

## JOHN CHIANG California State Controller

December 3, 2007

RECEIVED DEC 1 1 2007 COMMISSION ON STATE MANDATES

Paula Higashi, Executive Director Commission on State Mandates 980 Ninth Street, Suite 300 Sacramento, CA 95814 Marush Atienza, Director of Revenues Los Angeles Unified School District 333 South Beaudry Avenue, 26<sup>th</sup> Floor Los Angeles, CA 90017

#### Re: Incorrect Reduction Claim Notification of Truancy Program CSM 05-904133-I-02 Los Angeles Unified School District, Claimant Statutes 1983, Chapter 498 Fiscal Years 1998-1999, 1999-2000 and 2000-2001

Dear Ms. Higashi and Ms. Atienza:

This letter constitutes the response of the Controller's Office to the Incorrect Reduction Claim of Los Angeles Unified School District. Enclosed are the required copies of supporting documentation along with the Division of Audits' response to the IRC (See Tab 2). A proof of service is also included as required by regulation.

An audit performed by the State Controller's Office disclosed that none of the District's claimed costs of the legislatively mandated Notification of Truancy Program for fiscal year 1998-1999 were allowable. The District failed to provide any documentation to support the number of notification of truancy forms it claims to have distributed to the pupil's parents or guardians. The District apparently admits that it has no records, only stating that they were destroyed pursuant to its record retention policy. That policy is in violation of the requirements of the Parameters and Guidelines (amended July 22, 1993) for reimbursement under this program and the auditing requirements under Government Code section 17558.5.

Paula Higashi Marush Atienza December 3, 2007 Page 2

An additional audit also disclosed that the District failed to provide documentation to support 99.42% of the notification of truancy forms, with the required elements identified in the Parameters and Guidelines, it claims to have distributed to the pupil's parents or guardians in fiscal year 1999-2000, and 98.66% of the forms it claims to have distributed in fiscal year 2000-2001. Despite the District's assertions to the contrary, Section V.A. of the Parameters and Guidelines specifically states that "eligible claimants shall be reimbursed for only those costs incurred for ... the printing and distribution of notification forms ..." (Emphasis added.) There is no provision or requirement for any other type of reimbursable notification.

Since nearly all of the claims were not supported by required and/or proper source documentation, the adjustments made by the Division of Audits were appropriate, and the IRC should be rejected. For a more complete discussion, see Tab 2 of the Controller's Office's response.

Finally, it should be noted the small number of claims that were found allowable in these audits totaled \$18,406, not the \$249,804 referenced in the District's January 20, 2006 letter to the Commission on State Mandates.

Sincerely,

Gome V Ofant

RONALD V. PLACET Senior Staff Counsel

RVP/ac

Enclosures

cc: Jim Spano, Division of Audits, State Controller's Office (w/o encl.) Ginny Brummels, Div. of Acctg. & Rptg., State Controller's Office (w/o encl.)

1	PROOF OF SERVICE			
2	I am employed in the County of Sacramento, State of California. At the time of service, I was at least 18			
3	years of age, a United States citizen employed in the county where the mailing occurred, and not a party to the within action. My business address is 300 Capitol Mall, Suite 1850, Sacramento, CA 95814.			
4	On December 4, 2007, I served the foregoing document entitled:			
5	SCO'S RESPONSE TO THE INCORRECT REDUCTION CLAIM FOR LOS ANGELES UNIFIED SCHOOL DISTRICT, CSM 05-904133-I-02			
6				
7	on all interested parties in this action by placing a true and correct copy thereof enclosed in a sealed envelope, addressed as follows:			
8	Paula Higashi <i>(original)</i> Executive Director			
9	Commission on State Mandates 980 Ninth Street, Suite 300			
10	Sacramento, CA 95814			
11	Marush Atienza Director of Revenues			
	Los Angeles Unified School District			
12	333 South Beaudry Avenue, 26 <sup>th</sup> Floor Los Angeles, CA 90017			
13	[X] BY MAIL			
14	I placed the envelope for collection and processing for mailing following this business's ordinary practice with which I am readily familiar. On the same day correspondence is placed for collection and mailing, it is deposited			
15	in the ordinary course of business with the United States Postal Service.			
16	[] BY PERSONAL SERVICE			
17	I caused to be delivered by hand to the above-listed addressees.			
	[] BY OVERNIGHT MAIL/COURIER			
18	To expedite the delivery of the above-named document, said document was sent via overnight courier for next day delivery to the above-listed party.			
19	[] BY FACSIMILE TRANSMISSION			
20	In addition to the manner of service indicated above, a copy was sent by facsimile transmission to the above-listed			
21	party.			
	I declare that I am employed in the office of a member of the bar of this court at whose direction the			
22	service was made. I declare under penalty of perjury under the laws of California that the foregoing is true and correct.			
23	Executed on December 4, 2007, at Sacramento, California.			
24				
25	Amber A. Camo			
	Amber A. Camarena			

## **RESPONSE BY THE STATE CONTROLLER'S OFFICE TO THE INCORRECT REDUCTION CLAIM (IRC) BY LOS ANGELES UNIFIED SCHOOL DISTRICT** Notification of Truancy Program

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# TAB 1

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1	300 Capitol Mall, Suite 1850 Sacramento, CA 94250				
2					
3	Telephone No.: (916) 445-6854	.;			
4	BEFORE THE				
5	COMMISSION ON STATE MANDATES				
6	STATE OF CALIFORNIA				
7					
8					
9		No.: CSM 05-904133-I-02			
10	INCORRECT REDUCTION CLAIM ON:				
11	Notification of Truancy Program	AFFIDAVIT OF BUREAU CHIEF			
12	Chapter 498, Statutes of 1983				
13	LOS ANGELES UNIFIED SCHOOL				
14	DISTRICT, Claimant				
15					
16	I, Jim L. Spano, make the following declarat	10ns:			
17	<ol> <li>I am an employee of the State Controller's Office (SCO) and am over the age of 18 years.</li> </ol>				
18 19	2) I am currently employed as a bureau chief, and have been so since April 21, 2000.				
20	3) I am a California Certified Public Accountant.				
21	4) I reviewed the work performed by the SCO auditor.				
22	<ol> <li>Any attached copies of records are true copies of records, as provided by the Los Angeles Unified School District or retained at our place of business.</li> </ol>				
23 24 25	<ol> <li>The records include claims for reimbursement, with attached supporting documentation, explanatory letters, or other documents relating to the above-entitled Incorrect Reduction Claim.</li> </ol>				
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1 2	7) A field audit for fiscal year (FY) 1998-99 claim commenced on August 13, 2002, and ended on September 30, 2002.				
3	<ol> <li>A field audit for the FY 1999-2000 and FY 2000-01 claims commenced on January 10, 2002, and ended on July 25, 2002.</li> </ol>				
4	I do declare that the above declarations are made under penalty of perjury and are true and				
5	correct to the best of my knowledge, and that such knowledge is based on personal observation, information, or belief.				
6					
7	Date: October 9, 2007				
8	OFFICE OF THE STATE CONTROLLER				
9					
10	By: Jen Janno				
11	Am L. Spano, Chief Mandated Cost Audits Bureau				
12	Division of Audits				
13	State Controller's Office				
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TAB 2

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### STATE CONTROLLER'S OFFICE ANALYSIS AND RESPONSE TO THE INCORRECT REDUCTION CLAIM BY LOS ANGELES UNIFIED SCHOOL DISTRICT For Fiscal Year (FY) 1998-1999, FY 1999-2000, and FY 2000-01

#### Notification of Truancy Program Chapter 498, Statutes of 1983

#### **SUMMARY**

The following is the State Controller's Office's (SCO) response to the Incorrect Reduction Claim (IRC) that the Los Angeles Unified School District filed with the Commission on State Mandates (CSM) on December 12, 2005. The SCO audited the district's claims for costs of the legislatively mandated Notification of Truancy Program for the period of July 1, 1999, through June 30, 2001. During the audit, the SCO expanded the audit scope to include the district's claim for the period of July 1, 1998, through June 30, 1999. The SCO issued its final report for the FY 1998-99 claim on December 13, 2002 (Exhibit B). The SCO also issued its final report for the FY 1999-2000 and FY 2000-01 claims on December 13, 2002 (Exhibit C).

The district submitted reimbursement claims totaling \$2,607,656 for FY 1998-99, FY 1999-2000, and FY 2000-01 as follows:

- FY 1998-99—\$712,167 (Exhibit F)
- FY 1999-2000—\$921,249 (Exhibit G)
- FY 2000-01—\$974,240 (Exhibit H)

For the audit period, the SCO determined that \$18,406 is allowable and \$2,589,250 is unallowable. The unallowable costs occurred because the district overclaimed the number of initial truancy notification forms distributed to the pupils' parents or guardians. The State paid the district \$2,370,913. The amount paid exceeded allowable costs claimed by \$2,352,507. The following table summarizes the audit results.

Cost Elements	Actual Costs Claimed	Allowable per Audit	Audit Adjustments
July 1, 1998, through June 30, 1999			
Number of truancy notifications Uniform cost allowance	60,869 × \$11.70	× \$11.70	(60,869) × \$11.70
Total program costs Less amount paid by the State Allowable costs claimed in excess of (less than) amount paid	<u>\$ 712,167</u>	\$ <u> </u>	<u>\$ (712,167)</u>
July 1, 1999, through June 30, 2000			
Number of truancy notifications Uniform cost allowance	75,327 × \$12.23	437 × \$12.23	(74,890) × \$12.23
Total program costs Less amount paid by the State	<u>\$ 921,249</u>	\$    5,345 (921,249)	<u>\$ (915,904)</u>
Allowable costs claimed in excess of (less than) amount paid		\$ (915,904)	

Cost Elements	Actual Costs Claimed	Allowable per Audit	Audit Adjustments
July 1, 2000, through June 30, 2001			
Number of truancy notifications Uniform cost allowance	76,531 × \$12.73	1,026 × \$12.73	(75,505) × \$12.73
Total program costs Less amount paid by the State	\$ 974,240	\$ 13,061 (737,497) <sup>1</sup>	<u>\$ (961,179)</u>
Allowable costs claimed in excess of (less than) amount paid		\$ (724,436)	
Summary: July 1, 1998, through June 30, 2001			
Total program costs Less amount paid by the State	<u>\$2,607,656</u>	\$ 18,406 (2,370,913)	<u>\$(2,589,250)</u>
Total allowable costs claimed in excess of (less than) amount	paid	\$(2,352,507)	

<sup>1</sup> Payment information is based on amount paid when the final report was issued.

The district's IRC contests all audit adjustments. The district believes that it provided sufficient documentation to show compliance with the requirements of Education Code section 48260.5; therefore, the district believes the costs claimed are allowable.

#### I. SCO REBUTTAL TO STATEMENT OF DISPUTE— CLARIFICATION OF REIMBURSABLE ACTIVITIES, CLAIM CRITERIA, AND DOCUMENTATION REQUIREMENTS

#### **Parameters and Guidelines**

On November 29, 1984, the State Board of Control (now the Commission on State Mandates [CSM]) determined that Chapter 498, Statutes of 1983, imposed a state mandate upon school districts reimbursable under Government Code section 17561. CSM adopted the parameters and guidelines on August 27, 1987. The CSM amended the parameters and guidelines for Chapter 498, Statutes of 1983, on July 28, 1988, and again on July 22, 1993 (**Tab 3**). The following represents an excerpt of the July 22, 1993, amendment to the parameters and guidelines that is applicable for FY 1998-99, FY 1999-2000, and FY 2000-01.

Section 1, Summary of the Mandate, states:

Chapter 498, Statutes of 1983, added Education Code Section 48260.5, which requires school districts, upon a pupil's initial classification as a truant, to notify the pupil's parent or guardian by first-class mail or other reasonable means of (1) the pupil's truancy; (2) that the parent or guardian is obligated to compel the attendance of the pupil at school; and (3) that parents or guardians who fail to meet this obligation may be guilty of an infraction and subject to prosecution pursuant to Article 6 (commencing with section 48290) of Chapter 2 of Part 27.

Additionally, the district must inform parents and guardians of (1) alternative educational programs available in the district, and (2) the right to meet with appropriate school personnel to discuss solutions to the pupil's truancy.

A truancy occurs when a student is absent from school without valid excuse more than three (3) days or is tardy in excess of thirty (30) minutes on each of more than three (3) days in one school year. (Definition from Education Code Section 48260).

A student shall be initially classified as a truant upon the fourth unexcused absence, and the school must at that time perform the requirements mandated in Education Code Section 48260.5 as enacted by Chapter 498, Statutes of 1983.

Section III (amended July 22, 1993) identifies eligible claimants as follows.

The claimants are all school districts and county offices of education of the state of California, except a community college district, as defined by Government Code Section 17519 (formerly Revenue and Taxation Code 2208.5), that incur increased costs as a result of implementing the program activities of Education Code Section 48260.5, Chapter 498, Statutes of 1983.

Section V identifies reimbursable activities as follows.

A. Scope of the Mandate

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The eligible claimant shall be reimbursed for only those costs incurred for planning the notification process, revising district procedures, and printing and distributing of notification forms, and associated record keeping.

B. Reimbursable Activities

For each eligible school district the direct and indirect costs of labor, supplies, and services incurred for the following mandated program activities are reimbursable:

1. Planning and Preparation - One-time

Planning the method of implementation, revising school district policies, and designing and printing the forms.

2. Notification process – Ongoing

Identifying the truant pupils to receive the notification, preparing and distributing by mail or other method the forms to parents/guardians, and associated recordkeeping.

C. Uniform Cost Allowance

Pursuant to Government Code Section 17557, the Commission on State Mandates has adopted a uniform cost allowance for reimbursement in lieu of payment of total actual costs incurred. The uniform cost allowance is based on the number of initial notifications of truancy distributed pursuant to Education Code Section 48260.5, Statutes of 1983.

For fiscal year 1992-93, the uniform cost allowance is \$10.21 per initial notification of truancy distributed. The cost allowance shall be adjusted each subsequent year by the Implicit Price Deflator.

D. Unique Costs

School districts incurring unique costs within the scope of the reimbursable mandated activities may submit a request to amend the parameters and guidelines to the Commission for the unique costs to be approved for reimbursement, Pursuant to Section 1185.3, Title 2, California Code of Regulations, such requests must be made by November 30 immediately following the fiscal year of the reimbursement claim in which reimbursement for the costs is requested.

The district claimed only costs relating to the Notification process. It did not claim any costs for Planning and Preparation.

Section VI describes the claim preparation process as follows.

Each claim for reimbursement pursuant to Education Code Section 48260.5, Chapter 498, Statutes of 1983, must be timely filed and provide documentation in support of the reimbursement claimed for this mandated program.

#### A. Uniform Cost Allowance Reimbursement

Report the number of initial notifications of truancy distributed during the year. Do not include in that count the number of notifications or other contacts which may result from the initial notification to the parent or guardian.

B. Recognized Unique Costs

As of fiscal year 1992-93, the Commission has not identified any circumstances which would cause a school district to incur additional costs to implement this mandate which have not already been incorporated in the uniform cost allowance.

If and when the Commission recognizes any unique circumstances which can cause the school district to incur additional reasonable costs to implement this mandated program, these unique implementation costs will be reimbursed for specified fiscal years in addition to the uniform cost allowance.

Section VII describes the supporting data that must be maintained as follows.

For auditing purposes, documents must be kept on file for a period of 3 years from the date of final payment by the State Controller, unless otherwise specified by statute and be made available at the request of the State Controller or his agent.

A. Uniform Allowance Reimbursement

Documentation which indicates the total number of initial notifications of truancy distributed.

B. Reimbursement of Unique Costs

In addition to maintaining the same documentation as required for uniform cost allowance reimbursement, all costs claimed must be traceable to source documents and/or worksheets that show evidence of the validity of such costs.

#### **SCO Claiming Instructions**

In compliance with Government Code section 17558, the SCO issues claiming instructions for mandated programs, to assist local agencies and school districts in claiming reimbursable costs. The SCO issued revised claiming instructions for Chapter 498, Statutes of 1983, in October of 1995 (Exhibit A). The portion of the claiming instructions that describes the mandate summary paraphrases the requirements of Education Code sections 48260 and 48260.5 in effect when the parameters and guidelines were adopted.

The actual claim form filed by the district (SCO Form FAM-27) was modified in September 2000 and subsequently in September 2001. The district used the October 1995 version for filing its FY 1998-99 and FY 1999-2000 claims (Exhibit F and G). The September 2000 version, for the purposes and scope of the audit period, are believed to be significantly similar to the version filed by the district for its FY 1998-99 and FY 1999-2000 claims. The district properly used the September 2001 version for filing its FY 2000-01 reimbursement claim (Exhibit H).

#### **Education Code Section 48260.5**

Chapter 498, Statutes of 1983, added Education Code section 48260.5, effective July 28, 1983. The original text of the law is similar to what appears in the parameters and guidelines, Section I, Summary of the Mandates (**Tab 3**). When first enacted, the statute required initial notification of truancy upon the fourth absence or tardy in excess of 30 minutes on more than three occasions, pursuant to Education Code section 48260. The statute required school districts to notify parents or guardians and include five specific pieces of information in the notification. The version of the parameters and guidelines in effect for FY 1998-99, FY 1999-2000, and FY 2000-01 was adopted on July 22, 1993, as noted above.

However, in 1994, Chapter 1023, Statutes of 1994 (Senate Bill 1728) amended Education Code section 48260 and changed the classification of a truant student to a student who is absent without excuse on three days or who is tardy on each of three days in one school year. Chapter 1023, Statutes of 1994 (Senate Bill 1728), also amended Education Code section 48260.5 and required that three additional items be added to the notification: (1) that the pupil may be subject to prosecution under section 48264; (2) that the pupil may be subject to suspension, restriction, or delay of the pupil's driving privilege pursuant to section 13202.7 of the Vehicle Code; and (3) that it is recommended that the parent or guardian accompany the pupil to school and attend classes with the pupil for one day.

However, no school district filed a test claim based on the changes in the law. Consequently, the parameters and guidelines were not updated for this change. While the legal requirements governing school districts originate in the Education Code, the right to reimbursement is set forth in the Statement of Decision, and the method by which to claim reimbursement is set forth in the parameters and guidelines. Both of these documents are subject to adoption by the CSM. Consequently, only costs identified in the applicable parameters and guidelines are reimbursable.

#### II. THE DISTRICT OVERCLAIMED THE NUMBER OF INITIAL NOTIFICATION OF TRUANCY FORMS DISTRIBUTED FOR THE MANDATE PROGRAM

#### Issue

The district did not provide documentation to substantiate claimed costs of initial truancy notifications, totaling \$2,589,250 (\$712,167 for FY 1998-99, and \$915,904 for FY 1999-2000, and \$961,179 for FY 2000-01.) However, the district believes that the records provided support the costs claimed; therefore, the costs claimed are allowable.

#### SCO Analysis

For FY 1998-99, the SCO auditors randomly sampled 79 of the 165 school sites that claimed initial truancy notification, representing 48% of the population. The sampled school sites claimed that 27,702 initial truancy notifications were distributed to pupils' parents or guardians. The district did not provide any documentation to support the claimed number of initial truancy notifications is unsupported and, therefore, unallowable.

For FY 1999-2000, the SCO auditors randomly sampled 67 of the 120 school sites that claimed initial truancy notifications, representing 56% of the population. The sampled school sites claimed that 49,489 initial truancy notifications were distributed to the pupil's parent or guardian. The district did not provide any documentation to support the claimed number of initial truancy notifications distributed at 55 of the 67 schools sampled. For the remaining 12 schools sampled, the district provided 286 letters that contained the required elements identified in the parameters and guidelines. Consequently, the percentage of supported notifications distributed to pupils' parents or guardians by the district was 0.58% (286 divided by 49,489). The percentage of initial truancy notifications distributed to the pupil's parent or guardian that was not supported by the district was 99.42%. The district claimed that 75,327 initial truancy notifications. We applied the allowable notifications to FY 1999-2000 uniform cost allowable notifications. We applied the allowable notifications to FY 1999-2000 uniform cost allowable costs.

