



April 19, 2018

Mr. David Burhenn  
Burhenn and Gest, LLP  
624 S. Grand Ave., Suite 2200  
Los Angeles, CA 90017

*And Parties, Interested Parties, and Interested Persons (See Mailing Lists)*

**RE: Response to Claimants' Inquiry Regarding Hearing Date and  
Notice of Tentative Hearing Date**

*California Regional Water Quality Control Board, Santa Ana Region,  
Order No. R8-2009-0030, 09-TC-03*

County of Orange, Orange County Flood Control District, Cities of Anaheim, Brea,  
Buena Park, Costa Mesa, Cypress, Fountain Valley, Fullerton, Huntington Beach, Irvine,  
Lake Forest, Newport Beach, Placentia, Seal Beach, and Villa Park, Claimants

AND

*California Regional Water Quality Control Board, San Diego Region,  
Order No. R9-2009-0002, 10-TC-11*

County of Orange, Orange County Flood Control District, Cities of Dana Point,  
Laguna Hills, Laguna Niguel, Lake Forest, Mission Viejo, and San Juan Capistrano,  
Claimants

Dear Mr. Burhenn:

On April 16, 2018, the Commission on State Mandates (Commission) received your letter regarding the claimants' perception that the hearing date for the two above-named Test Claims has been set and has been subsequently continued.

Specifically, you suggest that based on the tentative hearing date originally provided in the Notice of Complete Joint Test Claim Filing and Renaming of Matter issued December 23, 2016,<sup>1</sup> the Notice of Complete Joint Test Claim Filing issued January 17, 2017, and on your recent review of the Commission's pending caseload for test claims posted on the Commission's website,<sup>2</sup> that the hearing dates for both of the above-named Test Claims were not tentatively set, as these documents clearly indicate, but were in fact actually set for hearing even though no draft proposed decisions have been issued for either matter. Under the Commission's regulations, a matter is set for hearing when the draft proposed decision is issued. In addition, you request that

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<sup>1</sup> Test Claim, *California Regional Water Quality Control Board, Santa Ana Region, Order No. R8-2009-0030, 09-TC-03*, Notice of Complete Joint Test Claim Filing and Renaming of Matter issued December 23, 2016, <https://www.csm.ca.gov/matters/documents/CompleteLetter.pdf> and Test Claim, *California Regional Water Quality Control Board, San Diego Region, Order No. R9-2009-0002, 10-TC-11*, Notice of Complete Joint Test Claim Filing issued January 17, 2017, <https://www.csm.ca.gov/matters/10-TC-11/doc107.pdf>, both accessed on April 17, 2018.

<sup>2</sup> Commission on State Mandates' Pending Caseload for Test Claims, <https://www.csm.ca.gov/documents/TestClaims032318.pdf>, updated March 23, 2018, accessed April 17, 2018.

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the draft proposed decisions be issued reasonably far in advance of the hearing dates so that if either claimants or the state agencies request an extension to the comment deadline, such extension would not affect staff's ability to finish a proposed decision in time for the Commission's consideration. Finally, you request that Commission staff promptly advise all parties as to when they might expect release of the Draft Proposed Decisions in order to enable parties, their legal counsel, and staff to ensure that personnel are available to participate in the comment process, especially in view of the likely summer release of the Draft Proposed Decisions.

Section 1183.6(b) of the Commission's regulations regarding test claims provides that at least eight weeks before the hearing, or at a time required by the executive director or stipulated to by the parties, Commission staff shall prepare a draft proposed decision and distribute it to the parties, interested parties, and those on the mailing list described in section 1181.3 of these regulations, and shall post it on the Commission's website.

In addition, section 1187.1(b) of the Commission's regulations provides that a matter is set for hearing when Commission staff issues its draft proposed decision. A written notice of the date, time, and place of hearing shall be provided to everyone on the mailing list as described in section 1181.4 of these regulations and shall be posted on the Commission's web site.

Furthermore, section 1187.9 provides for requests by parties for extensions of time to comment and for postponements of the hearing. As the Commission's regulations clearly indicate, please expect the draft proposed decisions on the above-named Test Claims to be issued to the mailing list no later than eight weeks prior to the hearing. Upon issuance of the draft proposed decision, a matter is officially set for hearing per sections 1183.6(b) and 1187.1(b) of the Commission's regulations. In the event that an extension of time, postponement of hearing, or continuance of a hearing is needed, please review the Commission's regulations in section 1187.9 (a) and (b) and (c) prior to filing your request to ensure that good cause is provided, as appropriate.

Please note that the pending caseload documents posted on the Commission's website are to be used for informational purposes only and, in the interests of information sharing as an added service to you, provide notice of the claims currently pending and an estimate of the time a matter may be set for hearing. There is no requirement for the Commission to prepare or post such information. Historically, no tentative dates were noticed and then, later, tentative dates were only listed for those matters in active review by Commission attorneys. Instead, the first notice the parties had of a potential hearing date was when a draft proposed decision was issued, which set the matter for hearing. The pending caseload document on the Commission's website has since been added to assist the parties in workload planning, but as you have seen, the estimates of time are subject to change. The pending caseload documents are generally updated following each Commission hearing and more frequently as required in response to changes in staffing and workload. It is expected that you will review the posted pending caseload at your convenience for the most current information on your matters which have yet to be set for hearing.

Pending caseload documents are subject to change for any number of reasons including but not limited to:

- The Number and Level Of Positions: Though the Commission currently has sufficient positions to address current workload, the Commission has had a recent vacancy in half of its attorney positions – the attorneys formerly in those positions were working on

stormwater claims, including one of the claims you are inquiring about, and that work will now need to be largely re-done;

- **Staff Development Purposes:** New attorneys who are learning the mandates process and attorneys who have been working on difficult and complex claims and need a break in order to prevent burnout and attrition are assigned less complex matters which may be heard before earlier filed, but more complex matters from time to time. Note that the records on stormwater test claims are on average 10-20 times the size of a typical test claim and raise far more complex issues of fact and law. The specific claims you have inquired about currently have records of approximately 25,000 and 55,100 pages respectively, and every issue is disputed by the parties. As a result one can expect that the stormwater test claims will take far longer to analyze; and,
- **Delays Caused By Litigation And Requests For Extensions Or Postponements:** Commission decisions are sometimes litigated and this can result in a delay of several years. As you are no doubt aware, two stormwater lawsuits relating to prior Commission decisions are currently pending in the courts, which will impact the analysis of other pending stormwater test claims. Additionally, the Commission has the authority under Government Code section 17529 to appear and be represented in court on any complaint involving the mandates process or an act or order of the Commission. At this time, the Commission attorneys are busy with litigation and, at the same time, are working on test claims and other Commission matters. Likewise, the parties and interested parties have requested numerous extensions of time to comment on and to cure filings on the stormwater test claims. The handling of these requests, correspondence, and other administrative issues, also takes away staff time from the processing of matters before the Commission including the test claims at issue here.

