

1 CALIFORNIA CODE OF REGULATIONS
2 TITLE 2. ADMINISTRATION
3 DIVISION 2. FINANCIAL OPERATIONS
4 CHAPTER 2.5. COMMISSION ON STATE MANDATES

5 Article 1. General

6 § 1181.1. Delegation of Certain Functions; Executive Director Appeals.

7 (a) Whenever it is stated in these rules that the "Commission" may or shall exercise or discharge
8 any power, duty, purpose, function, or jurisdiction, the Commission on State Mandates
9 specifically has reserved the same for its own exclusive action.

10 (b) Whenever it is stated that the "executive director" may or shall exercise or discharge any
11 power, duty, purpose, function, or jurisdiction, or it is not expressly stated that the Commission
12 itself shall so act, the executive director of the Commission has the authority to act thereon.

13 (c) A real party in interest to a matter may appeal to the Commission for review of the actions
14 and decisions of the executive director on that matter.

15 (1) The appellant shall file the appeal in writing within 10 days of first being served written
16 notice of the executive director's action or decision.

17 (2) The appellant shall file and serve the appeal in accordance with section 1181.3 of these
18 regulations.

19 (3) The appeal shall explain the basis for the appeal, state the action being requested of the
20 Commission, and include all facts and materials the appellant believes are relevant to the appeal.

21 (4) The executive director shall schedule the appeal for hearing and vote by the Commission as
22 soon as practicable following receipt of the appeal.

23 (5) Other parties may file comments on an appeal in accordance with section 1181.3 of these
24 regulations.

25 (6) The Commission shall determine whether to uphold the executive director's decision by a
26 majority vote of the members present. The decision shall be final and not subject to
27 reconsideration.

28 (7) The executive director shall notify the appellant in writing within 10 days of the
29 Commission's decision.

30 (d) Nothing herein prohibits the executive director from delegating to subordinates as provided
31 in Government Code section 18572.

32 Note: Authority cited: Sections 17527(g), 17530 and 17531, Government Code. Reference:
33 Section 17530, Government Code; and *Redevelopment Agency v. Commission on State Mandates*
34 (1996) 43 Cal.App.4th 1188.

35 § 1181.2. Definitions.

36 Unless otherwise indicated, the following definitions and those found in Government Code
37 sections 17510 through 17524 apply to this chapter:

- 1 (a) "Affected state agency" means a state department or agency that is responsible, in whole or in
2 part, for implementation, enforcement, or administration of any statutes or executive orders that
3 are the subject of a matter.
- 4 (b) "Amendment" of a test claim means the addition of new allegations based on new statutes or
5 executive orders to an existing test claim. The addition or substitution of parties and supporting
6 declarations based on the original statutes or executive orders alleged in an existing test claim is
7 not an "amendment."
- 8 (c) "Claimant" means the local agency or school district filing a test claim or incorrect reduction
9 claim.
- 10 (d) "Commission staff" means the executive director, legal counsel, or other Commission
11 employee authorized by the Commission or the executive director to represent the Commission
12 on a specific claim or request, or to receive filings at the Commission office.
- 13 (e) "Completed" means that all general and specific requirements for a new filing have been
14 satisfied by the claimant or requester.
- 15 (f) "Filing date" means the date received at the Commission's office during normal business
16 hours by any of the methods described in section 1181.3 of these regulations. "Normal business
17 hours" means from 8 a.m. until 5 p.m. of each day from Monday to Friday, inclusive, other than
18 state holidays, as provided by Government Code section 11020(a).
- 19 (g) "Incorrect reduction claim" means a claim alleging that the Office of State Controller
20 incorrectly reduced the reimbursement claim of a local agency or school district.
- 21 (h) "Informational hearing" means any hearing designed to gather and assess information to
22 assist the Commission in formulating policies, informing the public of Commission actions, or
23 obtaining public comment and opinion.
- 24 (i) "Interested party" means a local agency, school district, or state agency, with a beneficial
25 interest in the matter.
- 26 (j) "Interested person" means any individual, local agency, school district, state agency,
27 corporation, partnership, association, or other type of entity, who has an interest in a matter
28 before the Commission, but is not a party or interested party with respect to that matter.
- 29 (k) "New filing" means a test claim, incorrect reduction claim, request to amend parameters and
30 guidelines, joint request for reasonable reimbursement methodology and statewide estimate of
31 costs, request for review of claiming instructions, request for removal or inclusion of a program
32 in the State Mandates Apportionment System, request for review of the apportionment or base
33 year entitlement of a program in the State Mandates Apportionment System, request for mandate
34 redetermination, or a legislatively determined mandate.
- 35 (l) "Party" includes a party's representative of record who is expressly authorized in writing to
36 act on the party's behalf. Party means the following for each matter as specified below:
- 37 (1) "Party to a Test Claim" means the test claimant, the Department of Finance, and other
38 affected state agencies.
- 39 (2) "Party to an Incorrect Reduction Claim" means the claimant and the Office of State
40 Controller.

- 1 (3) "Party to a Request to Amend Parameters and Guidelines" means the requester, the
2 Department of Finance, the Office of State Controller, affected state and local agencies, and
3 affected school districts.
- 4 (4) "Party to a Joint Request for Reasonable Reimbursement Methodology" and "Party to a
5 Jointly Proposed Request for Early Termination of Reasonable Reimbursement Methodology"
6 means the test claimant and the Department of Finance.
- 7 (5) "Party to a Request for Review of Claiming Instructions" means the requester and the Office
8 of State Controller.
- 9 (6) "Party to a Request for Removal or Inclusion in State Mandates Apportionment System" and
10 "Party to a Request for Review of the Apportionment or Base Year Entitlement of a Program in
11 the State Mandates Apportionment System" means the requester, the Department of Finance, and
12 the Office of State Controller.
- 13 (7) "Party to a Request for Mandate Redetermination" means the requester, the Department of
14 Finance, the Office of State Controller, affected state and local agencies, and affected school
15 districts.
- 16 (m) "Real Party in Interest" means any person or entity whose interest will be directly affected
17 by the resolution of the matter.
- 18 (n) "Rulemaking proceeding" means any hearing designed to adopt, amend, or repeal any rule,
19 regulation, or standard of general application that implements, interprets, or makes specific any
20 provision of Title 2, Division 4, Part 7, beginning with Government Code section 17500 or any
21 other statute enforced or administered by the Commission.
- 22 (o) "Statewide cost estimate" means the approximate sum of money that local agencies or school
23 districts may have incurred to implement a state-mandated program or any increased level of
24 service of an existing mandated program. A statewide cost estimate prepared by a test claimant
25 pursuant to Government Code section 17553(b)(1)(E) shall be an estimate of the first full fiscal
26 year of actual or estimated costs based on the statutes and executive orders alleged in a test
27 claim. In adopting a statewide cost estimate pursuant to Government Code section 17553(a),
28 which shall be an estimate for the initial period of reimbursement to be reported to the
29 Legislature, the Commission may consider the statewide cost estimate prepared by the test
30 claimant, the initial reimbursement claim data, and other relevant information regarding potential
31 mandated local costs, as applicable.
- 32 (p) "Statewide estimate of costs" is based on a joint reasonable reimbursement methodology
33 proposed by a test claimant and the Department of Finance pursuant to Government Code section
34 17557.1, that is adopted by the Commission and reported to the Legislature pursuant to
35 Government Code section 17557.2.
- 36 (q) "Subsequent change in law" pursuant to Government Code 17570 means a change in law that
37 requires a finding that an incurred cost is a cost mandated by the state, as defined by Government
38 Code section 17514, or is not a cost mandated by the state pursuant to Government Code section
39 17556, or a change in mandates law. Amendments to article XIII B, section 6 of the California
40 Constitution that were approved by the voters on November 2, 2004 and changes in the statutes
41 or executive orders that impose new state-mandated activities and require a finding pursuant to
42 Government Code section 17551(a) are not a "subsequent change in law."

1 (r) "Teleconference" means a conference of individuals in different locations, connected by
2 electronic means, through audio, video, or both.

3 (s) "Test claim" means the first claim filed with the Commission alleging that a particular statute
4 or executive order imposes costs mandated by the state pursuant to Government Code section
5 17521 and also includes a claim filed on a legislatively determined mandate pursuant to
6 Government Code section 17574(c). The test claim procedure functions similarly to a class
7 action and has been established to expeditiously resolve disputes affecting multiple agencies.

8 (t) "Written material" means any paper or electronic document relevant to a matter that is filed
9 with the Commission except that "written material" does not include a "new filing" as defined in
10 subdivision (k) of this section.

11 Note: Authority cited: Sections 17527(g), 17553(a) and 17570(d), Government Code. Reference:
12 Sections 11020(a), 11123, 17516-17521, 17527(c), 17529, 17530, 17531, 17551, 17553, 17555,
13 17557, 17557.1, 17557.2, 17558, 17558.5, 17558.7, 17558.8, 17559, 17561, 17561.5, 17570,
14 17572, 17573, 17600 and 17612, Government Code; *Redevelopment Agency v. Commission on*
15 *State Mandates* (1996) 43 Cal.App.4th 1188; and *City of San Jose v. State of California* (1996)
16 45 Cal.App.4th 1802.

17 **§ 1181.3. Certification, Filing, and Service of Written Materials and New Filings.**

18 (a) Certification. All new filings and written materials filed with the Commission shall be signed
19 at the end of the document, under penalty of perjury, with the declaration that the filing is true
20 and correct to the best of the declarant's personal knowledge, information, or belief. The date of
21 signing, the declarant's title, address, telephone number, and email address, if applicable, shall
22 be included.

23 (b) Documents filed with the Commission shall not contain personal identifying information that
24 violates state or federal privacy laws, including, but not limited to California Civil Code section
25 1798 et seq.

26 (c) Filing and Service. New filings and written materials may be filed as described in this
27 subdivision.

28 (1) E-Filing. Except as provided in subdivision (c)(2) of this section, all new filings and written
29 materials shall be electronically filed (or e-filed) with the Commission by filing the signed
30 original document in an unlocked PDF file via the Commission's e-filing system, available on
31 the Commission's website. Documents e-filed with the Commission shall be in a legible and
32 searchable format using a "true PDF" (i.e., documents digitally created in PDF, converted to
33 PDF or printed to PDF) or optical character recognition (OCR) function, as necessary, that
34 allows Commission staff to electronically date stamp the document and append additional pages
35 for posting on the Commission's web-site with a proof of service for e-service by the
36 Commission, in lieu of the filer serving the document to the entire mailing list for the matter. E-
37 filed documents shall be saved, converted, or printed to PDF and filed in their original,
38 searchable form, but the signature page shall be replaced with a scanned copy, rather than
39 digitally signed. E-filed documents shall not exceed 500 megabytes. Documents larger than 500
40 megabytes shall be filed in multiple volumes and labeled as such (i.e., "Volume I, Volume II"
41 etc.) and shall, in that case, include a table of contents. Filing of color documents is strongly
42 discouraged. However, if a color image(s) is necessary for readability or comprehension, the
43 color image(s) shall be filed in a separate and final volume of exhibits. E-filed documents shall

1 include electronic bookmarks to each heading, subheading, and component (including but not
2 limited to the table of contents, declarations, exhibits, proof of service) of the document.
3 Documents not available or obtainable in electronic form may be scanned and OCR'd and filed
4 in a separate volume, however it is prohibited to file scanned documents that are available or
5 obtainable electronically. E-filed documents that must be scanned, shall be scanned in black and
6 white (not gray scale or color). The filer is responsible for maintaining the signed original for the
7 duration of the process for the matter, including any period of appeal (this may be an electronic
8 document, depending on how the filer creates and maintains its records). If a new filing or
9 written material is e-filed, no additional copies shall be filed with the Commission. The
10 following shall apply to new filings and written materials e-filed with the Commission:

11 (A) An automated notice that the document was successfully sent is immediately available to the
12 filer using the Commission's e-filing system and should be saved or printed for the filer's
13 records. Commission staff shall also reply by e-mail confirming actual receipt of the legible,
14 searchable document by the Commission within two business days of receipt. In the absence of a
15 confirmation e-mail from Commission staff, it is the responsibility of the filer to obtain
16 confirmation that the Commission actually received the filing.

17 (B) By using e-filing, the filer agrees, in the event of failure of e-filing, to re-file the document
18 no later than the business day after the business day on which notice of the failure of e-filing is
19 received by the filer. The filer may re-file by any means authorized by these rules, in order to
20 maintain the original filing date. "Failure of e-filing" occurs when the filer receives notification,
21 in any manner, of non-receipt of an e-filed document or of any other inability of Commission
22 staff to access the document.

23 (C) Documents e-filed with the Commission are served by Commission staff to persons who
24 have provided an e-mail address for the mailing list for the matter in accordance with section
25 1181.4 of these regulations. E-filed documents do not need to be served by the filer and proof of
26 service does not need to be provided by the filer for persons who have provided an e-mail
27 address for the mailing list in accordance with section 1181.4. Nothing in this regulation excuses
28 a filer from serving hard copies of written material on persons who appear on the mailing list and
29 have not provided an e-mail address for the mailing list, or from providing a proof of service
30 with the e-filing to the Commission for the service of the document on those persons.

31 (D) Upon confirmation of actual receipt of the e-filed document, Commission staff shall notify
32 all persons on the mailing list for the matter that written material may be viewed on the
33 Commission's website. For "new filings" as defined by section 1181.2(k) of these regulations,
34 Commission staff shall notify all persons on the mailing list prepared pursuant to section 1181.4
35 of these regulations, of the availability of those filings on the Commission's website when
36 Commission staff issues its notice of complete filing to the filer.

37 (E) The Commission may serve any document by e-mail service, or by making it available at a
38 particular URL, unless doing so would be contrary to state or federal law.

39 (F) The executive director may issue any order consistent with these rules to govern e-mail
40 service for a particular matter.

41 (2) Hard Copy Filing and Service in Cases of Undue Hardship or Significant Prejudice. If e-
42 filing legible and searchable PDF documents, as described in subdivision (c)(1) of this section,
43 would cause the filer undue hardship or significant prejudice, filing may occur by first class mail,

1 overnight delivery or personal service only upon approval of a written request to the executive
2 director.

3 (A) Filing. If the executive director authorizes filing by first class mail, overnight delivery, or
4 personal service, the filer shall file the unbound original document with the Commission.

5 (B) Service. If written materials are filed in hard copy, the filing shall simultaneously be served
6 on everyone on the mailing list using the same method used for the filing. Unless otherwise
7 provided in this section, a proof of service shall be included with any written material filed with
8 the Commission. Proof of personal service requires a declaration of the messenger of the time
9 and place that the written material was served. Service is not required for new filings because
10 mailing lists for matters are only prepared, pursuant to section 1181.4 of these regulations, after a
11 new filing is deemed complete. Completed new filings will be served on the mailing list by
12 Commission staff with the Notice of Complete Filing.

13 (3) Time of Filing. New filings or written materials filed with the Commission no later than 5
14 p.m. on a business day (i.e., Monday through Friday, except state holidays) are deemed filed on
15 that business day. New filings or written materials filed with the Commission after 5 p.m. on a
16 business day, or on a Saturday, Sunday, or state holiday, are deemed filed on the following
17 business day.

18 Note: Authority cited: Sections 17527(g), 17553(a), 17570(d) and 11104.5, Government Code.
19 Reference: Section 1798 et seq., Civil Code; and Sections 11020(a), 17530, 17551, 17557(d),
20 17558.7, 17570, 17573(b), 17574(c) and 17573(g), Government Code.

21 **§ 1181.4. Mailing Lists and Numbering of Matters.**

22 (a) For all matters deemed complete, Commission staff shall prepare a mailing list of the names,
23 addresses, phone numbers and e-mail addresses of the parties, interested parties, and interested
24 persons who have requested inclusion on the mailing list. The mailing list will be uploaded to the
25 Commission's website and an e-mail notification of its availability will be sent to everyone on
26 the list who has provided an e-mail address. A hard copy will be provided by Commission staff
27 to persons on the mailing list who have not provided an e-mail address and to any person who
28 requests a hard copy.

29 (b) By providing an e-mail address for the mailing list for a matter, a person consents to e-mail
30 service of documents for that matter.

31 (c) For the following new filings received by the Commission, the executive director shall issue
32 sequential matter numbers, by fiscal year, as follows:

33 (1) Test Claim (TC)

34 (2) Incorrect Reduction Claim (I)

35 (3) Request to Amend Parameters and Guidelines (PGA)

36 (4) Joint Request for Reasonable Reimbursement Methodology and Statewide Estimate of Costs
37 (RRM)

38 (5) Request for Review of Claiming Instructions (RCI)

39 (6) Request for Removal, Inclusion, or Review of the Apportionment or Base Year Entitlement
40 of a Program in State Mandates Apportionment System (SMAS)

1 (7) Legislatively Determined Mandate (LDM)

2 (8) Request for Mandate Redetermination (MR)

3 Note: Authority cited: Sections 17527(g), 17553(a), 17570(d) and 11104.5, Government Code.
4 Reference: Sections 17530, 17551, 17557, 17557.1, 17571, 17557.2, 17570, 17573(b), 17573(g),
5 17574(c) and 17615.1, Government Code.

6 **§ 1181.5. Appointment of Designees and Election and Duties of Officers.**

7 (a) If a Commission member, as defined by Government Code section 17525, with statutory
8 authority to designate a deputy to represent him or her makes a designation, that designee may
9 continue to serve on the Commission until the designation is revoked by the current Commission
10 member.

11 (b) Commission members as defined by Government Code section 17525 shall be officers.
12 Duties of Officers:

13 (1) Duties of Chairperson. The chairperson shall preside over all meetings of the Commission
14 when present. The chairperson has all the rights and responsibilities of the other members,
15 including the right to introduce motions or proposals and to speak and vote on them while
16 presiding. The chairperson has the power to appoint one or more members of the Commission as
17 a subcommittee to investigate and report to the Commission on any matter within the scope of
18 the purposes of the Commission or to form advisory groups to assist the Commission or its
19 subcommittees in fulfilling their purposes.

20 (2) Duties of Vice Chairperson. The vice chairperson shall preside over all meetings of the
21 Commission at which the chairperson is not present. The vice chairperson has all the rights and
22 responsibilities of the other members, including the right to introduce motions or proposals and
23 to speak and vote on them while presiding.

24 (c) Time of Election. The Commission shall elect a chairperson and vice chairperson at the
25 January meeting of each year, or at the next regularly scheduled meeting, if no meeting is held in
26 January. In the calendar year following the statewide election of constitutional officers, the
27 Commission may postpone its election. The Commission may authorize the executive director to
28 conduct the election portion of its meeting.

29 (d) Vacancy. If an office (chairperson or vice-chairperson) held by a public member or local
30 elected official becomes vacant, an election shall be conducted as soon as practicable to fill the
31 vacant office.

32 (e) When Election Takes Effect. An election shall take effect immediately.

33 Note: Authority cited: Sections 17500 and 17527(g), Government Code. Reference: Sections 7.5,
34 7.6, 7.9, 17525, 17528 and 17530, Government Code.

35 **§ 1181.6. Development and Approval of Commission Forms.**

36 (a) In consultation with interested parties and in accordance with applicable law and these
37 regulations, the executive director shall develop the test claim form, incorrect reduction claim
38 form, mandate redetermination form, and other forms, to simplify and improve the efficiency of
39 the Commission's processes.

1 (b) The executive director shall conduct at least one workshop with interested parties,
2 Department of Finance, Office of the State Controller, other affected state agencies, and
3 interested persons before approval of a form.

4 (c) Upon development of a new form, the executive director shall notify claimants, interested
5 parties, affected state agencies, and interested persons, and shall disseminate copies at least 10
6 days before the operative date of a form.

7 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
8 17530, 17553, 17558.7(c), 17558.7(e) and 17570(d)(1), Government Code.

9 **§ 1181.7. Waiver of Requirement to Use Forms.**

10 The executive director may waive a requirement to use any form specified by these regulations.

11 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
12 17530, 17553, 17558.7(c), 17558.7(e) and 17570(d)(1), Government Code.

13 **§ 1181.8. Commission Meeting Quorum and Voting Requirements.**

14 (a) A majority of the existing membership of the Commission shall constitute a quorum.

15 (b) All actions of the Commission, with the exception of requests to reconsider a prior final
16 decision as provided in section 1187.15, shall require the affirmative vote of at least a majority of
17 the existing membership of the Commission.

18 (c) In the case of a tie vote, the Commission may:

19 (1) Re-hear the item when the membership of the Commission changes or when an abstaining
20 member completes review of the administrative record; or

21 (2) For a “matter” as defined by 1187.1:

22 (A) Assign the matter to a hearing panel or to a hearing officer, pursuant to section 1187.2 et
23 seq., for hearing and preparation of a proposed decision for consideration by the Commission. If
24 the Commission assigns the matter to a hearing panel, the selection of the hearing panel shall be
25 by lot, or other means of random and impartial selection. A majority of the votes cast by the
26 members assigned to a hearing panel is required for the approval of a preliminary decision on
27 matters and applications for a finding of significant financial distress; or

28 (B) Direct staff to prepare another proposed decision, based on an interpretation of the law and
29 evidence in the record, for consideration by the Commission.

