SixTen and Associates **Mandate Reimbursement Services**

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October 1, 2007

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COMMISSION ON

STATE MANDATES

Fax: (916) 564-6103

Paula Higashi, Executive Director Commission on State Mandates 980 Ninth Street, Suite 300 Sacramento, CA 95814

RE:

Incorrect Reduction Claim

Rancho Santiago Community College District

Health Fee Elimination

Fiscal Years: 2000-01, 2001-02, and 2002-03

Dear Ms. Higashi:

Enclosed is the original and two copies of the above referenced incorrect reduction claim for Rancho Santiago Community College District.

SixTen and Associates has been appointed by the District as its representative for this matter and all interested parties should direct their inquiries to me, with a copy as follows:

Peter Hardash, Vice Chancellor **Business Operations and Fiscal Services** Rancho Santiago Community College District 2323 North Broadway Santa Ana, CA 92706-1640

Thank-you.

Sincerely,

Keith B. Petersen

COMMISSION ON STATE MANDATES

1. INCORRECT REDUCTION CLAIM TITLE

1/84

Health Fee Elimination

2. CLAIMANT INFORMATION

Rancho Santiago Community College District

Peter Hardash Vice Chancellor, Business Operations and Fiscal Services 2323 North Broadway Santa Ana, CA 92706-1640

Voice: 714-480-7340 Fax: 714-796-3935

E-Mail: hardash_peter@rsccd.org

3. CLAIMANT REPRESENTATIVE INFORMATION

Claimant designates the following person to act as its sole representative in this incorrect reduction claim. All correspondence and communications regarding this claim shall be forwarded to this representative. Any change in representation must be authorized by the claimant in writing, and sent to the Commission on State Mandates.

Keith B. Petersen, President SixTen and Associates 3841 North Freeway Blvd., Suite 170 Sacramento, CA 95834

Voice: (916) 565-6104 Fax: (916) 564-6103

E-mail: Kbpsixten@aol.com

Filing Date:

OCT 0 2 2007

COMMISSION ON STATE MANDATES

IRC#: 07 - 4200 - T-15

4. IDENTIFICATION OF STATUTES OR EXECUTIVE ORDERS

Statutes of 1984, 2nd E. S., Chapter 1, and Statutes of 1987, Chapter 1118

Education Code Section 76355

5. AMOUNT OF SECOND INCORRECT REDUCTION

Fiscal Year	Amount of Reduction
2000-01	\$393,704
2001-02	\$518,510
2002-03	\$407,369
TOTAL:	\$1,319,583

6. NOTICE OF NO INTENT TO CONSOLIDATE This claim is not being filed with the intent to

consolidate on behalf of other claimants.

Sections 7-15 are attached as follows:

7.	Incorrect Reduction Claim:	Pages <u>1</u> to <u>24</u>
8.	Controller's 5/11/05 Letter:	ExhibitA
9.	Controller's 7/15/04 Letter:	Exhibit B
10.	Parameters and Guidelines:	ExhibitC
11.	Claiming Instructions:	Exhibit D
12.	Controller's Audit Report:	Exhibit E
13.	District's 10/6/04 Letter:	Exhibit F
14.	Chancellor's 3/5/01 Letter:	ExhibitG
15.	Reimbursement Claims:	Exhibit H

16. CLAIM CERTIFICATION

This claim alleges an incorrect reduction of a reimbursement claim filed with the State Controller's Office pursuant to Government Code section 17561. This incorrect reduction claim is filed pursuant to Government Code section 17551, subdivision (d). I hereby declare, under penalty of perjury under the laws of the State of California, that the information in this incorrect reduction claim submission is true and complete to the best of my own knowledge or information or belief.

Peter Hardash, Vice Chancellor

Signature -

124/07 Date

1	Claim Prepared by:	
2 3	Keith B. Petersen SixTen and Associates	
4	3841 North Freeway Blvd., Suite 170	
5	Sacramento, California 95834	
6	Voice: (916) 565-6104	
7	Fax: (916) 564-6103	
8	E-mail: Kbpsixten@aol.com	
9	,	
10	BEI	FORE THE
11	COMMISSION	ON STATE MANDATES
12	STATE C	OF CALIFORNIA
13	INCORDECT DEDUCTION	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \
14 15	INCORRECT REDUCTION CLAIM OF:) No. CSM
16	5 <u> </u>) Chapter 1, Statutes of 1984, 2nd E.S.
17) Chapter 1118, Statutes of 1987
18	RANCHO SANTIAGO)
19	Community College District,) Education Code Section 76355
20 21) Health Fee Elimination
22	Claimant.) Health Fee Elimination
23	Oldinari.) Annual Reimbursement Claims:
24)
25) Fiscal Year 2000-01
26) Fiscal Year 2001-02
27 28) Fiscal Year 2002-03
29		INCORRECT REDUCTION CLAIM FILING
30	PART I. AUTHO	RITY FOR THE CLAIM
31	The Commission on State Manda	tes has the authority pursuant to Government
32	Code Section 17551(d) to " hear an	d decide upon a claim by a local agency or
33	school district, filed on or after January 1	, 1985, that the Controller has incorrectly
34	reduced payments to the local agency or	school district pursuant to paragraph (2) of
35	subdivision (d) of Section 17561." Ranch	no Santiago Community College District
36	(hereafter "District" or "Claimant") is a scl	hool district as defined in Government Code

Section 17519. Title 2, CCR, Section 1185 (a), requires a claimant to file an incorrect reduction claim with the Commission.

This incorrect reduction claim is timely filed. Title 2, CCR, Section 1185 (b), requires incorrect reduction claims to be filed no later than three years following the date of the Controller's remittance advice notifying the claimant of a reduction. A Controller's audit report dated October 29, 2004, has been issued. The audit report constitutes a demand for repayment and adjudication of the claims. The Controller then issued on May 11, 2005, a "results of review" letter reporting the audit results for the FY 2002-03 claim, which stated that the \$407,369 claimed by the District would not be paid. A copy of the Controller's letter is attached as Exhibit "A." It is believed that similar "results of review" letters have been issued for the other two fiscal years, but copies are not available at the time of the filing of this incorrect reduction claim.

There is no alternative dispute resolution process available from the Controller's office. In response to an audit issued March 10, 2004, Foothill-De Anza Community College attempted to utilize the informal audit review process established by the Controller to resolve factual disputes. Foothill-De Anza was notified by the Controller's legal counsel by letter of July 15, 2004 (attached as Exhibit "B"), that the Controller's informal audit review process was not available for mandate audits and that the proper forum was the Commission on State Mandates. In addition, the October 29, 2004, transmittal letter for the final audit directs the District to file an incorrect reduction claim if the District disagrees with the audit findings.

PART II. SUMMARY OF THE CLAIM

The Controller conducted a field audit of the District's annual reimbursement claims for the costs of complying with the legislatively mandated Health Fee Elimination Program (Chapter 1, Statutes of 1984, 2nd Extraordinary Session, and Chapter 1118, Statutes of 1987) for the period of July 1, 2000 through June 30, 2003. As a result of the audit, the Controller determined that all of the claimed costs are unallowable:

7 8	Fiscal <u>Year</u>	Amount <u>Claimed</u>	Audit <u>Adjustment</u>	SCO <u>Payments</u>	Amount Due State> District
9	2000-01*	\$393,704	\$393,704	\$43,290	\$393,704
10	2001-02	\$518,510	\$518,510	\$43,290	\$518,510
11	<u>2002-03</u>	<u>\$407,369</u>	<u>\$407,369</u>	<u>\$0</u>	<u>\$407,369</u>
12	Totals	\$1,319,583	\$1,319,583	\$86,580	\$86,650

^{*} FY 2000-01 is an amended claims subject to a \$1,000 late filing penalty.

Since the District has been paid \$86,650 for these claims, the audit report concludes that the amount of \$86,650 must be paid to the State.

PART III. PREVIOUS INCORRECT REDUCTION CLAIMS

The District has not filed any previous incorrect reduction claims for this mandate program. The District is not aware of any other incorrect reduction claims having been adjudicated on the specific issues or subject matter raised by this incorrect reduction claim.

PART IV. BASIS FOR REIMBURSEMENT

1. Mandate Legislation

Chapter 1, Statutes of 1984, 2nd Extraordinary Session, repealed Education
Code Section 72246, which had authorized community college districts to charge a
student health services fee for the purpose of providing student health supervision and
services, direct and indirect medical and hospitalization services, and operation of
student health centers. This statute also required the scope of student health services
for which a community college district charged a fee during the 1983-84 fiscal year be
maintained at that level thereafter. The provisions of this statute were to automatically
repeal on December 31, 1987.

Chapter 1118, Statutes of 1987, amended Education Code Section 72246 to require any community college district that provided student health services in 1986-87 to maintain student health services at that level each fiscal year thereafter.

Chapter 8, Statutes of 1993, Section 29, repealed Education Code Section 72246, effective April 15, 1993. Chapter 8, Statutes of 1993, Section 34, added Education Code Section 76355¹, containing substantially the same provisions as

¹ Education Code Section 76355, added by Chapter 8, Statutes of 1993, Section 34, effective April 15, 1993, as last amended by Chapter 758, Statutes of 1995, Section 2, to state:

[&]quot;(a) The governing board of a district maintaining a community college may require community college students to pay a fee in the total amount of not more than ten dollars (\$10) for each semester, seven dollars (\$7) for summer school, seven dollars (\$7) for each intersession of at least four weeks, or seven dollars (\$7) for each quarter for health supervision and services, including direct or indirect medical and hospitalization services, or the operation of a student health center or centers, or both.

The governing board of each community college district may increase this fee by the same percentage increase as the Implicit Price Deflator for State and Local Government Purchase of Goods and Services. Whenever that calculation produces an increase of one dollar (\$1) above the existing fee, the fee may be increased by one dollar (\$1).

- (b) If, pursuant to this section, a fee is required, the governing board of the district shall decide the amount of the fee, if any, that a part-time student is required to pay. The governing board may decide whether the fee shall be mandatory or optional.
- (c) The governing board of a district maintaining a community college shall adopt rules and regulations that exempt the following students from any fee required pursuant to subdivision (a):
 - (1) Students who depend exclusively upon prayer for healing in accordance with the teachings of a bona fide religious sect, denomination, or organization.
 - (2) Students who are attending a community college under an approved apprenticeship training program.
 - (3) Low-income students, including students who demonstrate financial need in accordance with the methodology set forth in federal law or regulation for determining the expected family contribution of students seeking financial aid and students who demonstrate eligibility according to income standards established by the board of governors and contained in Section 58620 of Title 5 of the California Code of Regulations.
- (d) All fees collected pursuant to this section shall be deposited in the fund of the district designated by the California Community Colleges Budget and Accounting Manual. These fees shall be expended only to provide health services as specified in regulations adopted by the board of governors.

Authorized expenditures shall not include, among other things, athletic trainers' salaries, athletic insurance, medical supplies for athletics, physical examinations for intercollegiate athletics, ambulance services, the salaries of health professionals for athletic events, any deductible portion of accident claims filed for athletic team members, or any other expense that is not available to all students. No student shall be denied a service supported by student health fees on account of participation in athletic programs.

- (e) Any community college district that provided health services in the 1986-87 fiscal year shall maintain health services, at the level provided during the 1986-87 fiscal year, and each fiscal year thereafter. If the cost to maintain that level of service exceeds the limits specified in subdivision (a), the excess cost shall be borne by the district.
- (f) A district that begins charging a health fee may use funds for startup costs from other district funds and may recover all or part of those funds from health fees

former Section 72246, effective April 15, 1993.

2. <u>Test Claim</u>

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On December 2, 1985, Rio Hondo Community College District filed a test claim alleging that Chapter 1, Statutes of 1984, 2nd Extraordinary Session, by eliminating the authority to levy a fee and by requiring a maintenance of effort, mandated increased costs by mandating a new program or the higher level of service of an existing program within the meaning of California Constitution Article XIII B, Section 6.

On November 20, 1986, the Commission on State Mandates determined that Chapter 1, Statutes of 1984, 2nd Extraordinary Session, imposed a new program upon community college districts by requiring any community college district, which provided student health services for which it was authorized to charge a fee pursuant to former Section 72246 in the 1983-1984 fiscal year, to maintain student health services at that level in the 1984-1985 fiscal year and each fiscal year thereafter.

At a hearing on April 27, 1989, the Commission of State Mandates determined that Chapter 1118, Statutes of 1987, amended this maintenance of effort requirement to apply to all community college districts which provided student health services in fiscal year 1986-1987 and required them to maintain that level of student health services in fiscal year 1987-1988 and each fiscal year thereafter.

collected within the first five years following the commencement of charging the fee.

(g) The board of governors shall adopt regulations that generally describe the types of health services included in the health service program."

Incorrect Reduction Claim of Rancho	Santiago	Community	College	District
1/84 Health Fee Elimination		•	_	

1	3.	Para	meters	and G	<u>uidelines</u>			
2		On A	On August 27, 1987, the original parameters and guidelines were adopted. Or					
3	May	25, 198	39, thos	se para	meters and guidelines were amended. A copy of the			
4	para	meters	and gu	ideline	es, as amended on May 25, 1989, is attached as Exhibit "C."			
5	So fa	ar as is	relevar	nt to the	e issues presented below, the parameters and guidelines			
6	state) :						
7		"V.	REIM	IBURS	ABLE COSTS			
8			A.	Scop	e of Mandate			
9 10 11				the c	ole community college districts shall be reimbursed for osts of providing a health services program. Only ces provided in 1986-87 fiscal year may be claimed			
12		VI.	<u>CLAI</u>	M PRE	<u>PARATION</u>			
13			В	3.	Allowable Overhead Cost			
14 15 16					Indirect costs may be claimed in the manner described by the State Controller in his claiming instructions.			
17		VII.	<u>SUP</u>	PORTI	NG DATA			
18 19 20			sourc	e doci	purposes, all costs claimed must be traceable to iments and/or worksheets that show evidence of the ich costs			
21		VIII.	OFFS	SETTIN	IG SAVINGS AND OTHER REIMBURSEMENTS			
22 23 24 25 26			this s reimb feder	tatute i ursem al, stat	ng savings the claimant experiences as a direct result of must be deducted from the costs claimed. In addition, ent for this mandate received from any source, e.g., e, etc., shall be identified and deducted from this claim. clude the amount of \$7.50 per full-time student per			

semester, \$5.00 per full-time student for summer school, or \$5.00 per full-time student per quarter, as authorized by Education Code section 72246(a). This shall also include payments (fees) received from individuals other than students who are not covered by Education Code Section 72246 for health services. ... "

4. Claiming Instructions

The Controller has frequently revised claiming instructions for the Health Fee Elimination mandate. A copy of the September 1997 revision of the claiming instructions is attached as Exhibit "D." The September 1997 claiming instructions are believed to be, for the purposes and scope of this incorrect reduction claim, substantially similar to the version existing at the time the claims which are the subject of this incorrect reduction claim were filed. However, since the Controller's claim forms and instructions have not been adopted as regulations, they have no force of law, and, therefore, have no effect on the outcome of this incorrect reduction claim.

PART V. STATE CONTROLLER CLAIM ADJUDICATION

The Controller conducted an audit of the District's annual reimbursement claims for fiscal years 2000-01, 2001-02, and 2002-03. The audit concluded that none (0%) of the District's costs, as claimed, are allowable. A copy of the October 29, 2004-audit report is attached as Exhibit "E."

VI. CLAIMANT'S RESPONSE TO THE STATE CONTROLLER

The Controller issued a draft audit report on or about August 31, 2004. The District responded by letter on October 6, 2004. A copy of the District's letter is attached as Exhibit "F." The Controller then issued its final audit report on October 29,

1 2004, without change to the adjustments as stated in the draft audit report.

PART VII. STATEMENT OF THE ISSUES

Finding 1: Unallowable salary and benefit costs

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The audit report asserts that the District "overstated" employee salary and benefit costs in the amount of \$143,836 for the three fiscal years audited. The amounts and factual reasons for the adjustment by the audit report was stated as follows:

- 7 "o An employee funded by the Academic Senate totaling \$34,051.
- 8 o Employees funded by the Partnership for Excellence I program totaling \$32,998.
- 9 o Employees funded by the Matriculation program totaling \$33,974.
 - o Unsupported costs of a school psychologist totaling \$25,989. The district used a 60% rate to allocate the employee's work time to the health services center; the time records supported only a 45% rate."
 - The audit report provided the following schedule of adjustments:

14			Fiscal Year	<u> </u>	_
15		2000-01	2001-02	2002-03	<u>Total</u>
16	Salaries and benefits funded by:				
17	Academic Senate	\$ (26,602)	\$ (7,449)	\$	\$ (34,051)
18	Partnership for Excellence I		(16,403)	(16,595)	(32,998)
19	Partnership for Excellence II		(10,858)	(5,966)	(16,824)
20	Matriculation	_	(16,500)	(17,474)	(33,974)
21	Psychologist's salary prorated				
22	at 60%		(12,874)	(13,115)	(25,989)
23	Total audit adjustment	\$ (26,602)	\$ (64,084)	\$ (53,150)	\$ (143,836)

The audit report asserts that the legal basis for these adjustments is that the

Incorrect Reduction Claim	of Rancho	Santiago	Community	College	District
1/84 Health Fee Elimination	n				

"Parameters and Guidelines specifies that community college districts shall be reimbursed only for costs of health services programs that are traceable to supporting documentation showing evidence of the validity of such costs." This citation merely asserts that reported costs must be traceable to supporting documentation and does not explain why these amounts funded by other programs are unallowable. Therefore, the reason stated in the audit report is not relevant to the amounts in dispute. Further, the audit report citation was not accurate, the parameters and guidelines actually state:

"VII. SUPPORTING DATA

For auditing purposes, all costs claimed must be traceable to source documents and/or worksheets that show evidence of the validity of such costs. ..."