Please note that the potential periods of reimbursement for Test Claims *California Regional Water Quality Control Board, Santa Ana Region, Order No. R8-2009-0030, 09-TC-03*, and *California Regional Water Quality Control Board, San Diego Region, Order No. R9-2009-0002, 10-TC-11* were established based on the test claim filing dates pursuant to Government Code section 17557(e). Thus, the time to process these Test Claims does not affect claimants' potential period of reimbursement if the claims are approved by the Commission or prejudice the parties.

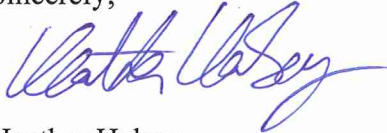
### **Tentative Hearing Date**

Commission staff is prioritizing these test claims, and is tentatively setting 10-TC-11 for hearing on **September 28, 2018**, and tentatively setting 09-TC-03 for hearing on **November 30, 2018**. The Pending Caseload page of the Commission's website will be updated to reflect these tentative dates. These dates are not promised for either of these matters, but Commission staff is making every effort to issue draft proposed decisions in time for these tentative hearing dates. For your workload planning purposes, a draft proposed decision issued for the September hearing would be issued in July 2018, and a draft proposed decision issued for the November hearing would be issued in September 2018.

Mr. Burhenn  
April 19, 2018  
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Please note that Commission staff is cognizant of the fact that these filings have been cured and complete for over a year and is working to have them and the other pending stormwater claims issued for hearing as soon as possible.

Sincerely,

A handwritten signature in blue ink, appearing to read "Heather Halsey", written in a cursive style.

Heather Halsey  
Executive Director

**DECLARATION OF SERVICE BY EMAIL**

I, the undersigned, declare as follows:

I am a resident of the County of Sacramento and I am over the age of 18 years, and not a party to the within action. My place of employment is 980 Ninth Street, Suite 300, Sacramento, California 95814.

On April 19, 2018, I served the:

- **Response to Claimants' Inquiry Regarding Hearing Date and Notice of Tentative Hearing Date issued April 19, 2018**
- **Claimants' Inquiry Regarding Hearing Date filed April 16, 2018**

*California Regional Water Quality Control Board, Santa Ana Region,  
Order No. R8-2009-0030, 09-TC-03*

County of Orange, Orange County Flood Control District, Cities of Anaheim, Brea, Buena Park, Costa Mesa, Cypress, Fountain Valley, Fullerton, Huntington Beach, Irvine, Lake Forest, Newport Beach, Placentia, Seal Beach, and Villa Park, Claimants

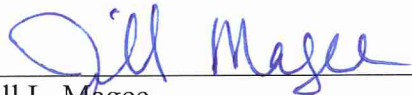
AND

*California Regional Water Quality Control Board, San Diego Region,  
Order No. R9-2009-0002, 10-TC-11*

County of Orange, Orange County Flood Control District, Cities of Dana Point, Laguna Hills, Laguna Niguel, Lake Forest, Mission Viejo, and San Juan Capistrano, Claimants

by making it available on the Commission's website and providing notice of how to locate it to the email addresses provided on the attached mailing list.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct, and that this declaration was executed on April 19, 2018 at Sacramento, California.



Jill L. Magee  
Commission on State Mandates  
980 Ninth Street, Suite 300  
Sacramento, CA 95814  
(916) 323-3562

# COMMISSION ON STATE MANDATES

## Mailing List

**Last Updated:** 4/18/18

**Claim Number:** 09-TC-03

**Matter:** California Regional Water Quality Control Board, Santa Ana Region, Order No. R8-2009-0030

**Claimants:** City of Anaheim  
City of Brea  
City of Buena Park  
City of Costa Mesa  
City of Cypress  
City of Fountain Valley  
City of Fullerton  
City of Huntington Beach  
City of Irvine  
City of Lake Forest  
City of Newport Beach  
City of Placentia  
City of Seal Beach  
City of Villa Park  
County of Orange  
Orange County Flood Control District

### TO ALL PARTIES, INTERESTED PARTIES, AND INTERESTED PERSONS:

Each commission mailing list is continuously updated as requests are received to include or remove any party or person on the mailing list. A current mailing list is provided with commission correspondence, and a copy of the current mailing list is available upon request at any time. Except as provided otherwise by commission rule, when a party or interested party files any written material with the commission concerning a claim, it shall simultaneously serve a copy of the written material on the parties and interested parties to the claim identified on the mailing list provided by the commission. (Cal. Code Regs., tit. 2, § 1181.3.)

**Socorro Aquino**, *State Controller's Office*

Division of Audits, 3301 C Street, Suite 700, Sacramento, CA 95816

Phone: (916) 322-7522

SAquino@sco.ca.gov

**Damien Arrula**, *City Administrator, City of Placentia*

401 E. Chapman Avenue, Placentia, CA 92870

Phone: (714) 993-8236

darrula@placentia.org

**Harmeet Barkschat**, *Mandate Resource Services, LLC*

5325 Elkhorn Blvd. #307, Sacramento, CA 95842

Phone: (916) 727-1350  
harmmeet@calsdrc.com

**Ryan Baron**, *Best Best & Krieger LLP*  
18101 Von Karman Avenue, Suite 1000, Irvine, CA 92612  
Phone: (949) 263-6568  
ryan.baron@bbklaw.com

**Lacey Baysinger**, *State Controller's Office*  
Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 324-0254  
lbaysinger@sco.ca.gov

**Gretchen Beatty**, Acting City Manager, *City of Fullerton*  
303 W. Commonwealth Ave, Fullerton, CA 92832  
Phone: (714) 738-6310  
citymanager@cityoffullerton.com

**Shanda Beltran**, General Counsel, *Building Industry Legal Defense Foundation*  
Building Association of Southern California, 17744 Sky Park Circle, Suite 170, Irvine, CA 92614  
Phone: (949) 553-9500  
sbeltran@biasec.org

**Baron Bettenhausen**, City Attorney, *Jones & Mayer*  
3777 N. Harbor Blvd, Fullerton, CA 92835  
Phone: (714) 446-1400  
bjb@jones-mayer.com

**Cindy Black**, City Clerk, *City of St. Helena*  
1480 Main Street, St. Helena, CA 94574  
Phone: (707) 968-2742  
ctzafoopoulos@cityofstheleena.org

**Lisa Bond**, *Richards, Watson & Gershon, LLP*  
355 South Grand Avenue, 40th Floor, Los Angeles, CA 90071-3101  
Phone: (213) 626-8484  
lbond@rwglaw.com

**Allan Burdick**,  
7525 Myrtle Vista Avenue, Sacramento, CA 95831  
Phone: (916) 203-3608  
allanburdick@gmail.com

**J. Bradley Burgess**, *MGT of America*  
895 La Sierra Drive, Sacramento, CA 95864  
Phone: (916) 595-2646  
Bburgess@mgtamer.com

**David Burhenn**, *Burhenn & Gest, LLP*  
**Claimant Representative**  
624 South Grand Avenue, Suite 2200, Los Angeles, CA 90017  
Phone: (213) 629-8788  
dburhenn@burhenngest.com

**Evelyn Calderon-Yee**, Bureau Chief, *State Controller's Office*  
Local Government Programs and Services, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 324-5919  
ECalderonYee@sco.ca.gov

