### SixTen and Associates Mandate Reimbursement Services

MAR 2 7 2006

COMMISSION ON STATE MANDATESphone:

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KEITH B. PETERSEN, MPA, JD, President 5252 Balboa Avenue, Suite 807 San Diego, CA 92117

March 24, 2006

Paula Higashi, Executive Director Commission on State Mandates 980 Ninth Street, Suite 300 Sacramento, CA 95814

RE:

Incorrect Reduction Claim of El Camino Community College District

Health Fee Elimination

Fiscal Years: 2000-01, 2001-02, and 2002-03

Dear Ms. Higashi:

Enclosed is the original and two copies of the above referenced incorrect reduction claim for El Camino Community College District.

SixTen and Associates has been appointed by the District as its representative for this matter and all interested parties should direct their inquiries to me, with a copy as follows:

Pamela Fees, Business Manager El Camino Community College District 16007 Crenshaw Blvd. Torrance, CA 90506

Thank-you.

Sincerely,

AT Branwell Keith B. Petersen

State of California COMMISSION ON STATE MANDATES 980 Ninth Street, Suite 300 Sacramento, CA 95814 (916) 323-3562 CSM 2 (12/89)

# MAR 2 7 2003

Claim No.

#### COMMISSION ON STATE MANDATES

Local Agency or School District Submitting Claim

INCORRECT REDUCTION CLAIM FORM

#### **EL CAMINO COMMUNITY COLLEGE DISTRICT**

Contact Person

Telephone Number

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Address

Pamela Fees, Business Manager El Camino Community College District 16007 Crenshaw Blvd. Torrance, CA 90506

Representative Organization to be Notified

Telephone Number

Robert Miyashiro, Consultant, Education Mandated Cost Network

Voice: 916-446-7517 Fax: 916-446-2011

c/o School Services of California 1121 L Street, Suite 1060 Sacramento, CA 95814

E-mail: robertm@SSCal.com

This claim alleges an incorrect reduction of a reimbursement claim filed with the State Controller's Office pursuant to section 17561 of the Government Code. This incorrect reduction claim is filed pursuant to section 17561(b) of the Government Code.

CLAIM IDENTIFICATION: Specify Statute or Executive Order

**HEALTH FEE ELIMINATION** Chapter 1, Statutes of 1984, 2nd E.S. Chapter 1118, Statutes of 1987

Fiscal Year	Amount of the Incorrect Reduction		
2000-2001	\$ 97,894		
2001-2002	\$167,511		
2002-2003	\$134,486		
Total Amount	\$399,891		

IMPORTANT: PLEASE SEE INSTRUCTIONS AND FILING REQUIREMENTS FOR COMPLETING AN INCORRECT REDUCTION CLAIM ON THE REVERSE SIDE.

Name and Title of Authorized Representative

Telephone No.

Pamela Fees, Business Manager

Voice: 310-660-3110

310-660-3798 E-Mail: PFees@elcamino.edu

Signature of Authorized Representative

Date

March 2 /, 2006

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1	Claim Prepared by:
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8	BEF	ORE THE
9	COMMISSION O	N STATE MANDATES
10 11	STATE O	F CALIFORNIA
12 13	INCORRECT REDUCTION CLAIM OF: )	No. CSM
14 15 16	) )	Chapter 1, Statutes of 1984, 2nd E.S. Chapter 1118, Statutes of 1987
17 18 19	EL CAMINO ) Community College District,	Education Code Section 76355
20	Claimant.	Health Fee Elimination
21 22	Claimant.	Annual Reimbursement Claims:
23 24		Fiscal Year 2000-01
25 26		) Fiscal Year 2001-02 Fiscal Year 2002-03
27 28	)	INCORRECT REDUCTION CLAIM FILING

#### PART I. AUTHORITY FOR THE CLAIM

The Commission on State Mandates has the authority pursuant to Government Code Section 17551(d) to "... to hear and decide upon a claim by a local agency or school district, filed on or after January 1, 1985, that the Controller has incorrectly reduced payments to the local agency or school district pursuant to paragraph (2) of subdivision (d) of Section 17561." El Camino Community College District (hereafter

the Commission.

"District") is a school district as defined in Government Code Section 17519. Title 2,
 CCR, Section 1185 (a), requires the claimant to file an incorrect reduction claim with

This incorrect reduction claim is timely filed. Title 2, CCR, Section 1185 (b), requires incorrect reduction claims to be filed no later than three years following the date of the Controller's remittance advice notifying the claimant of a reduction. A Controller's audit report dated October 5, 2005, has been issued. The audit report constitutes a demand for repayment and adjudication of the claims. On October 27, 2005, the Controller issued "results of review letters" reporting the audit results for the FY 2000-01 and FY 2001-02 claims, and demanding payment of amounts due to the state.

There is no alternative dispute resolution process available from the Controller's office. In response to an audit issued March 10, 2004, Foothill-De Anza Community College attempted to utilize the informal audit review process established by the Controller to resolve factual disputes. Foothill-De Anza was notified by the Controller's legal counsel by letter of July 15, 2004 (attached as Exhibit "A"), that the Controller's informal audit review process was not available for mandate audits and that the proper forum was the Commission on State Mandates.

#### PART II. SUMMARY OF THE CLAIM

The Controller conducted a field audit of the District's annual reimbursement claims for the costs of complying with the legislatively mandated Health Fee Elimination

- 1 program for the period of July 1, 2000 through June 30, 2003. As a result of the audit,
- the Controller determined that \$399,891 of the claimed costs are unallowable:

3	Fiscal	Amount	Audit	SCO	Amount Due
4	Year	Claimed	<u>Adjustment</u>	<u>Payments</u>	<state> District</state>
5	2000-01	\$137,923	\$ 97,894	\$54,835	<\$14,806>
6	2001-02	\$167,511	\$167,511	\$34,266	<\$34,266>
7	2002-03	<u>\$174,277</u>	<u>\$134,486</u>	\$ 0	\$39,791
8	Totals	\$479,711	\$399,891	\$89,101	<\$ 9,281>

Since the District has been paid \$89,101 for these claims, the audit report concludes that a remaining amount of \$9,281 is payable to the state.

#### PART III. PREVIOUS INCORRECT REDUCTION CLAIMS

The District has not filed any previous incorrect reduction claims for this mandate program. The District is not aware of any other incorrect reduction claims having been adjudicated on the specific issues or subject matter raised by this incorrect reduction claim.

#### PART IV. BASIS FOR REIMBURSEMENT

#### 1. Mandate Legislation

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Chapter 1, Statutes of 1984, 2<sup>nd</sup> Extraordinary Session, repealed Education

Code Section 72246 which had authorized community college districts to charge a

student health services fee for the purpose of providing student health supervision and
services, direct and indirect medical and hospitalization services, and operation of

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student health centers. This statute also required the scope of student health services
for which a community college district charged a fee during the 1983-84 fiscal year be
maintained at that level thereafter. The provisions of this statute were to automatically
repeal on December 31, 1987.

Chapter 1118, Statutes of 1987, amended Education Code Section 72246 to require any community college district that provided student health services in 1986-87 to maintain student health services at that level each fiscal year thereafter.

Chapter 8, Statutes of 1993, Section 29, repealed Education Code Section 72246, effective April 15, 1993. Chapter 8, Statutes of 1993, Section 34, added Education Code Section 76355<sup>1</sup>, containing substantially the same provisions as former

<sup>&</sup>lt;sup>1</sup> Education Code Section 76355, added by Chapter 8, Statutes of 1993, Section 34, effective April 15, 1993, as last amended by Chapter 758, Statutes of 1995, Section 99:

<sup>&</sup>quot;(a) The governing board of a district maintaining a community college may require community college students to pay a fee in the total amount of not more than ten dollars (\$10) for each semester, seven dollars (\$7) for summer school, seven dollars (\$7) for each intersession of at least four weeks, or seven dollars (\$7) for each quarter for health supervision and services, including direct or indirect medical and hospitalization services, or the operation of a student health center or centers, or both.

The governing board of each community college district may increase this fee by the same percentage increase as the Implicit Price Deflator for State and Local Government Purchase of Goods and Services. Whenever that calculation produces an increase of one dollar (\$1) above the existing fee, the fee may be increased by one dollar (\$1).

<sup>(</sup>b) If, pursuant to this section, a fee is required, the governing board of the district shall decide the amount of the fee, if any, that a part-time student is required to pay. The governing board may decide whether the fee shall be mandatory or optional.

<sup>(</sup>c) The governing board of a district maintaining a community college shall adopt rules and regulations that exempt the following students from any fee required pursuant

1 Section 72246, effective April 15, 1993.

#### 2 2. Test Claim

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In December 1985, Rio Hondo Community College District filed a test claim

to subdivision (a):

(1) Students who depend exclusively upon prayer for healing in accordance with the teachings of a bona fide religious sect, denomination, or organization.

(2) Students who are attending a community college under an approved apprenticeship training program.

(3) Low-income students, including students who demonstrate financial need in accordance with the methodology set forth in federal law or regulation for determining the expected family contribution of students seeking financial aid and students who demonstrate eligibility according to income standards established by the board of governors and contained in Section 58620 of Title 5 of the California Code of Regulations.

(d) All fees collected pursuant to this section shall be deposited in the fund of the district designated by the California Community Colleges Budget and Accounting Manual. These fees shall be expended only to provide health services as specified in regulations adopted by the board of governors.

Authorized expenditures shall not include, among other things, athletic trainers' salaries, athletic insurance, medical supplies for athletics, physical examinations for intercollegiate athletics, ambulance services, the salaries of health professionals for athletic events, any deductible portion of accident claims filed for athletic team members, or any other expense that is not available to all students. No student shall be denied a service supported by student health fees on account of participation in athletic programs.

- (e) Any community college district that provided health services in the 1986-87 fiscal year shall maintain health services, at the level provided during the 1986-87 fiscal year, and each fiscal year thereafter. If the cost to maintain that level of service exceeds the limits specified in subdivision (a), the excess cost shall be borne by the district.
- (f) A district that begins charging a health fee may use funds for startup costs from other district funds and may recover all or part of those funds from health fees collected within the first five years following the commencement of charging the fee.
- (g) The board of governors shall adopt regulations that generally describe the types of health services included in the health service program."

alleging that Chapter 1, Statutes of 1984, 2<sup>nd</sup> Extraordinary Session, by eliminating the authority to levy a fee and by requiring a maintenance of effort, mandated increased costs by mandating a new program or the higher level of service of an existing program within the meaning of California Constitution Article XIII B, Section 6.

On November 20, 1986, the Commission on State Mandates determined that Chapter 1, Statutes of 1984, 2<sup>nd</sup> Extraordinary Session, imposed a new program upon community college districts by requiring any community college district, which provided student health services for which it was authorized to charge a fee pursuant to former Section 72246 in the 1983-1984 fiscal year, to maintain student health services at that level in the 1984-1985 fiscal year and each fiscal year thereafter.

At a hearing on April 27, 1989, the Commission of State Mandates determined that Chapter 1118, Statutes of 1987, amended this maintenance of effort requirement to apply to all community college districts which provided student health services in fiscal year 1986-1987 and required them to maintain that level of student health services in fiscal year 1987-1988 and each fiscal year thereafter.

#### 3. Parameters and Guidelines

On August 27, 1987, the original parameters and guidelines were adopted. On May 25, 1989, those parameters and guidelines were amended. A copy of the parameters and guidelines, as amended on May 25, 1989, is attached as Exhibit "B." So far as is relevant to the issues presented below, the parameters and guidelines state:

1		"V.	REIM	<u>IBURS</u>	ABLE COSTS
2			A.	Scop	pe of Mandate
3 4 5				the c	ble community college districts shall be reimbursed for costs of providing a health services program. Only ces provided in 1986-87 fiscal year may be claimed
6		VI.	<u>CLAI</u>	M PRE	<u>EPARATION</u>
7			В	3.	Allowable Overhead Cost
8 9 10					Indirect costs may be claimed in the manner described by the State Controller in his claiming instructions.
11		VII.	<u>SUPI</u>	PORTI	NG DATA
12 13 14			sourc	e doci	g purposes, all costs claimed must be traceable to uments and/or worksheets that show evidence of the uch costs
15		VIII	<u>OFF</u>	SETTI	NG SAVINGS AND OTHER REIMBURSEMENTS
16 17 18 19 20 21 22 23 24 25 26			of thi addit source from stude school Educe paymare n	s statution, rece, e.g. this class of the cl	ing savings the claimant experiences as a direct result attenue to the must be deducted from the costs claimed. In imbursement for this mandate received from any and aim. This shall include the amount of \$7.50 per full-time semester, \$5.00 per full-time student for summer \$5.00 per full-time student per quarter, as authorized by Code section 72246(a). This shall also include fees) received from individuals other than students who ered by Education Code Section 72246 for health."
27	4.	<u>Clain</u>	ning In:	structio	<u>ons</u>
28		The (	Control	ler has	s frequently revised claiming instructions for the Health Fee
29	Elimi	ination	manda	te. A	copy of the September 1997 revision of the claiming

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instructions is attached as Exhibit "C." The September 1997 claiming instructions are believed to be, for the purposes and scope of this incorrect reduction claim, substantially similar to the version extant at the time the claims which are the subject of this Incorrect reduction claim were filed. However, since the Controller's claim forms and instructions have not been adopted as regulations, they have no force of law, and, therefore, have no effect on the outcome of this incorrect reduction claim. PART V. STATE CONTROLLER CLAIM ADJUDICATION The Controller conducted an audit of the District's annual reimbursement claims for fiscal years 2000-01, 2001-02, and 2002-03. The audit concluded that only 17% of the District's costs, as claimed, are allowable. A copy of the October 5, 2005-audit report and is attached as Exhibit "D." VI. CLAIMANT'S RESPONSE TO THE STATE CONTROLLER By letter dated July 13, 2005, the Controller transmitted a copy of its draft audit report. By letter dated July 26, 2005, the District objected to the proposed adjustments set forth in the draft audit report. A copy of the District's letter of July 26, 2005 is attached as Exhibit "E." The Controller then issued its final audit report without change to the adjustments as stated in the draft audit report. PART VII. STATEMENT OF THE ISSUES Finding 1 - Overstated salary, benefits, and indirect costs

The District is not disputing this adjustment.

#### Finding 2 - Overstated indirect cost rates

The Controller asserts that the District overstated its indirect cost rates and costs in the amount of \$188,652 for the three fiscal years. This finding is based upon the Controller's statement that "the district did not obtain federal approval for its IRCPs. We calculated indirect cost rates using the methodology allowed by the SCO claiming instructions." Contrary to the Controller's ministerial preferences, there is no requirement in law that the claimant's indirect cost rate must be "federally" approved, and the Commission has never specified the federal agencies which have the authority to approve indirect cost rates. Further, it should be noted that the Controller did not determine that the District's rate was excessive or unreasonable.

#### **CCFS-311**

In fact, both the District's method and the Controller's method utilized the same source document, the CCFS-311 annual financial and budget report required by the state. The difference in the claimed and audited methods is in the determination of which of those cost elements are direct costs and which are indirect costs. Indeed, the federally "approved" rates which the Controller will accept without further action, are "negotiated" rates calculated by a district and then submitted for approval to federal agencies which are the source of federal programs to which the indirect cost rate is to be applied, indicating that the process is not an exact science, but a determination of the relevance and reasonableness of the cost allocation assumptions made for the

1 method used.

#### Regulatory Requirements

No particular indirect cost rate calculation is required by statute. The parameters and guidelines state that "Indirect costs *may be claimed* in the manner described by the Controller in his claiming instructions." The District claimed these indirect costs "in the manner" described by the Controller. The correct forms were used and the claimed amounts were entered at the correct locations.

In the audit report, the Controller asserts that "the specific directions for the indirect cost rate calculation in the claiming instructions are an extension of *Parameters and Guidelines*." It is not clear what the legal significance of the concept of "extension" might be, regardless, the reference to the claiming instructions in the parameters and guidelines does not change "may" into a "shall." Since the Controller's claiming instructions were never adopted as law, or regulations pursuant to the Administrative Procedure Act, the claiming instructions are merely a statement of the ministerial interests of the Controller and not law.

#### Unreasonable or Excessive

Government Code Section 17561(d)(2) requires the Controller to pay claims, provided that the Controller may audit the records of any school district to verify the actual amount of the mandated costs, and may reduce any claim that the Controller determines is excessive or unreasonable. The Controller is authorized to reduce a claim only if it determines the claim to be excessive or unreasonable. Here, the District

has computed its indirect cost rate utilizing cost accounting principles from the Office of Management and Budget Circular A-21, and the Controller has disallowed it without a determination of whether the product of the District's calculation would, or would not, be excessive, unreasonable, or inconsistent with cost accounting principles.

Neither state law nor the parameters and guidelines made compliance with the Controller's claiming instructions a condition of reimbursement. The district has followed the parameters and guidelines. The burden of proof is on the Controller to prove that the District's calculation is unreasonable, not to recalculate the rate according to its unenforceable ministerial preferences. Therefore, the Controller made no determination as to whether the method used by the District was reasonable, but, merely substituted its FAM-29C method for the method reported by the District. The substitution of the FAM-29C method is an arbitrary choice of the Controller, not a "finding" enforceable either by fact or law.

#### Finding 3: Understated authorized health revenues claimed

The adjustments for the student health services revenue are based on two reasons. The Controller adjusted the reported enrollment and reported number of students subject to payment of the health services fee. The Controller then calculated the student fees collectible based on the highest student health service fee chargeable, rather than the fee actually charged the student, resulting in a total adjustment of \$195,333 for the three fiscal years.

#### **Education Code Section 76355**

Education Code Section 76355, subdivision (a), in relevant part, provides: "The governing board of a district maintaining a community college *may require* community college students to pay a fee . . . for health supervision and services . . . " There is no requirement that community colleges levy these fees. The permissive nature of the provision is further illustrated in subdivision (b) which states "If, pursuant to this Section, a fee is required, the governing board of the district shall decide the amount of the fee, *if any*, that a part-time student is required to pay. *The governing board may decide whether the fee shall be mandatory or optional.*"

#### Parameters and Guidelines

This Controller states that the "Parameters and Guidelines states that health fees authorized by the Education Code must be deducted from costs claimed." The parameters and guidelines actually state:

"Any offsetting savings that the claimant experiences as a direct result of this statute must be deducted from the costs claimed. In addition, reimbursement for this mandate received from any source, e.g., federal, state, etc., shall be identified and deducted from this claim. This shall include the amount of [student fees] as authorized by Education Code Section 72246(a)<sup>2</sup>."

In order for a district to "experience" these "offsetting savings" a district must actually have collected these fees. Student health services fees actually collected must be used to offset costs, but not student fees that could have been collected and were not.

<sup>&</sup>lt;sup>2</sup> Former Education Code Section 72246 was repealed by Chapter 8, Statutes of 1993, Section 29, and was replaced by Education Code Section 76355.

Incorrect Reduction Claim of El Camino Community (	College	District
1/84; 1118/87 Health Fee Elimination		

The use of the term "any offsetting savings" further illustrates the permissive nature of the fees.

#### Government Code Section 17514

The Controller relies upon Government Code Section 17514 for the conclusion that "[t]o the extent community college districts can charge a fee, they are not required to incur a cost." Government Code Section 17514, as added by Chapter 1459, Statutes of 1984, actually states:

"Costs mandated by the state" means any increased costs which a local agency or school district is required to incur after July 1, 1980, as a result of any statute enacted on or after January 1, 1975, or any executive order implementing any statute enacted on or after January 1, 1975, which mandates a new program or higher level of service of an existing program within the meaning of Section 6 of Article XIII B of the California Constitution."

There is nothing in the language of the statute regarding the authority to charge a fee, any nexus of fee revenue to increased cost, nor any language which describes the legal effect of fees collected.

The audit report states that the Controller agrees that community college districts "may choose not to levy a health service fee" and that Education Code Section 76355 "provides the districts with the authority to levy of such fees." However, it does not logically follow from that statement to the Controller's conclusion, based on Government Code Section 17514, that "health service costs recoverable through authorized fees are not costs that the district is required to incur."

#### Government Code Section 17556

The Controller relies upon Government Code Section 17556 for the conclusion that the "COSM shall not find costs mandated by the State if the district has the authority to levy fees to pay for the mandated program or increased level of services." Government Code Section 17556 as last amended by Chapter 589/89 actually states:

"The commission shall not find costs mandated by the state, as defined in Section 17514, in any claim submitted by a local agency or school district, if after a hearing, the commission finds that:

(d) The local agency or school district has the authority to levy service charges, fees, or assessments sufficient to pay for the mandated program or increased level of service. ..."

The Controller misrepresents the law. Government Code Section 17556 prohibits the Commission on State Mandates from finding costs subject to reimbursement, that is, approving a test claim activity for reimbursement, where there is authority to levy fees in an amount sufficient to offset the entire mandated costs. Here, the Commission has already approved the test claim and made a finding of a new program or higher level of service for which the claimants do not have the ability to levy a fee in an amount sufficient to offset the entire mandated costs.