Partnership in Excellence Funding

The audit report treats the Partnership in Excellence funding as a reduction of the costs claimed without citing a factual or legal reason for this treatment. The parameters and guidelines state that:

"VIII. OFFSETTING SAVINGS AND OTHER REIMBURSEMENTS

Any offsetting savings the claimant experiences as a direct result of this statute must be deducted from the costs claimed. In addition, reimbursement for this mandate received from any source, e.g., federal, state, etc., shall be identified and deducted from this claim.

The Partnership in Excellence program funds were not "a direct result" of the statute which established the requirement to maintain the student health services program, which means they cannot be used to reduce the claimed costs for the student health services program. The parameters and guidelines also require that

"reimbursement for this mandate received from any source" shall be deducted from the claim. The Partnership in Excellence funds are by the statute which established these funds not a reimbursement for any college program. Partnership in Excellence funds are by statute a supplement to regular community college state funding, similarly allocated based on FTE's, and may be applied as desired by each community college as long as the use of the funds meets the goals of the Partnership in Excellence program. Since these funds are not a specific reimbursement for the student health services program, they cannot reduce the amounts claimed.

Academic Senate and Matriculation Funding

This funding is a reappropriation of funds from other general ledger accounts to fund positions providing services to the student health services program. The funds are not received by the District as a direct result of Chapter 1, Statutes of 1984, 2nd E.S. and Chapter 1118, Statutes of 1987, the mandate program statutes, nor are they state or federal reimbursement specifically for the student health services program.

Therefore, these funding sources cannot reduce the amount claimed.

Psychologist Allocation

The District allocated 60% of the costs for a psychologist to provide personal needs counseling to students. Title 5, CCR, Section 54702 ² indicates these services

Section 54702, Title 5, CCR Proper Use of Funds

The health supervision and services fee which the governing board of a district may require students to pay shall be expended only to cover the direct and indirect costs necessary to provide any, all of, or a portion of the student health programs and services approved by the governing board for offering

are appropriate for the health services program funded by the student health services

within the district, which may include the following:

- (a) Clinical Care Services
- (1) assessment, intervention, and referral for health service
- (2) first aid and basic emergency care
- (3) health appraisal

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- (4) communicable disease control
- (b) Mental Health Services
- (1) crisis management
- (2) short-term psychological counseling
- (3) alcohol/drug counseling
- (4) eating disorders counseling
- (5) stress management
- (6) suicide prevention
- (7) sexual harassment/assault recovery counseling program
- 8) mental health assessment

(c) Support Services

A variety of services supporting the clinical and mental health efforts including, but not limited to: maintenance of health records in a confidential and ethical manner, laboratory, radiology, and/or pharmacy services.

- (d) Special Services
- (1) health education and promotion
- (2) teaching and research
- (3) student insurance programs
- (4) environmental health and safety, including illness and injury prevention programs.

The local district governing board establishing a health supervision and services fee shall decide what scope and level of services will be provided. The board policy will be available to all students.

When the burden of supporting a student health program is shared by all students through a general fee, the programs and services for which the funds are expended must be sufficiently broad to meet health care needs of the general student body. Those programs and services directed at meeting the health care needs of a select few to the exclusion of the general student body shall not be supported through student health fees.

Nothing within these provisions shall prevent an exclusive service to a select group of students or service to the college faculty or staff; however, these services must be supported from sources other than the student fee.

fee. Title 5, CCR, Section 54704³, indicates that it is appropriate to prorate the cost to only the portion of the cost applicable to the student health services program where the expense is not exclusively for student health program, as the District did. The documentation provided by the District supports the type of services provided and the allocation to the student health services program. The audit report does not provide any facts to the contrary.

Source Documentation

Since no reason related to the mandated activities was stated to explain the disallowance of these specific employees, it appears that the entire basis of the Controller's adjustments is the quantity and quality of District documentation. Contrary to the assertion of the audit report, the District has complied with the parameters and guidelines by providing source documents that show evidence of the validity of such costs and their relationship to the state-mandated program. The salary and benefits were reported in the District general ledger in the normal course of financial accounting pursuant to state mandated financial accounting procedures. There are no state mandated financial accounting procedures for mandate program costs because the

Section 54704, Title 5, CCR. Allowable Charges.

Those identifiable expenses incurred which directly benefit the student health service program, as defined in Section 54708, are allowable charges to the student health fund for the health services authorized by the district governing board pursuant to Section 54702. Where the expense is not exclusively for the student health program, only the prorated portion applicable to the student health service program may be charged against this fund.

state has never developed or adopted standards. The Controller has never told

claimants the specific documents which would satisfy the Controller's standards. The

District has also provided employee names, positions (job titles), hours worked, salary

and benefit amounts, and a description of the tasks performed as they relate to this

mandate, and in some cases declarations. Thus, the District has provided

documentation generated in the usual course of business as well as generated for the

purpose of claiming mandate reimbursement.

Unreasonable or Excessive

None of the adjustments were made because the costs claimed were excessive or unreasonable. The audit report does not assert that the claimed costs were excessive or unreasonable, which is the only mandated cost audit standard in statute (Government Code Section 17561(d) (2)). It would therefore appear that this finding is based upon the wrong standard for review. If the Controller wishes to enforce other audit standards for mandated cost reimbursement, the Controller should comply with the Administrative Procedures Act.

Finding 2: Unallowable services and supplies

The audit report asserts that District overstated its services and supplies by \$77,198 for all three fiscal years. The audit report further states "the district overstated services and supplies by \$77,198 for costs funded by:

- 1. Partnership for Excellence I of \$16,804; and
- 2. Partnership for Excellence II of \$60,394.

A summary of the adjustment is as follows:

2		cal Year			
3		2000-01	2001-02	2002-03	Total
4	Services and supplies funded by	y:		 	·
5	Partnership for Excellence I	\$ (16,804)	\$	\$	\$(16,804)
6	Partnership for Excellence II	(7,386)	(16,832)	(36, 176)	(60,394)
7	Total Audit Adjustment	\$ (24,190)	\$ (16,832)	\$ (36,176)	\$(77,198)"

The audit report rationale for these adjustments is the same as Finding 1, therefore, the District's response to Finding 2 is the same as its response to Finding 1. The Partnership in Excellence funds do not qualify as a reduction of the costs claimed for the student health services program.

Finding 3: Overstated indirect cost rate claimed

The audit report asserts that the District overstated its indirect costs by \$570,878 for all three fiscal years. This finding is based upon the report's statement that "The district claimed indirect costs based on indirect cost rate proposals (ICRPs) prepared for each fiscal year by an outside consultant. However, the district did not obtain federal approval for its ICRPs. We calculated indirect cost rates using the methodology allowed by the SCO claiming instructions. The calculated indirect cost rates did not support the indirect cost rates claimed."

Federal Approval

The audit report also states, "the SCO's claiming instructions state that community colleges have the option of using a federally approved rate prepared in accordance with OMB Circular A-21, or the SCO's alternate methodology using Form

FAM-29C." Contrary to the Controller's ministerial preferences, there is no requirement in law that the claimant's indirect cost rate must be "federally" approved, even if the district calculates its indirect cost rate using the OMB Circular A-21 methodology.

Further, neither the Commission nor the Controller has ever specified the federal agencies which have the authority to "approve" indirect cost rates. Also, it should be noted that the Controller did not determine that the District's rate was excessive or unreasonable, just that it wasn't federally approved.

Regulatory Requirements

No particular indirect cost rate calculation is required by law. The parameters and guidelines state that "Indirect costs *may be claimed* in the manner described by the Controller in his claiming instructions." The District claimed these indirect costs "in the manner" described by the Controller. The correct forms were used and the claimed amounts were entered at the correct locations. Most importantly, "may" is not "shall"; the parameters and guidelines do not require that indirect costs be claimed in the manner described by the Controller.

CCFS-311

In fact, both the District's method and the Controller's FAM 29C method utilize the same source document, the CCFS-311 annual financial and budget report required by the state. The difference in the claimed and audited methods is in the determination of which of those cost elements are direct costs and which are indirect costs. Indeed, the federally "approved" rates which the Controller will accept without further action, are

"negotiated" rates calculated by a district and then submitted for approval to federal agencies which are the source of federal programs to which the indirect cost rate is to be applied, indicating that the process is not an exact science, but a determination of the relevance and reasonableness of the cost allocation assumptions made for the method used.

Unreasonable or Excessive

Government Code Section 17561(d)(2) requires the Controller to pay claims, provided that the Controller may audit the records of any school district to verify the actual amount of the mandated costs, and may reduce any claim that the Controller determines is excessive or unreasonable. The Controller is authorized to reduce a claim only if it determines the claim to be excessive or unreasonable. The parameters and guidelines *do not require* that indirect costs be claimed in the manner described by the Controller. The Controller's claiming instructions were never adopted as rules or regulations, and therefore have no force of law. The burden is on the Controller to show, either factually or as a matter of law, that the indirect cost rate method used by the District is excessive or unreasonable, which is the only mandated cost audit standard in statute. If the Controller wishes to enforce other audit standards for mandated cost reimbursement, the Controller should comply with the Administrative Procedures Act.

Finding 4: Understated authorized health fee revenue claimed

The audit report adjusted the reported enrollment and number of students

subject to payment of the health services fee which resulted in an adjustment of \$796,744 for the three fiscal years. Two reasons are stated for the audit adjustments.

The first reason is based on the number of students from which a student health services fee is collectible. The audit report states "The district used the student counts from Report #1920 (selected students used for census purposes) instead of Report #1365 (actual billable student count). The District reported its actual health fees collected based on the count of students from which the District collected fees. The audit asserts that the student count should be all students not exempted by the Education Code Section.

The second reason is the amount of the student health services fees. The audit report states that "the district underreported authorized student health fees by one dollar for the summer of FY 2000-01 and all of FY 2001-02." The District claimed as a revenue offset the actual fee dollar charged to students, not the fee amount which could have been charged.

Education Code Section 76355

Education Code Section 76355, subdivision (a), in relevant part, provides: "The governing board of a district maintaining a community college *may require* community college students to pay a fee ... for health supervision and services ... " The permissive nature of the provision is further illustrated in subdivision (b) which states "If, pursuant to this Section, a fee is required, the governing board of the district shall decide the amount of the fee, *if any*, that a part-time student is required to pay. *The governing*

1 board may decide whether the fee shall be mandatory or optional." Therefore, there is

no requirement that community colleges levy these fees.

Parameters and Guidelines

The audit report states the "Parameters and Guidelines states that health fees authorized by the Education Code must be deducted from costs claimed." The parameters and guidelines actually state:

"Any offsetting savings that the claimant experiences as a direct result of this statute must be deducted from the costs claimed. In addition, reimbursement for this mandate received from any source, e.g., federal, state, etc., shall be identified and deducted from this claim. This shall include the amount of [student fees] as authorized by Education Code Section 72246(a)⁴."

In order for a district to "experience" these "offsetting savings" a district must actually have collected these fees. Student health services fees actually collected must be used to offset costs, but not student fees that could have been collected and were not. It is irrelevant that the District may have been "authorized" to impose health service fees because they are permissive. The use of the term "any offsetting savings" further illustrates the permissive nature of the fees.

Government Code Section 17514

Nor can the Controller rely upon Government Code Section 17514 for the conclusion that to the extent community college districts can charge a fee, they are not required to incur a cost. Government Code Section 17514, as added by Chapter 1459,

⁴ Former Education Code Section 72246 was repealed by Chapter 8, Statutes of 1993, Section 29, and was replaced by Education Code Section 76355.

Incorrect Reduction Claim of Rancho	Santiago Community	College I	District
1/84 Health Fee Flimination			

Section 1, Statutes of 1984, states:

"Costs mandated by the state" means any increased costs which a local agency or school district is required to incur after July 1, 1980, as a result of any statute enacted on or after January 1, 1975, or any executive order implementing any statute enacted on or after January 1, 1975, which mandates a new program or higher level of service of an existing program within the meaning of Section 6 of Article XIII B of the California Constitution."

There is nothing in the language of the statute regarding the authority to charge a fee, any nexus of fee revenue to increased cost, nor any language which describes the legal effect of fees collected.

Government Code Section 17556

Nor can the Controller rely upon Government Code Section 17556 for the conclusion that there are no claimable costs mandated by the State where the claimants have the authority to collect a service fee. Government Code Section 17556 as amended by Chapter 589, Statutes of 1989 states:

"The commission shall not find costs mandated by the state, as defined in Section 17514, in any claim submitted by a local agency or school district, if after a hearing, the commission finds any one of the following ...

(d) The local agency or school district has the authority to levy service charges, fees, or assessments sufficient to pay for the mandated program or increased level of service. ..."

Government Code Section 17556 prohibits the Commission on State Mandates from finding costs subject to reimbursement, that is, approving a test claim activity for reimbursement, where there is authority to levy fees in an amount sufficient to offset the entire mandated costs. Here, the Commission, when it approved the test claim, made a finding of a new program or higher level of service for which the claimants do not have

the ability to levy a fee in an amount sufficient to offset the entire mandated costs.

Health Services Fee Amount

The audit report concluded that since the Chancellor's Office by letter notified community college districts that they may charge a fee of \$12 per semester and \$9 per summer session, effective summer session 2001, it was reason for adjustment.

Districts receive notice of these fee amounts from the Chancellor of the California Community Colleges. An example of one such notice is the Chancellor's letter dated March 5, 2001, attached as Exhibit "G." While Education Code Section 76355 provides for an increase in the student health service fee, it did not grant the Chancellor the authority to establish mandatory fee amounts or mandatory fee increases. No state agency was granted that authority by the Education Code, and no state agency has exercised its rulemaking authority to establish mandatory fee amounts. It should be noted that the Chancellor's letter properly states that increasing the amount of the fee is at the option of the district, and that the Chancellor is not asserting that authority. Therefore, the Controller cannot rely upon the Chancellor's notice as a basis to adjust the claim for "collectible" student health services fees.

Fees Collected vs. Fees Collectible

This issue is one of student health fees revenue actually received, rather than student health fees which might be collected. Student fees not collected are student fees not "experienced" and as such should not reduce reimbursement. Further, the amount "collectible" will never equal actual revenues collected due to changes in

student BOGG eligibility, bad debt accounts, and refunds.

Because districts are not required to collect a fee from students for student health services, and if such a fee is collected, the amount is to be determined by the District and not the Controller, the Controller's adjustment is without legal basis. What claimants are required by the parameters and guidelines to do is to reduce the amount of their claimed costs by the amount of student health services fee revenue actually received, which the District has done for this incorrect reduction claim. Therefore, student health fees are merely collectible, they are not mandatory, and it is inappropriate to reduce claim amounts by revenues not received.

Finding 5: Understated offsetting revenues

The District is not disputing this adjustment.

Amounts Paid By The State

This issue was not an audit finding. The payment received from the state is an integral part of the reimbursement calculation. The audit report changed the FY 2000-01 and FY 2001-02 claim payment amount received from the State without a finding in the audit report.

17		Fiscal Year	of Claim	
18	Amount Paid by the State	<u>2000-01</u>	<u>2001-02</u>	<u>2002-03</u>
19	As Claimed	\$0	\$ 0	\$0
20	As Audited	\$43,290	\$43,290	\$0

Incorrect Reduction Claim of Rancho	Santiago	Community	College	District
1/84 Health Fee Flimination	_	_	_	

The propriety of these adjustments cannot be determined until the Controller states the reason for the change.

PART VIII. RELIEF REQUESTED

The District filed its annual reimbursement claims within the time limits prescribed by the Government Code. The amounts claimed by the District for reimbursement of the costs of implementing the program imposed by Chapter 1, Statutes of 1984, 2nd E.S., Chapter 1118, Statutes of 1987, and Education Code Section 76355 represent the actual costs incurred by the District to carry out this program. These costs were properly claimed pursuant to the Commission's parameters and guidelines. Reimbursement of these costs is required under Article XIIIB, Section 6 of the California Constitution. The Controller denied reimbursement without any basis in law or fact. The District has met its burden of going forward on this claim by complying with the requirements of Section 1185, Title 2, California Code of Regulations. Because the Controller has enforced and is seeking to enforce these adjustments without benefit of statute or regulation, the burden of proof is now upon the Controller to establish a legal basis for its actions.

The District requests that the Commission make findings of fact and law on each and every adjustment made by the Controller and each and every procedural and jurisdictional issue raised in this claim, and order the Controller to correct its audit report findings therefrom.

1 PART IX. CERTIFICATION 2 By my signature below, I hereby declare, under penalty of perjury under the laws 3 of the State of California, that the information in this incorrect reduction claim 4 submission is true and complete to the best of my own knowledge or information or 5 belief, and that the attached documents are true and correct copies of documents received from or sent by the state agency which originated the document. 6 Executed on October 24, 2007, at Santa Ana, California, by 7 Peter Hardash, Vice Chancellor, Business Operations and Fiscal Services 8 9 Rancho Santiago Community College District 10 11 2323 North Broadway 12 Santa Ana, CA 92706-1640 13 Voice: 714-480-7340 Fax: 714-796-3935 E-Mail: hardash peter@rsccd.org 14 15 APPOINTMENT OF REPRESENTATIVE 16 Rancho Santiago Community College District appoints Keith B. Petersen, SixTen 17 and Associates, as its representative for this incorrect reduction claim. Date Spale 18 Peter Hardash, Vice Chancellor, Business Operations 19 20 Rancho Santiago Community College District 21 Attachments: 22 Exhibit "A" Controller's letter May 11, 2005 23 Controller's Legal Counsel's Letter of July 15, 2004 Exhibit "B" 24 Exhibit "C" Parameters and Guidelines as amended May 25, 1989 25 Exhibit "D" Controller's Claiming Instructions revised September 1997 Controller's Audit Report dated October 29, 2004 26 Exhibit "E" 27 District's Letter of October 6, 2004 Exhibit "F" 28 Exhibit "G" Chancellors Letter of March 5, 2001 29 Exhibit "H" Annual reimbursement claims



STEVE WESTLY CC30125 California State Controller Pibision of Accounting and Reporting

BOARD OF TRUSTEES
RANCHO SANTIAGO COMM COLL DIST
ORANGE COUNTY
17TH ST AT BRISTOL
SANTA ANA CA 92706

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RE: HEALTH FEE ELIMINATION (CC)

WE HAVE REVIEWED YOUR 2002/2003 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

407,369.00

ADJUSTMENT TO CLAIM:

FIELD AUDIT FINDINGS

407,369.00

TOTAL ADJUSTMENTS

407,369.00

MOUNT DUE CLAIMANT

\$ 0.00 ==========

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT FRAN STUART AT (916) 323-0766 OR IN WRITING AT THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875.