30 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
31 17525, 17527(c) and 17532, Government Code; and Section 17000.6, Welfare and Institutions
32 Code.

33 **§ 1181.9. Commission Meeting Notice, Agenda, and Consent Calendar.**

34 (a) Time and distribution. Notices and agendas of meetings shall be given to all members, to all
35 parties and interested parties to proceedings on the agenda, and to all persons who request them
36 in writing. The notice and agenda shall be issued no less than 10 days prior to the scheduled
37 meeting.

38 (b) Agenda. The meeting agenda shall be prepared by the executive director and shall include
39 any item proposed by any member, or the executive director.

1 (c) The agenda may include an item designated "the consent calendar."

2 (1) The consent calendar shall include those matters for which there is no known opposition by
3 any of the parties or interested parties.

4 (2) At the request of any member, party or interested party, any matter shall be removed from the
5 consent calendar and may be considered at the same meeting as a separate item of business.

6 (3) The chairperson may also remove any matter from a duly noticed meeting agenda and place it
7 on the consent calendar, provided there is no objection from the parties, interested parties, any
8 Commission member, or person present and wishing to comment on the matter.

9 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
10 11125, 11125.1, 17527(b), 17527(c) and 17530, Government Code.

11 **§ 1181.10. Commission Meeting Procedures.**

12 (a) Presiding Member. The chairperson shall preside over all meetings of the Commission when
13 present. In the chairperson's absence, the vice chairperson shall preside. If neither the
14 chairperson nor the vice chairperson is in attendance, the member present who has the greatest
15 seniority on the Commission shall preside. The presiding member may yield the chair.

16 (b) Public Comments.

17 (1) Comments in Writing. Any person may submit comments in writing on any agenda item. To
18 be included as a part of the administrative record for the matter, comments must be provided to
19 the Commission members and be made available for public review either before or at the
20 Commission hearing on the matter.

21 (A) Comments received at least 15 days in advance of the meeting shall be included in the
22 Commission's meeting binders, a copy of which is available for public viewing at the
23 Commission meeting.

24 (B) Comments received more than five days in advance of the meeting shall be included in the
25 Commission's meeting binders, if feasible, or shall be provided to the Commission when the item
26 is called, unless otherwise agreed to by the Commission or the executive director.

27 (C) For written comments received less than five days in advance of the meeting, the commenter
28 shall provide 12 copies to Commission staff at the meeting. Commission staff shall provide
29 copies of the comments to the Commission and shall place a copy on a table for public review
30 when the item is called.

31 (2) Oral Comments. Any person present and so desiring shall be given an opportunity to make
32 oral comments on any agenda item, provided, however, that the presiding member may limit or
33 preclude comments as necessary for the orderly conduct of business.

34 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
35 11125.7, 17525 and 17526-17528, Government Code.

36 **§ 1181.11. Permanent Record of Commission Meetings.**

37 (a) The Commission shall keep minutes of its meetings. Minutes shall be approved by the
38 Commission and, upon approval, shall be signed by the chairperson or other person designated

1 by the chairperson. Signed minutes shall be the original evidence of actions taken at any
2 meeting, including the text of any resolutions adopted.

3 (b) Commission public meetings shall be recorded by stenographic reporter or electronic
4 recording or both. The transcript or recordings shall be kept for the period of time required by
5 applicable law governing the retention of records of state agency public proceedings, or until
6 conclusion of administrative or judicial proceedings, whichever is later.

7 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Section
8 17530, Government Code.

9 **§ 1181.12. Default Rules of Commission Meetings.**

10 In all cases not provided for by Government Code Section 17500 et seq., the Bagley-Keene Open
11 Meeting Act (Government Code Section 11120 et seq.) and the Commission's rules and
12 regulations, the authority shall be Robert's Rules of Order (revised), unless otherwise designated
13 by the Commission at the annual election meeting.

14 Note: Authority cited: Sections 17500, 17527(g) and 17553(a), Government Code. Reference:
15 Sections 11120 et seq. and 17526, Government Code.

16 **§ 1181.13. Commission Meeting by Teleconference.**

17 The Commission may hold an open or closed meeting by teleconference if it is difficult or
18 impossible for the Commission to achieve a quorum. A meeting held by teleconference shall
19 comply with the Bagley-Keene Open Meeting Act.

20 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
21 11123, 17526, 17527(b) and 17527(c), Government Code.

22 **Article 2. Applications for a Finding of Significant Financial Distress**

23 **§ 1182.1. Reduction in Aid Levels; Definitions.**

24 When the county has made a compelling case that basic county services cannot be maintained
25 without a reduction in the level of aid established by Welfare and Institutions Code section
26 17000.5, the Commission shall make a finding of significant financial distress. In making such a
27 finding, the following definitions shall apply:

28 (a) "Application" means a county application filed pursuant to this article requesting the
29 Commission determine that the county has made a compelling case that basic county services
30 cannot be maintained without a reduction in the level of General Assistance aid established by
31 Welfare and Institutions Code section 17000.5, and finding that as a result, the county is in
32 significant financial distress, as defined in Welfare and Institutions Code section 17000.6.

33 (b) "Applicant" means the county that filed the request for a finding of significant financial
34 distress.

35 (c) A "compelling case" sufficient to cause a finding of significant financial distress must be
36 established by clear and convincing evidence.

37 (d) "Basic county services" means those services which are fundamental or essential. The
38 services shall include, but are not limited to, those services required by state or federal law, and
39 may vary from county to county.

1 (e) "Maintained" means the level of service which the county must provide in order to adequately
2 or effectively furnish basic county services.

3 Note: Authority cited: Section 17527(g), Government Code; and Section 17000.6(b), Welfare
4 and Institutions Code. Reference: Section 17000.6, Welfare and Institutions Code.

5 **§ 1182.2. Filing of an Application for a Finding of Significant Financial Distress.**

6 (a) Pursuant to Welfare and Institutions Code section 17000.6, in order for the board of
7 supervisors of any county to obtain a finding of significant financial distress, the board of
8 supervisors must submit a written application to the Commission on State Mandates.

9 (b) The applicant shall certify, file, and serve an original application, including supporting
10 documents, with the Commission in accordance with section 1181.3 of these regulations.

11 (c) All applications shall contain at least the following:

12 (1) A table of contents, indicating page numbers.

13 (2) A copy of a resolution from the county board of supervisors stating that compliance with the
14 standards set forth in Welfare and Institutions Code section 17000.5 will result in significant
15 financial distress to the county for a specified period of time, up to 36 months.

16 (3) A written narrative, including a summary, detailing the relevant financial or other budgetary
17 information and documents necessary for a county to make a compelling case that basic county
18 services, including public safety, cannot be maintained without a reduction in the standard of aid
19 as provided in Welfare and Institutions Code section 17000.5. The narrative shall also include:

20 (A) The monthly caseload of General Assistance recipients for each of the 12 months preceding
21 the date the application is filed.

22 (B) The current monthly rate of the General Assistance Standard of Aid.

23 (C) The proposed reduced rate of the General Assistance Standard of Aid.

24 (D) An overview of county finances, including, but not limited to county revenue sources;
25 budget reserve data; budget expenditures; mandated expenditures and maintenance of effort
26 costs.

27 (E) A detailed summary of program needs and expenditure flexibility, including, but not limited
28 to department-by-department data on unmet program needs for basic county services.

29 (F) The county's total population at the time the application is filed, and the total county
30 population for the two fiscal years prior to the year in which the application was filed.

31 (d) The written narrative shall be submitted under penalty of perjury. If representations of fact
32 are made, they shall be supported by documentary or testimonial evidence, submitted in
33 accordance with section 1187.5 of these regulations.

34 (e) Each page of the application, including all supporting documentation, shall be consecutively
35 numbered.

36 (f) The original application, including all supporting documentation, shall be unbound and
37 single-sided.

1 (g) The executive director shall notify an applicant within 10 days of receipt of an application
2 whether its application is incomplete. If the application is incomplete, the executive director may
3 return the application to the county. An application shall be considered incomplete if the
4 elements in subdivisions (b) through (f) of this section have not been satisfied, are illegible or are
5 not included. The requirements for Commission public hearings and decisions, as set forth in
6 Welfare and Institutions Code section 17000.6(c), apply only to complete applications.

7 (h) Within 10 days of receipt of a completed application, the executive director shall notify the
8 applicant that the application is complete, and notify the applicant of the schedule. The executive
9 director shall also send the application to interested persons located in the applicant county.

10 (i) Prior to filing an application, a county may request a tentative date for conducting the hearing
11 in the county. If a complete application is not received by a specified date, a new tentative
12 hearing date may be set.

13 Note: Authority cited: Section 17527(g), Government Code; and Section 17000.6(b), Welfare
14 and Institutions Code. Reference: Section 17000.6, Welfare and Institutions Code.

15 **§ 1182.3. Extension of Period for Preliminary and Final Decision and Current Period of**
16 **Financial Distress.**

17 (a) If an application is filed while another county's application is pending, the executive director
18 may extend both the preliminary decision period up to 120 days and the final decision period up
19 to 150 days from the filing date of the application, unless otherwise provided in the current
20 Budget Act. If the preliminary and final decision periods are extended, any current period of
21 significant financial distress of the applicant that has been set, pursuant to Welfare and
22 Institutions Code Section 17000.6(b), shall also be extended for the same period.

23 (b) Within 10 days of receipt of a county's application, the executive director shall provide
24 written notice to the applicant of extensions of the preliminary decision and final decision
25 periods and of any current period of significant financial distress of the applicant.

26 Note: Authority cited: Stats. 1998, c. 324, Item 8885-001-0001, Prov. (2), p. 622 (and subsequent
27 Budget Acts); Section 17527(g), Government Code; and Section 17000.6(b), Welfare and
28 Institutions Code. Reference: Section 17000.6(c), Welfare and Institutions Code.

29 **§ 1182.4. Notice.**

30 (a) Upon receipt of a complete application for a finding of significant financial distress, the
31 Commission shall provide to the applicant a written 30-day notice of the hearing, to be held in
32 the county.

33 (b) The notice shall be publicly posted by the applicant at the county court house and one county
34 welfare office where General Assistance recipients are generally present. The Commission shall
35 publish two notices in a newspaper of general circulation in the county. The first notice shall be
36 published at least 30 days prior to the hearing date. The second notice shall be published at least
37 10 days prior to the hearing date. The cost of publishing the notices shall be paid for by the
38 Commission. Notice shall also be posted on the Commission's website.

39 Note: Authority cited: Section 17527(g), Government Code; and Section 17000.6(b), Welfare
40 and Institutions Code. Reference: Section 11125, Government Code; and Section 17000.6(c),
41 Welfare and Institutions Code.

1 **§ 1182.5. Pre-Hearing Conference.**

2 A pre-hearing conference may be scheduled by the executive director for the purpose of
3 identifying issues and determining methods of resolving the issues. The county and other parties
4 known to have an interest in the county's application shall be invited to participate. This
5 conference shall not limit the issues that can be presented to or considered by the Commission at
6 public hearing.

7 Note: Authority cited: Section 17527(g), Government Code; and Section 17000.6, Welfare and
8 Institutions Code. Reference: Section 17000.6, Welfare and Institutions Code; and Section
9 17530, Government Code.

10 **§ 1182.6. Assignment to Hearing Panels/Hearing Officers.**

11 The chairperson may assign an application to a hearing panel consisting of one or more members
12 of the Commission, which shall act on behalf of the Commission, or to a hearing officer for
13 hearing and preparation of a preliminary decision. Assignments by the chairperson of members
14 on the hearing panels shall be rotated among the members with the composition of the members
15 so assigned being varied and changed to assure that there shall never be a fixed and continued
16 composition of members.

17 Note: Authority cited: Section 17527(g), Government Code; and Section 17000.6, Welfare and
18 Institutions Code. Reference: Section 17000.6, Welfare and Institutions Code; and Sections
19 17528 and 17532, Government Code.

20 **§ 1182.7. Request for Supplemental Information.**

21 (a) The executive director may request supplemental information from the applicant to assist the
22 Commission in its review and analysis of the application. The applicant shall provide the
23 supplemental information under the timeline established by the executive director.

24 (b) The supplemental information and any attached financial or other budgetary documents shall
25 be certified, filed, and served in accordance with section 1181.3 of these regulations. If
26 representations of fact are made, they shall be supported by documentary or testimonial
27 evidence, submitted in accordance with section 1187.5 of these regulations.

28 Note: Authority cited: Section 17527(g), Government Code; and Section 17000.6, Welfare and
29 Institutions Code. Reference: Section 17000.6, Welfare and Institutions Code; and Section
30 17530, Government Code.

31 **§ 1182.8. Review of Completed Application for a Finding of Significant Financial Distress
32 and Preparation of Staff Analysis.**

33 (a) Before the hearing is conducted in the applicant county, the executive director shall prepare
34 and distribute a staff analysis of the application, which shall include, but not be limited to, a
35 review of written comments filed by interested persons, and rebuttals filed by the applicant. The
36 staff analysis may also include a review of the applicant's revenue sources, including the
37 applicant's flexibility in directing its resources; review of the applicant's budget expenditures,
38 statutory relief, contingencies, and fund balances; an analysis of the applicant's department-by-
39 department evaluation of unmet need in basic county services; and a preliminary
40 recommendation whether the Commission should approve or deny the application. The staff

1 analysis shall describe the application and assist the Commission in determining whether or not
2 to make a finding of significant financial distress.

3 (b) The executive director shall send the staff analysis out for comment at least 10 days prior to
4 the hearing conducted in the applicant county.

5 Note: Authority cited: Section 17527(g), Government Code; and Section 17000.6, Welfare and
6 Institutions Code. Reference: Section 17530, Government Code; and Section 17000.6, Welfare
7 and Institutions Code.

8 **§ 1182.9. Written Comments.**

9 The applicant and any interested persons may file written comments concerning the staff analysis
10 with the Commission. Written comments shall be certified, filed, and served in accordance with
11 section 1181.3 of these regulations. If representations of fact are made, they shall be supported
12 by documentary or testimonial evidence, submitted in accordance with section 1187.5 of these
13 regulations. The written comments shall be reviewed by Commission staff and may be
14 incorporated into any revised or supplemental staff analysis of the application.

15 Note: Authority cited: Section 17527(g), Government Code; and Section 17000.6, Welfare and
16 Institutions Code. Reference: Section 17000.6, Welfare and Institutions Code.

17 **§ 1182.10. Conduct of Hearing.**

18 (a) Each party shall have the right to present witnesses, to introduce exhibits, and to propose
19 questions to the chairperson, hearing panel, or hearing officer for opposing witnesses in support
20 or rebuttal of any matter relevant to the issues even though that matter was not covered in the
21 direct examination.

22 (b) The Commission, hearing panel, or hearing officer may question any party or witness, may
23 admit any relevant and material evidence, and may limit the length of testimony to a specific
24 amount of time for any party or witness.

25 (c) The taking of evidence and testimony in a hearing shall be controlled by the Commission,
26 hearing panel, or hearing officer in the manner best suited to ascertain the facts.

27 (d) Oral or written representations of fact offered by any person shall be supported by
28 documentary or testimonial evidence, submitted in accordance with section 1187.5 of these
29 regulations.

30 (e) Public hearings, pursuant to this article, shall be recorded by stenographic reporter or
31 electronic recording or both. The transcript or recordings shall be kept for the period of time
32 required by applicable law governing the retention of records of state agency public proceedings,
33 or until conclusion of administrative or judicial proceedings, whichever is later.

34 Note: Authority cited: Section 17527(g), Government Code; and Section 17000.6, Welfare and
35 Institutions Code. Reference: Section 11125.7, Government Code; and Section 17000.6, Welfare
36 and Institutions Code.

37 **§ 1182.11. Representation at Hearing.**

38 (a) The board of supervisors of a county shall designate a county representative.

1 (b) The county representative shall be the lead spokesperson and shall present all matters
2 respecting the interest of the county in the proceeding.

3 (c) Withdrawal of appearance of any representative may be effected by filing a written notice of
4 withdrawal and by serving a copy on the Commission.

5 Note: Authority cited: Section 17527(g), Government Code; and Section 17000.6, Welfare and
6 Institutions Code. Reference: Section 17000.6, Welfare and Institutions Code.

7 **§ 1182.12. Continuance of Hearings and Further Hearings.**

8 (a) The Commission, hearing panel, or hearing officer may continue a hearing to another time or
9 place.

10 (b) Due to the strict time frames contained in Welfare and Institutions Code section 17000.6(c),
11 continuances will be granted only under compelling and urgent circumstances.

12 Note: Authority cited: Section 17527(g), Government Code; and Section 17000.6, Welfare and
13 Institutions Code. Reference: Section 11129, Government Code; and Section 17000.6, Welfare
14 and Institutions Code.

15 **§ 1182.13. Preliminary and Final Decisions; Action on Decisions.**

16 (a) Within 60 days after receipt of an application, the executive director shall notify the county of
17 the Commission, hearing panel, or hearing officer's preliminary decision that the county did or
18 did not make a compelling case that it will incur significant financial distress pursuant to Welfare
19 and Institutions Code section 17000.6. If the time period is extended pursuant to section 1182.3
20 of these regulations, notice of the preliminary decision shall be provided within 120 days after
21 receipt of an application, or as otherwise provided by the current Budget Act.

22 (b) If an application is heard by a hearing panel, the panel shall direct staff to prepare the
23 preliminary decision in a form that may be adopted as the final decision by the Commission.
24 When an application is heard by a hearing officer, a preliminary decision shall be presented in a
25 form that may be adopted by the Commission as its final decision on the application. When an
26 application is heard before the Commission itself the Commission shall direct staff to prepare a
27 final decision in accord with the Commission's vote, which will be presented to the Commission
28 for adoption as its final decision.

29 (c) Within 90 days after receipt of an application, the executive director shall give notice to the
30 county of the Commission's final decision that the county did or did not make a compelling case
31 that it will incur significant financial distress pursuant to Welfare and Institutions Code section
32 17000.6. If the time period is extended pursuant to section 1182.3 of these regulations, notice of
33 the final decision shall be provided within 150 days after receipt of an application, or as
34 otherwise provided by the current Budget Act.

35 (d) If the preliminary decision prepared by the hearing panel or hearing officer is not adopted by
36 the Commission as its final decision, the Commission may direct appropriate modification of the
37 preliminary decision and thereafter adopt it as the Commission final decision or decide the
38 application upon the record, with or without taking additional evidence, or may refer the
39 application to a hearing panel or hearing officer to take additional evidence. If the application is
40 so assigned to a hearing panel or hearing officer, the hearing panel or hearing officer shall
41 prepare a preliminary decision, as provided in subdivision (b), which shall be based upon the

1 additional evidence and the transcript and other papers which are a part of the record of the prior
2 hearing.

3 (e) The affirmative vote of at least a majority of the existing membership of the Commission is
4 required for the adoption of a final decision by the Commission. A copy of the final decision
5 shall be filed by the Commission as a public record.

6 (f) A Commission final decision which makes a finding of significant financial distress will be
7 effective for a period not to exceed 36 months. The final decision shall specify whether the
8 effective date of the period of significant financial distress shall commence on the date of the
9 final decision or on a date no more than 60 days from the date of the final decision.

10 Note: Authority cited: Stats. 1998, c. 324, Prov. (2), Item 8885-001-0001, p. 622 (and subsequent
11 Budget Acts); Section 17527(g), Government Code; and Section 17000.6, Welfare and
12 Institutions Code. Reference: Sections 17527(c), 17530 and 17532, Government Code; and
13 Section 17000.6, Welfare and Institutions Code.

14 **§ 1182.14. Form of Decision.**

15 The final decision shall be based on the record, shall be in writing, and shall include a statement
16 of reasons for the decision, findings, and conclusions. A copy of the final decision shall be
17 mailed to or served on the applicant county.

18 Note: Authority cited: Section 17527(g), Government Code; and Section 17000.6, Welfare and
19 Institutions Code. Reference: Section 17000.6, Welfare and Institutions Code.

20 **§ 1182.15. Reapplications.**

21 (a) A county may file a reapplication for a finding of significant financial distress with the
22 Commission.

23 (b) The application requirements and procedures relating to applications prescribed in article 2 of
24 these regulations shall also apply to reapplications. The applicant shall also provide the following
25 information in its reapplication:

26 (1) How the applicant utilized the savings in reduction of the General Assistance Standard of Aid
27 realized from the preceding finding of significant financial distress.

28 (2) The difference in the county's total population between the date the preceding application was
29 filed and the date the reapplication is filed.