#### Student Health Services Fee Amount

The Controller asserts that the district should have collected a student health service fee each semester from non-exempt students in the amount of \$11 for FY 2000-01 and \$12 for FY 2001-02 and FY 2002-03. Districts receive notice of these fee amounts from the Chancellor of the California Community Colleges. An example of one

such notice is the letter dated March 5, 2001, attached as Exhibit "F." While Education Code Section 76355 provides for an increase in the student health service fee, it did not grant the Chancellor the authority to establish mandatory fee amounts or mandatory fee increases. No state agency was granted that authority by the Education Code, and no state agency has exercised its rulemaking authority to establish mandatory fees amounts. It should be noted that the Chancellor's letter properly states that increasing the amount of the fee is at the option of the district, and that the Chancellor is not asserting that authority. Therefore, the state cannot rely upon the Chancellor's notice as a basis to adjust the claim for "collectible" student health services fees.

#### Fees Collected vs. Fees Collectible

This issue is one of student health fees revenue actually received, rather than student health fees which might be collected. The Commission determined, as stated in the parameters and guidelines, that the student health services fees "experienced" (collected) would reduce the amount subject to reimbursement. Student fees not collected are student fees not "experienced" and as such should not reduce reimbursement. Further, the amount 'collectible" will never equal actual revenues collected due to changes in student BOGG eligibility, bad debt accounts, and refunds.

Because districts are not required to collect a fee from students for student health services, and if such a fee is collected, the amount is to be determined by the district and not the Controller, the Controller's adjustment is without legal basis. What claimants are required by the parameters and guidelines to do is to reduce the amount

of their claimed costs by the amount of student health services fee revenue actually received. Therefore, student health fees are merely collectible, they are not mandatory, and it is inappropriate to reduce claim amounts by revenues not received.

#### **Enrollment and Exempted Student Statistics**

It is our understanding that the Controller adjusted the reported total student enrollment and reported number of exempt students based on data requested during the audit from the office of the Chancellor of the Community Colleges, although the audit report states otherwise. The information obtained from the Chancellor's office is based on information originally provided to the Chancellor by the District in the normal course of business. The Controller has not provided any factual basis why the Chancellor's data, subject to review and revision after the fact for several years, is preferable to the data reported by the District which was available at the time the claims were prepared.

Other than stating that the District "did not use the actual number of student counts and BOGG waiver counts," the audit report does not state the source of the data used by the auditor. That is to say, the Controller does not indicate how and why its determination of "actual" student counts is any more "actual" than the amount reported on the claims.

#### Finding 4- Understated offsetting revenue

The District is not disputing this adjustment.

#### **Amounts Paid By The State**

This issue was not an audit finding. The payment received from the state is an integral part of the reimbursement calculation. The Controller changed the FY 2001-02 claim payment amount received from the state without a finding in the audit report, then changed it again in the October 27, 2005 demand for payment.

6	6 Fiscal Year of Claim			aim
7	Amount Paid by the State	<u>2000-01</u>	<u>2001-02</u>	<u>2002-03</u>
8	As Claimed	\$54,835	\$35,266	<b>\$</b> O
9	As Audited	\$54,835	\$34,266	\$ O
10	October 27, 2005 demand for payment	\$54,835	\$35,266	n/a

The propriety of these adjustments cannot be determined until the Controller states the reason for the change.

#### **Statute of Limitations for Audit**

This issue is not a finding of the Controller. The District asserts that the FY 2000-01 and FY 2001-02 claims are beyond the statute of limitations for audit when the Controller issued its audit report on October 5, 2005. The District raised this issue at the beginning of the audit and in its letter dated July 26, 2005 in response to the draft audit report.

#### Chronology of Claim Action Dates

20	January 14, 2002	FY 2000-01 claim filed by the District (certified mail)
21	December 30, 2002	FY 2001-02 claim filed by the District (certified mail)

1	December 31, 2004	FY 2000-01 statute of limitations for audit expires	
2	December 31, 2004	FY 2001-02 statute of limitations for audit expires	
3	October 5, 2005	Controller's final audit report issued	
4	The District's FY 2	000-01 claim was mailed to the Controller on January 14,	
5	2002. The District's FY 2	2001-02 claim was mailed to the Controller on December 30,	
6	2002. The audit report is	dated October 5, 2005. Pursuant to Government Code	
7	Section 17558.5, these c	laims were subject to audit no later than December 31, 2004.	
8	The audit was not comple	eted by this date. Therefore, the audit adjustments for FY	
9	2000-01 and FY 2001-02	are barred by the statute of limitations.	
10	In the audit report,	the Controller responded as follows:	
11 12 13 14	"On December 2, 2004, we made phone contact with the district' business manager and sent a follow-up letter dated December 9, 2004, wherein we agreed to delay the start of the audit until January 5, 2005. In both the phone call and the letter, we clearly stated that the audit would include the claims filed in the 2002 calendar year. This audit was initiated prior to the statutory deadline of December 2004 in which to commence an audit."		
15 16	in the 2002 calend	we clearly stated that the audit would include the claims filed lar year. This audit was initiated prior to the statutory deadline	
15	in the 2002 calend of December 2004	we clearly stated that the audit would include the claims filed lar year. This audit was initiated prior to the statutory deadline	
15 16	in the 2002 calend of December 2004 Thus, the Controller is as	we clearly stated that the audit would include the claims filed lar year. This audit was initiated prior to the statutory deadline in which to commence an audit."	
15 16 17	in the 2002 calend of December 2004 Thus, the Controller is as the period of limitations,	we clearly stated that the audit would include the claims filed lar year. This audit was initiated prior to the statutory deadline in which to commence an audit."  serting that date when the audit was "initiated" is relevant to	
15 16 17 18	in the 2002 calend of December 2004 Thus, the Controller is as the period of limitations, a which claims would be in	we clearly stated that the audit would include the claims filed lar year. This audit was initiated prior to the statutory deadline in which to commence an audit."  serting that date when the audit was "initiated" is relevant to and not the date of the audit report. The comment regarding	
15 16 17 18 19	in the 2002 calend of December 2004  Thus, the Controller is as the period of limitations, which claims would be in of limitations. In any calendary calenda	we clearly stated that the audit would include the claims filed lar year. This audit was initiated prior to the statutory deadline in which to commence an audit."  serting that date when the audit was "initiated" is relevant to and not the date of the audit report. The comment regarding cluded in the audit is not responsive to the issue of the statute	
15 16 17 18 19 20	in the 2002 calend of December 2004  Thus, the Controller is as the period of limitations, which claims would be in of limitations. In any cale Section 17558.5 indicate	we clearly stated that the audit would include the claims filed lar year. This audit was initiated prior to the statutory deadline in which to commence an audit."  serting that date when the audit was "initiated" is relevant to and not the date of the audit report. The comment regarding cluded in the audit is not responsive to the issue of the statute se, a review of the legislative history of Government Code	

1 S	tatutory	History
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Prior to January 1, 1994, no statute specifically governed the statute of limitations for audits of mandate reimbursement claims. Statutes of 1993, Chapter 906, Section 2, operative January 1, 1994, added Government Code Section 17558.5 to establish for the first time a specific statute of limitations for audit of mandate reimbursement claims: A reimbursement claim for actual costs filed by a local agency or school district pursuant to this chapter is subject to audit by the Controller no later than four years after the end of the calendar year in which the reimbursement claim is filed or last amended. However, if no funds are appropriated for the program for the fiscal year for which the claim is made, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim." Thus, there are two standards. A funded claim is "subject to audit" for four years after the end of the calendar year in which the claim was filed. An "unfunded" claim must have its audit "initiated" within four years of first payment. Statutes of 1995, Chapter 945, Section 13, operative July 1, 1996, repealed and replaced Section 17558.5, changing only the period of limitations: A reimbursement claim for actual costs filed by a local agency or school "(a) district pursuant to this chapter is subject to audit by the Controller no later than two years after the end of the calendar year in which the reimbursement claim is filed or last amended. However, if no funds are appropriated for the program for the fiscal year for which the claim is made, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim." The FY 2000-01 and FY 2001-02 annual claims are subject to the two-year statute of limitations established by Chapter 945, Statutes of 1995. Since funds were

appropriated for the program for all the fiscal years which are the subject of the audit,

the alternative measurement date is not applicable, and the potential factual issue of 1 when the audit is initiated is not relevant. The FY 2000-01 and FY 2001-02 claims 2 were no longer subject to audit when the audit report was issued. 3 Statutes of 2002. Chapter 1128, Section 14.5, operative January 1, 2003 4 5 amended Section 17558.5 to state: 6 A reimbursement claim for actual costs filed by a local agency or school district pursuant to this chapter is subject to the initiation of an audit by the 7 Controller no later than three years after the end of the calendar year in which 8 the date that the actual reimbursement claim is filed or last amended, whichever 9 10 is later. However, if no funds are appropriated or no payment is made to a claimant for the program for the fiscal year for which the claim is made filed, the 11 time for the Controller to initiate an audit shall commence to run from the date of 12 initial payment of the claim." 13 14 The FY 2002-03 claim is subject to this statute, since the claim was filed in January 2004. However, the District does not allege a statute of limitations problem for the FY 15 16 2002-03 claim. The amendment is pertinent since it indicates this is the first time that the factual issue of the date the audit is "initiated" for mandate programs for which 17 18 funds are appropriated is introduced. This also means, at the time the claim is filed, it is impossible for the claimant to know when the statute of limitations will expire, which 19 20 is contrary to the purpose of a statute of limitations. Statutes of 2004, Chapter 890, Section 18, operative January 1, 2005 amended 21 22 Section 17558.5 to state: 23 A reimbursement claim for actual costs filed by a local agency or school district pursuant to this chapter is subject to the initiation of an audit by the 24 Controller no later than three years after the date that the actual reimbursement 25 claim is filed or last amended, whichever is later. However, if no funds are 26

appropriated or no payment is made to a claimant for the program for the fiscal year for which the claim is filed, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim. In any case, an audit shall be completed not later than two years after the date that the audit is commenced."

None of the fiscal period claims which are the subject of the audit are subject to this amended version of Section 17558.5. The amendment is pertinent since it indicates this is the first time that the Controller audits may be completed at a time other than the stated period of limitations.

#### Initiation of An Audit

The audit report states that the Controller's staff telephone contact with the District on December 2, 2004 "initiated" the audit. First, the initiation date of the audit is not relevant to the FY 2000-01 and FY 2001-02 claims. The words "initiate an audit" are used only in the second sentence of Section 17558.5, that is, in a situation when no funds are appropriated for the program for the fiscal year for which the claim is made. Then, and only then, is the Controller authorized to "initiate an audit" within two years from the date of initial payment. The two claim years at issue here are not subject to the "no funds appropriated" provision, they are subject only to the first sentence of the statute, i.e., they were only "subject to audit" through December 2004.

The unmistakable language of Section 17558.5 is confirmed by the later actions of the Legislature. Chapter 1128, Statutes of 2002, amended subdivision (a) of Government Code Section 17558.5 to change the "subject to audit" language of the first sentence to "subject to the initiation of an audit." Had the Legislature intended the

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former Section to mean "subject to the initiation of an audit," there would have been no need to amend the statute to now say "subject to the initiation of an audit." Even if the Controller had "initiated" the audit on the date of the first phone call, it could not have completed its months of field work, exit conference, office review, draft audit report, and issued a final audit report on or before December 31, 2004.

The Controller's apparent measurement date for "initiation" of an audit is actually the date of the entrance conference, not the date of the phone contact. However, for this audit, and two audits issued in 2004 for Los Rios Community College District <sup>3</sup>, the Controller asserts the telephone contact as the initiation date for the audit. In other mandate audit reports issued both after the Los Rios audits and after this audit report, the Controller states that the entrance conference date initiates the audit. <sup>4</sup> Further, in

The two Controller's audits which were released before the El Camino audit which assert that the telephone contact is the action which "initiates" the audit are:

Los Rios Community College District, Health Fee Elimination, issued June 24, 2004.

<sup>-</sup> Los Rios Community College District, Mandate Reimbursement Process, issued June 24, 2004.

The following Controller's audit reports were issued after the Los Rios audit reports and before the El Camino audit report and specifically state that the entrance date is the initiation date for the audit:

Newport-Mesa Unified School District, School District of Choice, issued August 31, 2004.

State Center Community College District, Health Fee Elimination, issued September 17, 2004.

<sup>-</sup> Clovis Unified School District, Graduation Requirements, issued October 22, 2004.

- the matter of the Health Fee Elimination audit of North Orange Community College
- 2 District, the draft audit report dated May 6, 2005, included the three fiscal years audited
- 3 by the Controller: FY 2000-01, FY 2001-02, and FY 2002-03. In its response letter
- 4 dated June 15, 2005, North Orange County asserted that the statute of limitations for
- 5 the audit of the FY 2000-01 claim expired December 31, 2003, pursuant to Government
- 6 Code Section 17558.5, because the audit report was issued after that date. In the final
- 7 audit report dated July 22, 2005, the Controller agreed that FY 2000-01 was barred
- 8 from audit, but for another reason, the stated reason being that the "FY 2000-01 claim"
- 9 was not subject to audit due to the expiration of the statute of limitations within which to
- initiate an audit." The North Orange County audit entrance conference date was

The following Controller's audit reports were issued after the El Camino audit report and specifically state that the entrance date is the initiation date for the audit:

<sup>-</sup> San Bernardino Community College District, Health Fee Elimination, issued November 10, 2004.

West Valley-Mission Community College District, Health Fee Elimination, issued April 8, 2005.

Long Beach Community College District, Health Fee Elimination, issued April 27, 2005.

<sup>-</sup> North Orange County Community College District, Health Fee Elimination, issued July 22, 2005.

Poway Unified School District, Emergecy Procedures, Earthequakes and Disasters, issued August 31, 2005.

Norwalk-La Mirada Unified School District, School District of Choice, issued October 7, 2005.

Norwalk-La Mirada Unified School District, Intradistrict Attendance, issued December 23, 2005.

Norwalk-La Mirada Unified School District, Collective Bargaining, issued December 23, 2005.

January 26, 2004, which is the date, according to the Controller, that the audit was "initiated."

Given this contradiction in measurement dates, it does not appear that the Controller has a single position on this issue. It appears the Controller discarded the "telephone call date" rule after the Los Rios audits and then reinstated it for this audit, perhaps in order to avoid losing jurisdiction of the first two fiscal years. It can therefore be concluded that the Controller has no legal basis for their policy on the initiation date of audits.

#### Delay of the Audit

The Controller asserts that the Controller "agreed to delay the start of the audit until January 5, 2005," which would seem to infer that the District either requested the delay or somehow committed a willful act intended to delay the completion of the audit. However, the Controller provides no evidence that there was any willful act by the District intended to delay the start or completion of the audit. The facts regarding the events of December 2 through 9, 2004, are stated in my declaration, which is attached as Exhibit "G."

If there was any delay to the start of the audit, it was by unilateral action of the Controller. Regardless, the delay in the start of an audit which could not have been timely completed is not relevant. There was no credible attempt by the Controller's office "to initiate the audit" in December 2004. The Controller did not complete the audit within the statutory period allowed for the first two fiscal year claims included in

- this audit. The date the audit was "initiated" for the two years is irrelevant, only the
- 2 date the audit was completed is relevant as evidenced by the Controller's audit report.
  - The audit findings are therefore void for those two claims.

#### Completion of the Audit

As stated above, the Controller's argument that an attempt was made to "initiate an audit" in December 2004 is not legally relevant since the claims were only "subject to audit" through December 2004. The relevant statute of limitations date is the date when the audit is completed, which is the date the audit report is issued. The annual claims are "subject to audit" until the audit is completed. The audit report is the document which completes the audit. If the audit report is not the action which completes the audit, then the audit report is not a legally enforceable notice of findings or demand for payment, and there is no other document prior to the audit report which adjudicates the results of the audit.

The Controller did not complete the audit within the statutory period allowed for the first two fiscal year claims included in this audit. The audit findings are therefore void for the FY 2000-01 and FY 2001-02 claims.

#### PART VIII. RELIEF REQUESTED

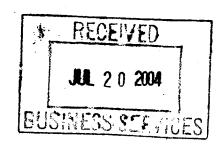
The District filed its annual reimbursement claims within the time limits prescribed by the Government Code. The amounts claimed by the District for reimbursement of the costs of implementing the program imposed by Chapter 1, Statutes of 1984, 2nd E.S., Chapter 1118, Statutes of 1987, and Education Code

Section 76355 represent the actual costs incurred by the District to carry out this program. These costs were properly claimed pursuant to the Commission's parameters and guidelines. Reimbursement of these costs is required under Article XIIIB, Section 6 of the California Constitution. The Controller denied reimbursement without any basis in law or fact. The District has met its burden of going forward on this claim by complying with the requirements of Section 1185, Title 2, California Code of Regulations. Because the Controller has enforced and is seeking to enforce these adjustments without benefit of statute or regulation, the burden of proof is now upon the Controller to establish a legal basis for its actions. The District requests that the Commission make findings of fact and law on each and every adjustment made by the Controller and each and every procedural and jurisdictional issue raised in this claim, and order the Controller to correct its audit report findings therefrom. / / 

1 PART IX. CERTIFICATION By my signature below, I hereby declare, under penalty of perjury under the laws 2 of the State of California, that the information in this incorrect reduction claim 3 submission is true and complete to the best of my own knowledge or information or 4 5 belief, and that the attached documents are true and correct copies of documents received from or sent by the state agency which originated the document. 6 Executed on March 2/5, 2006, at Torrance, California, by 7 8 9 Pámela Fees, Business Manager 10 El Camino Community College District 11 16007 Crenshaw Blvd. 12 Torrance, CA 90506 13 310-660-3110 Voice: 14 Fax: 310-660-3798 15 E-Mail: PFees@elcamino.edu 16 APPOINTMENT OF REPRESENTATIVE 17 El Camino Community College District appoints Keith B. Petersen, SixTen and 18 Associates, as its representative for this incorrect reduction claim. 19 Pamela Fees, Business Manager 20 21 El Camino Community College District 22 Attachments: 23 Controller's Legal Counsel's Letter of July 15, 2004 Exhibit "A" 24 Exhibit "B" Commission Parameters and Guidelines amended May 25, 1989 Controller's Claiming Instructions September 1997 25 Exhibit "C" 26 Exhibit "D" Controller's Audit Report dated October 5, 2005 District's Letter dated July 26, 2005 27 Exhibit "E" 28 Exhibit "F" Chancellor's Letter dated March 5, 2001 Declaration of Pamela Fees dated February 27, 2006 29 Exhibit "G"



# STEVE WESTLY California State Controller



July 15, 2004

Mike Brandy, Vice Chancellor Foothill-De Anza Community College District 12345 El Monte Road Los Altos, CA 94022

Re: Foothill-De Anza Community College District Audit

Dear Mr. Brandy:

This is in response to your letter to me dated May 13, 2004, concerning the Controller's Audit of the Health Fee claim.

The Controller's informal audit review process was established to resolve factual disputes where no other forum for resolution, other than a judicial proceeding, is available.

The proper forum for resolving issues involving mandated cost programs is through the incorrect reduction process through the Commission on State Mandates. As such, this office will not be scheduling an informal conference for this matter.

However, in light of the concerns expressed in your letter concerning the auditors assigned and the validity of the findings, I am forwarding your letter to Vince Brown, Chief Operating Officer, for his review and response.

If you have any questions you may contact Mr. Vince Brown at (916) 445-2038.

Very truly

RICHARD J. CHIVARO

Chief Counsel

RJC/st

cc: Vincent P. Brown, Chief Operating Officer, State Controller's Office Jeff Brownfield, Chief, Division of Audits, State Controller's Office

Adopted: 8/27/87 Amended: 5/25/89

> PARAMETERS AND GUIDELINES Chapter 1, Statutes of 1984, 2nd E.S. Chapter 1118, Statutes of 1987 Health Fee Elimination

#### I. SUMMARY OF MANDATE

Chapter 1, Statutes of 1984, 2nd E.S. repealed Education Code Sectio 72246 which had authorized community college districts to charge a health fee for the purpose of providing health supervision and servi direct and indirect medical and hospitalization services, and operat of student health centers. This statute also required that health services for which a community college district charged a fee during the 1983-84 fiscal year had to be maintained at that level in the 1984-85 fiscal year and every year thereafter. The provisions of this statute would automatically repeal on December 31, 1987, which would reinstate the community colleges districts' authority to charge a health fee as specified.

Chapter 1118, Statutes of 1987, amended Education Code section 72246 to require any community college district that provided health services in 1986-87 to maintain health services at the level provided during the 1986-87 fiscal year in 1987-88 and each fiscal year thereafter.

#### II. COMMISSION ON STATE MANDATES' DECISION

At its hearing on November 20, 1986, the Commission on State Mandates determined that Chapter 1, Statutes of 1984, 2nd E.S. imposed a "new program" upon community college districts by requiring any community college district which provided health services for which it was authorized to charge a fee pursuant to former Section 72246 in the 1983-84 fiscal year to maintain health services at the level provided during the 1983-84 fiscal year in the 1984-85 fiscal year and each fiscal year thereafter. This maintenance of effort requirement applies to all community college districts which levied a health services fee in the 1983-84 fiscal year, regardless of the extent to which the health services fees collected offset the actual costs of providing health services at the 1983-84 fiscal year level.

