

RECEIVED
April 30, 2024
Commission on
State Mandates

SuperintendentMichael Gallagher, Ed.D.

Board of Education Isabel Jubes-Flamerich Eileen Le Michelle Maginot Nancy Newkirk Bridget Watson

Via: Electronic Submittal: https://csm.ca.gov/dropbox.shtml

Gayle Miller, Chairperson Commission on State Mandates 980 9th Street, Suite 300 Sacramento, CA 95814

Re: Transitional Kindergarten Program, 23-TC-02 Position: Support

Dear Ms. Miller:

On behalf of the Sunnyvale School District, I am writing in support of the test claim: Transitional Kindergarten Program, 23-TC-02, which is tentatively scheduled to be considered by the Commission on State Mandates (Commission) at its November 22, 2024, hearing.

California is currently in the second year of phasing in universal transitional kindergarten (UTK). By 2025-26, the state expects all local educational agencies (LEAs) to make transitional kindergarten (TK available to all children who will have their fourth birthday by September 1 of the school year. To assist with the implementation of UTK, the state funds TK average daily attendance by annually rebenching Proposition 98 with General Fund dollars to account for the newly eligible TK students. Over the past two fiscal years, the state has provided nearly \$1 billion in ongoing funding for the implementation of UTK. That annual cost is expected to grow to approximately \$2.7 billion when UTK is fully implemented in 2025-26.

While the state has highlighted its commitment to fund UTK, the funding distribution methodology that is being utilized leaves out community-funded (basic aid) school districts, which means that districts like ours do not receive funding for implementing TK. Although interpretations of current law vary, the state has clearly expressed that TK should be offered by all districts, making it an unfunded mandate for community-funded districts not receiving dollars to implement this new, full grade level.

The requirement for community-funded districts to implement UTK clearly meets the determination requirement of the state imposing a new program or higher level of service on LEAs. The state continues to maintain that implementation of UTK is an expectation of all school districts; however, the state is only providing funding for UTK to state-funded districts. The refusal of the state to provide funding for community-funded districts for UTK implementation, while at the same time maintaining that it is still an obligation to implement, constitutes an unfunded mandate by the state.

For these reasons, we strongly support the test claim filed by the Hope Elementary School District and the Sunnyvale School District. Without support from the Commission on this test claim, community-funded districts will be forced to take funding from other programs that currently serve students in order to implement this new grade.

We implore that the Commission staff recommends the test claim to be approved and that Commission members approve the claim when it is heard this fall.

Sincerely,

Michael Gallagher, Ed.D.

Superintendent

Sunnyvale School District

cc: Members and Staff, Commission on State Mandates

DECLARATION OF SERVICE BY EMAIL

I, the undersigned, declare as follows:

I am a resident of the County of Sacramento and I am over the age of 18 years, and not a party to the within action. My place of employment is 980 Ninth Street, Suite 300, Sacramento, California 95814.

On May 3, 2024, I served the:

- Current Mailing List dated May 2, 2024
- Robert Bravo, Superintendent, Campbell Union High School District Comments on the Test Claim filed April 30, 2024
- Jennifer Dudley, Superintendent-Principal Fort Ross Elementary School District Comments on the Test Claim filed April 30, 2024
- Christine Mallery, CBO Associate Superintendent, Fremont Union High School District Comments on the Test Claim filed April 30, 2024
- Dr. Diana Galindo-Roybal, Superintendent, Goleta Union School District Comments on the Test Claim filed April 30, 2024
- Chris Vanden Heuvel, Superintendent, Healdsburg Unified School District Comments on the Test Claim filed April 30, 2024
- Brett Geithman, Superintendent, Larkspur-Corte Madera School District Comments on the Test Claim filed April 30, 2024
- Sarah Tellez, Assistant Superintendent, Los Gatos Union School District Comments on the Test Claim filed April 30, 2024
- Paige Moore, Business Manager, Nevada City School District Comments on the Test Claim filed April 30, 2024
- Gary Hanning, President, Board of Trustees, Portola Valley School District Comments on the Test Claim filed April 30, 2024
- Connie Ngo, Chief Business Official, Portola Valley School District Comments on the Test Claim filed April 30, 2024
- Kimberley Morris Rosen, Trustee, Portola Valley School District Comments on the Test Claim filed April 30, 2024
- Roberta Zarea, Superintendent, Portola Valley School District Comments on the Test Claim filed April 30, 2024
- Kris Munro, Superintendent, Santa Cruz City School District Comments on the Test Claim filed April 30, 2024
- Rena Seifts, Associate Superintendent, Sonoma Valley Unified School District Comments on the Test Claim filed April 30, 2024