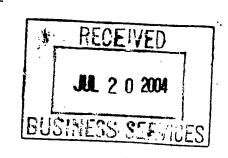
SINCERELY,

Dinny Brummele
GINNY BRUMMELS, MANAGER

LOCAL REIMBURSEMENT SECTION
P.O. BOX 942850 SACRAMENTO, CA 94250-5875



STEVE WESTLY California State Controller



July 15, 2004

Mike Brandy, Vice Chancellor Foothill-De Anza Community College District 12345 El Monte Road Los Altos, CA 94022

Re: Foothill-De Anza Community College District Audit

Dear Mr. Brandy:

This is in response to your letter to me dated May 13, 2004, concerning the Controller's Audit of the Health Fee claim.

The Controller's informal audit review process was established to resolve factual disputes where no other forum for resolution, other than a judicial proceeding, is available.

The proper forum for resolving issues involving mandated cost programs is through the incorrect reduction process through the Commission on State Mandates. As such, this office will not be scheduling an informal conference for this matter.

However, in light of the concerns expressed in your letter concerning the auditors assigned and the validity of the findings, I am forwarding your letter to Vince Brown, Chief Operating Officer, for his review and response.

If you have any questions you may contact Mr. Vince Brown at (916) 445-2038.

Verytrul

RICHARD . CHIVARO

Chief Counsel

RJC/st

cc: Vincent P. Brown, Chief Operating Officer, State Controller's Office Jeff Brownfield, Chief, Division of Audits, State Controller's Office

Adopted: 8/27/87 **Amended:** 5/25/89

PARAMETERS AND GUIDELINES Chapter 1, Statutes of 1984, 2nd E.S. . Chapter 1118, Statutes of 1987 Health Fee Elimination

I. SUMMARY OF MANDATE

Chapter 1, Statutes of 1984, 2nd E.S. repealed Education Code Section 72246 which had authorized community college districts to charge a health fee for the purpose of providing health supervision and services, direct and indirect medical and hospitalization services, and operation of student health centers. This statute also required that health services for which a community college district charged a fee during the 1983-84 fiscal year had to be maintained at that level in the 1984-85 fiscal year and every year thereafter. The provisions of this statute would automatically repeal on December 31, 1987, which would reinstate the COMMUNITY colleges districts' authority to charge a health fee as specified.

Chapter 1118, Statutes of 1987, amended Education Code section 72246 to require any community college district that provided health services in 1986-87 to maintain health services at the level provided during the 1986-87 fiscal year in 1987-88 and each fiscal year thereafter.

II. COMMISSION ON STATE MANDATES DECISION

At its hearing on November 20, 1986, the Commission on State Mandates determined that Chapter 1, Statutes of 1984, 2nd E.S. imposed a "new program' upon community college districts by requiring any community college district which provided health services for which it was authorized to charge a fee pursuant to former Section 72246 in the 1983-84 fiscal year to maintain health services at the level provided during the 1983-84 fiscal year in the 1984-85 fiscal year and each fiscal year thereafter. This maintenance of effort requirement applies to all community college districts which levied a health services fee in the 1983-84 fiscal year, regardless of the extent to which the health services fees collected offset the actual costs of providing health services at the 1983-84 fiscal, year level.

At its hearing of April 27, 1989, the Commission determined that Chapter 1118, Statutes of 1987, amended this maintenance of effort requirement to apply to all community college districts which provided health services in fiscal year 1986-87 and required them to maintain that level in fiscal year 1987-88 and each fiscal year thereafter.

III. ELIGIBLE CLAIMANTS

Community college districts which provided health services in 1986-87 fiscal year and continue to provide the same services as a result of this mandate are eligible to claim reimbursement of those costs.

IV. PERIOD OF REIMBURSEMENT

Chapter 1, Statutes of 1984, 2nd E.S., became effective July 1, 1984. Section 17557 of the Government Code states that a test claim must be submitted on or before November 30th following a given fiscal year to establish for that fiscal year. The test claim for this mandate was filed on November 27, 1985; therefore, costs incurred on or after July 1, 1984, are reimbursable. Chapter 1118, Statutes of 1987, became effective January 1, 1988. Title 2, California Code of Regulations, section 1185.3(a) states that a parameters and guidelines amendment filed before the deadline for initial claims as specified in the Claiming Instructions shall apply to all years eligible for reimbursement as defined in the original parameters and guidelines; therefore, costs incurred on or after January 1, 1988, for Chapter 1118, Statutes of 1987, are reimbursable.

Actual costs for one fiscal year should be included in each claim. Estimated costs for the subsequent year may be included on the same claim if applicable. Pursuant to Section 17561(d)(3) of the Government Code, all claims for reimbursement of costs shall be submitted within 120 days of notification by the State Controller of the enactment of the claims bill.

If the total costs for a given fiscal year do not exceed \$200, no reimbursement shall be allowed, except as otherwise allowed by Government Code Section 17564.

V. REIMBURSABLE COSTS

A. Scope of Mandate

Eligible community college districts shall be reimbursed for the costs of providing a health services program. Only services provided in 1986-87 fiscal year may be claimed.

B. Reimbursable Activities

For each eligible claimant, the following cost items are reimbursable to the extent they were provided by the community college district in fiscal year 1986-87:

ACCIDENT REPORTS

APPOINTMENTS

College Physician - Surgeon
Dermatology, Family Practice, Internal Medicine
Outside Physician
Dental Services
Outside Labs (X-ray, etc.)
Psychologist, full services
Cancel/Change Appointments
R.N.
Check Appointments

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ASSESSMENT, INTERVENTION 81 COUNSELING
   Birth Control
   Lab Reports
   Nutrition
   Test Results (office)
   Other Medical Problems
   CD
   URI
   ENT
   Eye/Vision
   Derm./Allergy
   Gyn/Pregnancy
                  Services
   Neuro
   Ortho
   GU
   Dental
   GI
           Counseling
   Stress
           Intervention
   Crisis
   Child Abuse Reporting and Counseling
   Substance Abuse Identification and Counseling
   Aids
   Eating Disorders
   Weight Control
   Personal Hygiene
   Burnout
EXAMINATIONS (Minor Illnesses)
   Recheck Minor Injury
HEALTH TALKS OR FAIRS - INFORMATION
   Sexually Transmitted Disease
   Drugs
   Aids
   Child Abuse
   Birth Control/Family Planning
   Stop Smoking
   Etc.
   Library - videos
                       and
                             cassettes
FIRST AID (Major Emergencies)
FIRST AID
           (Minor Emergencies)
FIRST AID KITS (Filled)
IMMUNIZATIONS
   Diptheria/Tetanus
   Measles/Rubella
   Influenza
   Information
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INSURANCE
   On Campus Accident
   Voluntary
   Insurance
               Inquiry/Claim
                              Administration
LABORATORY TESTS DONE
   Inquiry/Interpretation
   Pap Smears
PHYSICALS
   Employees
   Students
   Athletes
MEDICATIONS (dispensed OTC for misc. illnesses)
   Antacids
   Antidiarrhial
   Antihistamines
   Aspirin, Tylenol, etc.
   Skin rash preparations
   Misc.
   Eye drops
   Ear drops
   Toothache - 0il cloves
   Stingkill
   Midol - Menstrual Cramps
PARKING CARDS/ELEVATOR KEYS
   Tokens
   Return card/key
   Parking inquiry
   Elevator passes
   Temporary handicapped parking permits
REFERRALS TO OUTSIDE AGENCIES
   Private Medical Doctor
   Health
           Department
   Clinic
   Dental
   Counseling Centers
   Crisis Centers
   Transitional Living Facilities
                                     (Battered/Homeless
                                                        Women)
   Family Planning Facilities
   Other Health Agencies
TESTS
   Blood Pressure
   Hearing
   Tuberculosis
      Reading
      Information
   Vision
   G1 ucometer
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Urinalysis

Hemoglobin
E.K.G.
Strep A testing
P.G. testing
Monospot
Hemacult
Misc.

(

MISCELLANEOUS

Absence Excuses/PE Waiver
Allergy Injections
Bandaids
Booklets/Pamphlets
Dressing Change
Rest
Suture Removal
Temperature
Weigh
Misc.
Information
Report/Form
Wart Removal

COMMITTEES

Safety Environmental Disaster Planning

SAFETY DATA SHEETS Central file

X-RAY SERVICES

COMMUNICABLE DISEASE CONTROL

BODY FAT MEASUREMENTS

MINOR SURGERIES

SELF-ESTEEM GROUPS

MENTAL HEALTH CRISIS

AA GROUP

ADULT CHILDREN OF ALCOHOLICS GROUP

WORKSHOPS

Test Anxiety
Stress Management
Corrmwnication Skills
Weight Loss
Assertiveness Skills

VI. CLAIM PREPARATION

Each claim for reimbursement pursuant to this mandate must be timely filed and set forth a list of each item for which reimbursement is claimed under this mandate.

A. Description of Activity

- 1. Show the total number of full-time students enrolled per semester/quarter.
- 2. Show the total number of full-time students enrolled in the summer program.
- 3. Show the total number of part-time students enrolled per semester/quarter.
- 4. Show the total number of part-time students enrolled in the summer program.
- B. Actual Costs of Claim Year for Providing 1986-87 Fiscal Year Program Level of Service

Claimed costs should be supported by the following information:

1. Employee Salaries and Benefits

Identify the employee,(s), show the classification of the employee(s) involved, describe the mandated functions performed and specify the actual number of hours devoted to each function, the productive hourly rate, and the related benefits. The average number of hours devoted to each function may be claimed if supported by a documented time study.

2. Services and Supplies

Only expenditures which can be identified as a direct cost of the mandate can be claimed. List cost of materials which have been consumed or expended specifically for the purpose of this mandate.

3. Allowable Overhead Cost

Indirect costs may be claimed in the manner described by the State Controller in his claiming instructions.

VII. SUPPORTING DATA

For auditing purposes, all costs claimed must be traceable to source documents and/or worksheets that show evidence of the validity of such costs. This would include documentation for the fiscal year 1986-87 program to substantiate a maintenance of effort. These documents must be kept on file by the agency submitting the claim for a period of no

less than three years from the date of the final payment of the claim pursuant to this mandate, and made available on the request of the State Controller or his agent.

VIII. OFFSETTING SAVINGS AND OTHER REIMBURSEMENTS

Any offsetting savings the claimant experiences as a direct result of this statute must be deducted from the costs claimed. In addition, reimbursement for this mandate received from any source, e.g., federal, state, etc., shall be identified and deducted from this claim. This shall include the amount of \$7.50 per full-time student per semester, \$5.00 per full-time student for summer school, or \$5.00 per full-time student per quarter, as authorized by Education Code section 72246(a). This shall also include payments (fees) received from individuals other than students who are not covered by Education Code Section 72246 for health services.

IX. REQUIRED CERTIFICATION

The following certification must accompany the claim:

I DO HEREBY CERTIFY under penalty of perjury:

THAT the foregoing is true and correct:

THAT Section 1090 to 1096, inclusive, of the Government Code and other applicable provisions of the law have been complied with;

and

THAT I am the person authorized by the local agency to file claims for funds with the State of California.

Signature	of	Authorized	Representative	Date
Title				Telephone No.

0350d

HEALTH FEE ELIMINATION

1. Summary of Chapters 1/84, 2nd E.S., and Chapter 1118/87

Chapter 1, Statutes of 1984, 2nd E.S., repealed Education Code § 72246 which authorized community college districts to charge a fee for the purpose of providing health supervision and services, direct and indirect medical and hospitalization services, and operation of student health centers. The statute also required community college districts that charged a fee in the 1983/84 fiscal year to maintain that level of health services in the 1984/85 fiscal year and each fiscal year thereafter. The provisions of this statute would automatically repeal on December 31, 1987, which would reinstate the community college districts' authority to charge a health fee as specified.

Chapter 1118, Statutes of 1987 amended Education Code § 72246 to require any community college district that provided health services in the 1986/87 fiscal year to maintain health services at that level in the 1986/87 fiscal year and each fiscal year thereafter. Chapter 8, Statutes of 1993, has revised the numbering of § 72246 to § 76355.

2. Eligible Claimants

Any community college district incuming increased costs as a result of this mandate is eligible to claim reimbursement of these costs.

3. Appropriations

To determine if current funding is available for this program, refer to the schedule "Appropriations for State Mandated Cost Programs" in the "Annual Claiming Instructions for State Mandated Costs" issued in mid-September of each year to community college presidents.

4. Types of Claims

A. Reimbursement and Estimated Claims

A claimant may file a reimbursement claim and/or an estimated claim. A reimbursement claim details the costs actually incurred for a prior fiscal year. An estimated claim shows the costs to be incurred for the current fiscal year.

B. Minimum Claim

Section 17564(a), Government Code, provides that no claim shall be filed pursuant to Section 17561 unless such a claim exceeds \$200 per program per fiscal year.

5. Filing Deadline

(1) Refer to item 3 "Appropriations" to determine if the program is funded for the current fiscal year. If funding is available, an estimated claim must be filed with the State Controller's Office and postmarked by November 30, of the fiscal year in which costs are to be incurred. Timely filed estimated claims will be paid before late claims.

After having received payment for an estimated claim, the claimant must file a reimbursement claim by November 30, of the following fiscal year regardless whether the payment was more or less than the actual costs. If the local agency fails to file a reimbursement claim, monies received must be returned to the State. If no estimated claim was filed, the local agency may file a reimbursement

claim detailing the actual costs incurred for the fiscal year, provided there was an appropriation for the program for that fiscal year. (See item 3 above).

(2) A reimbursement claim detailing the actual costs must be filed with the State Controller's Office and postmarked by November 30 following the fiscal year in which costs were incurred. If the claim is filed after the deadline but by November 30 of the succeeding fiscal year, the approved claim must be reduced by a late penalty of 10%, not to exceed \$1,000. Claims filed more than one year after the deadline will not be accepted.

6. Reimbursable Components

Eligible claimants will be reimbursed for health service costs at the level of service provided in the 1986/87 fiscal year. The reimbursement will be reduced by the amount of student health fees authorized per the Education Code § 76355.

After January 1, 1993, pursuant to Chapter 8, Statutes of 1993, the fees students were required to pay for health supervision and services were not more than:

\$10.00 per semester

\$5.00 for summer school

\$5.00 for each quarter

Beginning with the summer of 1997, the fees are:

\$11.00 per semester

\$8.00 for summer school or

\$8.00 for each quarter

The district may increase fees by the same percentage increase as the Implicit Price Deflator (IPD) for the state and local government purchase of goods and services. Whenever the IPD calculates an increase of one dollar (\$1) above the existing amount, the fees may be increased by one dollar (\$1).

7. Reimbursement Limitations

- A. If the level at which health services were provided during the fiscal year of reimbursement is less than the level of health services that were provided in the 1986/87 fiscal year, no reimbursement is forthcoming.
- B. Any offsetting savings or reimbursement the claimant received from any source (e.g. federal, state grants, foundations, etc.) as a result of this mandate, shall be identified and deducted so only net local costs are claimed.

8. Claiming Forms and Instructions

The diagram "Illustration of Claim Forms" provides a graphical presentation of forms required to be filed with a claim. A claimant may submit a computer generated report in substitution for forms HFE-1.0, HFE-1.1, and form HFE-2 provided the format of the report and data fields contained within the report are identical to the claim forms included in these instructions. The claim forms provided with these instructions should be duplicated and used by the claimant to file estimated and reimbursement claims. The State Controller's Office will revise the manual and claim forms as necessary. In such instances, new replacement forms will be mailed to claimants.

A. Form HFE- 2, Health Services

This form is used to list the health services the community college provided during the 1986/87 fiscal year and the fiscal year of the reimbursement claim.

B. Form HFE-1.1, Claim Summary

This form is used to compute the allowable increased costs an individual college of the community college district has incurred to comply with the state mandate. The level of health services reported on this form must be supported by official financial records of the community college district. A copy of the document must be submitted with the claim. The amount shown on line (13) of this form is carried to form HFE-1.0.

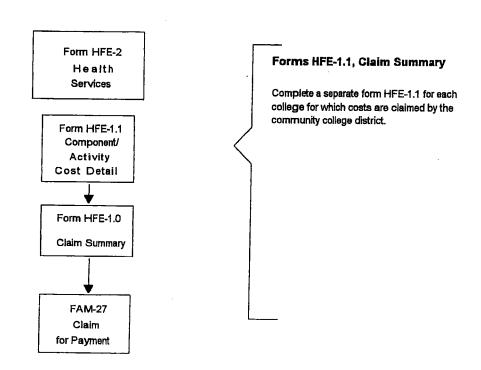
C. Form HFE-1.0, Claim Summary

This form is used to list the individual colleges that had increased costs due to the state mandate and to compute a total claimable cost for the district. The "Total Amount Claimed", line (04) on this form is carried forward to form FAM-27, line 13, for the reimbursement claim, or line (07) for the estimated claim.

D. Form FAM-27, Claim for Payment

This form contains a certification that must be signed by an authorized representative of the local agency. All applicable information from form HFE-1.0 and HFE 1.1 must be carried forward to this form for the State Controller's Office to process the claim for payment.