At its hearing of April 27, 1989, the Commission determined that Chapter 1118, Statutes of 1987, amended this maintenance of effort requirement to apply to all community college districts which provided health services in fiscal year 1986-87 and required them to maintain that level in fiscal year 1987-88 and each fiscal year thereafter.

#### III. ELIGIBLE CLAIMANTS

Community college districts which provided health services in 1986-87 fiscal year and continue to provide the same services as a result of this mandate are eligible to claim reimbursement of those costs.

#### IV. PERIOD OF REIMBURSEMENT

Chapter 1, Statutes of 1984, 2nd E.S., became effective July 1, 1984. Section 17557 of the Government Code states that a test claim must be submitted on or before November 30th following a given fiscal year to establish for that fiscal year. The test claim for this mandate was filed on November 27, 1985; therefore, costs incurred on or after July 1, 1984, are reimbursable. Chapter 1118, Statutes of 1987, became effective January 1, 1988. Title 2, California Code of Regulations, section 1185.3(a) states that a parameters and guidelines amendment filed before the deadline for initial claims as specified in the Claiming Instructions shall apply to all years eligible for reimbursement as defined in the original parameters and guidelines; therefore, costs incurred on or after January 1, 1988, for Chapter 1118, Statutes of 1987, are reimbursable.

Actual costs for one fiscal year should be included in each claim. Estimated costs for the subsequent year may be included on the same claim if applicable. Pursuant to Section 17561(d)(3) of the Government Code, all claims for reimbursement of costs shall be submitted within 120 days of notification by the State Controller of the enactment of the claims bill.

If the total costs for a given fiscal year do not exceed \$200, no reimbursement shall be allowed, except as otherwise allowed by Government Code Section 17564.

#### V. REIMBURSABLE COSTS

#### A. Scope of Mandate

Eligible community college districts shall be reimbursed for the costs of providing a health services program. Only services provided in 1986-87 fiscal year may be claimed.

#### B. Reimbursable Activities.

For each eligible claimant, the following cost items are reimbursable to the extent they were provided by the community college district in fiscal year 1986-87:

#### ACCIDENT REPORTS

#### APPOINTMENTS

College Physician - Surgeon
Dermatology, Family Practice, Internal Medicine
Outside Physician
Dental Services
Outside Labs (X-ray, etc.)
Psychologist, full services
Cancel/Change Appointments
R.N.
Check Appointments