For FY 2000-01, the SCO auditors randomly sampled 67 of the 120 school sites that claimed initial truancy notifications, representing 56% of the population. The sampled school sites claimed that 44,676 initial truancy notifications were distributed to pupils' parents or guardians. The district did not provide any documentation to support the claimed number of initial truancy notifications distributed at 41 of the 67 schools sampled. For the remaining 26 schools sampled, the district provided 598 letters that contained the required elements identified in the parameters and guidelines. Consequently, the percentage of supported notifications distributed to the pupils' parents or guardians by the district was 1.34% (598 divided by 44,676). The percentage of initial truancy notifications distributed to pupils' parents or guardians that was not supported by the district was 98.66%. The district claimed that 76,531 initial truancy notifications at the 120 schools were distributed to pupils' parents or guardians. We projected the results of the sample to the population of claimed truancies, resulting in 1,026 allowable notifications. We applied the allowable notifications to FY 2000-01 uniform cost allowance of \$12.73 (per the parameters and guidelines), resulting in \$961,179 of allowable costs.

		Fiscal Years		
	1998-99	1999-2000	2000-01	Total
Sampled number of notifications	27,702	49,480	44,676	
Supported number of notifications from the sample Unsupported number of notifications	0	286	598	
from the sample	(27,702)	(49,194)	(44,078)	
Percentage of unsupported number of notifications	(100%)	(99.42%)	(98.66%)	
Number of notifications claimed	60,869	75,327	76,531	
Projected unsupported number of notifications	(60,869)	(74,890)	(75,505)	
Uniform costs allowance	\$11.70	\$12.23	\$12.73	
Audit adjustment	\$ (712,167) 2	\$ (915,904)	<sup>2</sup> \$(961,179)	<sup>2</sup> \$(2,589,250)

The following table summarizes the audit results.

<sup>&</sup>lt;sup>2</sup> Claimed costs total \$712,167 for FY 1998-99, \$921,249 for FY 1999-2000, and \$974,240 for FY 2000-01.

The Pupil Service Attendance (PSA) coordinator of the school sites sampled indicated that the district implemented the notification forms for truancy in February 2001. The PSA coordinator advised us that prior to that month, the PSA counselor tracked parent or guardian contacts through other means such as telephone logs, attendance records, and permits to return to classroom. Therefore, the district did not notify pupils' parents or guardians of initial truancy via a letter or any other official documents, as required by the parameters and guidelines.

The PSA counselors and administrators of the school sites sampled also identified various reasons for not distributing initial truancy notification forms containing the five required elements identified in the parameters and guidelines. PSA counselors stated that:

- They were not aware of the existence of the mandate or proper guidelines for reporting initial truancy notifications;
- They did not work for the district during the review periods and thus were not able to locate the records;
- The notification records had been destroyed (they were not advised to retain any records);
- At some school sites, the PSA counselors were not on duty daily and were available only one day a week. In these instances, the school administrative staff notified parents or guardians of the initial truancy and did not retain any records; administrative staff claimed they were not told to retain the records; and
- They tracked parent or guardian contacts through other reasonable means such as logged telephone calls, attendance records, and permits to return to classrooms rather than notification letters sent to the pupil's parent or guardian.

Though not reimbursable, the SCO reviewed telephone logs, attendance records, and permits to return to classrooms to gain an understanding of the district's process of notifying a pupil's parent or guardian of the required five elements. These records did not support that the required elements were discussed with pupils' parents or guardians. Further, the parameters and guidelines requires the district to document the five specified elements on a form that is distributed to a pupil's parent or guardian. Other reasonable means identified in the parameters and guidelines related to the means of distributing the form (letter) other than by first-class mail, such as certified mail, overnight mail, etc.

The parameters and guidelines, adopted by the State Board of Control on November 29, 1984, allow the district to be reimbursed for claimed costs if the initial truancy notification forms distributed to the pupil's parent or guardian contain five specified elements. Chapter 1023, Statutes of 1984, amended Education Code section 48260.5, (effective January 1, 1995) to require eight specified elements. However, since the parameters and guidelines have not been amended, the claimant continues to be reimbursed if it complies with the five specified elements in the guidelines.

The parameters and guidelines, section I, require "... school districts, upon the pupil's initial classification as a truant, to notify the pupil's parent or guardian, by first-class mail or other reasonable means, of (1) the pupil's truancy; (2) that the parent or guardian is obligated to compel the attendance of the pupil at school; and (3) that parents or guardians who fail to meet this obligation may be guilty of an infraction and subject to prosecution pursuant to

Article 6 (commencing with section 48290) of Chapter 2 of Part 27." Furthermore, the guidelines state "... district must inform parents and guardians of (1) alternative educational programs available in the district; and (2) the right to meet with appropriate school personnel to discuss solutions to the pupil's truancy."

The parameters and guidelines, section V.A., state, "The eligible claimant shall be reimbursed for only those costs incurred for . . . the printing and distribution of notification forms . . . ."

The parameters and guidelines, section V.B.1., state that the claimant shall be reimbursed for "Planning the method of implementation, revising school district policies, and designing and printing the forms."

The parameters and guidelines, section V.B.2., state that the claimant shall be reimbursed for "Identifying the truant pupils to receive the notification, preparing and distributing by mail or other method the forms to parents/guardians . . . ."

The parameters and guidelines, section V.C., state, "The uniform cost allowance is based on the number of initial notifications of truancy distributed pursuant to Education Code section 48260.5, Chapter 498, Statutes of 1983. For fiscal year 1992-93, the uniform cost allowance is \$10.21 per initial notification of truancy distributed. The cost allowance shall be adjusted each subsequent year by the Implicit Price Deflator."

The parameters and guidelines, section VII., state, "for audit purpose, document must be kept on file for a period of 3 years from the date of final payment by the State Controller . . . ."

District's Response

... the SCO reduced the District's claims because the District did not produce a copy of a letter or other written document provided to the parent or guardian on each instance a parent or guardian was notified of the pupil's truancy pursuant to Section 48260.5. The District contends that the reduction for each of the three claims was incorrect because the SCO failed to appropriately consider evidence of the District's compliance with the requirements of Section 48260.5 either a letter or other written document to the parent or guardian.

The statute does not explicitly require that the notification be by letter or other written document. Section 48260.5 provides: "Upon a pupil's initial classification as a truant, <u>the school district shall</u> notify the pupil's parent or guardian, <u>by first-class mail or other reasonable means</u>, of the following:..." (Emphasis added.) The Parameters and Guidelines arguably presume that the notification will be effected through a written form. For example, the Parameters and Guidelines provide:

#### V. REIMBURSABLE COSTS

#### A. Scope of the Mandate

The eligible claimant shall be reimbursed for only those costs incurred for planning the notification process, revising district procedures, and printing and distribution of notification forms, and associated record keeping.

#### B. Reimbursable Activities

For each eligible school district the direct and indirect costs of labor, supplies, and services incurred for the following mandated program activities are reimbursable:

1. Planning and Preparation – One-time

Planning the method of implementation, revising school district policies, and designing and printing the forms. (Emphasis added.)

However, the Parameters and Guidelines also do not explicitly state that the notification must be by letter or other written document. Nevertheless, the SCO, relying on the foregoing language in the Parameters and Guidelines, takes the position that the notification can only be effected and supported by a letter or other written form.

The District contends the SCO's interpretation is inconsistent with the language of the statute. If the Legislature had intended to limit the means of notification to a letter or other "writing" it could have done so. The District believes that the SCO's limited interpretation is inconsistent with the intent of the statute and would in fact frustrate the Legislature's goal in enacting the statute, i.e., to ensure parents or guardians receive effective notice of the pupil's attendance issues.

#### SCO's Comment

The scope of the mandate permits school districts to claim reimbursement of costs incurred for "... planning the notification process, revising district procedures, and <u>printing and</u> <u>distribution of notification forms</u>..." Within this context, the parameters and guidelines identify one-time reimbursable activities as "planning the method of implementation, revising school district policies, and <u>designing and printing the forms</u>." The parameters and guidelines also identify ongoing reimbursable activities as "identifying the truant pupils to receive the notification, <u>preparing and distributing by mail or other method the forms to</u> parents/guardians ..." (Emphasis added).

The parameters and guidelines require the initial notification to contain the following five specific elements:

• The pupil's truancy;

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- The parent or guardian is obligated to compel the attendance of the pupil at school;
- The parent or guardian who fails to meet this obligation may be guilty of an infraction and subject to prosecution pursuant to Article 6 (commencing with section 48290) of Chapter 2 of Part 27;
- Alternative educational programs available in the district; and
- The right to meet with appropriate school personnel to discuss solutions to the pupil's truancy.

Both the parameters and guidelines and the statutes are consistent in the language that describes the foregoing activities. These activities essentially require school districts to design and prepare written "forms" to be distributed by mail or other method the "forms" to notify the parents or guardians of truant pupils, provided that the "forms" contain the five specific elements. A form is defined as "a printed or typed document with blank spaces for insertion of required or requested information."<sup>3</sup>

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For the unsupported number of initial truancy notifications claimed, the district did not support that it distributed the notification forms containing the five elements by first-class mail or other reasonable means as required by the parameters and guidelines. In fact, the Pupil Service Attendance coordinator for the school sites sampled stated that the district did not implement the notification forms for truancy until February 2001. In support of the claims, however, the district submitted telephone logs, attendance records, and return to classroom permits. Though not reimbursable, the SCO did review these other records; these records did not support that the five specified elements were communicated to pupils' parents or guardians.

<sup>3</sup> Merriam-Webster's Collegiate Dictionary, Tenth Edition © 2001.

#### **III. CONCLUSION**

The SCO audited the claims filed by the Los Angeles Unified School District for costs of the legislatively mandated Notification of Truancy Program (Chapter 498, Statutes of 1983) for the period of July 1, 1998, through June 30, 2001. The district claimed \$2,589,250 for initial truancy notification forms distributed to pupil parents or guardians that were not reimbursable. The district did not provide sufficient documentation to substantiate costs claimed for the mandate.

In conclusion, the CSM should find that (1) the SCO correctly reduced the district's FY 1998-99 by \$712,167; (2) the SCO correctly reduced the district's FY 1999-2000 claim by \$915,904; and (3) the SCO correctly reduced the district's FY 2000-01 claim by \$961,179.

#### **IV. CERTIFICATION**

I hereby certify by my signature below that the statements made in this document are true and correct of my own knowledge, or, as to all other matters, I believe them to be true and correct based upon information and belief.

Executed on October 9, 2007, at Sacramento, California, by:

Jim L. Spano, Chief Mandated Cost Audits Bureau Division of Audits State Controller's Office

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**TAB 3** 

G:\PG\NOT1.PG Adopted: 8/27/87 Amended: 7/28/88 Amended: 7/22/93

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PARAMETERS AND GUIDELINES Chapter 498, Statutes of 1983 Education Code Section 48260.5 Notification of Truancy

#### I. SUMMARY OF MANDATE

Chapter 498, Statutes of 1983, added Education Code Section 48260.5 which requires school districts, upon a pupil's initial classification as a truant, to notify the pupil's parent or guardian by first-class mail or other reasonable means of (1) the pupil's truancy; (2) that the parent or guardian is obligated to compel the attendance of the pupil at school; and (3) that parents or guardians who fail to meet this obligation may be guilty of an infraction and subject to prosecution pursuant to Article 6 (commencing with section 48290) of Chapter 2 of Part 27.

Additionally, the district must inform parents and guardians of (1) alternative educational programs available in the district, and (2) the right to meet with appropriate school personnel to discuss solutions to the pupil's truancy.

A truancy occurs when a student is absent from school without valid excuse more than three (3) days or is tardy in excess of thirty (30) minutes on each of more than three (3) days in one school year. (Definition from Education Code Section 48260.)

A student shall be initially classified as truant upon the fourth unexcused absence, and the school must at that time perform the requirements mandated in Education Code Section 48260.5 as enacted by Chapter 498, Statutes of 1983.

#### II. BOARD OF CONTROL DECISION

On November 29, 1984, the State Board of Control determined that Education Code Section 48260.5, as added by Chapter 498, Statutes of 1983, constitutes a state mandated program because it requires an increased level of service by requiring specified notifications be sent to the parents or guardians of pupils upon initial classification of truancy.

#### III. ELIGIBLE CLAIMANTS

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The claimants are all school districts and county offices of education of the state of California, except a community college district, as defined by Government Code Section 17519 (formerly Revenue and Taxation Code 2208.5), that incur increased costs as a result of implementing the program activities of Education Code Section 48260.5, Chapter 498, Statutes of 1983.

#### IV. PERIOD OF REIMBURSEMENT

Chapter 498, Statutes of 1983, became effective July 28, 1983. Section 17557 of the Government Code provides that a test claim must be submitted on or before December 31 following a given fiscal year to establish eligibility for that fiscal year. The test claim for Education Code Section 48260.5, Chapter 498, Statutes of 1983, was initially filed on August 25, 1984, therefore the reimbursable costs to the school districts are all such permitted costs incurred on or after July 28, 1983.

#### V. REIMBURSABLE COSTS

A. Scope of Mandate

The eligible claimant shall be reimbursed for only those costs incurred for planning the notification process, revising district procedures, the printing and distribution of notification forms, and associated record keeping.

B. Reimbursable Activities

For each eligible school district the direct and indirect costs of labor, supplies, and services incurred for the following mandated program activities are reimbursable:

1. Planning and Preparation -- One-time

Planning the method of implementation, revising school district policies, and designing and printing the forms.

2. Notification process -- On-going

Identifying the truant pupils to receive the notification, preparing and distributing by mail or other method the forms to parents/quardians, and associated recordkeeping.

#### C. Uniform Cost Allowance

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Pursuant to Government Code section 17557, the Commission on State Mandates has adopted a uniform cost allowance for reimbursement in lieu of payment of total actual costs incurred. The uniform cost allowance is based on the number of initial notifications of truancy distributed pursuant to Education Code Section 48260.5, Chapter 498, Statutes of 1983.

For fiscal year 1992-93, the uniform cost allowance is \$10.21 per initial notification of truancy distributed. The cost allowance shall be adjusted each subsequent year by the Implicit Price Deflator.

#### D. Unique Costs

School districts incurring unique costs within the scope of the reimbursable mandated activities may submit a request to amend the parameters and guidelines to the Commission for the unique costs to be approved for reimbursement. Pursuant to Section 1185.3, Title 2, California Code of Regulations, such requests must be made by November 30 immediately following the fiscal year of the reimbursement claim in which reimbursement for the costs is requested.

#### VI. CLAIM PREPARATION

Each claim for reimbursement pursuant to Education Code Section 48260.5, Chapter 498, Statutes of 1983, must be timely filed and provide documentation in support of the reimbursement claimed for this mandated program.

A. Uniform Cost Allowance Reimbursement

Report the number of initial notifications of truancy distributed during the year. Do not include in that count the number of notifications or other contacts which may result from the initial notification to the parent or guardian.

#### B. Recognized Unique Costs

As of fiscal year 1992-93, the Commission has not identified any circumstances which would cause a school district to incur additional costs to implement this mandate which have not already been incorporated in the uniform cost allowance.

If and when the Commission recognizes any unique circumstances which can cause the school district to incur additional reasonable costs to implement this mandated program, these unique implementation costs will be reimbursed for specified fiscal years in addition to the uniform cost allowance.

School districts which incur these recognized unique costs will be required to support those actual costs in the following manner:

1. Narrative Statement of Unique Costs Incurred

Provide a detailed written explanation of the costs associated with the unique circumstances recognized by the Commission.

2. Employee Salaries and Benefits

Identify the employee(s) and their job classification, describe the mandated functions performed, and specify the actual number of hours devoted to each function, the productive hourly rate, and the related benefits. The staff time claimed must be supported by source documentation, such as time reports, however, the average number of hours devoted to each function may be claimed if supported by a documented time study.

3. Services and Supplies

Only expenditures which can be identified as a direct cost as a result of the mandated program can be claimed. List cost of materials which have been consumed or expended specifically for the purposes of this mandated program.

4. Allowable Overhead Costs

School districts must use the J-380 (or subsequent replacement) non-restrictive indirect cost rate provisionally approved by the California Department of Education. County offices of education must use the J-73A (or subsequent replacement) non-restrictive indirect cost rate provisionally approved by the State Department of Education.

#### VII. SUPPORTING DATA

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For auditing purposes, documents must be kept on file for a period of 3 years from the date of final payment by the State Controller, unless otherwise specified by statute and be made available at the request of the State Controller or his agent. Ę.

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Documentation which indicates the total number of initial notifications of truancy distributed.

B. Reimbursement of Unique Costs

In addition to maintaining the same documentation as required for uniform cost allowance reimbursement, all costs claimed must be traceable to source documents and/or worksheets that show evidence of the validity of such costs.

#### VII. OFFSETTING SAVINGS AND OTHER REIMBURSEMENT

Any offsetting savings the claimants experience as a direct result of this statute must be deducted from the uniform cost allowance and actual cost reimbursement for unique circumstances claimed. In addition, reimbursement for this mandated program received from any source, e.g., federal, state, etc., shall be identified and deducted from this claim.

#### VIII. REQUIRED CERTIFICATION

An authorized representative of the claimant will be required to provide a certification of claim, as specified in the State Controller's claiming instructions, for those costs mandated by the state contained herein.

**TAB 4** 

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#### BILL NUMBER: SB 1728 CHAPTERED 09/29/94 BILL TEXT

CHAPTER 1023 FILED WITH SECRETARY OF STATE SEPTEMBER 29, 1994 APPROVED BY GOVERNOR SEPTEMBER 28, 1994 PASSED THE SENATE AUGUST 30, 1994 PASSED THE ASSEMBLY AUGUST 29, 1994 AMENDED IN ASSEMBLY AUGUST 26, 1994 AUGUST 19, 1994 AMENDED IN ASSEMBLY AMENDED IN ASSEMBLY JUNE 30, 1994 AMENDED IN ASSEMBLY JUNE 1, 1994 AMENDED IN SENATE MAY 3, 1994 AMENDED IN SENATE APRIL 12, 1994

INTRODUCED BY Senators Hughes, Presley, Rosenthal, Watson, and Wyman

(Coauthors: Assembly Members Alpert, Caldera, Eastin, and Solis)

#### FEBRUARY 24, 1994

An act to amend Sections 48260, 48260.5, and 48264 of, and to add Section 48264.5 to, the Education Code, to amend Section 13202.7 of the Vehicle Code, and to amend Sections 601 and 601.2 of, and to repeal Section 601.1 of, the Welfare and Institutions Code, relating to truancy.

LEGISLATIVE COUNSEL'S DIGEST

SB 1728, Hughes. Truancy.

(1) Existing law defines a truant as any pupil subject to compulsory full-time education or to compulsory continuation education who is absent from school without valid excuse more than 3 days or tardy in excess of 30 minutes on each of more than 3 days in one school year, and provides for the punishment therefor.

This bill would instead provide that pupils are truant if they are absent without valid excuse 3 days in one school year or tardy without valid excuse in excess of 30 minutes on each of more than 3 days in one school year.

(2) Existing law requires a school district, upon a pupil's classification as a truant, to notify the pupil's parent or guardian of certain information, including that the parent or guardian is obligated to compel the attendance of the pupil at school.

This bill would require that the notice include additional information, including informing the parent or guardian that alternative education programs may be available in the district, that the pupil may be subject to prosecution, and that the pupil is subject to suspension or revocation of the pupil's driving privilege.

(3) Under existing law, any minor who is subject to compulsory full-time or continuation education and is absent from school without a valid excuse may be taken into custody by

http://www.leginfo.ca.gov/pub/93-94/bill/sen/sb\_1701-1750/sb\_1728\_bill\_94092... 04/06/2007

an attendance supervisor, peace officer, or school administrator or his or her designee.

This bill would instead provide that the attendance supervisor or his or her designee, a peace officer, a school administrator or his or her designee, or any probation officer may arrest or assume temporary custody of the minor under these provisions.

(4) Under existing law, a juvenile who is an habitual truant is required to be referred to a school attendance review board or truancy mediation program, before referral to the juvenile court. Under existing law, a juvenile may be adjudged a ward of the juvenile court for habitual truancy. If a minor initially has been referred to the board or program and has been adjudged a ward of the court, the court may order the juvenile to participate in a specified community service education program under certain conditions. Existing law specifies further procedures for resolving continuing truancy.