Illustration of Claim Forms



	State Controller's Off	rice				School Ma	ndated	Cost Manual
		CLAIM FOR PAYMEN	T			For State Controller U	se Only	Program
	Pursuan	t to Government Code Se	ection '	17561		(19) Program Number 00	0029	
		HEALTH FEE ELIMINATI	ION			(20) Date Filed/_	_/	
_						(21) LRS Input/	_/	
	(01) Claimant Identification Nun	nber				Reimbursement Claim Data		
1	(02) Claimant Name					(22) HFE-1.0,(04)(b)		
	County of Location					(23)		
!	Street Address or P.O. Box		Suit	te		(24)		
	City	State	Zip	Code		(25)		
	Type of Claim	Estimated Claim	Rein	nbursement Cla	im	(26)		
i		(03) Estimated	(09) Re	imbursement		(27)		
		(04) Combined	(10) Co	mbined		(28)		
		(05) Amended	(11) Am	nended ·		(29)		
	Fiscal Year of Cost	(06) 20/20	(12)	20/20	_	(30)		
j	Total Claimed Amount	(07)	(13)			(31)		
İ	Less: 10% Late Penalty,	, not to exceed \$1,000	(14)			(32)		
	Less: Prior Claim Paymo	ent Received	(15)			(33)		
	Net Claimed Amount		(16)	•		(34)		
	Due to Claimant	(08)	(17)			(35)		
	Due to State		(18)			(36)		
	(37) CERTIFICATION	OF CLAIM						
	with the State of California	ovisions of Government Code § a for costs mandated by Chapte ave not violated any of the provi	er 1, Stat	utes of 1984, and	Chap	ter 1118, Statutes of 198	7, and ce	-
	costs claimed herein; and	was no application other than fi such costs are for a new progr 4, and Chapter 1118, Statutes o	ram or in					
		d Claim and/or Reimbursement ogram of Chapter 1, Statutes of		•				
	Signature of Authorized Office	cer				Date		
					•	····		
ļ	Type or Print Name				-	Title		
	(38) Name of Contact Person fo	or Claim		Telephone Newstr		/ \ -	Ext	
ļ				Telephone Number	er -	<u> </u>	CXL	·•
ł				E-Mail Address				

Program **029**

HEALTH FEE ELIMINATION Certification Claim Form Instructions

FORM FAM-27

- (01) Leave blank.
- (02) A set of mailing labels with the claimant's I.D. number and address was enclosed with the letter regarding the claiming instructions. The mailing labels are designed to speed processing and prevent common errors that delay payment. Affix a label in the space shown on form FAM-27. Cross out any errors and print the correct information on the label. Add any missing address items, except county of location and a person's name. If you did not receive labels, print or type your agency's mailing address.
- (03) If filing an original estimated claim, enter an "X" in the box on line (03) Estimated.
- (04) If filing an original estimated claim on behalf of districts within the county, enter an "X" in the box on line (04) Combined.
- (05) If filing an amended or combined claim, enter an "X" in the box on line (05) Amended. Leave boxes (03) and (04) blank.
- (06) Enter the fiscal year in which costs are to be incurred.
- (07) Enter the amount of estimated claim. If the estimate exceeds the previous year's actual costs by more than 10%, complete form HFE-1.0 and enter the amount from line (04)(b).
- (08) Enter the same amount as shown on line (07).
- (09) If filing an original reimbursement claim, enter an "X" in the box on line (09) Reimbursement.
- (10) If filing an original reimbursement claim on behalf of districts within the county, enter an "X" in the box on line (10) Combined.
- (11) If filling an amended or a combined claim on behalf of districts within the county, enter an "X" in the box on line (11) Amended.
- (12) Enter the fiscal year for which actual costs are being claimed, if actual costs for more than one fiscal year are being claimed, complete a separate form FAM-27 for each fiscal year.
- (13) Enter the amount of reimbursement claim from form HFE-1.0, line (04)(b).
- (14) Reimbursement claims must be filed by January 15 of the following fiscal year in which costs are incurred or the claims shall be reduced by a late penalty. Enter either the product of multiplying line (13) by the factor 0.10 (10% penalty) or \$1,000, whichever is less.
- (15) If filing a reimbursement claim and a claim was previously filed for the same fiscal year, enter the amount received for the claim.

 Otherwise, enter a zero.
- (16) Enter the result of subtracting line (14) and line (15) from line (13).
- (17) If line (16) Net Claimed Amount is positive, enter that amount on line (17) Due from State.
- (18) If line (16) Net Claimed Amount is negative, enter that amount in line (18) Due to State.
- (19) to (21) Leave blank.
- (22) to (36) Reimbursement Claim Data. Bring forward the cost information as specified on the left-hand column of lines (22) through (36) for the reimbursement claim, e.g., HFE-1.0, (04)(b), means the information is located on form HFE-1.0, line (04), column (b). Enter the information on the same line but in the right-hand column. Cost information should be rounded to the nearest dollar, i.e., no cents. Indirect costs percentage should be shown as a whole number and without the percent symbol, i.e., 7.548% should be shown as 8. Completion of this data block will expedite the payment process.
- (37) Read the statement "Certification of Claim." If it is true, the claim must be dated, signed by the agency's authorized officer, and must include the person's name and title, typed or printed. Claims cannot be paid unless accompanied by a signed certification.
- (38) Enter the name, telephone number, and e-mail address of the person whom this office should contact if additional information is required.

SUBMIT A SIGNED, ORIGINAL FORM FAM-27 WITH ALL OTHER FORMS AND SUPPORTING DOCUMENTS (NO COPIES NECESSARY) TO:

Address, if delivered by U.S. Postal Service:

OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 Address, if delivered by other delivery service:

OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 500 Sacramento, CA 95816

School Mandated Cost Manual State Controller's Office **FORM MANDATED COSTS HEALTH FEE ELIMINATION** HFE-1.0 **CLAIM SUMMARY** Fiscal Year (01) Claimant (02) Type of Claim Reimbursement /19_ **Estimated** (03) List all the colleges of the community college district identified in form HFE-1.1, line (03) (b) Claimed (a) Name of College Amount 1. 2. 3. 4. 5. 6. 8. 9. 10. 11. 12. 13. 14. 15. 16. 17. 18. 19. 20. 21.

[Line (3.1b) + line (3.2b) + line (3.3b) + ...line (3.21b)]

(04) Total Amount Claimed

HEALTH FEE ELIMINATION CLAIM SUMMARY Instructions

FORM HFE-1.0

- (01) Enter the name of the claimant. Only a community college district may file a claim with the State Controller's Office on behalf of its colleges.
- (02) Check a box, Reimbursement or Estimated, to identify the type of claim being filed. Enter the fiscal year for which the expenses were/are to be incurred. A separate claim must be filed for each fiscal year.

Form HFE-1.0 must be filed for a reimbursement claim. Do not complete form HFE-1.0 if you are filing an estimated claim and the estimate is not more than 110% of the previous fiscal year's actual costs. Simply enter the amount of the estimated claim on form FAM-27, line (07). However, if the estimated claim exceeds the previous fiscal year's actual costs by more than 10%, forms HFE-1.0 and HFE-1.1 must be completed and a statement attached explaining the increased costs. Without this information the high estimated claim will automatically be reduced to 110% of the previous fiscal year's actual costs.

- (03) List all the colleges of the community college district which have increased costs. A separate form HFE-1.1 must be completed for each college showing how costs were derived.
- (04) Enter the total claimed amount of all colleges by adding the Claimed Amount, line (3.1b) + line (3.2b) ...+ (3.21b).

State	Conf	roller	s Office

School Mandated Cost Manual

MANDATED COSTS HEALTH FEE ELIMINATION CLAIM SUMMARY							FORM HFE-1.1
(01) Claimant (02) Type of Claim							
Reimbursement							
Estimated							19/19
(03) Name of College				· · · · · · · · · · ·	 ,,		
(04) Indicate with a check mark, t 1986/87 fiscal year. If the "L	he level at which	ch health servicecked, STOP,	ces were provide	ed during the fisc the form. No re	al year of reimb	ursement in con allowed.	nparison to the
LESS		SAME		MORE			
			[т	
					Direct Cost	Indirect Cost	Total
(05) Cost of health services for th	ne fiscal year o	f claim					
(06) Cost of providing current fisc level provided in 1986/87	al year health	services which	are in excess of	f the			
(07) Cost of providing current fisc [Line (05) - line (06)]	cal year health	services at the	1986/87 level				
(08) Complete columns (a)) through (g) to provide	e detail data	for health fe	es	·	L
Period for which health fees were collected	(a) Number of Full-time Students	(b) Number of Part-time Students	(c) Unit Cost for Full-time Student per Educ. Code § 76355	(d) Full-time Student Health Fees (a) x (c)	(e) Unit Cost for Part-time Student per Educ. Code § 76355	(f) Part-time Student Health Fees (b) x (e)	(g) Student Health Fees That Could Have Been Collected (d) + (f)
1. Per fall semester							
2. Per spring semester							
3. Per summer session							-
4. Per first quarter							
5. Per second quarter					-		
6. Per third quarter							
(09) Total health fee that c	ould have b	een collect	ted	[Line (8.1g)	+ (8.2g) +	(8.6g)]	
(10) Sub-total				[Line (07) -	line (09)]		
Cost Reduction						<u></u>	
11) Less: Offsetting Savir	ngs, if appli	cable			<u> </u>		
12) Less: Other Reimburs	ements, if a	applicable		-			
13) Total Amount Claimed				[Line (10) -	(line (11) + line (12)}]	

HEALTH FEE ELIMINATION CLAIM SUMMARY Instructions

FORM HFE-1.1

- (01) Enter the name of the claimant. Only a community college district may file a claim with the State Controller's Office on behalf of its colleges.
- (02) Type of Claim. Check a box, Reimbursement or Estimated, to identify the type of claim being filed. Enter the fiscal year of costs.
 - Form HFE-1.1 must be filed for a reimbursement claim. If you are filing an estimated claim and the estimate does not exceed the previous year's actual costs by 10%, do not complete form HFE-1.1. Simply enter the amount of the estimated claim on form FAM-27, line (05), Estimated. However, if the estimated claim exceeds the previous fiscal year's actual costs by more than 10%, form HFE-1.1 must be completed and a statement attached explaining the increased costs. Without this information the high estimated claim will automatically be reduced to 110% of the previous fiscal year's actual costs.
- (03) Enter the name of the college or community college district that provided student health services in the 1986/87 fiscal year and continue to provide the same services during the fiscal year of the claim.
- (04) Compare the level of health services provided during the fiscal year of reimbursement to the 1986/87 fiscal year and indicate the result by marking a check in the appropriate box. If the "Less" box is checked, STOP and do not complete the remaining part of this claim form. No reimbursement is forthcoming.
- (05) Enter the direct cost, indirect cost, and total cost of health services for the fiscal year of claim on line (05). Direct cost of health services is identified on the college expenditures report (individual college's cost of health services as authorized under Education Code § 76355 and included in the district's Community College Annual Financial and Budget Report CCFS-311, EDP Code 6440, column 5). If the amount of direct costs claimed is different than shown on the expenditures report, provide a schedule listing those community college costs that are in addition to, or a reduction to expenditures shown on the report. For claiming indirect costs, college districts have the option of using a federally approved rate (i.e., utilizing the cost accounting principles from the Office of Management and Budget Circular A-21), or the State Controller's methodology outlined in "Filing a Claim" of the Mandated Cost Manual for Schools.
- (06) Enter the direct cost, indirect cost, and total cost of health services that are in excess of the level provided in the 1986/87 fiscal year.
- (07) Enter the difference of the cost of health services for the fiscal year of claim, line (05), and the cost of providing current fiscal year health services that is in excess of the level provided in the 1986/87 fiscal year, line (06).
- (08) Complete columns (a) through (g) to provide details on the amount of health service fees that could have been collected. Do not include students who are exempt from paying health fees established by the Board of Governors and contained in Section 58620 of Title 5 of the California Code of Regulations. After 01/01/93, the student fees for health supervision and services were \$10.00 per semester, \$5.00 for summer school, and \$5.00 for each quarter. Beginning with the summer of 1997, the health service fees are: \$11.00 per semester and \$8.00 for summer school, or \$8.00 for each quarter.
- (09) Enter the sum of Student Health Fees That Could Have Been Collected, (other than from students who were exempt from paying health fees) [Line (8.1g) + line (8.2g) + line (8.3g) + line (8.4g) + line (8.5g) + line (8.6g)].
- (10) Enter the difference of the cost of providing health services at the 1986/87 level, line (07) and the total health fee that could have been collected, line (09). If line (09) is greater than line (07), no claim shall be filed.
- (11) Enter the total savings experienced by the school identified in line (03) as a direct cost of this mandate. Submit a schedule of detailed savings with the claim.
- (12) Enter the total other reimbursements received from any source, (i.e., federal, other state programs, etc.,). Submit a schedule of detailed reimbursements with the claim.
- (13) Subtract the sum of Offsetting Savings, line (11), and Other Reimbursements, line (12), from Total 1986/87 Health Service Cost excluding Student Health Fees.

MANDATED COSTS HEALTH ELIMINATION FEE HEALTH SERVICES

FORM HFE-2

HEALTH SERVICE	ES	1	
(01) Claimant:	(02) Fiscal Year costs were incur	red:	
(03) Place an "X" in columns (a) and/or (b), as applicable, to were provided by student health service fees for the indicate		(a) FY 1986/87	(b) FY of Claim
Accident Reports			
Appointments			
College Physician, surgeon]	
Dermatology, family practice			
Internal Medicine			
Outside Physician Dental Services			
Outside Labs, (X-ray, etc.)		ŀ	
Psychologist, full services			
Cancel/Change Appointments		ļ	
Registered Nurse		!	
Check Appointments			ļ
Assessment, Intervention and Counseling			
Birth Control		ĺ	Ì
Lab Reports			
Nutrition			
Test Results, office Venereal Disease		1	
Communicable Disease			}
Upper Respiratory Infection			Ì
Eyes, Nose and Throat			
Eye/Vision		1	
Dermatology/Allergy			
Gynecology/Pregnancy Service		•	
Neuralgic			
Orthopedic Genito/Urinary			
Dental		•	
Gastro-Intestinal			
Stress Counseling			
Crisis Intervention	•		
Child Abuse Reporting and Counseling			
Substance Abuse Identification and Counseling			
Acquired Immune Deficiency Syndrome			
Eating Disorders Weight Control			
Personal Hygiene			
Burnout			
Other Medical Problems, list			
Examinations, minor illnesses			
Recheck Minor Injury			
Health Talks or Fairs, Information			
Sexually Transmitted Disease			
Drugs			
Acquired Immune Deficiency Syndrome			
			ļ
		.	

MANDATED COSTS HEALTH ELIMINATION FEE HEALTH SERVICES

FORM HFE-2

HEALTH SERVICE	ES		
01) Claimant:	(02) Fiscal Year costs were incurre	ed:	
03) Place an "X" in column (a) and/or (b), as applicable, to i provided by student health service fees for the indicated fisc	ndicate which health services were al years.	(a) FY 1986/87	(b) FY of Claim
Child Abuse Birth Control/Family Planning Stop Smoking Library, Videos and Cassettes			
First Aid, Major Emergencies			
First Aid, Minor Emergencies			
First Aid Kits, Filled			
Immunizations Diphtheria/Tetanus Measles/Rubella Influenza Information			
Insurance On Campus Accident Voluntary Insurance Inquiry/Claim Administration			
Laboratory Tests Done Inquiry/Interpretation Pap Smears			
Physical Examinations Employees Students Athletes			
Medications Antacids Antidiarrheal Aspirin, Tylenol, Etc Skin Rash Preparations Eye Drops Ear Drops Toothache, oil cloves Stingkill Midol, Menstrual Cramps Other, list			
Parking Cards/Elevator Keys Tokens Return Card/Key Parking Inquiry Elevator Passes Temporary Handicapped Parking Permits			

MANDATED COSTS HEALTH ELIMINATION FEE

FORM HFE-2

HEALTH SERVICES					
(01) Claimant: (02) Fiscal Year costs were incurred:					
(03) Place an "X" in columns (a) and/or (b), as applicable, to indicate which health services were provided by student health service fees for the indicated fiscal years.		(a) FY 1986/87	(b) FY of Clain		
Referrals to Outside Agencies					
Private Medical Doctor Health Department					
Clinic					
Dental					
Counseling Centers			}		
Crisis Centers					
Transitional Living Facilities, battered/homeless w Family Planning Facilities	romen				
Other Health Agencies					
Tests					
Blood Pressure					
Hearing			}		
Tuberculosis					
Reading)		
Information Vision			1		
Glucometer					
Urinalysis	•		ļ		
Hemoglobin			1		
EKG			ļ		
Strep A testing PG Testing			ĺ		
Monospot					
Hemacuit					
Others, list					
Miscellaneous		1			
Absence Excuses/PE Waiver					
Allergy Injections					
Bandaids Booklets/Pamphlets					
Dressing Change			•		
Rest					
Suture Removal					
Temperature		[
Weigh Information		ļ			
Report/Form					
Wart Removal					
Others, list		.			
Committees					
Safety					
Environmental					
Disaster Planning					
		ı			

RANCHO SANTIAGO COMMUNITY COLLEGE DISTRICT

Audit Report

HEALTH FEE ELIMINATION PROGRAM

Chapter 1, Statutes of 1984, 2nd Extraordinary Session, and Chapter 1118, Statutes of 1987

July 1, 2000, through June 30, 2003



STEVE WESTLY California State Controller

October 2004



STEVE WESTLY California State Controller

October 29, 2004

Edward Hernandez, Jr., Ed.D., Chancellor Rancho Santiago Community College District 2323 North Broadway Santa Ana, CA 92706

Dear Dr. Hernandez:

The State Controller's Office audited the claims filed by the Rancho Santiago Community College District for costs of the legislatively mandated Health Fee Elimination Program (Chapter 1, Statutes of 1984, 2nd Extraordinary Session, and Chapter 1118, Statutes of 1987) for the period of July 1, 2000, through June 30, 2003.

The district claimed \$1,319,583 (\$1,320,583 less a \$1,000 penalty for filing a late claim) for the mandated program. Our audit disclosed that none of the claimed costs is allowable because the district claimed unallowable costs and understated claimed revenue offsets. The State paid the district \$86,580, which the district should return.