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ASSESSMENT, INTERVENTION & COUNSELING
    Birth Control
    Lab Reports
    Nutrition
    Test Results (office)
    Other Medical Problems
    CD
   URI
   ENT
   Eye/Vision
   Derm./Allergy
   Gyn/Pregnancy Services
   Neuro
   Ortho
   GU
   Dental
   GΙ
   Stress Counseling
   Crisis Intervention
   Child Abuse Reporting and Counseling
   Substance Abuse Identification and Counseling
   Aids
   Eating Disorders
   Weight Control
   Personal Hygiene
   Burnout
EXAMINATIONS (Minor Illnesses)
   Recheck Minor Injury
HEALTH TALKS OR FAIRS - INFORMATION
   Sexually Transmitted Disease
   Drugs
   Aids
   Child Abuse
   Birth Control/Family Planning
   Stop Smoking
   Etc.
   Library - videos and cassettes
FIRST AID (Major Emergencies)
FIRST AID (Minor Emergencies)
FIRST AID KITS (Filled)
IMMUNIZATIONS
   Diptheria/Tetanus
   Measles/Rubella
   Influenza
   Information
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INSURANCE
   On Campus Accident
   Voluntary
   Insurance Inquiry/Claim Administration
LABORATORY TESTS DONE
   Inquiry/Interpretation
   Pap Smears
PHYSICALS
   Employees .
   Students
   Athletes
MEDICATIONS (dispensed OTC for misc. illnesses)
   Antacids
   Antidiarrhial
   Antihistamines
   Aspirin, Tylenol, etc.
   Skin rash preparations
   Misc.
   Eye drops
   Ear drops
   Toothache - Oil cloves
   Stingkill .
   Midol - Menstrual Cramps
PARKING CARDS/ELEVATOR KEYS
   Tokens
   Return card/key
   Parking inquiry
   Elevator passes
   Temporary handicapped parking permits
REFERRALS TO OUTSIDE AGENCIES
   Private Medical Doctor
   Clinic
   Dental
   Counseling Centers
   Crisis Centers
   Transitional Living Facilities (Battered/Homeless Women)
   Family Planning Facilities
   Other Health Agencies
TESTS
   Blood Pressure
   Hearing
   Tuberculosis
      Reading
      Information
   Vision
   G1 ucometer
  Urinalysis
```

Hemoglobin
E.K.G.
Strep A testing
P.G. testing
Monospot
Hemacult
Misc.

### **MISCELLANEOUS**

Absence Excuses/PE Waiver
Allergy Injections
Bandaids
Booklets/Pamphlets
Dressing Change
Rest
Suture Removal
Temperature
Weigh
Misc.
Information
Report/Form
Wart Removal

### COMMITTEES

Safety Environmental Disaster Planning

SAFETY DATA SHEETS Central file

X-RAY SERVICES

COMMUNICABLE DISEASE CONTROL

**BODY FAT MEASUREMENTS** 

MINOR SURGERIES

SELF-ESTEEM GROUPS

MENTAL HEALTH CRISIS

AA GROUP

ADULT CHILDREN OF ALCOHOLICS GROUP

4 # 1 T

### WORKSHOPS

Test Anxiety Stress Management Communication Skills Weight Loss Assertiveness Skills

### VI. CLAIM PREPARATION

Each claim for reimbursement pursuant to this mandate must be timely filed and set forth a list of each item for which reimbursement is claimed under this mandate.

- A. Description of Activity
  - Show the total number of full-time students enrolled per semester/quarter.
  - 2. Show the total number of full-time students enrolled in the summer program.
  - 3. Show the total number of part-time students enrolled per semester/quarter.
  - 4. Show the total number of part-time students enrolled in the summer program.
- B. Actual Costs of Claim Year for Providing 1986-87 Fiscal Year Program Level of Service

Claimed costs should be supported by the following information:

1. Employee Salaries and Benefits

Identify the employee(s), show the classification of the employee(s) involved, describe the mandated functions performed and specify the actual number of hours devoted to each function, the productive hourly rate, and the related benefits. The average number of hours devoted to each function may be claimed if supported by a documented time study.

2. Services and Supplies

Only expenditures which can be identified as a direct cost of the mandate can be claimed. List cost of materials which have been consumed or expended specifically for the purpose of this mandate.

3. Allowable Overhead Cost

Indirect costs may be claimed in the manner described by the State Controller in his claiming instructions.

### VII. SUPPORTING DATA

For auditing purposes, all costs claimed must be traceable to source documents and/or worksheets that show evidence of the validity of such costs. This would include documentation for the fiscal year 1986-87 program to substantiate a maintenance of effort. These documents must be kept on file by the agency submitting the claim for a period of no

less than three years from the date of the final payment of the claim pursuant to this mandate, and made available on the request of the State Controller or his agent.

### VIII. OFFSETTING SAVINGS AND OTHER REIMBURSEMENTS

Any offsetting savings the claimant experiences as a direct result of this statute must be deducted from the costs claimed. In addition, reimbursement for this mandate received from any source, e.g., federal, state, etc., shall be identified and deducted from this claim. This shall include the amount of \$7.50 per full-time student per semester, \$5.00 per full-time student for summer school, or \$5.00 per full-time student per quarter, as authorized by Education Code section 72246(a). This shall also include payments (fees) received from individuals other than students who are not covered by Education Code Section 72246 for health services.

### IX. REQUIRED CERTIFICATION

The following certification must accompany the claim:

I DO HEREBY CERTIFY under penalty of perjury:

THAT the foregoing is true and correct:

THAT Section 1090 to 1096, inclusive, of the Government Code and other applicable provisions of the law have been complied with;

and

THAT I am the person authorized by the local agency to file claims for funds with the State of California.

Signature of Authorized Representative	Date
Title	Telephone No.

0350d

### **HEALTH FEE ELIMINATION**

### 1. Summary of Chapters 1/84, 2nd E.S., and Chapter 1118/87

Chapter 1, Statutes of 1984, 2nd E.S., repealed Education Code § 72246 which authorized community college districts to charge a fee for the purpose of providing health supervision and services, direct and indirect medical and hospitalization services, and operation of student health centers. The statute also required community college districts that charged a fee in the 1983/84 fiscal year to maintain that level of health services in the 1984/85 fiscal year and each fiscal year thereafter. The provisions of this statute would automatically repeal on December 31, 1987, which would reinstate the community college districts' authority to charge a health fee as specified.

Chapter 1118, Statutes of 1987 amended Education Code § 72246 to require any community college district that provided health services in the 1986/87 fiscal year to maintain health services at that level in the 1986/87 fiscal year and each fiscal year thereafter. Chapter 8, Statutes of 1993, has revised the numbering of § 72246 to § 76355.

### 2. Eligible Claimants

Any community college district incurring increased costs as a result of this mandate is eligible to claim reimbursement of these costs.

### 3. Appropriations

To determine if current funding is available for this program, refer to the schedule "Appropriations for State Mandated Cost Programs" in the "Annual Claiming Instructions for State Mandated Costs" issued in mid-September of each year to community college presidents.

### 4. Types of Claims

### A. Reimbursement and Estimated Claims

A claimant may file a reimbursement claim and/or an estimated claim. A reimbursement claim details the costs actually incurred for a prior fiscal year. An estimated claim shows the costs to be incurred for the current fiscal year.

### B. Minimum Claim

Section 17564(a), Government Code, provides that no claim shall be filed pursuant to Section 17561 unless such a claim exceeds \$200 per program per fiscal year.

### 5. Filing Deadline

(1) Refer to item 3 "Appropriations" to determine if the program is funded for the current fiscal year. If funding is available, an estimated claim must be filed with the State Controller's Office and postmarked by November 30, of the fiscal year in which costs are to be incurred. Timely filed estimated claims will be paid before late claims.

After having received payment for an estimated claim, the claimant must file a reimbursement claim by November 30, of the following fiscal year regardless whether the payment was more or less than the actual costs. If the local agency fails to file a reimbursement claim, monies received must be returned to the State. If no estimated claim was filed, the local agency may file a reimbursement

claim detailing the actual costs incurred for the fiscal year, provided there was an appropriation for the program for that fiscal year. (See item 3 above).

(2) A reimbursement claim detailing the actual costs must be filed with the State Controller's Office and postmarked by November 30 following the fiscal year in which costs were incurred. If the claim is filed after the deadline but by November 30 of the succeeding fiscal year, the approved claim must be reduced by a late penalty of 10%, not to exceed \$1,000. Claims filed more than one year after the deadline will not be accepted.

### 6. Reimbursable Components

Eligible claimants will be reimbursed for health service costs at the level of service provided in the 1986/87 fiscal year. The reimbursement will be reduced by the amount of student health fees authorized per the Education Code § 76355.

After January 1, 1993, pursuant to Chapter 8, Statutes of 1993, the fees students were required to pay for health supervision and services were not more than:

\$10.00 per semester

\$5.00 for summer school

\$5.00 for each quarter

Beginning with the summer of 1997, the fees are:

\$11.00 per semester

\$8.00 for summer school or

\$8.00 for each quarter

The district may increase fees by the same percentage increase as the Implicit Price Deflator (IPD) for the state and local government purchase of goods and services. Whenever the IPD calculates an increase of one dollar (\$1) above the existing amount, the fees may be increased by one dollar (\$1).

### 7. Reimbursement Limitations

- A. If the level at which health services were provided during the fiscal year of reimbursement is less than the level of health services that were provided in the 1986/87 fiscal year, no reimbursement is forthcoming.
- B. Any offsetting savings or reimbursement the claimant received from any source (e.g. federal, state grants, foundations, etc.) as a result of this mandate, shall be identified and deducted so only net local costs are claimed.

### 8. Claiming Forms and Instructions

The diagram "Illustration of Claim Forms" provides a graphical presentation of forms required to be filed with a claim. A claimant may submit a computer generated report in substitution for forms HFE-1.0, HFE-1.1, and form HFE-2 provided the format of the report and data fields contained within the report are identical to the claim forms included in these instructions. The claim forms provided with these instructions should be duplicated and used by the claimant to file estimated and reimbursement claims. The State Controller's Office will revise the manual and claim forms as necessary. In such instances, new replacement forms will be mailed to claimants.

### A. Form HFE- 2, Health Services

This form is used to list the health services the community college provided during the 1986/87 fiscal year and the fiscal year of the reimbursement claim.

### B. Form HFE-1.1, Claim Summary

This form is used to compute the allowable increased costs an individual college of the community college district has incurred to comply with the state mandate. The level of health services reported on this form must be supported by official financial records of the community college district. A copy of the document must be submitted with the claim. The amount shown on line (13) of this form is carried to form HFE-1.0.

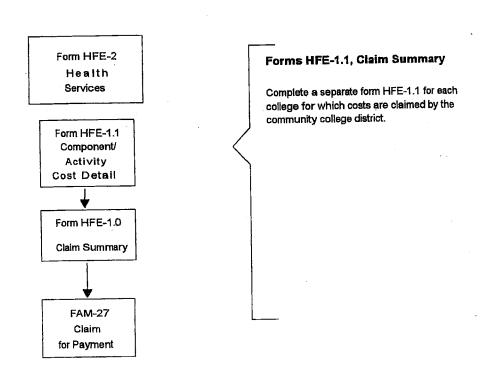
### C. Form HFE-1.0, Claim Summary

This form is used to list the individual colleges that had increased costs due to the state mandate and to compute a total claimable cost for the district. The "Total Amount Claimed", line (04) on this form is carried forward to form FAM-27, line 13, for the reimbursement claim, or line (07) for the estimated claim.

### D. Form FAM-27, Claim for Payment

This form contains a certification that must be signed by an authorized representative of the local agency. All applicable information from form HFE-1.0 and HFE 1.1 must be carried forward to this form for the State Controller's Office to process the claim for payment.

#### **Illustration of Claim Forms**



Pursuan	ice CLAIM FOR PAYMENT to Government Code Se		(19) Program Number C	
	HEALTH FEE ELIMINATION	(21) LRS Input/_		
01) Claimant Identification Nur			Reimburser	nent Claim Data
02) Claimant Name			(22) HFE-1.0,(04)(b)	
ounty of Location			(23)	
treet Address or P.O. Box		Sulte	(24)	
ity.	State	Zip Code	(25)	
TOWN AND ARRESTS TO	Estimated Claim	Reimbursement Claim	(26)	
Type of Claim		(09) Reimbursement	(27)	
i de la compania de La compania de la co	(03) Estimated	(10) Combined	(28)	[14] 文章 (神學和) (15) 중국 (15) (14) (15) (15) (15)
	(04) Combined			
	(05) Amended		(30)	
Fiscal Year of Cost	(06) 20/20	(12) 20/20	Address of the control of the	
Total Claimed Amoun	1 (07)	(13)	(31)	(1995年) 1995年 (1995年) 第 <b>3</b> 7年 (1995年) 1995年 (1995年)
Less: 10% Late Penalt	y, not to exceed \$1,000	(14)	(32)	
Less: Prior Claim Pay	ment Received	(15)	(33)	
Net Claimed Amount		(16)	(34)	
Due to Claimant	(08)	(17)	(35)	a de la companya della companya della companya de la companya della companya dell
Due to State		(18)	(36)	
(37) CERTIFICATIO	provisions of Government Code	§ 17561, I certify that I am th	e officer authorized by the	ne local agency to file cl 1987, and certify under
In accordance with the with the State of Califor penalty of perjury that I further certify that the costs claimed herein; a Chapter 1, Statutes of 1	have not violated any of the pro- re-was no application other than nd such costs are for a new pro- 984, and Chapter 1118, Statutes ated Claim and/or Reimburseme program of Chapter 1, Statutes	ovisions of Government Code  from the claimant, nor any g  gram or increased level of se  s of 1987.	a Sections 1090 to 1096, grant or payment receive prvices of an existing pro-	inclusive. d, for reimbursement of gram mandated by ent of estimated and/or a
In accordance with the with the State of Califor penalty of perjury that I I further certify that the costs claimed herein; a Chapter 1, Statutes of 1 The amounts for Estimates of the mandated	have not violated any of the pro- re-was no application other than nd such costs are for a new pro- 984, and Chapter 1118, Statutes ated Claim and/or Reimburseme program of Chapter 1, Statutes	ovisions of Government Code  from the claimant, nor any g  gram or increased level of se  s of 1987.	a Sections 1090 to 1096, grant or payment receive prvices of an existing pro- from the State for payme Statutes of 1987, set forth	inclusive. d, for reimbursement of gram mandated by ent of estimated and/or a

### HEALTH FEE ELIMINATION **Certification Claim Form** Instructions

FORM **FAM-27** 

Leave blank. (01)

- A set of mailing labels with the claimant's I.D. number and address was enclosed with the letter regarding the claiming instructions. The mailing labels are designed to speed processing and prevent common errors that delay payment. Affix a label in (02)the space shown on form FAM-27. Cross out any errors and print the correct information on the label. Add any missing address items, except county of location and a person's name. If you did not receive labels, print or type your agency's mailing address.
- If filing an original estimated claim, enter an "X" in the box on line (03) Estimated. (03)
- If filing an original estimated claim on behalf of districts within the county, enter an "X" in the box on line (04) Combined. (04)
- If filing an amended or combined claim, enter an "X" in the box on line (05) Amended. Leave boxes (03) and (04) blank. (05)
- Enter the fiscal year in which costs are to be incurred. (06)
- Enter the amount of estimated claim. If the estimate exceeds the previous year's actual costs by more than 10%, complete form (07)HFE-1.0 and enter the amount from line (04)(b).
- Enter the same amount as shown on line (07). (08)
- If filing an original reimbursement claim, enter an "X" in the box on line (09) Reimbursement. (09)
- If filling an original reimbursement claim on behalf of districts within the county, enter an "X" in the box on line (10) Combined. (1.0)
- If filing an amended or a combined claim on behalf of districts within the county, enter an "X" in the box on line (11) Amended. (11)
- Enter the fiscal year for which actual costs are being claimed. If actual costs for more than one fiscal year are being claimed, (12)complete a separate form FAM-27 for each fiscal year.
- Enter the amount of reimbursement claim from form HFE-1.0, line (04)(b), (13)
- Reimbursement claims must be filed by January 15 of the following fiscal year in which costs are incurred or the claims shall be reduced by a late penalty. Enter either the product of multiplying line (13) by the factor 0.10 (10% penalty) or \$1,000, whichever (14)
- If filing a reimbursement claim and a claim was previously filed for the same fiscal year, enter the amount received for the claim. (15)Otherwise, enter a zero.
- Enter the result of subtracting line (14) and line (15) from line (13). (16).
- If line (16) Net Claimed Amount is positive, enter that amount on line (17) Due from State. (17)
- If line (16) Net Claimed Amount is negative, enter that amount in line (18) Due to State: (18)
- (19) to (21) Leave blank.
- talbinados Pelescolos Reimbursement Claim Data. Bring forward the cost information as specified on the left-hand column of lines (22) through (36) for the reimbursement claim, e.g., HFE-1.0, (04)(b), means the information is located on form HFE-1.0, line (04), column (b). Enter (22) to (36) the information on the same line but in the right-hand column. Cost information should be rounded to the nearest dollar, i.e., no cents. Indirect costs percentage should be shown as a whole number and without the percent symbol, i.e., 7:548% should be shown as 8. Completion of this data block will expedite the payment process.
- Read the statement "Certification of Claim," If it is true, the claim must be dated, signed by the agency's authorized officer, and must include the person's name and title, typed or printed. Claims cannot be paid unless accompanied by a signed (37)certification.
- Enter the name, telephone number, and e-mail address of the person whom this office should contact if additional information is (38)· 在新教育的學術中的第二人称:"我們們們們

SUBMIT A SIGNED, ORIGINAL FORM FAM-27 WITH ALL OTHER FORMS AND SUPPORTING DOCUMENTS (NO COPIES **NECESSARY) TO:** 

Address, if delivered by U.S. Postal Service:

OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250

Address, if delivered by other delivery service:

OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section **Division of Accounting and Reporting** 3301 C Street, Suite 500 Sacramento, CA 95816

	MANDATED COSTS HEALTH FEE ELIMINATION CLAIM SUMMARY	FORM
	Claimant (02) Type of Claim Reimbursement Estimated	Fiscal Year 19/19
)3)	List all the colleges of the community college district identified in form HFE-1.1,	line (03)
	(a) Name of College	(b) Claimed 'Amount
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## HEALTH FEE ELIMINATION CLAIM SUMMARY Instructions

FORM

- (01) Enter the name of the claimant. Only a community college district may file a claim with the State Controller's Office on behalf of its colleges.
- (02) Check a box, Reimbursement or Estimated, to identify the type of claim being filed. Enter the fiscal year for which the expenses were/are to be incurred. A separate claim must be filed for each fiscal year.

Form:HFE-1.0 must be filed for a reimbursement claim. Do not complete form HFE-1.0 if you are filing an estimated claim and the estimate is not more than 110% of the previous fiscal year's actual costs. Simply enter the amount of the estimated claim on form FAM-27, line (07). However, if the estimated claim exceeds the previous fiscal year's actual costs by more than 10%, forms HFE-1.0 and HFE-1.1 must be completed and a statement attached explaining the increased costs. Without this information the high estimated claim will automatically be reduced to 110% of the previous fiscal year's actual costs.

- (03) List all the colleges of the community college district which have increased costs. A separate form HFE-1.1 must be completed for each college showing how costs were derived.
- (04) Enter the total claimed amount of all colleges by adding the Claimed Amount line (3:1b) + line (3.2b) ... + (3.21b).

tanda mangka pagganggan na bendan <mark>ni ketan sengan di adi</mark>ah di sengan benja di di menggingi di pada penggan ban Tambah di di pada ni manggan pada menggan penggan penggan di penggan penggan di penggan banggan benggan bengga

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	HEAL	MANDATED THEE E	LIMINATION	1			FORM HFE-1.1
01) Claimant		02) Type ( Reimb Estima	ursement [				Fiscal Year
03) Name of College							
04) Indicate with a check mark, th 1986/87 fiscal year. If the "Le	e level at which ss" box is ched	health service ked, STOP, d	o not complete ti	during the fisca he form. No rein	l year of reimbu nbursement is a	rsement in com illowed.	parison to the
	Calle and galactic				Direct Cost	Indirect Cost	Total
		par sa vale		And the St. of	Direct Cost	indirect cost	Maria dell'aggregation
(05) Cost of health services for th	e fiscal year of	claim.				i de diperdi	Claring States
(06) Cost of providing current fisc level provided in 1986/87	al year health s	ervices which:	are in excess of	the			
(07) Cost of providing current fisc [Line (05) - line (06)]	in Appending to the Associated					negative design	TO STATE OF THE PARTY.
(08) Complete columns (a)	through (g	) to provide	detail data	for health fee	) <b>S</b>	British Parket in	
Period for which health fees were collected	(a) Number of Full-time Students	(b) Number of Part-time Students	(c) Unit Cost for Full-time Student per Educ, Code § 76355	(d) Full-time Student Health Fees (a) x (c)	(e) Unit Cost for Part-time Student per Educ. Code § 76355	Part-time Student Health Fees (b) X (e)	(g) Student Health Fees That Could Have Been Collected (d) + (f)
1. Per fall semester				a en tiglik e en k a light e kjalik de			
2. Per spring semester	Marin (Marina)	in straight	the constant				i Walt (Exc.) Nove (S.)  Walt (Exc.) Nove (S.)  Walt (Walt (Exc.) Nove (S.)
3. Per summer session			. Partieral	distractions and		i di Seris kera	Andrew Superior Superior of
4. Per first quarter	. (45), sendis i	iva attaga	ikyo sharkari k	Same of the contraction	e e e e e e e e e e e e e e e e e e e		
5. Per second quarter	1277V. V. 1		da graner	grant a Vitago	di in day	Tout Nice	
6. Per third quarter			a su		tog kazintini. Nato kontra		kan västin
(09) Total health fee that	could have	been collec	ted	Line (8:1g	y) + (8.2g) +	(8.6g)]	
(10) Sub÷total	garmetriki garlaku	<del>gg (see ) sie see</del> g Ee stad ook oo		[Line (07)	- line (09)]	i galetika Gilder kaja	
Cost Reduction		7(3)8 ( 6 7 )	W North Art	734 L. 198	Segration in the	ef of the section	
(11) Less: Offsetting Sav	ings, if app	licable	<del></del>		<u> </u>		
(12) Less: Other Reimbu	rsements, i	f applicable					
(13) Total Amount Claims				N ine (10)	- {line (11) + lin	e (12)\i	<del></del>

## HEALTH FEE ELIMINATION CLAIM SUMMARY Instructions

FORM HFE-1.1

- (01) Enter the name of the claimant. Only a community college district may file a claim with the State Controller's Office on behalf of its colleges.
- (02) Type of Claim. Check a box, Reimbursement or Estimated, to identify the type of claim being filed. Enter the fiscal year of costs.
  - Form HFE-1.1 must be filed for a reimbursement claim. If you are filing an estimated claim and the estimate does not exceed the previous year's actual costs by 10%, do not complete form HFE-1.1. Simply enter the amount of the estimated claim on form FAM-27, line (05), Estimated. However, if the estimated claim exceeds the previous fiscal year's actual costs by more than 10%, form HFE-1.1 must be completed and a statement attached explaining the increased costs. Without this information the high estimated claim will automatically be reduced to 110% of the previous fiscal year's actual costs.
- (03) Enter the name of the college or community college district that provided student health services in the 1986/87 fiscal year and continue to provide the same services during the fiscal year of the claim.