This bill would repeal the section on referral to the school attendance review board or truancy mediation program and would instead provide that, upon the first truancy, the pupil may be personally given a written warning by a specified peace officer.

The bill would provide that a record of the written warning may be kept at the school for 2 years or until the pupil graduates or transfers from the school. The law enforcement agency may also maintain a record of the written warning.

This bill would provide that, upon the 2nd truancy within the same school year, the pupil may be assigned by the school to an afterschool or a weekend study program, as specified. Upon the 3rd truancy within the same school year, the bill would provide that the pupil be referred to and required to attend an attendance review board, truancy mediation program, or a comparable program.

This bill would provide that if a pupil who has attended certain programs including a school attendance review board program, has a 4th truancy in the same school year, the pupil shall be classified as an habitual truant, within the jurisdiction of the court, and may be adjudged a ward of the court. If the pupil is adjudged a ward of the court, he or she shall be subject to one or more of the following: community service, a \$100 fine, attendance in a court-approved truancy prevention program, or suspension, delay, or restriction of driving privileges, as specified. The bill would also make the pupil's parent or guardian jointly liable for the \$100 fine. The bill would make conforming changes to related provisions of law.

(5) This bill would impose a state-mandated local program by placing new duties on local education entities, juvenile laws, and probation officers.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement, including the creation of a State Mandates Claims Fund to pay the costs of mandates which do not exceed \$1,000,000 statewide and other procedures for claims whose statewide costs exceed \$1,000,000.

This bill would provide that, if the Commission on State Mandates determines that this bill contains costs mandated by

http://www.leginfo.ca.gov/pub/93-94/bill/sen/sb 1701-1750/sb 1728 bill 94092... 04/06/2007

the state, reimbursement for those costs shall be made pursuant to those statutory procedures and, if the statewide cost does not exceed \$1,000,000, shall be made from the State Mandates Claims Fund.

THE PEOPLE OF THE STATE OF CALIFORNIA DO ENACT AS FOLLOWS:

SECTION 1. Section 48260 of the Education Code is amended to read:

48260. Any pupil subject to compulsory full-time education or to compulsory continuation education who is absent from school without valid excuse three days in one school year or tardy without valid excuse in excess of 30 minutes on each of more than three days in one school year is a truant and shall be reported to the attendance supervisor or to the superintendent of the school district.

SEC. 2. Section 48260.5 of the Education Code is amended to read:

48260.5. Upon a pupil's initial classification as a truant, the school district shall notify the pupil's parent or guardian, by first-class mail or other reasonable means, of the following:

(a) That the pupil is truant.

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(b) That the parent or guardian is obligated to compel the attendance of the pupil at school.

(c) That parents or guardians who fail to meet this obligation may be guilty of an infraction and subject to prosecution pursuant to Article 6 (commencing with Section 48290) of Chapter 2 of Part 27.

(d) That alternative educational programs are available in the district.

(e) That the parent or guardian has the right to meet with appropriate school personnel to discuss solutions to the pupil's truancy.

(f) That the pupil may be subject to prosecution under Section 48264.

(g) That the pupil may be subject to suspension, restriction, or delay of the pupil's driving privilege pursuant to Section 13202.7 of the Vehicle Code.

(h) That it is recommended that the parent or guardian accompany the pupil to school and attend classes with the pupil for one day.

SEC. 3. Section 48264 of the Education Code is amended to read:

48264. The attendance supervisor or his or her designee, a peace officer, a school administrator or his or her designee, or a probation officer may arrest or assume temporary custody, during school hours, of any minor subject to compulsory full-time education or to compulsory continuation education found away from his or her home and who is absent from school without valid excuse within the county, city, or city and county, or school district.

SEC. 4. Section 48264.5 is added to the Education Code, to read:

48264.5. Any minor who is a truant pursuant to Section 48260

#### is subject to the following:

(a) Upon the first truancy, the pupil may be personally given a written warning by any peace officer specified in Section 830.1 of the Penal Code. A record of the written warning may be kept at the school for a period of not less than two years, or until the pupil graduates, or transfers, from that school. If the pupil transfers, the record may be forwarded to any school receiving the pupil's school records. A record of the written warning may be maintained by the law enforcement agency in accordance with that law enforcement agency's policies and procedures.

(b) Upon the second truancy within the same school year, the pupil may be assigned by the school to an afterschool or weekend study program located within the same county as the pupil's school. If the pupil fails to successfully complete the assigned study program, the pupil shall be subject to subdivision (c).

(c) Upon the third truancy within the same school year, the pupil may be referred to, and required to attend, an attendance review board or a truancy mediation program pursuant to Section 48263 or pursuant to Section 601.3 of the Welfare and Institutions Code. If the district does not have a truancy mediation program, the pupil may be required to attend a comparable program deemed acceptable by the school district's attendance supervisor. If the pupil does not successfully complete the truancy mediation program or other similar program, the pupil shall be subject to subdivision (d).

(d) Upon the fourth truancy within the same school year, the pupil shall be classified a habitual truant, as defined in Section 48262, and shall be within the jurisdiction of the juvenile court which may adjudge such pupil to be a ward of the court pursuant to Section 601 of the Welfare and Institutions Code. If the pupil is adjudged a ward of the court, the pupil shall be required to do one or more of the following:

(1) Performance at court-approved community services sponsored by either a public or private nonprofit agency for not less than 20 hours but not more than 40 hours over a period not to exceed 90 days, during a time other than the pupil's hours of school attendance or employment. The probation officer shall report to the court the failure of the pupil to comply with this paragraph.

(2) Payment of a fine by the pupil of not more than one hundred dollars (\$100) for which a parent or guardian of the pupil may be jointly liable.

(3) Attendance of a court-approved truancy prevention program.

(4) Suspension or revocation of driving privileges pursuant to Section 13202.7 of the Vehicle Code. This subdivision shall apply only to a pupil who has attended a school attendance review board program, a program operated by a probation department acting as a school attendance review board, or a truancy mediation program pursuant to subdivision (c).

SEC. 5. Section 13202.7 of the Vehicle Code is amended to read:

13202.7. (a) Any minor under the age of 18 years, but 13 years of age or older, who is an habitual truant within the meaning of Section 48262 of the Education Code, or who is

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adjudged by the juvenile court to be a ward of the court under subdivision (b) of Section 601 of the Welfare and Institutions Code, may have his or her driving privilege suspended for one year by the court. If the minor does not yet have the privilege to drive, the court may order the department to delay issuing the privilege to drive for one year subsequent to the time the person becomes legally eligible to drive. However, if there is no further truancy in the 12-month period, the court, upon petition of the person affected, may modify the order imposing the delay of the driving privilege. For each successive time the minor is found to be an habitual truant, the court may suspend the minor's driving privilege for a minor possessing a driver's license, or delay the eligibility for the driving privilege for those not in possession of a driver's license, for one additional year.

(b) Whenever the juvenile court suspends a minor's driving privilege pursuant to subdivision (a), the court may require all driver's licenses held by the minor to be surrendered to the court. The court shall, within 10 days following the surrender of the license, transmit a certified abstract of the findings, together with any driver's licenses surrendered, to the department.

(c) When the juvenile court is considering suspending or delaying a minor's driving privilege pursuant to subdivision (a), the court shall consider whether a personal or family hardship exists that requires the minor to have a driver's license for his or her own, or a member of his or her family's, employment or for medically related purposes.

(d) The suspension, restriction, or delay of a minor's driving privilege pursuant to this section shall be in addition to any other penalty imposed by law on the minor.

SEC. 6. Section 601 of the Welfare and Institutions Code is amended to read:

601. (a) Any person under the age of 18 years who persistently or habitually refuses to obey the reasonable and proper orders or directions of his or her parents, guardian, or custodian, or who is beyond the control of that person, or who is under the age of 18 years when he or she violated any ordinance of any city or county of this state establishing a curfew based solely on age is within the jurisdiction of the juvenile court which may adjudge the minor to be a ward of the court.

(b) If a minor has four or more truancies within one school year as defined in Section 48260 of the Education Code or a school attendance review board determines that the available public and private services are insufficient or inappropriate to correct the habitual truancy of the minor, or to correct the minor's persistent or habitual refusal to obey the reasonable and proper orders or directions of school authorities, or if the minor fails to respond to directives of a school attendance review board or to services provided, the minor is then within the jurisdiction of the juvenile court which may adjudge the minor to be a ward of the court. However, it is the intent of the Legislature that no minor who is adjudged a ward of the court pursuant solely to this subdivision shall be removed from the custody of the parent or guardian except during school hours. (c) To the extent practically feasible, a minor who is adjudged a ward of the court pursuant to this section shall not be permitted to come into or remain in contact with any minor ordered to participate in a truancy program, or the equivalent thereof, pursuant to Section 602.

(d) Any peace officer or school administrator may issue a notice to appear to a minor who is within the jurisdiction of the juvenile court pursuant to this section.

SEC. 7. Section 601.1 of the Welfare and Institutions Code is repealed.

SEC. 8. Section 601.2 of the Welfare and Institutions Code is amended to read:

601.2. In the event that a parent or guardian or person in charge of a minor described in Section 48264.5 of the Education Code fails to respond to directives of the school attendance review board or to services offered on behalf of the minor, the school attendance review board shall direct that the minor be referred to the probation department or to the county welfare department under Section 300, and the school attendance review board may require the school district to file a complaint against the parent, guardian, or other person in charge of such minor as provided in Section 48291 or Section 48454 of the Education Code.

SEC. 9. Notwithstanding Section 17610 of the Government Code, if the Commission on State Mandates determines that this act contains costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code. If the statewide cost of the claim for reimbursement does not exceed one million dollars (\$1,000,000), reimbursement shall be made from the State Mandates Claims Fund. Notwithstanding Section 17580 of the Government Code, unless otherwise specified in this act, the provisions of this act shall become operative on the same date that the act takes effect pursuant to the California Constitution.

# DISTRICT'S INCORRECT REDUCTION CLAIM FILED WITH THE COMMISSION ON STATE MANDATES

## **ON DECEMBER 12, 2005**

#### STATE OF CALIFORNIA

#### COMMISSION ON STATE MANDATES

980 NINTH STREET, SUITE 300 CACRAMENTO, CA 95814 NE: (916) 323-3562 FAX: (916) 445-0278 E-mail: csminfo@csm.ca.gov

January 30, 2006

Mr. Ruben Rojas Los Angeles Unified School District Office of the Controller **Revenue Enhancement Unit** 333 S. Beaudry Avenue, 27th Floor, Suite 114 Sacramento, CA 95816 Los Angeles, CA 90017

Ms. Ginny Brummels **Division of Accounting and Reporting** State Controller's Office 3301 C Street, Suite 501

Re: **Incorrect Reduction Claim** Notification of Truancy, 05-904133-I-02 Los Angeles Unified School District, Claimant Statutes 1983, Chapter 498 Fiscal Years 1998-1999, 1999-2000, and 2000-2001

Dear Mr. Rojas and Ms. Brummels:

Government Code section 17551, subdivision (b), requires the Commission to hear and decide upon claims filed by local agencies and school districts that the State Controller's Office (SCO) has incorrectly reduced payments to the local agencies or school districts.

On December 12, 2005, an incomplete incorrect reduction claim (IRC) was filed on the above-named program by Los Angeles Unified School District. The claimant submitted information to complete the filing on January 23, 2006. Following initial review, the Commission staff found the incorrect reduction claim to now be complete.

SCO Review and Response. Please file the SCO response and supporting documentation regarding this claim within 90 days of the date of this letter. Please include an explanation of the reason(s) for the reductions and the computation of reimbursements. All documentary evidence must be authenticated by declarations under penalty of perjury signed by persons who are authorized and competent to do so and be based on the declarant's personal knowledge, information or belief. The Commission's regulations also require that the responses (opposition or recommendation) filed with the Commission be simultaneously served on the claimants and their designated representatives, and accompanied by a proof of service. (Cal. Code Regs., tit. 2, § 1185.01.)

The failure of the SCO to respond within this 90-day timeline shall not cause the Commission to delay consideration of this IRC.

Claimant's Rebuttal. Upon receipt of the SCO response, the claimant and interested parties may file rebuttals. The rebuttals are due 30 days from the service date of the response.



## LOS ANGELES UNIFIED SCHOOL DISTRICT



#### Office of the Controller

Revenue Enhancement Unit 333 S. Beaudry Ave. 27<sup>th</sup> Floor Los Angeles, CA 90017 Telephone: (213) 241-3992 Fax: (213) 241-8911 Roy Romer Superintendent of Schools

Charles A. Burbridge Chief Financial Officer

Betty Ng Controller

Ruben J. Rojas Director, Revenue Enhancement

January 20, 2006

Commission on State Mandates Attention: Nancy Patton, Assistant Executive Director 980 Ninth Street, Suite 300 Sacramento, CA 95814

Re: Detailed Narrative of Claim Claimant: Los Angeles Unified School District Claim: Notification of Truancy, Statutes 1983, Chapter 498 <u>Claim Years: Fiscal Years 1998-1999, 1999-2000 and 2000-2001</u>

Dear Ms. Patton:

Enclosed, pursuant to your December 22, 2005 letter to Trevin E. Sims, is the District's supplement to the Incorrect Reduction Claim filed on December 12, 2005. The enclosed claim includes the following documents:

- 1) Incorrect Reduction Claim form;
- 2) State Controller's Claiming Instructions;
- 3) A written detailed narrative signed under penalty of perjury;
- 4) State Controllers December 2002 Final Audit Report for the 1998-1999 fiscal year;
- 5) The State Controllers December 2002 Final Audit Report for the 1999-2000 and 2000-2001 fiscal years;
- 5) The State Controllers December 2002 Final Audit Report for the 1999-2000 and 2000-2001 fiscal y
  6) The District's November 25, 2002 letter to the State Controller regarding the 1998-1999 draft audit report;
- 7) The District's November 14, 2002 letter to the State Controller regarding the 1999-2000 and 2000-2001 draft audit reports;
- 8) The District's Claim for Payment for the 1998-1999 fiscal yea;
- 9) The District's Claim for Payment for the 1999-2000 fiscal year;
- 10) The District's Claim for Payment for the 2000-2001 fiscal year; and
- 11) The Notice of Truancy Parameters and Guidelines, as amended June 22, 1993.

One (1) original and two (2) copies of the entire claim are enclosed.

If you should have any questions, please do not hesitate to contact me.

Ruben Rojas Director of Revenue Enhancement Los Angeles Unified School District

## LOS ANGELES UNIFIED SCHOOL DISTRICT



Office of the Controller

Revenue Enhancement Unit 333 S. Beaudry Ave. 27<sup>th</sup> Floor Los Angeles, CA 90017 Telephone: (213) 241-3992 Fax: (213) 241-8911 Roy Romer Superintendent of Schools

Charles A. Burbridge Chief Financial Officer

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Ruben J. Rojas Director, Revenue Enhancemen

January 20, 2006

Commission on State Mandates Attention: Nancy Patton, Assistant Executive Director 980 Ninth Street, Suite 300 Sacramento, CA 95814

> Re: Detailed Narrative of Claim Claimant: Los Angeles Unified School District Claim: Notification of Truancy, Statutes 1983, Chapter 498 <u>Claim Years: Fiscal Years 1998-1999, 1999-2000 and 2000-2001</u>

Dear Ms. Patton:

The letter constitutes the Los Angeles Unified School District's ("District") detailed narrative pursuant to Title 2, Section 1185, subdivision (e)(2) of the California Code of Regulations in support of the above-referenced claims.

The State Controller's Office ("SCO") incorrectly reduced the District's 1998-1999, 1999-2000, and 2000-2001 claims totaling \$2,602,311 by \$2,352,507 thus allowing only \$249,804. As set forth below, the District complied with law and presented sufficient evidence to support the claimed amounts. The District requests the Commission on State Mandates to reverse the audit findings and award the District the correct claim amount of \$2,602,311.

#### BACKGROUND

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In 1983, the Legislature enacted Chapter 498, Statutes of 1983, codified in Education Code section 48260.5, requiring notification to parents or guardians of pupils upon initial classification of truancy. Specifically, the statute (as amended in 1994) provides:

Upon a pupil's initial classification as a truant, the school district shall notify the pupil's parent or guardian, by first-class mail or other reasonable means, of the following:

(a) That the pupil is truant.

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- (b) That the parent or guardian is obligated to compel the attendance of the pupil at school.
- (c) That parents or guardians who fail to meet this obligation may be guilty of an infraction and subject to prosecution pursuant to Article 6 (commencing with Section 48290) of Chapter 2 of Part 27.
- (d) That alternative educational programs are available in the district.
- (e) That the parent or guardian has the right to meet with appropriate school personnel to discuss solutions to the pupil's truancy.
- (f) That the pupil may be subject to prosecution under Section 48264.
- (g) That the pupil may be subject to suspension, restriction, or delay of the pupil's driving privilege pursuant to Section 13202.7 of the Vehicle Code.
- (h) That it is recommended that the parent or guardian accompany the pupil to school and attend classes with the pupil for one day.<sup>1</sup>

The State Board of Control ruled that this legislation constituted a reimbursable mandate under Government Code section 17561. Accordingly, the Commission on State Mandates adopted Parameters and Guidelines establishing the criteria for reimbursement. The Parameters and Guidelines provide that a claimant "shall be reimbursed for only those costs incurred for planning the notification process, revising district procedures, the printing and distribution of notification forms, and associated record keeping." Further, the Parameters and Guidelines provides "the Commission on State Mandates has adopted a uniform cost allowance for reimbursement in lieu of payment of total actual costs incurred. The uniform cost allowance is based on the number of initial notifications of truancy distributed pursuant to Education Code Section 48260.5...."

Pursuant to the Parameters and Guidelines, the District filed its claim for the 1998-1999 fiscal year on January 4, 2000, for the 1999-2000 fiscal year on January 12, 2001, and for the 2000-2001 fiscal year on December 20, 2001. The SCO issued its final audit report for the 1998-1999 claim on December 13, 2002. The SCO also issued its final audit report for the 1999-2000 and 2000-2001 claims on December 13, 2002.

The District timely submitted its Incorrect Reduction Claim for each of the three fiscal years on December 12, 2005.

<sup>&</sup>lt;sup>1</sup> The statute as originally enacted in 1983 only required that the notification to parents include five (5) elements. The 1994 amended added three (3) more required elements. However, for purposes of the claims at issue, as conceded by the SCO in its final audit reports, the District was only required to notify parents or guardians of the original five (5) elements.
January 20, 2006 Notice of Truancy Claim Narrative Page 2 of 6

## SUMMARY OF CLAIMS AND SCO FINDINGS

## 1998-1999 CLAIM PERIOD

## District Claim

The District submitted a claim for reimbursement in the amount of \$712,167 based on 60,869 truancy notifications.

### SCO Findings

The SCO, in the December 2002 final audit report, concluded that none of the District's \$712,167 claim was allowable and stated that the entire amount should be returned to the State. The SCO found that the District did not provide any documentation to substantiate any of the claim amounts. Specifically, the SCO explained:

"The SCO auditors randomly sampled 79 of the 165 school sites that claimed initial truancy notifications, representing 48% of the population. The sampled school sites claimed that 27,702 initial truancy notifications were distributed to the pupil's parent or guardian. The district did not provide any documentation to support the claimed number of initial truancy notifications distributed for all the 79 schools sampled. Consequently, the entire claimed number of initial truancy notification is unsupported and, therefore, unallowable.

The Pupil Service Attendance (PSA) coordinator of the school sites sampled indicated that the district implemented the notification forms for truancy in February 2001. The coordinator advised that prior to that month, PSA counselors contacted parents or guardians through other means such as telephone logs, attendance records, and the permits to return to classroom (PRC). The district did not notify pupil's parents or guardians in initial truancy via a letter or any other official documents as required by Parameters and Guidelines. (Emphasis added.)

## 1999-2000 AND 2000-2001 CLAIM PERIODS

### **District** Claim

The District submitted a claim for reimbursement for the 1999-2000 fiscal year in the amount of \$921,249, based on 75,327 truancy notifications; it submitted a claim for reimbursement for the 2000-2001 fiscal year in the amount of \$974,240, based on 76,531 truancy notifications. The combined total claim for the two fiscal years was \$1,895,489.

