816

Phone: (916) 322-7522

SAquino@sco.ca.gov

**Harmeet Barkschat**, *Mandate Resource Services, LLC*

5325 Elkhorn Blvd. #307, Sacramento, CA 95842

Phone: (916) 727-1350

harmeet@calsdrc.com

**Lacey Baysinger**, *State Controller's Office*

Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816

Phone: (916) 324-0254

lbaysinger@sco.ca.gov

**Shanda Beltran**, General Counsel, *Building Industry Legal Defense Foundation*

Building Association of Southern California, 17744 Sky Park Circle, Suite 170, Irvine, CA 92614

Phone: (949) 553-9500

sbeltran@biasec.org

**Cindy Black**, City Clerk, *City of St. Helena*

1480 Main Street, St. Helena, CA 94574

Phone: (707) 968-2742

cityclerk@cityofstheleena.org

**Allan Burdick**,

7525 Myrtle Vista Avenue, Sacramento, CA 95831

Phone: (916) 203-3608  
allanburdick@gmail.com

**J. Bradley Burgess**, *MGT of America*  
895 La Sierra Drive, Sacramento, CA 95864  
Phone: (916) 595-2646  
Bburgess@mgtamer.com

**David Burhenn**, *Burhenn & Gest, LLP*  
**Claimant Representative**  
624 S. Grand Ave., Suite 2200, Los Angeles, CA 90017  
Phone: (213) 629-8788  
dburhenn@burhenngest.com

**Gwendolyn Carlos**, *State Controller's Office*  
Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 323-0706  
gcarlos@sco.ca.gov

**Daniel Carrigg**, Deputy Executive Director/Legislative Director, *League of California Cities*  
1400 K Street, Suite 400, Sacramento, CA 95814  
Phone: (916) 658-8222  
Dcarrigg@cacities.org

**Annette Chinn**, *Cost Recovery Systems, Inc.*  
705-2 East Bidwell Street, #294, Folsom, CA 95630  
Phone: (916) 939-7901  
achinnrcs@aol.com

**Carolyn Chu**, Senior Fiscal and Policy Analyst, *Legal Analyst's Office*  
925 L Street, Sacramento, CA 95814  
Phone: (916) 319-8326  
Carolyn.Chu@lao.ca.gov

**Michael Coleman**, *Coleman Advisory Services*  
2217 Isle Royale Lane, Davis, CA 95616  
Phone: (530) 758-3952  
coleman@munil.com

**Marieta Delfin**, *State Controller's Office*  
Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 322-4320  
mdelfin@sco.ca.gov

**Rick Dudley**, City Manager, *City of Murrieta*  
1 Town Square, 24601 Jeffersion Ave, Murrieta, CA 92562  
Phone: (951) 461-6002  
rdudley@murrieta.org

**Donna Ferebee**, *Department of Finance*  
915 L Street, Suite 1280, Sacramento, CA 95814  
Phone: (916) 445-3274  
donna.ferebee@dof.ca.gov

**Susan Geanacou**, *Department of Finance*  
915 L Street, Suite 1280, Sacramento, CA 95814  
Phone: (916) 445-3274  
susan.geanacou@dof.ca.gov

**Dillon Gibbons**, Legislative Representative, *California Special Districts Association*  
1112 I Street Bridge, Suite 200, Sacramento, CA 95814  
Phone: (916) 442-7887  
dillong@csda.net

**David Gibson**, *San Diego Regional Water Quality Control Board*  
9174 Sky Park Court, Suite 100, San Diego, CA 92123-4340  
Phone: (858) 467-2952  
dgibson@waterboards.ca.gov

**Catherine George Hagan**, Senior Staff Counsel, *State Water Resources Control Board*  
c/o San Diego Regional Water Quality Control Board, 2375 Northside Drive, Suite 100, San Diego, CA 92108  
Phone: (619) 521-3012  
catherine.hagan@waterboards.ca.gov

**Heather Halsey**, Executive Director, *Commission on State Mandates*  
980 9th Street, Suite 300, Sacramento, CA 95814  
Phone: (916) 323-3562  
heather.halsey@csm.ca.gov