- (04) Compare the level of health services provided during the fiscal year of reimbursement to the 1986/87 fiscal year and indicate the result by marking a check in the appropriate box. If the "Less" box is checked, STOP and do not complete the remaining part of this claim form. No reimbursement is forthcoming.
- (05) Enter the direct cost, indirect cost, and total cost of health services for the fiscal year of claim on line (05). Direct cost of health services is identified on the college expenditures report (individual college's cost of health services as authorized under Education Code § 76355 and included in the district's Community College Annual Financial and Budget Report CCFS-311, EDP Code 6440, column 5). If the amount of direct costs claimed is different than shown on the expenditures report, provide a schedule listing those community college costs that are in addition to, or a reduction to expenditures shown on the report. For claiming indirect costs, college districts have the option of using a federally approved rate (i.e., utilizing the cost accounting principles from the Office of Management and Budget Circular A-21), or the State Controller's methodology outlined in "Filing a Claim" of the Mandated Cost Manual for Schools.
- (06) Enter the direct cost, indirect cost, and total cost of health services that are in excess of the level provided in the 1986/87 fiscal year.
- (07) Enter the difference of the cost of health services for the fiscal year of claim, line (05), and the cost of providing current fiscal year health services that is in excess of the level provided in the 1986/87 fiscal year, line (06).
- (08) Complete columns (a) through (g) to provide details on the amount of health service fees that could have been collected. Do not include students who are exempt from paying health fees established by the Board of Governors and contained in Section 58620 of Title 5 of the California Code of Regulations. After 01/01/93, the student fees for health supervision and services were \$10.00 per semester, \$5.00 for summer school, and \$5.00 for each quarter. Beginning with the summer of 1997, the health service fees are: \$11.00 per semester and \$8.00 for summer school, or \$8.00 for each quarter.
- (09) Enter the sum of Student Health Fees That Could Have Been Collected, (other than from students who were exempt from paying health fees) [Line (8.1g) + line (8.2g) + line (8.3g) + line (8.4g) + line (8.5g) + line (8.6g)].
- (10) Enter the difference of the cost of providing health services at the 1986/87 level, line (07) and the total health fee that could have been collected, line (09). If line (09) is greater than line (07), no claim shall be filed.
- (11) Enter the total savings experienced by the school identified in line (03) as a direct cost of this mandate. Submit a schedule of detailed savings with the claim.
- (12) Enter the total other reimbursements received from any source, (i.e., federal, other state programs, etc.,). Submit a schedule of detailed reimbursements with the claim.
- (13) Subtract the sum of Offsetting Savings, line (11), and Other Reimbursements, line (12), from Total 1986/87 Health Service Cost excluding Student Health Fees.

# MANDATED COSTS HEALTH ELIMINATION FEE HEALTH SERVICES

FORM HFE-2

01) Claimant:	(02) Fiscal Year costs were incurred:	
03) Place an "X" in columns (a) and/or (b), as applic were provided by student health service fees for the	cable, to indicate which health services (a) FY Indicated fiscal years. 1986/8	(b) FY of Claim
Accident Reports	the second se	
Appointments College Physician, surgeon Dermatology, family practice Internal Medicine Outside Physician Dental Setvices		
Psychologist, full services Cancel/Change Appointments Registered Nurse Check Appointments		
Birth Control Lab Reports Nutrition Test Results, office Venereal Disease		
Communicable Disease Upper Respiratory Infection Eyes, Nose and Throat Eye/Vision Dermatology/Allergy Gynecology/Pregnancy Service		
Neuralgic Orthopedic Genito/Urinary Dental Gastro-Intestinal Stress Counseling		
Crisis Intervention Child Abuse Reporting and Counseling Substance Abuse Identification and Couns Acquired Immune Deficiency Syndrome Eating Disorders Weight Control	eling	de W
Personal Hygiene Burnout Other Medical Problems, list Examinations, minor illnesses		
Recheck Minor Injury  Health Talks or Fairs, Information  Sexually Transmitted Disease  Drugs		

# MANDATED COSTS HEALTH ELIMINATION FEE HEALTH SERVICES

FORM HFE-2

Claimant:	(02) Fiscal Year costs were inc	urrea:	
	as applicable, to indicate which health services we the indicated fiscal years.	re (a) FY 1986/87	(b) FY of Claim
Child Abuse Birth Control/Family Planning Stop Smoking Library, Videos and Cassettes			
irst Ald, Major Emergencies		red desir Mail Spirite sere	
First Ald, Minor Emergencies		rie ar sgorae	
First Aid Kits, Filled			
mmunizations Diphtheria/Tetanus Measles/Rübella Influenza			Yakka Kara
Information	and the state of t	ी या जे हे जिल्लामा	
Insurance On Campus Accident Voluntary Insurance Inquiry/Claim Administr	ration		·   17 7 17 17 18
Laboratory Tests Done Inquiry/interpretation Pap Smears	al Maria a protection of the graph of the protection of the second state of the second		Call Arts Justia
Physical Examinations Employees Students Athletes	sgri (1971) (1975) (por content of the Content of the State (1986) (por content of the Content		
Medications Antacids	in the state of the		
Antidiarrheal Aspirin, Tylenol, Etc Skin Rash Preparations Eye Drops	क् <b>राव्यक्तर्यः</b> कुन	A PARTY AND A STATE OF	# \$5 G
Ear Drops Toothache, oil cloves Stingkill			
Midol, Menstrual Cramps Other, list		tu greyetik keligi k Majar keligiri. Majar keligiri	
Parking Cards/Elevator Keys Tokens			ia, i š

## MANDATED COSTS HEALTH ELIMINATION FEE

FORM HFE-2

01) Claimant:	(02) Fiscal Year costs were incurred:		M.
	or (b), as applicable, to indicate which health services series for the indicated fiscal years.	FY	
Referrals to Outside Agencies Private Medical Doctor Health Department Clinic Dental Counseling Centers			
Crisis Centers Crisis Centers Transitional Living Facilities, ba Family Planning Facilities Other Health Agencies	attered/homeless women		
Tests Blood Pressure Hearing Tuberculosis Reading			
Vision Glucometer Urinalysis Hemoglobin EKG			
Strep A testing PG Testing Monospot Hemacult Others, list			
Miscellaneous Absence Excuses/PE Walver Allergy Injections Bandaids Booklets/Pamphlets Dressing Change			
Rest Suture Removal Temperature Weigh Information Report/Form			
Wart Removal Others, list Committees Safety Environmental			
Disaster Planning			

### EL CAMINO COMMUNITY COLLEGE DISTRICT

**Audit Report** 

### **HEALTH FEE ELIMINATION PROGRAM**

Chapter 1, Statutes of 1984, 2<sup>nd</sup> Extraordinary Session, and Chapter 1118, Statutes of 1987

July 1, 2000, through June 30, 2003



STEVE WESTLY
California State Controller

October 2005



## STEVE WESTLY California State Controller

October 5, 2005

Thomas M. Fallo, Ed.D.
President, Superintendent
El Camino Community College District
16007 Crenshaw Boulevard
Torrance, CA 90506

Dear Dr. Fallo:

The State Controller's Office audited the costs claimed by El Camino Community College District for the legislatively mandated Health Fee Elimination Program (Chapter 1, Statutes of 1984, 2<sup>nd</sup> Extraordinary Session, and Chapter 1118, Statutes of 1987) for the period of July 1, 2000, through June 30, 2003.

The district claimed \$479,711 for the mandated program. Our audit disclosed that \$79,820 is allowable and \$399,891 is unallowable. The unallowable costs occurred because the district claimed unallowable costs and understated claimed revenue. The State paid the district \$89,101. The amount paid exceeds allowable costs claimed by \$9,281.

If you disagree with the audit findings, you may file an Incorrect Reduction Claim (IRC) with the Commission on State Mandates (COSM). The IRC must be filed within three years following the date that we notify you of a claim reduction. You may obtain IRC information at COSM's Web site, at www.csm.ca.gov (Guidebook link); you may obtain IRC forms by telephone, at (916) 323-3562, or by e-mail, at csminfo@csm.ca.gov.

If you have any questions, please contact Jim L. Spano, Chief, Compliance Audits Bureau, at (916) 323-5849.

Sincerely,

JEFFREY V. BROWNFIELD Chief, Division of Audits

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JVB/ams

cc: Pamela Fees, Business Manager
El Camino Community College District
Marty Rubio, Specialist
Fiscal Accountability Section
California Community Colleges Chancellor's Office
Jeannie Oropeza, Program Budget Manager
Education Systems Unit
Department of Finance

### **Contents**

Summary	1
Background	1
Objective, Scope, and Methodology	2
Conclusion	2
Views of Responsible Official	3
Restricted Use	3
Schedule 1—Summary of Program Costs	4
Findings and Recommendations	6
Attachment—District's Response to Draft Audit Report	

### **Audit Report**

### Summary

The State Controller's Office (SCO) audited the costs claimed by the El Camino Community College District for the legislatively mandated Health Fee Elimination Program (Chapter 1, Statutes of 1984, 2<sup>nd</sup> Extraordinary Session (E.S.), and Chapter 1118, Statutes of 1987) for the period of July 1, 2000, through June 30, 2003. The last day of fieldwork was April 7, 2005.

The district claimed \$479,711 for the mandated program. Our audit disclosed that \$79,820 is allowable and \$399,891 is unallowable. The unallowable costs occurred because the district claimed unallowable costs and understated revenue. The State paid the district \$89,101. The amount paid exceeds allowable costs claimed by \$9,281.

### **Background**

Education Code Section 72246 (repealed by Chapter 1, Statutes of 1984, 2<sup>nd</sup> E.S. and renumbered as Section 76355 by Chapter 8, Statutes of 1993) authorizes community college districts to charge a health fee for providing health supervision and services, direct and indirect medical and hospitalization services, and operation of student health centers. This statute also required that health services for which a community college district charged a fee during fiscal year (FY) 1983-84 had to be maintained at that level in FY 1984-85 and every year thereafter. The provisions of this statute would automatically sunset on December 31, 1987, reinstating the community college districts' authority to charge a health service fee as specified.

Education Code Section 72246 (amended by Chapter 1118, Statutes of 1987 and renumbered as Section 76355 by Chapter 8, Statutes of 1993) requires any community college district that provided health services in FY 1986-87 to maintain health services at the level provided during that year in FY 1987-88 and each fiscal year thereafter.

On November 20, 1986, the Commission on State Mandates (COSM) determined that Chapter 1, Statutes of 1984, 2<sup>nd</sup> E.S., imposed a "new program" upon community college districts by requiring any community college district that provided health services for which it was authorized to charge a fee pursuant to former Education Code Section 72246 in FY 1983-84 to maintain health services at the level provided during that year in FY 1984-85 and each fiscal year thereafter. This maintenance-of-effort requirement applies to all community college districts that levied a health service fee in FY 1983-84, regardless of the extent to which the health service fees collected offset the actual costs of providing health services at the FY 1983-84 level.

On April 27, 1989, COSM determined that Chapter 1118, Statutes of 1987, amended this maintenance-of-effort requirement to apply to all community college districts that provided health services in FY 1986-87, requiring them to maintain that level in FY 1987-88 and each fiscal year thereafter.

Parameters and Guidelines establishes the state mandate and defines reimbursement criteria. COSM adopted Parameters and Guidelines on August 27, 1987, and amended it on May 25, 1989. In compliance with Government Code Section 17558, the SCO issues claiming instructions for mandated programs, to assist school districts in claiming reimbursable costs.

### Objective, Scope, and Methodology

We conducted the audit to determine whether costs claimed represent increased costs resulting from the Health Fee Elimination Program for the period of July 1, 2000, through June 30, 2003.

Our audit scope included, but was not limited to, determining whether costs claimed were supported by appropriate source documents, not funded by another source, and not unreasonable and/or excessive.

We conducted the audit according to Government Auditing Standards. issued by the Comptroller General of the United States, and under the authority of Government Code Section 17558.5. We did not audit the district's financial statements. We limited our audit scope to planning and performing audit procedures necessary to obtain reasonable assurance that costs claimed were allowable for reimbursement. Accordingly, we examined transactions, on a test basis, to determine whether the costs claimed were supported.

We limited our review of the district's internal controls to gaining an understanding of the transaction flow and claim preparation process as necessary to develop appropriate auditing procedures.

We asked the district's representative to submit a written representation letter regarding the district's accounting procedures, financial records, and mandated cost claiming procedures as recommended by Government Auditing Standards. However, the district declined our request.

### Conclusion

Our audit disclosed instances of noncompliance with the requirements outlined above. These instances are described in the accompanying Summary of Program Costs (Schedule 1) and in the Findings and Recommendations section of this report.

For the audit period, the El Camino Community College District claimed \$479,711 for costs of the Health Fee Elimination Program. Our audit disclosed that \$79,820 is allowable and \$399,891 is unallowable.

For fiscal year (FY) 2000-01, the State paid the district \$54,835. Our audit disclosed that \$40,029 is allowable. The district should return \$14,806 to the State.

For FY 2001-02, the State paid the district \$34,266. Our audit disclosed that all of the costs claimed are unallowable. The district should return the total amount to the State.

For FY 2002-03, the district was not reimbursed by the State. Our audit disclosed that \$39,791 is allowable. The State will pay allowable costs claimed that exceed the amount paid, totaling \$39,791, contingent upon available appropriations.

Views of Responsible Official We issued a draft audit report on July 13, 2005. Pamela Fees, Business Manager, responded by letter dated July 26, 2005 (Attachment), disagreeing with the audit results for Findings 2 and 3. The district stated that it is not disputing the adjustment at this time for Findings 1 and 4. This final audit report includes the district's response.

### **Restricted Use**

This report is solely for the information and use of the El Camino Community College District, the California Community Colleges Chancellor's Office, the California Department of Finance, and the SCO; it is not intended to be and should not be used by anyone other than these specified parties. This restriction is not intended to limit distribution of this report, which is a matter of public record.

JEFFREY V. BROWNFIELD Chief, Division of Audits

### Schedule 1— Summary of Program Costs July 1, 2000, through June 30, 2003

						- E.	
Cost Elements		ctual Costs Claimed		Allowable per Audit	<u> A</u>	Audit djustment	Reference 1
July 1, 2000, through June 30, 2001	٠						
Health services costs: Salaries and benefits Services and supplies Indirect costs	\$	331,487 40,562 122,627	\$	319,367 40,562 48,015	\$	· —	Finding 1 Findings 1, 2
Total health services costs Less cost of services in excess of FY 1986-87 services		494,676		407,944		(86,732)	• .
Subtotal Less authorized health fees	_	494,676 (343,160)		407,944 (351,967)	·		Finding 3
Subtotal Less offsetting savings/reimbursements	_	151,516 (13,593)		55,977 (15,948)			Finding 4
Subtotal Adjustment to eliminate negative balance	. —	137,923	_	40,029		(97,894) ———	
Fotal Less amount paid by the State	<u>\$</u>	137,923		40,029 (54,835)	\$	(97,894)	en de la companya de
Allowable costs claimed in excess of (less than) amoun	ıt pa	aid	\$	(14,806)			
uly 1, 2001, through June 30, 2002						era e de la como	
lealth services costs: Salaries and benefits Services and supplies Indirect costs	\$	367,872 35,754 115,558	\$	367,872 35,754 57,194	\$	 (58,364)	Finding 2
lotal health services costs less cost of services in excess of FY 1986-87 services		519,184 ———		460,820	_	(58,364)	
ubtotal ess authorized health fees		519,184 (349,090)		460,820 (460,800)			Finding 3
ubtotal ess offsetting savings/reimbursements	_	170,094 (2,583)		20 (2,583)	_	(170,074) ———	•
abtotal djustment to eliminate negative balance	_	167,511 ———	<del>, ;</del> ;	(2,563) 2,563		(170,074) 2,563	
otal ess amount paid by the State	<u>\$</u>	167,511				(167,511)	
llowable costs claimed in excess of (less than) amoun	ıt pa	uid	<u>\$</u>	(34,266)			

### Schedule 1 (continued)

Cost Elements	· A	ctual Costs Claimed	. <u></u> -	Allowable per Audit	_ <u>A</u>	Audit djustment	Reference 1
July 1, 2002, through June 30, 2003						ζ.	
Health services costs: Salaries and benefits Services and supplies Indirect costs	\$	400,431 54,721 129,536	\$	400,431 54,721 69,866	\$	(59,670)	Finding 2
Total health services costs Less cost of services in excess of FY 1986-87 services		584,688 —		525,018 —		(59,670)	_
Subtotal Less authorized health fees		584,688 (395,380)		525,018 (470,196)		(59,670) (74,816)	Finding 3
Subtotal Less offsetting savings/reimbursements		189,308 (15,031)	_	54,822 (15,031)		(134,486)	. =
Subtotal Adjustment to eliminate negative balance		174,277 —		39,791 ————		(134,486) ———	•
Total Less amount paid by the State	\$	174,277		39,791 —	\$ (	(134,486)	
Allowable costs claimed in excess of (less than) amoun	t pa	id	\$	39,791			1 W
Summary: July 1, 2000, through June 30, 2003 Health services costs:				- 79 61		,	• •
Salaries and benefits Services and supplies Indirect costs	\$	1,099,790 131,037 367,721	\$	1,087,670 131,037 175,075	\$ (	(12,120) — (192,646)	Finding 1 Findings 1, 2
Total health services costs Less cost of services in excess of FY 1986-87 services	1	1,598,548		1,393,782 —	(	(204,766) —	in the second second
Subtotal Less authorized health fees		1,598,548 1,087,630)		1,393,782 1,282,963)	,	204,766) 195,333)	Finding 3
Subtotal Less offsetting savings/reimbursements		510,918 (31,207)		110,819 (33,562)	(	400,099) (2,355)	Finding 4
Subtotal Adjustment to eliminate negative balance		479,711		77,257 2,563		402,454) 2,563	
Total Less amount paid by the State	\$	479,711		79,820 (89,101)	<u>\$ (</u>	399,891)	
Allowable costs claimed in excess of (less than) amount	t pai	id	\$	(9,281)			

See the Findings and Recommendations section.

### Findings and Recommendations

INDING 1—
Indicated salary, enefit, and indirect osts

The district overstated salaries and benefits by \$12,120 for the fiscal year (FY) 2000-01. The related indirect cost was \$3,995.

The district claimed 12% of the Dean of Student Services' salary and benefit but did not provide documents such as time logs to validate the time worked at the health center. Therefore, the portion of the dean's salary claimed is unallowable.

Parameters and Guidelines specifies that community college districts shall be reimbursed only for costs of health services programs that are traceable to supporting documentation showing evidence of the validity of such costs.

### Recommendation

We recommend the district utilize supporting documentation such as time logs to validate labor charges.

### District's Response

The District is not disputing this adjustment at this time.

#### SCO's Comment

The finding and recommendation remain unchanged.

INDING 2—
verstated indirect
st rates

The district overstated its indirect cost rates, and thus overstated its indirect costs by \$188,652 for the audit period.

The district claimed indirect costs based on indirect cost rate proposals (ICRPs) prepared for each fiscal year by an outside consultant. However, the district did not obtain federal approval for its ICRPs. We calculated indirect cost rates using the methodology allowed by the SCO claiming instructions. The calculated indirect costs rates did not support the indirect cost rates claimed. The audited and claimed indirect cost rates are summarized as follows.

	riscal i cal					
	2000-01	2001-02	2002-03			
Allowable indirect cost rate	13.34%	14.17%	15.35%			
Less claimed indirect cost rate	(32.96)%	(28.63)%	(28.46)%			
Unsupported indirect cost rate	(19.62)%	(14.46)%	(13.11)%			

Based on these unsupported indirect cost rates, the audit adjustments are summarized below.

	Fiscal Year			
	2000-01	2001-02	2002-03	Total
Allowable direct costs claimed	\$ 359,929	\$ 403,626	\$ 455,152	
Unsupported indirect cost rate	×(19.62)%	×(14.46)%	×(13.11)%	•
Audit adjustment	\$ (70,618)	\$ (58,364)	\$ (59,670)	\$(188,652)

Finant Vann

Parameters and Guidelines states that indirect costs may be claimed in the manner described in the SCO claiming instructions. The SCO claiming instructions require that districts obtain federal approval of ICRPs prepared according to Office of Management and Budget (OMB) Circular A-21. Alternately, districts may use form FAM-29C to compute indirect cost rates. Form FAM-29C uses total expenditures reported on the California Community College Annual Financial and Budget Report, Expenditures by Activity (CCFS-311).

### Recommendation

We recommend the district claim indirect costs based on indirect cost rates computed in accordance with the SCO claiming instructions. The district should obtain federal approval for ICRPs prepared in accordance with OMB Circular A-21. Alternately, the district should use form FAM-29C to prepare ICRPs based on the methodology allowed in the SCO claiming instructions.

### District's Response

The Controller asserts that the indirect cost method used by the District was inappropriate since it was not a cost study specifically approved by the federal government. The parameters and guidelines do not require that indirect costs be claimed in the manner described by the Controller. The parameters and guidelines for Health Fee Elimination (as last amended on May 25, 1989) state that "Indirect costs may be claimed in the manner described by the Controller in his claiming instructions." The parameters and guidelines do not require that indirect costs be claimed in the manner described by the Controller.

The Controller's claiming instructions state that for claiming indirect costs, college districts have the option of using a federally approved rate from the Office of Management and Budget Circular A-21, a rate calculated using form FAM-29C, or a 7% indirect cost rate. The Controller claiming instructions were never adopted as rules or regulations, and therefore have no force of law. The burden is on the Controller to show that the indirect cost rate used by the District is excessive or unreasonable, which is the only mandated cost audit standard in statute (Government Code Section 17651(d)(2). If the Controller wishes to enforce audit standards for mandated cost reimbursement, the Controller should comply with the Administrative Procedure Act.

Since the Controller has stated no legal basis to disallow the indirect cost rate calculation method used by the District, and has not shown a factual basis to reject the rates as unreasonable or excessive, the adjustments should be withdrawn.

#### SCO's Comment

The finding and recommendation remain unchanged.

We disagree with the district's assertions that the SCO has no legal basis to disallow the indirect cost rate calculations used by the district and has not shown a factual basis to reject the rates as unreasonable or excessive.

Parameters and Guidelines states that indirect costs may be claimed in the manner described in the SCO's claiming instructions. Therefore, the specific directions for the indirect cost rate calculation in the claiming instructions are an extension of Parameters and Guidelines. The SCO's claiming instructions state that community colleges have the option of the using a federally approved rate prepared in accordance with OMB Circular A-21 or the SCO's alternate methodology using Form FAM-29C. In this case, the district chose to use indirect cost rates not approved by the federal agency, which is not an option provided by the SCO's claiming instructions.