30 (3) Any staff changes or changes to working conditions, including but not limited to reduced
31 work hours or salary increases or decreases that occurred since the date the preceding application
32 was filed.

33 (4) Any statutes enacted since the date the preceding application was filed that change county
34 revenue sources or expenditures, or impose new mandates upon the county.

35 (5) Tables that include the difference between proposed and approved unmet need in the
36 preceding application, and the proposed unmet need in the reapplication. Tables may also be
37 submitted by a predetermined computer medium.

38 (c) A county filing a reapplication of a previously approved finding of significant financial
39 distress must present a compelling case of significant financial distress continuing since the last
40 approved finding by the Commission.

1 (d) For a previously denied application, a county may file a reapplication when the fiscal
2 situation in the county has changed.

3 Note: Authority cited: Section 17527(g), Government Code; and Section 17000.6, Welfare and
4 Institutions Code. Reference: Section 17000.6, Welfare and Institutions Code.

5 **§ 1182.16. Withdrawal of Applications.**

6 An application may be withdrawn by written notice any time before a final decision is issued or
7 upon request at the time of hearing. When the Commission receives a notice or request to
8 withdraw, the Commission may issue a decision dismissing the application.

9 Note: Authority cited: Section 17527(g), Government Code; and Section 17000.6, Welfare and
10 Institutions Code. Reference: Section 17000.6, Welfare and Institutions Code.

11 **Article 3. Test Claims**

12 **§ 1183.1. Test Claim Filing.**

13 (a) In order to obtain a mandate determination, a local agency or school district shall file a test
14 claim with the Commission pursuant to Government Code sections 17551 and 17553 as follows:

15 (1) A county auditor, auditor-controller, or director of finance who has assumed the duties of
16 controller, may file on behalf of a county.

17 (2) A city manager, director of finance, or other officer with a delegation by ordinance or
18 resolution from the city council, may file on behalf of a city.

19 (3) A district superintendent may file on behalf of a school district.

20 (4) A chancellor, vice chancellor, director of finance, or other officer with authority delegated by
21 the governing body by ordinance or resolution, may file on behalf of a community college
22 district.

23 (5) A general manager or other officer with authority delegated by the governing body by
24 ordinance or resolution may file on behalf of a special district.

25 (b) Claimants may agree to file a test claim as a joint effort if the claimants attest to all of the
26 following in the test claim filing:

27 (1) The claimants allege state-mandated costs result from the same statute or executive order;

28 (2) The claimants agree on all issues of the test claim; and

29 (3) The claimants have designated one person to act as the sole representative for all claimants.

30 Otherwise, the first claim filed on a statute or executive order by a similarly situated claimant is
31 the test claim and no duplicate test claims will be accepted by the Commission. Other similarly
32 situated affected agencies may participate in the process by filing comments in writing on any
33 agenda item as provided in section 1181.10 of these regulations, and may attend any
34 Commission hearing on the test claim and provide written or oral comments to the Commission.
35 Affected agencies that are not similarly situated, meaning that test claim statutes affect them
36 differently, may file a test claim on the same statutes as the first claim, but must demonstrate
37 how and why they are affected differently.

1 (c) Except as provided in Government Code sections 17573 and 17574, any test claim or
2 amendment filed with the Commission must be filed not later than 12 months (365 days)
3 following the effective date of a statute or executive order, or within 12 months (365 days) of
4 first incurring increased costs as a result of a statute or executive order, whichever is later.

5 (d) All test claims, or amendments thereto, shall be filed on a form developed by the executive
6 director and shall contain all of the elements and supplemental documents required by statute,
7 regulation and the form. When an omnibus bill is pled, claimant shall file only the relevant pages
8 of the statute, including the Legislative Counsel's Digest and the specific statutory changes at
9 issue.

10 (e) A test claim, or amendment thereto, and accompanying documents shall be certified, filed,
11 and served in accordance with section 1181.3 of these regulations. All representations of fact
12 shall be supported by documentary or testimonial evidence in accordance with section 1187.5 of
13 these regulations.

14 (f) Within 10 days of receipt of a test claim, or amendment thereto, Commission staff shall notify
15 the claimant if the test claim is complete or incomplete. Test claims will be considered
16 incomplete if any of the requirements of Government Code section 17553 or this section are
17 illegible, not included, or are not met. If a complete test claim is not received within 30 calendar
18 days from the date the incomplete test claim was returned, the executive director may disallow
19 the original test claim filing date. A new test claim may be accepted on the same statute or
20 executive order alleged to impose a reimbursable state-mandated program.

21 (g) Any test claim, or portion of a test claim, that the Commission lacks jurisdiction to hear for
22 any reason, including that the test claim was not filed within the period of limitation required by
23 subdivision (c) of this section, may be rejected or dismissed by the executive director with a
24 written notice stating the reason therefor. However, for an otherwise timely and complete test
25 claim over which the Commission would have jurisdiction, except that it was filed by a local
26 agency that is not eligible to seek reimbursement because it is not subject to the taxing and
27 spending limitations of article XIII A and B of the California Constitution, the Commission shall
28 follow the process outlined in section 1187.14(b).

29 Note: Authority cited: Sections 17527(g) and 17553, Government Code. Reference: Sections
30 17521, 17530, 17551, 17553, 17557(e), 17573, 17574, 24000, 24300.5, 26881, 26900, 26970,
31 26972, 34852, 35034, 35035, 37209, 40805.5 and 56723, Government Code.

32 **§ 1183.2. Review of Test Claim.**

33 (a) Within 10 days of receipt of a completed test claim, or amendment thereto, Commission staff
34 shall make a copy of the test claim or amendment available to those named on the mailing list
35 prepared in accordance with section 1181.4 of these regulations and shall post it on the
36 Commission's web-site.

37 (b) Written comments concerning the test claim shall be certified, filed, and served within 30
38 days from the date the test claim or amendment is issued for comment and in accordance with
39 section 1181.3 of these regulations.

40 (c) Content and Form. Written comments on the test claim shall contain the following
41 documentary evidence, if applicable:

1 (1) If representations of fact are made, they shall be supported by documentary or testimonial
2 evidence in accordance with section 1187.5 of these regulations.

3 (2) A copy of relevant portions of state constitutional provisions, federal statutes, and executive
4 orders, and a copy of administrative decisions and court decisions that may impact the alleged
5 mandate, unless the authorities are also cited in the test claim. The specific statutes and chapters,
6 articles, sections, regulatory registers, and page numbers shall be identified. Published court
7 decisions arising from state mandate determinations by the Board of Control and the
8 Commission on State Mandates, article XIII B, section 6 of the California Constitution, and
9 Government Code sections 17500 et seq., are exempt from the requirements of this subdivision.

10 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
11 17530 and 17553(a), Government Code.

12 **§ 1183.3. Claimant's Rebuttal.**

13 (a) Written rebuttals to written comments concerning a test claim may be filed, and shall be
14 certified, filed, and served in accordance with section 1181.3 of these regulations within 30 days
15 of service of the written comments.

16 (b) Content and Form.

17 (1) If representations of fact are made, they shall be supported by documentary or testimonial
18 evidence in accordance with section 1187.5 of these regulations.

19 (2) Include a copy of relevant portions of state constitutional provisions, federal statutes, and
20 executive orders, and a copy of administrative decisions and court decisions that are cited in the
21 rebuttal, unless the authorities are also cited in the test claim or any opposition thereto. Published
22 court decisions arising from state mandate determinations by the Board of Control and the
23 Commission on State Mandates, article XIII B, section 6 of the California Constitution, and
24 Government Code sections 17500 et seq., are exempt from the requirement to include a copy.
25 The specific statutes and chapters, articles, sections, regulatory registers, and page numbers of
26 the authorities shall be identified in the written rebuttal.

27 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
28 17530 and 17553(a), Government Code.

29 **§ 1183.4. Claimant's Motion to Consolidate or Sever Test Claims.**

30 Within 30 days of the filing date of a test claim deemed complete, a claimant may file a motion
31 with the executive director to consolidate part or all of any test claim with another test claim, or
32 to sever any part of any test claim, if necessary to ensure the complete, fair, or timely
33 consideration of any test claim.

34 (a) Any motion to consolidate or to sever shall be certified, filed, and served in accordance with
35 section 1181.3 of these regulations. If written representations of fact are made, they shall be
36 supported by documentary or testimonial evidence in accordance with section 1187.5 of these
37 regulations.

38 (b) Within 30 days after receipt of a motion to consolidate or sever, the executive director may
39 consolidate or sever any test claim.

40 Note: Authority cited: Section 17527(g) and 17553(a), Government Code. Reference: Sections
41 17530, 17553 and 17554, Government Code.

1 **§ 1183.5. Executive Director's Authority to Consolidate or Sever Test Claims.**

2 (a) The executive director may consolidate part or all of any test claim with another test claim or
3 sever a test claim, if necessary to ensure the complete, fair, or timely consideration of any test
4 claim.

5 (b) At least 10 days before the action is taken, the executive director shall simultaneously serve
6 on the parties and interested parties on the mailing list described in section 1181.2 of these
7 regulations, and post on the Commission's website, a notice of any proposed action to
8 consolidate or sever.

9 Note: Authority cited: Section 17527(g), 17553 and 17554, Government Code. Reference:
10 Sections 17530, 17553 and 17554, Government Code.

11 **§ 1183.6. Review of Completed Test Claim and Preparation of Proposed Decision.**

12 (a) Before the hearing on the test claim, Commission staff shall prepare a proposed decision for
13 the test claim, which shall include but not be limited to a review of the written comments filed.
14 The proposed decision shall describe and analyze the test claim to assist the Commission in
15 determining whether the alleged statutes or executive orders contain a reimbursable state-
16 mandated program under article XIII B, section 6 of the California Constitution.

17 (b) At least eight weeks before the hearing, or at a time required by the executive director or
18 stipulated to by the parties, Commission staff shall prepare a draft proposed decision and
19 distribute it to the parties, interested parties, and those on the mailing list described in section
20 1181.3 of these regulations, and shall post it on the Commission's website.

21 (c) Anyone may file written comments concerning the draft proposed decision. If representations
22 of fact are made, they shall be supported by documentary or testimonial evidence in accordance
23 with section 1187.5 of these regulations. Written comments shall be certified, filed, and served in
24 accordance with section 1181.3 of these regulations, by the date determined and noticed by the
25 executive director. A three-week period for comments shall be given, subject to the executive
26 director's authority to expedite all matters pursuant to Government Code section 17530. All
27 written comments timely filed shall be reviewed by Commission staff and may be incorporated
28 into the proposed decision for the test claim.

29 (d) It is the Commission's policy to discourage the introduction of late comments, exhibits, or
30 other evidence filed after the three-week comment period described in subdivision (c) of this
31 section. The Commission need not rely on, and staff need not respond to, late comments,
32 exhibits, or other evidence filed in response to a draft proposed decision after the comment
33 period expires.

34 Note: Authority cited: Sections 17527(g) and 17553, Government Code. Reference: Sections
35 17514, 17530, 17551 and 17553, Government Code.

36 **§ 1183.7. Content of Parameters and Guidelines.**

37 The parameters and guidelines shall describe the claimable reimbursable costs and contain the
38 following information:

39 (a) Summary of the Mandate. A summary of the mandate identifying the statutes or executive
40 orders that contain the mandate and the increased level of service and activities found to be
41 required under those statutes or executive orders.

- 1 (b) Eligible Claimants. A description of the local governmental entities eligible to file for
2 reimbursement.
- 3 (c) Period of Reimbursement. A description of the period of reimbursement specifying the
4 beginning and ending (if applicable) of the reimbursement period.
- 5 (d) Reimbursable Activities. A description of the specific costs and types of costs that are
6 reimbursable, including one-time costs and on-going costs, and reasonably necessary activities
7 required to comply with the mandate. "Reasonably necessary activities" are those activities
8 necessary to comply with the statutes, regulations and other executive orders found to impose a
9 state-mandated program. Activities required by statutes, regulations and other executive orders
10 that were not pled in the test claim may only be used to define reasonably necessary activities to
11 the extent that compliance with the approved state-mandated activities would not otherwise be
12 possible. Whether an activity is reasonably necessary is a mixed question of law and fact. All
13 representations of fact to support any proposed reasonably necessary activities shall be supported
14 by documentary evidence in accordance with section 1187.5 of these regulations.
- 15 (e) Claim Preparation. Instruction on claim preparation, including instructions for direct and
16 indirect cost reporting for actual costs incurred, or application of a reasonable reimbursement
17 methodology.
- 18 (f) Record Retention. Notice of the Office of the State Controller's authority to audit claims and
19 the amount of time supporting documents must be retained during the period subject to audit.
- 20 (g) Any Offsetting Revenues and Reimbursements that reduce the cost of any reimbursable
21 activity, including the identification of:
- 22 (1) Dedicated state and federal funds appropriated for this program.
- 23 (2) Non-local agency funds dedicated for this program.
- 24 (3) Local agency's general purpose funds for this program.
- 25 (4) Service charge, fee, or assessment authority to offset part of the costs of this program.
- 26 (h) Any Offsetting Savings. Identification of any offsetting savings provided by the test claim
27 statute or executive order, or other statute or executive order, which decreases the cost of any
28 reimbursable activity and permits or requires the discontinuance or reduction in the level of
29 service of the program.
- 30 (i) Claiming Instructions. Notice of the Office of the State Controller's duty to issue claiming
31 instructions, which constitutes notice of the right of local agencies and school districts to file
32 reimbursement claims, based upon the decision and parameters and guidelines adopted by the
33 Commission.
- 34 (j) Remedies Before the Commission. Instructions for filing requests to review claiming
35 instructions and requests to amend parameters and guidelines with the Commission.
- 36 (k) Legal and Factual Basis. Notice that the legal and factual basis for the parameters and
37 guidelines are found in the administrative record for the test claim, which is on file with the
38 Commission.
- 39 Note: Authority cited: Sections 17517.5, 17527(g) and 17553(a), Government Code. Reference:
40 Sections 17518.5, 17530, 17553, 17556(e), 17557 and 17558, Government Code.

1 **§ 1183.8. Filing and Review of Proposed Parameters and Guidelines; Filing of Comments.**

2 (a) Within 30 days of adoption of the decision on a test claim, or the early termination or
3 expiration of a reasonable reimbursement methodology, the successful test claimant shall file
4 with the Commission proposed parameters and guidelines, pursuant to Government Code section
5 17557(a). Proposed parameters and guidelines shall be certified, filed, and served in accordance
6 with section 1181.3 of these regulations. If representations of fact are made, they shall be
7 supported by documentary or testimonial evidence in accordance with section 1187.5 of these
8 regulations.

9 (b) If any of the elements described in section 1183.7 are missing or are not adequately
10 addressed, Commission staff shall, within 10 days of receipt, deem the proposed parameters and
11 guidelines incomplete and shall return the proposal to the claimants with a description of the
12 subjects that are to be redrafted or supplemented.

13 (c) Within 10 days of receipt of completed proposed parameters and guidelines, Commission
14 staff shall issue a copy to those who are on the mailing list described in section 1181.4 of these
15 regulations, and shall post it on the Commission's website.

16 (d) Commission staff shall notify all recipients that they shall have the opportunity to file written
17 comments concerning the proposed parameters and guidelines within 15 days of service.

18 (e) Written comments shall be certified, filed, and served in accordance with section 1181.3 of
19 these regulations. If representations of fact are made, they shall be supported by documentary or
20 testimonial evidence in accordance with section 1187.5 of these regulations.

21 (f) Within 15 days of service of the comments, parties, interested parties, and interested persons
22 may file written rebuttals with the Commission. Rebuttals shall be certified, filed, and served in
23 accordance with section 1181.3 of these regulations. If representations of fact are made, they
24 shall be supported by documentary or testimonial evidence in accordance with section 1187.5 of
25 these regulations.

26 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
27 17530, 17553(a), 17557 and 17557.2, Government Code.

28 **§ 1183.9. Expedited Process for Proposed Parameters and Guidelines.**

29 (a) After adoption of a decision on a test claim, but before claimant files proposed parameters
30 and guidelines, Commission staff may expedite the parameters and guidelines process by
31 preparing and issuing draft expedited parameters and guidelines to assist the claimant. The draft
32 expedited parameters and guidelines shall be served to everyone on the mailing list described in
33 section 1181.4 of these regulations, and shall be posted on the Commission's website.

34 In lieu of filing an original proposal pursuant to Government Code section 17557(a), the
35 successful test claimant may file comments on the draft expedited parameters and guidelines
36 with the Commission which may include proposed modifications. Such comments shall be
37 certified, filed, and served in accordance with section 1181.3 of these regulations. If
38 representations of fact are made, they shall be supported by documentary or testimonial evidence
39 in accordance with section 1187.5 of these regulations.

40 (b) Parties, interested parties, and interested persons may file comments on the draft expedited
41 parameters and guidelines within 21 days of service of Commission staff's draft proposal. Such

1 comments shall be certified, filed, and served in accordance with section 1181.3 of these
2 regulations. If representations of fact are made, they shall be supported by documentary or
3 testimonial evidence in accordance with section 1187.5 of these regulations.

4 (c) Within 15 days of service of the comments filed pursuant to subdivision (b) of this section,
5 parties, interested parties, and interested persons may file and serve rebuttals. Such rebuttals shall
6 be certified, filed, and served in accordance with section 1181.3 of these regulations. If
7 representations of fact are made, they shall be supported by documentary or testimonial evidence
8 in accordance with section 1187.5 of these regulations.

9 (d) If no comments are filed on the draft expedited parameters and guidelines that raise
10 substantive issues regarding any of the elements described in section 1183.7, a draft proposed
11 decision in accordance with section 1183.13(a) of these regulations need not be prepared and the
12 executive director may schedule the proposed decision and parameters and guidelines for
13 adoption at the next regularly scheduled hearing in accordance with section 1183.13(d) of these
14 regulations.

15 Note: Authority cited: Sections 17517.5, 17527(g), 17530 and 17553(a), Government Code.
16 Reference: Sections 17553(a), 17556(e) and 17557, Government Code.

17 **§ 1183.10. Reasonable Reimbursement Methodology.**

18 (a) Government Code section 17518.5 defines a "reasonable reimbursement methodology" as a
19 formula for reimbursing local agencies and school districts for costs mandated by the state, as
20 defined in Section 17514.

21 (b) For purposes of developing a reasonable reimbursement methodology pursuant to
22 Government Code sections 17557 or 17557.1, the following definitions apply:

23 (1) "Costs to implement the mandate in a cost-efficient manner" include only those costs for the
24 activities that were determined to be reimbursable by the Commission in the decision on the test
25 claim, and the costs of reasonably necessary activities to comply with the mandate pursuant to
26 section 1183.7(d) of these regulations.

27 (2) When surveying or otherwise gathering cost data to develop a formula, "representative
28 sample of claimants" does not include eligible claimants that do not respond to surveys or
29 otherwise participate in submitting cost data.

30 (c) An interested party may file cost information or other cost projections that can be the basis of
31 a reasonable reimbursement methodology, and letters in support of a draft reasonable
32 reimbursement methodology proposed pursuant to Government Code section 17557.1. Such
33 information shall be certified, filed and served in accordance with section 1181.3 of these
34 regulations. All representations of fact shall be supported by documentary or testimonial
35 evidence in accordance with section 1187.5 of these regulations.

36 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
37 17518.5, 17557 and 17557.1, Government Code.

38 **§ 1183.11. Alternative Process: Joint Reasonable Reimbursement Methodology and**
39 **Statewide Estimate of Costs.**

40 (a) Notwithstanding Government Code section 17557, within 30 days of the adoption of a
41 decision on a test claim, the successful test claimant and the Department of Finance may notify

1 the executive director in writing of their intent to follow the process described in Government
2 Code sections 17557.1-17557.2 to develop a reasonable reimbursement methodology and
3 statewide estimate of costs.

4 (b) The written notification shall provide all information and filing dates, as specified in
5 Government Code section 17557.1(a), and shall be certified, filed, and served in accordance with
6 section 1181.3 of these regulations.

7 (c) At the request of the test claimant and the Department of Finance, the executive director may
8 provide for up to four extensions of the 180-day period to file the draft reasonable
9 reimbursement methodology and proposed statewide estimate of costs for the initial claiming
10 period and budget year. Any request must be based on good cause as described in section 1187.9
11 and also include an update of all information and filing dates provided in the original written
12 notification filed pursuant to Government Code section 17557.1(a). If no draft has been filed and
13 no request for an extension has been made by the filing date specified in the notice of intent to
14 develop a reasonable reimbursement methodology, or if all extensions have been exhausted, the
15 executive director shall issue a letter notifying the test claimant of the duty to file proposed
16 parameters and guidelines within 30 days under Government Code section 17557(a).

17 (d) The test claimant and Department of Finance shall certify, file, and serve any filings made
18 pursuant to Government Code section 17557.1 in accordance with section 1181.3 of these
19 regulations. If representations of fact are made, they shall be supported by documentary or
20 testimonial evidence in accordance with section 1187.5 of these regulations.