- Kay Vang, Chief Business Official, St. Helena Unified School District Comments on the Test Claim filed April 30, 2024
- Michael Gallagher, Superintendent, Sunnyvale School District Comments on the Test Claim filed April 30, 2024
- Bree Valla, Superintendent-Principal, Vista Del Mar Union School District Comments on the Test Claim filed April 30, 2024

Transitional Kindergarten Program, 23-TC-02 Statutes 2021, Chapter 44, Section 60 (AB 130); Education Code Section 48000, Effective July 9, 2021 Hope Elementary School District and Sunnyvale School District, Claimants

by making it available on the Commission's website and providing notice of how to locate it to the email addresses provided on the attached mailing list.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct, and that this declaration was executed on May 3, 2024 at Sacramento, California.

Jill Magee

Commission on State Mandates 980 Ninth Street, Suite 300 Sacramento, CA 95814 (916) 323-3562

Jill Magse

COMMISSION ON STATE MANDATES

Mailing List

Last Updated: 5/2/24

Claim Number: 23-TC-02

Matter: Transitional Kindergarten Program

Claimants: Hope Elementary School District

Sunnyvale School District

TO ALL PARTIES, INTERESTED PARTIES, AND INTERESTED PERSONS:

Each commission mailing list is continuously updated as requests are received to include or remove any party or person on the mailing list. A current mailing list is provided with commission correspondence, and a copy of the current mailing list is available upon request at any time. Except as provided otherwise by commission rule, when a party or interested party files any written material with the commission concerning a claim, it shall simultaneously serve a copy of the written material on the parties and interested parties to the claim identified on the mailing list provided by the commission. (Cal. Code Regs., tit. 2, § 1181.3.)

Amber Alexander, Department of Finance

Education Systems Unit, 915 L Street, 7th Floor, Sacramento, Ca

Phone: (916) 445-0328

Amber.Alexander@dof.ca.gov

Michael Alferes, Fiscal and Policy Analyst, K-12, Legislative Analyst's Office

925 L Street, Suite 1000, Sacramento, CA 95816

Phone: (916) 319-8332 michael.alferes@lao.ca.gov

Brooks Allen, Executive Director, California State Board of Education (SBE)

1430 N Street, Suite 5111, Sacramento, CA 95814

Phone: (916) 319-0708 BRAllen@cde.ca.gov

Lili Apgar, Specialist, State Controller's Office

Local Reimbursements Section, 3301 C Street, Suite 740, Sacramento, CA 95816

Phone: (916) 324-0254 lapgar@sco.ca.gov

Socorro Aquino, State Controller's Office

Division of Audits, 3301 C Street, Suite 700, Sacramento, CA 95816

Phone: (916) 322-7522 SAquino@sco.ca.gov

 ${\bf Harmeet~Barkschat}, {\it Mandate~Resource~Services, LLC}$

5325 Elkhorn Blvd. #307, Sacramento, CA 95842

Phone: (916) 727-1350 harmeet@comcast.net

Ginni Bella Navarre, Deputy Legislative Analyst, Legislative Analyst's Office

925 L Street, Suite 1000, Sacramento, CA 95814

Phone: (916) 319-8342 Ginni.Bella@lao.ca.gov

Robert Bravo, Superintendent, Campbell Union High School District

3235 Union Ave, San Jose, CA 95124-2095

Phone: (408) 371-0960 rbravo@cuhsd.org

Mike Brown, School Innovations & Advocacy

5200 Golden Foothill Parkway, El Dorado Hills, CA 95762

Phone: (916) 669-5116 mikeb@sia-us.com

Guy Burdick, Consultant, MGT Consulting

2251 Harvard Street, Suite 134, Sacramento, CA 95815

Phone: (916) 833-7775 gburdick@mgtconsulting.com

Shelby Burguan, Budget Manager, City of Newport Beach

100 Civic Center Drive, Newport Beach, CA 92660

Phone: (949) 644-3085

sburguan@newportbeachca.gov

Edgar Cabral, Fiscal and Policy Analyst, K-12, Legislative Analyst's Office

925 L Street, Suite 100, Sacramento, CA 95816

Phone: (916) 319-8332 edgar.cabral@lao.ca.gov

Evelyn Calderon-Yee, Bureau Chief, State Controller's Office

Local Government Programs and Services Division, Bureau of Payments, 3301 C Street, Suite 740,