January 20, 2006 Notice of Truancy Claim Narrative Page 2 of 6

### SCO Findings

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In its December 2002 final audit report, the SCO concluded \$1,877,083 of the claim was unallowable. The SCO stated that the District had been paid \$1,658,746 and should return \$1,640,340 to the State.

With regard to the 1999-2000 fiscal year, the SCO stated that it randomly sampled 67 of the 120 school sites that claimed initial truancy notifications, constituting 49,480 distributed notifications. The SCO found that:

"The district did not provide any documentation to support the claimed number of initial truancy notifications distributed at 55 of the 67 schools sampled. For the remaining 12 schools sampled, the district provided 286 letters that contained the required elements identified in Parameters and Guidelines. Consequently, the percentage of supported notifications distributed to pupil's parent or guardian by the district was 0.58% (286 divided by 49,480)."

With regard to the 2000-2001 fiscal year, the SCO stated that he randomly sampled 67 of the 120 school sites that claimed initial truancy notifications, constituting 44,676 distributed notifications. The SCO found that:

"The district did not provide any documentation to support the claimed notifications distributed at 41 of the 67 schools sampled. For the remaining 26 schools sampled, the district provided 598 letters that that contained the required elements identified in Parameters and Guidelines. Consequently, the percentage of supported notification distributed to the pupil's parent or guardian by the district was 1.34% (598 divided by 44,676)."

With regard to both claim years, the SCO further explained:

Pupil Services and Attendance (PSA) counselors and administrators of the school sites sampled identified various reasons for not distributing initial truancy notification forms containing the five required elements identified in Parameters and Guidelines....

Though not reimbursable, the SCO reviewed telephone logs, attendance records, and PRCs to gain an understanding of the district's process of notifying a pupil's parent or guardian of the required five elements. These records did not support that the required elements were discussed with the pupil's parent or guardian. Furthermore, Parameters and Guidelines require the district to document the five specified elements on a form that is distributed to the pupil's parent or guardian. Other reasonable means identified in Parameters and Guidelines relate to the means of distributing the form (letter) other than by first-class mail, such as certified mail, overnight mail, etc." January 20, 2006 Notice of Truancy Claim Narrative Page 3 of 6

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## DISTRICT POSITION RE INCORRECT REDUCTION

In short, the SCO reduced the District's claims because the District did not produce a copy of a letter or other written document provided to the parent or guardian on each instance a parent or guardian was notified of the pupil's truancy pursuant to Section 48260.5. The District contends that the reduction for each of the three claims was incorrect because the SCO failed to appropriately consider evidence of the District's compliance with the requirements of Section 48260.5 either a letter or other written document to the parent or guardian.

The statute does not explicitly require that the notification be by letter or other written document. Section 48260.5 provides: "Upon a pupil's initial classification as a truant, <u>the school district shall</u> notify the pupil's parent or guardian, <u>by first-class mail or other reasonable means</u>, of the following: . . ." (Emphasis added.) The Parameters and Guidelines arguably presume that the notification will be effected through a written form. For example, the Parameters and Guidelines provide:

## V. REIMBURSABLE COSTS

## A. Scope of Mandate

The eligible claimant shall be reimbursed for only those costs incurred for planning the notification process, revising district procedures, the printing and distribution of notification forms, and associated record keeping.

B. Reimbursable Activities

For each eligible school district the direct and indirect costs of labor, supplies, and services incurred for the following mandated program activities are reimbursable:

1. Planning and Preparation - One-time

## Planning the method of implementation, revising school district policies, and designing and printing the forms. (Emphasis added.)

However, the Parameters and Guidelines also do not explicitly state that the notification must be by letter or other written document. Nevertheless, the SCO, relying on the foregoing language in the Parameters and Guidelines, takes the position that the notification can only be effected and supported by a letter or other written form.

The District contends the SCO's interpretation is inconsistent with the language of the statute. If the Legislature had intended to limit the means of notification to a letter or other "writing" it could have done so. The District believes that the SCO's limited interpretation is inconsistent with the intent of

January 20, 2006 Notice of Truancy Claim Narrative Page 2 of 6

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the statute and would in fact frustrate the Legislature's goal in enacting the statute, i.e., to ensure parents or guardians receive effective notice of the pupil's attendance issues.

As a result of its limited and incorrect interpretation of the statute, the SCO effectively disregarded all evidence the District presented to demonstrate it had satisfied the requirements of the statute by means other than a letter or other writing to the parent or guardian. Specifically, the District submitted phone logs, attendance records and other documentation in support of the claims. While the SCO indicates it "reviewed" this evidence, the audit reports suggest that the SCO wholly disregarded and rejected this evidence.

For these reasons, the District requests the Commission on State Mandates to reverse the audit findings and award the District the correct claim amount of \$2,602,311.

The District does not waive its right to assert any other fact, argument or position in support of the claims made in this incorrect reduction claim.

The foregoing facts are known to me personally and if so required, I could and would testify to the statements made herein. I declare under penalty of perjury under the laws of the State of California that the statements made in this document are true and complete to the best of my personal knowledge and as to all matters, I believe them to be true.

Executed this 20th day of January, 2006, at Los Angeles, California, by:

Ruben Rojàs Director of Revenue Enhancement Los Angeles Unified School District

State of California COMMISSION ON STATE MANDATES 980 Ninth Street, Suite 300 Sacramento, CA 95814 6)323-3562 Appendix E

90405



Telephone No.

INCORRECT REDUCTION CLAIM FORM

Local Agency or School District Submitting Claim

Los Angeles Unified School District

Contact Person

 Ruben Rojas
 (213) 241-3859

 Address
 333 So. Beaudry Avenue

 27th Floor, Suite 114
 Los Angeles, CA 90017

 Representative Organization to be Notified
 2

Same as above Additional Notification: Lozano Smith, Attorneys at Law Attn: Trevin E. Sims, 2800 28th St., Suite 240, Santa Monica, CA

nis claim alleges an incorrect reduction of a reimbursement claim filed with the State Controller's Office pursuant to section 17561 of the Government Code. This incorrect reduction claim is filed pursuant to section 17551(b) of the Government Code.

CLAIM IDENTIFICATION: Specify Statute or Executive Order

<u>Notification of Truancy - Chapter 498, Statues of 1983</u>

•	Fiscal Year*	Amount of the Incorrect Reduction	
	98-99	\$712,167.	
	99-00	\$915,904.	
	00-01	\$724,436.	•

\*More than one fiscal year may be claimed.

IMPORTANT: PLEASE SEE INSTRUCTIONS AND FILING REQUIREMENTS FOR COMPLETING AN INCORRECT REDUCTION CLAIM ON THE REVERSE SIDE.

Telephone No.
( 213) 241-3859
Date
<u>12=12-05</u>

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EXHIBIT A

## NOTIFICATION OF TRUANCY

### 1. Summary of Chapter 498/83

On November 29, 1984, the State Board of Control (successor agency is the Commission On State Mandates) determined that Education Code Section 48260.5, as added by Chapter 498, statutes of 1983, constitutes a State mandate because it requires school districts to perform an increased level of service. Education Code 48260.5 requires school districts, upon a pupil's initial classification as a truant, to notify the pupil's parent or guardian by first-class mail or other reasonable means of (1) the pupil's truancy; (2) that the parent or guardian is obligated to compel the attendance of the pupil at school; and (3) that parents or guardians who fail to meet this obligation may be guilty of an infraction and subject to prosecution pursuant to Article 6 (commencing with section 48290) of Chapter 2 of Part 27.

Additionally, the district must inform parents and guardians of: (1) alternative educational programs available in the district, and (2) the right to meet with appropriate school personnel to discuss solutions to the pupil's truancy.

- A truancy occurs when a student is absent from school without valid excuse three (3) days or is tardy in excess of thirty (30) minutes on each of more than three (3) days in one school year. (Definition from Education Code Section 48260.)
- A student shall be initially classified as truant upon the third unexcused absence, and the school must at that time perform the requirements mandated in Education Code 48260.5 as enacted by Chapter 498, Statutes of 1983.

### 2. Eligible Claimants

Any school district or county office of education which incurs increased costs as a result of this mandate is eligible to claim reimbursement of those costs.

#### 3. Appropriations

Claims may only be filed with the State Controller's Office for programs that have been funded in the state budget or in special legislation. To determine funding availability for the current fiscal year, refer to the schedule "Appropriations for State Mandated Cost Programs" in the "Annual Claiming Instructions for State Mandated Costs" issued in mid-September of each year to superintendents of schools.

### 4. Types of Claims

#### A. Reimbursement and Estimate Claims

An eligible claimant may file a reimbursement claim or an estimated claim as specified below. A reimbursement claim details the costs actually incurred for the previous fiscal year. An estimated claim shows the costs to be incurred for the current fiscal year.

• A claim for reimbursement or an estimate must exceed \$200 per fiscal year. However, a county superintendent of schools, as fiscal agent for the school district, may submit a combined claim in excess of \$200 on behalf of school districts within the county even if the individual district's claim does not exceed \$200. A combined claim must show the individual claim costs for each school district. Once a combined claim is filed, all subsequent claims for the same mandate must be filed in the combined form. A school district may withdraw from the combined claim form by providing a written notice to the county superintendent of schools and to the Controller, at least 180 days prior to the deadline for filing the claim, of its intent to file a separate claim.

#### B. Filing Deadline

Refer to item 3 "Appropriations" to determine if the program is funded for the current fiscal year. If funding is available, an estimated claim may be filed as follows:

- An estimated claim must be filed with the State Controller's Office and postmarked by November 30 of the fiscal year in which costs are to be incurred. Timely filed estimated
  - claims will be paid before late claims.

After having received payment for an estimated claim, the claimant must file a reimbursement claim by November 30 of the following fiscal year. If the district fails to file a reimbursement claim, monies received must be returned to the State. If no estimate claim was filed, the district may file a reimbursement claim detailing the actual costs incurred for the fiscal year, provided there was an appropriation for the program for that fiscal year. See item 3 above.

• A reimbursement claim must be filed with the State Controller's Office and postmarked by November 30 following the fiscal year in which costs were incurred. If the claim is filed after the deadline but by November 30 of the succeeding fiscal year, the approved claim will be reduced by 10% but not to exceed \$1,000. If the claim is filed more than one year after the deadline, the claim cannot be accepted.

#### 5. Reimbursable Components

Eligible claimants will be reimbursed on a unit cost basis for an initial notice to the parents or guardian regarding the pupil's truancy. For the 1994/95 fiscal year the unit rate is \$10.83 per an initial notice. The unit rate is adjusted annually by the changes in the implicit price deflator and covers all direct and indirect costs of the following on-going activities:

- A. Identifying the truant pupil.
- B. Prepare and mail the truancy notice to the parents or guardian,
- C. Print additional forms,
- D. Recording and
- E. Filing.

### 6. Reimbursement Limitations

- A. This program does not provide reimbursement for activities related to resolving truancy problems (i.e., referrals to attendance review board, meetings with parents or guardian to discuss the pupil's truancy problems and/or discuss alternative educational programs, etc.).
- B. Reimbursements the claimant received from any source (i.e., federal, other State programs, foundations, etc.) as a result of this mandate, must be deducted from the amount claimed.

#### 7. Claiming Forms and Instructions

#### A. Illustration of Claim Forms

The diagram entitled, "Illustration of Claim Forms", provides a graphical presentation of forms required to be filed with a claim. A claimant may submit computer generated reports in substitution of form FAM-27 and form NOT-1, provided the format of the report and data fields contained within the report are identical to the claim forms included in this chapter. The claim forms provided in this chapter should be duplicated and used by the claimant to file an estimated or reimbursement claim. The State

#### State Controller's Office

Controller's Office will revise the manual and claim forms as necessary. In such instances, new replacement forms will be mailed to claimants.

For audit purposes, all supporting documents must be retained for a period of two years after the end of the calendar year in which the reimbursement claim was filed or last amended, whichever is later. Such documents shall be made available to the State Controller's Office on request.

#### B. Form NOT-1, Claim Summary

This form is used to compute the amount of claimable costs based on the number of reports forwarded to the governing board with the recommendation not to expel the student. The claimant must give the number of truant notifications. The cost data on this form is carried forward to form FAM-27.

### C. Form FAM-27, Claim for Payment

Form FAM-27 contains a certification that must be signed by an authorized representative of the district. All applicable information from form NOT-1 must be carried forward to this form for the State Controller's Office to process the claim for payment.

#### lilustration of Claim Forms



		а. С			
.(	State Controller's Offi	C.A.		School M	andated Cost Manual
`	State Controller's Chi	CLAIM FOR PAYMEN	 T	For State Controller	Jse Only Program
	Pursuant	to Government Code S	ection 17561	(19) Program Number (	
	٨	OTIFICATION OF TRUA	NCY	(20) Date Filed/_	-/   048
	(01) Claimant Identification Num	iber		(21) LRS Input/_	ment Claim Data
	(02) Claimant Name		· · · · · · · · · · · · · · · · · · ·		
B		·		(22) NOT-1, (03)	
L	County of Location	·		(23)	
H	Street Address or P.O. Box		Suite	(24)	
RE	City	State	Zip Code	(25)	
	Type of Claim	Estimated Claim	Reimbursement Claim	(26)	
• • •		(03) Estimated	(09) Reimbursement	(27)	
		(04) Combined	(10) Combined	(28)	
			(11) Amended	(29)	
		(05) Amended	(12) <b>20</b> /20	(30)	
· .	Fiscal Year of Cost	(06) 20/20			
	Total Claimed Amount	L	(13)	(31)	
	Less: 10% Late Penalty		(14)	(32)	
	Less: Prior Claim Paym	ent Received	(15)	(33)	
	Net Claimed Amount	· · · · · · · · · · · · · · · · · · ·	(16)	(34)	
	Due to Claimant	(08)	(17)	(35)	
	Due to State	1	(18)	(36)	
·	(37) CERTIFICATION	OF CLAIM		en et alla al bas ble	- least againsy to file claim
	with the State of Californi	ovisions of Government Code a for costs mandated by Chap ions of Government Code Sec	§ 17561, I certify that I am the ter 498, Statutes of 1983, and c tions 1090 to 1096, inclusive.	officer authorized by th ertify under penalty of	perjury that I have not
•	I further certify that there costs claimed herein; and 498, Statutes of 1983.	was no application other than I such costs are for a new pro	from the claimant, nor any gra gram or increased level of serv	nt or payment received rices of an existing prog	l, for reimbursement of gram mandated by Chapter
	The amounts for Estimate costs for the mandated p	ed Claim and/or Reimburseme rogram of Chapter 498, Statute	nt Claim are hereby claimed fro as of 1983, set forth on the atta	om the State for paymen ched statements.	nt of estimated and/or actu
	Signature of Authorized Of	licer		Date	
	Type or Print Name			Title	
	(38) Name of Contact Person	Tor Claim	Telephone Number	<u>() -</u>	Ext.
			E-Mail Address		

State Controller's Office

# School Mandated Cost Manual

Program 048	Certification	N OF TRUANCY n Claim Form uctions	FORM FAM-27
	Leave blank.	· · · · · · · · · · · · · · · · · · ·	
(02)	A set of mailing labels with the claimant's I.D. numb instructions. The mailing labels are designed to speed pri the space shown on form FAM-27. Cross out any errors items, except county of location and a person's name. If	and print the correct information on the label. Add any	missing address
(03)	If filing an original estimated claim, enter an "X" in the bo	x on line (03) Estimated.	
(04)	If filing an original estimated claim on behalf of districts w	ithin the county, enter an "X" in the box on line (04) Cor	mbined.
(05)	If filing an amended or combined claim, enter an "X" in th	e box on line (05) Amended. Leave boxes (03) and (04	) blank.
(06)	Enter the fiscal year in which costs are to be incurred.		
(07)	Enter the amount of estimated claim. If the estimate exc NOT-1 and enter the amount from line (08).	eeds the previous year's actual costs by more than 10	%, complete form
(08)	Enter the same amount as shown on line (07).		
(09)	If filing an original reimbursement claim, enter an "X" in t	he box on line (09) Reimbursement.	
(10)	If filing an original reimbursement claim on behalf of dist	ricts within the county, enter an "X" in the box on line (10	0) Combined.
(11)	If filing an amended or a combined claim on behalf of dis	stricts within the county, enter an "X" in the box on line (	11) Amended.
(12)	Enter the fiscal year for which actual costs are being c complete a separate form FAM-27 for each fiscal year.	laimed. If actual costs for more than one fiscal year a	re being claimed,
(13)	Enter the amount of reimbursement claim from form NO	T-1, line (08).	
(14)	Reimbursement claims must be filed by January 15 of the reduced by a late penalty. Enter either the product of m is less.		
(15)	If filing a reimbursement claim and a claim was previou Otherwise, enter a zero.	sly filed for the same fiscal year, enter the amount rece	ived for the claim.
(16)	Enter the result of subtracting line (14) and line (15) from	n line (13).	
(17)	If line (16) Net Claimed Amount is positive, enter that an	nount on line (17) Due from State.	
(18)	If line (16) Net Claimed Amount is negative, enter that a	mount in line (18) Due to State.	
(19) to (21)	Leave blank.		
(22) to (36)	the reimbursement claim, e.g., NOT-1, (03), means me the same line but in the right-hand column. Cost inform percentage should be shown as a whole number a Completion of this data block will expedite the payn	ation should be rounded to the nearest dollar, i.e., no candid the the nearest dollar, i.e., no cand without the percent symbol, i.e., 7.548% should nent process.	ents Indirect costs be shown as 8.
(37)	Read the statement "Certification of Claim." If it is true must include the person's name and title, typed or certification.	, the claim must be dated, signed by the agency's auth printed. Claims cannot be paid unless accompar	
(38)	Enter the name, telephone number, and e-mail address	s of the person to contact if additional information is requ	Jired.
	SUBMIT A SIGNED, ORIGINAL FORM FAM-27 WITH NECESSARY) TO:		
	Address, if delivered by U.S. Postal Service:	Address, if delivered by other delivery se	rvice:
	OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250	OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 500 Sacramento, CA 95816	

Form FAM-27 (Revised 9/01)

Chapter 498/83

	· · ·	Sahaal	Mandated C	Cost Manual
State Controller's Office Program 048	MANDATED COST NOTIFICATION OF TRU CLAIM SUMMAR	rs Jancy	manuateu	FORM NOT-1
(01) Claimant	(	02) Type of Claim Reimbursement Estimated		Fiscal Year
Claim Statistics	iii	· · · · · · · · · · · · · · · · · · ·		
(03) Number of truant notifications				
Cost		73 for the 2000-01 fiscal very		
(04) Unit Cost per an initial truancy i		73 for the 2000-01 fiscal year		
(04) Unit Cost per an initial truancy ( (05) Total Costs		73 for the 2000-01 fiscal year [Line (03) x line (04)]		
(04) Unit Cost per an initial truancy ( (05) Total Costs <b>Cost Reduction</b>		·		
(04) Unit Cost per an initial truancy ( (05) Total Costs		·		
(04) Unit Cost per an initial truancy ( (05) Total Costs <b>Cost Reduction</b>		·		
<ul> <li>(04) Unit Cost per an initial truancy i</li> <li>(05) Total Costs</li> <li>Cost Reduction</li> <li>(06) Less: Offsetting Savings</li> </ul>		·		hapter 498/83

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School Mandated Cost Manual State Controller's Office NOTIFICATION OF TRUANCY Program FORM CLAIM SUMMARY NOT-1 Instructions (01) Enter the name of the claimant. Type of Claim. Check a box, Reimbursement or Estimated, to identify the type of claim being filed. (02) Enter the fiscal year of costs. Form NOT-1 must filed for a reimbursement claim. Do not complete form NOT-1 if you are filing an estimated claim and the estimate does not exceed the previous fiscal year's actual costs by more than 10%. Simply enter the amount of the estimated claim on form FAM-27, line (07). However, if the estimated claim exceeds the previous fiscal year's actual costs by more than 10%, form NOT-1 must be completed and a statement attached explaining the increased costs. Without this information the high estimated claim will automatically be reduced to 110% of the previous fiscal year's actual costs. Number of truant notifications. Enter the number of initial notifications sent upon the student's fourth (03) unexcused absence to inform the parent or guardian of their child's absence from school without a valid excuse or is tardy in excess of thirty (30) minutes for more than three days in one school year. Unit cost rate for the 2000-01 fiscal year is \$12.73 per initial notification. This cost rate will be updated (04)yearly and listed in the annual updates to claiming instructions mailed to school districts in September. Total Costs. Multiply line (03) by the unit cost rate, line (04). (05) Less: Offsetting Savings. If applicable, enter the total savings experienced by the claimant as a direct (06)result of this mandate. Submit a detailed schedule of savings with the claim. Less: Other Reimbursements. If applicable, enter the amount of other reimbursements received from (07) any source (i.e., service fees collected, federal funds, other state funds etc.,) which reimbursed any portion of the mandated program. Submit a detailed schedule of the reimbursement sources and amounts. Total Claimed Amount. Subtract the sum of Offsetting Savings, line (06), and Other Reimbursements, (08) line (07), from Total Costs, line (05). Enter the remainder of this line and carry the amount forward to form FAM-27, line (07) for the Estimated Claim or line (13) for the Reimbursement Claim.