**Gwendolyn Carlos**, *State Controller's Office*

Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816

Phone: (916) 323-0706

gcarlos@sco.ca.gov

**Daniel Carrigg**, Deputy Executive Director/Legislative Director, *League of California Cities*

1400 K Street, Suite 400, Sacramento, CA 95814

Phone: (916) 658-8222

Dcarrigg@cacities.org

**Annette Chinn**, *Cost Recovery Systems, Inc.*

705-2 East Bidwell Street, #294, Folsom, CA 95630

Phone: (916) 939-7901

achinnrcs@aol.com

**Carolyn Chu**, Senior Fiscal and Policy Analyst, *Legal Analyst's Office*

925 L Street, Sacramento, CA 95814

Phone: (916) 319-8326

Carolyn.Chu@lao.ca.gov

**Michael Coleman**, *Coleman Advisory Services*

2217 Isle Royale Lane, Davis, CA 95616

Phone: (530) 758-3952

coleman@munil.com

**Chris Crompton**, Deputy Director of Public Works, *Orange County Public Works*

Orange County Environmental Resources, 2301 North Glassell Street, Orange, CA 92865

Phone: (714) 955-0630

chris.crompton@ocpw.ocgov.com

**Anita Dagan**, Manager, Local Reimbursement Section, *State Controller's Office*Local Government Programs and Services Division, Bureau of Payments, 3301 C Street, Suite 740,  
Sacramento, CA 95816

Phone: (916) 324-4112

Adagan@sco.ca.gov

**Marieta Delfin**, *State Controller's Office*

Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816

Phone: (916) 322-4320

mdelfin@sco.ca.gov

**Douglas Dennington**, Attorney, *Rutan & Tucker, LLP*

611 Anton Blvd., Suite 1400, Costa Mesa, CA 92626

Phone: (714) 641-5100

ddennington@rutan.com

**Robert Dunek**, City Manager, *City of Lake Forest*

25560 Commercentre Drive, Suite 100, Lake Forest, CA 92630

Phone: (949) 461-3400

rdunek@lakeforestca.gov

**Terri Elliott**, Principal Civil Engineer, *City of Huntington Beach*

Public Works Department, 2000 Main Street, PO Box 190, Huntington Beach, CA 92648

Phone: (714) 375-8494

TElliott@surfcity-hb.org

**Paul Emery**, City Manager, *City of Anaheim*

200 S. Anaheim Blvd., Suite 733, Anaheim, CA 92805



Phone: (714) 765-5162  
pemery@anaheim.net

**Donna Ferebee**, *Department of Finance*  
915 L Street, Suite 1280, Sacramento, CA 95814  
Phone: (916) 445-3274  
donna.ferebee@dof.ca.gov

**Adam Fischer**, *Santa Ana Regional Water Quality Control Board*  
3737 Main Street, Suite 500, Riverside, CA 92501  
Phone: (951) 320-6363  
afischer@waterboards.ca.gov

**Bill Gallardo**, *City Manager, City of Brea*  
1 Civic Center Circle, Brea, CA, United States, Brea, CA 92821  
Phone: (714) 990-7710  
billga@cityofbrea.net

**Susan Geanacou**, *Department of Finance*  
915 L Street, Suite 1280, Sacramento, CA 95814  
Phone: (916) 445-3274  
susan.geanacou@dof.ca.gov

**Howard Gest**, *Burhenn & Gest, LLP*  
624 South Grand Avenue, Suite 2200, Los Angeles, CA 90402  
Phone: (213) 629-8787  
hgest@burhenngest.com

**Nicholas Ghirelli**, *Richards, Watson & Gershon*  
355 South Grand Avenue, 40th Floor, Los Angeles, CA 90071-3101  
Phone: (213) 626-8484  
Nghirelli@rwglaw.com

**Dillon Gibbons**, *Legislative Representative, California Special Districts Association*  
1112 I Street Bridge, Suite 200, Sacramento, CA 95814  
Phone: (916) 442-7887  
dillong@csda.net

**Juliana Gmur**,  
1865 Hernden Avenue, Suite K-44, Clovis, CA 93611  
Phone: (559) 960-4507  
julianagmur@msn.com

**Peter Grant**, *City Manager, City of Cypress*  
5275 Orange Ave, Cypress, CA 90630  
Phone: (714) 229-6700  
pgrant@cypressca.org

**Catherine George Hagan**, *Senior Staff Counsel, State Water Resources Control Board*  
c/o San Diego Regional Water Quality Control Board, 2375 Northside Drive, Suite 100, San Diego,  
CA 92108  
Phone: (619) 521-3012  
catherine.hagan@waterboards.ca.gov

**Robert Hall**, *City Manager, City of Fountain Valley*  
10200 Slater Avenue, Fountain Valley, CA 92708  
Phone: (714) 593-4410  
bob.hall@fountainvalley.org

**Kimberly Hall-Barlow**, *Jones and Mayer*  
3777 N. Harbor Blvd., Fullerton, CA 92835-1366  
Phone: (714) 754-5399  
khh@jones-mayer.com

**Heather Halsey**, Executive Director, *Commission on State Mandates*  
980 9th Street, Suite 300, Sacramento, CA 95814  
Phone: (916) 323-3562  
heather.halsey@csm.ca.gov

**Sunny Han**, Project Manager, *City of Huntington Beach*  
2000 Main Street, Huntington Beach, CA 92648  
Phone: (714) 536-5907  
Sunny.han@surfcity-hb.org

**Aaron Harp**, *City of Newport Beach*  
Office of the City Attorney, 100 Civic Center Drive, Newport Beach, CA 92660  
Phone: (949) 644-3131  
aharp@newportbeachca.gov

**Tom Hatch**, Chief Executive Officer, *City of Costa Mesa*  
77 Fair Drive, Costa Mesa, CA, United States, Costa Mesa, CA 92626  
Phone: (714) 754-5328  
THOMAS.HATCH@costamesaca.gov

**Steven Hauerwaas**, *City of Fountain Valley*  
10200 Siater Avenue, Fountain Valley, CA 92708-4736  
Phone: (714) 593-4441  
steve.hauerwaas@fountainvalley.org

**Jarad Hildenbrand**, City Manager, *City of Villa Park*  
17855 Santiago Boulevard, Villa Park, CA 92861  
Phone: (714) 998-1500  
jhildenbrand@villapark.org

**Chris Hill**, Principal Program Budget Analyst, *Department of Finance*  
Local Government Unit, 915 L Street, Sacramento, CA 95814  
Phone: (916) 445-3274  
Chris.Hill@dof.ca.gov

**Michael Ho**, *City of Seal Beach*  
211 Eighth Street, Seal Beach, CA 90740  
Phone: (562) 431-2527  
mho@ci.seal-beach.ca.us

**Travis Hopkins**, *City of Huntington Beach*  
2000 Main Street, Huntington Beach, CA 92648  
Phone: (714) 536-5437  
THopkins@surfcity-hb.org

**Justyn Howard**, Program Budget Manager, *Department of Finance*  
915 L Street, Sacramento, CA 95814  
Phone: (916) 445-1546  
justyn.howard@dof.ca.gov