Sacramento, CA 95816 Phone: (916) 324-5919 ECalderonYee@sco.ca.gov

Veronica Causor-Lara, Manager, Internal Audit, San Jose Unified School District

855 Lenzen Avenue, San Jose, CA 95126

Phone: (408) 535-6000 vcausorlara@sjusd.org

Carolyn Chu, Senior Fiscal and Policy Analyst, Legislative Analyst's Office

925 L Street, Suite 1000, Sacramento, CA 95814

Phone: (916) 319-8326 Carolyn.Chu@lao.ca.gov

Arthur Cuffy, Director of Finance, San Jose Unified School District

855 Lenzen Avenue, San Jose, CA 95126

Phone: (408) 535-6000 acuffy@sjusd.org

Margaret Demauro, Finance Director, Town of Apple Valley

14955 Dale Evans Parkway, Apple Valley, CA 92307

Phone: (760) 240-7000 mdemauro@applevalley.org

Martina Dickerson, Staff Finance Budget Analyst, Department of Finance

Education, Department of Finance, Sacramento, CA 95814

Phone: (916) 445-0328

Martina.Dickerson@dof.ca.gov

Andra Donovan, San Diego Unified School District

Legal Services Office, 4100 Normal Street, Room 2148, , San Diego, CA 92103

Phone: (619) 725-5630 adonovan@sandi.net

Jennifer Dudley, Superintendent - Principal, Fort Ross Elementary School District

30600 Seaview Road, Cazadero, CA 95421

Phone: (707) 847-3390 jdudley@fortrossschool.org

Donna Ferebee, Department of Finance

915 L Street, Suite 1280, Sacramento, CA 95814

Phone: (916) 445-8918 donna.ferebee@dof.ca.gov

Chris Ferguson, Department of Finance

Education Systems Unit, 915 L Street, 7th Floor, 915 L Street, 7th Floor, Sacramento, CA 95814

Phone: (916) 445-3274 Chris.Ferguson@dof.ca.gov

Diana Galindo-Roybal, Superintendent, Goleta Union School District

401 North Fairview Avenue, Goleta, CA 93117

Phone: (805) 681-1200 droybal@gusd.us

Michael Gallagher, Superintendent, Sunnyvale School District

Claimant Contact

819 Iowa Ave, Sunnyvale, CA 94086

Phone: (408) 522-8200 michael.gallagher@sesd.org

Brianna Garcia, Education Mandated Cost Network

1121 L Street, Suite 1060, Sacramento, CA 95814

Phone: (916) 446-7517 briannag@sscal.com

Len Garfinkel, General Counsel, California Department of Education

1430 N Street, Sacramento, CA 95814

Phone: (916) 319-0860 lgarfinkel@cde.ca.gov

Brett Geithman, Superintendent, Larkspur-Corte Madera School District

230 Doherty Drive, Larkspur, CA 94939

Phone: (415) 927-6960 bgeithman@lcmschools.org

Juliana Gmur, Acting Executive Director, Commission on State Mandates

980 9th Street, Suite 300, Sacramento, CA 95814

Phone: (916) 323-3562 juliana.gmur@csm.ca.gov

Heather Halsey, Executive Director, Commission on State Mandates

980 9th Street, Suite 300, Sacramento, CA 95814

Phone: (916) 323-3562 heather.halsey@csm.ca.gov

Gary Hanning, President, Portola Valley School District

Board of Trustees, 4575 Alpine Road, Portola Valley, CA 94028

Phone: (650) 851-1777 pvsdboard@pvsd.net

Tiffany Hoang, Associate Accounting Analyst, State Controller's Office

Local Government Programs and Services Division, Bureau of Payments, 3301 C Street, Suite 740,

Sacramento, CA 95816 Phone: (916) 323-1127 THoang@sco.ca.gov

Anne Hubbard, Superintendent, Hope Elementary School District

Claimant Contact

3970 La Colina Road, Suite #14, Santa Barbara, CA 93110

Phone: (805) 682-2564

ahubbard@hopeschooldistrict.org

Jason Jennings, Director, Maximus Consulting

Financial Services, 808 Moorefield Park Drive, Suite 205, Richmond, VA 23236

Phone: (804) 323-3535 SB90@maximus.com

Angelo Joseph, Supervisor, State Controller's Office

Local Government Programs and Services Division, Bureau of Payments, 3301 C Street, Suite 740,