Revised 9/01

Chapter 498/83

# **EXHIBIT B**

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# LOS ANGELES UNIFIED SCHOOL DISTRICT

# Audit Report

# NOTIFICATION OF TRUANCY PROGRAM

Chapter 498, Statutes of 1983

July 1, 1998, through June 30, 1999



## **KATHLEEN CONNELL** California State Controller

December 2002



## KATHLEEN CONNELL Controller of the State of California

December 13, 2002

Roy Romer, Superintendent Los Angeles Unified School District 333 South Heaudry Avenue, 24<sup>th</sup> Floor Los Angeles, CA 90017

Dear Mr. Romer:

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The State Controller's Office (SCO) has completed an audit of the claim filed by the Los Angeles Unified School District for costs of the legislatively mandated Notification of Truancy Program (Chapter 498, Statutes of 1983) for the period of July 1, 1998, through June 30, 1999.

The district claimed and was paid \$712,167 for the mandated program. The SCO audit disclosed that none of the claimed costs are allowable because the district did not provide any documentation to support the claimed number of notification of truancy forms distributed to the pupil's parent or guardian. Consequently, the total amount should be returned to the State.

The SCO has established an informal audit review process to resolve a dispute of facts. The auditee should submit, in writing, a request for a review and all information pertinent to the disputed issues within 60 days after receiving the final report. The request and supporting documentation should be submitted to: Richard J. Chivaro, Chief Counsel, State Controller's Office, Post Office Box 942850, Sacramento, CA 94250-0001.

If you have any questions, please contact Walter Barnes, Chief Deputy State Controller, Finance, at (916) 445-3028.

Sincerely,

KATHLEEN CONNELI State Controller

SACRAMENTO 300 Capitol Mall, Suite 1850, Sacramento, CA 95814 (916) 445-2636
 Mailing Address: P.O. Box 942850, Sacramento, CA 94250
 LOS ANGELES 600 Corporate Pointe, Suite 1150, Culver City, CA 90230 (310) 342-5678

## Roy Romer, Superintendent

## KC:jj/ams

cc: Joseph Zeronian, Ed.D.
 Chief Financial Officer
 Los Angeles Unified School District
 Yoshiko Fong, Controller
 Los Angeles Unified School District
 Darlene P. Robles, Ph.D.
 County Superintendent of Schools
 Los Angeles County Office of Education

### Los Angeles Unified School District

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# Audit Report

Summary

The State Controller's Office (SCO) has completed an audit of the claim filed by the Los Angeles Unified School District for costs of the legislatively mandated Notification of Truancy Program (Chapter 498, Statutes of 1983), for the period of July 1, 1998, through June 30, 1999. The last day of fieldwork was September 30, 2002.

The district claimed and was paid \$712,167 for the mandated program. The SCO audit disclosed that none of the claimed costs are allowable because the district did not provide any supporting documentation to support the claimed number of notification of truancy forms distributed to the pupil's parent or guardian. Consequently, the total amount should be returned to the State.

## Background

In 1983, the State enacted Chapter 498, Statutes of 1983, requiring that special notifications be sent to the parents or guardians of pupils upon initial classification of truancy.

The legislation requires school districts, upon a pupil's initial classification as a truant, to notify the pupil's parent or guardian by first-class mail or other reasonable means of: (1) the pupil's truancy; (2) the parent's or guardian's obligation to compel the attendance of the pupil at school; and (3) a warning that parents or guardians who fail to meet this obligation may be guilty of an infraction and subject to prosecution.

In addition, the legislation requires the district to inform parents and guardians of: (1) alternative educational programs available in the district; and (2) the right to meet with appropriate school personnel to discuss solutions to the pupil's truancy. A truancy occurs when a student is absent from school without a valid excuse for more than three days or is tardy in excess of 30 minutes on each of more than three days in one school year.

On November 29, 1984, the State Board of Control (now the Commission on State Mandates) ruled that Chapter 498, Statutes of 1983, imposed a state mandated upon school districts and county offices of education reimbursable under *Government Code* Section 17561.

Parameters and Guidelines, adopted by the Commission on State Mandates, establishes the state mandate and defines criteria for reimbursement. In compliance with Government Code Section 17558, the SCO issues claiming instructions for each mandate requiring state reimbursement to assist school districts and local agencies in claiming reimbursable costs.

## Objective, Scope, and Methodology

The objective of the audit was to determine whether costs claimed are increased costs incurred as a result of the legislatively mandated Notification of Truancy Program (Chapter 498, Statutes of 1983), for the period of July 1, 1998, through June 30, 1999.

The auditors performed the following procedures:

- Reviewed the costs claimed to determine if they were increased costs resulting from the mandated program;
- Traced the costs claimed to the supporting documentation to determine whether the costs were properly supported;
- Confirmed that the costs claimed were not funded by another source; and
- Reviewed the costs claimed to determine that the costs were not unreasonable and/or excessive.

The SCO conducted the audit in accordance with *Government Auditing Standards*, issued by the Comptroller General of the United States. The SCO did not audit the district's financial statements. The scope was limited to planning and performing audit procedures necessary to obtain reasonable assurance concerning the allowability of expenditures claimed for reimbursement. Accordingly, transactions were examined, on a test basis, to determine whether the amounts claimed for reimbursement were supported.

Review of the district's management controls was limited to gaining an understanding of the transaction flow and claim preparation process as necessary to develop appropriate auditing procedures.

The SCO audit disclosed an instance of noncompliance with the requirements outlined above. This instance is described in the Finding and Recommendation section of this report and in the accompanying Summary of Program Costs (Schedule 1).

For fiscal year 1998-99, the district was paid \$712,167 by the State. The audit disclosed that none of the claimed costs are allowable. The total amount paid should be returned to the State.

The SCO issued a draft report on November 1, 2002. Joseph Zeronian, Chief Financial Officer, responded by attached letter dated November 25, 2002, disagreeing with the audit results. The district's response is included as an attachment to this final audit report.

## Conclusion

Views of Responsible Official

## **Restricted Use**

This report is solely for the information and use of the Los Angeles Unified School District, the Los Angeles County Office of Education, and the SCO; it is not intended to be and should not be used by anyone other than these specified parties. This restriction is not intended to limit distribution of this report, which is a matter of public record.

Welty Bay

WALTER BARNES Chief Deputy State Controller, Finance

# **Finding and Recommendation**

FINDING — Overclaimed number of initial truancy notification forms distributed The district did not provide documentation to substantiate any of the claimed costs for initial truancy notifications, totaling \$712,167, for the period of July 1, 1998, through June 30, 1999.

The SCO auditors randomly sampled 79 of the 165 school sites that claimed initial truancy notification, representing 48% of the population. The sampled school sites claimed that 27,702 initial truancy notifications were distributed to the pupil's parent or guardian. The district did not provide any documentation to support the claimed number of initial truancy notifications distributed for all the 79 schools sampled. Consequently, the entire claimed number of initial truancy notification is unsupported and, therefore, unallowable.

The Pupil Service Attendance (PSA) coordinator of the school sites sampled indicated that the district implemented the notification forms for truancy in February 2001. The coordinator advised that prior to that month, PSA counselors contacted parents or guardians through other means such as telephone logs, attendance records, and permits to return to classroom (PRC). The district did not notify pupils' parents or guardians of initial truancy via a letter or any other official documents as required by *Parameters and Guidelines*.

Though not reimbursable, the SCO reviewed telephone logs, attendance records, and PRCs to gain an understanding of the district's process of notifying a pupil's parent or guardian of the required five specific elements. These record did not support that the required elements were discussed with the pupil's parent or guardian. Furthermore, *Parameters* and Guidelines requires the district to document the five specific elements on a form that is distributed to the pupil's parent or guardian. Other reasonable means identified in *Parameters and Guidelines* relate to the means of distributing the form (letter) other than by first-class mail, such as certified mail, overnight mail, etc.

Parameters and Guidelines, adopted by the State Board of Control (now the Commission on State Mandates) on November 29, 1984, allows the district to be reimbursed for claimed costs by a uniform cost allowance if the initial truancy notification forms distributed to the pupil's parent or guardian contain five specific elements. Education Code Section 48260.5 was amended by Chapter 1023, Status of 1984, (effective January 1, 1995) to require eight specific elements. However, since Parameters and Guidelines has not been amended, the claimant continues to be reimbursed if it complies with the five specific elements in the guidelines.

Parameters and Guidelines, Section I., requires, "... school districts, upon the pupil's initial classification as a truant, to notify the pupil's parent or guardian, by first-class mail or other reasonable means, of (1) the pupil truancy; (2) that the parent or guardian is obligated to compel the attendance of the pupil at school; and (3) that parents or guardians who fail to meet this obligation may be guilty of an infraction and subject to prosecution pursuant to Article 6 (commencing with Section 48290) of Chapter 2 of part 27." Furthermore, the guidelines state, "... district must inform parents and guardians of (1) alternative educational programs available in the district; and (2) the right to meet with appropriate school personnel to discuss solutions to the pupil's truancy."

Parameters and Guidelines, Section V.A., states, "The eligible claimant shall be reimbursed for only those costs incurred for ... the printing and distribution of notification forms...."

*Parameters and Guidelines*, Section V.B.1., states that the claimant shall be reimbursed for "Planning the method of implementation, revising school district policies, and designing and printing the forms."

*Parameters and Guidelines*, Section V.B.2., states that the claimant shall be reimbursed for "Identifying the truant pupils to receive the notification, preparing and distributing by mail or other method the forms to parents/guardians..."

Parameters and Guidelines, Section V.C., states, "The uniform cost allowance is based on the number of initial notifications of truancy distributed pursuant to Education Code Section 48260.5, Chapter 498, Statues of 1983. For fiscal year 1992-93, the uniform cost allowance is \$10.21 per initial notification of truancy distributed. The cost allowance shall be adjusted each subsequent year by the Implicit Price Deflator.

*Parameters and Guidelines*, Section VII., states, "For audit purpose, documents must be kept on file for a period of 3 years from the date of final payment by the State Controller...."

A summary of the unallowable costs is as follows:

	FY 1998- 99
Number of notifications claimed Uniform costs allowance	60,869 \$11.70
Total costs	\$712,167

#### Recommendation

The district should develop and implement an adequate accounting and reporting system to ensure that it claims only initial notification of truancy letters distributed to pupils' parents or guardians that contain all required elements. Although *Parameters and Guidelines* requires only five specific elements to be subject to reimbursement, *Education Code* Section 48260.5 requires eight specific elements for the district to comply with statutory requirements.

In addition, the district should establish policies and procedures to ensure that all costs claimed are supported.

#### Auditee's Response

The letter confirming the 1998-99 audit for NOT was dated August 13, 2002, 3 years and 2 months after the end of the 1998-99 fiscal year. The audits for NOT for the two later fiscal years 1999-2000 and 2000-2001 were requested on January 10, 2002, seven months earlier. The school district has a retention policy of 3 years; therefore, the documentation requested for the 1998-99 fiscal year was beyond the record retention policy for the District and had been destroyed. If the request for the documentation had been received earlier, the documentation may have been made available.

We questioned why the 1998-99 NOT documentation was not originally requested along with the other two years. Stephanie Woo, auditor for the SCO, responded during the entrance conference on August 13, 2002, that she had forgotten to include the 1998-99 year.

During the course of this audit there have been discussions between the SCO and District staff regarding the parameters and guidelines of the Notification of Truancy (NOT) mandate. There are major differences between the SCO and the LAUSD with regard to the appropriate method of notifying the pupils' guardians and the elements required in this notification.

The auditors only wanted to see letters for NOT. No other documentation was acceptable to them. However, the following sections of the Parameters and Guidelines relate to acceptable documentation:

VII A. Uniform Allowance Reimbursement

Documentation which indicates the total number of initial notifications of truancy distributed.

VII B. Reimbursement of Unique Costs

In addition to maintaining the same documentation as required for uniform cost allowance reimbursement, all costs claimed must be traceable to source documents <u>and/or worksheets that show</u> evidence of the validity of such costs.

Worksheets were not considered an acceptable source of documentation by the auditors, only letters with the five elements.

The District does not agree with any portion of this draft audit report and plans to appeal the SCO's decision to disallow the entire claim.

#### SCO Comments

The finding and recommendation remain unchanged.

The SCO comments are presented in the order presented by the district. The district did not provide any additional documentation to support the unallowable costs.

The FY 1998-99 claim was filed January 14, 2000. Parameters and Guidelines states that documents must be maintained in accordance with statutory provisions. The SCO commenced the audit within two years after the end of the calendar year in which the reimbursement claim was filed as required by Government Code Section 17558.5. The district is responsible to ensure documentation is maintained to support claimed costs. Per discussion with one of the district's PSA coordinators, letters were not distributed to pupils' parents or guardians until January 2001.

The SCO initiated an audit of the reimbursement claim for FY 1998-99 because of the results of the SCO audit for FY 1999-2000 and FY 2000-01. In that audit, most of the claimed costs were not supported.

The SCO followed the *Parameters and Guidelines* in determining allowable costs. Section 1, Summary of Mandate, allows notification of an initial truancy by first-class mail or other reasonable means (such as certified mail, overnight mail, etc.). Sections V.A., V.B.1., and V.B.2. allow a district to be reimbursed a specified amount for every initial truancy notification form (letter) distributed to a pupil's parent or guardian that contains five specified elements identified in the *Parameters and Guidelines*.

The only support provided by the district for FY 1998-99 claimed costs was the filed claim. The district did not provide the SCO with any other information supporting the number of notifications claimed by schools or that those notifications were distributed to the schools. Though not reimbursable, the SCO auditors reviewed telephone logs, attendance records, and other records during the course of the audit for FY 1999-2000 and FY 2000-01 to determine if the five required elements were discussed. The review of these records did not support that the required elements were discussed. The finding has been updated to clarify this point.

The district's reference to worksheets relates to reimbursement of any unique costs the claimant incurred in excess of the uniform cost allowance it receives for every initial truancy notification form distributed to a pupil's parent or guardian. The district did not request reimbursement of unique costs. Even if worksheets are provided, the district would still need to validate the information.

## Schedule 1— Summary of Program Costs July 1, 1998, through June 30, 1999

Cost Elements	Actual Costs Claimed	Allowable per Audit	Audit Adjustment <sup>1</sup>
July 1, 1998, through June 30, 1999			
Number of notifications Uniform cost allowance	60,869 <u>\$ 11.70</u>	<u>\$ 11.70</u>	(60,869) <u>\$11.70</u>
Total costs Less amount paid by the State	\$ 712,167	(712,167)	<u>\$(712,167)</u>
Amount paid in excess of allowable costs claimed	••	\$ 712,167	

 $^{1}$  See the Finding and Recommendation section.

Kathleen Connell · California State Controller 8

Los Angeles Unified School District

Notification of Truancy Program

## Attachment— Auditee's Response to Draft Audit Report

Kathleen Connell • California State Controller

Los Angeles Unified School District

Office of the Chief Financial Officer

ROY ROMER Superintendent of Schools

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JOSEPH P. ZERONIAN Chief Finemetal Officer

November 25, 2002

Mr. Jim L. Spano, Chief Compliance Audits Bureau State Controller's Office Division of Audits P.O. Box 942850 Sacramento, CA 94250-5874

RE:

#### AUDIT OF LOS ANGELES UNIFIED SCHOOL DISTRICT CLAIM FOR COSTS OF THE NOTICE OF TRUANCY PROGRAM FOR THE PERIOD OF JULY 1, 1998, THROUGH JUNE 30, 1999.

Dear Mr. Spano:

This letter is in response to the draft audit report, dated November 1, 2002, for the Notification of Truancy Program (NOT) mandated cost claim for 1998-99 filed by the Los Angeles Unified School District (LAUSD).

The district claimed \$712,167 for this mandated program. The State Controller's Office (SCO) draft audit report disclosed that none of this amount is allowable because the district did not provide any documentation to support the claimed number of truancy notification forms distributed to the pupils' parents or guardians. Consequently the SCO believes the total amount should be returned to the State.

The letter confirming the 1998-99 audit for NOT was dated August 13, 2002, 3 years and 2 months after the end of the 1998-99 fiscal year. The audits for NOT for the two later fiscal years 1999-2000 and 2000-2001 were requested on January 10, 2002, seven months earlier. The school district has a retention policy of 3 years; therefore, the documentation requested for the 1998-99 fiscal year was beyond the record retention policy for the District and had been destroyed. If the request for the documentation may have been made available

INTERIM BUSINESS BERVICE CENTER: 353 2. Claud Ave. Las Augules. CA 20071 + Kalling Addunt Day 3 (1298 Las Augules, CA 2001) - 1307-5 Telephone (313) 633 #400 + Par (313) 633 #528

Mr. Jim Spano Page 2 November 25, 2002

We questioned why the 1998-99 NOT documentation was not originally requested along with the other two years. Stephanic Woo, auditor for the SCO, responded during the entrance conference on August 13, 2002, that she had forgotten to include the 1998-99 year.

During the course of this audit there have been discussions between the SCO and District staff regarding the parameters and guidelines of the Notification of Truancy (NOT) mandate. There are major differences between the SCO and the LAUSD with regard to the appropriate method of notifying the pupils' parents or guardians and the elements required in this notification.

The auditors only wanted to see letters for NOT. No other documentation was acceptable to them. However, the following sections of the Parameters and Guidelines relate to acceptable documentation:

#### VII A. Uniform Allowance Reimbursement

Documentation which indicates the total number of initial notifications of truancy distributed.

VII B. Reimbursement of Unique Costs

In addition to maintaining the same documentation as required for uniform cost allowance reimbursement, all costs claimed must be traceable to source documents and/or worksheets that show evidence of the validity of such costs.

Worksheets were not considered an acceptable source of documentation by the auditors, only letters with the five elements.

The District does not agree with any portion of this draft audit report and plans to appeal the SCO's decision to disallow the entire claim.

We appreciate your giving us the opportunity to respond to this draft audit report. If you have any questions, please call Yoshi Fong at (213) 633-7801.

Sincerely, Joseph P. Zeronian

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¢;

Yoshiko Fong Eileen Okazaki Aurora Costales

## State Controller's Office Division of Audits Post Office Box 942850 Sacramento, California 94250-5874

http://www.sco.ca.gov

## S03-MCC-006

# **EXHIBIT C**

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# LOS ANGELES UNIFIED SCHOOL DISTRICT

Audit Report

# NOTIFICATION OF TRUANCY PROGRAM

Chapter 498, Statutes of 1983

July 1, 1999, through June 30, 2001



KATHLEEN CONNELL California State Controller

December 2002



## KATHLEEN CONNELL Controller of the State of California December 13, 2002

Roy Romer, Superintendent Los Angeles Unified School District 333 South Beandry Avenue, 24<sup>th</sup> Floor Los Angeles, CA 90017

Dear Mr. Romer:

> The State Controller's Office (SCO) has completed an audit of the claims filed by the Los Angeles Unified School District for costs of the legislatively mandated Notification of Truancy Program (Chapter 498, Statutes of 1983) for the period of July 1, 1999, through June 30, 2001.