If you disagree with the audit findings, you may file an Incorrect Reduction Claim (IRC) with the Commission on State Mandates (COSM). The IRC must be filed within three years following the date that we notify you of a claim reduction. You may obtain IRC information at COSM's website at www.csm.ca.gov (Guidebook link), and obtain IRC forms by telephone at (916) 323-3562 or by e-mail at csminfo@csm.ca.gov.

If you have any questions, please contact Jim L. Spano, Chief, Compliance Audits Bureau, at (916) 323-5849.

Sincerely,

Original Signed By:

VINCENT P. BROWN Chief Operating Officer

VPB:JVB/jj

cc: (See page 2)

cc: Mark Zakovic, Ph.D., Vice Chancellor
Business Operations and Fiscal Services
Rancho Santiago Community College District
Ed Monroe, Program Assistant
Fiscal Accountability Section
Chancellor's Office
California Community Colleges
Jeannie Oropeza, Program Budget Manager
Education Systems Unit
Department of Finance
Charles Pillsbury, School Apportionment Specialist

Department of Finance

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Attachment—District's Response to Draft Audit Report	

Audit Report

Summary

The State Controller's Office (SCO) audited the claims filed by the Rancho Santiago Community College District for costs of the legislatively mandated Health Fee Elimination Program (Chapter 1, Statutes of 1984, 2nd Extraordinary Session (E.S.), and Chapter 1118, Statutes of 1987) for the period of July 1, 2000, through June 30, 2003. The last day of fieldwork was May 6, 2004.

The district claimed \$1,319,583 (\$1,320,583 less a \$1,000 penalty for filing a late claim) for the mandated program. Our audit disclosed that none of the claimed costs is allowable because the district claimed unallowable costs and understated claimed revenue offsets. The State paid the district \$86,580, which the district should return.

Background

Education Code Section 72246 (repealed by Chapter 1, Statutes of 1984, 2nd E.S.) authorized community college districts to charge a health fee for providing health supervision and services, direct and indirect medical and hospitalization services, and operation of student health centers. This statute also required that health services for which a community college district charged a fee during fiscal year (FY) 1983-84 had to be maintained at that level in FY 1984-85 and every year thereafter. The provisions of this statute would automatically sunset on December 31, 1987, reinstating the community college districts' authority to charge a health fee as specified.

Education Code Section 72246 (amended by Chapter 1118, Statutes of 1987) requires any community college district that provided health services in FY 1986-97 to maintain health services at the level provided during that year in FY 1987-88 and each fiscal year thereafter.

On November 20, 1986, the Commission on State Mandates (COSM) determined that Chapter 1, Statutes of 1984, 2nd E.S., imposed a "new program" upon community college districts by requiring any community college district that provided health services for which it was authorized to charge a fee pursuant to former *Education Code* Section 72246 in FY 1983-84 to maintain health services at the level provided during that year in FY 1984-85 and each fiscal year thereafter. This maintenance-of-effort requirement applies to all community college districts that levied a health services fee in FY 1983-84, regardless of the extent to which the health services fees collected offset the actual costs of providing health services at the FY 1983-84 level.

On April 27, 1989, COSM determined that Chapter 1118, Statutes of 1987, amended this maintenance-of-effort requirement to apply to all community college districts that provided health services in FY 1986-87, and required them to maintain that level in FY 1987-88 and each fiscal year thereafter.

Parameters and Guidelines establishes the state mandate and defines reimbursement criteria. COSM adopted the Parameters and Guidelines on August 27, 1987, and amended it on May 25, 1989. In compliance with Government Code Section 17558, the SCO issued claiming instructions for mandated programs to assist school districts in claiming reimbursable costs.

Objective, Scope, and Methodology

We conducted the audit to determine whether costs claimed represent increased costs resulting from the Health Fee Elimination Program for the period of July 1, 2000, through June 30, 2003.

Our audit scope included, but was not limited to, determining whether costs claimed were supported by appropriate source documents, not funded by another source, and not unreasonable and/or excessive.

We conducted the audit according to Government Auditing Standards, issued by the Comptroller General of the United States, and under the authority of Government Code Section 17558.5. We did not audit the district's financial statements. Our scope was limited to planning and performing audit procedures necessary to obtain reasonable assurance that costs claimed were allowable for reimbursement. Accordingly, we examined transactions, on a test basis, to determine whether the costs claimed were supported.

We limited our review of the district's internal controls to gaining an understanding of the transaction flow and claim preparation process as necessary to develop appropriate auditing procedures.

Conclusion

The audit disclosed instances of noncompliance with the requirements outlined above. These instances are described in the accompanying Summary of Program Costs (Schedule 1) and in the Findings and Recommendations section of this report.

For the audit period, the Rancho Santiago Community College District claimed \$1,319,583 (\$1,320,583 less a \$1,000 penalty for filing a late claim) for Health Fee Elimination Program costs. Our audit disclosed that none of the claimed costs is allowable.

For FY 2000-01, the State paid the district \$43,290. Our audit disclosed that none of the costs claimed is allowable. The district should return the total amount paid to the State.

For FY 2001-02, the State paid the district \$43,290. Our audit disclosed that none of the costs claimed is allowable. The district should return the total amount to the State.

For FY 2002-03, the State made no payment to the district. Our audit disclosed that none of the costs claimed is allowable.

Views of Responsible Official

We issued a draft audit report on August 31, 2004. Noemi M. Kanouse, Assistant Vice Chancellor, Fiscal Services, responded by letter dated October 6, 2004, agreeing with the audit results except for Findings 3 and 4. The final audit report includes the district's response as the Attachment.

Restricted Use

This report is solely for the information and use of the Rancho Santiago Community College District, the California Department of Education, the California Community Colleges Chancellor's Office, the California Department of Finance, and the SCO; it is not intended to be and should not be used by anyone other than these specified parties. This restriction is not intended to limit distribution of this report, which is a matter of public record.

Original Signed By:

JEFFREY V. BROWNFIELD Chief, Division of Audits

Schedule 1— **Summary of Program Costs** July 1, 2000, through June 30, 2003

Cost Elements	Actual Costs Claimed	Allowable per Audit	Audit Adjustments	Reference 1
July 1, 2000, through June 30, 2001				
Salaries and benefits Services and supplies Indirect costs	\$ 475,026 30,445 231,338	\$ 448,424 6,255 59,245	\$ (26,602) (24,190) (172,093)	Finding 1 Finding 2 Finding 3
Total health services costs Less authorized health services fees	736,809 (342,105)	513,924 (698,356)	(222,885) (356,251)	Finding 4
Subtotals Less offsetting savings/reimbursements	394,704	(184,432) (14,694)	(579,136) (14,694)	Finding 5
Subtotals Less late penalty	394,704 (1,000)	(199,126) (1,000)	(593,830)	
Subtotals Adjustment to eliminate negative balance	393,704	(200,126) 200,126	(593,830) 200,126	
Total costs Less amount paid by the State	\$ 393,704	(43,290)	\$ (393,704)	
Allowable costs claimed in excess of (less than) am	ount paid	\$ (43,290)		
Allowable costs claimed in excess of (less than) am July 1, 2001, through June 30, 2002	ount paid	\$ (43,290)		
,	\$ 666,514 21,435 325,459	\$ (43,290) \$ 602,430 4,603 77,882	\$ (64,084) (16,832) (247,577)	Finding 1 Finding 2 Finding 3
July 1, 2001, through June 30, 2002 Salaries and benefits Services and supplies	\$ 666,514 21,435	\$ 602,430 4,603	(16,832)	Finding 2
July 1, 2001, through June 30, 2002 Salaries and benefits Services and supplies Indirect costs Total health services costs	\$ 666,514 21,435 325,459 1,013,408	\$ 602,430 4,603 77,882 684,915	(16,832) (247,577) (328,493)	Finding 2 Finding 3
July 1, 2001, through June 30, 2002 Salaries and benefits Services and supplies Indirect costs Total health services costs Less authorized health services fees Subtotals	\$ 666,514 21,435 325,459 1,013,408 (494,898)	\$ 602,430 4,603 77,882 684,915 (783,201) (98,286)	(16,832) (247,577) (328,493) (288,303) (616,796)	Finding 2 Finding 3 Finding 4
July 1, 2001, through June 30, 2002 Salaries and benefits Services and supplies Indirect costs Total health services costs Less authorized health services fees Subtotals Less offsetting savings/reimbursements Subtotals	\$ 666,514 21,435 325,459 1,013,408 (494,898) 518,510	\$ 602,430 4,603 77,882 684,915 (783,201) (98,286) (14,914)	(16,832) (247,577) (328,493) (288,303) (616,796) (14,914)	Finding 2 Finding 3 Finding 4
July 1, 2001, through June 30, 2002 Salaries and benefits Services and supplies Indirect costs Total health services costs Less authorized health services fees Subtotals Less offsetting savings/reimbursements Subtotals Less late penalty Subtotals	\$ 666,514 21,435 325,459 1,013,408 (494,898) 518,510 ————————————————————————————————————	\$ 602,430 4,603 77,882 684,915 (783,201) (98,286) (14,914) (113,200) ———————————————————————————————————	(16,832) (247,577) (328,493) (288,303) (616,796) (14,914) (631,710) (631,710)	Finding 2 Finding 3 Finding 4

Schedule 1 (continued)

Cost Elements	Actual Costs Claimed	Allowable per Audit	Audit Adjustments	Reference
July 1, 2002, through June 30, 2003				
Salaries and benefits Services and supplies Indirect costs	\$ 691,832 44,960 232,594	\$ 638,682 8,784 81,386	\$ (53,150) (36,176) (151,208)	Finding 1 Finding 2 Finding 3
Total health services costs Less authorized health services fees	969,386 (562,017)	728,852 (714,207)	(240,534) (152,190)	Finding 4
Subtotals Less offsetting savings/reimbursements	407,369	14,645 (22,116)	(392,724) (22,116)	Finding 5
Subtotals Less late penalty	407,369	(7,471)	(414,840)	
Subtotals Adjustment to eliminate negative balance	407,369	(7,471) 	(414,840) 7,471	
Total costs Less amount paid by the State	\$ 407,369	. —	\$ (407,369)	
Allowable costs claimed in excess of (less than) a	mount paid	<u>\$</u>		
Allowable costs claimed in excess of (less than) a Summary: July 1, 2000, through June 30, 2003	mount paid	\$		
,	\$ 1,833,372 96,840 789,391	\$ 1,689,536 19,642 218,513	\$ (143,836) (77,198) (570,878)	Finding 1 Finding 2 Finding 3
Summary: July 1, 2000, through June 30, 2003 Salaries and benefits Services and supplies	\$ 1,833,372 96,840	\$ 1,689,536 19,642	(77,198)	Finding 2
Summary: July 1, 2000, through June 30, 2003 Salaries and benefits Services and supplies Indirect costs Total health services costs	\$ 1,833,372 96,840 789,391 2,719,603	\$ 1,689,536 19,642 218,513 1,927,691	(77,198) (570,878) (791,912)	Finding 2 Finding 3
Summary: July 1, 2000, through June 30, 2003 Salaries and benefits Services and supplies Indirect costs Total health services costs Less authorized health services fees Subtotals	\$ 1,833,372 96,840 789,391 2,719,603 (1,399,020)	\$ 1,689,536 19,642 218,513 1,927,691 (2,195,764) (268,073)	(77,198) (570,878) (791,912) (796,744) (1,588,656)	Finding 2 Finding 3 Finding 4
Summary: July 1, 2000, through June 30, 2003 Salaries and benefits Services and supplies Indirect costs Total health services costs Less authorized health services fees Subtotals Less offsetting savings/reimbursements Subtotals	\$ 1,833,372 96,840 789,391 2,719,603 (1,399,020) 1,320,583 1,320,583	\$ 1,689,536 19,642 218,513 1,927,691 (2,195,764) (268,073) (51,724) (319,797)	(77,198) (570,878) (791,912) (796,744) (1,588,656) (51,724)	Finding 2 Finding 3 Finding 4
Summary: July 1, 2000, through June 30, 2003 Salaries and benefits Services and supplies Indirect costs Total health services costs Less authorized health services fees Subtotals Less offsetting savings/reimbursements Subtotals Less late penalty Subtotals	\$ 1,833,372 96,840 789,391 2,719,603 (1,399,020) 1,320,583 ————————————————————————————————————	\$ 1,689,536 19,642 218,513 1,927,691 (2,195,764) (268,073) (51,724) (319,797) (1,000) (320,797)	(77,198) (570,878) (791,912) (796,744) (1,588,656) (51,724) (1,640,380) ————————————————————————————————————	Finding 2 Finding 3 Finding 4

¹ See the Findings and Recommendations section.

Findings and Recommendations

FINDING 1-Unallowable salary and benefit costs

The district overstated salary and benefit costs by \$143,836 for the following staff:

- An employee funded by the Academic Senate totaling \$34,051.
- Employees funded by the Partnership for Excellence I program totaling \$32,998.
- Employees funded by the Partnership for Excellence II program totaling \$16,824.
- Employees funded by the Matriculation program totaling \$33,974.
- Unsupported costs of a school psychologist totaling \$25,989. The district used a 60% rate to allocate the employee's work time to the health services center; the time records supported only a 45% rate.

A summary of the adjustment is as follows:

2000-01	2001-02	2002-03	Total
\$ (26,602)	\$ (7,449)	\$ —	\$ (34,051)
_	(16,403)	(16,595)	(32,998)
	(10,858)	(5,966)	(16,824)
	(16,500)	(17,474)	(33,974)
	(12,874)	(13,115)	(25,989)
\$ (26,602)	<u>\$ (64,084)</u>	<u>\$(53,150)</u>	\$ (143,836)
	\$ (26,602) 	\$ (26,602) \$ (7,449) (16,403) (10,858) (16,500) (12,874)	2000-01 2001-02 2002-03 \$ (26,602) \$ (7,449) \$ — — (16,403) (16,595) — (10,858) (5,966) — (16,500) (17,474) — (12,874) (13,115)

Parameters and Guidelines specifies that community college districts shall be reimbursed only for costs of health services programs that are traceable to supporting documentation showing evidence of the validity of such costs.

Recommendation

We recommend that the district develop and implement an adequate accounting system to ensure all claimed costs are eligible.

District's Response

The district agrees with this finding.

FINDING 2— Unallowable services and supplies

The district overstated services and supplies by \$77,198 for costs funded by:

- 1. Partnership for Excellence I of \$16,804; and
- 2. Partnership for Excellence II of \$60,394.

A summary of the adjustment is as follows:

	_			
	2000-01	2001-02	2002-03	Total
Services and supplies funded by:				
Partnership for Excellence I	\$ (16,804)	\$ —	\$ —	\$(16,804)
Partnership for Excellence II	(7,386)	(16,832)	(36,176)	(60,394)
Total audit adjustment	\$ (24,190)	\$ (16,832)	\$(36,176)	<u>\$(77,198)</u>

Parameters and Guidelines specifies that community college districts shall be reimbursed only for costs of health services programs that are traceable to supporting documentation showing evidence of the validity of such costs.

Recommendation

We recommend that the district develop and implement an adequate accounting system to ensure all claimed costs are eligible.

District's Response

The district agrees with this finding.

FINDING 3— Overstated indirect cost rate claimed

The district overstated indirect costs by \$570,878 for the audit period.

The district claimed indirect costs based on indirect cost rate proposals (ICRPs) prepared for each fiscal year by an outside consultant. However, the district did not obtain federal approval for its ICRPs. We calculated indirect cost rates using the methodology allowed by the SCO claiming instructions. The calculated indirect cost rates did not support the indirect cost rates claimed. The claimed and audited indirect cost rates are summarized below:

		Fiscal Year			
	2000-01	2001-02	2002-03		
Allowable indirect cost rate based on					
total direct costs (salaries and benefits, services and supplies)	13.03%	12.83%	12.57%		
Claimed indirect cost rate based on					
salaries and benefits	48.7%	48.83%	33.62%		

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	2000-01	2001-02	2002-03	Total
Allowable direct costs				
claimed	\$ 454,679	\$ 607,033	\$ 647,466	
Allowable indirect cost rate	× 13.03%	× 12,83%	_× 12.57%	
Allowable indirect costs	59,245	77,882	81,386	
Less claimed indirect costs	(231,338)	(325,459)	(232,594)	
Total audit adjustment	<u>\$ (172,093)</u>	\$ (247,577)	\$ (151,208)	<u>\$ (570,878)</u>

Parameters and Guidelines states that indirect costs may be claimed in the manner described by the SCO in the claiming instructions.

The SCO's claiming instructions state that community colleges have the option of using a federally approved rate prepared in accordance with OMB Circular A-21 or the SCO's alternate methodology using Form FAM-29C.

Recommendation

We recommend that the district ensure indirect costs claimed are computed using a federally approved rate prepared in accordance with OMB Circular A-21, or the SCO's alternate methodology using Form FAM-29C.

District's Response

The first of these disagreements, Finding 3, relates to the calculation of the college's Indirect Cost Rate Proposal (ICRP). The SCO alleges that the college has overstated its indirect costs by \$570,878 during the period of audit due to the fact that the rate was not federally approved. Furthermore, the SCO's recommendation states, "We recommend that the district ensure indirect costs claimed are computed using a federally approved rate prepared in accordance with OMB Circular A-21, or the SCO's alternate methodology using Form FAM-29C."

The Indirect Cost Rate Proposals were prepared in accordance with the federally approved methodology as provided by OMB Circular A-21, however these rates do not have federal approval. In order for the district to obtain federal approval it must have programs or grants funded by federal dollars that require a federally approved rate, and then submit the appropriate ICRPs for approval. If the district does not have federal program dollars or grants the cognizant federal agency responsible for approving the rates will simply return the rate calculation without consideration.

Since the Parameters and Guidelines specify "...indirect costs may be claimed in the manner described by the SCO in the claiming instructions." it is apparent that the SCO made the determination to only accept a federally approved rate, or the SCO's alternative methodology, but not rates prepared in accordance with OMB Circular A-21. As a result, the SCO has established an inequity between those agencies that are able to obtain federal approval and those that are refused consideration; due to the fact the SCO's alternative

methodology yields an average rate of only about one third of the federal methodology.