**Sunny Han**, Project Manager, *City of Huntington Beach*  
2000 Main Street, Huntington Beach, CA 92648  
Phone: (714) 536-5907  
Sunny.han@surfcity-hb.org

**Chris Hill**, Principal Program Budget Analyst, *Department of Finance*  
Local Government Unit, 915 L Street, Sacramento, CA 95814  
Phone: (916) 445-3274  
Chris.Hill@dof.ca.gov

**Dorothy Holzem**, Legislative Representative, *California State Association of Counties*  
1100 K Street, Suite 101, Sacramento, CA 95814  
Phone: (916) 327-7500  
dholzem@counties.org

**Justyn Howard**, Program Budget Manager, *Department of Finance*  
915 L Street, Sacramento, CA 95814  
Phone: (916) 445-1546  
justyn.howard@dof.ca.gov

**Thomas Howard**, Executive Director, *State Water Resources Control Board*  
P.O. Box 2815, Sacramento, CA 95812-2815  
Phone: (916) 341-5599  
thoward@waterboards.ca.gov

**Mark Ibele**, *Senate Budget & Fiscal Review Committee*  
California State Senate, State Capitol Room 5019, Sacramento, CA 95814  
Phone: (916) 651-4103  
Mark.Ibele@sen.ca.gov

**Edward Jewik**, *County of Los Angeles*  
Auditor-Controller's Office, 500 W. Temple Street, Room 603, Los Angeles, CA 90012  
Phone: (213) 974-8564  
ejewik@auditor.lacounty.gov

**Bob Johnson**, *City of Temecula*  
41000 Main Street, Temecula, CA 92590

Phone: (951) 506-5100  
bob.johnson@cityoftemecula.org

**Jill Kanemasu**, *State Controller's Office*

Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 322-9891  
jkanemasu@sco.ca.gov

**Anne Kato**, *State Controller's Office*

Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 324-5919  
akato@sco.ca.gov

**Anita Kerezsi**, *AK & Company*

3531 Kersey Lane, Sacramento, CA 95864  
Phone: (916) 972-1666  
akcompany@um.att.com

**Jay Lal**, *State Controller's Office (B-08)*

Division of Accounting & Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 324-0256  
JLal@sco.ca.gov

**Hortensia Mato**, *City of Newport Beach*

100 Civic Center Drive, Newport Beach, CA 92660  
Phone: (949) 644-3000  
hmato@newportbeachca.gov

**Michelle Mendoza**, *MAXIMUS*

17310 Red Hill Avenue, Suite 340, Irvine, CA 95403  
Phone: (949) 440-0845  
michellemendoza@maximus.com

**Meredith Miller**, Director of SB90 Services, *MAXIMUS*

3130 Kilgore Road, Suite 400, Rancho Cordova, CA 95670  
Phone: (972) 490-9990  
meredithcmiller@maximus.com

**Geoffrey Neill**, Senior Legislative Analyst, Revenue & Taxation, *California State Association of Counties (CSAC)*

1100 K Street, Suite 101, Sacramento, CA 95814  
Phone: (916) 327-7500  
gneill@counties.org

**Shawn Nelson**, City Manager, *City of Temecula*

41000 Main Street, Temecula, CA 92590  
Phone: (951) 506-5100  
Shawn.Nelson@cityoftemecula.org

**Jessica Newman**, *State Water Resources Control Board*

1001 I Street, 22nd floor, Sacramento, CA 95814  
Phone: (916) 341-5168  
jmnewman@waterboards.ca.gov

**Andy Nichols**, *Nichols Consulting*

1857 44th Street, Sacramento, CA 95819  
Phone: (916) 455-3939  
andy@nichols-consulting.com

**Adriana Nunez**, Staff Counsel, *State Water Resources Control Board*  
P.O. Box 100, Sacramento, CA 95812  
Phone: (916) 322-3313  
Adriana.nunez@waterboards.ca.gov

**Lori Okun**, Assistant Chief Counsel, *State Water Resources Control Board*  
Regional Water Board Legal Services, 1001 I Street, Sacramento, CA 95814  
Phone: (916) 341-5165  
Lori.Okun@waterboards.ca.gov