> The district claimed \$1,895,489 for the mandated program. The SCO audit disclosed that \$18,406 is allowable and \$1,877,083 is unallowable. The unallowable costs occurred because the district significantly overstated the number of notification of truancy forms distributed to the pupil's parent or guardian. The district was paid \$1,658,746. Consequently, the amount paid in excess of allowable costs claimed, totaling \$1,640,340, should be returned to the State.

The SCO has established an informal audit review process to resolve a dispute of facts. The auditee should submit, in writing, a request for a review and all information pertinent to the disputed issues within 60 days after receiving the final report. The request and supporting documentation should be submitted to: Richard J. Chivaro, Chief Counsel, State Controller's Office. Post Office Box 942850, Sacramento, CA 94250-0001.

If you have any questions, please contact Walter Barnes, Chief Deputy State Controller, Finance, at (916) 445-3028.

Sincerely,

KATHLEEN CONNELL State Controller

SACRAMENTO 300 Capitol Mall, Suite 1850, Sacramento, CA 95814 (916) 445:2636
 Mailing Address; P.O. Box 942850, Sacramento, CA 94250
 LOS ANGELES 600 Corporate Pointe, Suite 1150, Culver City, CA 90230 (310) 342:5678

## Roy Romer, Superintendent

## KC:jj/ams

cc: Joseph Zeronian, Ed.D
 Chief Financial Officer
 Los Angeles Unified School District
 Yoshiko Fong, Controller
 Los Angeles Unified School District
 Darline P. Robles, Ph.D.
 County Superintendent of Schools
 Los Angeles County Office of Education

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# Audit Report

#### Summary

The State Controller's Office (SCO) has completed an audit of the claims filed by the Los Angeles Unified School District, for costs of the legislatively mandated Notification of Truancy Program (Chapter 498, Statutes of 1983) for the period of July 1, 1999, through June 30, 2001. The last day of fieldwork was July 25, 2002.

The district claimed \$1,895,489 for the mandated program. The SCO audit disclosed that \$18,406 is allowable and \$1,877,083 is unallowable. The unallowable costs occurred primarily because the district significantly overstated the number of notification of truancy forms distributed to the pupil's parent or guardian. The district was paid \$1,658,746. Consequently, the amount paid in excess of allowable costs claimed, totaling \$1,640,340, should be returned to the State.

## Background

In 1983, the State enacted Chapter 498, Statutes of 1983, requiring that special notifications be sent to the parents or guardians of pupils upon initial classification of truancy.

The legislation requires school districts, upon a pupil's initial classification as a truant, to notify the pupil's parent or guardian by first-class mail or other reasonable means of: (1) the pupil's truancy; (2) the parent's or guardian's obligation to compel the attendance of the pupil at school; and (3) a warning that parents or guardians who fail to meet this obligation may be guilty of an infraction and be subject to prosecution.

In addition, the legislation requires the district to inform parents and guardians of: (1) alternative educational programs available in the district; and (2) the right to meet with appropriate school personnel to discuss solutions to the pupil's truancy. A truancy occurs when a student is absent from school without a valid excuse for more than three days or is tardy in excess of 30 minutes on each of more than three days in one school year.

On November 29, 1984, the State Board of Control (now the Commission on State Mandates) ruled that Chapter 498, Statutes of 1983 imposed a state mandate upon school districts and county offices of education reimbursable under *Government Code* Section 17561.

Parameters and Guidelines, adopted by the Commission on State Mandates, establishes the state mandate and defines criteria for reimbursement. In compliance with Government Code Section 17558, the SCO issues claiming instructions for each mandate requiring state reimbursement to assist school districts and local agencies in claiming reimbursable costs.
### Objective, Scope, and Methodology

Conclusion

The objective of the audit was to determine whether costs claimed are increased costs incurred as a result of the legislatively mandated Notification of Truancy Program (Chapter 498, Statutes of 1983) for the period of July 1, 1999, through June 30, 2001.

The auditors performed the following procedures:

- Reviewed the costs claimed to determine if they were increased costs resulting from the mandated program;
- Traced the costs claimed to the supporting documentation to determine whether the costs were properly supported;
- Confirmed that the costs claimed were not funded by another source; and
- Reviewed the costs claimed to determine that the costs were not unreasonable and/or excessive.

The SCO conducted the audit in accordance with *Government Auditing Standards*, issued by the Comptroller General of the United States. The SCO did not audit the district's financial statements. The scope was limited to planning and performing audit procedures necessary to obtain reasonable assurance concerning the allowability of expenditures claimed for reimbursement. Accordingly, transactions were examined, on a test basis, to determine whether the amounts claimed for reimbursement were supported.

Review of the district's management controls was limited to gaining an understanding of the transaction flow and claim preparation process as necessary to develop appropriate auditing procedures.

The SCO audit disclosed an instance of noncompliance with the requirements outlined above. The instance is described in the Finding and Recommendation section of this report and in the accompanying Summary of Program Costs (Schedule 1).

For the audit period, the Los Angeles Unified School District claimed \$1,895,489 for costs of the legislatively mandated Notification of Truancy Program. The SCO audit disclosed that \$18,406 is allowable and \$1,877,083 is unallowable.

For fiscal year (FY) 1999-2000, the district was paid \$921,249 by the State. The audit disclosed that \$5,345 is allowable. The amount paid in excess of allowable costs claimed, totaling \$915,904, should be returned to the State.

For FY 2000-01, the district was paid \$737,497 by the State. The audit disclosed that \$13,061 is allowable. The amount paid in excess of allowable costs claimed, totaling \$724,436, should be returned to the State.

Views of Responsible Official

**Restricted Use** 

The SCO issued a draft report on October 3, 2002. Joseph Zeronian, Chief Financial Officer, responded by letter dated November 14, 2002, disagreeing with the audit results. The district's response is included as an attachment to this final audit report.

This report is solely for the information and use of the Los Angeles Unified School District, the Los Angeles County Office of Education, and the SCO; it is not intended to be and should not be used by anyone other than these specified parties. This restriction is not intended to limit distribution of this report, which is a matter of public record.

Welty Bay

WALTER BARNES Chief Deputy State Controller, Finance

## **Finding and Recommendation**

FINDING — Overclaimed number of initial truancy notification forms distributed The district did not provide documentation to substantiate a significant portion of claimed costs for initial truancy notifications. A summary of the variance in claimed costs is as follows:

	FY 1999-2000	FY 2000-01	Total
Claimed costs Supported costs	\$ 921,249 <u>(5,345)</u>	\$ 974,240 (13,061)	\$1,895,489 (18,406)
Unsupported costs	\$ 915,904	\$961,179	\$1,877,083

For FY 1999-2000, the SCO auditors randomly sampled 67 of the 120 school sites that claimed initial truancy notifications, representing 56% of the population. The sampled school sites claimed that 49,480 initial truancy notifications were distributed to the pupil's parent or guardian. The district did not provide any documentation to support the claimed number of initial truancy notifications distributed at 55 of the 67 schools sampled. For the remaining 12 schools sampled, the district provided 286 letters that contained the required elements identified in *Parameters and Guidelines*. Consequently, the percentage of supported notifications distributed to the pupil's parent or guardian by the district was 0.58% (286 divided by 49,480). The percentage of initial truancy notifications distributed to the pupil's parent or guardian that was not supported by the district was 99.42%.

For FY 1999-2000, the district claimed that 75,327 initial truancy notifications at the 120 schools were distributed to the pupil's parent or guardian. Based on the results of the SCO sample, the district supported that only 437 notifications were distributed, a difference of 74,890. For FY 1999-2000, *Parameters and Guidelines* allows the district to be reimbursed \$12.23 for every form distributed. Consequently, unallowable costs total \$915,904 (74,890 multiplied by \$12.23).

For FY 2000-01, the SCO auditors randomly sampled 67 of the 120 school sites that claimed initial truancy notifications, representing 56% of the population. The sampled school sites claimed that 44,676 initial truancy notifications were distributed to the pupil's parent or guardian. The district did not provide any documentation to support the claimed notifications distributed at 41 of the 67 schools sampled. For the remaining 26 schools sampled, the district provided 598 letters that contained the required elements identified in *Parameters and Guidelines*. Consequently, the percentage of supported notifications distributed to the pupil's parent or guardian by the district was 1.34% (598 divided by 44,676). The percentage of initial truancy notifications distributed to the pupil's parent or guardian that was not supported by the district was 98.66%.

For FY 2000-01, the district claimed that 76,531 initial truancy notifications at the 120 schools were distributed to the pupil's parent or guardian. Based on the results of the SCO sample, the district supported that only 1,026 notifications were distributed, leaving a difference of 75,505. For FY 2000-01, *Parameters and Guidelines* allows the district to be reimbursed \$12.73 for every form distributed. Consequently, unallowable costs total \$961,179 (75,505 multiplied by \$12.73).

The SCO computed the unallowable costs by multiplying the total claimed initial truancy notifications by the unsupported percentage and by applying that number to the uniform cost allowance as follows:

	FY 1999-2000	FY 2000-01	Total
Number of notifications claimed Percentage of unsupported number of	75,327	76,531	
notifications	99.42%	98.66%	
Unsupported number of notifications Uniform costs allowance	(74,890) \$12.23	(75,505) \$ 12.73	
Onitioniti costs ano wance	<u>\$ 12.23</u>		
Audit adjustment	<u>\$ (915,904)</u>	\$ (961,179)	\$(1,877,083)

Pupil Services and Attendance (PSA) counselors and administrators of the school sites sampled identified various reasons for not distributing initial truancy notification forms containing the five required elements identified in *Parameters and Guidelines*. PSA counselors stated that:

- They were not aware of the existence of the mandate or proper guidelines for reporting initial truancy notifications;
- They did not work for the district during the review periods and thus were not able to locate the records;
- The notification records had been destroyed (they were not informed to retain any records);
- At some school sites, the PSA counselors were not on duty daily and were available only one day a week. In these instances, the school administrative staff notified parents or guardians of the initial truancy and did not retain any records; administrative staff claimed they were not told to retain the records; and
- They contacted parents or guardians through other reasonable means such as telephone logs, attendance records, and permits to return to classroom (PRC) rather than notification letters sent to the pupil's parent or guardian.

Though not reimbursable, the SCO reviewed telephone logs, attendance records, and PRCs to gain an understanding of the district's process of notifying a pupil's parent or guardian of the required five elements. These records did not support that the required elements were discussed with the pupil's parent or guardian. Furthermore, *Parameters and Guidelines* requires the district to document the five specified elements on a form that is distributed to the pupil's parent or guardian. Other reasonable means identified in *Parameters and Guidelines* relate to the means of distributing the form (letter) other than by first-class mail, such as certified mail, overnight mail, etc.

Parameters and Guidelines, adopted by the State Board of Control on November 29, 1984, allows the district to be reimbursed for claimed costs if the initial truancy notification forms distributed to the pupil's parent or guardian contain five specified elements. *Education Code* Section 48260.5 was amended by Chapter 1023, Statutes of 1984, (effective January 1, 1995) to require eight specified elements. However, since *Parameters and Guidelines* has <u>not</u> been amended, the claimant continues to be reimbursed if it complies with the five specified elements in the guidelines.

Parameters and Guidelines, Section I., requires "... school districts, upon the pupil's initial classification as a truant, to notify the pupil's parent or guardian, by first-class mail or other reasonable means, of (1) the pupil truancy; (2) that the parent or guardian is obligated to compel the attendance of the pupil at school; and (3) that parents or guardians who fail to meet this obligation may be guilty of an infraction and subject to prosecution pursuant to Article 6 (commencing with section 48290) of Chapter 2 of Part 27." Furthermore, the guidelines state, "... district must inform parents and guardians of (1) alternative educational programs available in the district; and (2) the right to meet with appropriate school personnel to discuss solutions to the pupil's truancy."

Parameters and Guidelines, Section V.A., states, "The eligible claimant shall be reimbursed for only those costs incurred for ... the printing and distribution of notification forms...."

*Parameters and Guidelines,* Section V.B.1., states that the claimant shall be reimbursed for "Planning the method of implementation, revising school district policies, and designing and printing the forms."

Parameters and Guidelines, Section V.B.2., states that the claimant shall be reimbursed for "Identifying the truant pupils to receive the notification, preparing and distributing by mail or other method the forms to parents/guardians...."

Parameters and Guidelines, Section V.C., states, "The uniform cost allowance is based on the number of initial notifications of truancy distributed pursuant to Education Code Section 48260.5, Chapter 498, Statutes of 1983. For fiscal year 1992-93, the uniform cost allowance is \$10.21 per initial notification of truancy distributed. The cost allowance shall be adjusted each subsequent year by the Implicit Price Deflator."

Parameters and Guidelines, Section VII., states, "For audit purpose, documents must be kept on file for a period of 3 years from the date of final payment by the State Controller...."

#### Recommendation

The district should develop and implement an adequate accounting and reporting system to ensure that it claims only initial notification truancy letters distributed to the pupil's parent or guardian that contain all required elements. Although *Parameters and Guidelines* requires only five specified elements to be subject to reimbursements, *Education Code* Section 48260.5 requires eight specified elements for the district to comply with statutory requirements.

In addition, the district should establish policies and procedures to ensure that all costs claimed are supported.

#### Auditee's Response

There are major differences between the SCO and LAUSD with regard to the method of notifying the pupil's parent or guardian and the required elements involved with this notification. SCO limits the notification method to first-class mail, only.

Since the parameters and guidelines state that notification is to be by first-class mail or other reasonable means, the district has mostly used other reasonable means, which includes the use of telephone or individual contact.

In review of the detail records of the auditors it was obvious that only letters were being accepted, even though it was explained to the auditors that phone calls and personal contact were also used and are believed to be an acceptable means per the parameter and guidelines. With the size of LAUSD, it is unreasonable to expect that only letters would be used for notification of truancies. The population and demographics of LAUSD, (e.g., homeless, transitory and migrant students, number of languages spoken) have made it necessary for staff to pursue other means to communicate with parents and guardians about compulsory school attendance.

There is also disagreement on the elements in the letters that were reviewed. There are several letters used by the district depending on the specific location or school site. Not all elements of the mandate may have been available, especially the element described as "alternative educations program available." If any element was not available to that school, it was not included in the letter.

At the school sites the auditors came into contact with PSA counselors. Many of these counselors would not have been able to assist the auditor during the review because either they are new employees of the district or that they were not assigned to the school site during the audit period under review. If the counselor was not able to assist the auditor it appeared the claim for that site was not allowed. In our opinion, the situation listed in the draft report on page 5 are not valid reasons for disallowing the claimed amounts. SCO Comments

The finding and recommendation remain unchanged.

The SCO comments are presented in the order presented by the district. The district did not provide any additional documentation to support the unallowable costs.

The SCO did not limit the notification method to first-class mail. Instead, the SCO allowed notification forms (letters) distributed by other reasonable means, such as certified mail, overnight mail, etc.

Parameters and Guidelines, Sections V.A., V.B.1., and V.B.2., allows a district to be reimbursed a specificed amount for every initial truancy notification form (letter) distributed to a pupil's parent or guardian that contains five specified elements identified in the *Parameters and Guidelines*. Telephone calls and individual contacts are not reimbursable activities.

Though not reimbursable, the SCO auditors reviewed telephone logs, attendance records, and other records to gain an understanding of the district's process of notifying a pupil's parent or guardian of the five required elements. The review of these records did not support that the required elements were discussed. The finding has been updated to clarify this point.

Parameters and Guidelines states that one of the five elements required to be included in the initial truancy notification form is the district's responsibility of informing parents and guardians of alternative education programs available in the district. Even though all school sites may not offer alternative education programs, the district does offer such programs at various locations. The district is responsible for ensuring that the parent or guardian know that the child can participate at those locations.

Claimed initial truancy notifications were not determined to be unallowable because PSA counselors were unable to assist the auditors. SCO auditors worked with individuals identified as the primary contact at each school site, typically a PSA counselor. Subsequent to visiting an individual school site, SCO auditors scheduled a meeting with district staff. On July 11, 2002, SCO auditors met with a district PSA coordinator, members of the district's Controller's staff, and the district's consulting firm, which assisted in preparing the filed claims, to discuss the results of the preliminary review and provide copies of schedules that identified the schools visited and the number of notifications claimed, allowed, and unallowed by school site. The SCO requested that the district review the accuracy of the information presented in the schedules. A formal exit conference was conducted on July 25, 2002, with Aurora Costales, Principal Accountant, and representatives from the district's consulting firm. The draft report was issued October 3, 2002.

### Schedule 1— Summary of Program Costs July 1, 1999, through June 30, 2001

Cost Elements	Actual Costs Claimed	Allowable per Audit	Audit Adjustments <sup>1</sup>
July 1, 1999, through June 30, 2000			
Number of initial truancy notifications Uniform cost allowance Total costs Less amount paid by the State Amount paid in excess of allowable costs claimed	75,327 \$ 12.23 \$ 921,249	437 <u>\$ 12.23</u> 5,345 <u>(921,249)</u> <u>\$ 915,904</u>	(74,890) <u>\$ 12.23</u> <u>\$ (915,904)</u>
July 1, 2000, through June 30, 2001	•		•
Number of initial truancy notifications Uniform cost allowance Total costs Less amount paid by the State Amount paid in excess of allowable costs claimed <u>Summary: July 1, 1999, through June 30, 2001</u>	76,531 \$ 12.73 \$ 974,240	1,026 <u>\$ 12.73</u> 13,061 <u>(737,497)</u> <u>\$ 724,436</u>	(75,505) <u>\$ 12.73</u> <u>\$ (961,179)</u>
Total costs Less amount paid by the State Amount paid in excess of allowable costs claimed	<u>\$ 1,895,489</u>	\$ 18,406 (1,658,746) \$ 1,640,340	<u>\$(1,877,083)</u>

<sup>1</sup> See Finding and Recommendation section.

Notification of Truancy Program

### Attachment— Auditee's Response to Draft Audit Report

Kathleen Connell • California State Controller

## Los Angeles Unified School District

Office of the Chief Financial Officer

ROY ROMER Superimendent of Schools

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OFEFH F. ZERONIAN Chief Financial Officer

November 14, 2002

Jim L. Spano, Chief Compliance Audits Bureau State Controller's Office Division of Audits P.O. Box 942850 Sacramento, CA 94250-5874

### SUBJECT: NOTIFICATION OF TRUANCY – DRAFT AUDIT REPORT FOR THE PERIOD OF JULY 1, 1999 THROUGH JUNE 30, 2001

Dear Mr. Spano:

This is in response to your audit letter, dated October 3, 2002, of the Notification of Truancy program filed by the Los Angeles Unified School District (LAUSD).

The district claimed \$1,895,489 for this mandated program. The draft audit report issued by SCO disclosed that \$18,406 was allowable and \$1,877,083 was unallowable due to the district overstating the number of notification of truancy forms distributed to the pupil's parent or guardian. The district does not agree with the SCO regarding the unallowable costs due to the following:

There are major differences between the SCO and LAUSD with regard to the method of notifying the pupil's parent or guardian and the required elements involved with this notification. SCO limits the notification method to first-class mail, only.

Since the parameters and guidelines state that notification is to be by first-class mail or other reasonable means, the district has mostly used other reasonable means, which includes the use of telephone or individual contact.

In review of the detail records of the auditors it was obvious that only letters were being accepted, even though it was explained to the auditors that phone calls and personal contact were also used and are believed to be an acceptable means per the parameter and guidelines. With the size of LAUSD, it is unreasonable to expect that only letters would be used for

INTERIM EUSINESS SERVICE CENTER: 315 5. Grand Ave., Los Angeles, CA 2007 1 + Mailing Address: Box 512238, Las Angeles, CA 20051-1307 + Telephone (312) 533-8450 + Fax (312) 533-8520

notification of iruancies. The population and demographics of LAUSD, (e.g., homeless, transitory and migrant students, number of languages spoken) have made it necessary for staff to pursue other means to communicate with parents and guardians about compulsory school attendance.