Additionally, we believe the intent of the constitution and the reimbursement process is to indemnify districts for their actual costs incurred, including direct and indirect costs. However, as a result of the SCO's restriction on the application of the federal rate methodology, two separate districts that incur identical costs will receive significantly different reimbursement. If district A is allowed to use a federally approved rate and district B is not eligible to apply for the federal rate, and is then required to use the SCO's methodology, district A could receive as much as three times or greater reimbursement for indirect costs. Since the SCO has created this inequity and districts cannot remedy it, we believe the SCO's restriction is unconstitutional. We believe it is unconstitutional for the SCO to make any determination that creates an inequity in treatment between similar agencies since the Rancho Santiago Community College District and other districts will continue to be denied their right to a federal rate consideration and approval.

SCO's Comment

The finding and recommendation remain unchanged. Parameters and Guidelines states that indirect costs may be claimed in the manner described by the SCO's claiming instructions, which state community college districts have the option of using a federally approved rate prepared in accordance with OMB Circular A-21 or the SCO's alternate methodology using Form FAM 29C. The district claimed indirect costs using an indirect cost rate that was not approved by a federal agency. Therefore, the district must compute indirect costs using Form FAM 29C.

FINDING 4— Understated authorized health fee revenue claimed

The district understated authorized health fee revenue by \$796,744 for the audit period.

The district used the student counts from Report #1920 (selected students used for census purposes) instead of Report #1365 (actual billable student count). In addition, the district underreported authorized student health fees by one dollar for the summer of FY 2000-01 and all of FY 2001-02. Using Report #1365, we recalculated offsetting health fees for each year as follows:

	Fall	Spring	Summer	Total
FY 2000-01				
Claimed net student enrollment Claimed authorized student health fee	13,172 × \$11	13,551 × \$11	6,019 × \$8	
Claimed authorized health fees	\$ 144,892	<u>\$ 149,061</u>	\$ 48,152	
Actual student enrollment Health fee exemption	33,279 (9,664)	40,202 (10,253)	17,376 (5,248)	
Actual net student enrollment Actual authorized student health fee	23,615 × \$11	29,949 × \$11	12,128 _× \$9	
Actual authorized health fees	<u>\$ 259,765</u>	\$ 329,439	109,152	
Audit adjustment, FY 2000-01	<u>\$ (114,873)</u>	\$(180,378)	<u>\$(61,000)</u>	\$(356,251)

	Fall	Spring	Summer	Total
FY 2001-02				
Claimed net student enrollment Claimed authorized student health fee	18,333 × \$11	19,017 × \$11	10,506 × \$ 8	
Claimed authorized health fees	\$ 201,663	\$ 209,187	\$ 84,048	
Actual student enrollment Health fee exemption	37,521 (10,825)	39,991 (11,033)	18,651 (5,834)	
Actual net student enrollment Actual authorized student health fee	26,696 × \$12	28,958 × \$12	12,817 × \$ 9	
Actual authorized health fees	\$ 320,352	<u>\$ 347,496</u>	\$115,353	
Audit adjustment, FY 2001-02	\$ (118,689)	\$(138,309)	<u>\$(31,305)</u>	(288,303)
FY 2002-03				
Claimed net student enrollment Claimed authorized student health fee	20,402 × \$12	20,330 × \$12	8,137 × \$ 9	
Claimed authorized health fees	<u>\$ 244,824</u>	\$ 243,960	<u>\$ 73,233</u>	
Actual student enrollment Health fee exemption	37,370 (11,082)	37,226 (11,169)	14,736 (5,173)	
Actual net student enrollment Actual authorized student health fee	26,288 × \$12	26,057 × \$12	9,563 × \$ 9	
Actual authorized health fees	<u>\$ 315,456</u>	<u>\$ 312,684</u>	<u>\$ 86,067</u>	
Audit adjustment, FY 2002-03	<u>\$ (70,632)</u>	<u>\$ (68,724)</u>	<u>\$(12,834)</u>	(152,190)
Total audit adjustment				<u>\$(796,744)</u>

Parameters and Guidelines states that health fees authorized by the Education Code must be deducted from costs claimed. Education Code Section 76355(c) states that health fees are authorized from all students except those who: (1) depend exclusively on prayer for healing; (2) are attending a community college under an approved apprenticeship training program; or (3) demonstrate financial need. (Pursuant to Education Code Section 76355(a), authorized health fees increased by \$1 effective with the Summer 2001 session.)

Also, Government Code Section 17514 states that costs mandated by the State means any increased costs which a district is required to incur. To the extent community college districts can charge a fee, they are not required to incur a cost. In addition, Government Code Section 17556 states that COSM shall not find costs mandated by the State if the district has the authority to levy fees to pay for the mandated program or increased level of service.

Recommendation

We recommend that the district ensure allowable health services program costs are offset by the amount of health service fee revenues authorized by the *Education Code*.

District's Response

The second of these disagreements, Finding 4, relates to the student counts used to compute the offsetting health fees. The rational [sic] used to make the determination of the students to include in the counts was based upon the district's interpretation of the intent of the mandate. The Rancho Santiago Community College District believes the intent of the mandate is to provide students with the same level of services offered during the year of implementation (fiscal year 1986/87) for a fee that cannot exceed statutory rates to insure students have access to health care.

Rancho Santiago Community College District contracts with many local police and fire departments to administer their academy programs. The academy programs are for the continuing education of police and fire professionals who are employed by local government agencies. Since the majority of the academy students have employer paid full medical benefits, and would have no use for the college's health centers, the district believed it would be redundant to require those employers to pay a health fee for their employees. Additionally, the majority of the academy training is held off campus, so the students would not be in immediate geographic proximity to the campus based health centers.

In addition, the nurses in charge of each health center have stated that by using the student information system they verify that each student who comes to the health center is currently enrolled and has paid their health fee. If the student does not meet the criteria then the student is denied service.

Since the academy students do not contribute to the cost of the program, we believe it is not appropriate to offset the costs of this program with a fee authority applied to the academy students. Rancho Santiago Community College District serves the largest number of academy students in Southern California, and has always done so as a public service. We feel to be penalized for providing this service to public safety officers and agencies would be a contradiction to the intent of the mandate, and furthermore would fail to indemnify the district for its true costs of complying with the mandate. If the district is not properly indemnified it would be unconstitutional.

SCO's Comment

The finding and recommendation remain unchanged. We agree that community college districts may choose not to levy a health services fee. This is true even if Education Code Section 76355 provides the districts with the authority to levy such fees. However, the effect of not imposing the health services fee is that the related health services costs do not meet the requirements for mandated costs as defined by Government Code Section 17514. In essence, health services costs recoverable through an authorized fee are not costs that the district is required to incur. Moreover, Government Code Section 17556 states that COSM shall not find costs mandated by the State as defined in Government Code Section 17514 if the district has the authority to levy fees to pay for the mandated program or increased level of service.

FINDING 5— **Understated offsetting** revenues

The district understated offsetting revenues by \$51,724 because it did not deduct clinical receipts recorded in revenue account 7752.

A summary of the understated offsetting revenues is as follows:

Fiscal Year 2000-01 2001-02 2002-03 Total ___ Audit adjustment <u>\$(14,694)</u> <u>\$(14,914)</u> <u>\$(22,116)</u> <u>\$(51,724)</u>

Parameters and Guidelines specifies that any offsetting savings or reimbursements received by the district from any source as a result of the mandate must be identified and deducted so that only net district health services costs are claimed.

Recommendation

We recommend that the district ensure all applicable revenues are offset on its claims against its mandated program costs.

District's Response

The district agrees with this finding.

Attachment— District's Response to Draft Audit Report



October 6, 2004

Mr. Jim Spano State Controller's Office Division of Audits P.O. Box 942850 Sacramento, CA 94250

Re: Rancho Santiago Community College District Health Fee Elimination Program Audit Response

Dear Mr. Spano:

Thank you for extending our response time from September 24, 2004 to October 11, 2004. Our findings to the State Controller's Office (SCO) Health Fee Elimination Program Audit are included in this letter as follows:

The Rancho Santiago Community College District has a strong disagreement with two of the findings in the State Controller's Draft Audit Report for the Health Fee Elimination Program dated August 31, 2004. The disagreements relate to Finding 3, "Overstated indirect cost rate claimed", and Finding 4 "Understated authorized health fee revenue claimed".

The first of these disagreements, Finding 3, relates to the calculation of the college's Indirect Cost Rate Proposal (ICRP). The SCO alleges that the college has overstated its indirect costs by \$570,878 during the period of audit due to the fact that the rate was not federally approved. Furthermore, the SCO's recommendation states, "We recommend that the district ensure indirect costs claimed are computed using a federally approved rate prepared in accordance with OMB Circular A-21, or the SCO's alternate methodology using Form FAM-29C."

The Indirect Cost Rate Proposals were prepared in accordance with the federally approved methodology as provided by OMB Circular A-21, however these rates do not have federal approval. In order for the district to obtain federal approval it must have programs or grants funded by federal dollars that require a federally approved rate, and then submit the appropriate ICRPs for approval. If the district does not have federal program dollars or grants the cognizant federal agency responsible for approving the rates will simply return the rate calculation without consideration.

Since the Parameters and Guidelines specify "...indirect costs may be claimed in the manner described by the SCO in the claiming instructions." it is apparent that the SCO made the determination to only accept a federally approved rate, or the SCO's alternative methodology, but not rates prepared in accordance with OMB Circular A-21. As a result, the SCO has established an inequity between those agencies that are able to obtain federal approval and those that are refused consideration; due to the fact the SCO's alternative methodology yields an average rate of only about one third of the federal methodology.

Additionally, we believe the intent of the constitution and the reimbursement process is to indemnify districts for their actual costs incurred, including direct and indirect costs. However, as a result of the SCO's restriction on the application of the federal rate methodology, two separate districts that incur identical costs will receive significantly different reimbursement. If district A is allowed to use a federally approved rate and district B is not eligible to apply for the federal rate, and is then required to use the SCO's methodology, district A could receive as much as three times or greater reimbursement for indirect costs. Since the SCO has created this inequity and districts cannot remedy it, we believe the SCO's restriction is unconstitutional. We believe it is unconstitutional for the SCO to make any determination that creates an inequity in treatment between similar agencies since the Rancho Santiago Community College District and other districts will continue to be denied their right to a federal rate consideration and approval.

The second of these disagreements, Finding 4, relates to the student counts used to compute the offsetting health fees. The rational used to make the determination of the students to include in the counts was based upon the district's interpretation of the intent of the mandate. The Rancho Santiago Community College District believes the intent of the mandate is to provide students with the same level of services offered during the year of implementation (fiscal year 1986/87) for a fee that cannot exceed statutory rates to insure students have access to health care.

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In addition, the nurses in charge of each health center have stated that by using the student information system they verify that each student who comes to the health center is currently enrolled and has paid their health fee. If the student does not meet the criteria then the student is denied service.

Since the academy students do not contribute to the cost of the program, we believe it is not appropriate to offset the costs of this program with a fee authority applied to the

academy students. Rancho Santiago Community College District serves the largest number of academy students in Southern California, and has always done so as a public service. We feel to be penalized for providing this service to public safety officers and agencies would be a contradiction to the intent of the mandate, and furthermore would fail to indemnify the district for its true costs of complying with the mandate. If the district is not properly indemnified it would be unconstitutional.

In conclusion, the Rancho Santiago Community College District respectfully requests the SCO reverse its findings related to the overstatement of indirect costs, and those findings related to the student count that pertain to the academy students.

If you need any additional information, please do not hesitate to call.

Sincerely yours,

Noemi M. Kanouse

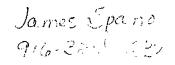
Assistant Vice Chancellor, Fiscal Services

714-480-7320

State Controller's Office
Division of Audits
Post Office Box 942850
Sacramento, California 94250-5874

http://www.sco.ca.gov





2323 North Broadway Santa Ana, California 92706 -1640 (714) 480-7300

October 6, 2004

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In conclusion, the Rancho Santiago Community College District respectfully requests the SCO reverse its findings related to the overstatement of indirect costs, and those findings related to the student count that pertain to the academy students.

If you need any additional information, please do not hesitate to call.

Sincerely yours,

Noemi M. Kanouse

Assistant Vice Charcellor, Fiscal Services

714-480-7320

CALIFORNIA COMMUNITY COLLEGES CHANCELLOR'S OFFICE

1102 Q STREET SACRAMENTO, CA 95814-6511 (916) 445-8752 HTTP://WWW.CCCCO.EDU



March 5, 2001

To;

Superintendents/Presidents

Chief Business Officers

Chief Student Services Officers Health Services Program Directors

Financial Aid Officers

Admissions and Records Officers

Extended Opportunity Program Directors

From:

Thomas J. Nussbaum

Chancellor

Subject:

Student Health Fee Increase

Education Code Section 76355 provides the governing board of a community college district the option of increasing the student health services fee by the same percentage as the increase in the Implicit Price Deflator for State and Local Government Purchase of Goods and Services. Whenever that calculation produces an increase of one dollar above the existing fee, the fee may be increased by \$1.00.

Based on calculations by the Financial, Economic, and Demographic Unit in the Department of Finance, the Implicit Price Deflator Index has now increased enough since the last fee increase of March 1997 to support a one dollar increase in the student health fees. Effective with the Summer Session of 2001, districts may begin charging a maximum fee of \$12.00 per semester, \$9.00 for summer session, \$9.00 for each intersession of at least four weeks, or \$9.00 for each quarter.

For part-time students, the governing board shall decide the amount of the fee, if any, that the student is required to pay. The governing board may decide whether the fee shall be mandatory or optional.

The governing board operating a health services program must have rules that exempt the following students from any health services fee:

 Students who depend exclusively upon prayer for healing in accordance with the teachings of a bona fide religious sect, denomination, or organization.

- Students who are attending a community college under an approved apprenticeship training program.
- Students who receive Board of Governors Enrollment Fee Waivers, including students who demonstrate financial need in accordance with the methodology set forth in federal law or regulation for determining the expected family contribution of students seeking financial aid and students who demonstrate eligibility according to income standards established by the board of governors and contained in Section 58620 of Title 5 of the California Code of Regulations.

All fees collected pursuant to this section shall be deposited in the Student Health Fee Account in the Restricted General Fund of the district. These fees shall be expended only to provide health services as specified in regulations adopted by the board of governors. Allowable expenditures include health supervision and services, including direct or indirect medical and hospitalization services, or the operation of a student health center or centers, or both. Allowable expenditures exclude athletic-related salaries, services, insurance, insurance deductibles, or any other expense that is not available to all students. No student shall be denied a service supported by student health fee on account of participation in athletic programs.

If you have any questions about this memo or about student health services, please contact Mary Gill, Dean, Enrollment Management Unit at 916.323.5951. If you have any questions about the fee increase or the underlying calculations, please contact Patrick Ryan in Fiscal Services Unit at 916.327.6223.

CC: Patrick J. Lenz
Ralph Black
Judith R. James
Frederick E. Harris

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State Contioner's Off	ice	7			School Mandated Cost	Manua
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				LDante	rs 1/84 and 1118/87	

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School Mandated Cost Manual

032 HEALTH FEE ELIMINATION CLAIM SUMMARY	FORM HFE-1.0
CLAIM SUMMARY	
	±
(01) Claimant: Rancho Santiago Comm Coll Dist (02) Type of Claim	Fiscal Year
Reimbursement X	2000-2001 :
Estimated	
(03) List all the colleges of the community college district identified in form HFE-1.1, line (03)	
(a) Name of College	(b) Claimed Amount
1. Rancho Santiago Community College District	394,70
2.	394,70
3.	
4.	
5.	
6.	
7.	
8.	
9.	
10.	
11.	
12.	
13.	
14.	
15.	
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7.	
8.	
9.	
0.	
1.	-
74) Total Amount Claimed [Line (3.1b) + line (3.2b) + line (3.3b) +line (3.21b)]	

State Controller's Office						School Man	dated Cost Man
Program 032		HEA	MANDATEI LTH FEE E CLAIM SU	LIMINATI	ON		FORM HFE-1.1
(01) Claimant: Rancho Santiag	o Comm Coll D	is (2) Type o	f Claim			Fiscal Year	
		Reimb	ursement	Х			
		Estima	ited]	2000-2001	
(3) Name of College			-			-	
(O4) indicate with a check mark, the level at to the 1986/87 fiscal year. If the 'Less' bo	x is checked, STOP,	do not complet	led during the fisc the form. No reli	mbursement is a	ursement in comp	arison	
LES	35	SAME	1	MORE	7		
			<u></u>		Direct Cost	Indirect Cost	Total
(05) Cost of health services for the fis	cal year of claim				\$505,471	\$231,338	\$736,809
(06) Cost of providing current fiscal you of the level provided in 1986/87	ear health service	s which are in	1 excess				ψ, σο,οσ.
(07) Cost of providing current fiscal ye	ear health service	s at the 1986/	87 level				
[Line (05) - line (06)]					\$505,471	\$231,338	\$736,809
(08) Complete columns (a) thro		·	data for heal	th fees			
	(a)	(b)	(c)	(d)	(e)	(f)	(g) Student Health
Period for which health fees were collected	Number of Full-time Students	Number of Part-Time Students	Unit Cost for Full-Time Student per Educ. Code 76355	Full-time Student Health Fees (a) x (c)	Unit Cost for Part-time student per Educ. Code 76355	Part-time Student Health Fees (b) x (e)	Fees That Could Have Been Collected (d) + (f)
1. Per fall semester	5690	7482	\$11.00	\$62,590	\$11.00	\$82,302	\$144,892
2. Per spring semester	5605	7946	\$11.00	\$61,655	\$11.00	\$87,406	\$149,061
3. Per summer session	333	5686	\$8.00	\$2,664	\$8.00	\$45,488	\$48,152
1. Per first quarter					75.00	- 	Ψ (O) (O2
5. Per second quarter							
6. Per third quarter							<u> </u>
09) Total health fee that could h	ave been colle	ected	[Line (8.1g) -	+ (8.2g) +	.(8.6g)]		\$342,105
10) Sub-total		<u> </u>	[Line (07) - li	ne (09)]			\$394,704
Cost Reduction			<u>-</u>	 .			Ψ00-1,10 -1
11) Less: Offsetting Savings, if	applicable	 -					
12) Less: Other Reimbursemen	ts, if applicab	le		.			
(3) Total Amount Claimed		Ĺ,	Line (10) - {lin	e (11) + line (12)}]		\$394,704
evised 9/01						Chapter 1/84	