**Brian Ingallinera**, Environmental Services Coordinator, *City of Brea*  
1 Civic Center Circle, Brea, CA 92821

Phone: (714) 990-7672  
briani@cityofbrea.net

**Jill Ingram**, City Manager, *City of Seal Beach*  
211 8th Street, Seal Beach, CA 90740  
Phone: (562) 431-2527  
jingram@sealbeachca.gov

**David Jacobs**, Director of Public Works, *City of Buena Park*  
6650 Beach Boulevard, Buena Park, CA 90621  
Phone: (714) 562-3670  
djacobs@buenapark.com

**Edward Jewik**, *County of Los Angeles*  
Auditor-Controller's Office, 500 W. Temple Street, Room 603, Los Angeles, CA 90012  
Phone: (213) 974-8564  
ejewik@auditor.lacounty.gov

**Dorothy Johnson**, Legislative Representative, *California State Association of Counties*  
1100 K Street, Suite 101, Sacramento, CA 95814  
Phone: (916) 327-7500  
djohnson@counties.org

**Matt Jones**, *Commission on State Mandates*  
980 9th Street, Suite 300, Sacramento, CA 95814  
Phone: (916) 323-3562  
matt.jones@csm.ca.gov

**Sean Joyce**, City Manager, *City of Irvine*  
One Civic Center Plaza, Irvine, CA 92623-9575  
Phone: (949) 724-6246  
SJoyce@cityofirvine.org

**Jeremy Jungreis**, Attorney, *Rutan & Tucker, LLP*  
611 Anton Boulevard, 14th Floor, Costa Mesa, CA 92626  
Phone: (714) 338-1882  
jjungreis@rutan.com

**Jill Kanemasu**, *State Controller's Office*  
Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 322-9891  
jkanemasu@sco.ca.gov

**Victor Kao**, Principal Plan Check Engineer, *City of Irvine*  
One Civic Center Plaza, PO Box 19575, Irvine, CA 92623  
Phone: (949) 724-6343  
vkao@cityofirvine.org

**Anita Kerezi**, *AK & Company*  
3531 Kersey Lane, Sacramento, CA 95864  
Phone: (916) 972-1666  
akcompanysb90@gmail.com

**Dave Kiff**, City Manager, *City of Newport Beach*  
100 Civic Center Drive, Newport Beach, CA 92660  
Phone: (949) 644-3000  
dkiff@newportbeachca.gov

**Lisa Kurokawa**, Bureau Chief for Audits, *State Controller's Office*

Compliance Audits Bureau, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 327-3138  
lkurokawa@sco.ca.gov

**Michael Lauffer**, Chief Counsel, *State Water Resources Control Board*  
1001 I Street, 22nd Floor, Sacramento, CA 95814-2828  
Phone: (916) 341-5183  
michael.lauffer@waterboards.ca.gov

**Candice Lee**, *Richards, Watson & Gershon, LLP*  
355 South Grand Avenue, 40th Floor, Los Angeles, CA 90071  
Phone: (213) 626-8484  
clee@rwglaw.com

**Keith Linker**, *City of Anaheim*  
Public Works, 200 S. Anaheim Boulevard, Anaheim, CA 92805  
Phone: (714) 765-5148  
KLinker@anaheim.net

**Thomas Lo**, Water Quality Administrator, *City of Irvine*  
One Civic Center Plaza, PO Box 19575, Irvine, CA 92623  
Phone: (949) 724-6315  
tlo@cityofirvine.org

**Jill Magee**, Program Analyst, *Commission on State Mandates*  
980 9th Street, Suite 300, Sacramento, CA 95814  
Phone: (916) 323-3562  
Jill.Magee@csm.ca.gov

**Hortensia Mato**, *City of Newport Beach*  
100 Civic Center Drive, Newport Beach, CA 92660  
Phone: (949) 644-3000  
hmato@newportbeachca.gov

**Michelle Mendoza**, *MAXIMUS*  
17310 Red Hill Avenue, Suite 340, Irvine, CA 95403  
Phone: (949) 440-0845  
michellemendoza@maximus.com

**Meredith Miller**, Director of SB90 Services, *MAXIMUS*  
3130 Kilgore Road, Suite 400, Rancho Cordova, CA 95670  
Phone: (972) 490-9990  
meredithmiller@maximus.com

**Andre Monette**, Partner, *Best Best & Krieger, LLP*  
2000 Pennsylvania NW, Suite 5300, Washington, DC 20006  
Phone: (202) 785-0600  
andre.monette@bbklaw.com

**Lourdes Morales**, Senior Fiscal and Policy Analyst, *Legal Analyst's Office*  
925 L Street, Sacramento, CA 95814  
Phone: (916) 319-8320  
Lourdes.Morales@LAO.CA.GOV

**Peter Naghavi**, Director, *City of Costa Mesa*  
Department of Public Services, 77 Fair Drive, Costa Mesa, CA 92628  
Phone: (714) 754-5343  
pnaghavi@ci.costa-mesa.ca.us

**Geoffrey Neill**, Senior Legislative Analyst, Revenue & Taxation, *California State Association of Counties (CSAC)*

1100 K Street, Suite 101, Sacramento, CA 95814  
Phone: (916) 327-7500  
gneill@counties.org

**Kimberly Nguyen**, *MAXIMUS*

3130 Kilgore Road, Suite 400, Rancho Cordova, CA 95670  
Phone: (916) 471-5516  
kimberleynguyen@maximus.com

**Andy Nichols**, *Nichols Consulting*

1857 44th Street, Sacramento, CA 95819  
Phone: (916) 455-3939  
andy@nichols-consulting.com

**Adriana Nunez**, Staff Counsel, *State Water Resources Control Board*

P.O. Box 100, Sacramento, CA 95812  
Phone: (916) 322-3313  
Adriana.nunez@waterboards.ca.gov

**Tony Olmos**, Director of Public Works, *City of Brea*

1 Civic Center Circle, Brea, CA 95821  
Phone: (714) 990-7698  
tonyo@cityofbrea.net

**Leon Page**, County Counsel, *333 W. Santa Ana Blvd.*

, Santa Ana, CA 92702  
Phone: (714) 834-3303  
leon.page@coco.ocgov.com

**Arthur Palkowitz**, *Artiano Shinoff*

2488 Historic Decatur Road, Suite 200, San Diego, CA 92106  
Phone: (619) 232-3122  
apalkowitz@as7law.com

**Steven Pavlov**, Budget Analyst, *Department of Finance*

Local Government Unit, 915 L Street, Sacramento, CA 95814  
Phone: (916) 445-3274  
Steven.Pavlov@dof.ca.gov

**Trung Phan**, *City of Fullerton*

303 W. Commonwealth Ave., Fullerton, CA 92832  
Phone: (714) 738-5333  
trungp@cityoffullerton.com

**Jai Prasad**, *County of San Bernardino*

Office of Auditor-Controller, 222 West Hospitality Lane, 4th Floor, San Bernardino, CA 92415-0018  
Phone: (909) 386-8854  
jai.prasad@atc.sbcounty.gov