21 (e) Commission staff shall notify all recipients that they shall have the opportunity to file written
22 comments concerning the draft reasonable reimbursement methodology and proposed statewide
23 estimate of costs within 15 days of service.

24 (f) Written comments shall be certified, filed, and served in accordance with section 1181.3 of
25 these regulations. If representations of fact are made, they shall be supported by documentary or
26 testimonial evidence in accordance with section 1187.5 of these regulations.

27 (g) Within seven days of service of the written comments, the test claimant and Department of
28 Finance may file written rebuttals which shall be certified, filed, and served in accordance with
29 section 1181.3 of these regulations. If representations of fact are made, they shall be supported
30 by documentary or testimonial evidence in accordance with section 1187.5 of these regulations.

31 (h) At least 10 days prior to the next hearing, Commission staff shall review comments and issue
32 a staff recommendation on whether the Commission should approve the draft reasonable
33 reimbursement methodology and adopt the proposed statewide estimate of costs pursuant to
34 Government Code section 17557.2.

35 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
36 17557, 17557.1 and 17557.2, Government Code.

37 **§ 1183.12. Reasonable Reimbursement Methodology, Included in Parameters and**
38 **Guidelines.**

39 (a) If the claimant indicates in the proposed parameters and guidelines or comments that a
40 reasonable reimbursement methodology, as defined in Government Code section 17518.5,
41 should be considered for inclusion in the parameters and guidelines, or if the Department of
42 Finance, Office of the State Controller, any affected state agency, or eligible claimant proposes

1 consideration of a reasonable reimbursement methodology, Commission staff may schedule an
2 informal conference in accordance with section 1187.4 of these regulations to discuss the
3 methodology and plan for proposing a reasonable reimbursement methodology.

4 (b) A proposed reasonable reimbursement methodology, as described in Government Code
5 section 17518.5, shall include any documentation or assumption relied upon to develop the
6 proposed methodology.

7 (c) Commission staff shall notify all recipients that they shall have the opportunity to file written
8 comments concerning the proposed reasonable reimbursement methodology within 15 days of
9 service.

10 (d) Proposed reasonable reimbursement methodologies and comments regarding those proposals
11 shall be certified, filed, and served in accordance with section 1181.3 of these regulations. If
12 representations of fact are made, they shall be supported by documentary or testimonial evidence
13 in accordance with section 1187.5 of these regulations.

14 (e) Within 15 days of service of the written comments prepared by other parties and interested
15 parties, the party that proposed the reasonable reimbursement methodology may file a written
16 rebuttal with the Commission, and shall certify, file, and serve the rebuttal in accordance with
17 section 1181.3 of these regulations. If representations of fact are made, they shall be supported
18 by documentary or testimonial evidence in accordance with section 1187.5 of these regulations.

19 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
20 17518.5, 17557, 17557.1 and 17557.2, Government Code.

21 **§ 1183.13. Adoption of Parameters and Guidelines.**

22 (a) Except as provided in section 1183.9(d) of these regulations, after review of the test claim
23 decision, claimant's proposed parameters and guidelines or draft expedited parameters and
24 guidelines, and written comments and rebuttals, Commission staff shall prepare a draft proposed
25 decision and parameters and guidelines. Commission staff's recommendation may include a
26 reasonable reimbursement methodology developed pursuant to Government Code section
27 17518.5 and proposed pursuant to section 1183.12 of these regulations.

28 (b) Written comments on the draft proposed decision and parameters and guidelines shall be
29 certified, filed, and served in accordance with section 1181.3 of these regulations, by the date
30 noticed by the executive director. A three-week period for comments shall be given, subject to
31 the executive director's authority to expedite all matters pursuant to Government Code section
32 17530. If representations of fact are made, they shall be supported by documentary or testimonial
33 evidence in accordance with section 1187.5 of these regulations. All written comments timely
34 filed shall be reviewed by Commission staff and may be incorporated into the proposed decision
35 and parameters and guidelines.

36 (c) It is the Commission's policy to discourage the introduction of late comments, exhibits, or
37 other evidence filed after the three-week comment period described in subdivision (b) of this
38 section. The Commission need not rely on, and staff need not respond to, late comments,
39 exhibits, or other evidence filed in response to a draft proposed decision and parameters and
40 guidelines after the comment period expires.

41 (d) The Commission shall conduct a hearing in accordance with article 7 of these regulations
42 before adoption of the proposed decision and parameters and guidelines.

1 (e) Within 10 days after the adoption of the decision and parameters and guidelines, the
2 executive director shall issue it to the Office of the State Controller and to everyone on the
3 mailing list described in section 1181.4 of these regulations, and shall post a copy on the
4 Commission's website.

5 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
6 17518.5, 17530, 17553(a) and 17557, Government Code.

7 **§ 1183.14. Statewide Cost Estimate.**

8 (a) If the Commission determines that there are state-mandated costs pursuant to Government
9 Code section 17514, it shall adopt a statewide cost estimate of the amount within 12 months after
10 receipt of a completed test claim unless extended to 18 months by the Commission or executive
11 director.

12 (b) Commission staff may develop the statewide cost estimate based on initial reimbursement
13 claims filed with the Office of the State Controller, application of a reasonable reimbursement
14 methodology, or use a different methodology based on recommendations from the test claimant,
15 the Department of Finance, or other interested parties.

16 (c) Before presenting a statewide cost estimate to the Commission for adoption, Commission
17 staff shall disclose to the parties and interested parties the methodology, basis for any
18 assumptions made, and sources of any data used to develop the estimate.

19 (d) Before adopting the statewide cost estimate, the Commission shall hold at least one
20 informational hearing under article 8 of these regulations.

21 (e) Upon adoption of the statewide cost estimate by the Commission, a summary of the
22 parameters and guidelines and the statewide cost estimate shall be included in the Commission's
23 report to the Legislature required by Government Code section 17600.

24 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
25 17518.5, 17553, 17557(a), 17557.2 and 17600, Government Code.

26 **§ 1183.15. Jointly Proposed Request for Early Termination of Reasonable Reimbursement
27 Methodology.**

28 (a) The test claimant and the Department of Finance may file a joint request, in accordance with
29 Government Code section 17557.2(e), for early termination of a joint reasonable reimbursement
30 methodology adopted pursuant to Government Code sections 17557.1 and 17557.2, which shall
31 be certified, filed, and served in accordance with section 1181.3 of these regulations.

32 (b) Commission staff shall notify all recipients that they shall have the opportunity to file written
33 comments on the joint request for early termination of a reasonable reimbursement methodology
34 within 15 days of service.

35 (c) Written comments shall be certified, filed, and served in accordance with section 1181.3 of
36 these regulations. If representations of fact are made, they shall be supported by documentary or
37 testimonial evidence in accordance with section 1187.5 of these regulations.

38 (d) Within seven days of service of the written comments, the test claimant and Department of
39 Finance may file written rebuttals which shall be certified, filed, and served in accordance with

1 section 1181.3 of these regulations. If representations of fact are made, they shall be supported
2 by documentary or testimonial evidence in accordance with section 1187.5 of these regulations.

3 (e) At least 10 days prior to the next hearing, Commission staff shall review comments and issue
4 a recommendation on whether the Commission should approve the joint request for early
5 termination of a reasonable reimbursement methodology pursuant to Government Code section
6 17557.2(e).

7 (f) If the Commission approves a joint request for early termination, the Commission shall notify
8 the test claimant of the duty to file proposed parameters and guidelines to the Commission
9 pursuant to Government Code section 17557(a), and section 1183.13 of these regulations or
10 request that Commission staff prepare expedited parameters and guidelines pursuant to section
11 1183.9 of these regulations to replace the joint reasonable reimbursement methodology.

12 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Section
13 17557.2, Government Code.

14 **§ 1183.16. Expiration of a Joint Reasonable Reimbursement Methodology.**

15 (a) At least one year before the expiration of a joint reasonable reimbursement methodology
16 adopted pursuant to Government Code sections 17557.1 and 17557.2, Commission staff shall
17 issue a notice to the test claimant and the Department of Finance, which shall also be served to
18 everyone on the mailing list described in section 1181.4 of these regulations and posted on the
19 Commission's website, that the test claimant and Department of Finance may do one of the
20 following within 60 days:

21 (1) Jointly propose amendments to the reasonable reimbursement methodology by filing: (A) the
22 draft reasonable reimbursement methodology, (B) a description of the steps the test claimant and
23 the Department of Finance undertook to determine the level of support by local agencies or
24 school districts for the draft reasonable reimbursement methodology, (C) an agreement that the
25 reasonable reimbursement methodology developed and approved under Government Code
26 section 17557.2 shall be in effect for a period of five years unless a different term is approved by
27 the Commission, and (D) an estimate of the mandate's annual cost for the subsequent budget
28 year.

29 (2) Jointly propose that the reasonable reimbursement methodology remain in effect.

30 (3) Allow the joint reasonable reimbursement methodology to expire and notify the Commission
31 that the test claimant will file proposed parameters and guidelines to the Commission pursuant to
32 Government Code section 17557(a) and section 1183.8 of these regulations or request that
33 Commission staff prepare expedited parameters and guidelines pursuant to section 1183.9 of
34 these regulations to replace the joint reasonable reimbursement methodology.

35 (b) Copies of the proposals filed under subdivision (a) shall be filed and served in accordance
36 with section 1181.3 of these regulations.

37 (c) The test claimant and the Department of Finance may jointly propose amendments to the
38 joint reasonable reimbursement methodology or the continuation of a joint reasonable
39 reimbursement methodology by filing a request made pursuant to Government Code section
40 17557.2(f), which shall be certified, filed, and served in accordance with section 1181.3 of these
41 regulations. If representations of fact are made, they shall be supported by documentary or
42 testimonial evidence in accordance with section 1187.5 of these regulations.

1 (d) Commission staff shall notify everyone on the mailing list described in section 1181.4 of
2 these regulations that they shall have the opportunity to file written comments on the jointly
3 proposed amendments or request for continuation of the joint reasonable reimbursement
4 methodology within 30 days of service, and shall post a copy of the notice on the Commission's
5 website.

6 (e) Written comments shall be certified, filed, and served in accordance with section 1181.3 of
7 these regulations. If representations of fact are made, they shall be supported by documentary or
8 testimonial evidence in accordance with section 1187.5 of these regulations.

9 (f) Within 15 days of service of the written comments filed by other parties and interested
10 parties, the test claimant and Department of Finance may file written rebuttals which shall be
11 certified, filed, and served in accordance with section 1181.3 of these regulations. If
12 representations of fact are made, they shall be supported by documentary or testimonial evidence
13 in accordance with section 1187.5 of these regulations.

14 (g) At least 10 days prior to the next hearing, Commission staff shall review the comments and
15 issue a recommendation on whether the Commission should approve the jointly proposed
16 amendments or the continuation of a joint reasonable reimbursement methodology pursuant to
17 Government Code section 17557.2(g).

18 (h) Within 10 days of the adoption of the jointly proposed amendment or continuation of a joint
19 reasonable reimbursement methodology, the executive director shall issue the decision to the
20 Office of the State Controller and to everyone on the mailing list described in section 1181.4 of
21 these regulations, and shall post it on the Commission's website.

22 (i) If the test claimant or the Department of Finance fails to respond within 60 days to the notice
23 described in subdivision (a) of this section, Commission staff shall prepare and issue draft
24 expedited parameters and guidelines, pursuant to Government Code section 17557(a) and section
25 1183.9 of these regulations, within 30 days of the parties' failure to respond.

26 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
27 17557, 17557.1 and 17557.2, Government Code.

28 **§ 1183.17. Amendments to Parameters and Guidelines.**

29 (a) All requests pursuant to Government Code section 17557 to amend parameters and guidelines
30 shall include the proposed language for the specific sections of the existing parameters and
31 guidelines that are to be changed, and include a narrative explaining why the amendment is
32 required.

33 A request to amend parameters and guidelines may be filed to make any of the following
34 changes to the parameters and guidelines:

35 (1) Delete any reimbursable activity that is repealed by statute or executive order after the
36 adoption of the original or last amended parameters and guidelines.

37 (2) Update offsetting revenue and offsetting savings that apply to the mandated program and do
38 not require a new legal finding that there are "no costs mandated by the state" under Government
39 Code section 17556(e).

40 (3) Include a reasonable reimbursement methodology for all or some of the reimbursable
41 activities in accordance with Government Code section 17518.5. Any request to include a

- 1 reasonable reimbursement methodology based on, in whole or in part, costs that have been
2 included in claims submitted to the Controller, shall include a statement to this effect on the
3 cover or first page of the request.
- 4 (4) Clarify reimbursable activities consistent with the original decisions on the test claim and
5 parameters and guidelines.
- 6 (5) Add new reimbursable activities that are reasonably necessary for the performance of the
7 original state-mandated program pursuant to section 1183.7(d) of these regulations.
- 8 (6) Define what is not reimbursable consistent with the original decisions on the test claim and
9 parameters and guidelines.
- 10 (7) Consolidate the parameters and guidelines for two or more programs.
- 11 (8) Amend the "boilerplate" language.
- 12 (b) For purposes of this section, "boilerplate" language is defined as the language in the
13 parameters and guidelines that is not unique to the state-mandated program that is the subject of
14 the parameters and guidelines.
- 15 (c) The addition or substitution of requesters and supporting declarations based on the original
16 facts alleged in an existing parameters and guidelines amendment request is not an
17 "amendment." However, new proposals for amendments must be filed as a new parameters and
18 guidelines amendment request.
- 19 (d) A claimant or state agency requesting an amendment to existing parameters and guidelines
20 shall certify, file, and serve the request in accordance with section 1181.3 of these regulations. If
21 representations of fact are made, they shall be supported by documentary or testimonial evidence
22 in accordance with section 1187.5 of these regulations.
- 23 (e) Within 10 days of receipt of a request to amend parameters and guidelines, Commission staff
24 shall issue a copy to those who are on the mailing list described in section 1181.4 of these
25 regulations, and shall post the request on the Commission's website.
- 26 (f) Commission staff shall notify those who are on the mailing list described in section 1181.4 of
27 these regulations that they shall have the opportunity to file written comments concerning the
28 proposed amendment of the parameters and guidelines within 21 days of service, and shall post a
29 copy of the notice on the Commission's website.
- 30 (g) Written comments on the request to amend the parameters and guidelines shall be certified,
31 filed, and served in accordance with section 1181.3 of these regulations. If representations of fact
32 are made, they shall be supported by documentary or testimonial evidence in accordance with
33 section 1187.5 of these regulations.
- 34 (h) Written rebuttals to the comments may be filed within 21 days of service of the comments.
35 Written rebuttals shall be certified, filed, and served in accordance with section 1181.3 of these
36 regulations. If representations of fact are made, they shall be supported by documentary or
37 testimonial evidence in accordance with section 1187.5 of these regulations.
- 38 (i) After review of the proposed amendment to the parameters and guidelines, written comments,
39 and rebuttals filed, Commission staff shall prepare and issue for comment a draft proposed
40 decision recommending whether the requester's proposed amendment to the parameters and
41 guidelines should be adopted.

1 (j) Written comments on the draft proposed decision and recommendation on the proposed
2 amendment to the parameters and guidelines shall be certified, filed, and served with the
3 Commission in accordance with section 1181.3 of these regulations, by the date noticed by the
4 executive director. A three-week period for comments shall be given, subject to the executive
5 director's authority to expedite all matters pursuant to Government Code section 17530. If
6 representations of fact are made, they shall be supported by documentary or testimonial evidence
7 in accordance with section 1187.5 of these regulations. All written comments timely filed shall
8 be reviewed by Commission staff and may be incorporated into the proposed decision and
9 recommendation on the proposed amendment to the parameters and guidelines.

10 (k) It is the Commission's policy to discourage the introduction of late comments, exhibits, or
11 other evidence filed after the three-week comment period described in subdivision (j) of this
12 section. The Commission need not rely on, and staff need not respond to, late comments,
13 exhibits, or other evidence filed in response to a draft proposed decision after the comment
14 period expires.

15 (l) An amendment shall be made only after the Commission has conducted a hearing in
16 accordance with article 7 of these regulations.

17 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
18 17518.5, 17530, 17553 and 17557, Government Code.

19 **§ 1183.18. Timelines.**

20 (a) In computing any period of time prescribed by these regulations and applicable statutes,
21 including the filing date as defined in section 1181.2 of these regulations, the following rules
22 shall apply:

23 (1) The day of the act, event, or default from which the designated period of time begins to run
24 shall not be included. The last day of the period so computed shall be included, unless it is a
25 Saturday, Sunday, or state holiday.

26 (2) Days representing extensions of time and postponements of hearings granted to the parties
27 shall be tolled and may not be counted toward the date on which a statewide cost estimate must
28 be adopted by the Commission.

29 (3) Days following a test claimant's submission of incomplete information to the Commission,
30 from the date on which Commission staff returns the incomplete information to the claimant up
31 to the date on which the Commission receives complete information from the test claimant, shall
32 be tolled and may not be counted toward the date on which a statewide cost estimate must be
33 adopted by the Commission.

34 (4) If a party or interested party to a test claim notifies Commission staff that a reasonable
35 reimbursement methodology may be developed for inclusion in pending parameters and
36 guidelines, the days following the date of the notification up to the date on which a reasonable
37 reimbursement methodology is developed, shall be tolled and may not be counted toward the
38 date on which a statewide cost estimate must be adopted by the Commission. The days tolled
39 shall not exceed 60 days from the date of the notification.

40 (5) If the test claimant and the Department of Finance notify the Commission staff in writing of
41 their intent to develop a reasonable reimbursement methodology and statewide estimate of costs
42 for the initial claiming period and budget year for reimbursement pursuant to Government Code

1 section 17557.1, the days following the date of the notification up to the date on which a draft
2 reasonable reimbursement methodology and proposed statewide estimate of costs are developed
3 and filed with the Commission, shall be tolled and may not be counted toward the date by which
4 a statewide cost estimate must be adopted by the Commission. The days tolled shall not exceed
5 180 days from the date of the notification.

6 (6) Three days shall be added to any prescribed period in which a party or interested party is
7 required or permitted to do an act after service of a document upon that party or interested party
8 by mail. The three days added for mail service shall be tolled and may not be counted toward the
9 date on which a statewide cost estimate must be adopted.

10 (7) Solely for the purpose of determining when a statewide cost estimate shall be adopted, test
11 claims that are amended, severed, or consolidated shall be deemed filed on the effective date of
12 the last amendment, severance, or consolidation, unless otherwise stipulated by the parties and
13 approved by the executive director.

14 (8) Days between the effective date of the parameters and guidelines and the date the initial
15 reimbursement claims are due to the Office of the State Controller shall be tolled and may not be
16 counted toward the date on which a statewide cost estimate must be adopted by the Commission.