Sacramento, CA 95816 Phone: (916) 323-0706 AJoseph@sco.ca.gov

Doug Kimberly, Superintendent, Lake Elsinore Unified School District

545 Chaney Street, Lake Elsinore, CA 92530

Phone: (951) 253-7000

Doug.Kimberly@leusd.k12.ca.us

Jennifer Kuhn, Deputy, Legislative Analyst's Office

925 L Street, Suite 1000, Sacramento, CA 95814

Phone: (916) 319-8332 Jennifer.kuhn@lao.ca.gov

Lisa Kurokawa, Bureau Chief for Audits, State Controller's Office

Compliance Audits Bureau, 3301 C Street, Suite 700, Sacramento, CA 95816

Phone: (916) 327-3138 lkurokawa@sco.ca.gov

Audin Leung, Student Leader, Free the Period California

1 Shield Ave, Pierce Co-op TB14, Davis, CA 95616

Phone: (415) 318-9343 freetheperiod.ca@gmail.com

Kristin Lindgren-Bruzzone, General Counsel, California School Boards Association

3251 Beacon Boulevard, West Sacramento, CA 95691

Phone: (916) 669-3243 klindgren-bruzzone@csba.org

Diego Lopez, Consultant, Senate Budget and Fiscal Review Committee

1020 N Street, Room 502, Sacramento, CA 95814

Phone: (916) 651-4103 Diego.Lopez@sen.ca.gov

Everett Luc, Accounting Administrator I, Specialist, State Controller's Office

3301 C Street, Suite 740, Sacramento, CA 95816

Phone: (916) 323-0766 ELuc@sco.ca.gov

Jill Magee, Program Analyst, Commission on State Mandates

980 9th Street, Suite 300, Sacramento, CA 95814

Phone: (916) 323-3562 Jill.Magee@csm.ca.gov

Christine Mallery, CBO Associate Superintendent, Fremont Union High School District

589 W. Fremont Avenue, PO Box F, Sunnyvale, CA 94087

Phone: (408) 522-2200 christine_mallery@fuhsd.org

Darryl Mar, Manager, *State Controller's Office* 3301 C Street, Suite 740, Sacramento, CA 95816

Phone: (916) 323-0706 DMar@sco.ca.gov

Tina McKendell, County of Los Angeles

Auditor-Controller's Office, 500 West Temple Street, Room 603, Los Angeles, CA 90012

Phone: (213) 974-0324

tmckendell@auditor.lacounty.gov

Michelle Mendoza, MAXIMUS

17310 Red Hill Avenue, Suite 340, Irvine, CA 95403

Phone: (949) 440-0845

michellemendoza@maximus.com

Paige Moore, Business Manager, Nevada City School District

800 Hoover LN, Nevada City, CA 95959

Phone: (530) 265-1823 pmoore@ncsd.k12.ca.us

Kimberley Morris Rosen, Trustee, Portola Valley School District

4575 Alpine Road, Portola Valley, CA 94028

Phone: (650) 851-1777 pvsdboard@pvsd.net

Marilyn Munoz, Senior Staff Counsel, Department of Finance

915 L Street, Sacramento, CA 95814

Phone: (916) 445-8918 Marilyn.Munoz@dof.ca.gov

Kris Munro, Superintendent, Santa Cruz City Schools District

133 Mission St, Santa Cruz,, CA 95060

Phone: (831) 429-3410 superintendent@sccs.net

Melissa Ng, Staff Finance Budget Analyst, Department of Finance

Education, 915 L Street, 7th Floor, Sacramento, CA 95814

Phone: (916) 445-0328 Melissa.Ng@dof.ca.gov

Connie Ngo, Chief Business Official, Portola Valley School District

4575 Alpine Road, Portola Valley, CA 94028

Phone: (650) 851-1777

cngo@pvsd.net

Michelle Nguyen, Department of Finance

Education Unit, 915 L Street, Sacramento, CA 95814

Phone: (916) 445-0328 Michelle.Nguyen@dof.ca.gov

Andy Nichols, Nichols Consulting

1857 44th Street, Sacramento, CA 95819

Phone: (916) 455-3939 andy@nichols-consulting.com

Arthur Palkowitz, Law Offices of Arthur M. Palkowitz

Claimant Representative

12807 Calle de la Siena, San Diego, CA 92130

Phone: (858) 259-1055 law@artpalk.onmicrosoft.com

Kirsten Pangilinan, Specialist, State Controller's Office

Local Reimbursements Section, 3301 C Street, Suite 740, Sacramento, CA 95816

Phone: (916) 322-2446 KPangilinan@sco.ca.gov

Roberta Raper, Director of Finance, City of West Sacramento

1110 West Capitol Ave, West Sacramento, CA 95691

Phone: (916) 617-4509

robertar@cityofwestsacramento.org

Seth Reddy, San Jose Unified School District

855 Lenzen Avenue, San Jose, CA 95126

Phone: (408) 535-6000 sreddy@sjusd.org

Sandra Reynolds, President, Reynolds Consulting Group, Inc.