**Mark Rewolinski**, *MAXIMUS*

808 Moorefield Park Drive, Suite 205, Richmond, VA 23236  
Phone: (949) 440-0845  
markrewolinski@maximus.com

**David Rice**, *State Water Resources Control Board*

1001 I Street, 22nd Floor, Sacramento, CA 95814

Phone: (916) 341-5161  
davidrice@waterboards.ca.gov

**Ivette Rodriguez**, *City of Placentia*  
401 East Chapman Avenue, Placentia, CA 92870  
Phone: (714) 993-8189  
irodriguez@placentia.org

**Teresita Sablan**, *State Water Resources Control Board*  
1001 I Street, 22nd Floor, Sacramento, CA 95814  
Phone: (916) 341-5174  
Teresita.Sablan@waterboards.ca.gov

**Camille Shelton**, Chief Legal Counsel, *Commission on State Mandates*  
980 9th Street, Suite 300, Sacramento, CA 95814  
Phone: (916) 323-3562  
camille.shelton@csn.ca.gov

**Carla Shelton**, *Commission on State Mandates*  
980 9th Street, Suite 300, Sacramento, CA 95814  
Phone: (916) 323-3562  
carla.shelton@csn.ca.gov

**Wayne Shimabukuro**, *County of San Bernardino*  
Auditor/Controller-Recorder-Treasurer-Tax Collector, 222 West Hospitality Lane, 4th Floor, San Bernardino, CA 92415-0018  
Phone: (909) 386-8850  
wayne.shimabukuro@atc.sbcounty.gov

**Jennifer Shook**, *County of Orange - OC Public Works Department*  
OC Watersheds Program - Stormwater External, 2301 N. Glassell Street, Orange, CA 92865  
Phone: (714) 955-0671  
jennifer.shook@ocpw.ocgov.com

**Shane Silsby**, Director of Public Works, *County of Orange*  
300 North Flower Street, Santa Ana, CA 92703  
Phone: (714) 667-9700  
shane.silsby@ocpw.ocgov.com

**Hope Smythe**, Executive Officer, *Santa Ana Regional Water Quality Control Board*  
3737 Main Street, Suite 500, Riverside, CA 92501-3348  
Phone: (951) 782-4493  
Hope.Smythe@waterboards.ca.gov

**Eileen Sobeck**, Executive Director, *State Water Resources Control Board*  
1001 I Street, 22nd Floor, Sacramento, CA 95814-2828  
Phone: (916) 341-5183  
Eileen.Sobeck@waterboards.ca.gov

**Jim Spano**, Chief, Mandated Cost Audits Bureau, *State Controller's Office*  
Division of Audits, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 323-5849  
jspano@sco.ca.gov

**Dennis Speciale**, *State Controller's Office*  
Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 324-0254  
DSpeciale@sco.ca.gov

**Joe Stephenshaw**, Director, *Senate Budget & Fiscal Review Committee*  
California State Senate, State Capitol Room 5019, Sacramento, CA 95814  
Phone: (916) 651-4103  
Joe.Stephenshaw@sen.ca.gov

**Tracy Sullivan**, Legislative Analyst, *California State Association of Counties (CSAC)*  
Government Finance and Administration, 1100 K Street, Suite 101, Sacramento, CA 95814  
Phone: (916) 650-8124  
tsullivan@counties.org

**Derk Symons**, Staff Finance Budget Analyst, *Department of Finance*  
Local Government Unit, 915 L Street, Sacramento, CA 95814  
Phone: (916) 445-3274  
Derk.Symons@dof.ca.gov

**Cristina Talley**, City Attorney, *City of Anaheim*  
200 S. Anaheim Boulevard #356, Anaheim, CA 92805  
Phone: (714) 765-5169  
CTalley@anaheim.net

**Jolene Tollenaar**, *MGT of America*  
2251 Harvard Street, Suite 134, Sacramento, CA 95815  
Phone: (916) 243-8913  
jolenetollenaar@gmail.com

**Evelyn Tseng**, *City of Newport Beach*  
100 Civic Center Drive, Newport Beach, CA 92660  
Phone: (949) 644-3127  
etseng@newportbeachca.gov

**Brian Uhler**, Principal Fiscal & Policy Analyst, *Legislative Analyst's Office*  
925 L Street, Suite 1000, Sacramento, CA 95814  
Phone: (916) 319-8328  
Brian.Uhler@LAO.CA.GOV

**Travis Van Ligten**, *Rutan & Tucker, LLP*  
611 Anton Blvd, Suite 1400, Costa Mesa, CA 92626  
Phone: (714) 641-3435  
tvanligten@rutan.com

**James Vanderpool**, City Manager, *City of Buena Park*  
6650 Beach Boulevard, Buena Park, CA 90622  
Phone: N/A  
jvanderpool@buenapark.com

**Gonzalo Vazquez**, *City of Cypress*  
Department of Public Works, 5275 Orange Avenue, Cypress, CA 90630  
Phone: (714) 229-6752  
gvazquez@ci.cypress.ca.us

**Michael Vigliotta**, *City of Huntington Beach*  
2000 Main Street, Huntington Beach, CA 92648  
Phone: (714) 536-5555  
MVigliotta@surfcity-hb.org

**Emel Wadhvani**, Senior Staff Counsel, *State Water Resources Control Board*  
Office of Chief Counsel, 1001 I Street, Sacramento, CA 95814

Phone: (916) 322-3622  
emel.wadhvani@waterboards.ca.gov

**David Webb**, *City of Newport Beach*  
100 Civic Center Drive, Newport Beach, CA 92660  
Phone: (949) 644-3328  
dwebb@newportbeachca.gov

**Renee Wellhouse**, *David Wellhouse & Associates, Inc.*  
3609 Bradshaw Road, H-382, Sacramento, CA 95927  
Phone: (916) 797-4883  
dwa-renee@surewest.net

**Jennifer Whiting**, Assistant Legislative Director, *League of California Cities*  
1400 K Street, Suite 400, Sacramento, CA 95814  
Phone: (916) 658-8249  
jwhiting@cacities.org

**Patrick Whitnell**, General Counsel, *League of California Cities*  
1400 K Street, Suite 400, Sacramento, CA 95814  
Phone: (916) 658-8281  
pwhitnell@cacities.org

**Fred Wilson**, City Manager, *City of Huntington Beach*  
2000 Main Street, Huntington Beach, CA 92648  
Phone: (714) 375-8465  
Fred.Wilson@surfcity-hb.org

**Julia Woo**, Deputy County Counsel, *County of Orange*  
333 West Santa Ana Blvd, Santa Ana, CA 92702-1379  
Phone: (714) 834-3300  
Julia.woo@coco.ocgov.com

**Robert Woodings**, Director of Public Works, *City of Lake Forest*  
25550 Commercenter Dr, Suite 100, Lake Forest, CA 92630  
Phone: (949) 461-3480  
rwoodings@lakeforestca.gov

**Eric Woolery**, Auditor-Controller, *County of Orange*  
12 Civic Center Plaza, Room #200, Santa Ana, CA 92702  
Phone: (714) 834-2450  
eric.woolery@ac.ocgov.com