### INDING 3 inderstated uthorized health fee venues claimed

The district understated authorized health fee revenue by \$195,333 for the audit period.

The district did not use the actual number of student counts and Board of Governors Grants (BOGG) waiver counts in its reporting of the health fee revenue. We recalculated the authorized health fees the district was authorized to collect, using various student enrollment and BOGG detail reports dated January 2005 through March 2005. In addition, the district underreported authorized student health fees by one dollar for FY 2000-01, and two dollars for FY 2001-02 and FY 2002-03.

The understated authorized health fee revenues are calculated as follows.

	Fall	Spring	Total
FY 2000-01		•	
Student enrollment	22,111	21,592	
Less allowable health fee exceptions	(5,724)	(5,982)	
Subtotals	16,387	15,610	
Authorized student health fee	× \$(11)	× \$(11)	
Audited authorized health fee revenues	\$ (180,257)	\$ (171,710)	\$ (351,967)
Claimed authorized health fee revenues			343,160
Audit adjustment, FY 2000-01			(8,807)
FY 2001-02			
Student enrollment	25,054	24,970	
Less allowable health fee exceptions	(5,736)	(5,888)	
Subtotals	19,318	19,082	
Authorized student health fee	× \$(12)	× \$(12)	
Audited authorized health fee revenues	\$ (231,816)	\$ (228,984)	(460,800)
Claimed authorized health fee revenues			349,090
Audit adjustment, FY 2001-02	•		(111,710)
FY 2002-03			
Student enrollment	25,626	27,353	
Less allowable health fee exceptions	(7,047)	(6,749)	
Subtotal	18,579	20,604	•
Authorized student health fee	× \$(12)	× \$(12)	
Audited authorized health fee revenues	\$ (222,948)	\$ (247,248)	(470,196)
Claimed authorized health fee revenues			395,380
Audit adjustment, FY 2002-03		,	(74,816)
Total audit adjustments			\$ (195,333)

Parameters and Guidelines states that health fees authorized by Education Code must be deducted from costs claimed. Education Code Section 76355 (c) states that health fees are authorized from all students except those students who: (1) depend exclusively on prayer for healing: (2) are attending a community college under an approved apprenticeship. training program; or (3) demonstrate financial need.

Also, Government Code Section 17514 states that costs mandated by the State means any increased costs which a district is required to incur. To the extent community college districts can charge a fee, they are not required to incur a cost. In addition, Government Code Section 17556 states that COSM shall not find costs mandated by the State if the district has the authority to levy fees to pay for the mandated program or increased level of services.

### Recommendation

We recommend the district ensure that allowable health services program costs are offset by the amount of health service fee revenue authorized by the Education Code.

### District's Response

The adjustments for the student health services revenue are based on two reasons. The Controller adjusted the reported enrollment and reported number of students exempt from payment of the fee. The Controller then calculated the student fees collectible based on the highest student health service fee chargeable, rather than the fee actually charged the student.

### STUDENT HEALTH SERVICES FEE AMOUNT

### "Authorized" Fee Amount

The Controller alleges that claimants must compute the total student health fees collectible based on the highest "authorized" rate. The Controller does not provide the factual basis for the calculation of the "authorized" rate, nor provide any reference to the "authorizing" source, nor the legal right of any state entity to "authorize" student health services rates absent rulemaking or compliance with the Administrative Procedure Act by the "authorizing" state agency.

#### Education Code Section 76355

Education Code Section 76355, subdivision (a), states that "The governing board of a district maintaining a community college may require community college students to pay a fee...for health supervision and services ..." There is no requirement that community colleges levy these fees. The permissive nature of the provision is further illustrated in subdivision (b) which states "If pursuant to this section, a fee is required, the governing board of the district shall decide the amount of the fee, if any, that a part-time student is required to pay. The governing board may decide whether the fee shall be mandatory or optional." (Emphasis supplied in both instances.)

### Parameters and Guidelines

The Controller asserts that the parameters and guidelines require that health fees authorized by the Education Code must be deducted from the costs claimed. This is a misstatement of the parameters and guidelines. The parameters and guidelines, as last amended on May 25, 1989, state that "<u>Any</u> offsetting savings... must be deducted from the costs claimed... This shall include the amount of (student fees) as authorized by Education Code Section 72246(a)." Therefore, while student fees actually collected are properly used to offset costs, student fees that could have been collected, but were not, are not an offset.

### Government Code Section 17514

The Controller relies upon Government Code Section 17514 for the conclusion that "to the extent community college districts can charge a fee, they are not required to incur a cost." Government Code Section 17514, as added by Chapter 1459, Statutes of 1984, actually states:

"Costs mandated by the state" means any increased costs which a local agency or school district is required to incur after July 1, 1980, as a result of any statute enacted on or after January 1, 1975, or any executive order implementing any statute enacted on or after January 1, 1975, which mandates a new program or higher level of service of an existing program within the meaning of Section 6 of Article XIII B of the California Constitution."

There is nothing in the language of the statute regarding the authority to charge a fee, any nexus of fee revenue to increased cost, nor any language which describes the legal effect of fees collected.

#### Government Code Section 17556

The Controller relies upon Government Code Section 17556 for the conclusion that "the COSM shall not find costs mandated by the State if the school district has the authority to levy fees to pay for the mandated program or increased level of service." Government Code Section 17556 as last amended by Chapter 589/89 actually states:

"The commission shall not find costs mandated by the state, as defined in Section 17514, in any claim submitted by a local agency or school district, if after a hearing, the commission finds that: . . .

(d) The local agency or school district has the authority to levy service charges, fees, or assessments sufficient to pay for the mandated program or increased level of service..."

The Controller misrepresents the law. Government Code Section 17556 prohibits the Commission on State Mandates from finding costs subject to reimbursement, that is approving a test claim activity for reimbursement, where the authority to levy fees in an amount sufficient to offset the entire mandated costs. Here, the Commission has already approved the test claim and made a finding of a new program or higher level of service for which the claimants do not have the ability to levy a fee in an amount sufficient to offset the entire mandated costs.

#### ENROLLMENT AND EXEMPTED STUDENTS

The Controller adjusted the reported total student enrollment and reported number of exempt students based on data requested during the audit from the office of the Chancellor of the Community Colleges. The information obtained from the Chancellor's office is based on information provided by the District. The Controller has not provided any factual basis why the Chancellor's data, subject to review and revision for several years, is preferable to the data reported by the District which was available at the time the claims were prepared.

### SCO's Comment

The finding and recommendation remain unchanged.

The district is incorrect when it states that we used student enrollment and Board of Governors Grants (BOGG) waiver counts based on data from the office of Chancellor of the Community Colleges. As mentioned above, the district did not use the actual number of student counts and BOGG waiver counts in its reporting of the health fee revenue. We recalculated the authorized health fees the district was authorized to collect using the district's Student Enrollment Reports and the BOGG Detail Reports dated January 2005 through March 2005.

We agree that community college districts may choose not to levy a health service fee. This is true even if Education Code Section 76355 provides the districts with the authority to levy such fees. However, the effect of not imposing the health service fee is that the related health service costs do not meet the requirement for mandated costs as defined by Government Code Section 17514. Health service costs recoverable through authorized fees are not costs that the district is required to incur. Government Code Section 17556 states that COSM shall not find costs mandated by the State as defined in Government Code Section 17514 if the district has authority to levy fees to pay for mandated program or increased level of service.

### NDING 4 derstated offsetting venue

For FY 2000-01, the district understated offsetting revenue by \$2,355 because it did not reduce claimed health services costs and related health services revenues recorded in revenue account 8890.

Parameters and Guidelines specifies that any offsetting savings or reimbursements received by the district from any source as a result of the mandate must be identified and deducted so that only net district health services costs are claimed.

#### Recommendation

We recommend the district ensure all applicable revenues are offset on its claims against its mandated program costs.

#### District's Response

The District is not disputing this adjustment at this time.

#### SCO's Comment

The finding and recommendation remain unchanged.

### HER ISSUE ute of limitations

The district's response included comments regarding our authority to audit costs claimed for FY 2000-01 and FY 2001-02.

### District's Response

The District's Fiscal Year 2000-01 claim was mailed to the Controller on January 14, 2002. The District's Fiscal Year 2001-02 claim was mailed to the Controller on December 30, 2002. The draft audit report is dated July 13, 2005. According to Government Code Section 17558.5, these claims were subject to audit no later than December 31, 2004. The audit was not completed by this date. Therefore, the proposed audit adjustments for FY 2000-01 and FY 2001-02 are barred by the statute of limitations set forth in Government Code Section 17558.5.

The District requests that the audit report be changed to comply with the appropriate application of the Government Code concerning audits of mandate claims.

#### **SCO's Comment**

We disagree with the district's assertion that the audit and the related adjustment of the claims are barred by the statute of limitations. Government Code Section 17558.5(a), in effect during the audit period, states that district's reimbursement claim is subject to an audit no later than two years after the end of the calendar year in which the claim is filed or last amended. The claims were filed in January 2002 and December 2002, respectively. On December 2, 2004, we made phone contact with the district's business manager and sent a follow-up letter dated December 9, 2004, wherein we agreed to delay the start of the audit until January 5, 2005. In both the phone call and the letter, we clearly stated that the audit would include the claims filed in the 2002 calendar year. This audit was initiated prior to the statutory deadline of December 2004 in which to commence an audit.

# Attachment— District's Response to Draft Audit Report



### EL CAMINO COMMUNITY COLLEGE DISTRICT

16007 Crenshaw Boulevard Torrance, California 90506-0001 Telephone (310) 532-3670 or 1-866-ELCAMINO

July 26, 2005

Mr. Jim L. Spano, Chief Compliance Audits Bureau California State Controller Division of Audits P.O. Box 942850 Sacramento, CA 94250-5874

Re: Chapter 1, Statutes of 1984
Health Fee Elimination
State Controller's Audit
Fiscal Years: 2000-01, 2001-02 and 2002-03

Dear Mr. Spano:

This letter is the response of the El Camino Community College District to the letter to President Thomas M. Fallo, EdD, from Vincent P. Brown, Chief Operating Officer, State Controller's Office, dated July 13, 2005, and received by the District on July 26, 2005, which enclosed a draft copy of the State Controller's Office audit report of the District's Health Fee Elimination claims for the period of July 1, 2000 through June 30, 2003.

### Finding 1 - Overstated salary, benefits, and indirect costs

The District is not disputing this adjustment at this time.

### Finding 2 - Overstated indirect cost rates

The Controller asserts that the indirect cost method used by the District was inappropriate since it was not a cost study specifically approved by the federal government. The parameters and guidelines do not require that indirect costs be claimed in the manner described by the Controller. The parameters and guidelines for Health Fee Elimination (as last amended on May 25, 1989) state that "Indirect costs may be claimed in the manner described by the Controller in his claiming instructions." The parameters and guidelines do not require that indirect costs be claimed in the manner described by the Controller.

The Controller exclining preparetons state that the collining prolines to sis, college distincts have the opposite colling a federally appreciate face from the Office of Management and Budget Challer a 27, and the Controller Challer a 28, are a 25 and the Controller challer as the controller challenge in spiral for the Controller challer and the controller for the the tradeget cost rate used by the District is exactly an investigate and the Controller for the the tradeget cost rate used by the District is exactly an investigation of the Controller for the Controller wishes to enforce and transfer for mandated four neighbors are the Controller should comply with the Administrative Procedure

Since the Captroller has stated in large baris to disallow the indirect cost rate calculation method used by the Dictrical abilities not allower factoral basis to reject the rates as uncasonable or excessive, the adjustments about the withdrawn.

### Finding 3 - Understand anthonized health fees revenues distance

The adjustments the the sindent health services revenue are based in two reasons. The Compatity adjusted the appoint endingent and deposited animber of students exempt from payables of the ties. The Compatity from adjusted the majors fees solled this based on the b

CHARLES WEALTH SERVICES THE AVIDANT

### "Anthorized" Fee Militaria

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### Education Code Section 70355

Education Code Section 76355, subdivision (a), states that "The governing board of a district maintaining a community college may require community college students to pay a fee. for health supervision and services." There is no requirement that community colleges levy these fees. The perphasing nature of the provision is further illustrated in subdivision (b) which states "A pursuant follows section, a fee is required. The governing board of the district shall decide the amount of the life fee, life and their apparatus required to pay. The payarming board may decide whether the shall be mondified in a grained." (Emphasis supplied in both instances)

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The Controller relies upon Government Code Section 17514 for the conclusion that "to the extent community college districts can charge a fee, they are not required to incur a cost."

Government Code Section 17514, as added by Chapter 1459, Statutes of 1984, actually states:

"Costs mandated by the state" means any increased costs which a local agency or school district is required to incur after July 1, 1980, as a result of any statute enacted on or after January 1, 1975, or any executive order implementing my statute enacted on or after January 1, 1975; which mandates a new program or higher level of service of an existing program within the meaning of Section 6 of Article XII B of the California Constitution."

There is nothing in the language of the statute regarding the authority to charge a fee, any nexus of fee revenue to increased cost, nor any language which describes the legal effect of fees collected.

#### Government Code Section 17556

The Controller relies upon Government Code Section 17556 for the conclusion that "the COSM shall not find costs mandated by the State if the school district has the authority to levy fees to pay for the mandated program or increased level of service." Government Code Section 17556 as last amended by Chapter 589/89 actually states:

"The commission shall not find costs mandated by the state, as defined in Section 17514, in any claim submitted by a local agency or school district, if after a hearing, the commission finds that:

(d) The local agency or school district has the authority in levy service charges, fees, or assessments sufficient to pay for the mandated program of increased level of service. ..."

The Controller misrepresents the law. Government Code Section 17556 prohibits the Commission on State Mandates from finding costs subject to reimbursement, that is approving a test claim activity for reimbursement, where the authority to lavy fees in an amount sufficient to offset the entire mandated costs. Here, the Commission has already approved the test claim and made a finding of a new program or higher level of service for which the claimants do not have the ability to levy a fee in an amount sufficient to offset the entire mandated costs.

#### ENROLLMENT AND EXEMPTED STUDENTS

The Controller adjusted the reported total student enrollment and reported number of exempt students based on data requested during the audit from the office of the Chancellor of the Community Calleges. The inflammation of the Chancellor is based on information provided by the District. The Controller has not provided any factual basis why the Chancellor's data, subject to review and revision for several years, is preferable to the data reported by the District which was available at the time the claims were prepared.

#### Finding 4- Understated offsetting revenue

The District is not disputing this adjustment at this time.

#### Statute of Limitations.

The District's Fiscal Year 2000-01 claim was mailed to the Controller on January 14, 2002. The District's Fiscal Year 2001-02 claim was mailed to the Controller on December 30, 2002. The draft audit report is dated July 13, 2005. According to Government Code Section 17558.5, these claims were subject to audit no later than December 31, 2004. The audit was not completed by this date. Therefore, the proposed audit adjustments for FY 2000-01 and FY 2001-02 are barred by the statute of limitations set forth in Government Code Section 17558.5.

The District requests that the audit report be changed to comply with the appropriate application of the Government Code concerning audits of mandate claims.

Sincerely,

EL CAMINO COMMUNITY COLLEGE

Pamela Fees

Business Manager

State Controller's Office
Division of Audits
Post Office Box 942850
Sacramento, California 94250-5874

http://www.sco.ca.gov



3106603798



#### STEVE WESTLY

CC19140 00234 2005/10/27

## Galifornia State Controller Pibision of Accounting and Reporting OCTOBER 27, 2005

BOARD OF TRUSTEES EL CAMINO COMM COLL DIST LOS ANGELES COUNTY 16007 CRENSHAW BLVD TORRANCE CA 90506

DEAR CLAIMANT:

RE: HEALTH FEE ELIMINATION (CC)

HE HAVE REVIEWED YOUR 2001/2002 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

167,511.00

ADJUSTMENT TO CLAIM:

FIELD AUDIT FINDINGS

167,511.00

PRIOR PYMT TO/FR ANOTHER PGM

35,266.00

TOTAL ADJUSTMENTS

202,777.00

AMOUNT DUE STATE

35,266.00

PLEASE REMIT A MARRANT IN THE AMOUNT OF \$ 35,266.00 MITHIN 30 DAYS FROM THE DATE OF THIS LETTER, PAYABLE TO THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875 WITH A COPY OF THIS LETTER. FAILURE TO REMIT THE AMOUNT DUE HILL RESULT IN OUR OFFICE PROCEEDING TO OFFSET THE AMOUNT FROM THE NEXT PAYMENTS DUE TO YOUR AGENCY FOR STATE MANDATED COST PROGRAMS.

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT ALEXIS LIAKOS AT (916) 323-0698 OR IN WRITING AT THE ABOVE ADDRESS.

i ci

SINCERELY,

GINNY BRUMMELS, MANAGER



#### STEVE WESTLY

# Talifornia State Controller Pibision of Accounting and Reporting OCTOBER 27, 2005

BOARD OF TRUSTEES EL CAMINO COMM COLL DIST LOS ANGELES COUNTY 16007 CRENSHAW BLVD TORRANCE CA 90506

3106603798

DEAR CLAIMANT:

RE: HEALTH FEE ELIMINATION (CC)

WE HAVE REVIEWED YOUR 2000/2001 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

137,923.00

ADJUSTMENT TO CLAIM.

FIELD AUDIT FINDINGS

97,894.00

PRIOR PYMT TO/FR ANOTHER PGM

54,835.00

TOTAL ADJUSTMENTS

152,729.00

AMOUNT DUE STATE

\$ 14,806.00

PLEASE REMIT A WARRANT IN THE AMOUNT OF \$ 14,806.00 WITHIN 30 DAYS FROM THE DATE OF THIS LETTER, PAYABLE TO THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875 WITH A COPY OF THIS LETTER. FAILURE TO REMIT THE AMOUNT DUE WILL RESULT IN OUR OFFICE PROCEEDING TO OFFSET THE AMOUNT FROM THE NEXT PAYMENTS DUE TO YOUR AGENCY FOR STATE MANDATED COST PROGRAMS.

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT ALEXIS LIAKOS AT (916) 323-0698 OR IN WRITING AT THE ABOVE ADDRESS.

SINCERELY,

GINNY BRUMMELS, MANAGER



#### EL CAMINO COMMUNITY COLLEGE DISTRICT

16007 Crenshaw Boulevard Torrance, California 90506-0001 Telephone (310) 532-3670 or 1-866-EL:CAMINO

July 26, 2005

Mr. Jim L. Spano, Chief Compliance Audits Bureau California State Controller Division of Audits P.O. Box 942850 Sacramento, CA 94250-5874

Re: Chapter 1, Statutes of 1984
Health Fee Elimination
State Controller's Audit
Fiscal Years: 2000-01, 2001-02 and 2002-03

Dear Mr. Spano:

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## Finding 3 - Understand important health fees revenues claimed

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The Controller alleges that claiments must complite the total student beath fees collectible based on the highest "authorized" rate. The Conmoller does not provide the factual basis for the calculation of the "authorized" rate, not provide any reference to the "authorizing" source, nor the legal right of any state entire to "state orize" student health services rates absent nule making or compliance with the Administrative Procedule Act by the "authorizing" state agency.

Education Code Section 76355.

Education Code Section 76355, subdivision (a), states that "The governing board of a district maintaining a community college may regarder community college stadents to pay a fee . . . for health supervision and services ... There is no requirement that community colleges levy these fees. The permissive nature of the provision is further illustrated in subdivision (b) which states "M pursuant to this section, a kee is required. The governing beauty of the district shall deside the appropriate holding its or an appropriate holding its or an appropriate whether the standard is a standard in the standard in th

#### Parameters and Odidelines

The Controller asserts that the parameters and guidelines require that health fees authorized by the Education Code must be deducted from the costs claimed. This is a misstatement of the parameters and guidelines. The parameters and guidelines, as last amended on May 25, 1989, state that "<u>Any</u> offsetting savings ... must be deducted from the costs claimed ... This shall include the amount of (student fees) as authorized by Education Code Section 72246(a)."

Therefore, while student fees actually collected are properly used to offset costs, student fees that could have been collected, but were not, are not an offset.

#### Government Code Section 17514

The Controller relies upon Government Code Section 17514 for the conclusion that "to the extent community college districts cari charge a fee, they are not required to incur a cost."

Government Code Section 17514, as added by Chapter 1459, Statutes of 1984, actually states:

"Costs mandated by the state" means any increased costs which a local agency or school district is required to incur after July 1, 1980, as a result of any statute enacted on or after Jamairy 1, 1975, or any executive order implementing any statute enacted on or after Jamairy 1, 1975, which mendates a new program or higher level of service of an existing program within the meaning of Section 6 of Article XII B of the California Constitution."