17 (b) The following timelines shall be used by Commission staff as a reference for the timely
18 processing of test claims, adoption of statewide cost estimates or statewide estimates of costs:

19 (1) Timeline for a Test Claim, Parameters and Guidelines, and Statewide Cost Estimate (12
20 Months)

21 *PARTY/ACTIVITIES* *DAY NUMBER*

22 TEST CLAIM

23 CLAIMANT files test claim with the COMMISSION.	0
24 COMMISSION staff begins counting days on the first day after receipt.	1
25 COMMISSION staff reviews test claim to determine if complete	by 10
26 COMMISSION staff issues test claim to state agencies and those	
27 on the mailing list for comment.	by 10
28 COMMISSION staff convenes informal conference with parties,	
29 if necessary.	by 30
30 STATE AGENCIES, PARTIES, INTERESTED PARTIES,	
31 AND INTERESTED PERSONS may file comments on test claim.	by 40
32 CLAIMANT may file rebuttal.	by 70
33 COMMISSION staff prepares the draft proposed decision on the test	
34 claim and issues to those on the mailing list.	by 100
35 PARTIES, INTERESTED PARTIES, AND INTERESTED	
36 PERSONS may file comments on draft proposed decision on the	
37 test claim.	by 130
38 COMMISSION staff completes analysis and issues proposed decision	
39 to those on the mailing list.	by 160
40 COMMISSION hears test claim and adopts decision.	by 180
41 COMMISSION staff issues decision to those on the mailing list	
42 and serves on parties.	by 190
43 COMMISSION staff notifies Legislature of decision	by 210

1	PARAMETERS AND GUIDELINES	
2	CLAIMANT files proposed Parameters and Guidelines.	by 210
3	STATE AGENCIES, PARTIES, INTERESTED PARTIES,	
4	AND INTERESTED PERSONS may file comments.	by 235
5	CLAIMANT may file rebuttal.	by 250
6	COMMISSION staff issues draft proposed decision and parameters	
7	and guidelines to those on the mailing list.	by 265
8	PARTIES, INTERESTED PARTIES, AND INTERESTED	
9	PERSONS may file comments on draft proposed decision and	
10	parameters and guidelines.	by 275
11	COMMISSION staff issues proposed decision and parameters and	
12	guidelines to those on the mailing list.	by 279
13	COMMISSION conducts hearing and adopts decision and parameters	
14	and guidelines.	by 293
15	COMMISSION staff issues decision and parameters and guidelines	
16	to those on the mailing list and serves on parties.	by 303
17	STATEWIDE COST ESTIMATE	
18	COMMISSION staff prepares and issues the draft statewide cost estimate	
19	to those on the mailing list.	by 335
20	ALL PARTIES, INTERESTED PARTIES, AND INTERESTED	
21	PERSONS may comment on draft statewide cost estimate.	by 345
22	COMMISSION staff prepares and issues the proposed statewide cost	
23	estimate to those on the mailing list.	by 350
24	COMMISSION conducts hearing and adopts statewide cost estimate.	by 365
25	COMMISSION staff issues statewide cost estimate to those on the	
26	mailing list.	by 375
27	COMMISSION staff reports Statewide Cost Estimate to the	
28	Legislature.	by 395
29	(2) Timeline for a Test Claim, Reasonable Reimbursement Methodology, and Statewide	
30	Estimate of Costs	
31	<u>PARTY/ACTIVITIES</u>	<u>DAY NUMBER</u>
32	TEST CLAIM WITH JOINT REASONABLE REIMBURSEMENT METHODOLOGY (RRM)	
33	AND STATEWIDE ESTIMATE OF COSTS (SEC)	
34	CLAIMANT files test claim with the Commission.	0
35	COMMISSION staff begins counting days on the first day after receipt.	1
36	COMMISSION staff reviews test claim to determine if complete.	by 10
37	COMMISSION staff issues test claim to state agencies and those on the	
38	mailing list for comment.	by 10
39	COMMISSION staff convenes informal conference with parties,	
40	if necessary.	by 30
41	STATE AGENCIES, PARTIES, INTERESTED PARTIES, AND	
42	INTERESTED PERSONS may file comments on test claim.	by 40
43	CLAIMANT may file rebuttal.	by 70

1 COMMISSION staff prepares and issues the draft proposed decision
 2 on the test claim to those on the mailing list. by 100
 3 PARTIES, INTERESTED PARTIES, AND INTERESTED
 4 PERSONS may file comments on the draft proposed decision on
 5 the test claim. by 130
 6 COMMISSION staff completes analysis and issues proposed decision
 7 to those on the mailing list. by 160
 8 COMMISSION hears test claim and adopts decision. by 180
 9 COMMISSION staff issues decision to those on the mailing list. by 190
 10 COMMISSION staff notifies Legislature of decision. by 210

11 JOINT REASONABLE REIMBURSEMENT METHODOLOGY (RRM)
 12 AND STATEWIDE ESTIMATE OF COSTS (SEC)

13 CLAIMANT AND DEPARTMENT OF FINANCE (DOF) notify
 14 Commission in writing of their intent to follow the process in 17557.1
 15 to develop a joint RRM and SEC (within 30 days after adoption of test
 16 claim decision). by 210
 17 CLAIMANT AND DOF file plan no later than 6 months after the date
 18 of letter of intent and sixty (60) days before hearing. by 400
 19 COMMISSION staff notifies those on the mailing list of comment
 20 period. by 410
 21 PARTIES, INTERESTED PARTIES, AND INTERESTED PERSONS
 22 may file comments on the draft RRM and SEC. by 425
 23 CLAIMANT AND DOF may file rebuttal. by 432
 24 COMMISSION staff issues filed comments and staff recommendation. by 450
 25 COMMISSION conducts hearing, approves the draft RRM, and adopts
 26 the proposed SEC for the initial claiming period and budget year. by 460
 27 COMMISSION staff issues RRM to the CONTROLLER and to those on
 28 the mailing list. by 470
 29 COMMISSION staff reports SEC to the Legislature. by 490

30 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
 31 17527, 17532, 17553, 17555, 17557(e), 17557.1 and 17557.2, Government Code.

32 **Article 4. Review of Office of State Controller's Claiming Instructions**

33 **§ 1184.1. Review of Office of State Controller's Claiming Instructions.**

- 34 (a) Upon request of a local agency or school district, the Commission shall review claiming
 35 instructions issued by the Office of State Controller.
- 36 (b) A request to review claiming instructions shall include the following:
- 37 (1) A copy of the disputed claiming instructions.
- 38 (2) If available, correspondence or other documentation that verifies the local agency or school
 39 district sought to resolve the dispute through the Office of State Controller.
- 40 (3) A narrative that details the suggested changes and the reasons why the local agency or school
 41 district finds the claiming instructions need to be modified.

- 1 (4) The name, address, telephone number, and e-mail address of the agency contact person.
- 2 (c) An original request to review claiming instructions shall be certified, filed, and served in
3 accordance with section 1181.3 of these regulations. If representations of fact are made, they
4 shall be supported by documentary or testimonial evidence in accordance with section 1187.5 of
5 these regulations.
- 6 (d) Within 10 days of receipt of a request to review claiming instructions, Commission staff shall
7 notify the local agency or school district that filed the request if the filing is complete or
8 incomplete. A request to review the claiming instructions shall be considered incomplete if any
9 of the elements required in subdivision (b) or (c) of this section are illegible or not included.
10 Incomplete requests shall be returned to the local agency or school district. If a complete request
11 is not received by the Commission within 30 days from the date the incomplete request was
12 returned, the Commission shall deem the request to be withdrawn.
- 13 (e) Within 10 days of receipt of a complete request to review claiming instructions, Commission
14 staff shall issue a copy to all persons who are on the mailing list described in section 1181.4 of
15 these regulations. Commission staff shall provide notice that written comments concerning the
16 request to review claiming instructions may be filed within 30 days of service of the notice of
17 complete filing. A copy of the notice shall also be posted on the Commission's website.
- 18 (f) Written comments shall be certified, filed, and served in accordance with section 1181.3 of
19 these regulations. If representations of fact are made, they shall be supported by documentary or
20 testimonial evidence in accordance with section 1187.5 of these regulations.
- 21 (g) Within 30 days of service of the written comments, the requester may file a written rebuttal to
22 the Commission which shall be certified, filed, and served in accordance with section 1181.3 of
23 these regulations. If representations of fact are made, they shall be supported by documentary or
24 testimonial evidence in accordance with section 1187.5 of these regulations.
- 25 (h) Before hearing a request to review claiming instructions, Commission staff shall prepare a
26 draft proposed decision that shall include a review of the request and any comments filed, and a
27 staff recommendation on whether the request should be approved or denied.
- 28 (i) The requester and any state agency or interested party may file written comments on the draft
29 proposed decision. Written comments shall be certified, filed, and served in accordance with
30 section 1181.3 of these regulations, by the date determined and noticed by the executive director.
31 If representations of fact are made, they shall be supported by documentary or testimonial
32 evidence in accordance with section 1187.5 of these regulations. A three-week period for
33 comments shall be given, subject to the executive director's authority to expedite all matters
34 pursuant to Government Code section 17530. All written comments timely filed shall be
35 reviewed by Commission staff and may be incorporated into the proposed decision on the
36 request to review and modify the claiming instructions.
- 37 (j) It is the Commission's policy to discourage the introduction of late comments, exhibits, or
38 other evidence filed after the three-week comment period described in subdivision (i) of this
39 section. The Commission need not rely on, and staff need not respond to, late comments,
40 exhibits, or other evidence filed in response to a draft proposed decision after the comment
41 period expires.
- 42 (k) The Commission shall conduct a hearing in accordance with article 7 of these regulations on
43 the request to review claiming instructions.

1 (l) If the Commission determines that the claiming instructions need to be modified, the
2 Commission shall direct the Office of State Controller to modify the claiming instructions to
3 conform to the parameters and guidelines.

4 (m) An approved change to the claiming instructions shall be subject to the following schedule:

5 (1) A request for review filed before the deadline for initial claims as specified in the claiming
6 instructions shall apply to all years eligible for reimbursement as defined in the original
7 parameters and guidelines.

8 (2) A request for review filed after the initial claiming deadline must be filed on or before the
9 annual reimbursement claim filing deadline set out in Government Code section 17560 following
10 a fiscal year to establish eligibility for reimbursement for that fiscal year.

11 (n) A request to review claiming instructions may be withdrawn by written application to the
12 executive director any time before a decision is adopted or by oral application at the time of
13 hearing. The requesters shall file and serve the written application in accordance with section
14 1181.3 of these regulations. Commission staff shall post a copy of the notice on the
15 Commission's website for 60 days prior to dismissal of the request to review claiming
16 instructions. If no other local agency or school district takes over the request to review claiming
17 instructions by substitution of parties within 60 days of service and posting of the application to
18 withdraw, the executive director shall issue a letter to everyone on the mailing list described in
19 section 1181.4 of these regulations dismissing the request to review claiming instructions and
20 shall post the letter on the Commission's website.

21 Note: Authority cited: Sections 17527(g) and 17527(h), Government Code. Reference: Sections
22 17530, 17560 and 17571, Government Code.

23 **Article 5. Incorrect Reduction Claims**

24 **§ 1185.1. Incorrect Reduction Claim Filing.**

25 (a) To obtain a determination that the Office of State Controller incorrectly reduced a
26 reimbursement claim, a claimant shall file an "incorrect reduction claim" with the Commission
27 as follows:

28 (1) A county auditor, auditor-controller, or director of finance who has assumed the duties of
29 controller, may file on behalf of a county.

30 (2) A city manager, director of finance, or other officer with a delegation by ordinance or
31 resolution from the city council, may file on behalf of a city.

32 (3) A district superintendent may file on behalf of a school district.

33 (4) A chancellor, vice chancellor, director of finance, or other officer with authority delegated by
34 the governing body by ordinance or resolution, may file on behalf of a community college
35 district.

36 (5) A general manager or other officer with authority delegated by the governing body by
37 ordinance or resolution may file on behalf of a special district.

38 (b) If a claimant intends to pursue an incorrect reduction claim on behalf of a class of claimants,
39 it must notify the Commission of its intent to do so at the time it files its incorrect reduction
40 claim and meet the requirements of section 1185.3 of these regulations.

1 (c) All incorrect reduction claims and amendments thereto shall be filed with the Commission no
2 later than three years following the date a claimant first receives from the Office of State
3 Controller a final state audit report, letter, or other written notice of adjustment to a
4 reimbursement claim, which complies with Government Code section 17558.5(c) by specifying
5 the claim components adjusted, the amounts adjusted, interest charges on claims adjusted to
6 reduce the overall reimbursement to the claimant, and the reason for the adjustment. The filing
7 shall be returned to the claimant for lack of jurisdiction if this requirement is not met.

8 (d) An incorrect reduction claim shall pertain to alleged incorrect reductions in a reimbursement
9 claim filed by one claimant. The incorrect reduction claim may be for more than one fiscal year.

10 (e) All incorrect reduction claims, or amendments thereto, shall be filed on a form provided by
11 the Commission.

12 (f) All incorrect reduction claims, or amendments thereto, shall contain at least the following
13 elements and documents:

14 (1) A copy of the Office of State Controller's claiming instructions that were in effect during the
15 fiscal years of the reimbursement claims.

16 (2) A written detailed narrative that describes the alleged incorrect reductions. The narrative shall
17 include a comprehensive description of the reduced or disallowed areas of costs.

18 (3) All representations of fact shall be supported by testimonial or documentary evidence in
19 accordance with section 1187.5 of these regulations.

20 (4) A copy of any final state audit report, letter, or other written notice of adjustment from the
21 Office of State Controller that explains the claim components adjusted, amounts reduced, and the
22 reasons for the reduction or disallowance.

23 (5) A copy of the subject reimbursement claims the claimant submitted to the Office of State
24 Controller.

25 (g) An incorrect reduction claim, or amendment thereto, shall be certified, filed, and served in
26 accordance with section 1181.3 of these regulations.

27 (h) The claimant shall file the original incorrect reduction claim, or amendment thereto, and
28 accompanying documents with the Commission in accordance with section 1181.3 of these
29 regulations.

30 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
31 17530, 17551(d), 17553(d), 17558.5(c) and 17558.7(a), Government Code.

32 **§ 1185.2. Review of Incorrect Reduction Claims.**

33 (a) Within 10 days of receipt of an incorrect reduction claim, Commission staff shall notify the
34 claimant if the incorrect reduction claim is complete or incomplete. Incorrect reduction claims
35 will be considered incomplete if any of the requirements of section 1185.1 are illegible or not
36 included or if the requirements of those subdivisions are not met. Incomplete incorrect reduction
37 claims shall be returned to the claimant. If a complete incorrect reduction claim is not received
38 by the Commission within 30 days from the date the incomplete claim was returned to the
39 claimant, the executive director shall deem the filing to be withdrawn.

1 (b) Any incorrect reduction claim, or portion of an incorrect reduction claim, that the
2 Commission lacks jurisdiction to hear for any reason, including that the incorrect reduction claim
3 was not filed within the period of limitation required by section 1185.1(c) of these regulations,
4 may be rejected or dismissed by the executive director with a written notice stating the reason
5 therefor.

6 (c) Within 10 days of receipt of a complete incorrect reduction claim, Commission staff shall
7 provide a copy of the claim to the Office of State Controller.

8 (d) Commission staff shall notify the Office of State Controller that written comments and
9 supporting documentation in connection with an incorrect reduction claim shall be filed no more
10 than 90 days from the date the copy of the claim is provided to the Office of State Controller.
11 Written comments and supporting documentation shall be certified, filed, and served in
12 accordance with section 1181.3 of these regulations. If representations of fact are made, they
13 shall be supported by documentary or testimonial evidence in accordance with section 1187.5 of
14 these regulations.

15 (e) The claimant and interested parties may file written rebuttals to the Office of State
16 Controller's comments within 30 days of service of the Office of State Controller's comments.
17 Written rebuttals and supporting documentation shall be certified, filed, and served in accordance
18 with section 1181.3 of these regulations. If representations of fact are made, they shall be
19 supported by documentary or testimonial evidence in accordance with section 1187.5 of these
20 regulations.

21 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
22 17551(d), 17553(d), 17558.5(c) and 17558.7(a), Government Code.

23 **§ 1185.3. Consolidation of Claims Initiated by an Individual Claimant.**

24 (a) On behalf of a class of claimants, an individual claimant may initiate the consolidation of
25 claims alleging an incorrect reduction as described in Government Code section 17558.7, if all of
26 the following apply:

27 (1) The method, act, or practice that the claimant alleges led to the reduction has led to similar
28 reductions of other parties' claims, and all of the claims involve common questions of law or
29 fact.

30 (2) The common questions of law or fact among the claims predominate over any matter
31 affecting only an individual claim.

32 (3) The consolidation of similar claims by individual claimants would result in consistent
33 decision making by the Commission.

34 (4) The claimant filing the consolidated claim would fairly and adequately protect the interests of
35 the other claimants.

36 (b) A claimant that seeks to file a consolidated incorrect reduction claim shall notify the
37 Commission of its intent at the time of filing on a form provided by the Commission. The
38 consolidated incorrect reduction claim shall be filed in accordance with section 1185.1 of these
39 regulations and contain a narrative that explains the elements in subdivision (a) of this section.
40 All representations of fact shall be supported by documentary or testimonial evidence in
41 accordance with section 1187.5 of these regulations.

1 (c) Within 10 days of receipt of a consolidated incorrect reduction claim, Commission staff shall
2 notify the claimant if the consolidated incorrect reduction claim is complete or incomplete. A
3 consolidated incorrect reduction claim is incomplete if the claim has not been filed in accordance
4 with subdivision (b) of this section, or is illegible. Incomplete consolidated incorrect reduction
5 claims shall be returned to the claimant. If a complete consolidated incorrect reduction claim is
6 not received by the Commission within 30 days from the date the incomplete claim was returned
7 to the claimant, the executive director shall deem the filing to be withdrawn.

8 (d) Any consolidated incorrect reduction claim, or portion of a consolidated incorrect reduction
9 claim, that the Commission lacks jurisdiction to hear for any reason may be rejected or dismissed
10 by the executive director in accordance with section 1185.2(b) of these regulations.

11 (e) If the consolidated incorrect reduction claim is complete, Commission staff shall request the
12 Office of the State Controller to provide the Commission, within 30 days, a list of claimants for
13 whom the Controller has reduced similar claims under the same mandate, and the date each
14 claimant was notified of an adjustment.

15 (f) Upon receipt of the list from the Office of the State Controller, the Commission shall notify
16 the list of other claimants experiencing similar reductions by the Controller under the same
17 mandate and other interested parties of the original claimant's intent to consolidate an incorrect
18 reduction claim.

19 Note: Authority cited: Sections 17527(g), 17553(a) and 17558.7(g), Government Code.

20 Reference: Sections 17558.5(c) and 17558.7, Government Code.

21 **§ 1185.4. Joining a Consolidated Incorrect Reduction Claim.**

22 (a) Within 30 days of receipt of the Commission's notice regarding the original claimant's notice
23 of intent to consolidate an incorrect reduction claim, any other eligible claimant may, on a form
24 provided by the Commission, file a notice of intent to join the consolidated incorrect reduction
25 claim.

26 (b) All notices of intent to join a consolidated incorrect reduction claim shall comply with
27 section 1185.1(c) and contain at least the following elements and documents:

28 (1) A copy of the final state audit report, letter, or other written notice of adjustment from the
29 Office of State Controller that explains the claim components adjusted, amounts reduced, and the
30 reasons for the reduction.

31 (2) A copy of the subject reimbursement claims submitted to the Office of State Controller.

32 (3) A notice of intent to join a consolidated incorrect reduction claim shall include a certification
33 by the joining claimant authorizing the original claimant to act as its representative in the
34 consolidated incorrect reduction claim, and a declaration under penalty of perjury that the filing
35 is true and complete to the best of the declarant's personal knowledge, information, or belief. The
36 date signed, the declarant's title, address, telephone number, and e-mail address shall be
37 included. All representations of fact shall be supported by testimonial or documentary evidence
38 in accordance with section 1187.5 of these regulations.

39 (4) The joining claimant shall file one original notice of intent to join and accompanying
40 documents with the Commission in accordance with section 1181.3 of these regulations.

1 (c) Within 10 days of receipt of a notice of intent to join a consolidated incorrect reduction claim,
2 Commission staff shall notify the joining claimant if the notice of intent to join is complete or
3 incomplete. Notices of intent to join a consolidated incorrect reduction claim will be considered
4 incomplete if any of the elements required in subdivision (b) of this section are illegible or not
5 included. Incomplete notices of intent shall be returned to the joining claimant. If a complete
6 notice of intent to join a consolidated incorrect reduction claim is not received by the
7 Commission within 30 days from the date the incomplete notice of intent was returned to the
8 joining claimant, the Commission shall deem the filing to be withdrawn.

9 (d) Any notice of intent to join the consolidated incorrect reduction claim, or portion thereof, that
10 the Commission lacks jurisdiction to hear for any reason, including that the notice was not filed
11 within the period of limitation required by section 1185.1(c) of these regulations, may be rejected
12 or dismissed by the executive director with a written notice stating the reason therefor.

13 Note: Authority cited: Sections 17527(g), 17553(a) and 17558.7(g), Government Code.
14 Reference: Sections 17558.5(c) and 17558.7, Government Code.

15 **§ 1185.5. Opting Out of a Consolidated Incorrect Reduction Claim.**

16 Pursuant to Government Code section 17558.7(f), each claimant that files a notice of intent to
17 join a consolidated incorrect reduction claim may opt out and not be bound by any determination
18 made on the consolidated claim.

19 (a) To opt out of a consolidated incorrect reduction claim, claimants shall file a written notice
20 with the Commission within 15 days of service of the Office of State Controller's comments. A
21 copy of the notice must be served in accordance with section 1181.3 of these regulations.

22 (b) No later than one year after opting out, or within the period of limitation under section
23 1185.1(c) of these regulations, whichever is later, a claimant that opts out of a consolidated claim
24 shall file an individual incorrect reduction claim in accordance with section 1185.1 of these
25 regulations in order to preserve its right to challenge a reduction made by the Controller on that
26 same mandate.

27 (c) If a claimant opts out of a consolidated incorrect reduction claim and an individual incorrect
28 reduction claim for that entity is already on file with the Commission, the individual filing is
29 automatically reinstated.

30 Note: Authority cited: Sections 17527(g), 17553(a) and 17558.7(g), Government Code.
31 Reference: Sections 17558.5 and 17558.7, Government Code.

32 **§ 1185.6. Executive Director's Authority to Consolidate or Sever Incorrect Reduction**
33 **Claims.**

34 The executive director may consolidate or sever part or all of any incorrect reduction claim with
35 another incorrect reduction claim, if necessary to ensure the complete, fair, or timely
36 consideration of any incorrect reduction claim.