**Hasmik Yaghobyan**, *County of Los Angeles*  
Auditor-Controller's Office, 500 W. Temple Street, Room 603, Los Angeles, CA 90012  
Phone: (213) 974-9653  
hyaghobyan@auditor.lacounty.gov



# COMMISSION ON STATE MANDATES

## Mailing List

**Last Updated:** 4/18/18

**Claim Number:** 10-TC-11

**Matter:** California Regional Water Quality Control Board, San Diego Region, Order No. R9-2009-0002

**Claimants:** City of Dana Point  
 City of Laguna Hills  
 City of Laguna Niguel  
 City of Lake Forest  
 City of Mission Viejo  
 City of San Juan Capistrano  
 County of Orange  
 Orange County Flood Control District

### TO ALL PARTIES, INTERESTED PARTIES, AND INTERESTED PERSONS:

Each commission mailing list is continuously updated as requests are received to include or remove any party or person on the mailing list. A current mailing list is provided with commission correspondence, and a copy of the current mailing list is available upon request at any time. Except as provided otherwise by commission rule, when a party or interested party files any written material with the commission concerning a claim, it shall simultaneously serve a copy of the written material on the parties and interested parties to the claim identified on the mailing list provided by the commission. (Cal. Code Regs., tit. 2, § 1181.3.)

**Nasser Abbaszadeh**, Director of Public Works/City Engineer, *City of Laguna Niguel*  
 30111 Crown Valley Parkway, Laguna Niguel, CA 92677  
 Phone: (949) 362-4377  
 Nabbaszadeh@cityoflagunaniguel.org

**Hossein Ajideh**, *City of San Juan Capistrano*  
 32400 Paseo Adelanto, San Juan Capistrano, CA 92675  
 Phone: (949) 234-4413  
 HAjideh@sanjuancapistrano.org

**Joe Ames**, *City of Mission Viejo*  
 200 Civic Center, Mission Viejo, CA 92691  
 Phone: (949) 470-8419  
 james@cityofmissionviejo.org

**Rebecca Andrews**, *Best Best & Krieger, LLP*  
 655 West Broadway, 15th Floor, San Diego, CA 92101  
 Phone: (619) 525-1300  
 Rebecca.Andrews@bbkllaw.com

**Socorro Aquino**, *State Controller's Office*  
 Division of Audits, 3301 C Street, Suite 700, Sacramento, CA 95816

Phone: (916) 322-7522  
SAquino@sco.ca.gov

**Harmeet Barkschat**, *Mandate Resource Services, LLC*  
5325 Elkhorn Blvd. #307, Sacramento, CA 95842  
Phone: (916) 727-1350  
harmeet@calsdrc.com

**Ryan Baron**, *Best Best & Krieger LLP*  
18101 Von Karman Avenue, Suite 1000, Irvine, CA 92612  
Phone: (949) 263-6568  
ryan.baron@bbklaw.com

**Lacey Baysinger**, *State Controller's Office*  
Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 324-0254  
lbaysinger@sco.ca.gov

**Shanda Beltran**, General Counsel, *Building Industry Legal Defense Foundation*  
Building Association of Southern California, 17744 Sky Park Circle, Suite 170, Irvine, CA 92614  
Phone: (949) 553-9500  
sbeltran@biasec.org

**Cindy Black**, City Clerk, *City of St. Helena*  
1480 Main Street, St. Helena, CA 94574  
Phone: (707) 968-2742  
ctzafoopoulos@cityofstheleena.org

**Julia Blair**, Senior Commission Counsel, *Commission on State Mandates*  
980 9th Street, Suite 300, Sacramento, CA 95814  
Phone: (916) 323-3562  
julia.blair@csm.ca.gov

**Allan Burdick**,  
7525 Myrtle Vista Avenue, Sacramento, CA 95831  
Phone: (916) 203-3608  
allanburdick@gmail.com

**J. Bradley Burgess**, *MGT of America*  
895 La Sierra Drive, Sacramento, CA 95864  
Phone: (916) 595-2646  
Bburgess@mgtamer.com

**David Burhenn**, *Burhenn & Gest, LLP*  
**Claimant Representative**  
624 South Grand Avenue, Suite 2200, Los Angeles, CA 90017  
Phone: (213) 629-8788  
dburhenn@burhenngest.com

**Evelyn Calderon-Yee**, Bureau Chief, *State Controller's Office*  
Local Government Programs and Services, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 324-5919  
ECalderonYee@sco.ca.gov

**Gwendolyn Carlos**, *State Controller's Office*  
Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 323-0706  
gcarlos@sco.ca.gov

**Daniel Carrigg**, Deputy Executive Director/Legislative Director, *League of California Cities*  
1400 K Street, Suite 400, Sacramento, CA 95814  
Phone: (916) 658-8222  
Dcarrigg@cacities.org

**Deborah Carson**, Stormwater/Solid Waste Program Manager (Contract), *City of Rancho Santa Margarita*  
22112 El Paseo, Rancho Santa Margarita, CA 92688  
Phone: (949) 635-1800  
dcarson@cityofrsm.org

**Bruce Channing**, City Manager, *City of Laguna Hills*  
24035 El Toro Road, Laguna Hills, CA 92653  
Phone: (949) 707-2611  
bchanning@lagunahillsca.gov

**Annette Chinn**, *Cost Recovery Systems, Inc.*  
705-2 East Bidwell Street, #294, Folsom, CA 95630  
Phone: (916) 939-7901  
achinnrcs@aol.com

**Carolyn Chu**, Senior Fiscal and Policy Analyst, *Legal Analyst's Office*  
925 L Street, Sacramento, CA 95814  
Phone: (916) 319-8326  
Carolyn.Chu@lao.ca.gov

**Michael Coleman**, *Coleman Advisory Services*  
2217 Isle Royale Lane, Davis, CA 95616  
Phone: (530) 758-3952  
coleman@munil.com

**Chris Crompton**, Deputy Director of Public Works, *Orange County Public Works*  
Orange County Environmental Resources, 2301 North Glassell Street, Orange, CA 92865  
Phone: (714) 955-0630  
chris.crompton@ocpw.ocgov.com

**William Curley**, *Lozano Smith*  
515 S. Figuera Street, Los Angeles, CA 90071  
Phone: (213) 929-1066  
wcurley@lozanosmith.com

**Anita Dagan**, Manager, Local Reimbursement Section, *State Controller's Office*  
Local Government Programs and Services Division, Bureau of Payments, 3301 C Street, Suite 740,  
Sacramento, CA 95816  
Phone: (916) 324-4112  
Adagan@sco.ca.gov

**Marieta Delfin**, *State Controller's Office*  
Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 322-4320  
mdelfin@sco.ca.gov

**Douglas Dennington**, Attorney, *Rutan & Tucker, LLP*  
611 Anton Blvd., Suite 1400, Costa Mesa, CA 92626  
Phone: (714) 641-5100  
ddennington@rutan.com

**Mark Denny**, City Manager, *City of Dana Point*

33282 Golden Lantern, Dana Point, CA 92629  
Phone: (949) 248-3513  
mdenny@danapoint.org

**Terry Dixon**, *City of Laguna Niguel*  
30111 Crown Valley Parkway, Laguna Niguel, CA 92677  
Phone: (949) 362-4300  
tdixon@cityoflagunaniguel.org