P.O. Box 891359, Temecula, CA 92589-1359

Phone: (888) 202-9442 reginc19@gmail.com

Cindy Sconce, Director, MGT

Performance Solutions Group, 3600 American River Drive, Suite 150, Sacramento, CA 95864

Phone: (916) 276-8807 csconce@mgtconsulting.com

Rena Seifts, Associate Superintendent, Sonoma Valley Unified School District

17850 Railroad Avenue, Sonoma, CA 95476

Phone: (707) 935-4246 rseifts@sonomaschools.org

Camille Shelton, Chief Legal Counsel, Commission on State Mandates

980 9th Street, Suite 300, Sacramento, CA 95814

Phone: (916) 323-3562 camille.shelton@csm.ca.gov

Carla Shelton, Commission on State Mandates

980 9th Street, Suite 300, Sacramento, CA 95814

Phone: (916) 323-3562 carla.shelton@csm.ca.gov

Steve Shields, Shields Consulting Group, Inc.

1536 36th Street, Sacramento, CA 95816

Phone: (916) 454-7310 steve@shieldscg.com

Natalie Sidarous, Chief, State Controller's Office

Local Government Programs and Services Division, 3301 C Street, Suite 740, Sacramento, CA

95816

Phone: 916-445-8717 NSidarous@sco.ca.gov

Amy Tang-Paterno, Educational Fiscal Services Consultant, California Department of Education

Government Affairs, 1430 N Street, Suite 5602, Sacramento, CA 95814

Phone: (916) 322-6630 ATangPaterno@cde.ca.gov

Sarah Tellez, Assistant Superintendent of Educational Services, Los Gatos Union School District

17010 Roberts Road, Los Gatos, CA 95032

Phone: (408) 335-2000 stellez@lgusd.org

Jolene Tollenaar, MGT Consulting Group

2251 Harvard Street, Suite 134, Sacramento, CA 95815

Phone: (916) 243-8913 jolenetollenaar@gmail.com

Brian Uhler, Principal Fiscal & Policy Analyst, Legislative Analyst's Office

925 L Street, Suite 1000, Sacramento, CA 95814

Phone: (916) 319-8328 Brian.Uhler@LAO.CA.GOV

Bree Valla, Superintendent-Principal, Vista Del Mar Union School District

Vista de las Cruces School, 9467 San Julian Rd., Gaviota, CA 93117

Phone: (805) 686-1880 bvalla@vdmusd.org

Chris Vanden Heuvel, Superintendent, Healdsburg Unified School District

1028 Prince Street, Healdsburg, CA 95448

Phone: (707) 431-3488 cvandenheuvel@husd.com

Kay Vang, Chief Business Official, St. Helena Unified School District

465 Main Street, St. Helena, CA 94575

Phone: (707) 967-2708 kvang@sthelenaunified.org

Adam Whelen, Director of Public Works, City of Anderson

1887 Howard St., Anderson, CA 96007

Phone: (530) 378-6640 awhelen@ci.anderson.ca.us

Colleen Winchester, Senior Deputy City Attorney, City of San Jose

200 East Santa Clara Street, 16th Floor, San Jose, CA 95113

Phone: (408) 535-1987

Colleen.Winchester@sanjoseca.gov

Jacqueline Wong-Hernandez, Deputy Executive Director for Legislative Affairs, California State

Association of Counties (CSAC)

1100 K Street, Sacramento, CA 95814

Phone: (916) 650-8104

jwong-hernandez@counties.org

Elisa Wynne, Staff Director, *Senate Budget & Fiscal Review Committee* California State Senate, State Capitol Room 5019, Sacramento, CA 95814

Phone: (916) 651-4103 elisa.wynne@sen.ca.gov

Bruce Yonehiro, Chief Counsel, California Department of Education

1430 N Street, Sacramento, CA 95814-5901

Phone: (916) 319-0860 BYonehiro@cde.ca.gov

Roberta Zarea, Superintendent, Portola Valley School District

4575 Alpine Road, Portola Valley, CA 94028

Phone: (650) 851-1777 rzarea@pvsd.net

Helmholst Zinser-Watkins, Associate Governmental Program Analyst, State Controller's Office

Local Government Programs and Services Division, Bureau of Payments, 3301 C Street, Suite 700,

Sacramento, CA 95816 Phone: (916) 324-7876 HZinser-watkins@sco.ca.gov