There is nothing in the language of the statute regarding the authority to charge a fee, any nexus of fee revenue to increased cost, nor any language which describes the legal effect of fees collected.

#### Government Code Section 17556

The Controller relies upon Government Code Section 17556 for the conclusion that "the COSM shall not find costs mandated by the State if the school district has the authority to levy fees to pay for the mandated program or increased level of service." Government Code Section 17556 as last amended by Chapter 589/89 actually states:

"The commission shall not find costs mandated by the state, as defined in Section 17514, in any claim submitted by a local agency or school district, if after a hearing, the commission finds that:

(d) The local agency or school district has the authority to levy service charges, fees, or assessments sufficient to pay for the mandated program of increased level of service. ..."

The Controller misrepresents the law. Government Code Section 17556 prohibits the Commission on State Mandates from finding costs subject to reimbursement, that is approving a test claim activity for reimbursement, where the authority to lovy fees in an amount sufficient to offset the entire mandated costs. Here, the Commission has already approved the test claim and made a finding of a new program or higher level of service for which the claimants do not have the ability to levy a fee in an amount sufficient to offset the entire mandated costs.

#### ENROLLMENT AND EXEMPTED STUDENTS

The Controller adjusted the reported total student enrollment and reported number of exempt students based on data requested during the audit from the office of the Chancellor of the Community Colleges. The information provided by the District. The Controller has not provided any factual basis why the Chancellor's data, subject to review and revision for several years, is preferable to the data reported by the District which was available at the time the claims were prepared.

#### Finding 4- Understated offsetting revenue

The District is not disputing this adjustment at this time.

#### Statute of Limitations

The District's Fiscal Year 2000-01 claim was mailed to the Controller on January 14, 2002. The District's Fiscal Year 2001-02 claim was mailed to the Controller on December 30, 2002. The draft audit report is dated July 13, 2005. According to Government Code Section 17558.5, these claims were subject to audit no later than December 31, 2004. The audit was not completed by this date. Therefore, the proposed audit adjustments for FY 2000-01 and FY 2001-02 are barred by the statute of limitations set forth in Government Code Section 17558.5.

The District requests that the audit report be changed to comply with the appropriate application of the Government Code concerning audits of mandate claims.

Sincerely,

EL CAMINO COMMUNITY COLLEGE

Pamela Fees

Business Manager

## CALIFORNIA COMMUNITY COLLEGES CHANCELLOR'S OFFICE

1102 Q STREET SACRAMENTO, CA 95814-6511 (916) 445-8752 HTTP://WWW.CCCCO.EDU



#### March 5, 2001

To;

Superintendents/Presidents

Chief Business Officers

Chief Student Services Officers Health Services Program Directors

Financial Aid Officers

Admissions and Records Officers

**Extended Opportunity Program Directors** 

From:

Thomas J. Nussbaum

Chancellor.

Subject:

Student Health Fee Increase

Education Code Section 76355 provides the governing board of a community college district the option of increasing the student health services fee by the same percentage as the increase in the implicit Price Deflator for State and Local Government Purchase of Goods and Services. Whenever that calculation produces an increase of one dollar above the existing fee, the fee may be increased by \$1.00.

Based on calculations by the Financial, Economic, and Demographic Unit in the Department of Finance, the Implicit Price Deflator Index has now increased enough since the last fee increase of March 1997 to support a one dollar increase in the student health fees. Effective with the Summer Session of 2001, districts may begin charging a maximum fee of \$12.00 per semester, \$9.00 for summer session, \$9.00 for each intersession of at least four weeks, or \$9.00 for each quarter.

For part-time students, the governing board shall decide the amount of the fee, if any, that the student is required to pay. The governing board may decide whether the fee shall be mandatory or optional.

The governing board operating a health services program must have rules that exempt the following students from any health services fee:

 Students who depend exclusively upon prayer for healing in accordance with the teachings of a bona fide religious sect, denomination, or organization.

- Students who are attending a community college under an approved apprenticeship training program.
- Students who receive Board of Governors Enrollment Fee Waivers, including students who demonstrate financial need in accordance with the methodology set forth in federal law or regulation for determining the expected family contribution of students seeking financial aid and students who demonstrate eligibility according to income standards established by the board of governors and contained in Section 58620 of Title 5 of the California Code of Regulations.

All fees collected pursuant to this section shall be deposited in the Student Health Fee Account in the Restricted General Fund of the district. These fees shall be expended only to provide health services as specified in regulations adopted by the board of governors. Allowable expenditures include health supervision and services, including direct or indirect medical and hospitalization services, or the operation of a student health center or centers, or both. Allowable expenditures exclude athletic-related salaries, services, insurance, insurance deductibles, or any other expense that is not available to all students. No student shall be denied a service supported by student health fee on account of participation in athletic programs.

If you have any questions about this memo or about student health services, please contact Mary Gill, Dean, Enrollment Management Unit at 916.323.5951. If you have any questions about the fee increase or the underlying calculations, please contact Patrick Ryan in Fiscal Services Unit at 916.327.6223.

CC: Patrick J. Lenz
Ralph Black
Judith R. James
Frederick E. Harris

I:\Fisc/FiscUnit/01StudentHealthFees/01IStuHealthFees.doc

#### **DECLARATION OF PAMELA FEES** 1 EL CAMINO COMMUNITY COLLEGE DISTRICT 2 3 BEFORE THE COMMISSION ON STATE MANDATES 4 INCORRECT REDUCTION CLAIM OF El Camino Community College District Health Fee Elimination Annual Reimbursement Claims: 5 RE: Fiscal Years 2000-01, 2001-02, 2002-03 6 7 I, Pamela Fees, the undersigned, declare: I am over the age of 18 and otherwise competent to testify in any court or 1. 8 administrative proceeding. 9 10 2. I am the Business Manager for El Camino Community College District. 11 3. I have been employed by the District since August 1998. On Thursday, December 2, 2004, I received a telephone call from Janny Chan, 12 4. 13 an auditor employed by the State Controller's Office. Ms. Chan requested to schedule an entrance conference during the week beginning December 6, 2004, 14 to commence the audit of the above referenced annual reimbursement claims for 15 the Health Fee Elimination mandate program. I stated to Ms. Chan that I would 16 need to first contact the appropriate District staff to determine their availability. 17 On Thursday, December 2, 2004, I made a phone call to Ms. Chan, in which I 18 5. stated I was attempting to schedule a meeting time on December 8, or 9, 2004. 19

20 6. On Monday, December 6, 2004, I left a voice mail message with Ms. Chan
21 stating that the District staff was available for an entrance conference at 2:30
22 p.m. on December 9, 2004.

## DECLARATION OF PAMELA FEES INCORRECT REDUCTION CLAIM OF EL CAMINO COMMUNITY COLLEGE DISTRICT

On Tuesday, December 7, 2004, I received a telephone call from Ms. Chan in 1 7. which she stated that her supervisor was not available to attend the entrance 2 conference on December 9, 2004. During this phone contact, Ms. Chan then 3 requested the entrance conference to be conducted on January 5, 2005. During 4 this phone contact. I agreed to the change of date. 5 On Tuesday, December 7, 2004, I received an e-mail from Ms. Chan confirming 8. 6 the results of the phone call. The e-mail asked me to provide a letter to her 7 supervisor stating that the entrance conference was "postponed" to January 5. 2005. This e-mail is dated December 7, 2004, and is attached as Exhibit 1. 9 On Tuesday, December 7, 2004, I prepared the memo requested by Ms. Chan 10 9. and faxed it to her at the telephone number Ms. Chan provided in the e-mail. 11 This memo is dated December 7, 2004, and attached as Exhibit 2. 12 13 10. On Wednesday, December 8, 2004, I received an e-mail from Ms. Chan in which she requested that I provide a "formal letter (instead of a memo) to Art 14 Luna, SCO audit manager" regarding the "postponement" of the entrance 15 16 conference. This e-mail is dated December 8, 2004, and attached as Exhibit 3. On Wednesday, December 8, 2004, I prepared the letter requested by Ms. Chan 17 11. and faxed it to her at the telephone number Ms. Chan provided. This letter is 18 dated December 8, 2004, and attached as Exhibit 4. 19 12. On Thursday, December 9, 2004, I received by fax a letter dated December 9, 20 2004, from Art Luna, Audit Manager, which confirmed the entrance conference 21

# DECLARATION OF PAMELA FEES INCORRECT REDUCTION CLAIM OF EL CAMINO COMMUNITY COLLEGE DISTRICT

1	date of January 5, 2005. In the letter, Mr. Luna stated that the delay of the
2	entrance conference date was due to the unavailability of District staff. His
3	statement is in direct contradiction of all previous district communication and
4	correspondence. The letter is attached as Exhibit 5.
5	The foregoing facts are known to me personally and, if so required, I could testify
6	to the statements made herein. I hereby declare under penalty of perjury under the
7	laws of the State of California that the foregoing is true and correct except where stated
8	upon information or belief and that the attached exhibits are true and correct copies of
9	the correspondence of the parties.
10	EXECUTED this $27^{\text{th}}$ day of February 2006, at Torrance, California.
11	
12	Lamel Jea
13	Pamela Fees

#### Fees, Pamela

From:

jchan@sco.ca.gov

Sent:

Tuesday, December 07, 2004 2:37 PM

To: Cc: Fees, Pamela aluna@sco.ca.gov

Subject:

**Entrance Conference** 

Hi Pamela

Per our phone conversation today at 2:25 p.m., the entrance conference for Thursday, December 9 is re-scheduled for January 5, 2005.

In addition, you will provide me a letter stating the entrance conference is postponed from December 9, 2004 to January 5, 2005.

Please fax a copy to: (310) 342-5670

and send the original letter to

State Controller's Office
Division of Audits
600 Corporate Pointe,

Suite 1000

Culver City, California

90230

Attention: Janny Chan

Thank you.

Janny Chan (310) 665-1650

#### EL CAMINO COMMUNITY COLLEGE DISTRICT

16007 Crenshaw Blvd., Torrance, CA 90506



December 7, 2004

To:

Janny Chan

State Controller's Office

**Division of Audits** 

FAX No.

(310) 342-5670

Tele No.

(310) 665-1650

From:

Pamela Fees

Business Manager

Telephone No.

(310) 660-3110

FAX No.

(310) 660-3798

Pages transmitted (including cover page):

1

Re: Health Elimination Fee Audit

In your call to me the morning of December 2, 2004, you asked that I meet with you for an entrance conference the week of December 6. You indicated Tuesday-Friday after 1:30 would be good times to consider for the 1 hour meeting.

I called you back later that day to let you know I would not be working December 3 but was checking with staff to determine if December 8 or 9 would be available.

I confirmed with them Monday that December 9 at 2:30 would be fine and I left you a voice message the morning of December 6.

You called today to let me know your boss wasn't available the afternoon of December 9, even if I moved up our meeting time to 12:30, therefore you couldn't accept that date.

At your suggestion we selected a date in January to conduct the entrance conference. At this time it is scheduled for Wednesday, January 5, 2005, at 10:30 a.m.

We will prepare a parking permit and map indicating the location of the meeting at El Camino College and mail it to you.

#### Fees, Pamela

From:

jchan@sco.ca.gov

Sent:

Wednesday, December 08, 2004 12:08 PM

To: Subject: Fees, Pamela entrance conference

Hi Pamela

Please fax a formal letter (instead of a memo) to Art Luna, SCO audit manager, stating that an entrance conference for December 9 is postponed to January 5, 2005.

Call me if you have questions.

Janny Chan State Auditor (310) 665-1650

FAX (310) 342-5670

### EL CAMINO COMMUNITY COLLEGE DISTRICT

16007 Crenshaw Blvd., Torrance, CA 90506



December 8, 2004

To:

Janny Chan

State Controller's Office

Division of Audits

FAX No.

(310) 342-5670

Tele No.

(310) 665-1650

From:

Pamela Fees

Business Manager

Telephone No.

(310) 660-3110

FAX No.

(310) 660-3798

Pages transmitted (including cover page):

2

Re:

Health Fee Elimination Audit

I have attached a formal letter to Art Luna, per your request, indicating our agreed upon meeting date of January 5, 2005.



### EL CAMINO COMMUNITY COLLEGE DISTRICT

16007 Crenshaw Boulevard Torrance, California 90506-0001 Telephone (310)532-3670 or 1-877-ECAMINO

December 8, 2004

Art Luna State Controller's Office Division of Audits 600 Corporate Pointe, Suite 1000 Culver City, CA 90230

Dear Mr. Luna:

Per my conversation with Janny Chan yesterday, I understand the original entrance conference date and time (December 9, 2004 at 2:30) I had suggested to discuss the Health Fee Elimination was a time at which you are unavailable.

I confirmed this in a fax to Janny yesterday in a memo form and am now formalizing it in a letter to you.

Therefore we have scheduled the meeting for January 5, 2005, at 10:30 a.m. I will prepare a parking permit and map indicating the location of the meeting at El Camino College and mail it to Janny.

Sincerely,

Pamela Fees

Business Manager

amela Jeen



### STEVE WESTLY

### California State Controller

December 9, 2004

Dr. Thomas M. Fallo President / Superintendent El Camino Community College District 16007 Crenshaw Blvd Torrance, CA 90506

Dear Dr. Fallo:

This letter confirms that State Controller's Office has scheduled an audit of El Camino Community College District's legislatively mandated Health Fee Elimination Program cost claims filed for fiscal year (FY) 2000-01, FY 2001-02, and FY 2002-03. Government Code Section 17558.5 provides the authority for this audit.

In a telephone conversation on Thursday, December 2, 2004, Janny Chan, SCO Auditor-in-Charge, asked to begin the audit this month. However, due to the unavailability of appropriate district personnel, Pamela Fees, Business Manager, requested that the audit commence on January 5, 2005, at 10:30 a.m. The entrance conference will be held at El Camino Community College District, 16007 Crenshaw, Torrance, California 90506.

Please furnish working accommodations for and provide the necessary records (see the Attachment) to the audit staff.

If you have any questions, please call me at (310) 342-5639.

Sincerely.

ART LUNA Audit Manager

Compliance Audits Bureau

Division of Audits

AL:th

Attachment

cc: Pamela Fees, Business Manager
El Camino Community District
Jim L. Spano, Chief
Compliance Audits Bureau
Division of Audits
State Controller's Office
Ginny Brummels, Manager
Division of Accounting and Reporting
State Controller's Office
Janny Chan
Auditor-in-Charge
Division of Audits
State Controller's Office

	State of California						
ſ	CLAIM FOR PAYMENT			For State Controller Use only (19) Program Number 00029			
	CLAIM FOR PAYMENT				(19) Program Number of (20) Date File	002 <del>9</del> /	, . 1
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-	(01) Claimant Identification Number:			Reimbursement Clain	n Data		
	S19140						
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L	County of Location				(24)		
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느	Torrance	Estimated Claim	Reimbursement Ci	aim	(27)	+	
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	Cost	2001-2002	2000-2001_		(32)	+	
	Total Claimed	(07) \$ 151,000	(13)	37,923	(02)		
	Amount Less: 10% Late Penalt		\$ 13 (14)	37,020	(33)	+	
	\$1000	y, but not to exceed	\$	_	(4-)	1	
	Less: Estimate Claim	Payment Received	(15)		(34)		
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	Net Claimed Amoun	t	(16)		(35)		
				83,088			
	Due from State	(08)	(17)		(36)		
		\$ 151,000		83,08 <u>8</u>		+	
	Due to State				(37)		
			\$				<del></del>
	(38) CERTIFICATION	N OF CLAIM		-			•
	in accordance with the n	rovisions of Government Co	ode Section 17561. I certify t	hat I am	the person authorized by th	ne local	agency to fil
	claims with the State of	California for costs mandat	ted by Chapter 309, Statutes	of 199	5, and certify under penalty	of perj	ury that I hav
	not violated any of the p	rovisions of Government Co	de Sections 1090 to 1096, in	clusive.			
	I further certify that there	was no application other th	nan from the claimant, nor a	ny grant	or payment received, for rei	mburse	ement of cos
	claimed herein; and suc	h costs are for a new progr	am or increased level of se	rvices c	of an existing program mand	lated by	y Chapter 30
claimed herein; and such costs are for a new program or increased level of services of an existing program mandated by Cl Statutes of 1995.							
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	The amounts for Estima	ted Claim and/or Reimburse	ment Claim are hereby clain	nea tron e attach	n the State for payment of es	umate	aliu/oi actu
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	Signature of Author	•	Dai	te .			
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	Vamela Jean Clair		b.		12-20-01		
	Pamela Fees	tm File o	Rus	siness Manager			
	Type or Print Name	im File Copy	Titl				
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	(39) Name of Conta			1 61	(858) 514-8605		
	I DIX LED & ASSOCIATO	<del>7</del> 5			1000) <u>0 17 0000</u>		•

CONTROLLER OF CALIFORNIA P.O. BOX 942850, SACRAMENTO, CALIFORNIA 94250

THIS REMITTANCE ADVICE IS FOR INFORMATION PURPOSE ONLY.
THE WARRANT COVERING THE AMOUNT SHOWN WILL BE MAILED
DIRECTLY TO THE PAYEE.

BOARD OF TPUSTEES
FL CAMING COMM COL DIST
LOS ANGELES COUNTY
16007 CRENSHAW BLVD
TORRANCE CA 90506

WARRANT AMT: \*\*\*\*54,835.(

PAYEE: TREASURER, EL CAMINO COMM COL DIST FUND NAME: GENERAL FUND

ISSUE DATE: 03/08/2001

CLAIM SCHEDULE NBR: MADOSIC

REIMBURSEMENT OF STATE MANDATED COSTS IF YOU HAVE ANY QUESTIONS CALL NIEMAND GUDKEAT (916) 323-0734 PROG : HEALTH FEE ELIMINATION CH 1/: NT CLAIMED AMT: 190,000.00 ACL # 5370-295-0001 2000/2001 ESTIMATED PAYMENT .00 TOTAL ADJUSTMENTS: 190,000.00 TRIAL APPROVED CLAIMED AMT: •00 LESS PRIOR PAYMENTS: PRORATA PERCENT: 28.860275 PORPATA BALANCE DUE: 135,165.00 54,835.00 APPROVED PAYMENT ANDUNTA PAYMENT OFFSETS -NONE HET PAYMENT AMPLIFIT \$ 54.839.0"

School Mandated Cost Manual State Controller's Office **MANDATED COSTS FORM HEALTH FEE ELIMINATION** HFE-1.0 **CLAIM SUMMARY** Fiscal Year (02) Type of Claim: (01) Claimant: Reimbursement Claimant Name 2000-2001 El Camino Community College District **Estimated** (03) List all the colleges of the community college district identified in form HFE-1.1, line (03) (b) (a) Claimed Name of College Amount 137,923.35 El Camino Community College 2. 3. 4. 5. \$ 6. 7. 8. 9. 10. \$ 11. 12. \$ 13. \$ 14. 15. 16. 17. \$ 18. \$ 19. \$ 20. \$ 21. 137,923 [Line (3.1b) + line (3.2b) + line (3.3b) + ...line (3.21b)] (04) Total Amount Claimed

## EL CAMINO COMMUNITY COLLEGE DISTRICT INDERECT COST RATE CALCULATION

#### 1999-2000

FOR 00-01 CLAIMS

REFERENCE	DESCRIPTION	1999-2060
(CCF9311)		
ISTRUCTIONAL ACTIVITY		
	Intersectional Costs	
	Instructional Salaries and Benefits	31,698,009
	Instructional Operating Expenses	971,604
عنقين والاستان والمستوافقة والمستوطنة والمستوان والمستقل والمستقل والمستقل والمستقل والمستوان والمستوان والمستوان	Inseructional Support	160,692
<del> </del>	Auxiliary Classes - Instructional	72,640
	- Automatical Complete Annual Complete	
	TOTAL INSTRUCTIONAL COSTS 1	33,102,94
<del></del>	The state of the s	
	Now-Instructional Costs	
		1:919:143
	Non-Instructional Salaries and Benefits	4,288,094
_	Instructional Admin, Salaries and Benefits	
· · · · · · · · · · · · · · · · · · ·	Instructional Admin. Operating Expenses	750,056
	Auxiliary Classes - Noninstructional Salaries @ Becelles	382,569
	Auxiliary Chastes - Operating Expenses	196,239
	TOTAL NON-INSTRUCTIONAL COSTS 2	7,836,12
		<u> </u>
	TOTAL INSTRUCTIONAL ACTIVITY COSTS 3 (1 + 2)	40,439,66
DIRECT SUPPORT ACTIVITY		
	Disset Support Costs	
	Instructional Support Services	2,117,885
	Admissions and Records	2.204.832
	Counselling and Guidance	2,634,27
	Other Surdent Services	4,679,375
	Ottos Ottosi da vivo	
	Declarate Call Accompanies and market (CAR) And Arthur A	14 £16 11
	TOTAL DIRECT SUPPORT COSTS 4	11,636,37
		11,436,37
TOTAL INSTRUCTIONAL ACT	WILL COSTS	
TOTAL INSTRUCTIONAL ACT AND DIRECT SUPPORT COSTS	WILL COSTS	
	NALL COSTS	
	NUTSV GOSTS 13 (A + 4)  Sadiract Support Costa	\$2,275,487
	NATION COSTS  1 1/3 + 4)  Saddract Support Costs  Operation and Majorenance of Plant	\$2,275,487 6,851,18
	NATION COSTS  1 1/3 + 4)  Saddract Support Costs  Operation and Majorenance of Plant	\$2,275,487 6,851,18
	NOTE COSTS  Side 4)  Fastiruct Support Costs  Ciperation and Maintenance of Plant Planning and Policy Making	\$2,275,487
	NATION COSTS  1 1/3 + 4)  Saddract Support Costs  Operation and Majorenance of Plant	\$2,275,437 6.852.16 2,474,62
	SEIN COSTS  13/3 + 4)  Fastiract Support Costs  Operation and Maintenance of Plant  Planning and Policy Making  General Inscriptional Support Services	52,275,457 6,85½,16 2,474,62 7,907,02
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AND DURBECT SUPPORT COSTS  FOTAL INSTRUCTIONAL ACT SUPPORT COSTS, AND FOTAL G + 61= TOTAL COSTS	SUPPORT COSTS ALLOCATION BATES  SUPPORT COSTS ALLOCATION BATES  TOTAL INDIRECT.  SUPPORT COSTS ALLOCATION BATES  TOTAL INDIRECT.  SUPPORT COSTS ALLOCATION BATES  TOTAL Indirect Supports Costs (5)  Total Indirect Supports Costs (5)	\$2,275,487 6:85½.18 2;474;69 7:907:02 17,232,2:
AND DIRECT SUPPORT COSTS  FOTAL INSTRUCTIONAL ACT SUPPORT COSTS, AND FOTAL (I + 6) = TOTAL COSTS	SUPPORT COSTS ALLOCATION SATES  SUPPORT COSTS ALLOCATION SATES  SUPPORT COSTS ALLOCATION SATES  # Rate =  Total Indirect Support Supports Costs (6)	\$2,275,43 6:35}_18 2:474,62 7:907.02 17,232,2
AND DIRECT SUPPORT COSTS  FOTAL INSTRUCTIONAL ACT SUPPORT COSTS, AND FOTAL (I + 6) = TOTAL COSTS	SUPPORT COSTS ALLOCATION BATES  SUPPORT COSTS ALLOCATION BATES  TOTAL INDIRECT.  SUPPORT COSTS ALLOCATION BATES  TOTAL INDIRECT.  SUPPORT COSTS ALLOCATION BATES  TOTAL Indirect Supports Costs (5)  Total Indirect Supports Costs (5)	\$2,275,43 6:35}_18 2:474,62 7:907.02 17,232,2
AND DIRECT SEPPORT COSTS  FOTAL INSTRUCTIONAL ACT SUPPORT COSTS, AND FOTAL G + 6:= TOTAL COSTS  Indirect Support Costs Allocate	SIBLE COSTS  SIBLE COSTS  Sible 4)  Sastract Support Costs  Ciperation and Maintenance of Plant  Planning and Policy Making  General Inscrictional Support Services  TOTAL INDIRECT SUPPORT COSTS  SUPPORT COSTS AND DIRECT  INDIRECT SUPPORT COSTS  SUPPORT COSTS ALLOCATION BATES  # Plan =  Total Indirect Support Costs (6)  Total Indirect Support Costs  and Direct Support Costs (5)	\$2,275,487 6:85½.18 2;474;69 7:907:02 17,232,2:
AND DIRECT SUPPORT COSTS  FOTAL INSTRUCTIONAL ACT SUPPORT COSTS, AND FOTAL (I + 6) = TOTAL COSTS	SUPPORT COSTS ALLOCATION BATES  SUPPORT COSTS ALLOCATION BATES  SUPPORT COSTS ALLOCATION BATES  TOTAL Indianal Support Support Support Costs (5)  Total Indianal Support Support Costs (5)  Total Indianal Support Costs Support Costs (5)	52,275,43 6:35}_18 2:474,60 7:907.02 17,232,2 69;507,66
AND DIRECT SEPPORT COSTS  FOTAL INSTRUCTIONAL ACT SUPPORT COSTS, AND FOTAL G + 6:= TOTAL COSTS  Indirect Support Costs Allocate	SIBLE COSTS  SIBLE COSTS  Sible 4)  Sastract Support Costs  Ciperation and Maintenance of Plant  Planning and Policy Making  General Inscrictional Support Services  TOTAL INDIRECT SUPPORT COSTS  SUPPORT COSTS AND DIRECT  INDIRECT SUPPORT COSTS  SUPPORT COSTS ALLOCATION BATES  # Plan =  Total Indirect Support Costs (6)  Total Indirect Support Costs  and Direct Support Costs (5)	\$2,275,487 6:85½.18 2;474;69 7:907:02 17,232,2:

MANDATED COSTS HEALTH FEE ELIMINATION COMPONENT/ACTIVITY COST DETAIL		RM -2.1
) Claimant	Fisca	l Year
Camino Community College District	2000	-2001
	(a)	(b)
) Place an "X" in column (a) and/or (b), as applicable, to indicate which health Service was provided by student health service fees for the indicated fiscal year.	(a) FY 1986/87	(b) FY of Clain
Accident Reports	X	X
Annaintmente		
Appointments	X	X
College Physician, surgeon	l x	X
Dermatology, Family practice	X	x
Internal Medicine	x	X
Outside Physician		^
Dental Services	X	l x
Outside Labs, (X-ray, etc.,)		X
Psychologist, full services	X	1 .
Cancel/Change Appointments	X	X
Registered Nurse	. X	X
Check Appointments	X	X
Assessment, Intervention and Counseling		
Birth Control	) X	X
Lab Reports	X	X
Nutrition	X	X
Test Results, office	l x	X
·	Х	x
Venereal Disease	X	X
Communicable Disease	x	X
Upper Respiratory Infection	l x	X
Eyes, Nose and Throat	X	x
Eye/Vision	Î	X
Dermatology/Allergy	^	^
Gynecology/Pregnancy Service		
Neuralgic	X	X
Orthopedic	X	X
Genito/Urinary	X	X
Dental	X	X
Gastro-Intestinal	X	X
Stress Counseling	X	X
Crisis Intervention	Х	X
Child Abuse Reporting and Counseling	X	X
Sunstance Abuse Identification and Counseling	X	X
	X	X
Eating Disorders	. X	l x
Weight Control	x x	x
Personal Hygiene	l x̂	x
Burnout		
Other Medical Problems, list	×	^
Examinations, minor illnesses		
Recheck Minor Injury	X	X
Health Talks or Fairs, Information	,	
Sexually Transmitted Disease	X	X
	X	X
Drugs	X	X
Acquired Immune Deficiency Syndrome Child Abuse	l x	X.
Child Aniles	1 ^	1 "

Sch

MANDATED COSTS HEALTH FEE ELIMINATION COMPONENT/ACTIVITY COST DETAIL	FO HFE	
(01) Claimant	Fisca	l Year
	0000	0004
El Camino Community College District	2000	-2001
(03) Place an "X" in column (a) and/or (b), as applicable, to indicate which health Service was provided by student health service fees for the indicated fiscal year.	(a) FY 1986/87	(b) FY of Claim
Referrals to Outside Agencies Private Medical Doctor Health Department Clinic Dental Counseling Centers Crisis Centers Transitional Living Facilities, battered/homeless women Family Planning Facilities Other Health Agencies	X X X X X X X	X X X X X X
Tests Blood Pressure Hearing	X X	X X
Tuberculosis Reading Information	X X X	X X X
Vision Glucometer Urinalysis Hemoglobin	X X X	X X X
EKG Strep A Testing PG Testing Monospot Hemacult Others, list	X X X	X X X
Miscellaneous Absence Excuses/PE Waiver Allergy Injections Bandaids Booklets/Pamphlets Dressing Change Rest Suture Removal Temperature Weigh Information Report/Form Wart Removal Others, list	X X X X X X X X	X X X X X X X X
Committees Safety Environmental Disaster Planning Skin Rash Preparations Eye Drops	X X X	X X X



## te of Cali

62-528582

H THE THEASURER OF THE STATE WILL PAY OUT OF THE 0001 IDENTIFICATION NO.

90-1342/1211

S19140

03 06 2002

62528582

**\$582** 70 TREASURER EL CAMINO COMM COL DIST LOS ANGELES COUNTY 16007 CRENSHAW BLVD TORRANCE CA 90506



### 8 4 2 4 4 4 3 4 2 3 4 6 2 5 2 8 5 8 2 9 M

DETACH ON DOTTED UNE KEEP THIS PORTION FOR YOUR RECORDS

62-528582

ISSUE DATE: 03/06/2002 ISSUE DATE: 03/06/2002

CLAIM SCHEDULE NBR: MA11392E

REIMBURSEMENT OF STATE MANDATED COSTS ANY QUESTIONS REGARDING THIS CLAIM CALL FRAN 916 323-0766 ACL: 6870-295-0001 PROG: WEALTH FEE ELIMINATION CH 1/84 2001/2002 ESTIMATED PAYMENT CLAIMED AMT: 151,000.00 TOTAL ADJUSTMENTS: .00 TOTAL APPROVED CLAIMED AMT: 151,000.00 LESS PRIOR PAYMENTS: .00 PRORATA PERCENT: 23.354721 PRORATA BALANCE DUE: 115,734.00-APPROVED PAYMENT AMOUNT: 35,266.00 PAYMENT OFFSETS (ACL NBR, NAME, FY, AMT.): 6110-295-0001 COLLECTIVE BARGAIN CH 96 99/00 21,738-NET PAYMENT AMOUNT: 13,528.00

State Cor	ntroller's	Office
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# MANDATED COSTS HEALTH FEE ELIMINATION CLAIM SUMMARY

FORM HFE-1.0

	CLAIM SUMMARY		
(01) Claimant: Claimant Name	(02) Type of Claim: Reimbursement	Х	Fiscal Year
El Camino Community College District	Estimated		2001-2002
(03) List all the colleges of the commun	ity college district identified in form HFI	E-1.1, line (03)	
, ,	(a) Name of College		(b) Claimed Amount
1. El Camino College		\$	167,511.12
2.		\$	
3.		\$	_
4.		\$	
5.		\$	
6.		\$	-
7.		\$	
8.		\$	_
9.		\$	
10.		\$	-
11.		\$	
12.		\$	
13.		\$	<u> </u>
14.		\$	
15.		\$	
16.		\$	-
17.		\$	-
18.		\$	
19.		\$	-
20.	· · · · · · · · · · · · · · · · · · ·	\$	-
21.		\$	-
(04) Total Amount Claimed	[Line (3.1b) + line (3.2b) + line (3.3b) +lin	ne (3.21b)] \$	167,511

School Mandated Cost Manual



# MANDATED COSTS

FORM

Care to V	HEAL	TH FEE	ELIMIN	ATION				FE.	-1.1
	(	CLAIM S	UMMAR	Υ					
(01) Claimant:		.1	(02) Type ( Reimburse				Fis	cal '	Year
El Camino Community College District		,	Estimated					20	001-2002
(03) Name of College	El	Camino C	ollege						
(04) Indicate with a check mark, the level at which hyear. If the "Less" box is checked, STOP, do not com	nealth service	es were prov	ided during to bursement is	ne fiscal year of allowed.	reimbursement	in comparis	on to th	e 19	86/87 fiscal
			SAME X	MORE					
					Direct Cost	Indirect Co 28.63	I		Total
(05) Cost of Health Services for the Fiscal	year of C	laim		_	\$ 403,626	\$ 115	,558	\$	519,184
(06) Cost of providing current fiscal year h level provided in 1986/87	ealth serv	ices which	are in exc	ess of the	\$ -	\$	-	\$	
(07) Cost of providing current fiscal year h [Line (05) - line (06)]	ealth serv	rices at the	1986/87 le	evel	\$ 403,626	\$ 115	,558	\$	519,184
(08) Complete Columns (a) through	h (g) to լ	orovide c	letail data	for health	fees				
	(a)	(b)	(c)	(d)	(e)	(f)			(g)
Period for which health fees were collected	Number of Full-time Students	Number of Part-time Students	Unit Cost fo Full-time Student pe Educ. Code § 76355	Student	Unit Cost for Part-time Student per Educ. Code § 76355	Part-ti Stude Health I (b) x (	ent Fees	Fees H	dent Health That Coul ave Been Collected (d) + (f)
Per fall semester	2,298	15,445	\$ 10.0	0 \$ 22,980	\$ 10.00	\$ 154	,450	\$	177,430
Per spring semester	1,894	15,272	\$ 10.0	0 \$ 18,940	\$ 10.00	\$ 152	2,720	\$	171,660
3. Per summer session	30	13,942	\$ -	\$ -		\$	-	\$	<u>-</u>
4. Per first quarter				\$ -		\$	-	\$	-
5. Per second quarter				\$ -		\$	-	\$	-
6. Per third quarter				\$ -		\$	-	\$	-
(09) Total health fee that could have been	collected	I	[Lin	e (8.1g) + (8.2g)	) +(8.6g)]			\$	349,090
(10) Sub-total			(Lir	ne (07) - line (09	)]			\$	170,094
Cost Reduction					<del>:</del>				
(11) Less: Offsetting Savings, if applicab								\$	2,583
(12) Less: Other Reimbursements, if app (13) Total Amount Claimed	nicanie .		ŗı ;	ne (10) - {line (1	1) + line (12)\1			_٣_	
(13) Total Amount Claimed			, LI	(10) - (10) o	1) T IIIIG ( (Z)}]			\$	167 511

# EL CALULATION OF INDIRECT COST RATE, FISCAL YEAR 2000-2001

FOR 01-02 CLAIMS

REFERENCE	DESCRIPTION	2000-2001
(CCFS 311)		
INSTRUCTIONAL ACTIVITY		
	Instructional Costs	
	Instructional Salaries and Benefits	34,637,085
<del> </del>	Instructional Operating Expenses Instructional Support Instructional Salaries and Benefits	1,405,525
	Auxiliary Operations Instructional Salaries and Benefits	112,575
	TOTAL INSTRUCTIONAL COSTS 1	36,155,185
		33,233,233
	Non-Instructional Costs	
	Non-Instructional Salaries and Benefits	2,350,610
	Instructional Admin. Salaries and Benefits	4,749,688
	Instructional Admin. Operating Expenses	1,141,056
·	Auxiliary Classes Non-Inst. Salaries and Benefits	1,605,173
·	Auxiliary Classes Operating Expenses	1,543,211
	TOTAL NON-INSTRUCTIONAL COSTS 2	11,389,738
	TOTAL INSTRUCTIONAL ACTIVITY COSTS 3 (1 + 2)	47,544,923
DIRECT SUPPORT ACTIVITY		
	Direct Support Costs	
	Instructional Support ServicesNon Inst. Salaries and Benefits	2,068,940
	Instructiona Support Services Operating Expeenses	279,642
<del></del>	Admissions and Records	2,372,772
	Counselling and Guidance	3,469,142
	Other Student Services	5,897,480
	TOTAL DIRECT SUPPORT COSTS 4	14,087,976
	1013L BIRECT BUFFORT COSTS 4	14,007,970
TOTAL INSTRUCTIONAL ACTIVITY COSTS		
AND DIRECT SUPPORT COSTS 5 (3 + 4)		61,632,899
		52,002,022
	Indirect Support Costs	
	Operation and Maintenance of Plant	7,135,934
	Planning and Policy Making	2,634,424
	General Instructional Support Services	7,872,419
		,
	TOTAL INDIRECT SUPPORT COSTS 6	17,642,777
<u>TOTAL INSTRUCTIONAL ACTIVITY COSTS AND</u>		
SUPPORT COSTS, AND TOTAL INDIRECT SUPP	ORT COSTS	
$(5+6) = TOTAL\ COSTS$		79,275,676
SUPPORT C	OSTS ALLOCATION RATES	
T	<u> </u>	
Indirect Support Costs Allocation Rate =		——————————————————————————————————————
<del></del>	Total Indirect Supports Costs (6)	28.63%
	Total Instructional Activity Costs	
<del></del>	and Direct Support Costs (5)	
Direct Summert Costs Allegation Buts		
Direct Support Costs Allocation Rate =	Total Direct Comment Comment	00 (00)
	Total Direct Support Costs (4)  Total Instructional Activity Costs (2)	29.63%
	Total Instructional Activity Costs (3)	
Total Support Cost Allocation		58.26%
	<del></del>	20,2070



#### MANDATED COSTS HEALTH FEE ELIMINATION COMPONENT/ACTIVITY COST DETAIL

FORM HFE-2.1

	HEALTH FEE ELIMINATION COMPONENT/ACTIVITY COST DETAIL		HFF	E-2.1
(01) Claimant	<del></del>		Fiscal	Year
El Camino Community College District			2001-	-2002
(03) Place an "X" in column (a) and/or Service was provided by student h	(b), as applicable, to indicate which health health service fees for the indicated fiscal year		(a) FY	(b) FY
Accident Reports			1986/87 X	of Claim X
,				
Appointments	·		x	. х
College Physician, surgeon			x	x
Dermatology, Family practice				
Internal Medicine			X	X
Outside Physician			X	Х
Dental Services		•		.,
Outside Labs, (X-ray, etc.,)			X	X
Psychologist, full services			Х	Х
Cancel/Change Appointments	<b>S</b> .		X	Х
Registered Nurse			X	X
Check Appointments			Х	X
r ·				
Assessment, Intervention and Co	unseling		ļ	
Birth Control			X	X
Lab Reports			X	Х
Nutrition			X	X
Test Results, office	•	•	X	X
Venereal Disease			X	X
Communicable Disease			X	l x
Upper Respiratory Infection			X	l x
Eyes, Nose and Throat			X	X
Eye/Vision		•	Х	Х
Dermatology/Allergy			X	X
Gynecology/Pregnancy Service	ce			
Neuralgic	<del>CC</del>		X	X
		•	X	X
Orthopedic	•		X	) x
Genito/Urinary			x	x
Dental				x
Gastro-Intestinal			X	
Stress Counseling	•		X	X
Crisis Intervention			X	X
Child Abuse Reporting and C			X	X
Substance Abuse Identification	on and Counseling		X	X
Eating Disorders			Х	X
Weight Control			X	X
Personal Hygiene		•	X	X
Burnout			X	X .
Other Medical Problems, list			X	X
Examinations, minor illnesses				
Recheck Minor Injury			X	X
Health Talks or Fairs, Information	ו			
Sexually Transmitted Disease			Х	Х
· •	<u>-</u>		l x	l x
Drugs Acquired Immune Deficiency	Syndrome		X	x
Child Abuse	Syndionic		x	x
Crilla Abase			^	_ ^



### **MANDATED COSTS**

**FORM** 

HEALTH FEE ELIMINATION COMPONENT/ACTIVITY COST DETAIL	HFI	E-2.1
01) Claimant	Fisca	Year
El Camino Community College District	2001	-2002
(03) Place an "X" in column (a) and/or (b), as applicable, to indicate which health Service was provided by student health service fees for the indicated fiscal year.	(a) FY 1986/87	(b) FY of Claim
Birth Control/Family Planning Stop Smoking Library, Videos and Cassettes	X X X	X X X
First Aid, Major Emergencies First Aid, Minor Emergencies First Aid Kits, Filled	X X X	X X X
Immunizations Diphtheria/Tetanus Measles/Rubella Influenza Information	X X X	X X X
Insurance On Campus Accident Voluntary Insurance Inquiry/Claim Administration		
Laboratory Tests Done Inquiry/Interpretation Pap Smears	X X X	X X X
Physical Examinations Employees Students Athletes	X X	X X
Medications Antacids Antidiarrheal Aspirin, Tylenol, etc., Skin Rash Preparations Eye Drops Ear Drops Toothache, oil cloves Stingkill Midol, Menstrual Cramps Other, list> Ibuprofen	X X X X X X	X X X X X X X
Parking Cards/Elevator Keys Tokens Return Card/Key Parking Inquiry Elevator Passes Temporary Handicapped Parking Permits		

State of California



COMPONENT/ACTIVITY COST DETAIL	HFE	PRM E-2.1
(01) Claimant	Fisca	l Year
El Camino Community College District	2001	-2002
(03) Place an "X" in column (a) and/or (b), as applicable, to indicate which health Service was provided by student health service fees for the indicated fiscal year.	(a) FY 1986/87	(b) FY of Claim
Referrals to Outside Agencies		
Private Medical Doctor	X	X
Health Department	Χ	X
Clinic	Χ	X
Dental	. Х	X
Counseling Centers	Χ	X
Crisis Centers	Χ	X
Transitional Living Facilities, battered/homeless women	Χ	X
Family Planning Facilities	X	Х
Other Health Agencies	X	Х
Other riealth Agencies		
Tosts		
Tests  Plead Procedure	X	X
Blood Pressure	X	X
Hearing	^	
Tuberculosis	v	X
Reading	X	
Information	X	X
Vision	X	X
Glucometer	X	X
Urinalysis	Χ	X
Hemoglobin	Χ	X
EKG		1
Strep A Testing	X	X
PG Testing	X	X
Monospot	X	Х
Hemacult	X	X
Others, list		1
		}
Miscellaneous	V	X
Absence Excuses/PE Waiver	X	l â
Allergy Injections	X	
Bandaids	X	X
Booklets/Pamphlets	X	X
Dressing Change	X	X
Rest	Х	X
Suture Removal	Х	X
Temperature	X	X
Weigh	Х	X
Information	Х	X
Report/Form	X	X
Wart Removal	X	X
		1
Others, list		-
Committees		
Committees	X	X
Safety		
Environmental	· X	X
Disaster Planning	Х	X
Skin Rash Preparations		
Eye Drops		

	Pursual	CLAIM FOR PAYM! nt to Government Code HEALTH FEE ELIMIN		(19) Program Number 00029 (20) Date File// (21) LRS Input//						
	(01) Claimant Identifi	cation Number:	<u> </u>		· · · · · · · · · · · · · · · · · · ·	nent Claim Data	551/654/08/03/56 1			
_	S19140			· · · · · · · · · · · · · · · · · · ·		· -				
٦ 3	(02) Mailing Address:	<b>:</b>			(22) HFE - 1.0, (04)(b)	\$	174,277			
Ξ	Claimant Name				(23)					
-	El Camino Community County of Location	College District	· · · · · · · · · · · · · · · · · · ·	<u>.                                      </u>	(24)					
1	Los Angeles					·				
Ξ	Street Address				(25)					
≺ =	16007 Crenshaw Boul	State	Zip Code		(26)	<del></del>				
_	Torrance	CA	90506-0002	<i>)</i>	(20)					
	Type of Claim	Estimated Claim	Reimbursement	Claim	(27)					
		(03) Estimated X	(09) Reimbursemen	t X	(28)					
		(04) Combined	(10) Combined		(29)					
	•	(05) Amended	(11) Amended		(30)					
	Fiscal Year of Cost	(06) 2003-2004	(12) 2002-2003		(31)					
	Total Claimed	(07)	(13)		(32)					
	Amount	\$ 175,000	\$ (1.4)	174,277	(00)	·				
	Less: 10% Late Penalty \$1000	y, but not to exceed	(14) \$	_	(33)					
	Less: Estimate Claim F	Payment Received	(15) \$		(34)					
	Net Claimed Amount		(16)	174,277	(35)	·				
	Due from State	(08) \$ 175,000	(17) \$	174,277	(36)					
	Due to State		(18)	-	(37)					
	(38) CERTIFICATION	OF CLAIM	•							
	California for costs mandate any of the provisions of Go	ed by Chapter 1, Statutes of 1 vernment Code Sections 1090	984, and Chapter 1118, S to 1096, inclusive.	tatutes of 19	uthorized by the local agency to 987, and certify under penally of	f perjury that I have r	not violated			
					ment received, for reimburseme ed by Chapter 1, Statutes of 19					
					tate for payment of estimated a th on the attached statements.	nd/or actual costs fo	r the			
	Signature of Authoriz	zed Officer		Date						
	Tamela	Jeen			1-6-04		<u>.                                    </u>			
	Pamela Fees		•		ness Manager					
	Type or Print Name	D. C.		Title	<del></del>					
	(39) Name of Contact	r Person or Claim	Telephone	Number	(858) 514-8605					
	SixTen and	Associates	-	Address						

State	Contr	roller	's Off	ice

**School Mandated Cost Manual** 

## **MANDATED COSTS**

	HEALTH FEE ELIMINATION CLAIM SUMMARY		HFE-1.0
(01) Claimant: Claimant Name	(02) Type of Claim:  Reimbursement X		Fiscal Year
El Camino Community College District	Estimated		2002-2003
(03) List all the colleges of the commu	nity college district identified in form HFE-1.1, line	(03)	
	(a) Name of College		(b) Claimed Amount
1. El Camino College		\$	174,277.26
2.		\$	-
3.		\$	-
4.		\$	-
5.		\$	-
6.		\$	
7.		\$	· · · · · · · · · · · · · · · · · · ·
8.		\$	<u>-</u>
9.		\$	<u> </u>
10.		\$	-
11.		\$	· -
12.		\$	
13.		\$	-
14.		. \$	-
15.		\$	-
16.		\$	
17.		\$	
18.	· · · · · · · · · · · · · · · · · · ·	\$	
19.		\$	_
20.		\$	_ ·
21.		\$	
(04) Total Amount Claimed	[Line (3.1b) + line (3.2b) + line (3.3b) +line (3.21b)]	\$	174,277
	- ' ' ' - ' - ' - ' - ' - ' - ' - ' - '	_ ·   Ť	1,1,2,7



# MANDATED COSTS HEALTH FEE ELIMINATION

FORM HFE-1.1

		CLAIM S	SUMMARY	<b>Y</b>					
(01) Claimant:			(02) Type o Reimbursen				Fi	scal	Year
El Camino Community College District			Estimated					2	2002-2003
(03) Name of College	El	Camino C	College						
(O4) Indicate with a check mark, the level at which year. If the "Less" box is checked, STOP, do not cor	health servio	ces were pro orm. <b>No</b> reim	vided during the bursement is a	e fiscal year of llowed.	reimbursement	in comparis	on to t	he 19	986/87 fiscal
	LI	ESS	SAME	MORE					
					Direct Cost	Indirect Co 28.46			Total
(05) Cost of Health Services for the Fiscal	year of C	laim			\$ 455,152	\$ 129	536	\$	584,688
(06) Cost of providing current fiscal year h	ealth serv	ices which	n are in exce	ss of the	\$ -	\$	-	\$	-
(07) Cost of providing current fiscal year h [Line (05) - line (06)]	ealth serv	ices at the	e 1986/87 lev	/el	\$ 455,152	\$ 129	,536	\$	584,688
(08) Complete Columns (a) through	h (g) to լ	orovide d	detail data	for health	fees				<u>-</u> .
	(a)	(b)	(c)	(d)	(e)	(f)			(g)
Period for which health fees were collected	Number of Full-time Students	Number of Part-time Students	Unit Cost for Full-time Student per Educ. Code § 76355	Full-time Student Health Fees (a) x (c)	Unit Cost for Part-time Student per Educ. Code § 76355	Part-tir Stude Health F (b) x (d	nt ees	Fees H	ident Health is That Could lave Been Collected (d) + (f)
Per fall semester	4,776	15,928	\$ 10.00	\$ 47,760	\$ 10.00	\$ 159	,280	\$	207,040
Per spring semester	4,448	14,386	\$ 10.00	\$ 44,480	\$ 10.00	\$ 143,	860	\$	188,340
3. Per summer session				\$ -		\$	-	\$	-
4. Per first quarter				\$ -		\$	<b>-</b> .	\$	<u>-</u>
5. Per second quarter				\$ -		\$	-	\$	. •
6. Per third quarter				\$ -		\$	-	\$	
(09) Total health fee that could have been	collected		[Line (	8.1g) + (8.2g)	+(8.6g)]			\$	395,380
(10) Sub-total	_		[Line	(07) - line (09)	]			\$	189,308
Cost Reduction									
(11) Less: Offsetting Savings, if applicable		·			· · · · · · · · · · · · · · · · · · ·			\$	
(12) Less: Other Reimbursements, if appli	cable			·				\$	15,031
(13) Total Amount Claimed			[Line	(10) - {line (11	) + line (12)}]		ļ	\$	174 277

#### EL CAMINO COMMUNITY COLLEGE DISTRICT CALCULATION OF INDIRECT COST RATE, FISCAL YEAR 2001-2002

For 02-037

REFERENCE	DESCRIPTION	2004 5555
(CCFS 311)	TO DAVIS	2001-2002
INSTRUCTIONAL ACTIVITY		
	Instructional Costs	<del></del>
	Instructional Salaries and Benefits	20.457.4
	Instructional Operating Expenses	38,465,49
	Instructional Support Instructional Salaries and Benefits	1,307,93
	Auxiliary Operations Instructional Salaries and Benefits	123,60
	TOTAL INSTRUCTIONAL COSTS 1	39,897,0
	Non-Instructional Costs	
<u> </u>	Non-Instructional Salaries and Benefits	2,570,14
	Instructional Admin. Salaries and Benefits	5,056,21
	Instructional Admin. Operating Expenses	971,10
	Auxiliary Classes Non-Inst. Salaries and Benefits Auxiliary Classes Operating Expenses	2,052,40
	TOTAL NON-INSTRUCTIONAL COSTS 2	1,373,03
	- STATIONAL COSTS 2	12,022,90
	TOTAL INSTRUCTIONAL ACTIVITY OF THE	- <del></del>
	TOTAL INSTRUCTIONAL ACTIVITY COSTS 3 (1 + 2)	51,919,93
DIRECT SUPPORT ACTIVITY		
	Direct Support Costs	
	Instructional Support ServicesNon Inst. Salaries and Benefits	<del></del>
	Instructiona Support Services Operating Expeenses	2,302,041
<u> </u>	Admissions and Records	259,142
	Counselling and Guidance	2,418,915
·	Other Student Services	3,696,847
		6,515,747
	TOTAL DIRECT SUPPORT COSTS 4	
OTAL INCTRICTION		15,192,692
OTAL INSTRUCTIONAL ACTIVITY COSTS		
ND DIRECT SUPPORT COSTS 5 (3 + 4)		(7.110.00
	1	67,112,625
	Indirect Support Costs	
	Operation and Maintenance of Plant	7 112 021
	Planning and Policy Making	7,117,031 2,723,404
	General Instructional Support Services	9,259,918
		9,239,916
	TOTAL INDIRECT SUPPORT COSTS 6	19,100,353
OTAL INSTRUCTIONAL ACTIVITY COSTS AND	Dinner	
PPORT COSTS, AND TOTAL INDIRECT SUPPO	DIRECT_	
+ 6) = TOTAL COSTS	<u> </u>	
		86,212,978
SUPPORT CO	STS ALLOCATION RATES	
BOTTORTCO	SIS ALLUCATION RATES	
irect Support Costs Allocation Rate =		
	Total Indirect Supports Costs (6)	28.46%
	Total Instructional Activity Costs	
	and Direct Support Costs (5)	
ect Support Costs Allocation Rate =		
	Total Direct Co.	
	Total Direct Support Costs (4)	29.26%
	Total Instructional Activity Costs (3)	
l Support Cost Allocation		



#### MANDATED COSTS HEALTH FEE ELIMINATION COMPONENT/ACTIVITY COST DETAIL

FORM HFE-2.1

Accident Reports  Appointments College Physician, surgeon Dermatology, Family practice Internal Medicine Outside Physician Dental Services	
El Camino Community College District  (03) Place an "X" in column (a) and/or (b), as applicable, to indicate which health Service was provided by student health service fees for the indicated fiscal year.  Accident Reports  Appointments College Physician, surgeon Dermatology, Family practice Internal Medicine Outside Physician Dental Services	(b) FY of Claim X
(03) Place an "X" in column (a) and/or (b), as applicable, to indicate which health Service was provided by student health service fees for the indicated fiscal year.  FY 1986/87  Accident Reports  Appointments College Physician, surgeon Dermatology, Family practice Internal Medicine Outside Physician Dental Services	(b) FY of Claim X
Service was provided by student health service fees for the indicated fiscal year.  FY 1986/87  Accident Reports  Appointments  College Physician, surgeon  Dermatology, Family practice  Internal Medicine  Outside Physician  Dental Services	FY of Claim X
Accident Reports  Appointments College Physician, surgeon Dermatology, Family practice Internal Medicine Outside Physician Dental Services	of Claim X X
Accident Reports  Appointments College Physician, surgeon Dermatology, Family practice Internal Medicine Outside Physician Dental Services	X
Appointments College Physician, surgeon X Dermatology, Family practice Internal Medicine Outside Physician Dental Services	X
College Physician, surgeon Dermatology, Family practice Internal Medicine Outside Physician Dental Services	
Dermatology, Family practice X Internal Medicine X Outside Physician X Dental Services	
Internal Medicine X Outside Physician X Dental Services	Х
Outside Physician  Dental Services	
Dental Services	Χ
	Χ
Outside Labs, (X-ray, etc.,)	Χ
Psychologist, full services X	Χ
Cancel/Change Appointments X	X
Registered Nurse X	X
Check Appointments X	- X
Assessment, Intervention and Counseling	
Birth Control	Χ
	X
Nutrition X	X
Test Results, office X	X
Venereal Disease X	Х
Communicable Disease X	Χ
Upper Respiratory Infection X	Χ
Eyes, Nose and Throat X	Χ
Eye/Vision X	Χ
Dermatology/Allergy X	Χ
Gynecology/Pregnancy Service X	Χ
Neuralgic X	Χ
Orthopedic	X
Genito/Urinary X	X
Dental	X
Gastro-Intestinal X	X
Stress Counseling X	X
Crisis Intervention X	X
Child Abuse Reporting and Counseling  X	X
Substance Abuse Identification and Counseling X	X
Eating Disorders X	Х
Weight Control X	X
Personal Hygiene X	Χ
Burnout	Χ
Other Medical Problems, list X	Χ
Examinations, minor illnesses	
Recheck Minor Injury X	Χ
Health Talks or Fairs, Information	
Sexually Transmitted Disease X	Χ
Drugs X	X
	Χ
Child Abuse X	Χ

State of California

#### MANDATED COSTS HEALTH FEE ELIMINATION COMPONENT/ACTIVITY COST DETAIL

FORM

COMPONENT/ACTIVITY COST DETAIL		HFE-2.1	
) Claimant		Fisca	l Year
Camino Community College District		2002-2003	
B) Place an "X" in column (a) and/or (b), as applicable, to indicate which health		(a) (b)	
Place an X in column (a) and/or ( Service was provided by student h	ealth service fees for the indicated fiscal year.	FY	FY
		1986/87	of Clain
Birth Control/Family Planning		X	<b>X</b> ′
Stop Smoking		X	X
Library, Videos and Cassettes		X	×
First Aid, Major Emergencies		Х	×
First Aid, Minor Emergencies		X	×
First Aid Kits, Filled		X	×
Immunizations			
Diphtheria/Tetanus		×	X
Measles/Rubella		X	×
Influenza		X .	X
Information		- X	X
Insurance			ļ
On Campus Accident		İ	
Voluntary			
Insurance Inquiry/Claim Admir	nistration	(	i:
Labaratani Taota Dana		х	, x
Laboratory Tests Done Inquiry/Interpretation		X	X
Pap Smears		X	X X X
·			
Physical Examinations		1	
Employees			X
Students		X X	x
Athletes		^	^
Medications			
Antacids		X	X
Antidiarrheal		X	×
Aspirin, Tylenol, etc.,		X X	X
Skin Rash Preparations		x	
Eye Drops Ear Drops		x	
Toothache, oil cloves		x	X
Stingkill	•	X	X
Midol, Menstrual Cramps		X	X
Other, list			
Parking Cards/Elevator Keys			
Tokens			
Return Card/Key			
Parking Inquiry			
Elevator Passes			
Temporary Handicapped Park	ing Permits	1	

Eye Drops

Skin Rash Preparations