MANDATED COSTS Program: **FORM HEALTH FEE ELIMINATION** HFE-2 **HEALTH SERVICES** (01) Claimant: Rancho Santiago Comm Coll Dist (02) Fiscal Year Costs Were Incurred 2000-2001 (03) Place an "X" in column (a) and/or (b), as applicable, to indicate which health (a) (b) service was provided by student health service fees for the indicated fiscal year. FY -FY 1986/87 of Claim **Accident Reports Appointments** College Physician, surgeon X X Dermatology, Family practice X X Internal Medicine X X Outside Physician X X **Dental Services** X X Outside Labs, (X-ray, etc.,) X X Psychologist, full service X X Cancel/Change Appointment X X Registered Nurse X X **Check Appointments** X Assessment, Intervention and Counseling **Birth Control** X X Lab Reports X X Nutrition X X **Test Results, office** X X Venereal Disease X X Communicable Disease X X **Upper Respiratory Infection** X X Eyes, Nose and Throat X X Eve/Vision X X Dermatology/Allergy X X X **Gynecology/Pregnancy Service** X Neralgic X Orthopedic X X Genito/Urinary X X Dental Gastro-Intestinal X X Stress Counseling X X **Crisis Intervention** X X Child Abuse Reporting and Counseling X X Substance Abuse Identification and Counseling X X **Acquired Immune Deficiency Syndrome Eating Disorders** X X Weight Control X X Personal Hygiene X X Burnout X X Other Medical Problems, list X X Examinations, minor illnesses Recheck Minor Injury X X Health Talks or Fairs, Infomation **Sexually Transmitted Disease** X X X X Acquired Immune Deficiency Syndrome X Child Abuse X Х

MANDATED COSTS **Program** FORM **HEALTH FEE ELIMINATION** HFE-2 032 **HEALTH SERVICES** (01) Claimant: Rancho Santiago Comm Coll Dist (02) Fiscal Year Costs Were Incurred 2000-2001 (03) Place an "X" in column (a) and/or (b), as applicable, to indicate which health (a) (b) service was provided by student health service fees for the indicated fiscal year. FY FΥ ---1986/87 of Claim **Child Abuse** X X **Birth Control/Family Planning** X X Stop Smoking X X Library, Videos and Cassettes X X First Aid, Major Emergencies X X First Aid, Minor Emergencies X X First Ald Kits, Filled X X **Immunizations** Diptheria/Tetanus X X Measles/Rubella Influenza Infomation X X Insurance On Campus Accident X X Voluntary X X Insurance Inquiry/Claim Administration **Laboratory Tests Done** Inquiry/Interpretation X X Pap Smears **Physical Examinations Employees** Students **Athletes** Medications Anatacids X Antidiarrheal X X Aspirin, Tylenol, etc., X X Skin Rash Preparations X X X X X **Eye Drops Ear Drops** X Toothache, oil cloves X X Stingkill X Midol, Menstrual Cramps X X Other, list Parking Cards/Elevator Keys Tokens Return Card/Key Parking Inquiry **Elevator Passes**

Temporary Handicapped Parking Permits

State	Controller's	Office

School Mandated Cost Manual

A .			2011001	Mandated Cost Man	ua
Prògram	MA	ANDATED COSTS		FORM	
	HEALT	H FEE ELIMINATION			
032				HFE-2	
	HE	ALTH SERVICES			
(01) Claimant:	Rancho Santiago Comm Coll Dist	(02) Fiscal Year Costs Were Incurred		2000-2001	
(03) Place an '	X" in column (a) and/or (b), as ap	plicable, to indicate which health	(a)	(b)	
service wa	as provided by student health serv	vice fees for the indicated fiscal year.	FY	FY :	
		•	1986/87		
			1966/6/	of Claim	\dashv
F	Referrals to Outside Agencies		j		
	Private Medical Doctor		x	x	
	Health Department		x	l â	
	Clinic		x		ı
	Dental		x	X	ı
	Counseling Centers		Î	x	
	Crisis Centers		Î	x	- 1
	Transitional Living Facilities	s, battered/homeless women	l â	x	ĺ
	Family Planning Facilities	o, manara anno monto monto m	l â) ÷	1
	Other Health Agencies		l â	X X	ı
т	est s				1
	Blood Pressure			1	1
	Hearing		X	X	1
	Tuberculosis		X	X	1
	Reading		X	X	1
	Information		X	X	ı
	Vision		X	X	1
	Glucometer		X	x	1
	- Urinalysis				1
	Hemoglobin				ı
	EKG				ı
	Strep A Testing		ĺ	1	1
	PG Testing			1	1
	Monospot				1.
	Hemacult		}	1	ł
	Others, list				l
Mi	scellaneous				ı
.411	Absence Excuses/PE Waiver			1	1
	Allergy Injections		X	X	
	Bandaids				l
	Booklets/Pamphlets		X	X	ı
	Dressing Change		X	X	
	Rest		X	X	l
	Suture Removal		X	X	ĺ
	Temperature		X	X	l
	Weigh		X	X	ĺ
	Information		X	X	l
	Report/Form		X	X	
	Wart Removal		Х	X	
	Others, list		X	Х	
^	munitta a a			ď	
Cor	nmittees Safety	1			
	Environmental	ľ	X	X	
	Disaster Planning		X	X	
	Skin Rash Preparations	j	x	X .	
	Eye Drops		j	1	
	Lye Diops		l		
		1	ı		

Mandated Cost Data Colelction Form Health Fee Elimination 2000-2001

Rancho Santiago Community College District

Number of Students Enrolled (Unduplicated Head Count)

	Full Time	Part Time
Fall 2000	5,690	31,665
Spring 2001	5,605	37,981
Summer 2001	333	25,867

17 3)

Number of Health Fee vaivers Students All

Fall 2000	24,183
Spring 2001	30,035
Summer 2001	20,181

13 172

E-Mail Address

Form FAM-27 (Revised 9/03)

State Controller's Office			School	ol Mandated Cost Nan
2342	HEALTH FE	TED COSTS EE ELIMINATION SUMMARY		FORM HFE-1.0
(01) Claimant: Rancho Sar		(02) Type of Claim Reimbursement Estimated	×	Fiscal Year 2002-2003
(03) List all the colleges	of the community college di	strict identified in form	HFE-1.1, line (03)	
ų	(a) Name of Col	llege		(b) Claimed Amount
1. Rancho Santiago Com				\$407,36
2.				
3.		· · · · · · · · · · · · · · · · · · ·		
4.				
5.				
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1.				
			!	

[Line (3.1b) + line (3.2b) + line (3.3b) + ...line (3.21b)]

(04) Total Amount Claimed

Program				ANDATE				FORM
234				TH FEE E	LIMINATION MMARY	ON		HFE-1.1
(01) Claimant: Rancho	Santiago	Comm Coll Di	s (2) Type o	f Claim			Fiscal Year	
			1	ursement	х	7		
			Estima	tari			2002 2002	
(2) 11			Latina		<u> </u>	<u> </u>	2002-2003	
(3) Name of College	٠.							
(04) Indicate with a check mark,	the level at	which health servi	ices were provi	ded during the f	fiscal year of rei	mbursement in c	omparison	
to the 1986/87 fiscal year, If the	'Less' box	s checked, STOP,	do not comple	te the form. No	reimbursement i	s allowed.		
	LESS	, ר	SAME	ן	MORE	י ו	-	
	() () () () () () () () () ()					Direct Cost	Indirect Cost	Total
(05) Cost of health services for	or the San-	l very of claim		· · · · · ·				
						\$736,792	\$232,594	\$969,38
(05) Cost of providing current of the level provided in 19		r health service	s which are i	n excess				1
(07) Cost of providing current	fiscal yea	r health service	s at the 1986/	87 level				
[Line (05) - line (06)]						\$736,792	\$232,594	\$969,380
(08) Complete columns (a) throug	jh (g) to prov	ride detail (data for hea	alth fees			
	ŧ	(a)	(b)	(c)	(d)	(e)	(f)	(g) Student Health
Period for which heat fees were collected		Number of	Number of	Unit Cost for	Full-time	Unit Cost for	Part-time	Fees That
lees wele collected		Full-time Students	Part-Time Students	Full-Time Student per	Student Health Fees	Part-time student per	Student Health Fees	Could Have Been
	1			Educ. Code 76355	(a) x (c)	Educ, Code 76355	(b) x (e)	Collected (d) + (f)
1. Per fall semester		8853	11549	\$12	\$106,236	\$12	\$138,588	
2. Per spring semester	£	8691	11639	\$12				\$244,82
3. Per summer session	1				\$104,292	\$12	\$139,668	\$243,96
4. Per first quarter	1	156	7981	\$9	\$1,404	\$9	\$71,829	\$73 ,233
5. Per second quarter							-	
6. Per third quarter	:				-			
(09) Total health fee that o	ould be	(a baan salla	otad	() in a (0.4)				
	outu na\	e neeu colle			+ (8.2g) +	(8.6g)]		\$562,017
(10) Sub-total				[Line (07) -	line (09)]			\$407,369
Cost Reduction								
11) Less: Offsetting Savi	ngs, if a	plicable		-				
12) Less: Other Reimbur	sements	, if applicabl	8					
13) Total Amount Claime	d		[1	Line (10) - {li	ne (11) + line	(12)}]		\$407.000
levised 9/03								\$407,369

tate Controller's Offic			School N	landated Cost Ma
· ingiana	MAND	ATED COSTS		FORM
	HEALTH F	EE ELIMINATION		HFE-2
221				11176-2
	REALI	H SERVICES]
)1) Claimant: Ran	cho Santiago Comm Coll Dist	(02) Fiscal Year Costs Were Incurred	· · · · · · · · · · · · · · · · · · ·	2002-2003
	in column (a) and/or (b), as applica		(a)	(b)
service was p	provided by student health service:	fees for the indicated fiscal year.	FY	FY
Acc	ident Reports		1986/87	of Claim
	·			
App	ointments College Physician, surgeon			
	Dermatology, Family practice		X	X
	Internal Medicine		X	X
			X	X
	Outside Physician		X	X
	Denta Services		X	X
	Outside Labs, (X-ray, etc.,)	 .	X	X
	Psychologist, full service	•	X	X
	Cancel/Change Appointment		X	x
	Registered Nurse		X	X
	Check Appointments		X	X
Ass	essment, intervention and Counsell	ing	İ	j
	Birth Control	,	X	X
	Lab Reports		x	x
	Nutrition) â	l â
	Test Results, office		Î	x
	Venereal Disease		î	
	Communicable Disease		Ŷ	X
	Upper Respiratory Infection			X
	Eyes,[Nose and Throat		X	X
	Eve/Mision		X	X
			X	X
	Dermitology/Allergy		X	X
	Gynecology/Pregnancy Service		X	X
	Neralitic	i	×	X
	Orthogradic		X	X
	Genit ě /"Urinary		X .	X
	Dental			
•	Gastro-Intestinal		X	l x
	Stress Counseling		X	X
	Crisis Intervention		X	X
	Child Abuse Reporting and Coun	seling	X	x
	Substance Abuse Identification a		X	x
	Acquired Immune Deficiency Syr			^
	Eating Disorders		x	x
	Weight Control		x	x
	Personal Hygiene	ļ	x	
	Burnout	ļ		X
	Other Medical Problems, list		X X	X X
Eus-	inations minorillaness			
Exam	inations, minor illnesses Recheck Minor Injury	1	x	X
Ussia	Talka as Caina Information			
nealtr	Talks or Fairs, Infomation	i		
	Sexually Transmitted Disease	İ	X	X
	Drugs		X	X
	Acquired Immune Deficiency Sync Child Abuse	drome	1	X X



MANDATED COSTS -HEALTH FEE ELIMINATION

FORM

HEALTH FEE ELIMINATION		HFE-2	
HEALTH SERVICES			
1) Claimant: Rancho Santiago Comm Coli Dist (02) Fiscal Year Costs Were Incurred	· · · · · · · · · · · · · · · · · · ·	2002-2003	
3) Place an "X" in column (a) and/or (b), as applicable, to indicate which health	(a)	(b)	
service was provided by student health service fees for the indicated fiscal year.	FY	FY	
·	1986/87	of Claim	
	100001	OI CIAITI	
Birth Control/Family Planning	X	x	
Stop Smoking	X	x	
Library, Videos and Cassettes	X	Х	
First Aid, Major Emergencies	x	x	
First Aid, Minor Emergencies	^	^	
First Aid Kits, Filled	X	· X	
		L	
Immunizations	X	X	
Diptheria/Tetanus			
Measies/Rubella Influenza		- ·	
Influenza Infomation	X	X	
· ·	^	X	
Insurance	×	x	
On Campus Accident			
Voluntary	x	X	
Insurance Inquiry/Claim Administration	į x	X	
Laboratory Tests Done	x	X	
Inquiry/Interpretation			
Pap Smears	x	X	
Physical Examinations	×	X	
Employees	ĺ		
Students			
Athletes			
Medications		• ••	
Anatacids	1		
Antidiarrheal	X	X	
Aspirin, Tylenoi, etc.,) x	X	
Skin Rash Preparations	X	X	
Eye Drops	X	X	
Ear Drops Toothache, oil cloves	X	X	
Stingkill	X	X X	
Midol, Menstrual Cramps	x	X ·	
Other, list	X	X	
Parking Cards/Elevator Keys	X	X _	
Tokens			
Return Card/Key			
Parking Inquiry	1		
Elevator Passes Temporary Handicapped Parking Permits			
	. (



MANDATED COSTS

FORM

		H FEE ELIMINATION		FORM HFE-2
	HE.	ALTH SERVICES		
(01) Claimant: R	lancho Santiago Comm Coll Dist	(02) Fiscal Year Costs Were Incurred		2002-2003
(03) Place an "	X" in column (a) and/or (b), as app	plicable, to indicate which health	(a)	(b)
service wa	s provided by student health serv	rice fees for the indicated fiscal year.	FY 1986/87	FY of Claim
R	eferrals to Outside Agencies			0.0.0.0.0.0
	Private Medical Doctor		x	X
	Health Department		â	â
•	Clinic		x	â
	Denjtal		x	â
	Counseling Centers		x	, â
•	Crisis Centers		x	.∴ x
	Transitional Living Facilities	s, battered/homeless women	X	×
	Family Planning Facilities Other Health Agencies		X	X X
Te	ests			^
·	Blood Pressure			
	Hearing		l č i	X
ž	्र [ु] ्रTuberculosis		X	X
,	Reading		Î	X
	Information		ÎÎ	X
	Vision		Î	X X
	Glucometer		^	^
	Urinalysis			
	Hemoglobin			
	EKĠ		1	
	Strep A Testing		1	
	PG Testing			
	Monospot			
	Hemacult		1	
	Others, list			
Mis	scellaneous Absence Excuses/PE Waiver			
	Allergy Injections		X	· X
	Bandaids			
	Booklets/Pamphiets		X	X
	Dressing Change		X	X
	Rest		X	X
	Suture Removal	1	X X	X
	Temperature	1	â	X
	Weigh		â	X X
	Information	}	â	â
	Report/Form		â	â
	Wart Removal		â	â l
	Others, list		^	^
Con	nmittees			Í
	Safety	1	x	x
	Environmental	1	X	x
	Disaster Planning	1	X	×
	Skin Rash Preparations	1		
	Eye Drops	1	}	i
				J

Health Fee Elimination 2002-2003

Prepared 11-13-03

Rancho Santiago Community College District

Number of Students Enrolled (Unduplicated Head Count) from Irene.

	Full Time		Part Time	1
Fall 2002		8,853	ntological stage	37,227
Spring 2003		8,691		34,081
Summer 2003		156)	19,581

geojnes to games

Number of Health Fee Waivers
Students
All

	5R1930 to the 4	Book
Fall 2002	both	25,678
Spring 2003		22,442
Summer 2003	į	11,600

Exempt + Wowed Sim Sik 1920

Health Fee Elimination 2002-2003

Count/Census/Irene PT-FT	<u>FT</u>	<u>PT</u>	
Fall Spring Summer	6,615 6,591 113	27,817 25,846 14,153	chere's data
Ratio/PT-FT Fall Spring Summer	0.19 0.20 0.01	0.81 0.80 0.99	chere 70 FT >PT
Ratio Applied to SR 1920 Figures to James Fall 46,080 SR1920 Spring 42,772 SR 1920 Summer 19,737 SR1920	2 8,853 8,691 156	37,227 34,081 19,581	"Total" off 5x 1920

Mandated Cost Data Collection Form Health Fee Elimination 2002-2003

Number of Students Enrolled

(Unduplicated Head Count)

SRUSSO District (Report

	Full Time	Part Time
Fall 2002	6,615	27,817
Spring 2003	6,591	25,846
Summer 1002-2003	113	14,153
SR0740 6 26/03		

Number of BOGG waiver Students

	All
Fall 2002	
Spring 2003	
Summer 2002 200 3	



Rancho Santiago CCD

RANCHO SANTIAGO COMMUNITY COLLEGE DISTRICT 2002-2003 HEALTH FEES REPORT Figures From SR 1920

TOTAL	44,097	36,014	16,120	96,231
(waived) # OF BOGG EXEMPTIONS	8,369	8,417	4,130	20,916
# EMEMPT *** OTH THAN BOGG	17,309	14,025	7,470	38,804
# WHO PAID HEALTH FEES	18,419	13,572	4,520	36,511
*	FALL 2002	SPRING 2003	SUMMER 2003	Total

^{**} See breakdown on next page

2002-2003 Health Fee Exemptions Other Than BOGS

	WKEND	PSRV	STAFF	}	XMPT	APRN	FIRE	PLCE	FIND O	TOTAL
-ALL 2002	763	1,249	ı	132	25	2,658	7.218	3 325	1 030	1 200
3PRING 2003	1,024	1,087	ı	167	96	2 407	7 7		60.	80c, 7
SUMMER 2003	419	ı		41	3 6	, to to to to to to to to to to to to to	n (2,91b	1,219	14,025
				• • •	3	020,1	3,898	931	455	7,470
[OTAL	2,206	2,336	•	413	8	6,685	16,295	7,172	3,613	38, <u>8</u> 04

RANCHO SANTIAGO COLLEGE HEALTH FEES PAID, EXEMPT, AND WAIVED FOR 1963 SUMMER

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ا د د د	445 261 118	7 112 ======	936	E E
) 	.268 445 0 261 259 118	57 ===	584	2 :
:	6.	1) 1) 1) 1)	ω 	9 :
SITE VOL NONE PSRY TY	SS 3.268 445 0c 0 261 30C 259 118	OTHER ====================================	TOTAL 3,584	OTAL STUDENTS SELECTED 19, 737 TOTAL PAID 4.5
SIT	SS GC SS&DC	OTHER =====	TOTA	7 * 0 *
Y.				