**Robert Dunek**, City Manager, *City of Lake Forest*  
25560 Commercentre Drive, Suite 100, Lake Forest, CA 92630  
Phone: (949) 461-3400  
rdunek@lakeforestca.gov

**James Eggart**, *Woodruff, Spradlin & Smart*  
555 Anton Boulevard, #1200, Costa Mesa, CA 92626  
Phone: (714) 415-1062  
JEggart@wss-law.com

**Donna Ferebee**, *Department of Finance*  
915 L Street, Suite 1280, Sacramento, CA 95814  
Phone: (916) 445-3274  
donna.ferebee@dof.ca.gov

**Rod Foster**, City Manager, *City of Laguna Niguel*  
30111 Crown Valley Parkway, Laguna Niguel, CA 92677  
Phone: (949) 362-4300  
Rfoster@cityoflagunaniguel.org

**Susan Geanacou**, *Department of Finance*  
915 L Street, Suite 1280, Sacramento, CA 95814  
Phone: (916) 445-3274  
susan.geanacou@dof.ca.gov

**Howard Gest**, *Burhenn & Gest, LLP*  
624 South Grand Avenue, Suite 2200, Los Angeles, CA 90402  
Phone: (213) 629-8787  
hgest@burhenngest.com

**Dillon Gibbons**, Legislative Representative, *California Special Districts Association*  
1112 I Street Bridge, Suite 200, Sacramento, CA 95814  
Phone: (916) 442-7887  
dillong@cnda.net

**David Gibson**, Executive Officer, *San Diego Regional Water Quality Control Board*  
9174 Sky Park Court, Suite 100, San Diego, CA 92123-4340  
Phone: (858) 467-2952  
dgibson@waterboards.ca.gov

**Catherine George Hagan**, Senior Staff Counsel, *State Water Resources Control Board*  
c/o San Diego Regional Water Quality Control Board, 2375 Northside Drive, Suite 100, San Diego,  
CA 92108  
Phone: (619) 521-3012  
catherine.hagan@waterboards.ca.gov

**Shawn Hagerty**, *Best Best & Krieger, LLP*  
San Diego Office, 655 West Broadway, 15th Floor, San Diego, CA 92101

Phone: (619) 525-1300  
Shawn.Hagerty@bbklaw.com

**Heather Halsey**, Executive Director, *Commission on State Mandates*  
980 9th Street, Suite 300, Sacramento, CA 95814  
Phone: (916) 323-3562  
heather.halsey@csm.ca.gov

**Sunny Han**, Project Manager, *City of Huntington Beach*  
2000 Main Street, Huntington Beach, CA 92648  
Phone: (714) 536-5907  
Sunny.han@surfcity-hb.org

**Chris Hill**, Principal Program Budget Analyst, *Department of Finance*  
Local Government Unit, 915 L Street, Sacramento, CA 95814  
Phone: (916) 445-3274  
Chris.Hill@dof.ca.gov

**Justyn Howard**, Program Budget Manager, *Department of Finance*  
915 L Street, Sacramento, CA 95814  
Phone: (916) 445-1546  
justyn.howard@dof.ca.gov

**Edward Jewik**, *County of Los Angeles*  
Auditor-Controller's Office, 500 W. Temple Street, Room 603, Los Angeles, CA 90012  
Phone: (213) 974-8564  
ejewik@auditor.lacounty.gov

**Dorothy Johnson**, Legislative Representative, *California State Association of Counties*  
1100 K Street, Suite 101, Sacramento, CA 95814  
Phone: (916) 327-7500  
djohnson@counties.org

**Jeremy Jungreis**, Attorney, *Rutan & Tucker, LLP*  
611 Anton Boulevard, 14th Floor, Costa Mesa, CA 92626  
Phone: (714) 338-1882  
jjungreis@rutan.com

**Jill Kanemasu**, *State Controller's Office*  
Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 322-9891  
jkanemasu@sco.ca.gov

**Anita Kerezsi**, *AK & Company*  
3531 Kersey Lane, Sacramento, CA 95864  
Phone: (916) 972-1666  
akcompanysb90@gmail.com

**Mike Killebrew**, Acting City Manager, *City of Dana Point*  
33282 Golden Lantern, Dana Point, CA 92629-1805  
Phone: (949) 248-3554  
mkillebrew@danapoint.org

**Lisa Kurokawa**, Bureau Chief for Audits, *State Controller's Office*  
Compliance Audits Bureau, 3301 C Street, Suite 700, Sacramento, CA 95816  
Phone: (916) 327-3138  
lkurokawa@sco.ca.gov

**Michael Lauffer**, Chief Counsel, *State Water Resources Control Board*

1001 I Street, 22nd Floor, Sacramento, CA 95814-2828  
Phone: (916) 341-5183  
michael.lauffer@waterboards.ca.gov

**Iain MacMillan**, Attorney, *Lozano Smith*  
515 S Figueroa St, Suite 750, Los Angeles, CA 90071  
Phone: (213) 929-1066  
imacmillan@lozanosmith.com

**Jill Magee**, Program Analyst, *Commission on State Mandates*  
980 9th Street, Suite 300, Sacramento, CA 95814  
Phone: (916) 323-3562  
Jill.Magee@csm.ca.gov

**Hortensia Mato**, *City of Newport Beach*  
100 Civic Center Drive, Newport Beach, CA 92660  
Phone: (949) 644-3000  
hmato@newportbeachca.gov

**Michelle Mendoza**, *MAXIMUS*  
17310 Red Hill Avenue, Suite 340, Irvine, CA 95403  
Phone: (949) 440-0845  
michellemendoza@maximus.com

**Meredith Miller**, Director of SB90 Services, *MAXIMUS*  
3130 Kilgore Road, Suite 400, Rancho Cordova, CA 95670  
Phone: (972) 490-9990  
meredithcmiller@maximus.com

**Andre Monette**, Partner, *Best Best & Krieger, LLP*  
2000 Pennsylvania NW, Suite 5300, Washington, DC 20006  
Phone: (202) 785-0600  
andre.monette@bbklaw.com

**Lourdes Morales**, Senior Fiscal and Policy Analyst, *Legal Analyst's Office*  
925 L Street, Sacramento, CA 95814  
Phone: (916) 319-8320  
Lourdes.Morales@LAO.CA.GOV

**Geoffrey Neill**, Senior Legislative Analyst, Revenue & Taxation, *California State Association of Counties (CSAC)*  
1100 K Street, Suite 101, Sacramento, CA 95814  
Phone: (916) 327-7500  
gneill@counties.org

**Andy Nichols**, *Nichols Consulting*  
1857 44th Street, Sacramento, CA 95819  
Phone: (916) 455-3939  
andy@nichols-consulting.com

**Adriana Nunez**, Staff Counsel, *State Water Resources Control Board*  
P.O. Box 100, Sacramento, CA 95812  
Phone: (916) 322-3313  
Adriana.nunez@waterboards.ca.gov