37 (a) At least 30 days before the action is taken, the executive director shall simultaneously serve
38 on all persons on the mailing list described in section 1181.4 of these regulations a notice of any
39 proposed action to consolidate or sever and shall post the notice on the Commission's website.

40 (b) During the 30-day notice period, a claimant may file a written request that an individual
41 incorrect reduction claim be severed from a proposed consolidation, which shall be filed and

1 served, in accordance with section 1181.3 of these regulations. Timely requests to sever shall be
2 approved by the executive director.

3 (c) Late requests for severing an individual incorrect reduction claim shall be denied.

4 Note: Authority cited: Sections 17527(g), 17553(a) and 17558.8(b), Government Code.

5 Reference: Sections 17530, 17554 and 17558.8, Government Code.

6 **§ 1185.7. Review of Completed Incorrect Reduction Claims and Preparation of Proposed**
7 **Decision.**

8 (a) The Commission shall conduct a hearing in accordance with article 7 of these regulations
9 before adopting a decision on an individual or consolidated incorrect reduction claim.

10 (b) Before hearing an individual or consolidated incorrect reduction claim, Commission staff
11 shall prepare a proposed decision for the incorrect reduction claim that shall include a review of
12 the incorrect reduction claim, comments and rebuttals filed on the claim and, to the extent that it
13 is relevant to the claim, a review of the test claim decision and decision and parameters and
14 guidelines. The proposed decision shall also include a staff recommendation on whether the
15 claimant's reimbursement claim was incorrectly reduced.

16 (c) At least eight weeks before the hearing or at a time required by the executive director or
17 stipulated to by the claimant and the Office of State Controller, Commission staff shall issue the
18 draft proposed decision to all those on the mailing list described in section 1181.4 of these
19 regulations.

20 (d) A three-week period for comments shall be given, subject to the executive director's
21 authority to expedite all matters pursuant to Government Code section 17530. Written comments
22 may be filed and shall be certified, filed, and served in accordance with section 1181.3 of these
23 regulations, by the date determined and noticed by the executive director. If representations of
24 fact are made, they shall be supported by documentary or testimonial evidence in accordance
25 with section 1187.5 of these regulations. All written comments timely filed shall be reviewed by
26 Commission staff and may be incorporated into the proposed decision for the incorrect reduction
27 claim.

28 (e) It is the Commission's policy to discourage the introduction of late comments, exhibits, or
29 other evidence filed after the three-week comment period described in subdivision (d) of this
30 section. The Commission need not rely on, and staff need not respond to, late comments,
31 exhibits, or other evidence filed in response to a draft proposed decision after the comment
32 period expires.

33 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
34 17530 and 17551(d), Government Code.

35 **§ 1185.8. Withdrawal of Incorrect Reduction Claims.**

36 (a) An incorrect reduction claim, except for a claim by the original claimant in a consolidated
37 incorrect reduction claim, may be withdrawn by written application any time before a decision is
38 adopted or by oral application at the time of hearing. If an application is made, the executive
39 director shall issue a letter to the claimant and the State Controller dismissing the claim.

40 (b) An incorrect reduction claim, by the original claimant in a consolidated incorrect reduction
41 claim, may be withdrawn by written application any time before a decision is adopted or by oral

1 application at the time of hearing. The original claimant shall certify, file, and serve the written
2 application in accordance with section 1181.3 of these regulations and Commission staff shall
3 post a copy of the notice on the Commission's website for 60 days prior to dismissal of the
4 incorrect reduction claim. If one of the joint claimants takes over the claim, it shall, within 60
5 days of providing notice of its intent to take over the claim, perfect the filing by filing the written
6 narrative as required by section 1185.1 of these regulations. If none of the joint claimants takes
7 over the claim by substitution of parties within 60 days of service and posting of the application
8 to withdraw, the executive director shall issue a letter to everyone on the mailing list described in
9 section 1181.4 of these regulations dismissing the claim and providing the joint claimants with
10 an opportunity to perfect their individual claims within 60 days of service by filing the written
11 narrative as required by section 1185.1 of these regulations. The letter shall be posted on the
12 Commission's website.

13 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Section
14 17551(d), Government Code.

15 **§ 1185.9. Reinstatement of Costs.**

16 If the Commission determines that a reimbursement claim was incorrectly reduced, the
17 Commission shall issue the decision to the Office of State Controller and request that the Office
18 of State Controller reinstate the costs that were incorrectly reduced.

19 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Section
20 17551(d), Government Code.

21 **Article 6. State Mandates Apportionment System**

22 **§ 1186.1. Definitions: State Mandates Apportionment System.**

23 (a) Request for Inclusion. A Request for Inclusion is a factual statement about a mandated cost
24 program and a petition for a review of the described program by the Commission on State
25 Mandates. The review is intended to result in a decision whether or not to include the program in
26 the State Mandates Apportionment System.

27 (b) Stable costs. Stable costs are those costs incurred by local agencies or school districts as a
28 result of implementing a mandated cost program which, when reviewed on a statewide basis over
29 a three-year period, have not fluctuated significantly.

30 (c) Request for Removal. A Request for Removal is a factual statement about significant
31 modifications or amendments to a program which is part of the State Mandates Apportionment
32 System. The statement is intended to result in the discontinuance of the program in the State
33 Mandates Apportionment System.

34 Note: Authority cited: Sections 17527(g) and 17615, Government Code. Reference: Sections
35 17615 and 17615.1, Government Code.

36 **§ 1186.2. Request for Inclusion.**

37 (a) Any local agency, school district, the Department of Finance or the State Controller's Office
38 may request that the Commission review a mandated cost program for possible inclusion in the
39 State Mandates Apportionment System in accordance with Government Code section 17615.1.

1 (b) In order to obtain a review and determination regarding inclusion in the system, a local
2 agency, school district or state agency must certify, file, and serve a "Request for Inclusion" in
3 accordance with section 1181.3 of these regulations.

4 (c) The request for inclusion must contain at least the following:

5 (1) The chapter number of the law that established the mandated cost program(s).

6 (2) A detailed narrative describing the mandated cost program with an explanation of the reasons
7 why the mandated cost program should be included in the State Mandates Apportionment
8 System.

9 (3) Any other pertinent information that will substantiate the request or that would have a
10 bearing on the decision of the Commission in this matter.

11 (d) The Commission shall consider the recommendation of the Controller for each new mandate
12 proposed for inclusion in the State Mandates Apportionment System in accordance with
13 Government Code section 17615.4(c).

14 (e) Requests for inclusion will be considered incomplete if any of the elements or documents
15 required in subdivision (c) of this section are illegible or not included. Incomplete requests for
16 inclusion shall be returned to the requester for completion.

17 (f) Requests for inclusion filings and any state agency recommendations shall be subject to the
18 requirements of article 7 of these regulations beginning at section 1187.1. If representations of
19 fact are made, they shall be supported by documentary or testimonial evidence in accordance
20 with section 1187.5 of these regulations.

21 Note: Authority cited: Sections 17527(g), 17615 and 17615.1, Government Code. Reference:
22 Sections 17615, 17615.1 and 17615.4, Government Code.

23 **§ 1186.3. Adoption of Finding for Request for Inclusion.**

24 (a) The Commission, after reviewing the request for inclusion and conducting at least one
25 hearing in accordance with article 7 of these regulations, shall adopt a finding that the mandated
26 program will or will not be included in the State Mandates Apportionment System.

27 (b) The primary criteria to be used by the Commission in making a determination will include a
28 review of the mandated program to determine if the program has a history of stable costs for
29 most claimants, if the mandated program has been recently modified, and if inclusion would
30 accurately reflect the costs of the state mandated program.

31 (c) Upon adoption of a finding that a mandated program should be included in the State
32 Mandates Apportionment System, the Commission shall direct the Controller to include the
33 program in the system.

34 Note: Authority cited: Sections 17527(g) and 17615.1, Government Code. Reference: Sections
35 17615.1 and 17615.4, Government Code.

36 **§ 1186.4. Request for Removal.**

37 (a) Any local agency, school district, or state agency may request that the Commission review a
38 mandated program included in the State Mandates Apportionment System that has been modified
39 or amended by the Legislature or an executive order for possible removal of the program from
40 the system in accordance with Section 17615.7 of the Government Code.

1 (b) In order to obtain a review and determination regarding removal of a program from the
2 system, a local agency, school district, or state agency must certify, file, and serve a "Request for
3 Removal" in accordance with section 1181.3 of these regulations.

4 (c) The request for removal must contain at least the following elements:

5 (1) The chapter number or executive order of the law that established the mandated cost
6 program.

7 (2) The chapter number of the law or the executive order which significantly modified or
8 amended the costs of the program or a detailed description of the circumstances or events which
9 have caused the changes.

10 (3) A detailed narrative describing the mandated cost program with an explanation of the reasons
11 the mandated program should no longer be included in the State Mandates Apportionment
12 System.

13 (4) Any other information that will substantiate the request or that would have a bearing on the
14 decision of the Commission in this matter.

15 (d) Requests for removal will be considered incomplete if any of the elements or documents
16 required in subdivision (c) of this section are illegible or not included. Incomplete requests for
17 removal shall be returned to the requester for completion.

18 (e) Request for removal filings and any state agency recommendations shall be subject to the
19 requirements of article 7 of these regulations beginning at section 1187. If representations of fact
20 are made, they shall be supported by documentary or testimonial evidence in accordance with
21 section 1187.5 of these regulations.

22 Note: Authority cited: Sections 17527(g) and 17615.7, Government Code. Reference: Section
23 17615.7, Government Code.

24 **§ 1186.5. Adoption of Finding for Request for Removal.**

25 (a) The Commission, after reviewing the request for removal and conducting at least one hearing
26 in accordance in article 7 of these regulations, shall adopt a finding that the mandated program
27 will or will not continue to be included in the State Mandates Apportionment System.

28 (b) The primary criteria to be used by the Commission in making a determination regarding
29 removal will include whether the mandated program was significantly modified or amended by
30 the Legislature or by executive order so as to affect the ongoing costs of the program in a way
31 that the historical costs of the program are no longer an accurate reflection of continuing costs.

32 (c) Upon adoption of a finding that a mandated program should be removed from the system, the
33 Commission shall direct the Controller to remove the program from the system. In that direction
34 to the Controller, the Commission shall specify if the program will be removed temporarily or
35 for an indefinite period of time.

36 Note: Authority cited: Sections 17527(g) and 17615.5, Government Code. Reference: Sections
37 17615.5 and 17615.7, Government Code.

38 **§ 1186.6. Request for Review of an Apportionment or Base Year Entitlement.**

39 (a) Upon request of a local agency, school district or state agency the Commission shall review
40 the apportionment or base year entitlement pursuant to Government Code section 17615.8(a).

1 (b) In order to obtain a review of an apportionment or base year entitlement a "Request for
2 Review" shall be filed with the Commission.

3 (c) The request for review shall contain at least the following elements:

4 (1) Identification of the mandated program that is alleged to require review.

5 (2) A detailed narrative describing the need to modify the apportionment or base year
6 entitlement.

7 (3) A statement to the effect that the other mandated programs included in the local agency or
8 school district's apportionment are not overfunded in an amount sufficient to offset any
9 underfunding.

10 (4) Cost information that outlines the amount of the funding for the total apportionment and the
11 calculations necessary to show that the program needing modification either under or over
12 reimburse the local agency or school district's actual costs by 20 percent or by \$1,000, whichever
13 is less.

14 (d) Requests for review will be considered incomplete if any of the elements required in
15 subdivision (c) of this section are illegible or not included. Incomplete requests for review shall
16 be returned to the requester for completion. If a complete request is not received by the
17 Commission within 30 days from the date the incomplete request was returned, the Commission
18 shall deem the request to be withdrawn.

19 Note: Authority cited: Sections 17527(g) and 17615.8(a), Government Code. Reference: Section
20 17615.8, Government Code.

21 **§ 1186.7. Adjustment to Apportionment.**

22 (a) The Commission, after reviewing an apportionment or base year entitlement and conducting
23 at least one hearing in accordance with article 7 of these regulations, shall adopt a finding that
24 the apportionment or base year entitlement will or will not be adjusted.

25 (b) If the Commission determines that a local agency or school district's apportionment falls
26 short of reimbursing all mandates upon which the apportionment or base year entitlement is
27 based by 20 percent or by \$1,000, whichever is less, then the Commission shall direct the
28 Controller to adjust the apportionment accordingly.

29 (c) If the Commission determines that a local agency or school district's apportionment
30 adequately reflects the costs incurred by the local agency or school district for all mandates upon
31 which that apportionment is based, the Commission may, in its discretion, direct the Controller
32 to withhold the costs of the Commission's review from the next apportionment to the local
33 agency or school district. A direction to withhold costs from the next apportionment will be
34 made only when the Commission determines that the request to review an apportionment was
35 frivolous and without merit.

36 Note: Authority cited: Sections 17527(g) and 17615.8(a), Government Code. Reference: Section
37 17615.8, Government Code.

1 **Article 7. Quasi-Judicial Hearing Procedures and Decisions**

2 **§ 1187.1. Scheduling and Noticing the Hearing.**

3 (a) A "matter," subject to hearings and decisions under article 7 of these regulations, shall
4 include test claims, proposed parameters and guidelines, requests to amend parameters and
5 guidelines, incorrect reduction claims, requests to approve a joint reasonable reimbursement
6 methodology and statewide estimate of costs, joint requests for early termination of a joint
7 reasonable reimbursement methodology, requests for inclusion or removal from the State
8 Mandates Apportionment System, requests for review of apportionment or base year entitlement
9 for programs included in the State Mandates Apportionment System, requests for review of the
10 Office of State Controller's claiming instructions, and requests for mandate redetermination.

11 (b) A matter is set for hearing when Commission staff issues its draft proposed decision. A
12 written notice of the date, time, and place of hearing shall be issued to everyone on the mailing
13 list as described in section 1181.4 of these regulations and shall be posted on the Commission's
14 website.

15 Note: Authority cited: Sections 17527(g), 17553(a), 17558.7(g) and 17558.8(b), Government
16 Code. Reference: Sections 17551, 17553(a), 17557, 17571, 17615.1, 17615.4, 17615.7, 17615.8
17 and 17615.9, Government Code.

18 **§ 1187.2. Assignment to Hearing Panels/Hearing Officers.**

19 (a) After an informational hearing, in accordance with Article 8 of these regulations, the
20 Commission's chairperson may assign a matter before the Commission to a hearing panel
21 consisting of one or more members or to a hearing officer for hearing and preparation of a
22 proposed decision that may be adopted as the decision in the case.

23 (b) Assignments by the Commission chairperson of members on hearing panels shall be rotated
24 among the members with the composition of the members so assigned being varied and changed
25 to assure that there shall never be a fixed and continued composition of members.

26 (c) A matter shall be heard and decided by the Commission itself at the request of any two
27 members of the Commission.

28 Note: Authority cited: Sections 17527(c), 17527(g), 17532 and 17553(a), Government Code.
29 Reference: Sections 17532 and 17551, Government Code.

30 **§ 1187.3. Objection to Hearing Panel, Hearing Officer, or Commission Member.**

31 (a) Any party may ask that a matter be heard by the Commission itself rather than by a hearing
32 panel or hearing officer.

33 (b) Any party may request the disqualification of any hearing officer or Commission member,
34 before the taking of evidence at a hearing, by filing an affidavit stating with particularity the
35 grounds upon which it is alleged that a fair and impartial hearing cannot be provided. Where the
36 request concerns a Commission member, the issue shall be determined by the other members of
37 the Commission. Where the request concerns the hearing officer, the issue shall be determined
38 by the Commission itself, if the Commission itself hears the case with the hearing officer;
39 otherwise the issue shall be determined by the hearing officer.

1 Note: Authority cited: Sections 17527(c), 17527(g) and 17553(a), Government Code. Reference:
2 Sections 17527, 17532 and 17551, Government Code.

3 **§ 1187.4. Informal Conference.**

4 (a) An informal conference may be scheduled by the Commission or the executive director of
5 their own accord or by request of a party or interested party to the matter in question. The parties
6 and interested parties to the matter shall be invited to participate. With the consent of the parties,
7 the informal conference may be a teleconference.

8 (b) At least 10 days before any informal conference, Commission staff shall serve notice of the
9 conference to those on the mailing list for the matter in question as established pursuant to
10 section 1181.4 of these regulations.

11 (c) The purpose of an informal conference may be to:

12 (1) Set dates for receiving comments or rebuttal comments; completing the proposed decision;
13 and hearing the matter.

14 (2) Give the claimant or requester the opportunity to present the matter and to respond to
15 questions from Commission staff and parties and interested parties for the purpose of resolving
16 or clarifying issues of fact or law.

17 (3) Consider whether a reasonable reimbursement methodology may be developed and included
18 in the parameters and guidelines.

19 (4) Review a draft reasonable reimbursement methodology and proposed statewide estimate of
20 costs that are jointly prepared by the test claimant and the Department of Finance pursuant to
21 Government Code section 17557.1.

22 (5) Identify issues and determine methods of resolving those issues.

23 (d) Any party may notify the executive director of any interested parties who should be invited to
24 attend an informal conference.

25 (e) Anything said, any document disclosed, and any new representations of fact made during an
26 informal conference shall not be made part of the administrative record of a matter unless
27 properly admitted into the record through the submission of an amendment to a matter, written
28 comment, rebuttal, or public testimony.

29 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
30 17518.5, 17530, 17551, 17553(a) and 17557.1, Government Code.

31 **§ 1187.5. Evidence Submitted to the Commission.**

32 (a) The hearings will not be conducted according to technical rules relating to evidence and
33 witnesses. Any relevant non-repetitive evidence shall be admitted if it is the sort of evidence on
34 which responsible persons are accustomed to rely in the conduct of serious affairs. Irrelevant and
35 unduly repetitious evidence shall be excluded. Hearsay evidence may be used for the purpose of
36 supplementing or explaining other evidence but shall not be sufficient in itself to support a
37 finding unless it would be admissible over objection in civil actions.

38 (b) Oral or written representations of fact offered by any person at an article 7 hearing shall be
39 under oath or affirmation. All written representations of fact submitted to the Commission must

1 be signed under penalty of perjury by persons who are authorized and competent to do so and
2 must be based upon the declarant's personal knowledge, information, or belief.

3 (c) Official notice may be taken in the manner and of the information described in Government
4 Code Section 11515.

5 (d) Each party shall have the right to present witnesses, introduce exhibits, and propose to the
6 chairperson questions for opposing witnesses. Evidence may be submitted to support or rebut
7 any issue. If declarations are to be used in lieu of testimony, the party proposing to use the
8 declaration shall comply with Government Code Section 11514.

9 Note: Authority cited: Sections 17527(e), 17527(g), 17553, 17557, 17610, 17621 and 17622,
10 Government Code. Reference: Sections 11514, 11515, 17527(e), 17551, 17553, 17557, 17559
11 and 17570, Government Code.

12 **§ 1187.6. Conduct of Hearing.**

13 (a) Each party shall have the right to present witnesses, to introduce exhibits, and to propose to
14 the chairperson questions for opposing witnesses in support or rebuttal of any matter relevant to
15 the issues even if that matter was not covered in the direct examination. The Commission chair
16 or hearing officer, however, may limit the length of testimony to a specific amount of time, or
17 limit the time for each party or witness.

18 (b) The presiding member, Commission members, hearing panel member or hearing officer may
19 question any party or witness and may admit any relevant and material evidence.

20 (c) The taking of evidence in a hearing shall be controlled by the Commission or hearing officer
21 in the manner best suited to ascertain the facts and safeguard the rights of the parties. Prior to
22 taking evidence, the issues and the order of presenting evidence will be explained.

23 (d) The hearing will ordinarily proceed in the following manner. Commission staff will
24 summarize the matter. The claimant or requester and aligned parties and interested parties will
25 state their positions and present evidence. Opposing parties or interested parties will thereafter
26 state their positions and present evidence. The claimant or requester will then be given an
27 opportunity to reply.

28 (e) The Commission or hearing officer may call a party, or any other person who is present, to
29 testify under oath or affirmation. Any member of the Commission, its executive director, or
30 hearing officer may question witnesses.

31 (f) The Commission or the executive director may require that prepared written testimony or
32 other evidence be filed in advance of any hearing to facilitate the orderly consideration of issues
33 at the hearing.

34 (g) Commission public hearings shall be recorded by stenographic reporter or electronic
35 recording or both. The transcript or recordings shall be kept for the period of time required by
36 applicable law governing the retention of records of state agency public proceedings, or until the
37 conclusion of administrative or judicial proceedings, whichever is later.

38 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
39 11125.7, 17527(c), 17532, 17551 and 17553(a), Government Code.

1 **§ 1187.7. Witnesses and Subpoenas.**

2 (a) A party shall arrange for the presence of its own witnesses at a hearing.