There is also disagreement on the elements in the letters that were reviewed. There are several letters used by the district depending on the specific location or school site. Not all elements of the mandate may have been available, especially the element described as "alternative educations program available." If any element was not available to that school, it was not included in the letter.

At the school sites the auditors came into contact with PSA counselors. Many of these counselors would not have been able to assist the auditor during the review because either they are new employees of the district or that they were not assigned to the school site during the audit period under review. If the counselor was not able to assist the auditor it appeared the claim for that site was not allowed. In our opinion, the situation listed in the draft report on page 5 are not valid reasons for disallowing the claimed amounts.

For the record, the exit conference held on July 25, 2002, was not only discussed with Aurora Costales, but others as well. We would appreciate having those individuals' names be included in the report.

We appreciate your giving us the opportunity to respond to this draft report.

Sincerely,

Joseph P. Zeronian Chief Pinancial Officer

e: Yoshiko Fong Eileen Okazaki Ken Funiya Aurora Costales Chris Prasad John Conshafter

### State Controller's Office Division of Audits Post Office Box 942850 Sacramento, California 94250-5874

http://www.sco.ca.gov

### S02-MCC-006

## **EXHIBIT D**

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November 25, 2002

Mr. Jim L. Spano, Chief Compliance Audits Bureau State Controller's Office Division of Audits P.O. Box 942850 Sacramento, CA 94250-5874

RE:

### AUDIT OF LOS ANGELES UNIFIED SCHOOL DISTRICT CLAIM FOR COSTS OF THE NOTICE OF TRUANCY PROGRAM FOR THE PERIOD OF JULY 1, 1998, THROUGH JUNE 30, 1999.

Dear Mr. Spano:

This letter is in response to the draft audit report, dated November 1, 2002, for the Notification of Truancy Program (NOT) mandated cost claim for 1998-99 filed by the Los Angeles Unified School District (LAUSD).

The district claimed \$712,167 for this mandated program. The State Controller's Office (SCO) draft audit report disclosed that none of this amount is allowable, because the district did not provide any documentation to support the claimed number of truancy notification forms distributed to the pupils' parents or guardians. Consequently the SCO believes the total amount should be returned to the State.

The letter confirming the 1998-99 audit for NOT was dated August 13, 2002, 3 years and 2 months after the end of the 1998-99 fiscal year. The audits for NOT for the two later fiscal years 1999-2000 and 2000-2001 were requested on January 10, 2002, seven months earlier. The school district has a retention policy of 3 years; therefore, the documentation requested for the 1998-99 fiscal year was beyond the record retention policy for the District and had been destroyed. If the request for the documentation had been received earlier, the documentation may have been made available

RIM BUSINESS SERVICE CENTER. 153 S. Grand Ave., Los Angelon, CA 9007) + Meiling Addenoi: Box 512398. Los Angelon, CA 90051-1307 + Telephone (213) 633-6400 + Fex (213) 633-6420

We questioned why the 1998-99 NOT documentation was not originally requested along with the other two years. Stephanie Woo, auditor for the SCO, responded during the entrance conference on August 13, 2002, that she had forgotten to include the 1998-99 year.

During the course of this audit there have been discussions between the SCO and District staff regarding the parameters and guidelines of the Notification of Truancy (NOT) mandate. There are major differences between the SCO and the LAUSD with regard to the appropriate method of notifying the pupils' parents or guardians and the elements required in this notification.

The auditors only wanted to see letters for NOT. No other documentation was acceptable to them. However, the following sections of the Parameters and Guidelines relate to acceptable documentation:

VII A. Uniform Allowance Reimbursement

Documentation which indicates the total number of initial notifications of truancy distributed.

VII B. Reimbursement of Unique Costs

In addition to maintaining the same documentation as required for uniform cost allowance reimbursement, all costs claimed must be traceable to source documents <u>and/or worksheets that show evidence of the validity of such costs</u>.

Worksheets were not considered an acceptable source of documentation by the auditors, only letters with the five elements.

The District does not agree with any portion of this draft audit report and plans to appeal the SCO's decision to disallow the entire claim.

We appreciate your giving us the opportunity to respond to this draft audit report. If you have any questions, please call Yoshi Fong at (213) 633-7801.

Sincerely.

C:

Joseph P. Zeronian

Yoshiko Fong Eileen Okazaki Aurora Costales

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**EXHIBIT E** 

#### November 14, 2002

Jim L. Spano, Chief Compliance Audits Bureau State Controller's Office Division of Audits P.O. Box 942850 Sacramento, CA 94250-5874

### SUBJECT: NOTIFICATION OF TRUANCY – DRAFT AUDIT REPORT FOR THE PERIOD OF JULY 1, 1999 THROUGH JUNE 30, 2001

Dear Mr. Spano:

This is in response to your audit letter, dated October 3, 2002, of the Notification of Truancy program filed by the Los Angeles Unified School District (LAUSD).

The district claimed \$1,895,489 for this mandated program. The draft audit report issued by SCO disclosed that \$18,406 was allowable and \$1,877,083 was unallowable due to the district overstating the number of notification of truancy forms distributed to the pupil's parent or guardian. The district does not agree with the SCO regarding the unallowable costs due to the following:

There are major differences between the SCO and LAUSD with regard to the method of notifying the pupil's parent or guardian and the required elements involved with this notification. SCO limits the notification method to first-class mail, only.

Since the parameters and guidelines state that notification is to be by first-class mail or other reasonable means, the district has mostly used other reasonable means, which includes the use of telephone or individual contact.

In review of the detail records of the auditors it was obvious that only letters were being accepted, even though it was explained to the auditors that phone calls and personal contact were also used and are believed to be an acceptable means per the parameter and guidelines. With the size of LAUSD, it is unreasonable to expect that only letters would be used for

M BUSINESS BERVICE CENTER, 353 S. Grand Ave., Los Angeles, CA 9001 + Misling Address. Bin 512298, Lin Angeles, CA 93051-1207 + Telephone (213) 533-8400 + Sex (213) 533-840

There is also disagreement on the elements in the letters that were reviewed. There are several letters used by the district depending on the specific location or school site. Not all elements of the mandate may have been available, especially the element described as "alternative educations program available." If any element was not available to that school, it was not included in the letter.

At the school sites the auditors came into contact with PSA counselors. Many of these counselors would not have been able to assist the auditor during the review because either they are new employees of the district or that they were not assigned to the school site during the audit period under review. If the counselor was not able to assist the auditor it appeared the claim for that site was not allowed. In our opinion, the situation listed in the draft report on page S are not valid reasons for disallowing the claimed amounts.

For the record, the exit conference held on July 25, 2002, was not only discussed with Aurora Costales, but others as well. We would appreciate having those individuals' names be included in the report.

We appreciate your giving us the opportunity to respond to this draft report.

Sincerely,

Joseph X. Zeronian Chief Pinancial Officer

e: Yoshiko Fong Eileen Okazaki Ken Furuya Aurora Costales Chris Prasad John Conshafter

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## EXHIBIT F

State of California	L +	, 	· · · · · · · · · · · · · · · · · · ·	School Mandated Cost Man
	CLAIM FOR PA	1		
, Pursuz	ant to Government Code S	ection 17561	(19) Program Number 0004	8
	DTIFICATION OF TRUE	NCY	(20) Date Filed	//
6			(21) Signature Present	
(01) Claimant Identifi S19265	cation Number:		Reimbursement Cla	im Data
(02) Mailing Address	· · · · · · · · · · · · · · · · · · ·	······································	(22) NOT-1,(03)	60,869
Claimant Name LOS ANGELES	UNIFIED SD		(23)	·
County Of Loc LOS ANGELES			(24)	
Street Address 355 SOUTH GR	OF P.O. BOX AND AVENUE SUITE 8		(25)	
City LOS ANGELES	State CA	90071	(26)	
Type of Claim	Estimated Claim	Reimbursement Claim	(27)	
	(03) Estimated	(09) Reimbursement X	(28)	
	(04) Combined	(10) Combined	(29)	· ·
	(05) Amended	(11) Amended	(30)	
Fiscal Year of Cost	(06) 1999 2000	(12) 1998 / 1999	(31)	
Total Claimed Amount	(07) \$ 783,384	(13) \$ 712,167	(32)	
<i>Less:</i> 10% Late I \$1000 (if applicab	Penalty, but not to exceed le)	(14)	(33)	
Less: Estimate P	ayment Received	<sup>(15)</sup> \$ 744,629	(34)	
Net Claimed Amo	unt	(16) \$ -32,462	(35)	
Due From State	(08) \$ 783,384	(17)	(36)	-
Due to State		(18) \$ 32,462	(37)	

In accordance with the provisions of Government Code 17561, I certify that I am the person authorized by the local agency to file claims with the State of California for costs mandated by Chapter 498, Statutes of 1983; and certify under penalty of perjury that I have not violated any of the provisions of Government Code Sections 1090 to 1096, inclusive.

I further certify that there were no applications for nor any grant or payments received, other than from the claimant, for reimbursement of costs claimed herein; and such costs are for a new program or increased level of services of an existing program mandated by Chapter 498, Statutes of 1983.

The amounts for Estimated Claim and/or Reimbursement Claim are hereby claimed from the State for payment of estimated and/or actual costs for the mandated program of Chapter 498, Statutes of 1983, set forth on the attached statements.

Date Signature resentative CONTROLLER OLONZO V ODFIN Ъ Type or Print Wame Title (39) Name of Contact Person For Claim Telephone Number Steve Smith, Mandated Cost Systems 916-487-4435 Ext. Chapter 498/83 Form FAM-27 (Revised 10/95)

Los Aldezes UNTTED SD Estimated   Claim Statistics 60,869   (03) Number of truant notifications 60,869   Cost (04) Unit Cost per an initial truancy notification [\$11.70 for the 1998/99 fiscal year] 11.7	<b>n</b> )	N(	FICATION OF TRUA CLAIM SUMMARY INSTRUCTIONS	NCY		FORM NOT-1
(03) Number of truant notifications 60,869   (03) Number of truant notifications 60,869   Cost (04) Unit Cost per an initial truancy notification [\$11.70 for the 1998/99 fiscal year] 11.7   (04) Unit Cost per an initial truancy notification [\$11.70 for the 1998/99 fiscal year] 11.7   (04) Unit Cost per an initial truancy notification [\$11.70 for the 1998/99 fiscal year] 11.7   (05) Total Costs: [Line (03) x line(04)] 712,16   Cost Reduction (05) Less: Offsetting Savings, if applicable (07) Less: Other Reimbursements, if applicable	<b>S</b> 1	9265		Reimbursement		• •
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S19265	•		Reir	nbursement		1998	/ 1999
LOS ANGELES UNIFIED S	D		Estir	mated		1990	/
Claim Statistics	<del></del>					- -	··
(03) For each school in the d	istrict, enter the	number of Notifi	ications	· · · ·		<u>.</u>	·····
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AGGELER HS							6
ALTA LOMA EL							<u>t</u>
ANGELES MESA EL	-						2
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ARCO IRIS PRIMRY CTR							
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BURBANK MS							8
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Chapter 498/83

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		· .				Notifications
CARVER MS					<u> </u>	
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CLEVELAND SH						4
COHASSET EL						3
COLUMBUS MS						÷
COOPER HS						
CRENSHAW SH						1
CURTISS MS						1,0
DANA MS						
DARBY EL						7
DODSON MS						
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	MANDATED COSTS	)	······································	FORM
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	CLAIM SUMMARY			
(01) Clamant:	······································	(02) Type of Claim		scal Year:
S19265	. •	Reimbursemer	nt 🗡 19	98 / 1999
LOS ANGELES UNIFIED SD	· · · · · · · · · · · · · · · · · · ·	Estimated		······································
Claim Statistics	· · ·			
03) For each school in the distr		cations		
	(a)			(d)
Nam	e of School		·	Notification
FULTON MS		· · · · ·		1
GAGE MS				2
GARDENA SH				1,5
GARFIELD SH				9
GOMPERS MS		· · ·		
GRANADA HILLS SH				. 8
GRANT SH				5
GRIFFITH MS				1
HALE MS			· · ·	
HAMILTON MUS ACA MAG	、 、		÷ .	4
HAMILTON SH-COMPLEX				1,1
HARRISON EL				
HARTE PREP MS		•	-	
HENRY MS				
HOLLENBECK MS				1
HOLLYWOOD SH		. · · ·		6
HOLMES MS	· · ·			
HUNTINGTON PARK SH	•			
IRVING MS				
JEFFERSON NEW MS #1 JEFFERSON SH				
JOHNSON HS				
JORDAN SH				
KENNEDY SH		·		1,
KING MS				
KING-DREW MED MAG				
LACES MAG	•			:
LAUSD/USC MTH/SC MAG				
LAWRENCE MS				. (
LE CONTE MS				
LINCOLN SH				
			x - 1	

Chapter 498/83

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	MANDA	TED COSTS	· · · ·				FORM
•	NOTIFICAT	ION OF TRUA SUMMARY	NCY			1	NOT-1A
(01) Clamant:			(02) Type of	Claim:		Eisc:	al Year:
S19265				rsement	X		
LOS ANGELES UNIFIED S	D		Estimat	ed		1998	/ 1999
Claim Statistics							
(03) For each school in the di	strict, enter the r	number of Notifica	tions		·	<del></del>	
······································	(a)						(d)
N	ame of School						Notifications
		•			·		
LOCKE SH							2,44
LOS ANGELES SH							1,93
MACLAY MS							4
MADISON MS							· 7
MANN MS		-					16
MANUAL ARTS SH							73
MARINA DEL REY P/A							13
MARK TWAIN MS			·				1:
MARKHAM MS							2:
MARLTON SCHOOL							
MARSHALL SH							73
MID-CITY MAGNET							
MIDDLE COLLEGE HS		-				÷	
MILLER HS							
MILLIKAN MS		·					63
MONROE SH				•			46
MOUNT GLEASON MS			· _	•			8
MOUNT VERNON MS				•			64
MUIR MS					-		1,44
MULHOLLAND MS							34
NARBONNE MATH/SC MAG							
NARBONNE SH							1
NIGHTINGALE MS							12
NIMITZ MS							
NO HOLLYWOOD SH							18
		-					1,45
NOBEL MS							
NORTHRIDGE MS	• •	· .					16
OLIVE VISTA MS							9
PACOIMA MS							
PALISADES CHARTR HS	x						2:
PALMS MS							3
A CONTRACT OF		· .					

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(01) Clamant: S19265 LOS ANGELES UNIFIED SD Claim Statistics (03) For each school in the district, enter the number of 1 (a) Name of School PARKMAN MS PEARY MS PIO PICO EL POLYTECHNIC SH PORTER MS PORTOLA MS RAMONA HS REED MS RESEDA SH REVERE MS ROOSEVELT SH	(02) Type of Clai Reimbursem Estimated	nent 🖂	
Claim Statistics (03) For each school in the district, enter the number of 1 (a) Name of School PARKMAN MS PEARY MS PIO PICO EL POLYTECHNIC SH PORTER MS PORTOLA MS RAMONA HS REED MS RESEDA SH REVERE MS ROOSEVELT SH			Notificat
(03) For each school in the district, enter the number of (a) (a) Name of School PARKMAN MS PEARY MS PIO PICO EL POLYTECHNIC SH PORTER MS PORTOLA MS RAMONA HS REED MS RESEDA SH REVERE MS ROOSEVELT SH	Notifications		Notificat
(a) Name of School PARKMAN MS PEARY MS PIO PICO EL POLYTECHNIC SH PORTER MS PORTOLA MS RAMONA HS REED MS RESEDA SH REVERE MS ROOSEVELT SH			Notificat
PARKMAN MS PEARY MS PIO PICO EL POLYTECHNIC SH PORTER MS PORTOLA MS RAMONA HS REED MS RESEDA SH REVERE MS ROOSEVELT SH			Notificat
PEARY MS PIO PICO EL POLYTECHNIC SH PORTER MS PORTOLA MS RAMONA HS REED MS RESEDA SH REVERE MS ROOSEVELT SH			
PEARY MS PIO PICO EL POLYTECHNIC SH PORTER MS PORTOLA MS RAMONA HS REED MS RESEDA SH REVERE MS ROOSEVELT SH		•	
PIO PICO EL POLYTECHNIC SH PORTER MS PORTOLA MS RAMONA HS REED MS RESEDA SH REVERE MS ROOSEVELT SH			
POLYTECHNIC SH PORTER MS PORTOLA MS RAMONA HS REED MS RESEDA SH REVERE MS ROOSEVELT SH		•	1.
PORTER MS PORTOLA MS RAMONA HS REED MS RESEDA SH REVERE MS ROOSEVELT SH		•	
PORTOLA MS RAMONA HS REED MS RESEDA SH REVERE MS ROOSEVELT SH			
RAMONA HS REED MS RESEDA SH REVERE MS ROOSEVELT SH			
REED MS RESEDA SH REVERE MS ROOSEVELT SH	• • • •		
RESEDA SH REVERE MS ROOSEVELT SH			1
REVERE MS ROOSEVELT SH			1,
ROOSEVELT SH			-
SAN FERNANDO MS			
SAN FERNANDO SH			
SAN PEDRO SH	· ·		1,
SEPULVEDA G/HA MAG			
SEPULVEDA MS			
SHERMAN OAKS EL	· .		
SOUTH GATE MS	. •		
SOUTH GATE SH			
STEVENSON MS			
SUN VALLEY MS			
SUTTER MS			
SYLMAR SH	• •		
TAFT SH			
UNIVERSITY SH			
VALLEY ALTERNATIVE			
VAN NUYS MS			
VAN NUYS SH			1,
VENICE SH		· .	
VERDUGO HILLS SH			
VIRGIL MS			
	-	······································	58

.

NO	MANDATED COSTS TIFICATION OF TRUA CLAIM SUMMARY	•	FORM NOT-1A
(01) Clamant: S19265 LOS ANGELES UNIFIED SD		(02) Type of Claim: Reimbursement Estimated	Fiscal Year: 1998 / 1999
Claim Statistics		·	·····
(03) For each school in the district,	enter the number of Notifica	itions	· · · · · · · · · · · · · · · · · · ·
(a Name of			(d) Notifications
WASHINGTON PREP SH WEBSTER MS WEST HOLLYWOOD EL			35
WESTCHESTER SH WESTSIDE LDRSHIP MAG WHITE MS WILMINGTON MS			12
WILMINGTON MS WILSON SH WRIGHT MS YOUTH OPPOR			14 1,18 6
·····		······································	
Chapter 498/83			60,8

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## **EXHIBIT G**

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State	of	Cal	ifo	rnia
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1. 1

Sahaal M

	Clate of Camora	·····			School Mandated Cost Manual				
		CLAIM FOR PAYMENT			For State Controller Use Only				
	Pursuant to Government Code Section 17561			(19) Program Number 00048					
	N	OTIFICATION OF TRU	ANCY	(20) Date Filed	1				
				(21) Signature Present					
L	(01) Claimant Identi S19265	fication Number:		Reimbursement Claim Data					
4 3	(02) Mailing Addres	55		(22) NOT-1,(03)	75,327				
Ξ	Claimant Nan LOS ANGELES		······	(23)					
- -	County Of Lo LOS ANGELES	cation		(24)					
2	Street Address 355 SOUTH GI	S OF P.O. BOX RAND AVENUE STE 117	1	(25)	· · · · · · · · · · · · · · · · · · ·				
:	City	State							
	LOS ANGELES	CA	90071	(26)	· · · ·				
	Type of Claim	Estimated Claim	Reimbursement Claim	(27)					
		(03) Estimated	(09) Reimbursement X	(28)					
		(04) Combined	(10) Combined	(29)	· · · · · · · · · · · · · · · · · · ·				
		(05) Amended	(11) Amended	(30)					
	Fiscal Year of Cost	(06) 2000 / 2001	(12) 1999 / 2000	(31)	· · · · · · · · · · · · · · · · · · ·				
	Total Claimed Amount	(07) \$ 921,249	(13) \$ 921,249	(32)					
	Less: 10% Late I \$1000 (if applicab	Penalty, but not to exceed le)	(14)	(33)					
	Less: Estimate P	ayment Received	(15)	(34)					
	Net Claimed Amo	unt	(16) \$ 921,249	(35)	· · · · · · · · · · · · · · · · · · ·				
	Due From State	(08) \$ 921,249	(17) \$ 921,249	(36)					
	Due to State		(18)	(37)					
	(38) CERTIFICA	TION OF CLAIM			· · ·				
- [3	agency to the clain	h the provisions of Govern ns with the State of Califor that I have not violated ar	nia for costs mandated h	v Chanter 498. Statutes	of 1983, and certify under				
	reimdursement of	at there were no applicatio costs claimed herein; and s d by Chapter 498, Statutes	such costs are for a new p	payments received, othe program or increased le	r than from the claimant, for vel of services of an existing				
- 11	The amounts for E estimated and/or a statements.	stimated Claim and/or Re ctual costs for the mandat	imbursement Claim are ed program of Chapter 4	hereby claimed from the 198, Statutes of 1983, set	e State for payment of forth on the attached				
	Signature of Autho	orized Representative	Date						
	Chostike -		1/12	12001					
. [	YOSHIKO FONG			CONTROLLER					
ı	Type or Print Name	<u> </u>	Title						
F	(39) Name of Contact I	Person For Claim		ephone Number					

916-487-4435

*			
orm KAM	-27 (Revised	110/02\	
	-4/ (Revised	1 10/951	

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Steve Smith, Mandated Cost Systems

Ext.