THE FOLLOWING INDICATES MULTIPLE EXEMPTIONS AND/OR OTHER REASONS:

9 	12	er.	, o	# 4 7	
AFDC GENAST WEDONL INCOME CRED BOGG WAVE	5 0 2,233 438 5 0 2,233 0 438 1 0 490 0 118	53	588 10	667	
RED	0 0		0	0	
	.233	233	0 0	0 3,133	
2 2 4	N :0 0	. 0	. 0	μ Ο	
> = = = = = = = = = = = = = = = = = = =	0 0	0	0	0	
W A I V E D MCDGNL JTPA					
VET	n +	-	N	() ()	
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11/06/03 11:39:2392 AM

HEALTH FEES PAID, EXEMPT, AND WAIVED FOR 1902 FALL

SR 1920

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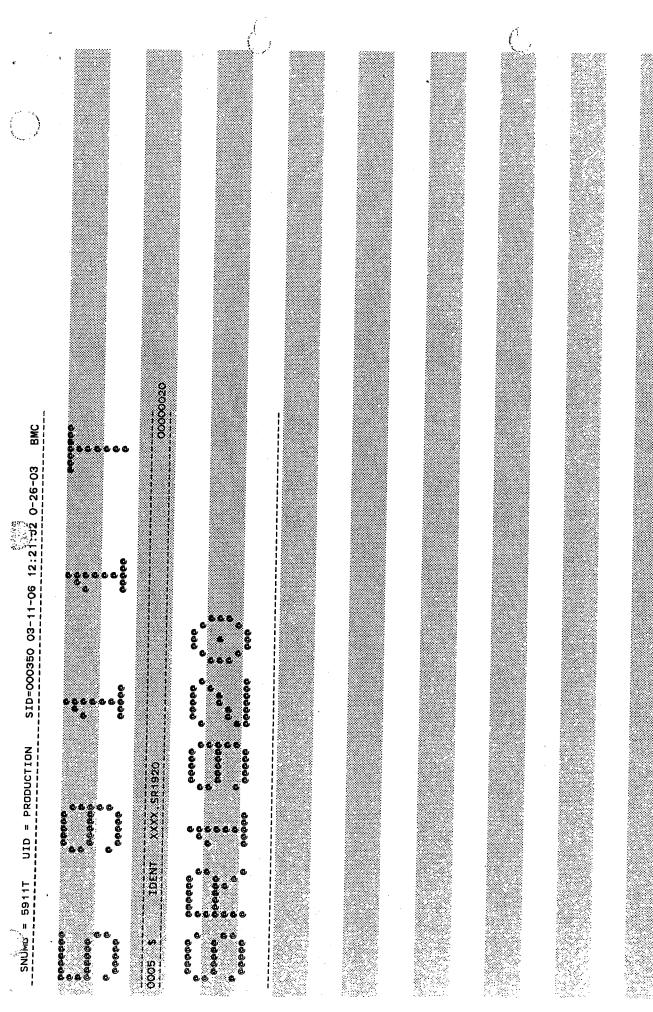
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EXEMPT = NO FEE PAID AND NO HEALTH SERVICES PROVIDED

= NO FEE PAID, BUT HEALTH SERVICES PROVIDED



RSCCD 11:26:0575 AM

HEALTH FEES PAID, EXEMPT, AND WAIVED FOR 1903 SPRING

SR1920

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THE FOLLOWING INDICATES MULTIPLE EXEMPTIONS AND/OR OTHER REASONS:

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FEES: REGD = FEE REGUIRED AND PAID. INCLIDES CLASS(ES) DROPPED LATE VOL = FEE PAID VOLUNTARILY: WAIVED AND/OR EXEMPT REGUIREMENT SOUE = FEE REQUIRED AND PAYMENT DUE NONE = NO FEE REQUIRED

EXEMPT = NO FEE PAID AND NO HEALTH SERVICES PROVIDED

WAIVED = NO FEE PAID, BUT HEALTH SERVICES PROVIDED

State Controller's	Office				
Program 032	MANDA HEALTH FI CLAIM	FORM HFE-1.0	<u>1U</u>		
(01) Claimant:	Fiscal Year 2001-2002				
	e colleges of the community college di	strict identified in form F	IFE-1.1, line (03)		
4 David O	(a) Name of Col	legė	·	(b) Claimed Amount	
	tiago Community College District			518,51	 IO
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) Total Amount	Claimed [Line	e (3.1b) + line (3.2b) + line (3.3b)	+line (3.21b)]		

State Controller's Office School Mandated Cost Manual **Program** MANDATED COSTS **FORM HEALTH FEE ELIMINATION** HFE-1.1 032 CLAIM SUMMARY Rancho Santiago Comm Coll Dis (2) Type of Claim (01) Claimant: Fiscal Year Reimbursement X **Estimated** 2001-2002 (3) Name of College (04) Indicate with a check mark, the level at which health services were provided during the fiscal year of reimbursement in comparison to the 1986/87 fiscal year. If the 'Less' box is checked, STOP, do not complete the form. No reimbursement is allowed. **LESS** SAME MORE **Direct Cost Indirect Cost** Total (05) Cost of health services for the fiscal year of claim \$687,949 \$325,459 \$1,013.408 (06) Cost of providing current fiscal year health services which are in excess of the level provided in 1986/87 (07) Cost of providing current fiscal year health services at the 1986/87 level [Line (05) - line (06)] \$687,949 \$325,459 \$1,013.408 (08) Complete columns (a) through (g) to provide detail data for health fees (a) (b) (c) (d) (e) (f) (g) Student Health Period for which health Number of Number of Full-time Unit Cost for **Unit Cost for** Part-time Fees That fees were collected Full-time Part-Time **Full-Time** Student Part-time Student Could Have Students Students Student per Health Fees student per Health Fees Been Educ. Code (a) x (c) Educ. Code (b) x (e) Collected 76355 76355 (d) + (f)Per fall semester 3483 14850 \$11.00 \$38,316 \$11.00 \$163,347 \$201,663 . Per spring semester 3423 15594 \$11.00 \$37,654 \$11.00 \$171,533 \$209,187 Per summer session 105 10401 \$8.00 \$840 \$8.00 \$83,208 \$84,048 . Per first quarter Per second quarter Per third quarter 9) Total health fee that could have been collected [Line $(8.1g) + (8.2g) + \dots (8.6g)$] \$494.898 0) Sub-total [Line (07) - line (09)] \$518.510 ost Reduction . ----1) Less: Offsetting Savings, if applicable 2) Less: Other Reimbursements, if applicable 3) Total Amount Claimed [Line (10) - {line (11) + line (12)}] \$518.510 vised 9/01 Chapter 1/84 and 1118/87

Child Abuse

X

School Mandated Cost Manual **Program** MANDATED COSTS FORM **HEALTH FEE ELIMINATION** 032 HFE-2 **HEALTH SERVICES** (01) Claimant: Rancho Santiago Comm Coll Dist (02) Fiscal Year Costs Were Incurred 2001-2002 (03) Place an "X" in column (a) and/or (b), as applicable, to indicate which health service was provided by student health service fees for the indicated fiscal year. (a) (b) FY FY 1986/87 of Claim Child Abuse X X Birth Control/Family Planning X X Stop Smoking X X Library, Videos and Cassettes X X First Aid, Major Emergencies X X First Aid, Minor Emergencies X X First Aid Kits, Filled X X immunizations Diptheria/Tetanus X X Measies/Rubella X X Influenza Infomation X X Insurance On Campus Accident X X Voluntary X X Insurance Inquiry/Claim Administration X X Laboratory Tests Done Inquiry/Interpretation X X Pap Smears X X **Physical Examinations Employees** Students **Athletes** Medications **Anatacids** X Antidiarrheal X X Aspirin, Tylenol, etc., X X X X X Skin Rash Preparations X Eye Drops X Ear Drops X Toothache, oil cloves X X Stingkill X X Midol, Menstrual Cramps X X Other, list Parking Cards/Elevator Keys Tokens Return Card/Key Parking Inquiry **Elevator Passes Temporary Handicapped Parking Permits**

Revised 9/01

School Mandated Cost Manual Program MANDATED COSTS **FORM HEALTH FEE ELIMINATION** 032 HFE-2 **HEALTH SERVICES** (01) Claimant: Rancho Santiago Comm Coll Dist (02) Fiscal Year Costs Were Incurred 2001-2002 (03) Place an "X" in column (a) and/or (b), as applicable, to indicate which health service was provided by student health service fees for the indicated fiscal year. (a) (b) FY FY 1986/87 of Claim Referrals to Outside Agencies **Private Medical Doctor** X X **Health Department** X X Clinic X X Dental X **Counseling Centers** X X X X **Crisis Centers** X Transitional Living Facilities, battered/homeless women X Family Planning Facilities X X Other Health Agencies X Tests **Blood Pressure** X X Hearing X X X X X X Tuberculosis X Reading X Information X Vision Glucometer Urinalysis Hemoglobin **EKG** Strep A Testing PG Testing Monospot Hemacult Others, list Miscellaneous Absence Excuses/PE Waiver X X Allergy Injections **Bandalds** X X Booklets/Pamphlets X X **Dressing Change** X X Rest X **Suture Removal** X X Temperature X X Weigh X X Information X X Report/Form X X Wart Removal X Others, list Committees Safety X **Environmental** X X Disaster Planning X Skin Rash Preparations Eye Drops

Revised 12-16-02

Rancho Santiago Community College District

Number of Students Enrolled (Unduplicated Head Count)

	Full Time	Part Time	1
Fall 2001	10 mis 9,029	38,581	~ u1,6'0
Spring 2002	8,802		118.514
Summer 2002	217	26,911	27.128
SR1070	lumber of Health Fee vaivers Students All	me of the second	con versus postupo postupo ses 1920 ses 1920
Fall 2001	29,277	D NO 18.2.23	SR 1970
Spring 2002	29,497	10, Co C	وسير مياه
Summer 2002	16,622	√ √	

Count/Census/Irene PT-FT	<u>FI</u>	<u>PT</u>	ŋ V
Fall Spring Summer	6,533 6,449 153	27,917 29,095 18,958	35,50
Ratio/Census Fall Spring Summer	0.19 0.18 0.01	0.81 0.82 0.99	
Ratio Applied t Figures to Chri Fall 47,610 Spring 48,514 Summer 27,128		38,581 39,712 26,911	47.61°

Should Have Paid	Did Pay
18,333	17,603
19,017	14,257
10,506	5,920
47,856	37,780

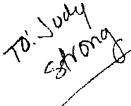
10/29/2002

Rancho Santiago Community College District

2001-2002

Health Fees Collected Report

SR 0830 data used to get fulltime student count. SR 1920 data used for numbert of students paid, exempt, and BOGG. Full-Time students reported equals SR 0830 full-time count. Part-time students reported equals SR1920 TOTAL students less FULL-TIME from SR0830.



Number of BOGG waiver
Students
All
Fall 2001
Spring 2002
Summer 2002

chene - 564-6464

Can you fiel in the top section only "#g students enabled" fall, spring to me please fax book to me at 796-3933 grants

Rancho S

RANCHO SANTIAGO COMMUNITY COLLEGE DISTRICT 2001-2002 HEALTH FEES REPORT Figures From SR 1920

TOTAL	46 880	42.754	45,154	22,342 113,176
# OF BOGG EXEMPTIONS	7,890	8.110	4.761	20,761
# EMEMPT ** OTH THAN BOGG	21,387	21,387	11,861	54,635
# WHO PAID HEALTH FEES	17,603	14,257	5,920	37,780
··· +1	FALL 2001	SPRING 2002	SUMMER 2002	Total

^{**} See breakdown on next page

2001-2002 Health Fee Exemptions Other Than BOGS

	WKEND	PSRV	STAFE	ì	į					
FALL 2001	ć.		-	<u> </u>	XMPT	APRN	FIRE	PLCE	TIND	TOT
	2,472	1,421	•	130	264					7 4
SPRING 2002	1 973			}	107	2,194	9,615	3,431	1,863	21,387
		1,428	•	135	123	2,667	7 801	070		<i>'</i>
SUMMER 2002	562		ı	101		•	2	φ. Θ.	2,352	
				171	130	1,760	6,522	2,136	624	11 861
TOTAL	5,007	2 840								
		, ,	•	392	514	6,621	24,028	10,385	4,839	54,635

11:28:5120 AM RSCCD 10/23/02

HEALTH FEES PAID, EXEMPT, AND WAIVED FOR 1902 SPRING

SR1920 PAGE 1

1,080 960 623 339 6,355 MCDON TOTAL WAIVED = B, 110 4 18 27 ä TOTAL EXEMPT=21,387 365 7,891 2,352 . 04.7 123 7 2,667 135 0 1,973 1,428 TOTAL STUDENTS SELECTED=48,614 13 908.0 300 8,443 NONE 143 10,274 JOA AQI 422 SITE SS TOTAL SS&OC

THE FOLLOWING INDICATES MULTIPLE EXEMPTIONS AND/OR OTHER REASONS:

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St.	N 0	SS & OC	#27 2 438	TOTAL 10,274 3,983	SITE: SS = SANTA ANA CAMPUS ONLY
condition (SCS)	W. 200 (1866)	688	90000000	1000	\$1500 P

ITE: SS = SANTA ANA CAMPUS ONLY
OC = ORANGE CAMPUS ONLY
SSAOC = SANTA ANA AND ORANGE CAMPUSES ONLY
OTHER * SKATA ANA AND/OR DRANGE AND/OR CIRES

REGO = FEE REGUIRED AND PAJO INCLUDES CLASSIES; DROPPED LATE VOL = FEE PAID VOLUNTARILY; WAIVED AND/OR EXEMPT REQUIREMENT SDUE = FEE REQUIRED AND PAYMENT DUE NONE = NO FEE REQUIRED

AND NO HEALTH SERVICES PROVIDED WAIVED - NO FEE PAID, BUT HEALTH SERVICES PROVIDED - NO FEE PAID EXEMPT

I.T.S. Job Request

NOTE: use one request form for each job requested. Use mail file request forms for mail file lis

Semester.	Leed Shemps Date	Duplex Burst: YES NO Trimmed: YES NO N	For I.T.S. Use Only	Date Copies Department Signature			Date Received: 12-23-62 Update Program: YES ON NO D	Request Number of of	SNUMB Number	Computer Operators Initials Date: Time Processed	Burster's Initials Decollater Initials Reture YES 27 MO
Pro Number J 1920 Ser	Program Name or Description: Malle Lea	Number of Copies Required: Special Instructions:	PARAMETER INEXTRES	Card Column Information	66/						

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HEALTH FEES PAID, EXEMPT, AND WAIVED FOR 1962 SUMMER

SR1920 PAGE 1

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THE FOLLOWING INDICATES MULTIPLE EXEMPTIONS AND/OR OTHER REASONS:

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SITE: SS = SANTA ANA CAMPUS ONLY
OC = ORANGE CAMPUS ONLY
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OTHER = SANTA ANA AND/OR DRANGE AND/OR OTHER DAMPUS/

REQD = FEE REQUIRED AND FAIO INCLUDES CLASSIES, DHOFFED LAIE VOL = FEE PAID VOLUNTARILY; WAIVED AND ON EXEMPT REQUIREMENT SDUE = FEE REQUIRED AND PAYMENT DUE NONE = NO FEE REQUIRED FEES:

= NO FEE PAID AND NO HEALTH SERVICES PROVIDED EXEMPT

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I.T.S. Job Request

NOTE: use one request form for each job requested. Use mail file request forms for mail file

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HEALTH FEES PAID, EXEMPT, AND WAIVED FOR 1901 FALL

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TOTAL EXEMPT=35,351

SITE: SS = SANTA ANA CAMPUS ONLY
OC = ORANGE CAMPUS ONLY
SS&QC = SANTA ANA AND ORANGE CAMPUSES ONLY
OTHER = SANTA ANA AND/OR DRANGE ANG/OR OTHER DAMPUS(ES)

FEES: REGO # FEE REQUIRED AND PAID: INCLUDES CLASSIES; DROPPED LATE **SOUR = FEE PAID VOCUNTARILY; #ALVED AND/OR EXEMPT REQUIREMENT MET **NONE = NO FEE REQUIRED

EXEMPT = NO FEE PAID AND NO HEALTH SERVICES PROVIDED

MAIVED * NO FEE PAID, BUT HEALTH SERVICES PROVIDED

· I.T.S. Job Request

NOTE: use one request form for each job requested. Use mail file request forms for mail file lists or labels.

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Number of Students Enrolled (Unduplicated Head Count)

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Number of BOGG waiver Students

	All
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chene - so4-6464

Can you fiel in the top section only "#of students emolled" fall, spring to me please fax both to me at 796-3933 growing

Rancho S