3 (b) A subpoena may be issued upon a majority vote of the Commission. A party requesting a
4 subpoena shall file a written application with the Commission at least six weeks prior to the
5 Commission meeting at which the request will be considered.

6 (c) An application for a subpoena to compel the attendance of a witness shall be made by
7 affidavit and shall give the name and address of the person to be subpoenaed, shall describe the
8 matters to be testified on, shall set forth in detail the relevance to the issues involved in the
9 matter, shall specify the date, time, and place of the hearing on the matter and that, to the best of
10 the applicant's personal knowledge, information, or belief, the person to be subpoenaed has
11 knowledge of the matter. If the applicant is unable to obtain the name of the person who has
12 knowledge of the matter, the name of the director of the state or local agency or superintendent
13 of a school district may be used for the application.

14 (d) An application for subpoena duces tecum for the production by a witness of books, papers,
15 correspondence, memoranda, or other records, including records of the claimant or requester,
16 shall be made by affidavit and shall give the name and address of the person to be subpoenaed,
17 shall describe the documents or things desired to be produced, shall set forth in detail the
18 relevance to the issues involved in the matter, shall specify the date on which the documents or
19 things shall be produced, and that, to the best of the applicant's personal knowledge, information,
20 or belief, the witness has the documents or things in his or her possession or under his or her
21 control and that none of the documents or things desired to be produced are public records
22 accessible to the public pursuant to Section 6250 et seq., of the Government Code. If the
23 applicant is unable to obtain the name of the person who has possession or control of the
24 documents or things desired to be produced, the name of the director or superintendent or
25 custodian of records of the state or local agency or school district may be used for the
26 application.

27 (e) When a request for subpoena or subpoena duces tecum is approved by the Commission, the
28 subpoena or subpoena duces tecum shall be issued signed by the executive director, but
29 otherwise be blank.

30 (f) Before service, all appropriate portions of the blank subpoena or subpoena duces tecum shall
31 be completed by the applicant, and the name, address, and telephone number of the applicant
32 shall be included on the form. Service of subpoenas and subpoenas duces tecum shall be made
33 with a copy of the affidavit and shall be arranged for by applicants.

34 (g) Except as otherwise provided in this section, service of subpoenas or subpoenas duces tecum
35 shall be in accordance with the provisions of Section 1985 et seq., of the Code of Civil
36 Procedure.

37 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
38 17527(d), 17551 and 17553(a), Government Code.

39 **§ 1187.8. Representation at Hearing.**

40 (a) A party may appear in person or through an authorized representative. When using an
41 authorized representative, a party shall designate in writing the authorized representative to act as

1 its sole representative and shall certify, file, and serve written notice identifying the authorized
2 representative in accordance with section 1181.3 of these regulations.

3 (b) A representative of a party shall be deemed to control all matters respecting the interest of
4 that party in the proceeding. All correspondence and communications shall be issued to the
5 authorized representative.

6 (c) Withdrawal of appearance of any representative may be effected by filing and serving a
7 written notice of withdrawal in accordance with section 1181.3 of these regulations. Any change
8 in representation shall be authorized by the party in writing and filed and served in accordance
9 with section 1181.3 of these regulations.

10 Note: Authority cited: 17527(c), 17527(g), 17551, 17553(a), 17555, 17620, 17621 and 17622,
11 Government Code. Reference: Sections 17527(c), 17551 and 17553, Government Code.

12 **§ 1187.9. Extensions of Time to File Comments or Rebuttals and Postponements and**
13 **Continuances of Hearings.**

14 (a) Requests for Extensions of Time

15 Any party or interested party to a matter may request an extension of time by filing a request
16 with the executive director before the date set for filing of comments or rebuttals with
17 Commission staff on that matter. The request shall fully explain the reasons for the extension,
18 propose a new date for filing, and be certified, filed, and served in accordance with section
19 1181.3 of these regulations. So long as a postponement of a hearing would not be required, there
20 is no prejudice to any party or interested party, and there is no other good reason for denial, the
21 request shall be approved. A party to a matter may request an extension of time that would
22 necessitate rescheduling a hearing, but shall also include a request for postponement of the
23 hearing, pursuant to subdivision (b) of this section. Within two business days of receipt of the
24 request, the executive director shall determine whether the extension will be granted and notify
25 all persons on the mailing list prepared pursuant to section 1181.4 of these regulations.

26 (b) Requests for Postponement of Hearing

27 A party to an article 7 matter may request a postponement of a hearing on that matter, until the
28 next regularly scheduled hearing. Although postponements of hearings are disfavored, each
29 request for a postponement must be considered on its own merits. The request shall fully explain
30 the reasons for the postponement, and be certified, filed, and served in accordance with section
31 1181.3 of these regulations. Within two business days of receipt of the request, the executive
32 director shall determine whether the postponement will be granted and notify all persons on the
33 mailing list prepared pursuant to section 1181.4 of these regulations. The executive director may
34 postpone the matter only on an affirmative showing of good cause.

35 (1) Circumstances that may indicate good cause include:

36 (A) The unavailability of a party, party representative, or witness because of death, illness, or
37 other excusable circumstances;

38 (B) The substitution of a party representative, but only where there is an affirmative showing that
39 the substitution is required in the interests of justice;

40 (C) The addition of a new party if:

41 1. The new party has not had a reasonable opportunity to prepare for hearing; or

- 1 2. The other parties have not had a reasonable opportunity to prepare for hearing in regard to the
2 new party's involvement in the matter;
- 3 (D) A party's excused inability to obtain essential testimony, documents, or other material
4 evidence despite diligent efforts;
- 5 (E) A significant, unanticipated change in the status of the matter as a result of which the matter
6 is not ready for hearing; or
- 7 (F) The number and complexity of the issues.
- 8 (2) Other factors to be considered: In determining whether to grant a postponement, the
9 executive director shall consider the facts and circumstances that are relevant to the
10 determination. These may include:
- 11 (A) The proximity of the hearing date;
- 12 (B) Whether there was any previous postponement, extension of time, or delay of hearing due to
13 any party;
- 14 (C) The length of the postponement requested;
- 15 (D) The availability of alternative means to address the problem that gave rise to the request for a
16 postponement;
- 17 (E) The prejudice that parties or witnesses will suffer as a result of the postponement;
- 18 (F) If the matter was granted expedited scheduling, the reasons for that status and whether the
19 need for a postponement outweighs the need to avoid delay;
- 20 (G) The Commission's backlog of matters and the impact of granting a postponement on other
21 pending matters;
- 22 (H) Whether the claimant or requester representative is engaged in a trial or other hearing that
23 conflicts with the Commission hearing;
- 24 (I) Whether, pursuant to Government Code 17554, all parties have stipulated to a postponement;
25 and
- 26 (J) Whether the interests of justice are best served by a postponement, by moving forward with
27 the hearing on the matter, or by imposing conditions on the postponement.
- 28 (3) Approval of Requests for Postponement
- 29 (A) A request filed by the claimant or requester at least 15 days before the hearing shall be
30 approved by the executive director for good cause.
- 31 (B) A request filed by stipulation of the parties, including the claimant or requester, shall be
32 approved by the executive director for good cause.
- 33 (C) A request filed by the claimant or requester less than 15 days before the hearing may be
34 approved by the executive director for good cause.
- 35 (D) A request filed by an interested party may be approved by the executive director for good
36 cause. If a state agency makes a request before filing comments on the test claim, that request
37 shall be accompanied by a notice of intent to oppose the test claim in whole or in part.

1 (4) Postponement on Commission Staff's Own Motion: The executive director may postpone a
2 hearing on a matter for good cause and shall notify all persons on the mailing list prepared
3 pursuant to section 1181.4 of these regulations.

4 (c) Continuance of a Hearing

5 (1) Prior to the adoption of its written decision on the matter being heard, the Commission on its
6 own motion, or upon a clear showing of good cause at the request of a party, may continue a
7 hearing to another time or place. Written notice of the time and place of the continued hearing,
8 except as provided herein, shall be in accordance with section 1187.1 of these regulations. When
9 a continuance is ordered during a hearing, oral notice of the time and place of the continued
10 hearing may also be given to each party present at the hearing.

11 (2) Continuances will be granted only upon a clear showing of good cause as described in
12 subdivision (b). In determining whether there is good cause for a continuance the following
13 policy should be taken into consideration: Continuances are not favored by the Commission. The
14 parties are expected to submit for decision all matters in controversy at a single hearing and to
15 produce at the hearing all necessary evidence, including witnesses, documents and anything
16 considered essential in the proof of a party's allegations.

17 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
18 17527, 17551 and 17553(a), Government Code; and California Rules of Court, Rule 3.1332.

19 **§ 1187.10. Decision; Action on Proposed Decision.**

20 (a) The Commission shall adopt a decision for all matters subject to hearings and decisions under
21 article 7 of these regulations.

22 (b) If a matter is heard before the Commission itself, the Commission may adopt the proposed
23 decision on the same day as the hearing.

24 (c) If a matter is heard by a hearing panel or a hearing officer alone, the panel or hearing officer
25 shall prepare a proposed decision that may be adopted as the decision of the Commission at the
26 next Commission meeting.

27 (d) A copy of the proposed decision shall be filed by Commission staff as a public record and a
28 copy of the proposed decision shall be served by Commission staff on each party. The
29 Commission itself may adopt the proposed decision or decide the case itself, provided that the
30 Commission itself shall decide no matters provided for in this subdivision without affording the
31 parties the opportunity to present either oral or written argument before the Commission.

32 (e) If the proposed decision of Commission staff is not adopted by the Commission, as provided
33 in subsections (b) or (c), the Commission shall direct appropriate modification of the proposed
34 decision and thereafter adopt it as the Commission's decision.

35 (f) Except as provided for in subdivision (b), the proposed decision shall be prepared within a
36 reasonable time following submission of the matter to the hearing officer or panel, and within a
37 reasonable time after the evidentiary hearing. It shall be served on the parties promptly
38 thereafter.

39 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
40 17532, 17551 and 17553(a), Government Code.

1 **§ 1187.11. Form of Decision.**

2 (a) Any decision adopted pursuant to evidence introduced at an adjudicatory hearing shall be in
3 writing, be based on the record, and shall include a statement of reasons for the decision,
4 findings and conclusions. A copy of the decision shall be served on those identified on the
5 mailing list established pursuant to section 1181.4 of these regulations. The effective date of the
6 decision is the date it is first mailed or served.

7 (b) After a decision has been adopted and served, it shall not be changed except to correct
8 clerical errors, in which case a corrected decision shall be prepared and served on all persons on
9 the mailing list prepared pursuant to section 1181.4 of these regulations.

10 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code; and *Topanga*
11 *Association for a Scenic Community v. County of Los Angeles* (1974) 11 Cal.3d 506. Reference:
12 Sections 17551 and 17553(a), Government Code.

13 **§ 1187.12. Withdrawal of a Matter.**

14 A matter, or any portion of a matter, other than a test claim, may be withdrawn by written
15 application of the claimant or requester any time before a decision is adopted, or by oral
16 application at the time of hearing. A test claim, or portion thereof, may be withdrawn by the
17 claimant upon written application to the executive director any time before a decision is adopted
18 or after enactment of a legislatively determined mandate on the same statute or executive order
19 pursuant to Government Code section 17574. The claimant or requester shall certify, file, and
20 serve the written application in accordance with section 1181.3 of these regulations. Dismissal of
21 items withdrawn pursuant to this section shall be in accordance with the procedures described in
22 section 1187.14 of these regulations.

23 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
24 17551 and 17553, Government Code.

25 **§ 1187.13. Abandonment of a Matter.**

26 (a) The executive director may deem a matter "abandoned" if any of the following occur:

27 (1) The claimant or requester does not respond, within 60 days of service, to a written
28 notification sent to the superintendent of the school district or chief administrative officer of the
29 local agency or director of a state agency that the matter will be deemed "abandoned."

30 (2) The matter has been postponed or placed on inactive status by the claimant or requester for a
31 period of more than one year. However, delays or postponements under the following
32 circumstances will not be considered for purposes of computing whether a matter has been
33 postponed or placed on inactive status by the claimant or requester for more than one year:

34 (A) Delays or postponements made at the request of the Commission or opposing party to the
35 matter;

36 (B) Delays or postponements, made at the request of the claimant or requester, pending the
37 resolution of a matter currently before the Commission of an issue similar to or related to the
38 postponed matter; and

39 (C) Delays or postponements, made at the request of the claimant or requester, pending the
40 resolution of litigation of an issue similar to or related to the postponed matter.

1 Note: Authority cited: Sections 17527(g) and 17553(a), Government Code. Reference: Sections
2 17530 and 17553(a), Government Code.

3 **§ 1187.14. Substitution of Parties and Dismissal of a Matter.**

4 (a) A matter, other than a test claim, that has been withdrawn in accordance with section 1187.12
5 or deemed abandoned in accordance with section 1187.13, may be dismissed by the executive
6 director. Commission staff shall issue a written notice of dismissal to everyone on the mailing
7 list for the matter to be dismissed.

8 (b) A test claim that has been withdrawn or deemed abandoned may be dismissed by the
9 Commission on its own motion or by a motion of a party after notice and an opportunity to be
10 heard has been provided to the claimant, parties and interested parties as provided below.

11 (1) For test claims that are withdrawn, deemed abandoned, or filed by an agency that is not
12 eligible to seek reimbursement because it is not subject to the taxing and spending limitations of
13 article XIII A and B of the California Constitution, Commission staff shall serve written notice to
14 initiate dismissal of the test claim to everyone on the mailing list for the matter. The notice shall
15 announce that another local agency or school district may take over the claim by substitution of
16 parties within 60 days of the issuance of the notice. The notice shall also announce the
17 opportunity to file written comments on the proposed dismissal of the test claim. A copy of the
18 notice shall also be posted on the Commission’s website.

19 (2) Written comments shall be certified, filed, and served in accordance with section 1181.3 of
20 these regulations. If representations of fact are made, they shall be supported by documentary or
21 testimonial evidence in accordance with section 1187.5 of these regulations.

22 (3) If no other local agency or school district takes over the test claim by substitution of parties
23 within 60 days of the issuance of the notice, the Commission shall hear the proposed dismissal of
24 the test claim.

25 (4) The hearing on a dismissal of a test claim shall be conducted in accordance with article 7 of
26 these regulations.

27 Note: Authority cited: Sections 17527(c), 17527(g) and 17553(a), Government Code. Reference:
28 Sections 17551 and 17553(a), Government Code.

29 **§ 1187.15. Reconsideration of an Adopted Decision on a Test Claim or Incorrect Reduction**
30 **Claim.**

31 (a) Notwithstanding section 1187.11(b) of these regulations, the Commission may order a
32 reconsideration or amend all or part of an adopted decision on a test claim (including a new test
33 claim decision adopted pursuant to a mandate redetermination) or incorrect reduction claim on
34 petition of any party, interested party, or Commission member only upon a showing of new or
35 different facts, circumstances, or law, or a clerical error. The power to order a reconsideration or
36 amend an adopted decision on a test claim or incorrect reduction claim shall expire 30 days after
37 the adopted decision is served on the claimant or requester. If additional time is needed to
38 evaluate a petition for reconsideration filed before the expiration of the 30-day period, the
39 Commission may grant a stay of that expiration for no more than 30 days, solely for the purpose
40 of considering the petition. A request for reconsideration shall be deemed automatically stayed
41 for the 30-day period. If no action is taken on a petition within the time allowed for ordering
42 reconsideration, the petition shall be deemed denied.

- 1 (b) All requests for reconsideration from any party or interested party shall be certified, filed, and
2 served in accordance with section 1181.3 of these regulations and shall contain the following:
- 3 (1) The name and address of the requester;
- 4 (2) A copy of the Commission's adopted decision;
- 5 (3) A detailed statement of the clerical error or the new or different facts, circumstances, or law
6 supporting the request, and all documentation to support the request. For the purposes of this
7 section, an alleged new or different law shall not include a later enacted statute without a
8 retroactive application.
- 9 (4) A description of the proposed amendment to the decision on the test claim or incorrect
10 reduction claim; and
- 11 (5) If representations of fact are made, they shall be supported by documentary or testimonial
12 evidence in accordance with section 1187.5 of these regulations.
- 13 (c) Commission member requests may be made orally during a regularly scheduled Commission
14 meeting. Commission staff shall prepare the written request based on the elements specified in
15 subsections (b)(1-5) above.
- 16 (d) Any signatory to a written agreement that settles a matter may not request reconsideration of
17 that matter if the matter is settled with prejudice.
- 18 (e) Before the Commission considers the request for reconsideration, Commission staff shall
19 prepare a written analysis that includes a review of the request and written comments filed by
20 other state agencies, interested parties, and the requester. The written analysis shall address
21 whether the request for reconsideration is timely, complete, diligent, and is based on a clerical
22 error or new or different facts, circumstances, or law that is likely to support an amendment to
23 the findings or conclusions in the adopted decision on the test claim or incorrect reduction claim,
24 and include a recommendation on whether or not the request for reconsideration should be
25 granted. The Commission shall consider the request for reconsideration and the written staff
26 analysis at a scheduled meeting. Five affirmative votes shall be required to grant the request for
27 reconsideration and schedule the request for a second hearing on the merits.
- 28 (f) If the Commission grants the request for reconsideration, a second hearing shall be conducted
29 to determine if the adopted decision on a test claim or incorrect reduction claim must be
30 amended based on a clerical error or new or different facts, circumstances, or law.
- 31 (1) The following procedures shall govern the Commission's reconsideration of the adopted
32 decision:
- 33 (A) At least eight weeks before the Commission is scheduled to reconsider an adopted decision,
34 or at another time determined by the executive director, Commission staff shall prepare a draft
35 proposed decision and issue it to those on the mailing list for the matter established pursuant to
36 section 1181.4 of these regulations.
- 37 (B) Written comments may be filed with the Commission on the draft proposed decision. All
38 representations of fact shall be supported by documentary or testimonial evidence in accordance
39 with section 1187.5 of these regulations. Written comments shall be certified, filed, and served in
40 accordance with section 1181.3 of these regulations. A three-week period for comments shall be
41 given, subject to the executive director's authority to expedite all matters pursuant to

1 Government Code section 17530. All written comments timely filed shall be reviewed by
2 Commission staff and may be incorporated into the proposed decision presented to the
3 Commission.

4 (2) The procedures set forth in article 7 shall govern the Commission's hearings and decisions
5 process, except that five affirmative votes shall be required to amend an adopted decision on a
6 test claim or incorrect reduction claim.

7 (g) If the Commission changes an adopted decision on a test claim, the procedures set forth in
8 Sections 1183.7 through 1183.14 of these regulations shall govern the adoption of parameters
9 and guidelines or amended parameters and guidelines, and the statewide cost estimate, if
10 applicable.

11 (h) Failure to seek Commission reconsideration of an adopted decision shall not affect a party's
12 right to seek judicial review pursuant to Government Code section 17559(b).

13 (i) This section only applies to reconsiderations requested pursuant to Government Code section
14 17559(a); it does not apply to remands or reconsiderations directed by the courts or by statute.

15 Note: Authority cited: Sections 17527(c), 17527(g), 17553(a) and 17559(a), Government Code.
16 Reference: Sections 17532, 17551 and 17559, Government Code.

17 **Article 8. Rulemaking and Informational Hearings**

18 **§ 1188.1. Scheduling and Noticing of an Informational Hearing**

19 (a) The Commission may, upon its own motion, set an informational hearing on any subject
20 within its jurisdiction. Matters subject to informational hearings under article 8 of these
21 regulations include: a proposed assignment of an article 7 matter to a hearing officer, a
22 rulemaking proceeding, the adoption of a statewide cost estimate, and any other subject that
23 meets the definition of "informational hearing" in section 1181.2 of these regulations and is not
24 subject to hearings under article 7 of these regulations.

25 (b) An article 8 matter is set for hearing when Commission staff issues its notice and agenda
26 providing the date, time, and place of the hearing to everyone on the mailing list described in
27 section 1181.4 of these regulations.

28 (c) Commission staff shall issue notice of an informational hearing in accordance with
29 Government Code section 11120 et seq. The notice shall include the following:

30 (1) A statement of the authority pursuant to which the hearing is ordered, and a reference to any
31 code sections or other provisions of law pursuant to which the information is to be gathered or
32 disseminated;

33 (2) A statement of the nature and purpose of the proceedings;

34 (3) A statement requiring the presence and participation of any persons the Commission may
35 direct, consistent with the nature and purpose of the proceedings;

36 (4) A statement indicating the time during which written comments will be received and the
37 manner by which the comments shall be filed;

38 (5) A statement that any person may make oral comments on the subject of the hearing; and

1 (6) A statement setting forth additional procedures deemed necessary by the Commission and not
2 inconsistent with these regulations.

3 Note: Authority cited: Sections 17527(c) and 17527(g), Government Code. Reference: Sections
4 11125, 17527(c) and 17532, Government Code.