CLA	ATION OF TRUA AIM SUMMARY ISTRUCTIONS	NCY		FORM NOT-1
(01) Claimant: S19265 LOS ANGELES UNIFIED SD		(02) Type of Claim: Reimbursemer Estimated	nt 🔀	Fiscal Year:
Claim Statistics			·····	
(03) Number of truant notifications		·····		75,327
	•			
				- · · ·
		· · · · · · · · · · · · · · · · · · ·		· .
	· · · · ·			
		· .		
	· .			
			. • •	
Cost				1
(04) Unit Cost per an initial truancy notifi	ication [\$12.23 for	the 1999/00 fiscal year]		12.2
(05) Total Costs: [Line (03) x line(04)]		······		921,24
				·
Cost Reduction		· · · · · · · · · · · · · · · · · · ·	·	
(06) Less: Offsetting Savings, if appli	cable			~
(07) Less: Other Reimbursements, if	applicable			
( <sup>08</sup> ) Total Claimed Amount:	{Line(05) ·	[Line(06) + line(07)]}		921,24

· ·	t, enter the r (a) of School	numbe	er of Not		R	Type of Reimbur	rseme			iscal		r: 2000 (d) fication 1,( 1,
03) For each school in the distric Name of ADAMS MS AUDUBON M BANCROFT BANNING S BELL SH BELMONT S BELVEDERE BERENDO M BETHUNE M BIRMINGHA BRAVO MED BURBANK M BURROUGHS BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW	(a)	numbe	r of No	lification	ns							fication
ADAMS MS AUDUBON M BANCROFT BANNING S BELL SH BELMONT S BELVEDERE BERENDO M BETHUNE M BIRMINGHA BRAVO MED BURBANK M BURROUGHS BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW	(a)	numbe	er of Not	tification	ns							fication
ADAMS MS AUDUBON M BANCROFT BANNING S BELL SH BELMONT S BELVEDERE BERENDO M BETHUNE M BIRMINGHA BRAVO MED BURBANK M BURROUGHS BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW			•									fication
AUDUBON M BANCROFT BANNING S BELL SH BELMONT S BELVEDERE BERENDO M BETHUNE M BIRMINGHA BRAVO MED BURBANK M BURROUGHS BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW		- <b>1</b>	•				•					1,(
AUDUBON M BANCROFT BANNING S BELL SH BELMONT S BELVEDERE BERENDO M BETHUNE M BIRMINGHA BRAVO MED BURBANK M BURROUGHS BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW		• •			•			· ·				1,(
BANCROFT BANNING S BELL SH BELMONT S BELVEDERE BERENDO M BETHUNE M BIRMINGHA BRAVO MED BURBANK M BURROUGHS BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW		•		·	•			· · ·				1,0
BANNING S BELL SH BELMONT S BELVEDERE BERENDO M BETHUNE M BIRMINGHA BRAVO MED BURBANK M BURROUGHS BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLEVELAND COLUMBUS CRENSHAW												1,
BELL SH BELMONT S BELVEDERE BERENDO M BETHUNE M BIRMINGHA BRAVO MED BURBANK M BURROUGHS BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW	· ·											1,
BELMONT S BELVEDERE BERENDO M BETHUNE M BIRMINGHA BRAVO MED BURBANK M BURROUGHS BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW												1,
BELVEDERE BERENDO M BETHUNE M BIRMINGHA BRAVO MED BURBANK M BURROUGHS BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW	. •											
BERENDO M BETHUNE M BIRMINGHA BRAVO MED BURBANK M BURROUGHS BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW	. <b>'</b>											
BETHUNE M BIRMINGHA BRAVO MED BURBANK M BURROUGHS BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW	. •		·					•				
BIRMINGHA BRAVO MED BURBANK M BURROUGHS BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW	. •		·									
BRAVO MED BURBANK M BURROUGHS BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW	. •											
BURBANK M BURROUGHS BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW	. •											
BURROUGHS BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW												
BYRD MS CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW												
CANOGA PA CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW												
CARNEGIE CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW												
CARSON SH CARVER MS CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW												
CHATSWORT CLAY MS CLEVELAND COLUMBUS CRENSHAW	· ·			•• *			÷					1,
CLAY MS CLEVELAND COLUMBUS CRENSHAW												
CLEVELAND COLUMBUS CRENSHAW												1,
COLUMBUS CRENSHAW							-					
CRENSHAW												
						T						
CURTISS M	•											
DANA MS												
DODSON MS											-	
DORSEY SH											·	
DOWNTOWN												
DREW MS										1		
EAGLE ROC												
EDISON MS										•		

Chapter 498/83

	MANDATED COSTS NOTIFICATION OF TRUA CLAIM SUMMARY	NCY	FORM NOT-1A
(01) Clamant: S19265 LOS ANGELES UNIFIE	D SD	(02) Type of Claim: Fis Reimbursement X 199 Estimated	cal Year: 9 / 2000
Claim Statistics			·
(03) For each school in th	e district, enter the number of Notifica	tions	
	(a)		(d)
	Name of School		Notifications
· · · · · · · · · · · · · · · · · · ·			
	. · · ·		1 20
EL CAMINO			1,20
EL SERENO			3
EMERSON M			6
FAIRFAX S			2
FLEMING M			1,7
FRANKLIN			2,0
FREMONT S		· .	2,0
FROST MS			4
FULTON MS			4
GAGE MS			1,2
GARDENA S GARFIELD			1,2
GOMPERS M			- 5
	· .		6
GRANADA H			1,3
GRANT SH			- 3
GRIFFITH	•		3
HALE MS	· ·		
HAMILTON			3
HARTE PRE	· · ·		1
HENRY MS			
HOLLENBEC			
HOLLYWOOD			2
HOLMES MS			1,1
HUNTINGTO IRVING MS			1,1
JEFFERSON			1,0
JORDAN SH			1,0
KENNEDY S	. · · · · · · · · · · · · · · · · · · ·	· · · · ·	1,0
KING MS			1/0
KING-DREW			. 2
KING-DREW LAWRENCE			4

	MANDATED COSTS	FORM
	NOTIFICATION OF TRUANCY	NOT-1A
	CLAIM SUMMARY	
(01) Clamant:		al Year:
s19265	Reimbursement X	
LOS ANGELES UNIFIED		/ 2000
Claim Statistics		
(03) For each school in the	district, enter the number of Notifications	
	(a)	(d)
	Name of School	
		Notification
LE CONTE		3
LINCOLN S		7
LOCKE SH		. 8
LOS ANGEL		1,6
MACLAY MS		2
MADISON M		3
MANN MS		5
MANUAL AR		1,2
MARINA DE		1
MARK TWAI		3
MARKHAM M		5
MARSHALL		1,4
MILLIKAN		3
MONROE SH		1,1
MOUNT GLE		4
MOUNT VER		
MUIR MS		8
MULHOLLAN		
NARBONNE		
NIGHTINGA		2
NIMITZ MS		
NO HOLLYW		1,1
NOBEL MS		
NORTHRIDG		
OLIVE VIS		
PACOIMA M		2
PALISADES		
PALMS MS		
PARKMAN M		
PEARY MS		
POLYTECHN		1,2
		58,8

Chapter 498/83

ate Controller's Office		<u> </u>	·	Scn	ooi man	dated C	Cost Manua
		DATED COST	· ·	-			FORM NOT-1A
•							
01) Clamant:				oe of Claim:		Fisca	l Year:
519265 Los Angeles Unified	SD			mbursement imated		1999	/ 2000
Claim Statistics	·····		·····				· .
03) For each school in the	e district, enter	the number of Noti	fications				
, <u></u> ,,,,,	(a)	· · ·	······	<u></u>			(d)
	Name of School						Notification
· '.			·····				
PORTER MS							2
PORTOLA M			·				3
REED MS		· _		•			2
RESEDA SH			•				. 7
REVERE MS		. :					. 2
ROOSEVELT							1,2
SAN FERNA	-						
SAN PEDRO	·		· •				
SEPULVEDA	. · ·						. 4
SOUTH GAT				· · · ·			1,(
STEVENSON							
SUN VALLE			•				4
SUTTER MS							
SYLMAR SH							8
TAFT SH			• •				
UNIVERSIT					•		
VAN NUYS -		·					
VENICE SH					-		
VERDUGO H							· · · .
VIRGIL MS							
WASHINGTO			-				1,
WEBSTER M	-				•,		
WESTCHEST							
WHITE MS							
WILMINGTO							
WILSON SH		• •					
WRIGHT MS							
							ł
•						н 1	
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EXHIBIT H

State Controller's Office

		•	CLAIM FOR PAYMENT		For State Controller Use Only	Program
		Pursuant	to Government Code Se	ection 17561	(19) Program Number 00048	
X		NC	TIFICATION OF TRUAN	СҮ	(20) Date Filed / /	-   048
				-	(21) LRS input / /	
ſ		(01) Claimant Identification Nun S19265	nber		Reimbursement Claim	n Data
	Α .	(02) Claimant Name			(22) LEAN-1, (03)	76,531
	BE	LOS ANGELES UN: County of Location	IFIED SD		(23)	
	ե	LOS ANGELES			(23)	
	H E	Street Address or P.O. Box 355 SOUTH GRAND	AVENUE STE 1171		(24)	· · · · · · · · · · · · · · · · · · ·
	R	City LOS ANGELES	State CA	Zip Code 90071	(25)	
		Type of Claim	Estimated Claim	Reimbursement Claim	(26)	
	-		(03) Estimated	(09) Reimbursement	(27)	-
			(04) Combined	(10) Combined	(28)	
			(05) Amended	(11) Amended	(29)	
		Fiscal Year of Cost	(06) 2001 / 2002	(12) 2000 / 2001	(30)	· ·
		Total Claimed Amount	(07) \$ 974,240	(13) \$ 974,240	(31)	
		Less: 10% Late Penalt	ty, not to exceed \$1000	(14)	(32)	
		Less: Prior Claim Pag	yment Received	(15) \$ 737,497	(33)	
		Net Claimed Amount		(16) \$ 236,743	(34)	
		Due From State	(08) \$ 974,240	(17) \$ 236,743	(35)	· · · ·
		Due to State		(18)	(36)	· · · · · · · · · · · · · · · · · · ·
	·	with the State of California	ovisions of Government Code 1 a for costs mandated by Chapte ons of Government Code Secti	er 498, Statutes of 1983, and o ons 1090 to 1096, inclusive.	fficer authorized by the local age certify under penalty of perjury t	hat I have not

I further certify that there was no application other than from the claimant, nor any grant or payment received, for reimbursement of costs claimed herein; and such costs are for a new program or increased level of services of an existing program mandated by Chapter 498, Statutes of 1983.

The amounts for Estimated Claim and/or Reimbursement Claim are hereby claimed from the State for payment of estimated and/or actual costs for the mandated program of Chapter 498, Statutes of 1983, set forth on the attached statements.

Signature of Authorized Officer	Date	
yoshino max	12/20/01 CONTROLLER	-
YOSHIKO FONG	Title	
(38) Name of Contact Person For Claim Telephone Number	( 916 ) 487-4435	Ext.
Steve Smith, Mandated Cost Systems E-mail Address	scohelp@mandated.com	
Form FAM-27 (Revised 9/01) PV, 14101 (Yes 12	-18-01 pup 17/14/01	Chapters 498/83

(01) Claimant: S19265 LOS ANGELES UNIFIED SD	······································			
		(02) Type of Claim: Reimbursement Estimated	X	Fiscal Year: 2000 / 2001
Claim Statistics				
(03) Number of truant notifications				76,531
	·		<u>.</u>	
Cost	· · · · · · · · · · · · · · · · · · ·			
(04) Unit Cost per an initial truancy	y notification [\$12.73 for	the 2000/01 fiscal year]		12.7
(05) Total Costs: [Line (03) x lir	ne(04)]	·		974,240
		·		
Cost Reduction				
(06) Less: Offsetting Savings, i	if applicable			· · ·
(07) Less: Other Reimburseme	ents, if applicable			
(08) Total Claimed Amount:	{Line(05) -	[Line(06) + line(07)]}		974,24

State Controller's Office	······································	School Mandated	Cost Manual
	MANDATED COSTS		FORM
т	NOTIFICATION OF TRUANCY		NOT-1A
	CLAIM SUMMARY		
(01) Clamant:	(02) Type of C	laim: -:	
S19265	Reimburse	ement X	al Year:
LOS ANGELES UNIFIED		2000	) / 2001
		لبيا سورون م	• .
Claim Statistics			
(03) For each school in the	district, enter the number of Notifications		
· · · ·	(a)	· · ·	(d)
	Name of School		
		- -	Notifications
ADAMS MS			32
AUDUBON MS			73
BANCROFT MS			28
BANNING SH			1,14
BELL SH			. 82
BELVEDERE MS			38
BERENDO MS			40
BETHUNE MS			71
BIRMINGHAM SH			77
BRAVO MEDICAL MAG			22
BURBANK MS			40
BURROUGHS G/HA MAG			5
BURROUGHS MS			37
BYRD MS			
CANOGA PARK SH			78
CARNEGIE MS		•	37
CARSON SH			1,32
CARVER MS			51
CHATSWORTH SH			75
CLAY MS			57
CLEVELAND SH			76
COLUMBUS MS			21
CRENSHAW SH			8
CURTISS MS			30
DANA MS			4!
DODSON MS			1
DORSEY SH			70
DOWNTOWN BUSINESS N	1		2:
DREW MS	•		6
· · · · · · · · · · · · · · · · · · ·			5
EAGLE ROCK SH		•	52
EDISON MS		x	
<u> </u>		·····	16,68
	·		

MANDATED COSTS NOTIFICATION OF TRUANCY CLAIM SUMMARY (01) Clamant: (02) Type o	of Claim: ursement			FORM NOT-1A
(01) Clamant: (02) Type o				NOT-1A
(01) Clamant: (02) Type o				
			Fine	al Year:
S19265 Reimbu		X		
LOS ANGELES UNIFIED SD Estimat	ted		2000	) / 2001
Claim Statistics				
(03) For each school in the district, enter the number of Notifications				
(a)	·			(d)
Name of School				
		<i>i</i>		Notifications
			•	
EL CAMINO REAL SH				1,08
EL SERENO MS				40
EMERSON MS				34
FAIRFAX SH				77
FLEMING MS		÷ .		20
FRANKLIN SH				91
FREMONT SH				2,21
FROST MS	· .			22
FULTON MS				47
GAGE MS	•			55
GARDENA SH				1,25
GARFIELD SH		,		1,48
GOMPERS MS				56
GRANADA HILLS SH				60
GRANT SH				1,26
GRIFFITH MS	•			30
HALE MS				35
HAMILTON SH-COMPLEX	1 . S . S			60
HARTE PREP MS				43
HARTE FREF MS HENRY MS		· .		21
HOLLENBECK MS			-	30
				82
HOLLYWOOD SH	•			25
HOLMES MS				1,03
HUNTINGTON PARK SH				1,02
IRVING MS				
JEFFERSON SH				1,08
JORDAN SH				1,00
KENNEDY SH			· .	81
KING MS				30
KING-DREW MED MAG				39
LAWRENCE MS			•	45
				37,6

tate Controller's Office		School Ma			
	MANDATED COSTS			FORM	
``````````````````````````````````````	NOTIFICATION OF TRU	ANCY		NOT-1A	
	CLAIM SUMMARY				
(01) Clamant:	•	(02) Type of Claim:	Fie	cal Year:	
S19265		Reimbursement	200		
LOS ANGELES UNIFIED	SD	Estimated		10 / 2001	
Claim Statistics					
03) For each school in the	district, enter the number of Notific	cations			
	(a)		<u> </u>	(d)	
	Name of School				
				Notification	
LE CONTE MS				3	
LINCOLN SH				6	
LOCKE SH		,		1,1	
LOS ANGELES ACAD MS				6	
LOS ANGELES SH				1,8	
MACLAY MS	•			3	
MADISON MS				4	
MANN MS		•		5	
MANUAL ARTS SH				1,4	
MARINA DEL REY MS				1	
MARK TWAIN MS				3	
MARKHAM MS	Ň			5	
MARSHALL SH		-	х. Х	1,6	
MILLIKAN MS				3	
MONROE SH		•		1,1	
MOUNT GLEASON MS				4	
MOUNT VERNON MS				6	
MUIR MS					
MULHOLLAND MS				3	
NARBONNE SH	· · · · ·			9	
NIGHTINGALE MS				2	
NIGHIINGALE MS NIMITZ MS		• • • • •		4	
NIMITZ MS		· · ·		1,4	
NO HOLLIWOOD SH	•		,	1	
NOBEL MS NORTHRIDGE MS			•	2	
OLIVE VISTA MS	•		- <sup></sup>		
PACOIMA MS		- -	<u>.</u>	2	
PALISADES CHARTR HS	а -			6	
PALMS MS				2	
PARKMAN MS	·		· · · ·	2	
PEARY MS				5	
		·	······	57,1	

	MANDATED COSTS			
			1	FORM
<b>,</b>	NOTIFICATION OF TRUANCY	•		NOT-1A
•	CLAIM SUMMARY	·	· .	
(01) Clamant:	·····			
S19265		e of Claim: nbursement	Fis	scal Year:
LOS ANGELES UNIFIED		mated		00 / 2001
				·····
Claim Statistics				
(03) For each school in the	district, enter the number of Notifications	•		
	(a)			(d)
•	Name of School			1
·				Notifications
POLYTECHNIC SH			•	1,36
PORTER MS				20
PORTOLA HG MAG				5
PORTOLA MS				37
REED MS				31
RESEDA SH				55
REVERE MS			· · · · ·	26
ROOSEVELT MTH/SC MA			•	9
ROOSEVELT SH				1,39
SAN FERNANDO MS				- 28
SAN FERNANDO SH				. 81
SAN PEDRO SH	-			76
SEPULVEDA MS			•	57
SOUTH GATE MS			•	57
SOUTH GATE SH	• •	•		1,28
STEVENSON MS				30
SUN VALLEY MS			·	46
SUTTER MS	,			24
SYLMAR SH		.*	1. A	70
TAFT SH				1,00
UNIVERSITY SH				76
VAN NUYS MS				16
VAN NUYS SH			•	72
VENICE SH				71
VERDUGO HILLS SH	· · · ·			52
VIRGIL MS				58
WASHINGTON PREP SH				1,44
WEBSTER MS	•	т.,		30
WESTCHESTER SH				78
WHITE MS				29
WILLE ND		•		
WILMINGTON MS	÷	· · · ·		45

tate Controller's Office	MANDATED COSTS NOTIFICATION OF TRUANCY CLAIM SUMMARY	FORM NOT-1A
(01) Clamant: s19265		al Year: 0 / 2001
LOS ANGELES UNIFIED	SD Estimated .	
Claim Statistics		
(03) For each school in the	district, enter the number of Notifications	
•	(a)	(d)
	Name of School	Notifications
WILSON SH WRIGHT M/SC AER MAG		64
WRIGHT MS		26

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