**Arthur Palkowitz**, *Artiano Shinoff*  
2488 Historic Decatur Road, Suite 200, San Diego, CA 92106

Phone: (619) 232-3122  
apalkowitz@as7law.com

**Nancy Palmer**, Environmental Services Manager, *City of Laguna Niguel*  
30111 Crown Valley Parkway, Laguna Niguel, CA 92677  
Phone: (949) 362-4384  
Npalmer@cityoflagunaniguel.org

**Steven Pavlov**, Budget Analyst, *Department of Finance*  
Local Government Unit, 915 L Street, Sacramento, CA 95814  
Phone: (916) 445-3274  
Steven.Pavlov@dof.ca.gov

**Jai Prasad**, *County of San Bernardino*  
Office of Auditor-Controller, 222 West Hospitality Lane, 4th Floor, San Bernardino, CA 92415-0018  
Phone: (909) 386-8854  
jai.prasad@atc.sbcounty.gov

**Mark Rewolinski**, *MAXIMUS*  
808 Moorefield Park Drive, Suite 205, Richmond, VA 23236  
Phone: (949) 440-0845  
markrewolinski@maximus.com

**David Rice**, *State Water Resources Control Board*  
1001 I Street, 22nd Floor, Sacramento, CA 95814  
Phone: (916) 341-5161  
davidrice@waterboards.ca.gov

**Omar Sandoval**, *Woodruff, Spradlin & Smart*  
555 Anton Boulevard, #1200, Costa Mesa, CA 92626  
Phone: (714) 415-1049  
osandoval@wss-law.com

**Richard Schlesinger**, *City of Mission Viejo*  
200 Civic Center, Mission Viejo, CA 92691  
Phone: (949) 470-3079  
rschlesinger@cityofmissionviejo.org

**Camille Shelton**, Chief Legal Counsel, *Commission on State Mandates*  
980 9th Street, Suite 300, Sacramento, CA 95814  
Phone: (916) 323-3562  
camille.shelton@csm.ca.gov

**Carla Shelton**, *Commission on State Mandates*  
980 9th Street, Suite 300, Sacramento, CA 95814  
Phone: (916) 323-3562  
carla.shelton@csm.ca.gov

**Ben Siegel**, City Manager, *City of San Juan Capistrano*  
32400 Paseo Adelanto, San Juan Capistrano, CA 92675  
Phone: (949) 493-1171  
bsiegel@sanjuancapistrano.org

**Shane Silsby**, Director of Public Works, *County of Orange*  
300 North Flower Street, Santa Ana, CA 92703  
Phone: (714) 667-9700  
shane.silsby@ocpw.ocgov.com

**Eileen Sobeck**, Executive Director, *State Water Resources Control Board*

1001 I Street, 22nd Floor, Sacramento, CA 95814-2828

Phone: (916) 341-5183

Eileen.Sobeck@waterboards.ca.gov

**Jim Spano**, Chief, Mandated Cost Audits Bureau, *State Controller's Office*

Division of Audits, 3301 C Street, Suite 700, Sacramento, CA 95816

Phone: (916) 323-5849

jspano@sco.ca.gov

**Dennis Speciale**, *State Controller's Office*

Division of Accounting and Reporting, 3301 C Street, Suite 700, Sacramento, CA 95816

Phone: (916) 324-0254

DSpeciale@sco.ca.gov

**Joe Stephenshaw**, Director, *Senate Budget & Fiscal Review Committee*

California State Senate, State Capitol Room 5019, Sacramento, CA 95814

Phone: (916) 651-4103

Joe.Stephenshaw@sen.ca.gov

**Tracy Sullivan**, Legislative Analyst, *California State Association of Counties (CSAC)*

Government Finance and Administration, 1100 K Street, Suite 101, Sacramento, CA 95814

Phone: (916) 650-8124

tsullivan@counties.org

**Derk Symons**, Staff Finance Budget Analyst, *Department of Finance*

Local Government Unit, 915 L Street, Sacramento, CA 95814

Phone: (916) 445-3274

Derk.Symons@dof.ca.gov

**Jolene Tollenaar**, *MGT of America*

2251 Harvard Street, Suite 134, Sacramento, CA 95815

Phone: (916) 243-8913

jolenetollenaar@gmail.com

**Evelyn Tseng**, *City of Newport Beach*

100 Civic Center Drive, Newport Beach, CA 92660

Phone: (949) 644-3127

etseng@newportbeachca.gov

**Brian Uhler**, Principal Fiscal & Policy Analyst, *Legislative Analyst's Office*

925 L Street, Suite 1000, Sacramento, CA 95814

Phone: (916) 319-8328

Brian.Uhler@LAO.CA.GOV

**Travis Van Ligten**, *Rutan & Tucker, LLP*

611 Anton Blvd, Suite 1400, Costa Mesa, CA 92626

Phone: (714) 641-3435

tvanligten@rutan.com

**Emel Wadhvani**, Senior Staff Counsel, *State Water Resources Control Board*

Office of Chief Counsel, 1001 I Street, Sacramento, CA 95814

Phone: (916) 322-3622

emel.wadhvani@waterboards.ca.gov

**Renee Wellhouse**, *David Wellhouse & Associates, Inc.*

3609 Bradshaw Road, H-382, Sacramento, CA 95927

Phone: (916) 797-4883

dwa-renee@surewest.net



**Tom Wheeler**, *City of Lake Forest*

25550 Commercentre Dr., Suite 100, Lake Forest, CA 92630

Phone: (949) 461-3480

twheeler@lakeforestca.gov

**Jennifer Whiting**, Assistant Legislative Director, *League of California Cities*

1400 K Street, Suite 400, Sacramento , CA 95814

Phone: (916) 658-8249

jwhiting@cacities.org

**Patrick Whitnell**, General Counsel, *League of California Cities*

1400 K Street, Suite 400, Sacramento, CA 95814

Phone: (916) 658-8281

pwhitnell@cacities.org

**Dennis Wilberg**, City Manager, *City of Mission Viejo*

200 Civic Center, Mission Viejo, CA 92691

Phone: (949) 470-3051

dwilberg@cityofmissionviejo.org

**Julia Woo**, Deputy County Counsel, *County of Orange*

333 West Santa Ana Blvd, Santa Ana, CA 92702-1379

Phone: (714) 834-3300

Julia.woo@coco.ocgov.com

**Robert Woodings**, Director of Public Works, *City of Lake Forest*

25550 Commercenter Dr, Suite 100, Lake Forest, CA 92630

Phone: (949) 461-3480

rwoodings@lakeforestca.gov

**Eric Woolery**, Auditor-Controller, *County of Orange*

12 Civic Center Plaza, Room #200, Santa Ana, CA 92702

Phone: (714) 834-2450

eric.woolery@ac.ocgov.com

**Hasmik Yaghobyan**, *County of Los Angeles*

Auditor-Controller's Office, 500 W. Temple Street, Room 603, Los Angeles, CA 90012

Phone: (213) 974-9653

hyaghobyan@auditor.lacounty.gov

**Lisa Zawaski**, Senior Water Quality Engineer, *City of Dana Point*

Dana Point City Hall, 33282 Golden Lantern Street, Public Works Suite 212, Dana Point, CA 92629

Phone: (949) 248-3584

lzawaski@danapoint.org