**Frank Oviedo**, City Manager, *City of Wildomar*  
23873 Clinton Keith Road, Suite 201, Wildomar, CA 92595  
Phone: (951) 677-7751  
foviedo@cityofwildomar.org

**Arthur Palkowitz**, *Artiano Shinoff*  
2488 Historic Decatur Road, Suite 200, San Diego, CA 92106  
Phone: (619) 232-3122  
apalkowitz@as7law.com

**Larry Parrish**, *County of Riverside*  
4080 Lemon Street, Suite 400, Riverside, CA 95201  
Phone: (951) 955-1110  
ceo@rceo.org

**Larry Parrish**, Interim Chief Executive Officer, *County of Riverside*  
4080 Lemon Street, Suite 400, Riverside, CA 95201  
Phone: (951) 955-1110  
ceo@rceo.org

**Steven Pavlov**, Budget Analyst, *Department of Finance*  
Local Government Unit, 915 L Street, Sacramento, CA 95814  
Phone: (916) 445-3274  
Steven.Pavlov@dof.ca.gov

**Jai Prasad**, *County of San Bernardino*  
Office of Auditor-Controller, 222 West Hospitality Lane, 4th Floor, San Bernardino, CA 92415-0018  
Phone: (909) 386-8854  
jai.prasad@atc.sbcounty.gov

**Mark Rewolinski**, *MAXIMUS*  
808 Moorefield Park Drive, Suite 205, Richmond, VA 23236  
Phone: (949) 440-0845  
markrewolinski@maximus.com

**Nick Romo**, Policy Analyst, *League of California Cities*  
1400 K Street, Suite 400, Sacramento, CA 95814  
Phone: (916) 658-8254  
nromo@cacities.org

**Camille Shelton**, Chief Legal Counsel, *Commission on State Mandates*  
980 9th Street, Suite 300, Sacramento, CA 95814  
Phone: (916) 323-3562  
camille.shelton@csm.ca.gov

**Carla Shelton**, *Commission on State Mandates*  
980 9th Street, Suite 300, Sacramento, CA 95814

Phone: (916) 327-6490  
carla.shelton@csm.ca.gov

**Jim Spano**, Chief, Mandated Cost Audits Bureau, *State Controller's Office*  
Division of Audits, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 323-5849  
jspano@sco.ca.gov

**Dennis Speciale**, *State Controller's Office*  
Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 324-0254  
DSpeciale@sco.ca.gov

**Patrick Thomas**, *City of Murrieta*  
1 Town Square, 24601 Jefferson Ave., Murrieta, CA 92562  
Phone: (951) 461-6078  
pthomas@murrieta.org

**Jolene Tollenaar**, *MGT of America*  
2251 Harvard Street, Suite 134, Sacramento, CA 95815  
Phone: (916) 443-411  
jolene\_tollenaar@mgtamer.com

**Evelyn Tseng**, *City of Newport Beach*  
100 Civic Center Drive, Newport Beach, CA 92660  
Phone: (949) 644-3127  
etseng@newportbeachca.gov

**Jason Uhley**, *Riverside County Flood Control & Water Conservatio*  
1995 Market Street, Riverside, CA 95201  
Phone: (951) 955-1273  
juhley@rcflood.org

**Renee Wellhouse**, *David Wellhouse & Associates, Inc.*  
3609 Bradshaw Road, H-382, Sacramento, CA 95927  
Phone: (916) 797-4883  
dwa-renee@surewest.net

**Jennifer Whiting**, Assistant Legislative Director, *League of California Cities*  
1400 K Street, Suite 400, Sacramento, CA 95814  
Phone: (916) 658-8249  
jwhiting@cacities.org

**Patrick Whitnell**, General Counsel, *League of California Cities*  
1400 K Street, Suite 400, Sacramento, CA 95814  
Phone: (916) 658-8281  
pwhitnell@cacities.org

**Hasmik Yaghobyan**, *County of Los Angeles*  
Auditor-Controller's Office, 500 W. Temple Street, Room 603, Los Angeles, CA 90012  
Phone: (213) 974-9653  
hyaghobyan@auditor.lacounty.gov