5 **§ 1188.2. Rulemaking.**

6 (a) Petitions:

7 (1) Any person may petition the Commission to request rulemaking hearings. The petition shall
8 be filed and served in accordance with section 1181.3 of these regulations and shall include:

9 (A) The name, address, and telephone number of the petitioner;

10 (B) The substance or nature of the regulation, amendment, or repeal requested;

11 (C) The reasons for the request; and

12 (D) Reference to the authority of the Commission to take the action requested.

13 (2) The petition shall be filed with the executive director who shall, within seven days after its
14 filing, determine whether the petition contains the information specified in subsection (a)(1) of
15 this section.

16 (A) If the executive director determines that the petition is complete, it shall be certified in
17 writing as complete and the petitioner shall be so notified.

18 (B) If the executive director determines that the petition is not complete, it shall be returned to
19 the petitioner accompanied by a statement of its defects. The petitioner may correct the petition
20 and resubmit it at any time.

21 (3) Upon certification by the executive director, the Commission shall, within 60 days from the
22 filing of the petition, deny the petition, stating the reason for the denial in writing, or grant the
23 petition, directing staff to prepare an appropriate order pursuant to subdivision (b) of this section.

24 (b) Commission Order to Initiate a Rulemaking Proceeding. The Commission may, upon its own
25 motion or upon granting a petition filed pursuant to subdivision (a) of this section, adopt an order
26 to initiate a rulemaking proceeding in accordance with the procedures of Government Code
27 sections 11346.2, 11346.4, 11346.8, and 11346.9.

28 (c) Notice.

29 (1) Notice of a rulemaking proceeding shall be given in accordance with Government Code
30 section 11346.4.

31 (2) At least 10 days prior to the first hearing in a proceeding ordered pursuant to subdivision (b)
32 of this section, the executive director shall cause notice of the hearing to be issued to every
33 person requested to participate in the proceedings, and to any person who the executive director
34 determines to be concerned with the subject matter of the proceeding, and shall post a copy of
35 the notice on the Commission's website.

36 (3) In addition to the requirements of subsections (c)(1) and (2) of this section, notice of
37 additional hearing shall be required at least 10 days prior to the commencement of the hearing
38 unless continuation is orally announced in a public hearing.

1 (4) Nothing in this section shall preclude the Commission from publishing notice in additional
2 forms or media as the executive director may prescribe.

3 (5) A copy of the order adopted pursuant to subdivision (b) of this section shall accompany the
4 initial notice prepared and issued pursuant to this section, unless a copy of the order has been
5 previously issued to those persons who would receive the notice.

6 Note: Authority cited: Section 17527(g), Government Code. Reference: Sections 11340.6,
7 11346.2, 11346.4, 11346.8, 11346.9, 17527(c), 17527(g), 17530, 11346.4 and 17551,
8 Government Code.

9 **Article 9. Conflict-of-Interest Code for the Commission on State Mandates**

10 **§ 1189.10. General Provisions.**

11 The Political Reform Act (Government Code Sections 81000, et seq.) requires state and local
12 government agencies to adopt and promulgate conflict-of-interest codes. The Fair Political
13 Practices Commission has adopted a regulation (2 Cal. Code of Regs. § 18730) that contains the
14 terms of a standard conflict-of-interest code, which can be incorporated by reference in an
15 agency's code. After public notice and hearing, the standard code may be amended by the Fair
16 Political Practices Commission to conform to amendments in the Political Reform Act.

17 Therefore, the terms of 2 California Code of Regulations, Section 18730 and any amendments to
18 it duly adopted by the Fair Political Practices Commission are hereby incorporated by reference.

19 This regulation and the attached Appendix, designating positions and establishing disclosure
20 categories shall constitute the conflict-of-interest code of the Commission on State Mandates
21 (Commission).

22 Individuals holding designated positions shall file their statements of economic interests with the
23 Commission, which will make the statements available for public inspection and reproduction.
24 (Gov. Code, § 81008.) Upon receipt of the statements for the Commission members, their
25 alternates, and the Executive Director, the Commission shall make and retain a copy and forward
26 the originals to the Fair Political Practices Commission. All other statements will be retained by
27 the Commission.

28 Note: Authority cited: Sections 87300, 87301, 87302, 87304 and 87306, Government Code.
29 Reference: Sections 81008, 82019, 87206, 87207, 87300, 87301, 87302, 87304 and 87306,
30 Government Code.

31 **Appendix**

32 <i>Designated Positions</i>	<i>Disclosure Categories</i>
33 Members and alternates of the Commission on State Mandates	1
34 Executive Director	1
35 Chief Legal Counsel (Career Executive Assignment)	1
36 Attorney III	1
37 Attorney	1
38 Senior Legal Analyst	2, 3
39 Staff Services Manager I, II	2, 3
40 Staff Services Analyst	2, 3
41 Associate Governmental Program Analyst	2, 3

1	Graduate Legal Assistant	1
2	Senior Information Systems Analyst	2
3	Staff Information Systems Analyst	2
4	Consultants/New Positions*	

5 *Disclosure Categories*

6 Category 1 designated positions must disclose all investments, and business positions in business
7 entities, interests in real property, and income, including gifts, loans, and travel payments, from
8 any source.

9 Category 2 designated positions shall report all investments, business positions in any business
10 entity, interests in real property, and income, including gifts, loans, and travel payments, from
11 any source of the type which has contracted, or in the future may contract, with the Commission
12 to provide services, supplies, materials, machinery or equipment.

13 Category 3 designated positions shall report all business positions and income, including gifts,
14 loans, and travel payments, from any school district, local governmental agency or special
15 district which has received, or in the future may receive, state reimbursement under article XIII
16 B, section 6 of the California Constitution.

17 *Consultants and new positions shall be included in the list of designated positions and shall
18 disclose pursuant to the broadest disclosure category in the code, subject to the following
19 limitation:

20 The executive director may determine in writing that a particular consultant or new position,
21 although a "designated position," is hired to perform a range of duties that is limited in scope and
22 thus is not required to fully comply with the disclosure requirements in this section. Such written
23 determination shall include a description of the consultant's or new position's duties and, based
24 upon that description, a statement of the extent of disclosure requirements. The executive
25 director's determination is a public record and shall be retained for public inspection in the same
26 manner and location as this conflict-of-interest code. (Gov. Code § 81008.)

27 **§ 1189.11. Ethics Orientation.**

28 (a) The commission shall provide an ethics orientation course and establish a schedule for
29 training employees designated in Appendix A by December 31, 2003 and every two calendar
30 years thereafter.

31 (b) Not later than December 31, 2003, and every two calendar years thereafter, each designated
32 employee shall complete ethics orientation training. Employees who become designated
33 employees after January 1, 2004, shall complete the training within six months of appointment
34 and thereafter according to the schedule established by the commission. Members and alternates
35 of the commission may take training with their employing agency and certify to the commission
36 that they have completed the training.

37 **Article 10. Mandate Redetermination Process**

38 **§ 1190.1. Filing a Request to Adopt a New Test Claim Decision.**

39 (a) A local agency or a school district, statewide association of local agencies or school districts,
40 the Department of Finance, Office of the State Controller, or other affected state agency, may file

1 a request to adopt a new test claim decision to supersede a previously adopted test claim decision
2 by making a showing that the state's liability pursuant to Article XIII B, section 6(a) of the
3 California Constitution for the previously adopted test claim decision has been modified based
4 on a "subsequent change in law" as defined by Government Code section 17570(a)(2). Such a
5 request is known as a "request for mandate redetermination."

6 (b) All requests for mandate redetermination shall be filed on a form developed by the executive
7 director and shall contain a detailed analysis of how and why the state's liability for mandate
8 reimbursement has been modified pursuant to article XIII B, section 6(a) of the California
9 Constitution and all of the elements and accompanying documents required by the form and
10 Government Code section 17570(d). If representations of fact are made, they shall be supported
11 by documentary or testimonial evidence in accordance with section 1187.5 of these regulations.

12 (c) The detailed analysis of how and why the state's liability for mandate reimbursement has
13 been modified pursuant to article XIII B, section 6(a) of the California Constitution based on a
14 "subsequent change in law" as defined by Government Code section 17570 requires more than a
15 written narrative or simple statement of the facts and law. It requires the application of the law
16 (Gov. Code § 17570 (a) and (b)) to the facts (i.e. the alleged subsequent change in law)
17 discussing, for each activity addressed in the prior test claim decision, how and why the state's
18 liability for that activity has been modified. Specific references shall be made to statutes and
19 chapters, articles, sections, and page numbers that are alleged to impose or not impose a
20 reimbursable state-mandated program.

21 (d) A request for mandate redetermination and accompanying documents shall be certified, filed,
22 and served in accordance with section 1181.3 of these regulations.

23 (e) Within 10 days of receipt of a request for mandate redetermination, Commission staff shall
24 notify the requester if the request is complete or incomplete and refer the requester to these
25 regulations. Requests for mandate redetermination shall be considered incomplete if any of the
26 elements required in subdivisions (b), (c), or (d) of this section are illegible or are not included. If
27 a complete request for mandate redetermination is not received within 30 calendar days from the
28 date the incomplete request was returned, the executive director shall disallow the original
29 request filing date. New requests for mandate redetermination may be accepted on the same
30 subsequent change in law alleged to modify the state's liability pursuant to article XIII B, section
31 6(a) of the California Constitution.

32 (f) A request for mandate redetermination shall be filed on or before June 30 following a fiscal
33 year in order to establish eligibility for reimbursement or loss of reimbursement for that fiscal
34 year.

35 (g) A requester may not add a new subsequent change in law to a request for mandate
36 redetermination after the request has been deemed complete.

37 (h) Any request for mandate redetermination that fails to allege a "subsequent change in law," as
38 defined by Government Code section 17570, shall be returned by the executive director with a
39 written notice stating the reason that the request is being returned. These filings may include, but
40 are not limited to, requests that meet the requirements for a proposed parameters and guidelines
41 amendment or a new test claim filing.

42 Note: Authority cited: Sections 17527(g), 17553(a) and 17570(d), Government Code. Reference:
43 Sections 17530 and 17570, Government Code.

1 **§ 1190.2. Review and Response.**

2 (a) Within 10 days of receipt of a complete request for mandate redetermination, Commission
3 staff shall issue a written notice to the Department of Finance, Office of the State Controller, any
4 affected state agency, the original test claimant, and any known interested party, that:

5 (1) A copy of the request for mandate redetermination has been posted on the Commission’s
6 website, and

7 (2) Written comments concerning the request for mandate redetermination may be filed within
8 30 days and evidence may also be presented at the hearing on the request for mandate
9 redetermination.

10 (b) Content and Form. Written comments on the request for mandate redetermination shall
11 contain the following documentary evidence, if applicable:

12 (1) If representations of fact are made, they must be supported by documentary or testimonial
13 evidence in accordance with section 1187.5 of these regulations.

14 (2) A copy of relevant portions of state constitutional provisions, state and federal statutes, and
15 executive orders, and a copy of administrative decisions and court decisions that may impact the
16 alleged mandate, unless the authorities are also cited in the request to adopt a new test claim
17 decision. The specific statutes and chapters, articles, sections, and page numbers must be
18 identified. Published court decisions arising from state mandate determinations by the Board of
19 Control and the Commission, article XIII B, section 6 of the California Constitution, and
20 Government Code sections 17500 et seq., are exempt from the requirements of this subsection.
21 When an omnibus bill is relevant to the response, only the relevant pages of the statute, including
22 the Legislative Counsel’s Digest and the specific statutory amendments at issue shall be filed.

23 (c) Filing. Written comments and supporting documentation concerning a request for mandate
24 redetermination shall be certified, filed, and served in accordance with Section 1181.3 of these
25 regulations.

26 Note: Authority cited: Sections 17527(g), 17553(a) and 17570(d), Government Code. Reference:
27 Section 17570, Government Code.

28 **§ 1190.3. Rebuttal.**

29 (a) Parties and interested parties shall be given an opportunity to rebut written comments
30 concerning a request for mandate redetermination by filing written rebuttals within 30 days of
31 service of the comments.

32 (b) Content and Form. A written rebuttal shall contain the following documentary evidence, if
33 applicable:

34 (1) If representations of fact are made, they must be supported by documentary or testimonial
35 evidence in accordance with section 1187.5 of these regulations.

36 (2) A copy of relevant portions of state constitutional provisions, federal statutes, and executive
37 orders, and a copy of administrative decisions and court decisions that are cited in the rebuttal,
38 unless the authorities are also cited in the request to adopt a new test claim decision or any
39 response thereto. The specific statutes and chapters, articles, sections, and page numbers shall be
40 identified. Published court decisions arising from state mandate determinations by the Board of
41 Control and the Commission, article XIII B, section 6 of the California Constitution, and

1 Government Code sections 17500 et seq., are exempt from the requirements of this subsection.
2 When an omnibus bill is relevant to the rebuttal, only the relevant pages of the statute, including
3 the Legislative Counsel's Digest and the specific statutory amendments at issue shall be filed.

4 (c) The rebuttal to a comment concerning a request for mandate redetermination shall be
5 certified, filed, and served in accordance with section 1181.3 of these regulations.

6 Note: Authority cited: Sections 17527(g), 17553(a) and 17570(d), Government Code. Reference:
7 Section 17570, Government Code.

8 **§ 1190.4. Executive Director's Authority to Consolidate Requests for Mandate**
9 **Redetermination.**

10 (a) The executive director may consolidate two or more requests for mandate redetermination for
11 the second hearing, if some or all of the same statutes, regulations or executive orders are at
12 issue, if necessary to ensure the complete, fair, or timely consideration of any request for
13 mandate redetermination.

14 (b) At least 10 days before the action is taken, the executive director shall serve on the parties
15 and interested parties on the mailing list described in section 1181.4 of these regulations, and
16 post on the Commission's website, a notice of any proposed action to consolidate.

17 Note: Authority cited: Section 17527(g), 17553(a) and 17570(d), Government Code. Reference:
18 Sections 17530, 17554 and 17570, Government Code.

19 **§ 1190.5. Hearing Process and Form of Decision.**

20 Notwithstanding any other provision of these regulations, mandate redetermination process
21 hearings and decisions shall be subject to article 7 of these regulations. There shall be a two-step
22 hearing process for requests to adopt a new test claim decision as follows:

23 (a) The First Hearing:

24 (1) The first hearing shall be limited to the issue of whether the requester has made an adequate
25 showing that identifies a subsequent change in law as defined by Government Code section
26 17570, material to the prior test claim decision, which may modify the state's liability pursuant
27 to article XIII B, section 6(a) of the California Constitution. The Commission shall find that the
28 requester has made an adequate showing if it finds that the request, when considered in light of
29 all of the written comments and supporting documentation in the record of this request, has a
30 substantial possibility of prevailing at the second hearing.

31 (2) At least eight weeks before the hearing or at another time required by the executive director
32 or stipulated to by the parties, Commission staff shall prepare a draft proposed decision and issue
33 it to the parties, interested parties, and any person who requests a copy, and shall post it on the
34 Commission's website. A request for mandate redetermination is set for the first hearing when
35 Commission staff issues its draft proposed decision. A written notice of the date, time, and place
36 of the first hearing shall be served on everyone on the mailing list described in section 1181.4 of
37 these regulations and posted on the Commission's website.

38 (3) Written comments concerning the draft proposed decision may be filed with the Commission.
39 Written comments shall be certified, filed, and served in accordance with section 1181.3 of these
40 regulations, by the date determined and noticed by the executive director. A three-week period
41 for comments shall be given, subject to the executive director's authority to expedite all matters

1 pursuant to Government Code section 17530. If representations of fact are made, they shall be
2 supported by documentary or testimonial evidence in accordance with section 1187.5 of these
3 regulations. All written comments timely filed shall be reviewed by Commission staff and may
4 be incorporated into the proposed decision of the request to adopt a new test claim decision.

5 (A) It is the Commission’s policy to discourage the introduction of late comments, exhibits, or
6 other evidence filed after the three-week comment period described in subdivision (a)(3) of this
7 section. The Commission need not rely on, and staff need not respond to, late comments,
8 exhibits, or other evidence filed in response to a draft proposed decision.

9 (4) Before the first hearing on the request for mandate redetermination, Commission staff shall
10 prepare a proposed decision limited to the issue of whether the requester has made a showing
11 that identifies a subsequent change in law, material to the prior test claim decision, which may
12 modify the state’s liability pursuant to article XIII B, section 6(a) of the California Constitution.
13 This proposed decision shall consider the request, written comment, rebuttals and supporting
14 documentation filed by the parties and interested parties. The proposed decision for the first
15 hearing shall find that the requester has made an adequate showing if staff finds that the request,
16 when considered in light of all of the written comments and supporting documentation in the
17 record of this request, has a substantial possibility of prevailing at the second hearing.

18 (5) If, at the first hearing, the Commission finds that:

19 (A) The requester has not made an adequate showing, when considered in light of all of the
20 written comments, rebuttals and supporting documentation in the record and testimony at the
21 hearing, that the request for mandate redetermination has a substantial possibility of prevailing at
22 the second hearing, the Commission shall issue a decision denying the request for mandate
23 redetermination.

24 (B) The requester has made an adequate showing, when considered in light of all of the written
25 comments, rebuttals, and supporting documentation in the record and testimony at the hearing,
26 the Commission shall issue a decision finding that an adequate showing has been made and
27 setting the second hearing on whether the Commission shall adopt a new test claim decision to
28 supersede the previously adopted test claim decision.

29 (6) Everyone on the mailing list described in section 1181.4 of these regulations shall be issued
30 written notice that the Commission’s decision has been posted on the Commission’s website and,
31 if applicable, that the date, time, and place of the second hearing have also been posted on the
32 Commission’s website.

33 (b) The Second Hearing:

34 (1) If the Commission proceeds to the second hearing, it shall consider whether the state’s
35 liability pursuant to article XIII B, section 6(a) of the California Constitution has been modified
36 based on the subsequent change in law alleged by the requester, thus requiring adoption of a new
37 test claim decision to supersede the previously adopted test claim decision. If the Commission
38 finds that the state’s liability pursuant to article XIII B, section 6(a) of the California Constitution
39 has been modified based on the subsequent change in law alleged by the requester, it shall adopt
40 a new decision that reflects the modified liability of the state.

41 (2) Before the second hearing, Commission staff shall prepare a proposed decision. At least eight
42 weeks before the hearing or at another time required by the executive director or stipulated to by
43 the parties, Commission staff shall prepare a draft proposed decision and issue it to everyone on

1 the mailing list described in section 1181.4 of these regulations and post it on the Commission’s
2 website. The proposed decision shall consider the request, and any written comments and
3 rebuttals and supporting documentation filed.

4 (3) Any party or interested party may file written comments concerning the draft proposed
5 decision with the Commission. Written comments shall be certified, filed, and served in
6 accordance with section 1181.3 of these regulations, by the date determined and noticed by the
7 executive director. A three-week period for comments shall be given, subject to the executive
8 director's authority to expedite all matters pursuant to Government Code section 17530. If
9 representations of fact are made, they shall be supported by documentary or testimonial evidence
10 in accordance with section 1187.5 of these regulations. All written comments timely filed shall
11 be reviewed by Commission staff and may be incorporated into the proposed decision.

12 (A) It is the Commission’s policy to discourage the introduction of late comments, exhibits, or
13 other evidence filed after the three-week comment period described in subdivision (b)(3) of this
14 section. The Commission need not rely on, and staff need not respond to, late comments,
15 exhibits, or other evidence filed in response to a draft proposed decision.

16 (4) If, at the second hearing, the Commission finds that the state’s liability pursuant to article
17 XIII B, section 6(a) of the California Constitution:

18 (A) has not been modified based on a subsequent change in law as defined by Government Code
19 section 17570 (a)(2), the Commission shall issue a decision denying the request.

20 (B) has been modified based on a subsequent change in law, as defined by Government Code
21 section 17570 (a)(2) the Commission shall adopt a new decision to supersede the prior decision.
22 The new decision shall be prepared in writing, based on the record, and shall include a statement
23 of reasons for the decision, findings, and conclusions.

24 (5) Everyone on the mailing list described in section 1181.4 of these regulations shall be issued
25 written notice that a copy of the decision has been posted on the Commission’s website.

26 (6) After a decision or proposed decision has been served or posted on the Commission’s
27 website, it shall not be changed except to correct clerical errors, in which case a corrected
28 decision or proposed decision shall be prepared and posted on the Commission’s website.
29 Everyone on the mailing list described in section 1181.4 of these regulations shall be issued
30 written notice that a copy of the revised decision has been posted on the Commission’s website.

31 (7) If a new decision is adopted that finds that the State’s liability under article XIII B, section
32 6(a) of the California Constitution has been modified, the amount and method of reimbursement
33 shall be determined in accordance with article 3 of these regulations.

34 Note: Authority cited: Section 17527(g), 17553(a) and 17570(d), Government Code. Reference:
35 Sections 17530 and 17570, Government Code.